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# Federal Evaluations

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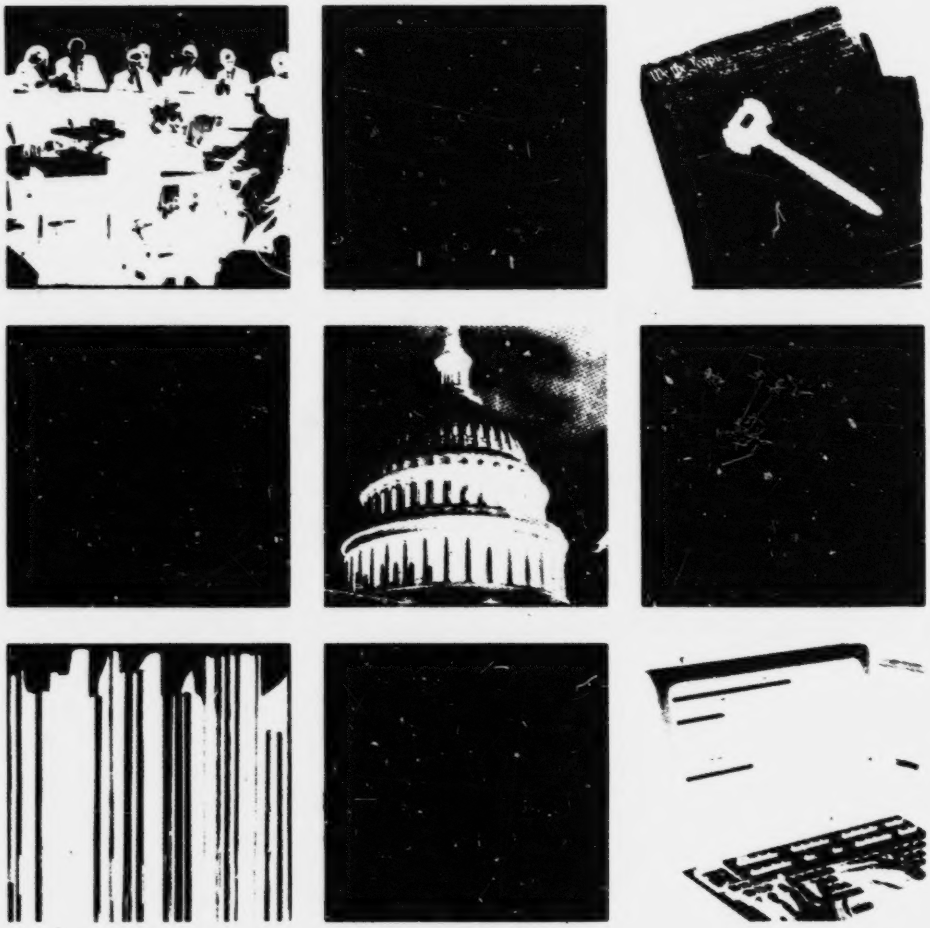
## A Directory Issued by the Comptroller General



1982 CONGRESSIONAL SOURCEBOOK SERIES

GAO/PAD-82-27

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U.S. General Accounting Office

REPORTING REQUIREMENTS
PROGRAM EVALUATIONS
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# Federal Evaluations 1982

A Directory Issued by the Comptroller General

**1982 CONGRESSIONAL SOURCEBOOK SERIES**

GAO/PAD-82-27

I

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# FOREWORD

Title VIII of the Congressional Budget Act of 1974 (P.L. 93-344) assigned the Comptroller General the responsibility to identify congressional information needs as expressed in legislative requirements; to monitor the reporting requirements of the Congress; to furnish program evaluations conducted or commissioned by any Executive agency; to identify congressional needs for fiscal, budgetary and program-related information; and to maintain a central file or files of fiscal and budgetary information.

As part of its efforts to fulfill these responsibilities, the General Accounting Office (GAO) has established and maintains the Congressional Information Sources Inventories and Directories (CISID) data base. It consists of inventories of requirements for reports to the Congress, evaluation studies, and fiscal, budgetary, and program-related information sources and systems. This data base is maintained on central computer files and is transferable to other organizations, including the Library of Congress' SCORPIO information retrieval system, thus facilitating the use of the inventories by the Congress and others.

For those who may not have immediate access to SCORPIO, or other systems providing access to CISID, GAO regularly publishes the Congressional Sourcebook Series. This series of directories reflects the updating of the inventories' contents. It consists of three separate volumes. Each volume is an indexed directory and guide, addressing the following areas:

(1) *Federal Evaluations*—describes program and management evaluation reports produced by and for the departments and agencies of the Federal Government. Published annually.

(2) *Requirements for Recurring Reports to the Congress*—describes the requirements for statutory and nonstatutory recurring reports to the Congress from the executive, legislative and judicial branches of the Federal Government and from independent agencies and federally chartered corporations. Published every 2 years.

(3) *Federal Information Sources and Systems*—describes major documents, facilities, and systems maintained by Federal agencies, which support agencies' missions and contain fiscal, budgetary, and program-related information. Published every 4 years.

The Congressional Sourcebook Series volumes, together with the CISID computer tapes, are designed to facilitate identification, acquisition, and utilization of relevant and reliable information which is needed by the Congress in carrying out its oversight and budget control responsibilities.

The Congressional Sourcebook Series will be distributed to each member of the Congress, each congressional committee and subcommittee, congressional staffs, the President and Vice President of the United States, the head of each Federal department and agency, the Chief Justice of the United States and other officials of the Judicial Branch, State government officials, and libraries.

I invite your comments and suggestions on how these directories can be made more useful in future editions.

CHARLES A. BOWSHER
Comptroller General of the United States

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# INTRODUCTION

As part of a continuing effort to provide the Congress with improved access to program and management evaluation information in the Federal government, the General Accounting Office is publishing the fifth volume of the Federal Evaluations Sourcebook. The Sourcebook inventories program and management evaluations conducted by Federal agencies to determine if programs and operations are meeting their objectives. This document facilitates access to this information and should be a valuable reference tool for the Congress' use in carrying out its budget and oversight responsibilities.

The directory is divided into two sections, the citation section and the index section. The citation section is organized by agency and contains, for each evaluation cited, standard bibliographic information, a descriptive abstract, budget and program data, authorizing legislation, congressional committees of relevance, geographic coverage, and public availability. The index section provides access to the citation section by subject, agency, congressional committee, law, budget function, and program. The User's Guide on page xi provides a detailed explanation of how to use the two sections.

## PURPOSE AND SCOPE

*Federal Evaluations* is published primarily to facilitate access to the evaluation information in the Federal government which may be useful to the Congress. The directory permits the user to identify and locate evaluative studies on specific programs or other areas of interest. Thus, while the primary orientation is toward the Congressional user, the directory should also prove useful to others—those who produce or use evaluation studies and therefore need to know what work has been done in a given program or subject area.

This volume was derived from the inventory of Federal Evaluations (E-File) of the Congressional Information Sources Inventories and Directories (CISID) data base. It describes approximately 1,770 evaluations prepared by Federal agencies between October 1, 1980, and September 30, 1981. The previous four volumes identified approximately 7000 evaluation reports completed between 1972 and 1980. A cumulative index titled *Federal Evaluations: A Cumulative Index FY 73-FY 80* (PAD-82-10) provides access to the first four volumes by subject, congressional committees, and public law name and number.

## METHODOLOGY

Agencies were asked in July-August 1981 to submit a survey form on each program and management evaluation completed since October 1, 1980. Agency personnel were provided with guidelines explaining the purpose of the survey and containing conceptual guidance and detailed instructions for completing the survey forms.

The terms "program," "program evaluation," and "management evaluation" have not yet achieved a uniform interpretation throughout the Federal government. This lack of uniformity is reflected in this Sourcebook. Some of the citations represent rigorous scientific evaluations; others are undoubtedly less rigorous or evaluative. Some of the studies appear to be comprehensive reviews of entire programs or major components; others are more narrowly focused on specific activities within programs.

Because of our interest in making the Sourcebook as complete as possible, GAO did not attempt to screen out entries by applying rigorous standards of relevance or validity. Our judgment has been that an evaluation which some may consider flawed can still contain useful information for a decisionmaker. In general, each agency determined its contribution to the Sourcebook on the basis of its best judgment as to what reflected its evaluation activity.

## AVAILABILITY OF REPORTS CITED IN THIS DIRECTORY

The General Accounting Office does not possess copies of the reports cited in this directory, except for those produced by GAO. Copies of other agencies' reports must be obtained from the agency or from the other sources identified in the citation. Listed below is information on how to obtain reports from the General Accounting Office (GAO), the Government Printing Office (GPO), and the National Technical Information Service (NTIS).

**General Accounting Office.** Requests for copies of GAO reports should be sent to:

*U.S. General Accounting Office*
*Document Handling and Information Services Facility*
*P.O. Box 6015*
*Gaithersburg, MD 20760*
*Telephone: (202) 275-6241*

The first five copies of individual reports are free of charge. Additional copies of bound audit reports are $3.25 each. Additional copies of unbound reports (i.e., letter reports) and most other publications are $1.00 each. There will be a 25% discount on all orders for 100 or more copies mailed to a single address. Sales orders must be prepaid on a cash, check, or money order basis. Checks should be made out to the "Superintendent of Documents." GAO reports are also available on microfiche.

**Government Printing Office.** A number of reports are shown as being available from the GPO, Superintendent of Documents. Reports may be purchased from this source by writing to:

*Superintendent of Documents*
*U.S. Government Printing Office*
*Washington, D.C. 20402*
*Telephone: (202) 783-3238*

Include the GPO Stock Number when ordering reports. All orders must be prepaid. Visa and Master Card credit cards are accepted.

**National Technical Information Service.** Reports on file with NTIS should be ordered from:

*NTIS*
*5285 Port Royal Road*
*Springfield, VA 22161*
*Telephone: (703) 487-4650*

The order must include the report's NTIS number and should also include the title as a cross-check. The fastest service is provided to customers who charge to their Deposit Accounts or their American Express, Visa, or Master Card credit cards. Otherwise, payment by check or money order must accompany each order. A "ship and bill" service is available to customers who have established credit at a $5 surcharge on each order.

## AVAILABILITY OF COPIES OF THIS DIRECTORY

Both microfiche and paper copies of this directory are available free of charge to the Congress; Federal, State and local government agencies; members of the press; and academic libraries, by writing to:

*U.S. General Accounting Office*
*Document Handling and Information Services Facility*
*P.O. Box 6015*
*Gaithersburg, MD 20760*
*Telephone: (202) 275-6241*

Other organizations, officials, and individuals may purchase the directory by writing to:

*Superintendent of Documents*
*U.S. Government Printing Office*
*Washington, D.C. 20402*
*Telephone: (202) 783-3238*

The GPO Stock Number for this volume is 020-000-00213-1.

## QUESTIONS ABOUT THIS DIRECTORY

Questions regarding the information contained in this directory should be addressed to:

*Director, Program Analysis Division*
*U.S. General Accounting Office*
*441 G Street, NW.*
*Washington, D.C. 20548*
*Telephone: (202) 275-4614*

# USER'S GUIDE

*Federal Evaluations* attempts to provide the user with access to the most comprehensive collection of Federal agency program and management evaluation information. It is divided into two sections, the Citation Section and the Index Section.

## Citation Section

The citation section is arranged by agency. GAO evaluation reports on an agency's programs are named following the entries citing evaluations conducted by the agency itself. Evaluation citations for the 14 major departments appear first followed by those of the independent agencies, boards, and commissions. A section on multi-agency evaluations is also included. The multi-agency evaluations are evaluations conducted by GAO in which GAO reviewed the programs of more than one agency.

Each citation refers to an evaluation that has been completed or is in process. A citation may contain as many as 18 information elements, although all elements are rarely included for any one citation. The information elements are shown in the following sample citation entry. An explanation of each element follows the sample.

### Sample Citation

| | | |
|---|---|---|
| 1. Accession Number | **E00902-016** | |
| 2. Title/Subtitle | An Analysis of Two Year Post-Program Earnings Paths of CETA Participants Using the Early CLMS Cohorts (January 1975-June 1975 Entry). (MEL 80-19). | 3. Agency Control Number |
| 4. Issue Date | 12/80; 163 pp. | 5. Volume/Pagination |
| 6. Author(s) | David H. Finifter | |
| 7. Contractor | Contractor: College of William and Mary; Williamsburg, VA 23185 | |
| 8. OMB Funding Code/Title | **OMB Funding Code/Title:** 16-0174-0-1-504/Employment and Training Assistance | |
| 9. Program | **Program:** Comprehensive Employment and Training Programs | |
| 10. Catalog of Federal Domestic Assistance Number | **CFDA NO:** 17.232 | |
| 11. Congressional Relevance | **Congressional Relevance:** House Committee on Education and Labor; Senate Committee on Labor and Human Resources. House Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; Senate Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee. | |
| 12. Law Authority | **Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by P.L. 95-524; 87 Stat. 839; 29 U.S.C. 801 et seq.). | |
| 13. Availability | **Availability:** NTIS (PB 81-155 525) | |
| 14. Geographic Relevance | **Geographic Relevance:** National | |
| 15. Program Objectives | **Program Objectives:** The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. | |
| 16. Abstract | **Abstract:** This study uses the initial two cohorts of the Continuous Longitudinal Manpower Survey (CLMS) to examine the earnings paths of persons who enrolled in audit-oriented Comprehensive Employment and Training Act (CETA) programs during the first six months of 1975. By using a pooled cross-section/time series data structure and multiple regression, earnings patterns from the fourth quarter prior to entry through the eighth quarter after termination are examined. Although it cannot be attributed to program participation, one overall pattern stood out among the several identified: postprogram earnings paths moved upward and there is no "fall back" to preprogram levels. The author cautions that the study findings are "exploratory and suggestive rather than conclusive." | |
| 17. Agency Contact | **Agency Contact:** Employment and Training Administration. (202) 376-7304. | |

1. **Accession Number:** 9-character alphanumeric which uniquely identifies the citation entry.
2. **Title/Subtitle:** Title of the evaluation report as derived from the title page or cover of the source document, or a proposed title, if the evaluation is in process.
3. **Agency Control Number:** Data inventory number assigned to the evaluation report by the preparing agency for internal reference, control, or cataloging purposes.
4. **Issue Date:** Actual or projected date of issue or publication.
5. **Volume/Pagination:** Number of volumes and pages in the evaluation document(s).
6. **Author(s):** Individual(s) who had primary responsibility for preparing the evaluation report. If three or more individuals were involved, usually only the first one is listed.
7. **Contractor:** Nongovernment contractor performing the evaluation and producing the report.
8. **OMB Funding Code/Title:** 11-digit identification code(s) and the associated budget account title(s) related to the specific program(s) being evaluated.
9. **Program:** Program(s) being evaluated in the study.
10. **Catalog of Federal Domestic Assistance Number:** CFDA number for program(s) listed in the *Catalog of Federal Domestic Assistance.*
11. **Congressional Relevance:** Congressional committees having oversight and spending jurisdiction for the program(s) evaluated.
12. **Law Authority:** Appropriate statutory or nonstatutory authority for the program(s) evaluated in the report, including the Public Law name and number, if appropriate.
13. **Availability:** Source(s) from which a report is available. The source(s) may be the issuing agency itself, GAO, GPO, NTIS, or other sources. Some reports are for internal use only.
14. **Geographic Relevance:** Level(s) of geographic reference utilized when aggregating data contained in the evaluation, e.g., national, state, county, Congressional District, etc.
15. **Program Objectives:** Objectives of the program(s) being evaluated in terms of purpose(s) and scope.
16. **Abstract:** Summary of the contents of the evaluation report, stating findings, conclusions, and recommendations.
17. **Agency Contact:** Office and telephone number of the issuing/preparing agency that can provide additional information on the evaluation.
18. **Agencies Evaluated:** Agencies whose programs were reviewed by GAO when more than one agency's programs were evaluated. This information element appears only in the multi-agency evaluations section.

## Index Section

Six separate indexes in this section allow the user to search for the evaluation information located in the Citation Section. Each index refers the user back to the Citation Section by a report title and accession number reference. To assist the user, a short explanation and sample entry appear at the beginning of each index. Descriptions of the indexes follow:

- **Subject Index:** This index allows the user to identify evaluation reports by searching for keywords relating to a chosen subject area. Subjects, concepts, and topics as well as names of specific entities, such as organizations and places, are arranged alphabetically.
- **Agency Index:** This index permits the user to identify evaluation reports on a specific Federal agency. Parent departments and agencies and subordinate bureaus and offices are arranged alphabetically.
- **Congressional Index:** This index allows the reader to identify evaluations relating to a particular Congressional committee. Individual evaluation reports are indexed under the committees that have oversight and spending responsibility for the program(s) evaluated. House of Representatives, Senate, and Joint Committees are arranged alphabetically.
- **Law Index:** This index assists the user whose familiarity with programs is based on the law that established the program. It is divided into four subsections of statutory references: Public Law Name; Public Law Number; U.S. Code number; and U.S. Statutes-at-Large number. The index also includes a Miscellaneous Authorities section which contains references to nonstatutory authorities, e.g. Executive Orders.
- **Budget Function Index:** This index enables the reader to identify evaluation reports as they relate to the budget functional/subfunctional categories by which Federal funds are classified. The three-digit codes are arranged in numerical sequence.
- **Program Index:** This index allows the user to identify evaluation reports relating to a specific program. Program names, for the most part taken from the Program and Financing Schedule of the Fiscal Year 1982 *Appendix to the Budget of the United States Government,* are arranged alphabetically.

# CITATION SECTION

# EXECUTIVE OFFICE OF THE PRESIDENT

## COUNCIL ON ENVIRONMENTAL QUALITY

**E00105-001**
*The Council on Environmental Quality: A Tool in Shaping National Policy.* (CED-81-66).
3/19/81; 18 pp. + 2 app. (2 pp.)
**OMB Funding Code/Title:** 11-1453-0-1-802 / Council on Environmental Quality and Office of Environmental Quality
**Program:** Environmental Policy Development and Program Evaluation
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Environmental Policy Act of 1969 (P.L. 91-190, title II, § 204; 83 Stat. 852; 42 U.S.C. 4344). Environmental Quality Improvement Act of 1970 (P.L. 91-224, title II, § 203; 84 Stat. 114; 42 U.S.C. 4372). Toxic Substances Control Act (P.L. 94-469, § 2; 90 Stat. 2003; 15 U.S.C. 2601).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Council on Environmental Quality (CEQ) serves as an environmental advisor to the President and to Congress and has broached such issues as solar energy, land use, toxic substances, and endangered species. It has been instrumental in effecting the passage of major environmental legislation. *Abstract:* An in-depth look at CEQ's responsibilities and how they have been carried out was presented. Questions concerning whether another agency could effectively fill the role of CEQ and whether there is a continued need for the role were addressed. CEQ is organized by environmental issue areas to provide broad but flexible coverage of major environmental concerns and problems. Its workload consists of projects required by law, special projects requested by the White House, and self-initiated projects. CEQ oversees and coordinates Federal environmental efforts by: (1) advising the President and Congress on major environmental issues and problems; (2) coordinating the environmental efforts of Federal agencies' programs; (3) acting as a clearinghouse for environmental information; and (4) formulating and issuing regulations for Federal agencies to follow in reporting the environmental impacts of programs. CEQ has been successful in carrying out its responsibilities, but GAO perceived a continuing need for the delicate role of CEQ in balancing environmental concerns with the many Federal actions dealing with other national concerns such as energy development and economic growth.

**Agency Contact:** General Accounting Office (202) 755-9100.

## COUNCIL ON WAGE AND PRICE STABILITY

**E00107-001**
*The Council on Wage and Price Stability Has Not Stressed Productivity in Its Efforts To Reduce Inflation.* (FGMSD-81-8).
10/16/80; 39 pp.
**OMB Funding Code/Title:** 11-1600-0-1-802 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination
**Congressional Relevance:** *House* Committee on Government Operations; *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Council on Wage and Price Stability Act, as amended (P.L. 93-387, § 2-4; 88 Stat. 750; 12 U.S.C. 1904).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The objective of the study is to evaluate the Council on Wage and Price Stability's efforts to encourage productivity through its voluntary wage and price standards and through its position in economic decisionmaking. Despite Congressional concern that the Council on Wage and Price Stability focus on productivity improvement to reduce inflation, the Council has not actively encouraged productivity improvement. The Council believes it can best stimulate productivity by reducing inflation and has directed its efforts to monitoring wages and prices and reviewing Government regulatory actions. The Council has neglected an effective mechanism to reduce inflation. GAO recommends that the Council place more emphasis on its statutory responsibilities to focus attention on the need to increase productivity in the design and implementation of the wage and price standards.

**Agency Contact:** General Accounting Office (202) 275-1584.

## OFFICE OF MANAGEMENT AND BUDGET

**E00110-001**
*Review of Federal Agencies' Gift Funds.* (FGMSD-80-77).
9/24/80; 3 pp. + 4 app. (11 pp.)
**OMB Funding Code/Title:** 11-0300-0-1-802 / Salaries and Expenses
**Program:** Management, Regulation, and Information
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 67-13, title II, § 207; 42 Stat. 22; 31 U.S.C. 16).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* A request was made to review the larger gift funds managed by Federal agencies, including fund balances, sources of income, and purposes of expenditures with particular emphasis on travel and entertainment. During the Fiscal Year 1979, 41 Government agencies received a total of $21,631,000 classified as gift revenue. The revenue was derived from a variety of sources including private individuals, corporations, and nonprofit organizations. In addition to donations, income such as honoraria, travel reimbursements, and funds, received under agreements between Federal agencies and nongovernmental organizations is also classified as gift revenue. The agencies have great flexibility in using gift funds depending on their needs. GAO evaluated selected gift fund disbursements in light of this broad discretion and found that the funds were generally used to further agency goals. Because gift funds are financed by private sources, they do not go through the appropriation process as would other agency funds. Thus, Congress is not involved in setting funding limits or priorities for gift fund activities. In addition, Congress receives only minimal information about gift fund activities. In view of the lack of gift fund information available to Congress, the Office of Management and Budget should: (1) require Federal agencies to more fully disclose gift fund operations in their budget submissions; (2) review agency budget submissions to assure that reporting requirements are met; and (3) develop Government-wide criteria for the solicitation, receipt, and use of gift funds.

**Agency Contact:** General Accounting Office (202) 634-5217.

**E00110-002**
*Continuing and Widespread Weaknesses in Internal Controls Result in Losses Through Fraud, Waste, and Abuse.* (FGMSD-80-65).
8/80; 33 pp. + 2 app. (3 pp.)
**OMB Funding Code/Title:** 11-0300-0-1-802 / Salaries and Expenses
**Program:** Management, Regulation, and Information
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 67-13, title II, § 207; 42 Stat. 22; 31 U.S.C. 16).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* System vulnerability results from a series of longstanding, undetected weaknesses. While agencies usually correct specified deficiencies, they are generally slow to correct systemwide deficiencies in collection, disbursement, obligation, and imprest fund activities. Inadequate controls over collection could not ensure that amounts owed the Government were recorded as accounts receivable or that overdue accounts were identified and collected. Often, accounts receivable were so poorly controlled and safeguarded that the potential for theft, loss, or other misuse was high. Controls over disbursement activities were found to be deficient. Disregard for basic control procedures prescribed in manuals resulted in waste and overpayments. About half of the offices reviewed had serious weaknesses in controls over obligations that could result in improper or illegal payments. The most widespread deficiencies were noted in imprest fund activities. Weak controls together with the susceptibility of imprest funds to misuse allowed substantial losses to the Government. It was concluded that adequate internal audit coverage could have detected most of the deficiencies found. Legislation under consideration would place greater responsibilities on the heads of Federal agencies for improving their agencies' financial systems. Under this legislation, agencies would be required to undertake evaluation of their organizations' systems of internal control and report annually to Congress and to the President the results of such evaluations.

**Agency Contact:** General Accounting Office (202) 634-5217.

**E00110-003**
*Are Written Guidelines Needed To Establish New Agencies' Funding Needs.* (FGMSD-80-64).
8/6/80; 4 pp.
**OMB Funding Code/Title:** 11-0300-0-1-802 / Salaries and Expenses
**Program:** Management, Regulation, and Information
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 67-13, title II, § 207; 42 Stat. 22; 31 U.S.C. 16).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO was asked to inquire into the need for the Office of Management and Budget (OMB) to publish guidelines for new Federal agencies to follow in preparing requests for initial or supplemental budgets to cover their first year of operation. The request was prompted by problems the Merit Systems Protection Board encountered when it began operation in Fiscal Year 1979. The Board originally did not get enough funds to cover its operating costs for the year and experienced some difficulty in obtaining the needed funds. Analysis of the problems that the Board had in obtaining funding for operation showed that the Board had some unique problems, including the fact that the Board was given additional responsibilities in its charter beyond those originally planned, and the fact that the Board's operation was expected to be relatively small in the first year but was later increased by managerial decisions. Both of these conditions developed after the initial budget was submitted to Congress and would not have been avoided even if general guidelines existed. Additionally, OMB officials believe they could not identify any instances where general guidelines would have helped overcome budgeting problems of new agencies. Each new agency has a unique set of problems that must be resolved individually. Thus, GAO believes that general budgetary guidance could be developed for use by new agencies, but it would be impractical to develop guidance covering all possible problems that might develop.

**Agency Contact:** General Accounting Office (202) 634-5217.

**E00110-004**
*Proposed Changes in Federal Matching and Maintenance of Effort Requirements for State and Local Governments.* (GGD-81-7).
12/23/80; 74 pp.
**OMB Funding Code/Title:** 11-0300-0-1-802 / Salaries and Expenses
**Program:** Management, Regulation, and Information
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 67-13, title II, § 207; 42 Stat. 22; 31 U.S.C. 16).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County; Standard Metro. Stat. Area (SMSA)

*Abstract:* Matching and maintenance of effort requirements are often not effective in accomplishing their intended purposes of generating State and local government fiscal and managerial commitments to Federal programs. Even when effective from this standpoint, the requirements can produce adverse effects by distorting State and local budget priorities and deterring needy grantees from participating in the programs. The appropriateness of these two requirements is further questioned due to the recent reductions in State and local budgets and taxes which make these requirements more onerous for the State and local sector. Matching requirements should be used more sparingly and only where the Federal Government is not concerned with distributing the money to areas most in need; such requirements, in addition, need to be strengthened. Maintenance of effort requirements serve a more central Federal purpose in that they can ensure that Federal funds are not used by State and local governments to merely substitute for existing State or local spending. Congress should enact a standard maintenance of effort requirement which would promote this objective while, at the same time, allowing grantees to reduce their own spending (provided such spending is dictated by bona fide reasons such as tax reduction and productivity improvements).

**Agency Contact:** General Accounting Office (202) 275-6169.

## OFFICE OF THE UNITED STATES TRADE REPRESENTATIVE

### E00113-001

*Trade Preference Program Decision Could Be More Fully Explained.* (ID-81-10).
11/6/80; 61 pp. + 3 app. (16 pp.)
**OMB Funding Code/Title:** 11-0400-0-1-802 / Salaries and Expenses
**Program:** Trade Policy Coordination
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Trade Act of 1974 (P.L. 93-618, title I, § 141; 88 Stat. 1978; 19 U.S.C. 2171).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Generalized System of Preference (GSP) Program permits duty-free entry of selected products from 140 developing countries and territories. In the past, GSP has been administered according to an equal application principle. Product eligibility decisions may now take into consideration a beneficiary's economic development level, its competitive position in that product, and the overall economic interests of the United States. *Abstract:* Not all eligible imports may receive duty-free GSP treatment. Products from a beneficiary are ineligible if, in the previous calendar year, they equaled 50% or more of total U.S. imports of that article or exceeded $41.9 million for 1979. No significant increase in benefits would accrue to mid-level and less developed countries if the competitive need exclusion and rules of origin were less stringently applied to them. Two of the factors influencing product eligibility decisions are: (1) the constraining effect of the initial product list of over 2,700 tariff lines, and (2) the interaction of several agencies with differing role perceptions. U.S. Trade Representative (USTR) does not fully disclose the basis of program decisions. USTR should annually report on a product-by-product basis to Congress on how preference changes are graduating advanced beneficiaries from the preference program and redistributing benefits to mid-level and less developed countries. USTR should take a number of specific actions to improve disclosure of information on program administration.

**Agency Contact:** General Accounting Office (202) 275-5889.

## OFFICE OF SCIENCE AND TECHNOLOGY POLICY

### E00115-001

*The Office of Science and Technology Policy: Adaptation to a President's Operating Style May Conflict with Congressionally Mandated Assignments.* (PAD-80-79).
9/3/80; 28 pp. + 5 app. (26 pp.)
**OMB Funding Code/Title:** 11-2600-0-1-802 / Salaries and Expenses
**Program:** Science and Technology Policy Analysis and Advice
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Science and Technology Policy, Organization, and Priorities Act of 1976 (P.L. 94-282; 90 Stat. 463; 42 U.S.C. 6611-6618, 6631-6635); Executive Order 12039.
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO studied the Office of Science and Technology Policy (OSTP) to examine the extent to which OSTP has studied the 13 issues on Federal organization and management of science and technology policy and to determine the extent to which OSTP is involved in strategic planning for science and technology. GAO found that OSTP does not intend to prepare the mandated comprehensive survey report. This assignment to OSTP placed a large burden on the Office and significantly increased its responsibilities without increasing its resources. The small and active OSTP has produced a list of its many activities, categorized according to the 13 issue areas. The OSTP staff attempts to give a strategic perspective to considerations of topical or mission issues, such as energy and space. OSTP believes that it is not feasible to do more comprehensive strategic planning and remain effective in the Executive Office of the President. It seldom studies the relationships of issues in the whole context of science and technology in society; instead, it usually focuses on a particular mission issue in isolation from its interactions with other national concerns. The small size of OSTP and its perceptions of the operating style of the President and the President's senior advisors inhibit its further involvement in comprehensive strategic planning. GAO believes that, within existing constraints, OSTP can and should establish a systematic and formal mechanism for identifying long-range emerging issues.

**Agency Contact:** General Accounting Office (202) 275-3748.

**See also Multi-Agency Evaluations Section: Accession Numbers E99900-005, E99900-009, E99900-010, E99900-019, E99900-022, E99900-024, E99900-028, E99900-035, E99900-052, E99900-060, E99900-061, E99900-074, E99900-075, E99900-077, E99900-084.**

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# DEPARTMENT OF AGRICULTURE

**E00200-001**

*Direct Farmer-to-Consumer Marketing Program Should Be Continued and Improved.* (CED-80-65).
7/9/80; 17 pp. + 4 app. (25 pp.)
**OMB Funding Code/Title:** 12-0502-0-1-352 / Extension Activities
**Program:** Administration and Coordination
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Farmer to Consumer Direct Marketing Act of 1976 (P.L. 94-463, § 5; 90 Stat. 1982; 7 U.S.C. 3004).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* As farmer-to-consumer direct marketing increases, small-volume producers may be persuaded to keep their land and/or increase production. Farm income could be improved, consumers could be provided with fresher, lower cost food, and dependence on out-of-region food sources and on long distance transportation may be reduced. However, the pilot program is limited. Federal activities need to be better coordinated with State, local, and privately sponsored activities to ensure that maximum benefits are achieved. Further, the program does not provide for adequately assessing the impact of direct marketing on issues which have become more important since the passage of the Farmer-to-Consumer Direct Marketing Act. Extending the program could allow for more participation by local governments and private nonprofit groups and time for the United States Department of Agriculture to assess its effects on energy, land, and resource issues. While increased direct marketing may have an adverse effect in some sectors, the extent of any negative effects has not been estimated. The negative effects are believed to be minor in view of the potential benefits. Congress should continue support for the Direct Marketing Program for an additional 2 to 3 year period by authorizing such funds as it deems appropriate to be used by the Secretary of Agriculture.

**Agency Contact:** General Accounting Office (202) 275-5525.

**E00200-002**

*Federal Role in Developing Grain Subterminals Should Be Coordinated by USDA.* (CED-81-101).
5/81; 10 pp.
**OMB Funding Code/Title:** 12-2800-0-1-352 / Salaries and Expenses
**Program:** Office of Transportation
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1621-1627). Agricultural Subterminal Facilities Act of 1980 (P.L. 96-358; 7 U.S.C. 3701 note).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* In response to a Congressional request, GAO reviewed selected activities on the development of subterminal grain storage facilities. The review was concentrated in States with significant grain production, available information, and the potential for subterminal development and improvement. The GAO objective was to gain an understanding of subterminal development benefits, obstacles, and potential. Farmers have benefited from subterminals in two ways: they receive higher prices for their grain and they are able to sell more grain when prices rise. Elevators that have become subterminals by contructing new, larger facilities or upgrading existing ones have benefited by significantly increasing their grain volume. Railroads have benefited from subterminals by becoming more price competitive with barges and truckes through the cost efficiencies of multiple car and unit train shipments. In addition, the faster turnaround times of multiple car and unit train shipments have enabled railroads to haul more grain with the existing fleet of rail cars. The Secretary of Agriculture should establish within the Department of Agriculture (UDSA) a focal point to oversee Federal subterminal planning and construction activities. Potential borrowers/grantees can then contact such a focal point for obtaining USDA subterminal planning, construction, and improvement funds as well as learn of the source of all other Federal programs that can provide funding for subterminal development. This focal point should be publicized by contacting State departments of transportation and agriculture officials, land grant university officials and researchers, State grain and feed dealers associations, and other agricultural associations.

**Agency Contact:** General Accounting Office (202) 275-5525.

**E00200-003**

*An Assessment of Parity as a Tool for Formulating and Evaluating Agricultural Policy.* (CED-81-11).
10/10/80; 50 pp. + 5 app. (33 pp.)
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** Economic Analysis and Research
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622). Agriculture and Consumer Protection Act of 1973 (P.L. 93-86; 87 Stat. 237; 7 U.S.C. 135b note).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The essence of U.S. farm policy has been to provide a certain level of economic security to the farm sector through various Government programs. Until 1973, these programs were linked to parity, a measure of the purchasing power of farm commodities today in relation to their purchasing power during the base period of 1910 to 1914. Although most programs are now linked to costs of production, policymakers and others still regard parity as a barometer of the economic health of the agricultural sector. *Abstract:* Parity is still a rallying point for many of today's farmers. Government price support programs have been, and some still are, linked to parity although the support levels have never been 100%. Parity does not adequately reflect total farm sector well being, total personal income of farm families, or increased farm assets and equities. Parity may or may not indicate the individual farmer's well being. Congress and other policymakers need, in addition to parity, a broader framework to use in developing, analyzing, and evaluating farm policies and programs. The framework which GAO developed can be a starting point for the Department of Agriculture and others in setting up a systematic methodology for considering the impact of various policy alternatives. The Secretary of Agriculture should develop a comprehensive and systematic framework for the use of policymakers in formulating and evaluating various policy options for U.S. agriculture.

**Agency Contact:** General Accounting Office (202) 275-5525.

**E00200-004**

*Improvements Are Needed in USDA's Soil and Water Resources Conservation Act Reports.* (CED-80-132).
9/3/80; 10 pp.
**OMB Funding Code/Title:** 12-1000-0-1-302 / Conservation Operations
**Program:** Resource Appraisal and Program Development
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Soil and Water Resources Conservation Act of 1977 (P.L. 95-192, § 5; 91 Stat. 1407; 16 U.S.C. 2004).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the Department of Agriculture's (USDA) efforts to promote better water management and conservation, focusing on whether USDA reports required by the Soil and Water Conservation Act of 1977 contain useful and accurate information for making future water program decisions. The reports do not fully comply with the Act's intent. Initial evaluations by USDA included fewer than half of its current soil and water conservation programs. Evaluation of current programs is incomplete. Field personnel have problems developing information for the reports. The Soil and Water Resources Conservation Act clearly intended the USDA to evaluate, on a continuing basis, each of its 34 current soil and water conservation programs and to periodically report the results to Congress. Failure to comply with the Act's intent is due primarily to USDA's early decision to limit the analysis to certain programs. USDA would also increase the usefulness of its reports by including additional pertinent data. The Secretary of Agriculture should amend the USDA continuing soil and water resources appraisal process to include in the 1980 reports and all future reports to Congress an assessment of the effects of water conservation including both advantages and disadvantages on achievable water savings, and a determination of the impact of institutional and social constraints on achievable water savings.

**Agency Contact:** General Accounting Office (202) 376-8200.

**E00200-005**

*Department of Agriculture Should Have More Authority To Assess User Charges.* (CED-81-49).
4/16/81; 52 pp. + 2 app. (13 pp.)
**OMB Funding Code/Title:** 12-2400-0-1-352 / Salaries and Expenses; 12-1600-0-1-352 / Animal and Plant Health Inspection Service; 12-2500-0-1-352 / Marketing Services; 12-3700-0-1-352 / Salaries and Expenses; 12-4050-0-3-352 / Inspection and Weighing Services
**Program:** Administration of the U.S. Grain Standards Act; Plant Disease and Pest Control; Animal Disease and Pest Control; All Programs; Inspection and Grading; Inspection and Weighing Services
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** U.S. Grain Standards Act, as amended (P.L. 64-190, § 1-19; 39 Stat. 482; 7 U.S.C. 71-87h). Department of Agriculture Organic Act of 1944, as amended (P.L. 78-425, title I, § 102; 58 Stat. 735; 7 U.S.C. 147a). Act of February 28, 1947 (P.L. 80-8; 61 Stat. 7; 21 U.S.C. 114). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to aid the orderly marketing of agricultural commodities through a wide range of services. These include: (1) inspecting, grading, or classing a host of diversified commodities; (2) disseminating price information via numerous market news reports; and (3) certain regulatory services, such as licensing and examining commodity warehouses, issuing plant variety certifications, inspecting meat and poultry plants, and inspecting animals, birds, plants, and seeds moving in interstate and foreign commerce. *Abstract:* The Department of Agriculture provides a wide range of marketing and regulatory services. Marked differences exist in the degree to which recipients bear the costs of these services. If recipients were charged for all costs except those which can be readily identified with public benefits, the current inconsistencies and inequities would be eliminated and Federal appropriations could be reduced as much as $48 million annually. The Secretary of Agriculture should: (1) charge requestors of phytosanitary inspections user fees which cover the costs of providing the service, either under authority contained in the User Charge Statute or by seeking specific legislative authority, and (2) determine appropriate funding policies for market news, plant variety certification, and imported seed inspection services.

**Agency Contact:** General Accounting Office (202) 447-6259.

**E00200-006**

*Improvements Are Needed in the Department of Agriculture's Centralized Payroll System.* (FGMSD-80-69).
7/17/80; 6 pp.
**OMB Funding Code/Title:** 12-0120-0-1-352 / Departmental Administration
**Program:** Operations and Finance
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Act of May 15, 1862, as amended (P.L. 92-419, title VI, § 603(a); 7 U.S.C. 2201).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Weaknesses in the Department of Agriculture's (USDA) centralized payroll system have caused pay problems such as duplicate, late, or erroneous payments, and incorrect deductions for health care premiums. The payroll-personnel system is operated by the National Finance Center (NFC) in New Orleans, Louisiana. The system has operated under the same basic design for the past 17 years. However, a redesigned payroll system is scheduled for implementation in late 1980. The system, which GAO has approved, will pay about 130,000 employees in almost 15,000 USDA offices. An analysis of the redesigned NFC payroll system by GAO showed that the new payroll system will not correct many of the current pay problems which result from inadequate controls by NFC over manual payroll processes. To correct these problems, NFC needs to: (1) ensure that predetermined control totals of time and attendance documents are established by all submitting offices; (2) ensure that manually prepared paychecks are independently verified; (3) periodically reconcile health enrollment records with health carrier's records; and (4) improve physical security, administrative controls, and security planning in the computer operations at NFC.

**Agency Contact:** General Accounting Office (202) 634-5217.

**E00200-007**
*Evaluation of the Standardization Division's Operations and Program.*
4/81; 19 pp.
George W. Wollam; Robert E. Laubis
**OMB Funding Code/Title:** 12-2400-0-1-352 / Salaries and Expenses
**Program:** Administration of the U.S. Grain Standards Act
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** U.S. Grain Standards Act, as amended (P.L. 64-190, § 1-19; 39 Stat. 482-485; 7 U.S.C. 71-87h).
**Availability:** Agency

*Abstract:* The objectives of this study were to complete personnel interviews to assist in appraising the efficiency and effectiveness of the Federal Grain Inspection Service (FGIS) Standardization Division and its program; to identify major activities, accomplishments, progress, program priorities and constraints, and other information about the program; and to prepare a written report. This study found that there are four major problem areas in the Division: (1) the program's policy, goals, and objectives are unclear to participants and may not be complementary to the needs of the market place; (2) the organizational responsibilities for the standardization program are unclear to those within and external to the Standardization Division; (3) the level of conflict and understanding between the managers and supervisors responsible for providing direction to the program must be resolved before other problem areas can be corrected; and (4) the attachment of the FGIS training program to the Division has placed an additional burden on Division management. A clear articulation of the Standardization Division's mission, program, and organizational responsibilities is essential before significant progress can be made toward adjusting the Division's internal structure and effectively reducing identified problems. The report presents eight initiatives and recommendations.

**Agency Contact:** (202) 447-8607.

**E00200-008**
*Evaluation of the Weighing Division's Operations.*
12/80; 143 pp.
Gary (Jim) White
**OMB Funding Code/Title:** 12-4050-0-3-352 / Inspection and Weighing Services
**Program:** Inspection and Weighing Services
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** U.S. Grain Standards Act, as amended (P.L. 64-190, § 7; 7 U.S.C. 79).
**Availability:** Agency

*Abstract:* The objectives of this study were to complete personnel interviews to assist in appraising the efficiency and effectiveness of the Federal Grain Inspection Service (FGIS) Weighing Division's program and operation; to identify major activities, accomplishments, progress, program priorities and constraints, and other information about the program; and to prepare a written report. The study found that members of FGIS have significantly different opinions as to whether the weighing program is a "regulatory" program, a "service" program, or a combination of both. There appears to be a lack of understanding or acceptance of the differences between the inspection and weighing programs, the skills needed to perform each function, and the effect of these differences on agency policies pertaining to career development, cross-utilization, rotation, training, supervision, and management. A feeling exists among members of the Weighing Division, and especially among its managers, that the Division is "second best, second-rated" to the inspection program. Weighing program management's fear of creating controversy and losing even more status and support in FGIS appears to have interfered and intervened in program development and growth. The weighing program is not consistently and uniformly accepted within FGIS and appears to be developing only to meet immediate needs. Longer-term planning and integration into the total FGIS program are needed. Suggestions were made for resolving program weaknesses and a proposed realignment was presented.

**Agency Contact:** (202) 447-9173.

**E00200-009**
*Special Report on the Special Coordinator's Office.*
4/81; 11 pp.
Gary (Jim) White
**OMB Funding Code/Title:** 12-2400-0-1-352 / Salaries and Expenses
**Program:** Administration of the U.S. Grain Standards Act
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** U.S. Grain Standards Act, as amended (P.L. 64-190, § 1-19; 7 U.S.C. 71-87h).
**Availability:** Agency

*Abstract:* The objectives of this study were to complete personnel and that the Occupational Safety and Health Administration (OSHA) effectiveness of the Federal Grain Inspection Service (FGIS) Special Coordinator's Office (SCO) and its operations; to identify major activities, accomplishments, progress, program priorities and constraints, and other information about the program; and to prepare a written report. The study found that the SCO is continuing to perform a major function which, although originally assigned to it, was dropped in October 1978. The responsibility for handling grain explosion problems has not been officially delegated to FGIS nor does FGIS have the authority to carry out such a responsibility under the U.S. Grain Standards Act or any other identifiable public law. All other SCO responsibilities being carried out, assumed, or implied (except those approved in May 1980) are "unapproved" and "unauthorized" unless they are cleared by the Department of Agriculture. The report recommended that SCO be abolished as soon as possible and that the Occupational Safety and Health Administration (OSHA) be publicly identified as having full responsibility and authority to handle grain elevator explosion problems. SCO responsibilities approved in May 1980 should be merged with FGIS's Safety and Health Program. FGIS should not suggest that grain elevator explosion investigations be conducted at the Department level. If FGIS continues to be involved in these investigations under the legislative authority of OSHA and other agencies, those agencies should be fully responsible for the investigation outcomes and should assume full liability for the investigations and FGIS should perform such services on a reimbursement basis.

**Agency Contact:** (202) 447-9173.

**E00200-010**
*Safety Program Evaluation Report.*
6/81; 73 pp.
Gary (Jim) White
**OMB Funding Code/Title:** 12-4050-0-3-352 / Inspection and Weighing Services
**Program:** Inspection and Weighing Services
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.

**Authority:** U.S. Grain Standards Act, as amended (P.L. 64-190, § 7; 7 U.S.C. 79). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 7 U.S.C. 1622).
**Availability:** Agency

*Abstract:* The objectives of this study were to complete personnel interviews to assist in appraising the efficiency and effectiveness of the Federal Grain Inspection Service (FGIS) Safety and Health Program and its operations; to identify major activities, accomplishments, progress, program priorities and constraints, and other information about the program; and to prepare a written report. The study found that safety conscientiousness, awareness, and education have steadily increased in FGIS since August 1977 and that employees have confidence in management's commitment to a viable Safety and Health Program. The study recommended that responsibility for the FGIS Safety and Health Office (SHO) be shifted from the present assignment to one of several options; that FGIS consider bringing the SHO to the Washington, DC, headquarters; that SHO be given responsibility for safety communications to and from regional safety officers and regional offices; that FGIS management identify the best method for reviewing all safety functional responsibilities, activity assignments, and delegations to ensure that future changes to the organization are carefully planned and coordinated to determine all impacts; and that FGIS suspend its twice monthly safety inspections and follow the Department of Agriculture's policy of minimally inspecting each facility annually, except in situations where problems are identified or reported.

**Agency Contact:** (202) 447-9173.

## FARMERS HOME ADMINISTRATION

**E00201-001**
*Summary of Major Deficiencies in the Farmers Home Administration's Business and Industrial Loan Program.* (CED-81-56).
1/3/81; 16 pp.
**OMB Funding Code/Title:** 12-4155-0-3-452 / Rural Development Insurance Fund
**Program:** Industrial Development
**CFDA NO.:** 10.422
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Consolidated Farmers Home Administration Act of 1961, as amended (P.L. 87-128, title III, § 310B; 75 Stat. 307; 7 U.S.C. 1932). Rural Development Act of 1972 (P.L. 92-419, title I, § 104-112; 7 U.S.C. 1926).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose of the program is to improve, develop, or finance business, industry, and employment and improve the economic and environmental climate in rural communities. *Abstract:* GAO summarized the major deficiencies in the Farmers Home Administration's (FmHA) Business and Industrial Loan Program based on audits by GAO and the Department of Agriculture (USDA) Office of the Inspector General (OIG) and internal FmHA studies. In 1977, GAO reported on loan evaluation and servicing deficiencies in the FmHA program. The review showed that many of the deficiencies identified in the 1977 report still exist. GAO believes that the continuing deficiencies in the FmHA program are the result of an imbalance between FmHA staffing levels and program activities and the failure of FmHA staff to follow or enforce program requirements. GAO believes that various actions to correct the deficiencies are required such as a better balance between FmHA staffing and program activities. Loan approving officials should be required to certify loan approval to some outside entity, such as OIG, for loans rejected previously. GAO found that FmHA was in the process of tightening program requirements for loans involving financing and that these new requirements should minimize differences in interpretations of FmHA requirements and result in approving sounder loans. If the new FmHA requirements do not achieve the desired results, FmHA should reconsider subjecting such loans to national office approval as previously suggested.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E00201-002**
*Study of Reamortization and Rescheduling of FmHA Loans.*
In process
Jim Decker; Mary Cloyd
**OMB Funding Code/Title:** 12-2001-0-1-452 / Salaries and Expenses
**Program:** Administration of Grant, and Direct and Insured Loan and Loan Guarantee Programs
**CFDA NO.:** 10.404; 10.406; 10.407
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Consolidated Farmers Home Administration Act of 1961, as amended (P.L. 87-128, title III, § 331; 75 Stat. 312; 7 U.S.C. 1981). Rural Development Act of 1972 (P.L. 92-419, § 124; 86 Stat. 665; 7 U.S.C. 1981). Housing and Community Development Act of 1974, as amended (P.L. 93-383, title V, § 501-503; 88 Stat. 693; 42 U.S.C. 1471, 1480).
**Availability:** Agency
**Geographic Relevance:** National; State; County

*Program Objectives:* The Single Family Housing Program is designed to provide decent, safe, and sanitary housing for individuals who can not obtain housing funds from commercial sources. Farmer Programs were created to provide funding for those engaged in agriculture production who can not obtain the necessary funding from commercial sources, which can be in the form of operating, farm ownership, or emergency type loans. *Abstract:* The purpose of the study is to determine: under what conditions reamortization/rescheduling is used; the costs and benefits for the borrower, the loan program, and the Agency; and the relationship of reamortization/rescheduling to debt management and delinquency. The data will be obtained from loan dockets submitted by a random sample of 20% of county offices in each state. Data will include characteristics of borrowers, loans, and, when applicable, farm enterprises. Analysis will also focus on changes in the financial status of the borrowers and field office policies and practices.

**Agency Contact:** Farmers Home Administration. (301) 436-7740.

**E00201-003**
*Applications and Loans to American Indians.*
3/81; 54 pp.
Pat Spirer
**OMB Funding Code/Title:** 12-2001-0-1-452 / Salaries and Expenses
**Program:** Administration of Grant, and Direct and Insured Loan and Loan Guarantee Programs
**CFDA NO.:** 10.421
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Consolidated Farmers Home Administration Act of 1961, as amended (P.L. 87-128, title III, § 331; 75 Stat. 312; 7 U.S.C. 1981). Rural Development Act of 1972 (P.L. 92-419, § 124; 86 Stat. 665; 7 U.S.C. 1981). Emergency Livestock Credit Act of 1974 (P.L. 93-357, § 10; 88 Stat. 392; 7 U.S.C. 1989).
**Availability:** Agency

**Geographic Relevance:** National; State

*Program Objectives:* The main thrust of the American Indian outreach program is to make all Farmers Home Administration (FmHA) programs more accessible and available to American Indians living on and off reservations and to increase the production level of FmHA loans and grants going to American Indians. *Abstract:* American Indian applications for eight FmHA loan programs (Farm Operating, Emergency Loans, Farm Ownership, Recreation Loans, Soil and Water Loans, Rural Housing, Rural Rental Housing and Labor Housing Loans) and loans made to American Indians increased significantly from Fiscal Year (FY) 77 through FY 80. FmHA received 1,449 more American Indian applications in FY 80 than in FY 77, a 73.7% increase. The American Indian share of all applications increased from 0.49% to 0.81%. A total of 717 more loans were made to American Indians in 1980 than in FY 77, and $33,041,000 more money was loaned. This is a 71.8% increase in number and 167.3% in the amount of money loaned.

**Agency Contact:** Farmers Home Administration. (301) 436-7746.

**E00201-004**
*Economic Emergency Farm Loan Program Evaluation Study Report.*
1/81; 153 pp.
Jim Decker; Mary Cloyd
**OMB Funding Code/Title:** 12-4140-0-3-351 / Agricultural Credit Insurance Fund
**Program:** Emergency Loans
**CFDA NO.:** 10.404
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Consolidated Farmers Home Administration Act of 1961, as amended (P.L. 87-128, title III, § 321; 7 U.S.C. 1961). Rural Development Act of 1972 (P.L. 92-419, § 124; 86 Stat. 665; 7 U.S.C. 1981). Emergency Agricultural Credit Adjustment Act of 1978, as amended (P.L. 95-334, § 201-211; 92 Stat. 429; 7 U.S.C. 1961 note).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Economic Emergency Farm Loan Program is to extend loans to farmers during a period of unusual economic stress, particularly scarce agricultural commercial credit, high interest rates, or an adverse imbalance of production cost and returns on farm products. *Abstract:* The results show that the Economic Emergency Loan Program effectively fulfilled its basic objective: to assist farmers to maintain their farming operation during a period of economic pressures. Many of the borrowers have been able to improve their financial situation. There is substantial evidence that the policies and requirements of the program are being adhered to, including the test for credit, preference to family farm operations, and use of loan funds.

**Agency Contact:** Farmers Home Administration. (301) 436-7740.

**E00201-005**
*Needs Assessment Capability Study.*
6/81; 11 pp.
Joe Firestone
**OMB Funding Code/Title:** 12-2001-0-1-452 / Salaries and Expenses
**Program:** Administration of Grant, and Direct and Insured Loan and Loan Guarantee Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Consolidated Farmers Home Administration Act of 1961, as amended (P.L. 87-128, title III, § 331; 75 Stat. 312; 7 U.S.C. 1981). Rural Development Act of 1972 (P.L. 92-419, § 124; 86 Stat. 665; 7 U.S.C. 1981). Housing and Community Development Act of 1974, as amended (P.L. 93-383, title V, § 501-503; 88 Stat. 693; 42 U.S.C. 1471, 1480).
**Availability:** Agency
**Geographic Relevance:** National; State; County

*Abstract:* The Needs Assessment Component is to provide Farmers Home Administration (FmHA) with the capability to monitor levels of need in rural areas of States and counties. By identifying relative levels of need and relative resource distribution, FmHA may also improve its personnel planning.

**Agency Contact:** Farmers Home Administration. (301) 436-7740.

## RURAL ELECTRIFICATION ADMINISTRATION

**E00203-001**
*Financing Rural Electric Generating Facilities: A Large and Growing Activity.* (CED-81-14).
1/28/80; 140 pp.
**OMB Funding Code/Title:** 12-3100-0-1-271 / Salaries and Expenses
**Program:** Administration of Rural Electrification Program
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Rural Electrification Act of 1936, as amended (P.L. 74-605, title I, § 1-3; 49 Stat. 1363; 7 U.S.C. 901-903).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Rural Electrification Administration (REA), through insured and guaranteed loans, makes available billions of dollars in financing to construct electric generating and transmitting facilities to meet the increasing demands for electricity in rural areas. *Abstract:* To gain better budgeting control and increase private credit involvement, GAO believes that changes are needed in how financing is budgeted for and funded. In making and guaranteeing loans, the prime concern of the REA must be the borrower's ability to repay the loans. The agency has little funding flexibility to finance demonstration projects, studies, or programs designed to solve the Nation's energy problems. Other organizations are funding such efforts. REA should act as a catalyst by evaluating the disseminating information about these studies and projects to its borrowers. REA may wish to seek broader funding authority to conduct its own demonstration projects. GAO made various recommendations to the Congress: revising the Rural Electrification Act of 1936 to limit the guarantee of REA loans made by non-Federal Financing Bank lenders to 90% or some other appropriate percentage; and eliminate the prohibition against REA charging a fee for the guarantee and, instead, require that a loan guarantee fee be assessed and used for funding a reserve for losses. GAO also made recommendations to the Secretary of Agriculture to direct the REA Administrator to require applicants seeking a guaranteed loan to obtain at least part of their loan from the National Rural Utilities Cooperative Finance Corporation or other private lenders, which portion would be gradually increased as conditions warrant.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E00203-002**
*Leased Vehicle Analysis.*
9/30/81; 5 pp.
**OMB Funding Code/Title:** 12-3100-0-1-271 / Salaries and Expenses
**Program:** Administration of Rural Electrification Program
**CFDA NO.:** 10.850; 10.851
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Rural Electrification Act of 1936, as amended (P.L. 74-605, title I, § 1-3; 49 Stat. 1363-1364; 7 U.S.C. 901-903).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objective of the analysis is to determine whether the leased vehicle program is economically beneficial to the Rural Electrification Administration (REA). The project involves compiling data on all REA leased vehicles, such as leased cost, miles driven, and operating cost; organizing the data by Electric, Telephone, and Accounting Programs; and computing the average cost per mile per field person and agency average cost per mile. An analysis of the Fiscal Year (FY) 1980 publicly owned vehicle costs versus the FY 1981 leased costs will also be made.

**Agency Contact:** Rural Electrification Administration. (202) 382-8979.

## AGRICULTURAL MARKETING SERVICE

**E00204-001**
*Federal Seed Act Review.*
9/30/80; 76 pp.
Dr. Roy G. Creech
**Contractor:** Mississippi State University
**OMB Funding Code/Title:** 12-2500-0-1-352 / Marketing Services
**Program:** Regulatory Activities
**CFDA NO.:** 10.154
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Federal Seed Act, as amended (P.L. 76-354, title I, II, § 102, 201, as amended by; P.L. 91-577; 53 Stat. 1275; 7 U.S.C. 1562, 1571).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of Federal Seed Act activities is to provide for orderly marketing of seeds by requiring truthful labeling in interstate commerce, by prohibiting the importation of unfit seeds, and by standardizing seed testing methods. *Abstract:* The purpose of the evaluation report is to identify and analyze controversial issues in the administration of the Federal Seed Act, the regulations interpreting the Act, the testing and standardization methods, and the relations between State agencies and the U.S. Department of Agriculture. The report provides significant pros and cons of these issues and, as appropriate, priority recommendations for each issue.

**Agency Contact:** Agricultural Marketing Service. (202) 447-4276.

**E00204-002**
*Evaluation of Federal Regulation of Import and Interstate Commerce in Agricultural and Vegetable Seeds.*
3/2/81; 93 pp.
Dr. Rudie W. Slaughter
**OMB Funding Code/Title:** 12-2500-0-1-352 / Marketing Services
**Program:** Regulatory Activities
**CFDA NO.:** 10.154
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Federal Seed Act, as amended (P.L. 76-354, title I, II, § 102, 201, as amended by; P.L. 91-577; 53 Stat. 1275; 7 U.S.C. 1562, 1571).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National; State

*Program Objectives:* The purpose of Federal Seed Act activities is to provide for orderly marketing of seeds by requiring truthful labeling in interstate commerce, by prohibiting the importation of unfit seeds and by standardizing seed testing methods. *Abstract:* The economic study addressed questions of whether Federal regulation of import and interstate commerce in agricultural and vegetable seeds under the Federal Seed Act is needed and whether such regulation is being effectively and efficiently administered. The study is based on extant economic theory, legislative and regulatory records, Agricultural Marketing Service records regarding administration and enforcement, and other records in the public domain. Alternative regulatory and administrative practices will be suggested.

**Agency Contact:** Agricultural Marketing Service. (202) 447-4276.

## ANIMAL AND PLANT HEALTH INSPECTION SERVICE

**E00205-001**
*Procedures for Testing Garbage To Be Fed to Swine Need Strengthening.*
9/3/80; 5 pp.
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service
**Program:** Animal Disease and Pest Control
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Act of May 29, 1884, as amended (21 U.S.C. 112 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose is to prevent the interstate spread of swine diseases. *Abstract:* A primary component of the Swine Disease Surveillance Program is the periodic inspection of garbage-feeding premises to inspect swine for clinical disease signs, check cooking equipment, and check garbage to determine if it has been adequately cooked. Raw garbage is one of the primary media for the spread of several serious swine diseases. Federal regulations restrict the interstate movement of swine fed raw garbage or pork derived from such swine. The laws and regulations of each State are relied on to require proper treatments for killing any disease organisms because there is no current authority to impose uniform Federal requirements. The inspectors check garbage-cooking operations primarily by checking the temperature of the garbage being cooked at the time of their visits. However, garbage is not always being cooked at those times, and the temperature check does not provide any assurance of proper cooking when inspectors are not present. Greater assurance of proper garbage cooking could be achieved if the inspectors would use the phosphatase field test, a chemical analysis. This test can be made up to 48 hours after the cooking operation; thus, it can be used on an unannounced, after-the-fact basis. The Animal and Plant Health Inspection Service should: (1) revise its instructions to emphasize the need for the phosphatase field test; (2) add the controls necessary to assure that the test is used when practical and beneficial; (3) provide inspection personnel with the necessary training and equipment to conduct the test; and (4) provide guidance to Federal and State inspectors on making garbage-feeding premise inspections.

**Agency Contact:** General Accounting Office (202) 447-6259.

**E00205-002**
*Problems Plagued Department of Agriculture's Grasshopper Control Program in 1979.* (CED-80-95).
8/11/80; 35 pp.
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service
**Program:** Plant Disease and Pest Control
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Department of Agriculture Organic Act of 1944, as amended (P.L. 78-425, title I, § 102; 58 Stat. 735; 7 U.S.C. 147a, 148); Public Resolution 75-20.
**Availability:** GAO
**Geographic Relevance:** 17 Western States

*Program Objectives:* The purpose is to carry out operations or measures to detect, eradicate, suppress, control, or to prevent or retard the spread of plant pests. *Abstract:* The Animal and Plant Health Inspection Service (APHIS) did not adequately manage the program to control grasshoppers in 17 Western States in 1979. Efforts by Federal and State officials and local participants were not sufficiently coordinated. Management weaknesses reduced the ability of the local project managers of APHIS to effectively identify areas to be sprayed to control grasshoppers, schedule spraying operations at the best times, and evaluate the effectiveness of the spraying. APHIS has initiated some actions to improve program management and has plans for others. The Secretary of Agriculture should direct the APHIS Administrator to: (1) prepare a cost/benefit analysis of including cropland in the Grasshopper Control Program; (2) study the pros and cons of making participation of landowners in infested areas mandatory, including an assessment of the problems that would be encountered in implementing a mandatory program; and (3) provide the results of both studies, together with any recommended changes, to the appropriate legislative committees.

**Agency Contact:** General Accounting Office (202) 447-6259.

**E00205-003**
*Animal Welfare Program Evaluation.*
In process
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service
**Program:** Animal Disease and Pest Control
**CFDA NO.:** 10.025
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Federal Laboratory Animal Welfare Act, as amended (P.L. 89-544, § 1; 80 Stat. 350; 7 U.S.C. 2131 et seq.).
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Animal Welfare Program are to insure animals intended for use in research or exhibition or for use as pets are provided humane care and treatment; to assure the humane treatment of animals transported in commerce; to regulate the movement of certain animals in commerce; and to restrict animal fighting ventures. *Abstract:* The purpose of the study is to determine the overall effectiveness of the Animal Welfare Program in achieving the intent of the Federal Laboratory Animal Welfare Act. The study will provide baseline data on populations at risk, measure the extent of the problem, and provide information on program benefits and costs.

**Agency Contact:** Animal and Plant Health Inspection Service. (301) 436-6686.

**E00205-004**
*Analysis of the Economic Effects of the Gypsy Moth.*
In process
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service
**Program:** Plant Disease and Pest Control
**CFDA NO.:** 10.025
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Department of Agriculture Organic Act of 1944, as amended (P.L. 78-425, title I, § 102, as amended by; P.L. 93-629; P.L. 93-205; 58 Stat. 735; 7 U.S.C. 147a). Plant Quarantine Act (P.L. 62-175, as amended by; P.L. 85-36; 37 Stat. 315; 7 U.S.C. 151-156).
**Availability:** Agency
**Geographic Relevance:** Northeast States

*Program Objectives:* The purposes of the gypsy moth control program are to retard the expansion of established gypsy moth infestations and to eradicate new isolated infestations. *Abstract:* The gypsy moth evaluation consists of two phases. The first phase is to refine measures of economic effects of the gypsy moth in the Northeastern United States. The second phase is to determine the costs and effectiveness of the current Animal and Plant Health Inspection Service gypsy moth program.

**Agency Contact:** Animal and Plant Health Inspection Service. (301) 436-6686.

**E00205-005**
*Accelerated Specialized Inspection System Test.*
In process
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service
**Program:** Plant Disease and Pest Control
**CFDA NO.:** 10.025
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Plant Quarantine Act, as amended (P.L. 62-275, as amended by; P.L. 63-293; P.L. 85-36; 37 Stat. 315; 7 U.S.C. 151-167).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The overall objective of the Agricultural Quarantine Inspection (AQI) program is to prevent the entry of foreign pests into the United States. Passenger baggage inspection at U.S. ports of entry is the component of the AQI program under review. The objective is to expedite the baggage inspection and increase its effectiveness. *Abstract:* Effectiveness will be measured by the number of enforcement activities under each of the systems. Costs will be measured in terms of the amount of time required to process passengers under each method, staff years to operate each system, and costs to modify the facilities.

**Agency Contact:** Animal and Plant Health Inspection Service. (301) 436-6686.

**E00205-006**
*Import-Export Study.*
In process
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service
**Program:** Animal Disease and Pest Control
**CFDA NO.:** 10.025
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Act of July 2, 1962 (P.L. 87-518, as amended by; P.L. 91-540; 76 Stat. 129; 21 U.S.C. 134). Animal Quarantine Station Act (P.L. 88-592; 21 U.S.C. 135).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The purposes of the Animal and Plant Health Inspection Service's Import/Export program are to prevent the introduction of animal diseases of foreign origin into the United States by way of imported animals and products; to ensure that animals exported are healthy and sound and that they are exported in a humane manner; and to certify animal products for export. *Abstract:* The objective of the study is to determine the effectiveness of the import/export program. The study will assess various components of the program including operations, costs, and management.

**Agency Contact:** Animal and Plant Health Inspection Service. (301) 436-6686.

**E00205-007**
*Cotton Boll Weevil: An Evaluation of USDA Programs.*
8/14/81; 130 pp.
Committee on Cotton Insect Management, National Research Council
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service
**Program:** Plant Disease and Pest Control
**CFDA NO.:** 10.025
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Department of Agriculture Organic Act of 1944, as amended (P.L. 78-425, title I, § 102, as amended by; P.L. 93-629; 58 Stat. 735; 7 U.S.C. 147a).
**Availability:** Agency
**Geographic Relevance:** Cotton Belt States

*Program Objectives:* The Boll Weevil Eradication and Optimum Pest Management Trials were cooperative State/Federal grower efforts designed to develop and demonstrate technological and operational capability to eradicate or manage the boll weevil in a specified geographic area. *Abstract:* The National Research Council (NRC) Committee reviewed the conclusions reached from the 1978 to 1980 boll weevil/cotton insect management trials as to the probable biological, economic, and environmental effects that might result from Federal implementation of either a boll weevil eradication or optimum pest management program throughout the Cotton Belt. The NRC Committee: (1) recommended that integrated pest management practices be the thrust of boll weevil and other cotton pest control programs for the next several years; (2) stated that as cotton insect control technology continues to evolve, the potential for eradication should be periodically reevaluated; (3) recommended an indefinite postponement of both trial programs; and (4) encouraged the private sector, the academic community, and government agencies to assist the development and adoption of private integrated pest management so that its potential is more fully realized.

**Agency Contact:** Animal and Plant Health Inspection Service. (202) 447-3861.

## FOOD AND NUTRITION SERVICE

**E00207-001**
*Preliminary Information on Food Stamp Workfare Pilot Projects.*
(CED-80-129).
9/30/80; 15 pp.
**OMB Funding Code/Title:** 12-3505-0-1-604 / Food Program Administration
**Program:** Food Stamps
**CFDA NO.:** 10.551
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food Stamp Act of 1964, as amended (P.L. 88-525, § 4; 78 Stat. 704; 7 U.S.C. 2013). Food Stamp Act of 1977 (P.L. 95-113, title XIII, § 1301; 7 U.S.C. 2026).
**Availability:** GAO
**Geographic Relevance:** National; State; County

*Program Objectives:* The purpose of the workfare demonstration was to assess the feasibility of adopting the food stamp workfare concept nationwide. *Abstract:* The Food Stamp Act of 1977 requires the Secretaries of Agriculture and Labor to jointly conduct a demonstration project of the workfare concept at 14 sites throughout the Nation. This concept involves the performance of work in return for food stamp benefits. The number of sites selected and the rural/urban mix fell short of congressional expectations for the project. The Department of Agriculture could have improved the quality of the effort it made in recruiting sites in the areas of focus of contacts, followup on contacts, and use of regional office staff. The demonstration was extended for 1 year in order to expand the size and scope. The Department implemented recommendations made in a draft of this report and was able to recruit the desired number and mix of sites for the extended demonstration. The report also gives some preliminary information on the performance of the contractor hired by the Department of Labor to assess the demonstration project.

**Agency Contact:** General Accounting Office (202) 447-6259.

**E00207-002**
*Evaluation of Alternatives to the National School Lunch Program Commodity Distribution System.*
12/84
**Contractor:** Abt Associates; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 12-3539-0-1-605 / Child Nutrition Programs
**Program:** Nutritional Studies and Education
**CFDA NO.:** 10.550
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** National School Lunch Act, as amended (P.L. 79-396, § 14, as amended by; P.L. 93-326, § 2; 42 U.S.C. 1762a).
**Geographic Relevance:** National; State; Agricultural Product Regions

*Program Objectives:* The primary program objectives of the National School Lunch Commodity Distribution System are to improve the diets of school children and to increase the market for domestically produced foods acquired under surplus removal or price support operations. *Abstract:* An evaluation of the National School

Lunch Commodity Distribution System is being conducted to estimate the cost effectiveness of the existing commodity distribution program compared to a commodity letter of credit and cash in lieu of commodity system. The project will run from July 1981 to June 30, 1985. Data will be collected on operating costs, food usage, administrative feasibility, food quality, plate waste, and student participation.

**Agency Contact:** Food and Nutrition Service. (202) 426-9322.

**E00207-003**
*Discontinuance of Food Stamp Participation.*
In process
**Contractor:** National Institute for Advanced Studies; 1133 15th Street NW, Washington, DC
**OMB Funding Code/Title:** 12-3505-0-1-605 / Food Stamp Program
**Program:** Program Costs, Other
**CFDA NO.:** 10.551
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food Stamp Act of 1964, as amended (P.L. 88-525, § 4; 78 Stat. 704; 7 U.S.C. 2013). Food Stamp Act of 1977 (P.L. 95-113, title XIII, § 1301; 91 Stat. 977; 7 U.S.C. 2026).
**Availability:** Agency; NTIS
**Geographic Relevance:** National, County

*Program Objectives:* The Food Stamp Program's purpose is to augment the nutritional intake of needy individuals through the provision of coupons that may be redeemed for specified food items in any of more than 260,000 retail and wholesale outlets. Approximately 20 million people participate in the program. *Abstract:* The objectives of the study are to: (1) determine the frequency of administrative terminations and voluntary withdrawals; (2) describe the household characteristics of voluntary withdrawals, administrative terminations, and current participants; (3) describe the circumstances in which households leave the program; and (4) examine the relationship between participation and select Food Stamp Program characteristics.

**Agency Contact:** Food and Nutrition Service. (202) 447-8044.

**E00207-004**
*Evaluation of State Efforts to Investigate and Prosecute Food Stamp Fraud.*
In process
**Contractor:** Maximus, Inc.; 6723 Whittier Avenue, McLean, VA
**OMB Funding Code/Title:** 12-3505-0-1-605 / Food Stamp Program
**Program:** Program Costs, Other
**CFDA NO.:** 10.551
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food Stamp Act of 1964, as amended (P.L. 88-525, § 4; 78 Stat. 704; 7 U.S.C. 2013). Food Stamp Act of 1977 (P.L. 95-113, title XIII, § 1301; 91 Stat. 977; 7 U.S.C. 2026).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of the Food Stamp Program is to augment the nutritional intake of needy individuals through the provision of coupons that may be redeemed for edible food items in any of almost 270,000 retail and wholesale outlets nationwide. Approximately 20 million individuals participate in the program. *Abstract:* The objectives of the evaluation are: (1) to describe the organization and staffing of State fraud investigation and prosecution units; (2) to discuss the management and data systems available to them; (3) to assess the costs and possible impacts of State investigation and prosecution units; (4) to determine the administrative, financial, attitudinal, and legal barriers to the implementation of a more effective food stamp fraud control program; and (5) to define, to the extent possible, the level and cost of fraud.

**Agency Contact:** Food and Nutrition Service. (202) 447-8044.

**E00207-005**
*Evaluation of Expanded Food and Nutrition Education Project.*
In process
**Contractor:** SRI International; 333 Ravenswood Avenue, Menlo Park, CA 94025
**OMB Funding Code/Title:** 12-3505-0-1-605 / Food Stamp Program; 12-0502-0-1-352 / Extension Activities
**Program:** Program Costs, Other; Administration and Coordination
**CFDA NO.:** 10.551; 10.881
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food Stamp Act of 1964, as amended (P.L. 88-525, § 4; 78 Stat. 704; 7 U.S.C. 2013). Food Stamp Act of 1977 (P.L. 95-113, title XIII, § 1301; 91 Stat. 977; 7 U.S.C. 2026). Smith-Lever Act of 1914, as amended (P.L. 63-95, § 2; 38 Stat. 373; 7 U.S.C. 342).
**Availability:** Agency
**Geographic Relevance:** State; County

*Program Objectives:* The purpose of the Food Stamp Program is to raise levels of nutrition among low-income households. The purpose of the Expanded Food and Nutrition Education Program is to provide nutrition education and information to low-income households. *Abstract:* The purpose of the evaluation is to assess the effectiveness of alternatives to the one-on-one approach in reaching low-income Food Stamp Program participants with nutrition education and information.

**Agency Contact:** Food and Nutrition Service. (202) 447-6993.

**E00207-006**
*Evaluation of the Commodity Supplemental Food Program (Proposed Title).*
In process
Benjamin S. H. Harris, III
**Contractor:** NTS Research Corporation; 2634 Chapel Hill Boulevard, Durham, NC 27707
**OMB Funding Code/Title:** 12-3508-0-1-605 / Food Program Administration
**Program:** Special Supplemental Food (WIC)
**CFDA NO.:** 10.565
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Child Nutrition Act of 1966, as amended (P.L. 89-642, § 17; 42 U.S.C. 1786).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of the Commodity Supplemental Food Program is to improve the nutritional status of low-income pregnant women, nursing or postpartum mothers, and children under the age of 6 years by providing them with foods to supplement their diets. The program also provides nutrition education and serves as a link to health care services. Approximately 100,000 participants are being served each month in 24 local projects and 12 States. *Abstract:* The evaluation is being conducted to assess the health and nutrition impact of the program on participants. Additionally, the study will provide an accurate description of program operations and will identify administrative costs associated with the delivery of services.

**Agency Contact:** Food and Nutrition Service. (202) 447-6993.

**E00207-007**
*On the Measurement of Administrative Performance in the Food Stamp and AFDC Programs.*
In process
James H. Trask; David W. Budding
**Contractor:** Abt Associates, Inc.; Cambridge, MA
**OMB Funding Code/Title:** 12-3505-0-1-605 / Food Stamp Program
**Program:** Program Costs, Other
**CFDA NO.:** 10.551
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food Stamp Act of 1969, as amended (P.L. 88-525, § 4; 78 Stat. 704; 7 U.S.C. 2013). Food Stamp Act of 1977 (P.L. 95-113, title XIII, § 1301; 91 Stat. 977; 7 U.S.C. 2026).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of the Food Stamp Program is to safeguard the health and wellbeing of the Nation's population by raising levels of nutrition among low-income households. *Abstract:* The purpose of the report is to identify and discuss issues that will be faced by the Food and Nutrition Service in developing more sophisticated administrative performance measurement systems. Issues to be evaluated are the level of complexity and costs associated with different measurement strategies.

**Agency Contact:** Food and Nutrition Service. (202) 447-6993.

**E00207-008**
*Proposed Evaluation of the Food Stamp Work Registration and Job Search Demonstration.*
In process
**Contractor:** Brandeis University; Waltham, MA 02254
**OMB Funding Code/Title:** 12-3505-0-1-605 / Food Stamp Program
**Program:** Program Costs, Other
**CFDA NO.:** 10.551
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food Stamp Act of 1964, as amended (P.L. 88-525, § 4; 78 Stat. 704; 7 U.S.C. 2013). Food Stamp Act of 1977 (P.L. 95-113, title XIII, § 1301; 91 Stat. 977; 7 U.S.C. 2026).
**Availability:** NTIS
**Geographic Relevance:** National; County

*Program Objectives:* The purpose of the Food Stamp Program is to augment the nutritional intake of needy individuals through the provision of coupons that may be redeemed for edible food items in any of almost 270,000 retail and wholesale outlets nationwide. Approximately 20 million individuals participate in the program. *Abstract:* The evaluation of the Food Stamp Work Registration and Job Search Demonstration will assess which, if any, of five work registration and job search procedures (models) is effective in reducing the costs of the Food Stamp Program by placing eligible participants into jobs or deterring those who are able but unwilling to work from participating in the program. The demonstration will be implemented in 16 sites across the country for a period of 15 months. At these sites food stamp recipients eligible under the work requirement will be randomly assigned to treatment and control groups. Data on participants will be collected at three points during the demonstration. Comparisons among model and treatment and control groups will be included in the analysis.

**Agency Contact:** Food and Nutrition Service. (202) 447-8044.

## AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

**E00209-001**
*National Summary Evaluation of the Agricultural Conservation Program.*
1/81; 90 pp.
Gordon G. Nebeker
**OMB Funding Code/Title:** 12-3315-0-1-302 / Agricultural Conservation Program
**Program:** Cost-Sharing Assistance to Farmers and Soil Conservation Service Technical and Assistance
**CFDA NO.:** 10.063
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Soil Conservation and Domestic Allotment Act, as amended (P.L. 74-46, § 1; 49 Stat. 163; 16 U.S.C. 590a).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Agricultural Conservation Program (ACP) are to promote control of erosion and sedimentation, voluntary compliance with Federal and State requirements to solve point and non-point source pollution, use of energy conservation measures, improvement of water quality, conservation of water resources, and assurance of a continued supply of necessary food and fiber for a strong and healthy people and economy. *Abstract:* The evaluation focused on the effectiveness of ACP practices intended to abate sheet and rill erosion and practices to solve water conservation problems. Information was collected from 171 counties in 46 States. An effort was made to develop an evaluation information base which could be used not only in decisions to improve performance over the near-term, but also as a basis for gauging the performance of the program in future years. Some 27% of the erosion control practices were installed on lands eroding at rates of 5 to 14 tons per acre per year. Lands eroding at rates in excess of 14 tons per acre received 21% of the assisted erosion control practices, but account for 84% of the excess erosion. More than 52% of the sample practices were installed on lands eroding at rates of less than 5 tons per acre annually.

**Agency Contact:** Agricultural Stabilization and Conservation Service. (202) 447-6853.

**E00209-002**
*Personnel Management Evaluation: Emergency and Indemnity Programs Division.* (EO2).
1/6/81; 23 pp.
Paula Ehrenfeld
**OMB Funding Code/Title:** 12-3300-0-1-351 / Salaries and Expenses
**Program:** Operation of Supply Adjustment, Conservation, and Price Support Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Adjustment Act of 1938, as amended (P.L. 75-430, title III, § 392, as amended by; P.L. 91-559; 52 Stat. 69; 7 U.S.C. 1392). Executive Order 9830; Federal Personnel Manual, Ch. 250.

**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation of personnel management in the Emergency and Indemnity Programs Division was designed to determine the degree to which personnel programs and responsibilities are understood and carried out; to identify strong personnel management activities and methods to disseminate them for application throughout the Agency; to define personnel management weaknesses and advise and counsel management/supervisory officials on methods of improvement; and to determine compliance with personnel regulations, policies, and procedures and bring about corrective action. The report concentrated on specific areas of personnel management. These were position classification, position management, staffing and merit promotion, employee development and training, employee relations, equal employment opportunity, and personnel services and information. Positive findings included high morale and satisfaction with the work environment, good access between supervisors and employees, and freedom to organize the work and try out new work methods. Three significant weaknesses were detected. First, there were a limited number of lower graded professional employees available to perform work of less than average difficulty. Future vacancies should be filled at lower or entry levels. Second, women and minorities are underrepresented, particularly at higher grade levels. Full consideration should be given to women and minorities for professional vacancies. Finally, the Merit Promotion Plan was not fully understood. Training is being developed to rectify this.

**Agency Contact:** Agricultural Stabilization and Conservation Service. (202) 447-6253.

**E00209-003**
*Personnel Management Evaluation: Information Division.* (EO3).
4/2/81; 20 pp.
Paula Ehrenfeld
**OMB Funding Code/Title:** 12-3300-0-1-351 / Salaries and Expenses
**Program:** Operation of Supply Adjustment Conservation, and Price Support Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Adjustment Act of 1938, as amended (P.L. 75-430, title III, § 392, as amended by; P.L. 91-559; 52 Stat. 69; 7 U.S.C. 1392). Executive Order 9830; Federal Personnel Manual, Ch. 250.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation of personnel management in the Information Division of the Agricultural Stabilization and Conservation Service was designed to determine the degree to which personnel programs and responsibilities are understood and carried out; to identify strong personnel management activities and methods to disseminate them for application throughout the Agency; to define personnel management weaknesses and advise and counsel management/supervisory officials on methods of improvement; and to determine compliance with personnel regulations, policies, and procedures and bring about corrective action. The report covered the specific areas of: classification, position management, and organization; staffing and merit promotion; employee relations; employee development and training; and equal employment opportunity (EEO). Positive areas included EEO, classification, training, and recruiting. Negative findings included: (1) lack of knowledge on the Merit Promotion Plan and training provided; (2) confusion on the leave policy and uniform policy instituted; (3) no staff meetings or regular staff meetings encouraged; and (4) lack of publicity on awards and explanation of awards instituted.

**Agency Contact:** Agricultural Stabilization and Conservation Service. (202) 447-6253.

**E00209-004**
*Personnel Management Evaluation: Producer Associations Division.* (E04).
7/15/81; 20 pp.
Paula Ehrenfeld
**OMB Funding Code/Title:** 12-3300-0-1-351 / Salaries and Expenses
**Program:** Operation of Supply Adjustment Conservation, and Price Support Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Adjustment Act of 1938, as amended (P.L. 75-430, title III, § 392, as amended by; P.L. 91-559; 52 Stat. 69; 7 U.S.C. 1392). Executive Order 9830; Federal Personnel Manual, Ch. 250.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation of personnel management in the Producer Associations Division of the Agricultural Stabilization and Conservation Service was designed: to determine the degree to which personnel programs and responsibilities are understood and carried out; to identify strong personnel management activities and methods to disseminate them for application throughout the Service; to define personnel management weaknesses and advise and counsel management/supervisory personnel on methods of improvement; and to determine compliance with personnel regulations, policies, and procedures and bring about corrective actions. The evaluation focused on: position classification, position management, and organization; staffing and merit promotion; employee relations; employee development and training; equal employment opportunity; and personnel services and information. The study found that positions were properly classified; good use was made of recruitment sources; there was high employee participation in training programs; and women and minorities were well represented. However, several problem areas were identified for which corrective actions were suggested. Higher level employees were performing lower level work in many cases, which could be corrected by redistributing lower level work to clerks and assistants. Employees were unsure of the Merit Promotion Plan procedures, which should be corrected by holding training sessions. Many employees were dissatisfied with performance standards. These should be discussed every 4 months so that appropriate adjustments can be made. There was no unit training plan. The Division was instructed to prepare a training plan for Fiscal Year 1981.

**Agency Contact:** Agricultural Stabilization and Conservation Service. (202) 447-6253.

**E00209-005**
*Forestry Incentives Program Evaluation.*
In process
Bill Page
**OMB Funding Code/Title:** 12-3336-0-1-302 / Forestry Incentives Program
**Program:** Cost-Sharing Assistance to Landowners
**CFDA NO.:** 10.064
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Cooperative Forestry Assistance Act of 1978 (P.L. 95-313, § 3; 92 Stat. 367; 16 U.S.C. 2103).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Forestry Incentives Program (FIP) are to increase the Nation's production of sawtimber and pulpwood on nonindustrial private forest lands, to decrease expected shortages and rising prices of timber, and to help assure effective utilization of available forest lands. *Abstract:* This evaluation is intended to estimate the additional timber production likely to result from the 1979 FIP assistance cases and the effect of this additional production on future timber prices and to prepare a basis for comparison with other incentives.

**Agency Contact:** Agricultural Stabilization and Conservation Service. (202) 447-5295.

**E00209-006**
*Nutritional Analysis of P.L. 480 Title II Commodities.* (938-0700).
1/31/82
**OMB Funding Code/Title:** 12-4336-0-3-351 / Commodity Credit Corporation Fund
**Program:** Cost of Commodities Sold
**CFDA NO.:** 10.051
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Commodity Credit Corporation Charter Act, as amended (P.L. 80-806, § 10, 11; 62 Stat. 1073; 15 U.S.C. 714h, 714i). Agricultural Trade Development and Assistance Act of 1954 (P.L. 83-480, title II, § 201; 68 Stat. 457; 7 U.S.C. 1721).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* Public Law 83-480, title II, authorizes the donation of agricultural commodities to foreign governments, voluntary relief agencies, or intergovernmental organizations. The commodities are donated abroad for use in meeting famine or other urgent or extraordinary relief requirements, economic development, and school lunch programs in friendly developing areas. *Abstract:* The purpose of the report is to determine which commodities best meet the nutritional, management, and operational goals of the P.L. 83-480, title II programs in the least costly way. The study will: (1) recommend appropriate revisions, if any, to the commodity availability list; (2) identify any deficiencies in commodities now available and recommend future research and testing; and (3) develop guidance field personnel in selecting the most appropriate commodities.

**Agency Contact:** Agricultural Stabilization and Conservation Service. (202) 447-3995.

## FEDERAL CROP INSURANCE CORPORATION

**E00211-001**
*Information on Personnel and Travel at the Federal Crop Insurance Corporation.* (FPCD-81-22).
12/23/80; 7 pp. + app.
**OMB Funding Code/Title:** 12-2707-0-1-351 / Administrative and Operating Expenses
**Program:** Underwriting, Actuarial, and Program Development
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Federal Crop Insurance Act, as amended (P.L. 75-430, title V, § 508; 52 Stat. 74; 7 U.S.C. 1508).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to reimburse Federal employees for reasonable and necessary travel expenses while on official business. *Abstract:* A review was performed on the Federal Crop Insurance Corporation's (FCIC's) travel costs, type and number of personnel, personnel actions, and grading structure. A report by the Department of Agriculture's Office of the Inspector General (OIG) on personnel abuses and other wrongdoings at FCIC was also reviewed. The FCIC travel authorization policy was found to be a potential problem area warranting further study. Travel costs in recent years did not appear to be excessive; however, numerous overpayments indicated a need for improvement in the travel voucher audit system. Recent organizational changes made by FCIC were not reflected in its organizational chart and were found to be in violation of Department of Agriculture regulations. The type and number of personnel changes appeared to be justified, and no irregularities were found concerning recent personnel actions. The average personnel grade increase experienced at FCIC was found to be caused by an upgrading of regional offices. The OIG investigation into allegations of personnel abuses and other improprieties at FCIC was found to be adequate. The alleged early release of the report to the manager of FCIC did not benefit him or disadvantage the other individuals under investigation. OIG investigations of travel abuses were adequate, and reasonable efforts were made to contact all individuals with information on the charges under investigation.

**Agency Contact:** General Accounting Office (202) 275-4072.

## FOREIGN AGRICULTURAL SERVICE

**E00212-001**
*Competition among Suppliers in the P.L. 480 Concessional Food Sales Program.* (ID-81-6).
12/19/80; 3 pp. + app. (13 pp.)
**OMB Funding Code/Title:** 12-2274-0-1-151 / Public Law 480
**Program:** Financing the Sale of Agricultural Commodities for Foreign Currencies and for Dollars on Credit Terms (Titles I and III)
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Trade Development and Assistance Act of 1954, as amended (P.L. 83-480, § 2; 68 Stat. 454; 7 U.S.C. 1691-1736d).
**Availability:** GAO
**Geographic Relevance:** Internationl/Foreign

*Program Objectives:* The objectives of the Agricultural Trade Development and Assistance Act of 1954, as amended, are to expand international trade, develop and expand export markets for U.S. agricultural commodities, use U.S. agricultural productivity to combat hunger and malnutrition, and encourage economic development in the developing countries and promote U.S. foreign policy. *Abstract:* GAO was asked to determine whether small grain exporting firms and farmers cooperatives were successfully competing against seven major grain exporters for sales under Public Law 83-480 and what changes might be needed in the legislation or program management to encourage greater competition. GAO found that the seven major firms had been the dominant suppliers and that Department of Agriculture (USDA) policy and regulations basically meet the requirements of existing legislation. As requested, GAO analyzed two possible legislative changes to increase competition. GAO also found that certain program requirements acted as barriers to greater industry participation and, therefore, recommended that the Secretary of Agriculture should direct the General Sales Manager of USDA to take action to: (1) standardize performance bond requirements; (2) improve procedures to provide earlier payment to suppliers; (3) simplify bid bond requirements; (4) standardize the letter-of-credit procedures; (5) develop standardized invitations for bids; and (6) limit the size of individual sales and seek to develop a more orderly sales distribution.

**Agency Contact:** General Accounting Office (202) 275-5889.

**E00212-002**

*Promoting Agricultural Exports to Latin America.* (ID-81-05).
12/11/80; 30 pp. + 3 app. (17 pp.)
**OMB Funding Code/Title:** 12-2900-0-1-352 / Foreign Agricultural Service
**Program:** Foreign Agricultural Affairs; Market Development Activities
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622). Agricultural Trade Development and Assistance Act of 1954, as amended (P.L. 83-480, title I, § 104; 68 Stat. 407; 7 U.S.C. 1704).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of Foreign Agricultural Service (FAS) market development activities is to maintain, develop, and expand foreign markets for U.S. agricultural commodities. *Abstract:* FAS uses relatively little of its resources to promote agricultural exports to Latin America. To assure optimal use of export promotion resources, FAS should be able to compare export opportunities in one country or geographical region, such as Latin America, with opportunities in other world markets. Presently, it does not allocate its resources this way. Instead, FAS relies heavily on private trade organizations and its judgments, based on past export performance, to decide where and how FAS export promotion resources will be used. Recognizing the need for a more systematic approach to guide marketing resource allocation, FAS has initiated a strategic planning process. However, FAS needs to strengthen its resource allocation system to assure that export markets in Latin America and elsewhere are receiving promotional attention commensurate with export sales opportunities.

**Agency Contact:** General Accounting Office (202) 275-5889.

**E00212-003**

*Global Food Assessment, 1981.*
7/81; 120 pp.
Economics, Statistics, and Cooperatives Service, International Economics Division
**OMB Funding Code/Title:** 12-2274-0-1-151 / Public Law 480
**Program:** Financing the Sale of Agricultural Commodities for Foreign Currencies and for Dollars on Credit Terms (Titles I and III)
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Trade Development and Assistance Act of 1954, as amended (P.L. 83-480, § 2; 68 Stat. 454; 7 U.S.C. 1691).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Abstract:* This annual report contains a global assessment of food production performance; recent trends in production of the major food aid donor and recipient countries; country-specific data on consumption, production, trade, and economic/financial conditions for 1981 and outlook. The planned programming of food assistance under Title I of Public Law 83-480 is also discussed.

**Agency Contact:** Foreign Agricultural Service. (202) 447-7079.

**E00212-004**

*Evaluation of Cooperator (PEIA & USMEF) Activities in UK.*
In process
Frank Hokana
**OMB Funding Code/Title:** 12-2900-0-1-352 / Foreign Agricultural Service
**Program:** Market Development Activities
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Trade Development and Assistance Act of 1954, as amended (P.L. 83-480, title I, § 104; 68 Stat. 456; 7 U.S.C. 1704).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The purpose of the cooperator program is to maintain and expand exports of U.S. agricultural products by conducting joint industry-government promotional activities in overseas markets for U.S. agricultural commodities. *Abstract:* The evaluation indicates that both the PEIA and the USMEF cooperator offices in the United Kingdom are following guidelines and programs as directed by their home offices. However, improvement in U.S. exports to the United Kingdom of high quality beef and poultry products could be expected with adjustments in current strategy and by increasing the number of trade contacts made by the two cooperator offices. The report reveals current economic instability in both the U.K. red meat and poultry sectors and attempts to develop, within the present market structure, a precursor to future demands in market development planning and programs.

**Agency Contact:** Foreign Agricultural Service. (202) 477-5521.

## FOREST SERVICE

**E00216-001**

*Forest Service's Region 5 Should Consider Less Costly Ways To Meet Word and Data Processing Needs.* (CED-81-15).
10/23/80; 3 pp. + 4 app. (21 pp.)
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection and Utilization
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** National Forest Roads and Trails System Act (P.L. 88-657, § 4; 78 Stat. 1089; 16 U.S.C. 535).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The objective of the study was to review the adequacy of Forest Service procurements. Although the equipment is providing benefits, GAO found the procurement to be unnecessarily costly. GAO reviewed the procurement of word processing equipment carried out during 1979 by the Forest Service's Pacific Southwest Region. GAO recommended that the Secretary of the Department of Agriculture should direct the Forest Service to conduct: (1) a postinstallation review to measure the cost effectiveness of the Pacific Southwest Region Systems, including both word and data processing capabilities, after 6 months of operation; and (2) an economic analysis of alternatives available to the region that could meet its requirements at a cost lower than its present leasing arrangement.

**Agency Contact:** General Accounting Office (202) 275-1000.

**E00216-002**
*Problems in Collecting and Setting Aside Adequate Knutsen-Vandenburg Funds To Do Planned Work.*
8/13/80; 8 pp.
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** National Forest System; National Forest System: Renewable Resource Management and Utilization
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** National Forest Roads and Trails System Act (P.L. 88-657, § 4; 78 Stat. 1089; 16 U.S.C. 535). Knudson-Vanderberg Act, as amended (P.L. 71-319; 46 Stat. 527; 16 U.S.C. 576b).
**Availability:** GAO
**Geographic Relevance:** National Forest Land

*Program Objectives:* The program is concerned with reforestation and timber stand improvement work needed to restore harvest areas after timber sales. *Abstract:* A review in the Forest Service's Region 6 of collecting and setting aside funds authorized by the Knutson-Vandenburg (KV) Act to finance reforestation and timber stand improvement work needed in harvest areas showed that: (1) some Forest Service officials were not adequately considering the expected impact of inflation when making KV estimates; (2) KV plans had not always been revised on a timely basis and the amount of moneys that can be deposited in the KV fund to cover any upward revisions had been administratively limited; and (3) KV balances may not be accurate. The Forest Service should revise its instructions to specifically require that: (1) the regions determine appropriate inflation rates for their areas and require the districts to use the rates when preparing KV plans; (2) the KV plans identify the time period in which the planned work is expected to occur so that appropriate inflation rates can be applied; and (3) KV plans and funds needed to be set aside be updated several times before formal sale closure. Also, the Forest Service should: remove or revise the volume limitation to allow for all needed KV funds to be set aside, review the inflation rates periodically, require headquarters and regional officials to include in their administrative reviews an assessment of the regions' and districts' applications of the inflation rates, emphasize to all forest officials the importance of coordinating the annual KV plans and funds, and determine the feasibility of allowing more time after the end of the fiscal year for determining the annual KV fund balances.

**Agency Contact:** General Accounting Office (202) 447-6259.

**E00216-003**
*Financial Management Practices at the Flathead National Forest.* (CED-80-131).
8/14/80; 5 pp.
**OMB Funding Code/Title:** 12-9973-0-7-302 / Miscellaneous Trust Funds
**Program:** Protection of National Forests and Adjacent Private Land
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Cooperative Funds Act, as amended (P.L. 63-122; 16 U.S.C. 498). Brush Disposal Act of 1916 (39 Stat. 462; 16 U.S.C. 490).
**Availability:** GAO
**Geographic Relevance:** National Forest

*Program Objectives:* The purpose is to dispose of brush and other debris resulting from timber sales operations to eliminate a source of fuel for potential wildfires. *Abstract:* An investigation was made of four allegations concerning certain financial management practices at Flathead National Forest. The report concluded that: (1) there was no indication that the Brush Disposal Fund was being disproportionately assessed for its share of overhead expenses; (2) no evidence was found that three ineligible employees were being routinely or systematically financed from overhead funds; (3) overhead assessments had increased significantly since 1960 but not as dramatically as alleged; and (4) although it was not a question, as alleged, that 49% of wilderness funds were being diverted to some unrelated purpose, it was true that 49% of the recreation moneys received during fiscal year 1980 did not get down to the district level.

**Agency Contact:** General Accounting Office (202) 447-6259.

**E00216-004**
*Need To Reevaluate Helistat Program Objectives and Progress.* (MASAD-81-31).
6/2/81; 3 pp. + app. (9 pp.)
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** Forest Research: Renewable Resource Management and Utilization Research
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Forest and Rangeland Renewable Resources Research Act of 1978 (P.L. 95-307, § 3; 92 Stat. 353; 16 U.S.C. 164).
**Availability:** GAO

*Abstract:* GAO found that the Forest Service failed to apply some needed fundamental acquisition management principles in Helistat program development. The Forest Service unnecessarily tied program milestones to land management planning time frames and moved too hastily, thereby overlooking essential considerations in planning a development strategy. The Forest Service did not get potential user participation and advice to determine the need for uses of and operational requirements for a Helistat concept vehicle. Potential users GAO contacted questioned the practicality of the Helistat concept as a timber harvesting method. In addition, the system being developed cannot be reproduced without substantial redesign. Consequently, it will not be useful in demonstrating the economics of aerial logging, the principal objective of the program. The Navy, which is administering the development contract for Forest Service, is being hamstrung in its efforts to obtain data necessary to evaluate the engineering adequacy and safety of the vehicle being developed. GAO recommended that the Secretary of Agriculture reevaluate the program before making further funding obligations.

**Agency Contact:** General Accounting Office (202) 275-3195.

**E00216-005**
*Social Benefits and Outdoor Recreation.*
6/81; 46 pp.
W. Bruce Shepard
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** Forest Research: Renewable Resource Management and Utilization Research
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Land and Water Conservation Fund Act of 1965, as amended (P.L. 88-578, title I, § 2-7, as amended by; P.L. 93-303; 78 Stat. 897; 16 U.S.C. 460l).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Forest Service is responsible for providing outdoor recreational opportunities within the National Forest System available to the public and for promoting assistance for nonincome-producing outdoor recreation on non-Federal public and private lands. *Abstract:* Various approaches to weighing social benefits from recreation are addressed. Problems in measuring economic benefits and relation to the budget process are discussed in depth.

**Agency Contact:** Forest Service. (202) 447-2775.

**E00216-006**
*Forest Service Firewood Program.*
7/28/81; 18 pp.
Susan Johnson
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** National Forest System: Renewable Resource Management and Utilization
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Multiple-Use Sustained Yield Act of 1960 (P.L. 86-517, § 1-4; 74 Stat. 215; 16 U.S.C. 528-531). Forest and Rangeland Renewable Resources Planning Act of 1974 (P.L. 93-378, § 3(a), as amended by; P.L. 94-588, § 2-4; 88 Stat. 476; 16 U.S.C. 1600, 1601).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study was conducted to identify and examine policy and direction related to public demand for firewood in National Forests. Firewood demand is increasing as fuel costs go up, especially near metropolitan areas. This study addresses the issues of how the Forest Service should meet the demand and how the Forest Service should fund the program.

**Agency Contact:** Forest Service. (202) 447-2775.

**E00216-007**
*Review of Forest Service Effectiveness in Serving Small Farm Families.*
3/81; 22 pp.
Eugene M. Ashford
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** State and Private Forestry: General Forestry Assistance
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Department of Agriculture Organic Act of 1944, as amended (P.L. 78-425, title VII, § 711; 58 Stat. 743; 7 U.S.C. 2249). Cooperative Forestry Assistance Act of 1978 (P.L. 95-313, § 2; 92 Stat. 365; 16 U.S.C. 2101).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Forest Service is responsible for strengthening the small farm family concept through forestry assistance. *Abstract:* The report sets out several recommendations for increasing the effectiveness of assisting small forest owners.

**Agency Contact:** Forest Service. (202) 447-2775.

**E00216-008**
*Centralized Service Unit.*
7/81; 85 pp.
**Contractor:** Pacific Consulting Group; Menlo Park, CA 94205
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Department of Agriculture Organic Act of 1944, as amended (P.L. 78-425, title VII, § 711; 58 Stat. 743; 7 U.S.C. 2249).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this report was to establish guidelines for organization and work force management and to determine what factors have most impact on the effectiveness of centralized units. This study examined the management and economic efficiencies of consolidating or combining services at the field level of the Forest Service.

**Agency Contact:** Forest Service. (202) 447-5470.

## SOIL CONSERVATION SERVICE

**E00218-001**
*Plant Materials Center Evaluation.*
4/15/82
Walter Stewart
**OMB Funding Code/Title:** 12-1000-0-1-302 / Conservation Operations
**Program:** Operation of Plant Materials Centers; Resource Appraisal and Program Development
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Soil Conservation and Domestic Allotment Act, as amended (P.L. 74-46, § 1; 49 Stat. 163; 16 U.S.C. 590a). Soil and Water Resources Conservation Act of 1977 (P.L. 95-192, § 5, 6; 91 Stat. 1408-1409; 16 U.S.C. 2004-2005).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of the Plant Materials Center program is to select, test, and provide for the commercial production of seed and plants and to develop techniques for their effective use in reducing erosion and sedimentation where existing species and methods are not suitable or available. *Abstract:* The purpose of this evaluation is to assess the extent and effectiveness of Plant Materials Center program accomplishments. Performance will be evaluated based upon the extent to which accomplishments produce the intended results as identified by Soil Conservation Service policies, goals, and objectives. This evaluation is a part of continuing program development activities. Findings and recommendations for program improvement will be made to policy makers.

**Agency Contact:** Soil Conservation Service. (202) 447-7533.

**E00218-002**
*Technical Assistance Program Evaluation.*
11/15/83
Walter Stewart
**OMB Funding Code/Title:** 12-1000-0-1-302 / Conservation Operations
**Program:** Technical Assistance; Resource Appraisal and Program Development
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Soil Conservation and Domestic Allotment Act, as amended (P.L. 74-46, § 1; 49 Stat. 163-164; 16 U.S.C. 590a-590e). Soil and Water Resources Conservation Act of 1977 (P.L. 95-192, § 5, 6; 91 Stat. 1408-1409; 16 U.S.C. 2004, 2005).

**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of the technical assistance program is to provide technical assistance designed to reduce erosion; solve soil, water, and related resource management problems; bring about physical adjustments in land use; improve agriculture; and reduce damage caused by floodwater and sedimentation. *Abstract:* The purpose of this evaluation is to assess the extent and effectiveness of conservation operations technical assistance accomplishments. Performance will be evaluated based upon the extent to which accomplishments produce the intended results as identified by Soil Conservation Service policies, goals, and objectives. This evaluation is a part of the continuing program development activities. Findings and recommendations for program improvement will be made to policy makers.

**Agency Contact:** Soil Conservation Service. (202) 447-7533.

## ECONOMIC RESEARCH SERVICE

**E00219-001**
*Estimating Costs of Production: Problems and Recommendations.*
6/12/81; 12 pp.
George Hoffman
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** Economic Analysis and Research
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622). Agricultural Act of 1970, as amended (P.L. 91-524, title VIII, § 808, as amended by; P.L. 93-86, § 1(27)(B); 7 U.S.C. 1441a).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The National Economics Division is responsible for developing and reporting annual estimates of U.S. average and regional costs for major field crops, cattle, hogs, dairy and selected specialty crops. *Abstract:* Important problems in the cost of production (COP) program are related to the imputations for opportunity costs. Such imputations often account for a significant portion of estimated cost so that small differences in assumptions can lead to substantial differences in cost estimates. Moreover, it is likely that current procedures to include opportunity cost imputations result in cost estimates that are not consistent with observed economic behavior. The evaluation recommends adjustments in current procedures to make COP estimates useful for describing the true economic condition of various producer groups and meaningful to policymakers. Two provisions of Section 808 of the Agricultural and Consumer Protection Act of 1973 produce the major conceptual problems in the COP program. The evaluation recognizes the need to amend the wording of this Section to permit the use of methods that will improve the validity of COP estimates and projections.

**Agency Contact:** Economic Research Service. (202) 447-2317.

**E00219-002**
*Water Branch Research Program Review.*
2/81; 14 pp.
John Miranowski; Supalla; Jensen
**Contractor:** Iowa State University; Ames, IA 50011
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** Economic Analysis and Research
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Not publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Water Branch Research Program provides economic information through research on public policies and programs affecting conservation, use, and quality of water to help public officials and private resource users make rational decisions. Indepth economic research is conducted to analyze the economic impacts on the agricultural sector of public water policy and programs; to analyze off-site impacts and other external effects of land and water management decisions on water quality and water use; to develop analytic tools to assess economic-environmental trade-offs in water quality programs; and to analyze alternative public programs to achieve water conservation and water quality goals. *Abstract:* This document contains a critique of the research program of the Water Branch and provides recommendations to guide research planning during the next 3 to 5 years. Major recommendations are that the Branch should: more clearly identify its role and clientele vis-a-vis other Federal research organizations and the university community, obtain more resources to adequately examine the range of research issues being addressed or reduce the scope of goals and objectives, place more emphasis on long-term policy research, establish better coordination of research with other agencies, and aggressively pursue resources to develop the Land and Water Resource Economic Information System.

**Agency Contact:** Economic Research Service. (202) 447-8081.

**E00219-003**
*Data Users Conferences.*
3/25/81; 33 pp.
Marshall L. Dantzler
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** Crop and Livestock Estimates; Economic Analysis and Research
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Agency
**Geographic Relevance:** National; State; County

*Program Objectives:* The program objectives of the Economics and Statistics Service are: (1) to formulate, develop, and administer programs of economic research, analysis, and information related to food, agriculture, and rural resources and communities; and (2) to formulate, develop, and administer programs of collecting and publishing statistics related to food, agriculture, and rural resources and communities. *Abstract:* Four Economic and Statistics Data Users Workshops were conducted in January and March 1981 at Chicago, Memphis, Denver, and Washington, DC. These meetings provided data users the opportunity to express opinions on planned activities and to provide input regarding future program directions. An additional 2-day hearing was held in Washington, DC, June 23 and 24, 1981, to obtain data user input concerning prioritizing work in anticipation of possible funding reductions. The overall response at the first series of meetings was supportive of the quality and quantity of services provided by the Agency. There was a prevalent concern about credibility of Economics and Statistics Service with producers. A general consensus prevailed encouraging an educational effort toward the bulk of producers explaining the need for and use of this basic data. The hearings in June generally supported the need for the basic data now provided. Some items were identified as possible areas for reduction, mainly in the area of reduced frequency and/or detail of reports and further analysis, rather than cuts in quality.

**Agency Contact:** Economic Research Service. (202) 447-5141.

**E00219-004**
*Personnel Management Evaluations.*
11/80; 120 pp.
Joan B. Golden
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The program objectives of the Economics and Statistics Service are to formulate, develop, and administer programs of economic research, analysis, and information related to food, agriculture, and rural resources and communities and to formulate, develop, and administer programs of collecting and publishing statistics related to food, agriculture, and rural resources and communities. *Abstract:* Six on-site field office reviews of personnel management were conducted in Fiscal Year 1981. This report will present findings for each State Statistical Office or Economics Field Office with respect to accuracy of duties and responsibilities as recorded in position descriptions, efficiency of organization and workflow, utilization of skills and abilities of employees, compliance with merit system principles, and equal employment opportunity performance.

**Agency Contact:** Economic Research Service. (202) 447-7057.

**E00219-005**
*Evaluation of Economics Filing/Disposition System.*
10/80; 137 pp.
Dona Volz
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** Economic Analysis and Research
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The program objective of the Deputy area for Economics Research Service (ERS) is to formulate, develop, and administer programs of economic research, analysis, and information related to food, agriculture, and rural resources and communities. This activity includes the development of short-term forecasts and long-range projections of resource use, production, and distribution of food and fiber for both probable and possible future events. *Abstract:* An ERS-wide review of filing systems was conducted through survey questionnaires and interviews with maintenance personnel and file system users. It was determined that very few documented file systems exist, and because of this, users experienced confusion and limited access to these systems. This evaluation recommended the establishment of a formal records control schedule and an ERS-wide filing system that would be usable by all offices. Included in this system are file subjects disposition authorities and retention periods. The system has been approved by ERS. Training of file personnel and orientation of users has been completed. Full implementation of the system will be completed during Fiscal Year 1982.

**Agency Contact:** Economic Research Service. (202) 447-3372.

**E00219-006**
*Evaluation of ESS Photocomposition Requirements.*
4/81; 10 pp.
Vincent D'Auria
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The program objectives of the Economics and Statistics Service (ESS) are to formulate, develop, and administer programs of economic research, analysis, and information related to food, agriculture, and rural resources and communities and to formulate, develop, and administer programs of collecting and publishing statistics related to food, agriculture, and rural resources and communities. *Abstract:* An evaluation was conducted of ESS photocomposition requirements and the photocomposition service provided to ESS by the Department of Agriculture system. It was determined that the Department system photocomposition costs were excessive and that the system interface between the Department and ESS was too complex, given the communication requirements of the Department system. The Department system was also not providing adequate turnaround for ESS documents to be photocomposed. This analysis recommended that photocomposition services be decentralized and that ESS establish an internal photocomposition system to improve response time, decrease system complexity, and decrease photocomposition costs to the Agency.

**Agency Contact:** Economic Research Service. (202) 447-3279.

**E00219-007**
*Revised Postage Fees Computer System.*
In process
Shirley Monroe
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Not Publicly Available

*Program Objectives:* The program objectives of the Economics and Statistics Service are to formulate, develop, and administer programs of economic research, analysis, and information related to food, agriculture, and rural resources and communities and to formulate, develop, and administer programs of collecting and publishing statistics related to food, agriculture, and rural resources and communities. *Abstract:* The postage fees system needed refinements to provide more accurate forecasts by cost center. A major effort is being made to maximize source data automation. The revised system has not been fully documented; however, when completed it is expected to provide up-to-date projections that management requires for more effective budgeting and mail cost control. This system should be operative by October 1981.

**Agency Contact:** Economic Research Service. (202) 447-3371.

**E00219-008**
*Evaluation of Economics and Statistics Service Computer Publishing Center.*
In process
Vincent D'Auria
**OMB Funding Code/Title:** 12-0401-0-1-352 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The program objectives of the Economics and Statistics Service are to formulate, develop, and administer programs of economic research, analysis, and information related to food, agriculture, and rural resources and communities and to formulate, develop, and administer programs of collecting and publishing statistics related to food, agriculture, and rural resources and communities. *Abstract:* This evaluation calls for an in-depth review of the effectiveness of current Computer Publishing Center (CPC) operations. Included in this evaluation is a complete review and documentation of CPC equipment, facilities, staffing, workflow, procedures, controls, and management reports. A survey of user satisfaction is also scheduled to measure the level of current performance against desired results. Findings and recommendations will be made available through a final report, which will identify problem areas and propose alternative or more effective actions.

**Agency Contact:** Economic Research Service. (202) 447-3279.

**E00219-009**
*Overall Evaluation: Beltwide Boll Weevil Cotton Insect Management Programs.*
5/15/81; 45 pp. + app.
**OMB Funding Code/Title:** 12-1600-0-1-352 / Animal and Plant Health Inspection Service; 12-1400-0-1-352 / Agricultural Research; 12-0401-0-1-352 / Salaries and Expenses
**Program:** Plant Disease and Pest Control; Research on Plant Production; Statistical Research and Service
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Department of Agriculture Organic Act of 1944, as amended (P.L. 78-425, title I, § 102, as amended by; P.L. 93-629; 58 Stat. 735; 7 U.S.C. 147a); Public Resolution 75-20. Bankhead Jones Act, as amended (P.L. 74-182, § 1; 49 Stat. 436; 7 U.S.C. 427). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Agency
**Geographic Relevance:** Cotton Belt States

*Program Objectives:* The Boll Weevil Eradication and Optimum Pest Management Trials were cooperative State/Federal grower efforts designed to develop and demonstrate technological and operational capability to eradicate or manage the boll weevil in a specified geographic area. *Abstract:* Two boll weevil/cotton insect management trials, conducted during 1978 through 1980, demonstrated the technical and operational feasibility of eradicating a boll weevil population from a geographic area or eliminating the need for boll weevil treatments during the cotton-growing season. Six cotton insect management programs were specified and evaluated for application in the boll weevil infested areas of the Cotton Belt. The Optimum Pest Management with No Incentive and Boll Weevil Eradication Program would yield substantially higher total economic and environmental benefits than the other programs. The Optimum Pest Management with No Incentive Program was estimated to yield the highest benefit/cost ratio in terms of public expenditures.

**Agency Contact:** Economic Research Service. (202) 447-8239.

## SCIENCE AND EDUCATION ADMINISTRATION

**E00224-001**
*The Department of Agriculture Can Minimize the Risk of Potential Crop Failures.* (CED-81-75).
4/10/81; 27 pp. + 3 app. (8 pp.)
**OMB Funding Code/Title:** 12-1400-0-1-352 / Agricultural Research
**Program:** Research on Plant Production
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Bankhead Jones Act, as amended (P.L. 74-182, § 1; 49 Stat. 436; 7 U.S.C. 427). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title I, § 101; 7 U.S.C. 427).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the need for improved management of plant genetic resources to minimize crop damage due to disease, insects, or adverse weather conditions. The Department of Agriculture has a number of programs meant to reduce the risks resulting from the vulnerability of these crops. Because producers use relatively few high-yielding varieties, plant vulnerability has increased over the past 50 years. A group of Federal, State, and private programs called the National Plant Germplasm System has been established to reduce the vulnerability and to further improve plant varieties. However, this system lacks a sense of direction and purpose and does not have effective, centralized management. The problems experienced by the system in the collection, storage, and maintenance areas included: (1) the lack of systematic collection of new germplasm; (2) inadequate storage facilities; (3) incomplete and sporadic evaluation of the distinguishing characteristics of stored germplasm; and (4) possible permanent loss of some genetic stock which is not regularly replenished by periodic growing out of seed. Critical policy questions have not been addressed, indications are that mechanisms are inadequate, and comprehensive plans have not been made to cope with present and future problems. The Secretary of Agriculture should centralize authority over the Federal portion of the National Plant Germplasm System with that central authority having responsibility for all Agriculture funded germplasm activities. The system's first priority should be to develop a comprehensive long range plan.

**Agency Contact:** General Accounting Office (202) 275-5525.

**E00224-002**
*Agricultural Research and Extension Programs To Aid Small Farmers.* (CED-81-18).
10/17/81; 14 pp.
**OMB Funding Code/Title:** 12-1400-0-1-352 / Agricultural Research; 12-1500-0-1-352 / Cooperative Research; 12-0502-0-1-352 / Extension Activities
**Program:** All Programs
**CFDA NO.:** 10.875; 10.878; 10.881
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.

**Authority:** Bankhead Jones Act, as amended (P.L. 74-182, § 1; 49 Stat. 436; 7 U.S.C. 427). Act of May 15, 1862, as amended (7 U.S.C. 2201). Smith Lever Act of 1914, as amended (P.L. 63-95, § 2; 7 U.S.C. 342).
**Availability:** GAO
**Geographic Relevance:** National; State; County

*Program Objectives:* Objectives are to improve small farmers' incomes and small farm productivity through research and extension programs directed specifically to small farmers. *Abstract:* The Director of the Science and Education Administration contended that much agricultural research and extension work is size neutral, benefiting both large and small farmers. He said that funding requested for small farm programs under the Rural Development Act of 1972 could cause potential duplication. Land grant universities could redirect funds from other areas into small farm research and extension activities. In a 1975 report, GAO concluded that many small farm operators could be helped to increase their incomes through more extension and research programs oriented to the specific, known needs of small farm operators. Although the focus on small farms has increased, more remains to be done. Increased funding has been recommended. It appears that the benefits from such programs are positive, both in terms of returns to indivudual small farm families and in social terms. The Department of Agreiculture has the flexibility to award grants for priority research projects, and such projects could include small farm projects. Agricultural research has generally been underfunded in recent years and could be redirected. Large scale enterprises have been the principal beneficiaries of agricultural research and extension in the farm sector. The reason for the lack of expansion of State programs to assist small scale farmers seems to be a lack of funds. The Department of Agriculture may only encourage, not direct, research areas undertaken in cooperation with the States.

**Agency Contact:** General Accounting Office (202) 447-6259.

**E00224-003**
*Areas Needing Improvement in the Adult Expanded Food and Nutrition Education Program.* (CED-80-138).
9/4/80; 9 pp. + 4 app. (41 pp.)
**OMB Funding Code/Title:** 12-1400-0-1-352 / Agricultural Research
**Program:** Research on Human Nutrition
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Bankhead Jones Act, as amended (P.L. 74-182, § 1; 49 Stat. 436; 7 U.S.C. 427).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Adult Expanded Food and Nutrition Education Program (EFNEP) is to improve the diets of low-income families through guidance on diet and good buying, care, and preparation. *Abstract:* EFNEP program managers need to consider alternative ways to reach and educate more target families with less funds and personnel. One-to-one communication is the EFNEP basic approach to recruiting and instructing homemakers. This approach is costly and limits the number of families that can be reached. The Secretary of Agriculture should instruct the Director of Science and Education to encourage State and local EFNEP officials to develop and test various innovative methods for reaching more families within the constraints of available resources. He should evaluate the methods that are developed and disseminate to all EFNEP officials information on those found to be feasible and effective. He should develop objective and measurable standards for judging program effectiveness and the evaluation and feedback tools needed to measure program performance against such standards. The Director should provide additional guidance and training to State and local program officials on supervisory and recordkeeping requirements and responsibilities. He should develop specific criteria for State program official to use in selecting program sites and allocating funds among the sites, encourage increased State and local EFNEP coordination with other nutrition-related programs for reaching more families, and ensure adequate evaluations of the 16 pilot projects which are exploring ways of increasing food stamp families' participation in EFNEP.

**Agency Contact:** General Accounting Office (202) 275-5525.

**E00224-004**
*Evaluation of the Research Apprenticeship Program.*
6/81
**OMB Funding Code/Title:** 12-1400-0-1-352 / Agricultural Research
**Program:** All Programs
**CFDA NO.:** 10.875
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Bankhead Jones Act, as amended (P.L. 74-182, § 1; 49 Stat. 436; 7 U.S.C. 427). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Science and Education Administration's Research Apprenticeship Program is to stimulate broader interest in minority communities in careers in science and engineering by establishing individual working relationships between students and research scientists. *Abstract:* This program is providing the research opportunities that were originally envisioned. The evaluation describes how the program is organized, operated, and currently functioning. Sufficient research has been completed to provide a set of performance standards. Preliminary findings indicate that the scientists are satisfied with the student-scientist working relationship and are interested in encouraging a continuing program.

**Agency Contact:** Science and Education Administration. (703) 235-3170.

**E00224-005**
*Program Review Report, Solutions to Economic and Environmental Problems.*
7/81; 35 pp.
**OMB Funding Code/Title:** 12-1400-0-1-352 / Agricultural Research
**Program:** Research on the Use and Improvement of Soil, Air, and Water
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Bankhead Jones Act, as amended (P.L. 74-182, § 1; 49 Stat. 436; 7 U.S.C. 427). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** State; Pacific Northwest

*Program Objectives:* Solutions to Economic and Environmental Problems (STEEP) is a multi-disciplinary program of cooperative research efforts to solve soil erosion and related problems in the Pacific northwest. *Abstract:* The evaluation considered the relevance of current research programs, interdisciplinary cooperation among projects, and progress relative to the original objectives, as well as considerations for future planning of program areas. Recommendations deal with coordination of the research, mapping of regional cultivated ecosystems, standardization of treatments and measurements, soil loss prediction equation, water quality impact, tillage, planting, methodologies, wheat breeding, disease control under reduced tillage, pest control, soil fertility alternate crops, and technical information-transfer.

**Agency Contact:** Science and Education Administration. (202) 447-8904.

**E00224-006**
*Comparative Study of Five USDA Food and Nutrition Programs.*
10/81; 100 pp.
**OMB Funding Code/Title:** 12-0502-0-1-352 / Extension Activities
**Program:** Payments to States: Payments for Cooperative Agricultural Extension Work under the Smith-Lever Act, Retirement and Employees' Compensation Costs for Extension Agents, and Penalty Mail
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Smith Lever Act of 1914, as amended (P.L. 63-95, § 2; 38 Stat. 373; 7 U.S.C. 342). Food and Agriculture Act of 1977 (P.L. 95-113, title XIV, § 1447; 91 Stat. 1011; 7 U.S.C. 342).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objectives of the Expanded Food and Nutrition Education Program are to help low income families acquire knowledge, skills, and changes in behavior to achieve adequate diets providing normal nutrition. *Abstract:* The evaluation will describe food and nutrition programs of the Department of Agriculture and provide a comparative assessment of the effectiveness of each in providing nutrition education services. The study focuses on the Expanded Food and Nutrition Education Program, as well as Extension General Food and Nutrition Adult Program, Food Stamp Program, Nutrition Education and Training, and Special Supplement Program for Women, Infants and Children.

**Agency Contact:** Science and Education Administration. (703) 235-3126.

**E00224-007**
*Green Thumb Box Evaluation.*
12/81; 150 pp.
**OMB Funding Code/Title:** 12-1400-0-1-352 / Agricultural Research
**Program:** Research on Plant Production
**CFDA NO.:** 10.881
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Bankhead Jones Act, as amended (P.L. 74-182, § 1; 49 Stat. 436; 7 U.S.C. 427). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1622).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The Green Thumb Box project is designed to guide Extension, National Weather Service, Agricultural Marketing Service, and potential private financial sponsors in decisions on adoption, expansion, design, and operation of Green Thumb Box or related information delivery systems. *Abstract:* The study will focus on farmers' perceptions of advantages and disadvantages of Green Thumb Box systems and conditions which inhibit or promote acceptability and usefulness of Green Thumb Box and key observers' views on institutional impacts of Green Thumb Box delivery systems.

**Agency Contact:** Science and Education Administration. (703) 235-3178.

**E00224-008**
*Evaluation of the Expanded Food Education Program.*
10/81; 250 pp.
**OMB Funding Code/Title:** 12-0502-0-1-352 / Extension Activities
**Program:** Payments to States: Payments for Cooperative Agricultural Extension Work under the Smith-Lever Act, Retirement and Employees' Compensation Costs for Extension Agents, and Penalty Mail
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Smith Lever Act of 1914, as amended (P.L. 63-95, § 2; 38 Stat. 373; 7 U.S.C. 342). Food and Agriculture Act of 1977 (P.L. 95-113, title XIV, § 1447; 91 Stat. 1011; 7 U.S.C. 342).
**Availability:** Agency
**Geographic Relevance:** National; State; County

*Program Objectives:* The objective of the Expanded Food and Nutrition Education Program (EFNEP) is to help low income families acquire knowledge, skills, and changes in behavior to achieve adequate diets providing normal nutrition. *Abstract:* The study will review the purpose of the EFNEP program and evaluate its effectiveness in achieving its program objectives.

**Agency Contact:** Science and Education Administration. (703) 235-3128.

## OFFICE OF TRANSPORTATION

**E00227-001**
*U.S. Grain Transportation Network Needs System Perspective To Meet Future World Needs.* (CED-81-59).
4/4/81; 79 pp. + app. (8 pp.)
**OMB Funding Code/Title:** 12-2800-0-1-352 / Salaries and Expenses
**Program:** Office of Transportation
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1621-1627).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO examined the grain transportation system. It identified actual and potential bottlenecks, explained their significance, and explored the status of activities addressing them. The grain transportation system in the United States is complex and interrelated and involves railroads, waterways, roads, and ports. Changes and events in one area affect all others, straining their ability to perform efficiently. Efforts to improve grain transportation tend to concentrate on individual transportation modes rather than on the transportation network as a whole. An integrated analysis that considers interrelationships between the various components of the grain transportation system has yet to be conducted. An analysis is needed of overall system constraints, interactions, and solutions to prepare for the export industry. The Secretary of Agriculture should: (1) expand the monitoring of the grain transportation system to identify potential bottlenecks and analyze their impact on the total grain transportation system; (2) bring together industry, labor, and Government to explore the best way to alleviate present bottlenecks and forestall future ones; (3) examine the impact of a changing railroad role in grain movement on alternative modes of transportation and export facilities including the rural road and bridge network and port facilities; (4) explore the relationship of grain shipments via the Mississippi River and the Great Lakes and the capability of the Welland Canal to accommodate projected Great Lakes grain shipments and suggest actions that could be taken to improve grain movement through the Canal; (5) determine the impact of port congestion and inefficiencies on the entire grain transportation system and help involved parties find solutions to improve overall system effectiveness; and (6) review the level of resources available for this purpose to determine what adjustments are warranted.

**Agency Contact:** General Accounting Office (202) 275-5525.

## OFFICE OF GOVERNMENTAL AND PUBLIC AFFAIRS

**E00231-001**
*Study of U.S. Department of Agriculture Regional and Field Information Activities.*
6/81; 27 pp. + app.
Stan Prochaska
**OMB Funding Code/Title:** 12-0130-0-1-352 / Governmental and Public Affairs
**Program:** Public Affairs
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Act of May 15, 1862, as amended (P.L. 37-63; 7 U.S.C. 2201); Revised Statute 520.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Office of Governmental and Public Affairs provides information support and services through regional information offices in order to bring the Department of Agriculture closer to its public and to better serve client groups. *Abstract:* Consolidation of agency filed information offices most likely would result in cost savings. Information delivery would be more cost effective, and services to the public would be broadened. Regional offices could serve Department-wide demand on a regional basis. By instituting systems to handle the Department-wide range of regional inquiries, the coordinated regional offices would reduce the work that is now fed back to Washington, DC.

**Agency Contact:** Office of Governmental and Public Affairs. (202) 447-7454.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-003, E99900-004, E99900-011, E99900-018, E99900-041, E99900-042, E99900-047, E99900-055, E99900-057, E99900-062, E99900-063, E99900-068, E99900-069, E99900-075, E99900-080, E99900-082, E99900-086.

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# DEPARTMENT OF COMMERCE

**E00300-001**

*Report on Audit of Title IX Program.* (158105).
1/82
Matthew Groff
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs
**Program:** Economic Adjustment Grants; Development Grants
**CFDA NO.:** 11.307; 11.311
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Trade Act of 1974 (P.L. 93-618, title II, § 274; 19 U.S.C. 2374).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of Title IX of the Public Works and Economic Development Act of 1965, as amended, was to provide special Economic Development and Adjustment Assistance Programs to help States and local areas meet special needs arising from actual or threatened severe unemployment arising from economic dislocation and severe changes in economic conditions. *Abstract:* The audit is being performed to review and evaluate the policies, procedures, controls and practices used by the Economic Development Administration to monitor Title IX projects.

**Agency Contact:** (202) 377-1238.

**E00300-002**

*Report on Audit of the Drought Relief Program Managed by the Economic Development Administration.* (158104).
9/81
Miguel P. Barrios
**OMB Funding Code/Title:** 13-2053-0-1-453 / Drought Assistance Program
**Program:** Economic Disaster Drought Assistance
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Community Emergency Drought Relief Act of 1977 (P.L. 95-31, title I, § 101; 91 Stat. 169; 42 U.S.C. 5184 note).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Drought Relief Program was initiated to facilitate emergency actions to mitigate the impacts of the drought. *Abstract:* The audit was to evaluate Economic Development Administration policies, procedures, and practices in implementing the temporary Drought Relief Program.

**Agency Contact:** (202) 377-1238.

**E00300-003**

*Audit of Selected Activities Administered by the International Investment Division.* (158101).
1/81; 6 pp.
Homer Hughes
**OMB Funding Code/Title:** 13-1500-0-1-376 / Salaries and Expenses
**Program:** Bureau of Economic Analysis: International Economic Accounts
**CFDA NO.:** 11.025
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** International Investment Survey Act of 1976, as amended (P.L. 94-472; 90 Stat. 2059; 22 U.S.C. 3101-3107). Bretton Woods Agreements Act (P.L. 79-171, § 8; 22 U.S.C. 286f).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Bureau of Economic Analysis (BEA) collects and analyzes data on U.S. direct investment abroad, on foreign direct investment in the United States, and on income flows associated with such investments for inclusion in balance of payments and international investment position accounts. Government and industry use the information extensively in economic planning and decision making. *Abstract:* The audit disclosed that BEA needs to take more aggressive action to reduce the number of persons or organizations who fail to report. BEA should develop and implement procedures for reporting habitually delinquent respondents to Department officials responsible for investigating such noncompliance and for initiating civil or criminal enforcement actions under the provisions of the International Investment Survey Act of 1976. The audit also disclosed that BEA needed to take prompt followup action on potential reporters. The International Investment Division (IID), BEA, needed to provide for appropriate off-site backup of its data files to prevent accidental loss. BEA should prepare and issue written operating procedures to guide day-to-day activities of the IID staff and BEA should provide clearly defined criteria for proper compensation for work performed for other Federal and non-Federal entities. The audit also disclosed that BEA could do more to reduce survey mailing costs.

**Agency Contact:** (202) 377-1238.

**E00300-004**

*Report on Survey of Enforcement Activities: National Marine Fisheries Service.* (158102).
3/81; 6 pp.
Edward Sevitski
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research, and Facilities
**Program:** Ocean Fisheries and Living Marine Resources
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Fishery Conservation and Management Act of 1976 (P.L. 94-265, § 2, as amended by; P.L. 95-354; 90 Stat. 331; 16 U.S.C. 1801, 1861).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The National Oceanic and Atmospheric Administration develops and enforces foreign fishing regulations in cooperation with the Coast Guard and provides intelligence on foreign fishing fleets off U.S. coasts needed for international fishery negotiations. *Abstract:* Since enforcement of regulations protecting fisheries and endangered species at times requires actions unfavorable to commercial fishing interests, the dual role of National Marine Fisheries Service (NMFS) regional offices as both promoter and regulator of commercial fishing activities may cause a conflict, or the appearance of a conflict, between operational and enforcement objectives. The two functions should be separated at the regional level, and regional enforcement personnel should report directly to NMFS Enforcement Division headquarters.

**Agency Contact:** (202) 377-1238.

**E00300-005**
*Report on Survey of Grant-in-Aid for Fisheries Program.* (158103).
3/81; 9 pp.
Edward Sevitski
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research, and Facilities
**Program:** Ocean Fisheries and Living Marine Resources
**CFDA NO.:** 11.407
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Commercial Fisheries Research and Development Act of 1964 (P.L. 88-309; 78 Stat. 197; 16 U.S.C. 779).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The National Oceanic and Atmospheric Administration works with States and territories to carry out research and development of commercial resources. *Abstract:* This survey found that the National Marine Fisheries Service (NMFS) has not established criteria for evaluating the results of individual projects as they are completed. While some projects may have produced benefits, there is evidence that in certain geographic areas they have not. In the absence of definitive standards for prompt performance, NMFS has no assurance that Federal resources are being used effectively and no means, therefore, for evaluating the overall effectiveness of the grants program. Also, there are no controls to ensure that project costs claimed are reduced by amounts grantees receive when they resell property acquired with grant funds.

**Agency Contact:** (202) 377-1238.

**E00300-006**
*Administrative Review of Civil Rights Functions.* (288101).
4/81; 16 pp.
Arthur Cizek
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* Objectives are to provide essential administrative support and management advice to the Department of Commerce to enable operating units to execute programs in an efficient and effective manner. *Abstract:* Recommendations resulting from the review are that: responsibility for Equal Employment Opportunity (EEO) programs mandated by law be retained by operating units; secretarial control over these programs be strengthened through improved direction, guidance, and monitoring; no reductions be made in legally mandated programs; programs not legally mandated be eliminated, reduced, centralized, or modified; expenses to EEO Committees be reduced; and special emphasis programs manager positions in operating units be eliminated. These recommendations have been approved by the Secretary of Commerce and are in various stages of implementation.

**Agency Contact:** (202) 377-3940.

**E00300-007**
*Management Plan for the Consolidation of Department's Payroll, Personnel, and Administrative Payments System.* (268101).
7/2/81; 80 pp.
James Brown
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Agency

*Program Objectives:* Objectives are to provide management advice and administrative support to the Department of Commerce (DOC) to enable operating units to execute their programs in an efficient and effective manner. *Abstract:* The study concluded that the Assistant Secretary for Administration should proceed immediately to initiate all steps required to consolidate DOC multiple payroll, personnel, and administrative payments systems and to operate and support the consolidated systems in a Departmental Management Information Service Center.

**Agency Contact:** (202) 377-1294.

**E00300-008**
*Review of Administrative Services.* (278101).
Tony Stadeker
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Objectives are to provide management advice and administrative support to the Department of Commerce to enable operating units to execute programs in an efficient and effective manner. *Abstract:* The study developed several proposed initiatives for improvement of the internal delivery of Administrative Services to Department organizations with recommendations and alternative proposals for presentation to the Deputy Secretary for consideration and approval.

**Agency Contact:** (202) 377-4501.

**E00300-009**
*Micro-management Review: Reduction of Unproductive Reporting and Clearance Requirements Placed on the Department and Its Bureaus.* (218102).
In process
Alan P. Balutis
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Objectives are to provide management advice and administrative support to the Department of Commerce and to enable operating units to execute programs in an efficient and effective manner. *Abstract:* The study will assess the impact of requirements imposed on the Department of Commerce by laws, regulations, and external Federal agency directives, as well as those imposed on the bureaus by the Department. The study will include all administrative management areas and address the basis for the requirements, staff time and other costs associated with compliance, utility and necessity of requirements, extent of overlap among requirements, and improvements necessary to streamline administrative processes. A data base of these requirements will be established. Recommendations will be made for modification and/or elimination of unproductive requirements. Guidelines will be developed for implementing a work simplification effort.

**Agency Contact:** (202) 377-2949.

**E00300-010**
*Study of Departmental Publications Administration.* (248201).
12/81
John F. Doherty
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Metropolitan D.C.

*Program Objectives:* The purpose of the program is to provide essential administrative support and management advice to the Department of Commerce to enable operating units to execute programs in an efficient and effective manner. *Abstract:* The purpose of the study is to determine if reductions in the cost of printing and publishing can be achieved through the centralization, curtailment, elimination or contracting out of services. The functions to be studied are copying, printing facilities, composition, design and graphics, micrographics, editorial review and publications procurement through the Government Printing Office.

**Agency Contact:** (202) 377-5573.

**E00300-011**
*Administrative Review of Information Management in the Department of Commerce.* (238101).
4/23/81; 38 pp.
Cristos N. Kyriazi
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Objectives are to provide management advice and administrative support to the Department of Commerce to enable operating units to execute their programs in an efficient and effective manner. *Abstract:* The report concludes that cost reductions and improvements in the management and utilization of the Department's Automatic Data Processing (ADP) resources can be achieved, primarily through consolidation. Particular consolidations should be reviewed on a case-by-case basis, but generally appear to be more viable where existing facilities are being used to process similar applications, use similar equipment, or are located in the same geographical location. Recommendations for immediate action call for the consolidation of Main Commerce building computer installations and the economic replacement of obsolete computer equipment. Further consolidations were targeted in the areas of systems analysis, programing, and operations for administrative systems; and ADP activities relating to maintenance, data preparation, computer operations, and backup facilities. Further recommendations were referred for Departmental consideration for achieving compatibility of word processing systems, bulk purchase of ADP supplies, and training of Contracting Officer's Technical Representatives.

**Agency Contact:** (202) 377-1415.

**E00300-012**
*1980 SES Questionnaire Survey Results.* (228102).
4/17/81; 16 pp.
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Objectives are to provide management advice and administrative support to the Department of Commerce to enable operating units to execute their programs in an efficient and effective manner. *Abstract:* Survey results indicate the majority of senior executives are more aware of what is expected of them, communicate more frequently with their bosses, and believe their performance can now be viewed in a more objective manner as a result of the Senior Executive Service (SES) performance appraisal process. Despite these changes, many senior executives view the increase in paperwork as burdensome and time-consuming and question the benefits of the process which reduces executive efficiency. Improving the process is an area the Department will look at during the development of its new Management by Objective system. In addition, there were strong feelings of disenchantment, disappointment, and bitterness among the SES members regarding executive compensation matters. SES members object to the many unfulfilled compensation "promises" made by Congress, such as failure to lift the pay cap and restrictions on bonuses and incentive awards. Many report they are seeking employment outside the Federal government.

**Agency Contact:** (202) 377-4534.

**E00300-013**
*Report by the Task Force on Personnel.* (228101).
6/81; 21 pp. + app. (28 pp.)
Daniel Meyers
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The purpose of the program is to provide essential administrative support and management advice to the Department of Commerce to enable operating units to execute programs in an efficient and effective manner. *Abstract:* The major findings/recommendations are: centralization of the personnel function would not yield significant staff savings; and the Department can best influence personnel management activities by strengthening central policies, systems, and oversight. The major changes are: Departmental participation in the selection of people for key jobs, an active personnel management evaluation program, establishment of work measurements and standards, coordination of college recruiting, and greater standardization of personnel policies.

**Agency Contact:** (202) 377-4410.

**E00300-014**
*Review of Management/Administrative Initiatives within the Department of Commerce.* (218005).
11/80; 124 pp.
Alan P. Balutis
**OMB Funding Code/Title:** 13-0120-0-1-376 / Salaries and Expenses
**Program:** Departmental Staff Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objective is to provide management advice and administrative support to the Department of Commerce to enable operating units to execute programs in an efficient and effective manner. *Abstract:* Results of the review indicated that while progress was made in all of the Department's Fiscal Year (FY) 1980 management/administrative initiatives, many would require continued effort. These continuations, plus additional issues identified through this review, became the basis for the Office of Administration's FY 1981 agenda.

**Agency Contact:** (202) 377-3781.

**E00300-015**
*Foreign Investment in U.S. Seafood Processing Difficult To Assess.* (CED-81-65).
3/30/81; 32 pp. + 9 app. (42 pp.)
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research, and Facilities
**Program:** Ocean Fisheries and Living Marine Resources
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Fish and Wildlife Act of 1956, as amended (P.L. 84-1024, § 5; 70 Stat. 1119; 16 U.S.C. 742). Fishery Conservation and Management Act of 1976 (P.L. 94-265, § 2; 90 Stat. 331; 16 U.S.C. 1801 note).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO studied the extent and nature of foreign investment in, and its impact on, the U.S. seafood processing industry. GAO identified 61 U.S. seafood processing firms with foreign ownership and 27 seafood processing firms which had loans from foreign sources. GAO noted that: (1) a high percentage of foreign investment originates from relatively few companies within one country, Japan; (2) foreign investors may use a variety of indirect investment methods to gain control of seafood processors; (3) the percentage of the industry's total output by processors with foreign investment is unknown; (4) foreign representatives are sometimes on the boards of directors of U.S. seafood processors; and (5) foreign investors may specify certain provisions in loan agreements with U.S. processors.

**Agency Contact:** General Accounting Office (202) 443-8691.

**E00300-016**
*Knoxville Expo '82: Why Changes Are Needed in Law on Reuse of U.S. Pavilions at International Expositions.* (PLRD-81-11).
3/20/81; 28 pp. + 4 app. (4 pp.)
**OMB Funding Code/Title:** 13-1805-1-1-376 / Participation in U.S. Expositions
**Program:** Design and Construction
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Mutual Educational and Cultural Exchange Act of 1961, as amended (P.L. 87-256, title I, § 102; 75 Stat. 527; 22 U.S.C. 2452). Act of May 27, 1970 (P.L. 91-269, § 1; 84 Stat. 271; 22 U.S.C. 2801-2807).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National; State; City

*Program Objectives:* The program objective is to provide for U.S. participation in International Expositions. *Abstract:* A Federal reuse plan was not developed for the U.S. pavilion at Expo '82. Because there was none, the Department of Commerce's construction of a permanent pavilion was not justified. The applicable law does not specify that a less costly, temporary pavilion should be built when no such plan exists. The sponsors were late in developing an adequate financial plan. As a result the General Services Administration (GSA) decided not to manage the construction, and Commerce had to hire a construction manager and overlap design and construction; this will result in higher cost. Congress should amend Public Law 91-269 to provide for full documentation by Commerce and GSA that a permanent structure is required. In addition, Commerce should be required to disclose in its appropriations justification whether there is sufficient leadtime to design and build a permanent pavilion using conventional contracting procedures. If not, the extra cost should be disclosed.

**Agency Contact:** General Accounting Office (202) 275-4130.

## INTERNATIONAL TRADE ADMINISTRATION

**E00301-001**
*Analysis of Survey Response Data: New Product Information Service (NPIS).* (808101).
7/81; 27 pp.
Sandra Bede
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Development: Export Development
**CFDA NO.:** 11.100
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826; 15 U.S.C. 1512).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The objective of the program is to alert foreign buyers to new products being manufactured by U.S. firms. *Abstract:* This analysis surveyed end-user attitudes toward the New Product Information Service. Its major recommendations included: (1) the development of a cost recovery plan for the Commercial News USA Service; (2) the implementation of a product-targeting procedure; and (3) the formalization of the informal followup currently being done by the U.S. commercial service.

**Agency Contact:** International Trade Administration. (202) 377-5215.

**E00301-002**
*Evaluation of Multilateral Trade Negotiations (MTN) Implementation on Government Procurement Code.* (808202).
6/82
Dona Bardelli
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Development: Export Development
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826; 15 U.S.C. 1512).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The objective of the program is to distribute foreign government tenders issued under the terms of the Multilateral Trade Negotiations (MTN) Procurement Code. *Abstract:* This evaluation is designed to test the efficiency of the program developed to distribute foreign government tenders on MTN opportunities to the U.S. business community.

**Agency Contact:** International Trade Administration. (202) 377-5215.

**E00301-003**
*Export Administration and Antiboycott Compliance Management Review.* (808001).
4/80; 47 pp. + app.
Bob Taft; Mary Ann McFate; Keith Anderson; Maurice Schweinhart; Bill Blake
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Administration: Export Administration
**CFDA NO.:** 11.100
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Export Administration Act of 1979 (P.L. 96-72, § 8, 12, 15; 93 Stat. 503; 50 U.S.C. App. 2407, 2411, 2414).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objectives of the program are to control exports for reasons of national security, foreign policy, and short supply and to enforce the laws against foreign boycotts. *Abstract:* This study found overlap and duplication of functions, excessive organizational layering, overly-complex procedures, and an excessively wide span of control for the Director of the Office of Export Administration. It recommended reorganizing the Office of Antiboycott Compliance and Export Administration into three offices reporting to the DAS: Operations, Export Licensing, and Compliance.

**Agency Contact:** International Trade Administration. (202) 377-3756.

**E00301-004**
*Review of Trigger Price Mechanism Controlled Correspondence.* (808107).
12/4/80; 8 pp. + app.
Jean Leslie
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Administration: Import Administration
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title III, § 303; 46 Stat. 696; 19 U.S.C. 1303). Trade Expansion Act of 1962 (P.L. 87-794; 19 U.S.C. 1202 et seq.).
**Availability:** Agency

*Program Objectives:* The objective of the program is to monitor prices of steel imports in order to protect domestic industry from unfair import competition. *Abstract:* This review was made to determine the methods utilized to respond to trigger price mechanism (TPM) correspondence, to identify areas where improvements could be made, and to make recommendations to expedite the flow of correspondence.

**Agency Contact:** International Trade Administration. (202) 377-3756.

**E00301-005**
*Records Management Surveys for FY-1981.* (808106).
9/81
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Administration
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice,

State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826; 15 U.S.C. 1512).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of the reviews is to evaluate the records management practices of International Trade Administration (ITA) offices and to recommend improvements. In addition to the surveys, findings enable the ITA records management personnel to conduct training sessions with records keepers and to update the ITA Records Control Schedule.

**Agency Contact:** International Trade Administration. (202) 377-3430.

**E00301-006**
*Review of ITA Public Affairs Needs.* (808102).
7/24/81; 9 pp. + app.
Keith Anderson
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826; 15 U.S.C. 1512).
**Availability:** Agency

*Program Objectives:* The prinicpal objective of this program is to communicate to the American business community and to the general public information concerning the policies, issues, and programs relating to international trade. *Abstract:* This study surveyed users of the services provided by the International Trade Administration's Office of Public Affairs to determine their perceptions of the importance of various public affairs functions. The study recommended that resources be redirected away from certain functions and that more emphasis be placed on dealing with the various media.

**Agency Contact:** International Trade Administration. (202) 377-3756.

**E00301-007**
*Survey of Japanese Auto Parts Buying Mission.* (808104).
9/81
Juliet Bender
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Development: Export Development
**CFDA NO.:** 11.100
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826; 15 U.S.C. 1512).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The objective of the program is to increase Japanese purchases of U.S. manufactured auto parts. *Abstract:* This survey is designed to determine the amount of business generated from the September 1980 Japanese Auto Parts buying mission held in Detroit.

**Agency Contact:** International Trade Administration. (202) 377-5215.

**E00301-008**
*Foreign Economic Trends (FET) and Overseas Business Reports (OBR) Evaluation.* (808103).
8/81
Dona Bardelli
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Development: Export Development
**CFDA NO.:** 11.100
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826; 15 U.S.C. 1572).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The objective of the program is to provide business with information on economic trends and general market conditions in particular countries. *Abstract:* This analysis surveyed end-users' attitudes toward the Foreign Economic Trends (FET) publication and the Overseas Business Reports (OBR). The highlights of the recommendations include: (1) review economic and statistical data to determine their timeliness and completeness; (2) expedite the preparation and production process of the publication; and (3) undertake a subscriber campaign targeted towards inexperienced firms.

**Agency Contact:** International Trade Administration. (202) 377-5215.

**E00301-009**
*Administration of the Steel Trigger Price Mechanism.* (ID-80-15).
7/23/80; 38 pp.
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Administration: Import Administration
**CFDA NO.:** 11.106
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title III, § 303; 46 Stat. 687; 19 U.S.C. 1303). Trade Expansion Act of 1962, as amended (P.L. 87-794; 19 U.S.C. 1303). Anti-Dumping Act of 1921 (P.L. 67-10, § 201; 42 Stat. 11; 19 U.S.C. 160-173).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The steel trigger price mechanism was established to speed up antidumping investigations affecting the steel industry. If steel imports were priced below pre-established trigger prices, the Treasury Department, which originally administered the program with the Customs Service, and later the Department of Commerce, could initiate antidumping investigations without prior industry complaint. *Abstract:* GAO's main conclusions are: (1) Customs may have overlooked a large volume of potential dumping, based on criteria it and the Treasury used–tonnage criteria to identify potential dumping were established only for some product categories and were not directly related to potential injury to the domestic steel industry; and (2) Treasury may not have exercised sufficient care in handling customs recommendations and investigations. GAO makes a number of specific recommendations for imprcving the administration of the program.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E00301-010**
*U.S. Laws and Regulations Applicable to Imports from Nonmarket Economies Could Be Improved.* (ID-81-35).
9/3/81; 53 pp. + app. (35 pp.)
**OMB Funding Code/Title:** 13-1250-0-1-376 / Operations and Administration
**Program:** Trade Administration: Import Administration
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title III, § 303, as amended by; P.L. 93-618, title III, § 331; P.L. 96-39; 46 Stat. 687; 19 U.S.C. 1303).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* U.S. antidumping and countervailing duty laws are designed to counter the import of goods into the United States at unfair prices. The market disruption provision of the Trade Act of 1974 (section 406) is intended to provide additional protection in the event that imports from Communist countries disrupt U.S. markets. *Abstract:* This review focused on the application of antidumping and countervailing duty laws to goods from nonmarket, principally Communist, countries and the use of the market disruption provision of the Trade Act of 1974. U.S. antidumping law is not easily applied to imports from nonmarket countries because of the nature of these coutries' economies. The Commerce Department should publish regulations more clearly specifying how the law will be applied to imports from nonmarket countries. Further, the Congress should consider amending the legislation to provide more workable methods for calculating dumping and suspending dumping investigations. To date, U.S. industries have obtained no relief under the market disruption statute, and ways are presented to amend the statute should the Congress deem it advisable.

**Agency Contact:** General Accounting Office (202) 275-5889.

## ECONOMIC DEVELOPMENT ADMINISTRATION

**E00302-001**
*An Assessment of the Metropolitan Capacity Building Demonstration Program.* (908110).
1982
**Contractor:** Peat, Marwick, Mitchell and Co.; Washington, DC 20006
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs
**Program:** Planning Grants
**CFDA NO.:** 11.302
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Public Works and Economic Development Act of 1965, as amended (P.L. 89-136, title III, § 301, 302; 79 Stat. 558; 42 U.S.C. 3151).
**Availability:** NTIS
**Geographic Relevance:** City; Standard Metro. Stat. Area (SMSA)

*Program Objectives:* The purpose of the program is to build intergovernmental capacity for economic development planning and programing. *Abstract:* Objectives are to analyze the local attitudes, planning processes, strategy design and implementation, and grantee characteristics and to assess the effects the demonstration program has had on the grantees and their planning activities.

**Agency Contact:** Economic Development Administration. (202) 377-3121.

**E00302-002**
*Assessment of Economic Development Academy.* (908109).
120 pp.
Rita Mae Kelly
**Contractor:** Rita Mae Kelly and Associates; 108 Avon Terrace, Moorestown, NJ 08057
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs
**Program:** Technical Assistance Grants
**CFDA NO.:** 11.303
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Public Works and Economic Development Act of 1965, as amended (P.L. 89-136, title III, § 301; 79 Stat. 558; 42 U.S.C. 3151).
**Availability:** NTIS

*Program Objectives:* The Economic Development Academy provides training in economic development activities to employees of community-based organizations. *Abstract:* The evaluation examined the training materials and programs of the Economic Development Academy, an educational institution funded by the Office of Special Projects of the Economic Development Administration. The study also assessed the impact that the training program had on the ability of community-based organizations to conduct economic development. The report provides findings, conclusions, and recommendations.

**Agency Contact:** Economic Development Administration. (202) 377-3121.

**E00302-003**
*Evaluation of EDA Job Targeting.* (908106).
In process
**Contractor:** Urban Systems Research and Engineering, Inc.; Cambridge, MA 02138
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs
**Program:** Development Grants
**CFDA NO.:** 11.301
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Public Works and Economic Development Act of 1965, as amended (P.L. 89-136, title I, III, § 101, 102, 403; 42 U.S.C. 3131, 3132, 3171).
**Availability:** Agency; NTIS
**Geographic Relevance:** National

*Abstract:* The purpose of the evaluation was to determine who is benefiting from Economic Development Administration business development assistance, including beneficiaries of the job filtering process, and to analyze the factors that determine whether or not the benefits go to the longterm unemployed, underemployed, and minority groups.

**Agency Contact:** Economic Development Administration. (202) 377-3121.

**E00302-004**
*Longitudinal Analysis of Minority Business Enterprises Participating in the Local Public Works Program.* (908108).
3/1/82
**Contractor:** Granville Corporation; 1133 15th Street NW, Suite 1100, Washington, DC 20006
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs
**Program:** All Programs
**CFDA NO.:** 11.300
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Public Works and Economic Development Act of 1965, as amended (P.L. 89-136, title III, § 301; 79 Stat. 558; 42 U.S.C. 3151).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The objectives of the ten percent Minority Business Enterprise Setaside Requirement were threefold: (1) to redress the historic patterns of discrimination in the construction industry; (2) to encourage the formation of new minority business; and (3) to assist the long term entry of minority construction firms into the construction mainstream. *Abstract:* The purpose of this study is to evaluate the long term impacts of the ten percent Minority Business Enterprise Setaside Requirement of the Local Public Works Program. Areas of investigation include the following: the current commercial viability of the firm; sources and types of work being performed; the rates and reasons of firm failures; and alternatives for improvements.

**Agency Contact:** Economic Development Administration. (202) 377-4720.

**E00302-005**
*Evaluation of Women's Business Enterprise Demonstration Program.* (908107).
6/82
Charlotte Taylor
**Contractor:** Charlotte Taylor and Associates; 1815 18th Street NW, Washington, DC 20009
**OMB Funding Code/Title:** 13-0125-0-1-452 / Salaries and Expenses
**Program:** Local Public Works
**CFDA NO.:** 11.300
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Public Works Employment Act of 1976, as amended (P.L. 94-369, title I, § 103; 42 U.S.C. 6702).
**Availability:** Agency; NTIS
**Geographic Relevance:** National; State; City; County; Congressional District; Standard Metro. Stat. Area (SMSA); EDD

*Program Objectives:* The Women's Business Enterprise Public Works Demonstration is intended to encourage the use of women-owned businesses as contractors, subcontractors, and suppliers on Economic Development Administration (EDA) funded public works projects. *Abstract:* The EDA, in response to the National Policy on Women's Business Enterprises, asked each regional office to select one or two public works projects to be part of a Women's Business Enterprise Demonstration. The evaluation is intended to assess the methods being used to increase the participation of women's business enterprises on public works projects. The evaluation will also provide background descriptions of seven projects taking part in the demonstration. Recommendations on increasing the participation of women's business enterprises in public works projects will be included.

**Agency Contact:** Economic Development Administration. (202) 377-3121.

**E00302-006**
*More Can Be Done To Ensure That Industrial Parks Create New Jobs.* (CED-81-7).
12/2/80; 44 pp. + 3 app. (18 pp.)
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs
**Program:** Development Grants
**CFDA NO.:** 11.300
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Public Works and Economic Development Act of 1965, as amended (P.L. 89-136, title I, § 101; 79 Stat. 552; 42 U.S.C. 3131).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Development Grants Program is to attract business to distressed areas which, in turn, would cause or create jobs for area residents. *Abstract:* GAO reviewed industrial park projects to evaluate their effectivenss in attracting businesses and saving or creating jobs for area residents. A number of park projects have problems. They have not attracted businesses, are not well utilized, and have not created as many jobs as anticipated when the projects were proposed. The Economic Development Administration (EDA) must improve its assessments of the need for and location of proposed projects. EDA should also establish a management assistance program to help the park applicants attract business to their parks. Although a primary purpose of EDA-funded industrial park projects is to attract new businesses or business expansion, about 46% of the businesses reviewed were business relocations. Despite an EDA policy which prohibits businesses from relocating from outside of the immediate area of the park, such relocations are occurring. Many of the relocations did not provide additional jobs. EDA has not systematically gathered, monitored, or evaluated data on project accomplishments to judge their overall effectiveness. It will be several years until park project accomplishment data will be available. EDA has designed a system to monitor and evaluate all projects; however, GAO believes criteria used may be too high and too easily attainable to be a realistic measure of project success; timeframes are too short for realizing employment projections; and the number of businesses required to submit employment reports is too limited to effectively measure employment data. GAO made recommendations to the Secretary of Commerce to improve the program, including the requirement for applicants to conduct feasibility studies on proposed projects which include assessment of whether the project is needed and favorably located to attract businesses.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E00302-007**
*Assessment of Whether the Federal Grant Process Is Being Politicized during Election Years.* (GGD-81-41).
12/31/81; 4 pp.
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs
**Program:** All Programs
**CFDA NO.:** 11.300; 11.301; 11.302; 11.303; 11.304; 11.305; 11.306; 11.307
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judici-

ary Subcommittee.
**Authority:** Public Works and Economic Development Act of 1965, as amended (P.L. 89-136, title I, III, § 101, 301; 79 Stat. 552; 42 U.S.C. 3131, 3151).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County; Congressional District; Standard Metro. Stat. Area (SMSA)

*Abstract:* The General Accounting Office (GAO) studied the possible politicization of the Federal discretionary grant award process in election years. Gross patterns of awards over a 10-year period to 6 key states were analyzed. The analysis did not reveal any apparent differences in award patterns in election versus nonelection years. Fluctuations in awards did occur, but they appeared to be either random or related to such things as increased program funding, a dominant end-of-year spending peak, or the funding of one-time special items. To the extent that politicization may have occurred, it was related to the timing and orchestration of normal awards to achieve maximum visibility.

**Agency Contact:** General Accounting Office (202) 275-6169.

## MINORITY BUSINESS DEVELOPMENT AGENCY

**E00304-001**
*A Program Assessment of the New York City Minority Business Development Office.* (658103).
6/81; 50 pp.
Constance R. King
**OMB Funding Code/Title:** 13-0201-0-1-376 / Minority Business Development
**Program:** Policy and Market Development
**CFDA NO.:** 11.800
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 15 U.S.C. 1512). Small Business Act, as amended (P.L. 85-536, § 3; 15 U.S.C. 631 note); Executive Order 11625.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** City; New York (NY)

*Program Objectives:* The purpose of the New York City Minority Business Development Office is to coordinate minority enterprise activities within the city's administrative structure and to act as advocate for the furtherance and advancement of minority businesses through the use of resources available from the City and from the private sector, viz targeting business opportunities for minorities through City-controlled procurements and contractual opportunities, bonding assistance, capital resources, tax abatement and incentives, and through education and training programs. *Abstract:* The study found that the scope of work was too broad and encompassed unnecessary duplication, especially in the area of private sector resources; that there was a high vacancy and turnover rate; that the systems and procedures were inadequate; that there was a lack of procurement and contract goals; and that the program was nonagressive, with the City providing less than 2% of procurements and contracts to minority business enterprises. It was recommended that the scope of work be refined to concentrate solely on City-controlled markets and other resources with requisite systems and procedures for monitoring; that goals be established for the minority business enterprises; that the City's Interagency Committee for Minority Business Development, which was the focal point for procurements and contracts, be reactivated; that staff size be reduced and that the City be required to make cash contributions to the program; and that the Minority Business Development Agency regional managers and technical staff become more involved in the program. This evaluation report is being used in negotiating the terms for grant renewal.

**Agency Contact:** Minority Business Development Agency. (202) 377-1624.

**E00304-002**
*Evaluation of the Interracial Council for Business Opportunity "High Impact Program".* (658102).
9/81; 30 pp.
David A. Rakes
**OMB Funding Code/Title:** 13-0201-0-1-376 / Minority Business Development
**Program:** Enterprise Development
**CFDA NO.:** 11.800
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 15 U.S.C. 1512). Small Business Act, as amended (P.L. 85-536, § 3; 15 U.S.C. 631 note); Executive Order 11625.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Interracial Council for Business Opportunity "High Impact Program" was intended to increase, on a national basis, the number of medium and large size minority owned firms in this country through internal and external expansion techniques, acquisitions, mergers, and buy outs. *Abstract:* Major findings of the study revealed that the grantee: (1) was focusing the majority of its client assistance resources almost solely on the New York State area; (2) while having some strong staff capabilities, generally lacked the capacity to address more complex client transactions; and (3) failed to achieve a minimally acceptable level of performance. Further, major areas of the program represented duplications of other similar agency initiatives. It was, therefore, concluded that the program was operationally dysfunctional and economically inefficient. Continued funding by the Minority Business Development Agency was not recommended.

**Agency Contact:** Minority Business Development Agency. (202) 377-1624.

**E00304-003**
*Evaluation of the National Shoe Retailers Association Minority Business Opportunity Program (NSRA/MINBOP).* (658101).
3/81; 20 pp.
David A. Rakes
**OMB Funding Code/Title:** 13-0201-0-1-376 / Minority Business Development
**Program:** Enterprise Development
**CFDA NO.:** 11.800
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 15 U.S.C. 1512). Small Business Act, as amended (P.L. 85-536, § 3; 15 U.S.C. 631 note); Executive Order 11625.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; State; City

*Program Objectives:* The Minority Business Opportunity Program (MINBOP) is an adjunct initiative of the National Shoe Retailers Association and was established in 1972 to provide "hands on" assistance to minorities seeking to purchase former majority owned retail shoe outlets and to enter other phases of the industry underrepresented by minority entrepreneurs. *Abstract:* The study generally found that the large influx of minorities into the retail shoe industry during the early 1970s–which fostered the development of the National Shoe Retailers Association's Minority Business Opportunity Program–has dropped sharply over the intervening years. Further, the drop in new entries was accompanied by a rising number of minority owned shoe store failures or discontinuances which were apparently brought on by market trend dynamics and escalating costs of doing business. Also, it was found that the national orientation of the program, as envisioned by the Minority Business Development Agency, was no longer being pursued. Rather, the MINBOP staff was basically focusing its primary attention on the New York and Los Angeles metropolitan areas, virtually deleting major retail shoe markets from the program. It was, therefore, concluded that the program concept was no longer valid and that the program was generally inefficient, ineffective, and economically wasteful. The Agency was advised to discontinue its financial support of the "MINBOP" program.

**Agency Contact:** Minority Business Development Agency. (202) 377-1624.

## NATIONAL BUREAU OF STANDARDS

**E00305-001**

*Productivity Impact Analysis, Phase I.* (478004).
6/81
**Contractor:** Charles River Associates; Cambridge, MA
**OMB Funding Code/Title:** 13-0500-0-1-376 / Scientific and Technical Research and Services; 13-4650-0-4-376 / Working Capital Fund
**Program:** All Programs
**CFDA NO.:** 11.601; 11.604; 11.606
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Bureau of Standards Organic Act, as amended (P.L. 56-177, § 2; 31 Stat. 1449; 15 U.S.C. 272, 278b).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* This program was designed to develop and test methodologies for measuring the contributions of National Bureau of Standards (NBS) research to productivity growth at the industry level. The NBS programs are designed to provide measurement methods, data, standards, and standard reference materials for various technical areas in industry and government agencies. *Abstract:* Phase I examined the NBS Semiconductor Technology Program. The results of Phase I found that firms acquiring significant amounts of technical information from the NBS semiconductor program could increase the productiveness of their own research and development by at least one third. Social rates of return of the NBS program were substantially above the social costs of the projects.

**Agency Contact:** National Bureau of Standards. (301) 921-3872.

**E00305-002**

*National Academy of Sciences Evaluation Panels Evaluative Report.* (478101).
9/81; 3 vols./225 pp.
Dr. Mildred Dresselhaus
**OMB Funding Code/Title:** 13-0500-0-1-376 / Scientific and Technical Research and Services; 13-4650-0-4-376 / Working Capital Fund
**Program:** All Programs
**CFDA NO.:** 11.601; 11.604; 11.606
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Bureau of Standards Organic Act, as amended (P.L. 56-177; 31 Stat. 1449; 15 U.S.C. 272, 278b).
**Availability:** National Academy of Sciences

*Program Objectives:* The National Bureau of Standards is responsible for the custody, maintenance, development, and promotion of the national standards of measurement; determination of physical constants and properties of materials; development of methods for testing materials, mechanisms, and structures; promotion of standard practices incorporated in codes and specifications; and provision of scientific and technical services to government agencies. *Abstract:* Since 1959, the National Academy of Sciences has provided a continuing evaluation of the technical functions and operations of the National Bureau of Standards (NBS) through the appointment of panels of experts that periodically review the programs of the various units. The findings from these reviews are reported to the Director of NBS and are incorporated into appropriate management decisions. The reports assess the balance and general effectiveness of all programs of NBS and make recommendations and suggestions with regard to: increasing or initiating technical work in fields where needs exist or are anticipated; improving the mix or capabilities of the technical staff; eliminating or curtailing work of lower priority; modernizing existing equipment and facilities or adding new equipment or facilities; improving technical methods; and improving the dissemination of technical results to the science industry and to the public.

**Agency Contact:** National Bureau of Standards. (301) 921-3413; (202) 389-6164.

**E00305-003**

*General Purpose Equipment Report.* (478102).
1/81
S. R. Stein
**OMB Funding Code/Title:** 13-0500-0-1-376 / Scientific and Technical Research and Services; 13-4650-0-4-376 / Working Capital Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Bureau of Standards Organic Act, as amended (P.L. 56-177; 31 Stat. 1449; 15 U.S.C. 272, 278b).
**Availability:** U.S. House of Representatives

*Program Objectives:* The National Bureau of Standards (NBS) needs to have an adequate level of scientific equipment to maintain the capacity to contribute effectively to national needs and goals by providing a consistent system of physical measurement and by addressing technological problems of the Nation by responding to other agencies. *Abstract:* This report presents a general review of instrumentation acquisition, replacement, and utilization at NBS.

**Agency Contact:** National Bureau of Standards. (301) 921-3137.

**E00305-004**

*Assessment of Impact of Standards on Industrial Innovation and Growth.* (478201).
11/81
**Contractor:** Putnam, Hayes, and Bartlett, Inc.; Cambridge, MA
**OMB Funding Code/Title:** 13-0500-0-1-376 / Scientific and Technical Research and Services; 13-4650-0-4-376 / Working Capital Fund
**Program:** All Programs

**CFDA NO.:** 11.604
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Bureau of Standards Organic Act, as amended (P.L. 56-177, § 2; 31 Stat. 1449; 15 U.S.C. 272, 278b).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The National Bureau of Standards (NBS) provides technical support in many ways to the U.S. voluntary standards process in conjunction with U.S. businesses. *Abstract:* Selected case studies of NBS technical activities supporting the voluntary standards process were conducted in order to assess the impacts of industrial innovation.

**Agency Contact:** National Bureau of Standards. (301) 921-3872.

**E00305-005**
*NBS Role in Support of Industrial Innovation and Growth.* (478202).
4/82
**Contractor:** Charles River Associates; Cambridge, MA
**OMB Funding Code/Title:** 13-0500-0-1-376 / Scientific and Technical Research and Services; 13-4650-0-4-376 / Working Capital Fund
**Program:** All Programs
**CFDA NO.:** 11.604
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Bureau of Standards Organic Act as amended (P.L. 56-177, § 2; 31 Stat. 1449; 15 U.S.C. 272, 278b).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The National Bureau of Standards (NBS) is responsible for a variety of programs which affect industrial innovation, including development of national standards of measurement and methods for testing materials and mechanisms for various technical areas in industry and government. *Abstract:* This study of selected technical activities of NBS is designed to assess the role of NBS in supporting industrial innovation.

**Agency Contact:** National Bureau of Standards. (301) 921-3872.

**E00305-006**
*Cost-Benefit Analyses of NBS Contributions to Private-Sector Standards.* (478002).
5/81
A. Lago
**Contractor:** Ecosometrics; Bethesda, MD
**OMB Funding Code/Title:** 13-0500-0-1-376 / Scientific and Technical Research and Services; 13-4650-0-4-376 / Working Capital Fund
**Program:** All Programs
**CFDA NO.:** 11.604; 11.601; 11.606
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Bureau of Standards Organic Act, as amended (P.L. 56-177, § 2; 31 Stat. 1449; 15 U.S.C. 272, 278b).
**Availability:** Agency; NTIS
**Geographic Relevance:** National

*Program Objectives:* The National Bureau of Standards (NBS) provides technical support to the U.S. voluntary standards process in conjunction with U.S. businesses. *Abstract:* An attempt was made to adapt cost benefit techniques to the assessment of the impacts on industrial activity of NBS contributions to standards in the liquidus glass area, which deals with methods for measuring the temperature of liquid glass. Benefit/cost ratios of from 3 to 7 were found based upon data gathered from user interviews. Many problems were encountered in applying benefit cost analysis to this type of intermediate technical product.

**Agency Contact:** National Bureau of Standards. (301) 921-3872.

**E00305-007**
*Information on Mission and Functions of the National Bureau of Standards.* (CED-81-39).
4/22/81; 60 pp. + 13 app. (25 pp.)
**OMB Funding Code/Title:** 13-0500-0-1-376 / Scientific and Technical Research and Services
**Program:** National Bureau of Standards
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Bureau of Standards Organic Act, as amended (P.L. 56-177, § 2; 31 Stat. 1449; 15 U.S.C. 272).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The National Bureau of Standards (NBS) supports the U.S. scientific and technical community by setting standards for the Nation's physical measurement system and carrying out a number of scientific and technical services for industry and Government. *Abstract:* The broad and multifaceted statutory mission of NBS has prompted concern about the ability of NBS to carry out its functions in relation to enabling legislation and the many subsequent legislative mandates. GAO identified several actions that may help NBS carry out its current and future responsibilities. These include: (1) encouraging Government agencies to have others perform work which can be done outside NBS; (2) limiting the services NBS provides to industry that are available elsewhere; and (3) expanding the limited NBS-funded research grant program. In addition, Congressional concern with productivity and innovation in the economy has stimulated interest in adding new roles or functions to NBS that could help these factors. Also, GAO believes that the possibility of expanding the NBS Joint Institute for Laboratory Astrophysics should be explored. However, new NBS roles or functions should be adopted only after careful consideration is given to how these added responsibilities will impact on the effectiveness of NBS.

**Agency Contact:** General Accounting Office (202) 377-5483.

## NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

**E00306-001**
*An Evaluation of the Mariners Weather Log.* (718013).
7/80; 28 pp.
L. Pitt
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research, and Facilities
**Program:** Environmental Data and Information Services
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the

Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** National Weather Service Organic Act, as amended (26 Stat. 653; 15 U.S.C. 311).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Mariners Weather Log is designed to provide weather information for mariners on the oceans and the Great Lakes, to foster interest in the cooperative observation program, to establish liaison with marine weather observers, and to promote attention to weather aspects of maritime safety. *Abstract:* The purpose of this study was to determine the efficiency and effectiveness of the Mariners Weather Log in meeting consumer needs. The study found that more than half the subscribers are ships and shipping companies; the remainder are in a wide variety of categories. By fostering interest in the National Weather Service cooperative ship observation program, the Log saves the Government money be obtaining free weather observations from ships. The report recommends that the Weather Service should solicit more articles from port meteorological officers, monitor reader response to subscriber purges, follow through better on reader suggestions, and institute a subscription charge for non-eligible readers.

**Agency Contact:** National Oceanic and Atmospheric Administration. (202) 443-8951.

**E00306-002**
*Need To Assess Quality of U.S.-Produced Seafood for Domestic and Foreign Consumption.* (CED-81-20).
10/15/80; 5 pp.
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research and Facilities
**Program:** Ocean Fisheries and Living Marine Resources
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Fish and Wildlife Act of 1956, as amended (P.L. 84-1024, § 5, 11; 70 Stat. 1119; 16 U.S.C. 742d, 742j). Agricultural Marketing Act of 1946, as amended (P.L. 79-733, title II, § 203; 60 Stat. 1087; 7 U.S.C. 1621-1627).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO is studying the adequacy of current Federal efforts to improve the quality and safety of seafoods processed in the United States for domestic and foreign consumption. The study includes an assessment of the National Marine Fisheries Service (NMFS) program and efforts to improve the quality and safety of seafood harvested and processed in the United States. A controversy exists over whether the quality of U.S.-produced seafoods is competitive for foreign trade or adequate for domestic consumption. NMFS officials believe that the variable quality of U.S. seafoods is contributing to the low volume of seafood sales in the United States. The Secretary of Commerce should direct the Administrator of the National Oceanic and Atmospheric Administration to initiate a study to assess the quality of U.S. seafood produced for domestic and foreign consumption.

**Agency Contact:** General Accounting Office (202) 443-8691.

**E00306-003**
*Improvements Needed in NOAA's Long-Range ADP Plans.* (CED-80-136).
8/29/80; 9 pp.
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research, and Facilities
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 4; 32 Stat. 826; 15 U.S.C. 1511 note); Reorganization Plan 4 of 1970.
**Availability:** GAO

*Abstract:* A review of the National Oceanic and Atmospheric Administration's (NOAA) management of its automatic data processing (ADP) resources focused on the adequacy of the NOAA efforts to plan for and meet its current and future ADP needs and to ensure the efficient use of such resources. NOAA has certain organizational weaknesses that have hindered past efforts to plan for ADP resources and may continue to limit its ability to plan effectively for its future ADP needs. The Secretary of the Department of Commerce should, in evaluating the plans provided by NOAA and other Department agencies, review the organizational structure, policies, procedures, and processes used to collect the information to assure that actions proposed in the plans are the most efficient and effective alternatives. Further, the Secretary should direct the NOAA Administrator to give the Office of Management and Computer Services (OMCS) the authority necessary to require the main program elements to provide information for the NOAA-wide plans. As a minimum, OMCS should have the authority to require formalized ADP planning structures for ADP at the main program elements.

**Agency Contact:** General Accounting Office (202) 443-8691.

**E00306-004**
*Marine Sanctuaries Program Offers Environmental Protection and Benefits Other Laws Do Not.* (CED-81-37).
3/4/81; 25 pp. + 2 app. (11 pp.)
**OMB Funding Code/Title:** 13-1451-0-1-302 / Coastal Zone Management
**Program:** Marine Sanctuaries
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Marine Protection, Research, and Sanctuaries Act of 1972, as amended (P.L. 92-532, title III, § 302; 86 Stat. 1061; 16 U.S.C. 1432).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Title III of the Marine Protection, Research, and Sanctuaries Act established the marine sanctuaries program, which preserves or restores ocean areas for their conservation, recreational, ecological, or aesthetic values. *Abstract:* A review was performed to determine whether the program is providing marine environmental protection over and above that which is provided under other Federal statutory authorities. Although the program overlaps with other Federal laws that protect the marine environment, it complements their authority by offering benefits other laws do not. The program provides comprehensive regulation, planning, and management to assure long-term preservation of all the resources that require protection. It also provides environmental protection where gaps exist in the coverage provided by other Federal regulatory authorities. The program also encourages and supports the research and assessment of the condition of sanctuary resources and promotes public appreciation of their value. GAO believes that title III is an appropriate way to accomplish the basic objectives Congress envisioned in establishing an effective marine sanctuaries program.

**Agency Contact:** General Accounting Office (202) 443-8691.

**E00306-005**
*Need For and Plans To Strengthen Procurement and Property Management Controls at National Oceanic and Atmospheric Administration Laboratories.* (PSAD-80-66).
8/18/80; 18 pp. + app. (4 pp.)
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research, and Facilities
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 4; 32 Stat. 826; 15 U.S.C. 1511 note).
**Availability:** GAO
**Geographic Relevance:** Government Installations

*Program Objectives:* The purpose of the National Oceanic and Atmospheric Administration's (NOAA's) Laboratories Program is to operate a group of laboratories performing research, technical development, and service programs dealing with weather, marine, and environmental matters. *Abstract:* GAO reviewed the procedures and controls designed to prevent fraud, abuse, and waste in selected procurement and property management operations at NOAA. GAO found a serious lack of adherence to procedures and controls prescribed by Federal Procurement and Property Management Regulations. At the National Severe Storms Laboratory, deficiencies existed in approving purchase requests, ordering and receiving goods and services, and soliciting competitive prices. At the NOAA Procurement Office, deficiencies existed in preparing contract solicitations, performing price or cost analyses, preparing memorandums of contract negotiations, requiring timely audits of contractor costs, controlling contractor-purchased Government property, and using contracts having illegal cost-plus-a-percentage-of-cost type features. The Secretary of Commerce should support the efforts of NOAA officials to strengthen their controls over local procurement and supply management functions and direct NOAA to furnish GAO with periodic progress reports on the status of those implementation efforts. He should direct NOAA to stop using illegal cost-plus-a-percentage-of-cost type contractual arrangements and recover all sums which were improperly paid under such arrangements. The Inspector General should be directed to determine whether the case of cost-plus-a-percentage-of-cost arrangement which GAO discovered is only an isolated instance or whether there is widespread use of this illegal contract type in the Department of Commerce.

**Agency Contact:** General Accounting Office (202) 275-3166.

## PATENT AND TRADEMARK OFFICE

**E00308-001**
*Quality Review Program.* (418104).
In process
William A. Smith, III
**OMB Funding Code/Title:** 13-1006-0-1-376 / Salaries and Expenses
**Program:** Patent Process
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of July 19, 1952, as amended (P.L. 82-593; 66 Stat. 792; 35 U.S.C. 131).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objectives of the Quality Review Program are to evaluate and continuously monitor the quality of the patent examination process in order to prevent the allowance of unpatentable claims, to improve public confidence in issued patents, to detect trends away from normal practice, to feed back information to management for evaluation and corrective measures, to emphasize the importance of quality to patent examining corps personnel, and to compile a data base on the quality of the patent examination process. *Abstract:* The Quality Review Program involves a continuous review by patentability review examiners of a randomly selected sample of allocated patient applications. The review examiners primarily consider the correctness of the field of search and the appropriateness of the classification of each application, the patentability of the allowed claims in view of the prior art of record or other statutory reasons, and compliance with current examining procedures and practices.

**Agency Contact:** Patent and Trademark Office. (202) 557-7337.

**E00308-002**
*Evaluation of the U.S. Patent and Trademark Office ADP Expansion Program Activity FY 1978-1980.* (418202).
In process
Vaughn L. Beucler
**OMB Funding Code/Title:** 13-1006-0-1-376 / Salaries and Expenses
**Program:** All Programs
**CFDA NO.:** 11.900
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of July 19, 1952, as amended (P.L. 82-593; 66 Stat. 792; 35 U.S.C. 1-42). Trademark Act of 1946, as amended (P.L. 79-489; 15 U.S.C. 1062-1072).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The basic goals of the Patent and Trademark Office are to stimulate inventiveness and technological progress pursuant to patent laws enacted by the Congress, to protect business investments and consumers by administering Federal laws relating to registration of trademarks, and to disseminate the technological information disclosed in patents. *Abstract:* This evaluation will compare original and current projections of automatic data processing (ADP) related costs, anticipated staff savings, introduction of new ADP systems, and outputs to be derived as a result. The validity of information utilized in developing current projections regarding the ADP capabilities of the Patent and Trademark Office will be reviewed. Variances from the original projections will be identified, the cause or causes for variance will be determined, and recommendations for corrective action will be prepared.

**Agency Contact:** Patent and Trademark Office. (202) 557-7337.

**E00308-003**
*A-76 Evaluation of Patent Copy Sales Activities.* (418204).
12/82; 80 pp.
Richard J. Shakman
**OMB Funding Code/Title:** 13-1006-0-1-376 / Salaries and Expenses
**Program:** Information Dissemination
**CFDA NO.:** 11.900
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Act of July 19, 1952, as amended (P.L. 82-593; 66 Stat. 792; 35 U.S.C. 8-13).
**Availability:** Agency

*Program Objectives:* The Office of Patent and Trademark Services is responsible for providing copies of U.S. patent and trademark registrations for sale to the public at the least cost possible. *Abstract:* This report presents the A-76 cost and technical evaluation of providing copies of U.S. patents and trademark registrations for sale to the general public. The study is being conducted to determine whether this function can be performed by the private sector at less cost than when performed by the Federal government.

**Agency Contact:** Patent and Trademark Office. (202) 557-7337.

**E00308-004**
*Master Space Plan.* (418203).
11/81
Susan Drew
**Contractor:** Gruzen and Partners; 11 West 42 Street, New York, NY 10036
**OMB Funding Code/Title:** 13-1006-0-1-376 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of July 19, 1952, as amended (P.L. 82-593; 66 Stat. 792; 35 U.S.C. 1-42). Trademark Act of 1946, as amended (P.L. 79-489; 15 U.S.C. 1062-1072).
**Availability:** Agency

*Abstract:* The purposes of this study are to develop management information to enable the Patent and Trademark Office (PTO) plan for the effective use of existing space and to analyze long-term requirements for a space consolidation in the Washington area. The contractor has collected information on current space inventory, organizational structure, functions, and personnel, as well as projected objectives, functions, and personnel over the next 10 years. Data will be analyzed and the requirements for space over the next 3, 5, 7, and 10 year periods will be identified for each organizational component. Also, an adjacency matrix and model will be prepared showing the ideal configuration of space.

**Agency Contact:** Patent and Trademark Office. (202) 557-7337.

## BUREAU OF THE CENSUS

**E00309-001**
*Coverage Evaluation of the 1978 Census of Agriculture.* (518201).
11/81
D. Dean Prochaska
**OMB Funding Code/Title:** 13-0450-0-1-376 / Periodic Censuses and Programs
**Program:** Economic Statistics Programs: Census of Agriculture
**CFDA NO.:** 11.002
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of August 31, 1954, as amended (P.L. 83-740, § 1; 13 U.S.C. 142).
**Availability:** Agency; GPO
**Geographic Relevance:** National; State; County; census regions

*Program Objectives:* The purpose of the Census of Agriculture is to provide a periodic statistical picture of the agricultural sector of the economy at the county, State, and national level. *Abstract:* A major source for indications of completeness of farm count and accuracy of specified characteristics of farms is the census of agriculture. The primary purposes of the programs are to provide users of census data with estimates of the completeness of the census and to identify factors associated with census error in order to improve coverage in future censuses.

**Agency Contact:** Bureau of the Census. (301) 763-5534.

**E00309-002**
*Evaluation of the Public Information Campaign for the 1980 Census.* (518202).
In process
Jeffrey Moore
**Contractor:** DAMANS and Associates; Chilton Research Service; Rockville, MD; Radnor, PA
**OMB Funding Code/Title:** 13-0450-0-1-376 / Periodic Censuses and Programs
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of August 31, 1954, as amended (P.L. 83-740, § 1; 13 U.S.C. 141).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purposes of the public information campaign for the 1980 census were to inform the public that a census was to be taken; to create and reinforce knowledge about, and more favorable attitudes toward, the census; and to elicit the public's cooperation in responding accurately and promptly. *Abstract:* The purpose of the evaluation is to determine the effectiveness of the public information campaign for the 1980 census in terms of overall penetration of (exposure to) census messages, changes in knowledge about and/or attitudes toward the census, and effects of exposure to the campaign on response to the census.

**Agency Contact:** Bureau of the Census. (301) 763-7331.

**E00309-003**
*Procedures To Adjust 1980 Census Counts Have Limitations.* (GGD-81-28).
12/24/80
**OMB Funding Code/Title:** 13-0450-0-1-376 / Periodic Censuses and Programs
**Program:** Demographic Statistics Programs: Decennial Census
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of August 31, 1954, as amended (P.L. 83-740, § 1; 68 Stat. 1012; 13 U.S.C. 141).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County; Congressional District; Standard Metro. Stat. Area (SMSA)

*Program Objectives:* Objectives of a decennial census are to determine the distribution of legislative representatives. Fund distributions and many governmental and private sector policy decisions are based on census data. *Abstract:* The 1980 Decennial Census results will affect the distribution of seats in the Congress and many billions of dollars in Federal and State assistance. Incorrect counts could cause inequities. The Census Bureau acknowledges that in each census there is a net undercount. It conducts evaluations to estimate the size of the undercount, but the evaluations have known limitations for adjusting census counts. Bureau research suggests statistical analysis might be helpful. In obtaining an estimate of the undercount, the Bureau deleted a major part of its planned evaluation. Time was saved, but some precision was lost. Congress was not notified. GAO is recommending steps to formalize a statistical analysis research program and to require a report of plans to estimate census over or undercounts and an independent evaluation of the plans. GAO is also recommending legislation to keep the Congress informed of the plans. The Bureau currently believes there is no statistically defensible way of adjusting the census counts. It plans to continue research.

**Agency Contact:** General Accounting Office (202) 275-4808.

## UNITED STATES TRAVEL SERVICE

**E00311-001**
*Survey of Participants of the 1981 International Tourism Exchange.* (608101).
4/81; 5 pp.
Don Wynegar
**OMB Funding Code/Title:** 13-0700-0-1-376 / Salaries and Expenses
**Program:** International Tourism Development
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** International Travel Act of 1961, as amended (P.L. 87-63, § 1-5; 22 U.S.C. 2121-25).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign

*Program Objectives:* The purpose of the annual International Tourism Exchange is to bring together foreign tourbrokers and U.S. tour packagers in order to stimulate foreign travel to the United States. *Abstract:* A questionnaire was filled out by the International Tourism Exchange participants to determine their evaluation of the 1981 program. Results were compared to a survey of the 1979 participants. The answers to the survey questions were very similar to the 1979 response; 73% found the International Tourism Exchange useful and 64% made new sales commitments. Very few suggestions for improvement were made, and 95% of the participants said they would probably attend next year. Data on concerns of the participants about the growing size and complexity of the annual International Tourism Exchange will be used in planning for subsequent exchanges.

**Agency Contact:** United States Travel Service. (202) 377-4028.

## CHIEF ECONOMIST

**E00314-001**
*Program Evaluation Review.* (508101).
8/81
Doris L. Trunfio
**OMB Funding Code/Title:** 13-1500-0-1-376 / Salaries and Expenses
**Program:** Office of Economic Affairs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3, 4; 15 U.S.C. 1512, 1516).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The role of the Office of Economic Affairs is to monitor, interpret, and prepare forecasts of current business conditions and to advise the Chief Economist on the economic impact of proposed legislation and Federal activities. *Abstract:* This limited study was conducted to provide management with some indication of the time and cost of processing routine, repetitive assignments and to provide data for future use in supporting requests for additional appropriations. It was recommended that the study be expanded to provide a more in-depth evaluation of the utilization of existing resources.

**Agency Contact:** Chief Economist. (202) 377-5710.

## BUREAU OF ECONOMIC ANALYSIS

**E00316-001**
*Review of State Personal Income Series.* (558101).
In process
Edwin J. Coleman
**OMB Funding Code/Title:** 13-1500-0-1-376 / Salaries and Expenses
**Program:** Bureau of Economic Analysis: National Economic Accounts
**CFDA NO.:** 11.025
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826, 827; 15 U.S.C. 175; 15 U.S.C. 1512).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** State; County

*Program Objectives:* The objective of the Bureau of Economic Analysis program is to provide a clear picture of the U.S. economy through the preparation, development, and interpretation of the national income and product accounts, summarized by the gross national product (GNP); the wealth accounts, which show the business and other components of national wealth; the input-output accounts, which trace the interrelationships among industrial markets; personal income and related economic series by geographic area; the U.S. balance of payments accounts and associated foreign investment accounts; and measures relating to environmental change and to welfare within the framework of the national economic accounts. The work on the national economic accounts is supplemented by the preparation and analysis of other measures of business activity, including various tools for forecasting economic developments, such as surveys of investment outlays and plans of U.S. business, econometric models of the U.S. economy, and a system of leading, coincident, and lagging economic indicators. *Abstract:* The State Personal Income Series (1929-80) is undergoing an internal evaluation with respect to methodological consistency. The objectives of this evaluation are to improve methods of estimation of the State series, to provide reference tools for staff members, and to correct defects in documentation. At the county level, this evaluation is based on a review of the method flow charts. These charts serve to document estimating procedures for the county personal income series.

**Agency Contact:** Bureau of Economic Analysis. (202) 523-0901.

## BUREAU OF INDUSTRIAL ECONOMICS

**E00317-001**
*Operational Plan for the Bureau of Industrial Economics.* (588201).
12/81
Cox, Fidler
**OMB Funding Code/Title:** 13-1500-0-1-376 / Salaries and Expenses
**Program:** Bureau of Industrial Economics
**CFDA NO.:** 11.050
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 15 U.S.C. 1512). Defense Production Act of 1950, as amended (P.L. 81-774, § 1; 50 U.S.C. App. 2061 et seq.); Department Organization Order 35-5A.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The purpose of the Bureau of Industrial Economics is to satisfy government and business officials' needs for industry specific data, information, analysis, and research to support program management and policy development. *Abstract:* The operational plan presents the recommendations resulting from a study designed to determine the most effective organizational structure, operating procedures, and resource allocations for conduct of Bureau programs.

**Agency Contact:** Bureau of Industrial Economics. (202) 377-4947.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-004, E99900-019, E99900-044, E99900-046, E99900-048, E99900-071, E99900-076, E99900-079, E99900-081, E99900-084.

# DEPARTMENT OF DEFENSE

**E00400-001**

*Differences In the Services' Military Family Housing Programs Hinder Good Management.* (CED-81-71).
3/5/81; 62 pp.
**OMB Funding Code/Title:** 97-0701-0-1-051 / Family Housing, Defense
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Military Construction Subcommittee; *Senate* Committee on Appropriations: Military Construction Subcommittee.
**Authority:** Act of August 10, 1956 (P.L. 84-1028; 70 Stat. 147; 10 U.S.C. 2661 et seq.). Military Construction Act of 1962 (P.L. 87-554, title V, § 501; 76 Stat. 236; 42 U.S.C. 1594a-1).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The objectives are to provide for the construction, acquisition, replacement, addition, expansion, extension, alteration, operation, and maintenance of the housing units the military services provide their married personnel. *Abstract:* For many years the Department of Defense (DOD) has not had a completely effective cost accounting and reporting system to manage its family housing inventory. GAO's review at eight service installations disclosed various housing-related problems which resulted in increased operations and maintenance costs and contributed to unit cost differences. Present family housing cost reports also contain inaccuracies, and DOD's method of averaging unit costs of unlike units makes comparisons among the services meaningless. This report also discusses DOD's budget justification process and controls. GAO recommends that the Secretary of Defense direct each military service to provide feedback to each installation on changes made to its initial housing budget request.

**Agency Contact:** General Accounting Office (202) 426-1780.

**E00400-002**

*DOD Needs Better Assessment of Military Hospital's Capabilities To Care for Wartime Casualties.* (HRD-81-56).
5/19/81; 32 pp. + 2 app. (7 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Training, Medical and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Department of Defense (DOD) is responsible for insuring that adequate capacity exists for most mobilization needs in case of war. *Abstract:* The latitude provided in DOD guidance on the wartime use of military hospitals in the continental United States (CONUS) permits significant differences in the way the military services determine the extent of care that could be provided in their facilities if a war began. As a result of these differences, DOD does not have an accurate assessment of the medical mobilization capacity of CONUS military facilities. Economic feasibility studies have been used primarily to select the most cost-effective means of meeting peacetime military medical care needs. Hospital design concept studies are also oriented to meeting peacetime performance requirements. Congress should consider the relative importance of the planned hospitals' role in the event of mobilization, the extent of mobilization expansion flexibility being built into the new hospitals, the gain or loss of mobilization capacity resulting from the planned hospital replacements, and whether nearby civilian hospitals can be expected to support mobilization needs. The Secretary of Defense should develop information necessary to assess the impact on mobilization of each hospital to be replaced and provide guidance to the military services to consider wartime readiness needs.

**Agency Contact:** General Accounting Office (202) 426-5246.

**E00400-003**

*Questionable Use of Military Minor Construction and Host Nation Funding in Transfer of 21st Replacement Battalion by U.S. Army.* (ID-81-23).
1/19/81; 12 pp.
**OMB Funding Code/Title:** 21-2050-0-1-051 / Military Construction, Army
**Program:** Minor Construction
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Military Construction Authorization Act of 1979 (P.L. 95-356, title VI, § 602, 603(h); 92 Stat. 582; 10 U.S.C. 2674). Army Regulation 415-35.
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* GAO was requested to review allied cost sharing for U.S. military forces stationed overseas. GAO studied a related issue involving two minor military construction account (MMCA) projects. The projects were constructed in connection with a complex for an Army battalion in which most of the funding came from special Federal Republic of Germany (FRG) accounts. GAO believes that the Army avoided the statutory MMCA dollar limitation by classifying the construction of two adjacent and similar buildings as two separate MMCA projects. Although the Army could argue that their action was authorized under applicable Army regulations, GAO believes that the classification of these buildings as two separate projects defied the spirit and intent of the statutory funding limitation. Also, the Army constructed an addition to one of these buildings using funds obtained from FRG. GAO believes that the Army failed to obtain satisfactory compensation from FRG for return of facilities in connection with the move. This situation suggests that future, similar incidents are possible, especially if congressional calls for increased allied cost sharing result in more cooperative projects using host nation funds. The Secretary of Defense should clarify Department of Defense (DOD) regulations on the mixing of MMCA and nonappropriated funds, specifying that foreign source funds should be treated as nonappropriated funds. The Secretary should also assure that the services' regulations on the matter are in compliance with the regulations of DOD. The Secretary should emphasize the importance of obtaining adequate compensation for facilities returned to host nations and develop regulations for control of funds obtained in this way or in other cost-sharing initiatives to assure that their use complies with host nation agreements. The Secretary of the Army should strengthen his control over MMCA funding to prevent fragmenting of projects.

**Agency Contact:** General Accounting Office (202) 659-1713.

**E00400-004**
*When One Military Service Pays Another's Members, Overpayments May Result.* (AFMD-81-41).
4/14/81; 13 pp. + app.
**OMB Funding Code/Title:** 57-3500-0-1-051 / Military Personnel, Air Force; 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956 (P.L. 84-1028; 70 Stat. 497; 10 U.S.C. 8201 et seq.). (70 Stat. 172; 10 U.S.C. 3201 et seq.). (70 Stat. 297; 10 U.S.C. 5401 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* A review was performed of procedures and controls relating to military pay cross disbursements and the reconciliation of accounting data to pay data at the finance centers of all the military services. Objectives were to determine if the services were following applicable guidance in reporting and controlling cross disbursements and if the services' systems were effective in preventing or detecting pay errors and irregularities. The review included an examination of regulations, policies, procedures, document flow, and management reports. A test of transactions was also performed. It was determined that when one military service pays another's members, overpayments may result. In a test of almost 3,000 cross disbursements cases, 160 payments were found which had not been charged to the members' pay accounts and represented potential overpayments. The cross disbursements not posted were from several months to over a year old. Disbursing officers in many cases did not adhere to prescribed procedures in reporting cross disbursements. The Secretary of Defense should require the Secretaries of the Army, Navy, and Air Force to: make a special review of available documentation at all disbursing offices and finance centers to ensure that all cross disbursement procedures had been followed, collect any overpayments identified by the special review, establish effective military procedures to control military pay cross disbursement vouchers, and institute a reconciliation process to ensure proper charges to the military pay appropriations.

**Agency Contact:** General Accounting Office (202) 695-6922.

**E00400-005**
*Better Accounting Needed for Foreign Countries' Deposits for Arms Purchases.* (AFMD-81-28).
1/30/81; 13 pp. + app.
**OMB Funding Code/Title:** 11-8242-0-7-155 / Advances, Foreign Military Sales
**Program:** Military Assistance
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Military Sales Act, as amended (P.L. 90-629; 82 Stat. 1323; 22 U.S.C. 2761-2763).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* The review included all interest-bearing accounts used by foreign countries to meet current obligations from Defense trust fund used for foreign military sales as of September 1980. The purpose was to perform an indepth review of policies and procedures used by Defense for interest-bearing accounts. Concern was expressed about the policy allowing foreign countries to transfer moneys not needed to meet current obligations from their trust fund account to interest-bearing accounts. GAO found that a more accurate Department of Defense (DOD) accounting system is needed to bill, collect, and disburse advance segments from foreign countries which are held in trust fund accounts to meet obligations incurred under military sales agreement. As of September 1980, about $3.5 billion of the $8.5 billion in advance deposits has been transferred to the interest-bearing accounts. Certain safeguards are needed to adequately protect U.S. interests: (1) established collection procedures must be enforced, (2) the amount of funds available for transfer into interest-bearing accounts must be accurately determined, and (3) definitive guidelines must be established by DOD for processing foreign countries' requests to invest advance payments in interest-bearing accounts. GAO recommended that the Secretary of Defense should establish controls to ensure that funds received for possible contract termination are not used for routine contract payments.

**Agency Contact:** General Accounting Office (202) 695-7510.

**E00400-006**
*Weaknesses in Accounting for Government-Furnished Materials at Defense Contractors' Plants Lead to Excesses.* (FGMSD-80-67).
8/7/80; 20 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army; 17-1804-0-1-051 / Operation and Maintenance, Navy; 57-3400-0-1-051 / Operation and Maintenance, Air Force; 21-2031-0-1-051 / Aircraft Procurement, Army; 17-1611-0-1-051 / Shipbuilding and Conversion, Navy; 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Central Supply and Maintenance; All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956 (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The purpose of the review was to determine whether the military services' property accounting systems for Government-furnished material issued to production contractors adequately monitored the status of the material and provided reliable financial information. Production contracts were reviewed at the electronic procurement activities of three of the military services and at four Defense plants having custody of Government-furnished material. Inquiries were made about property accounting systems at other procurement and contract administration activities. The Defense policy of relying almost solely on contractors for accounting controls over the estimated billions of dollars in materials furnished to them is not effective. GAO's review of four production contractors showed that lack of proper accounting led to Defense providing or initiating shipments of $1.3 million in material that was over contract allowances. The same problem was noted in prior GAO and Defense reports on overhaul and repair contracts. The Secretary of Defense should require the military services to establish systems which, together with contractors' records, will effectively account for and control Government-furnished material.

**Agency Contact:** General Accounting Office (202) 695-7510.

**E00400-007**

*Incentive Programs To Improve Productivity through Capital Investment Can Work.* (AFMD-81-43).
32 pp.
**OMB Funding Code/Title:** 21-2035-0-1-051 / Other Procurement, Army; 57-3080-0-1-051 / Other Procurement, Air Force; 17-1611-0-1-051 / Shipbuilding and Conversion, Navy
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956 (P.L. 84-1028; 70 Stat. 253; 10 U.S.C. 4531). (70 Stat. 575; 10 U.S.C. 9531). (70 Stat. 464; 10 U.S.C. 2303).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to identify and quickly fund low-cost capital equipment which can reduce costs and improve productivity. *Abstract:* Except for the Navy, the services' program management has improved since the 1978 review. The Air Force and Army efforts have demonstrated that, under the program, good ideas can be quickly evaluated and funded and savings made promptly. However, the full potential of this fast payback program has not been realized because of inadequate management attention. The Air Force and the Army need to improve their postinvestment analysis and reporting to clearly demonstrate PEIF program benefits and meet congressional requirements. The Navy particularly has not devoted the management resources and emphasis needed to ensure a successful and credible PEIF program. GAO found that: (1) the Navy's program was not being adequately promoted; (2) Navy guidance did not fully comply with Department of Defense and Congressional guidance; (3) extensive delays occurred between investment identification and installation; (4) the justification for many approved projects was invalid or insupportable; and (5) postinstallation analyses were inadequate. The Secretary of Defense should require the Director of Defense Productivity Program Office to evaluate the relative merits of all capital investment incentive programs for which it has responsibility to determine whether or not resources needed to ensure proper program implementation and guidance can be made available to PEIF program. If needed resources cannot be found with the Defense Productivity Program Office, the Secretary should consider other alternatives such as reallocating resources from other programs, hiring additional personnel, or terminating the PEIF program. The Secretaries of the Air Force and the Army should take action to enhance the credibility of the program by establishing a system of independent, onsite postaudits to validate savings achieved and submitting the reports that are required as part of the budget process, stating where savings have been realized and applied. The Secretary of the Navy should request no additional money for PEIF program until an action plan for improving the program is developed and then reviewed and approved by the Secretary of Defense.

**Agency Contact:** General Accounting Office (202) 275-1584.

**E00400-008**

*Quality of Career Non-Commissioned Officers.* (FPCD-81-33).
12/31/80; 8 pp. + 2 app. (10 pp.)
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps; 57-3500-0-1-051 / Military Personnel, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* Concern was expressed about the loss of large numbers of quality noncommissioned officers (NCOs) from the services. Beyond the loss of too many skilled NCOs, the concerns centered on whether those NCOs staying in the services are of the same quality level as those who are leaving. GAO made a trend analysis which examined three quality indicators: (1) mental category, (2) educational level, and (3) pay grade. GAO found that among those NCOs the services desire to retain: (1) the services tend to be losing those who have higher mental aptitudes than those reenlisting, (2) there is little difference in the educational levels of those staying and those leaving; and (3) those staying have average pay grades slightly higher than those leaving.

**Agency Contact:** General Accounting Office (202) 275-5140.

**E00400-009**

*Better Administration of the Military's Article 15 Punishments for Minor Offenses Is Needed.* (FPCD-80-19).
51 pp. + 7 app. (18 pp.)
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps; 57-3500-0-1-051 / Military Personnel, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Uniform Code of Military Justice, as amended (P.L. 90-623; 82 Stat. 1314; 10 U.S.C. 815).
**Availability:** GAO

*Program Objectives:* Article 15 of the Uniform Code of Military Justice is intended to give military commanders a swift, efficient, and easy way to punish those committing minor offenses, maintain discipline, and deter misconduct. The punishments authorized for Article 15 are limited and generally less severe than those that can be imposed by court martial. *Abstract:* In recent years, about 350,000 Article 15s were imposed per year; however, about 96% were imposed on personnel in the lowest pay grades (E-1 through E-4). GAO found that Article 15 can negatively affect service members' entire careers. The Article 15 punishment often becomes a permanent part of the service members' personnel file and can lead to involuntary separation from the service with a less than honorable discharge; such discharge can limit veterans' benefits and civilian employment opportunities. The Article 15 punishment process involves only a minimum of legal and procedural safeguards. GAO believes that most commanders conscientiously attempt to make appropriate, fair, and effective decisions in imposing Article 15; however, wide disparities exist within and among the services with respect to how offenses are dealt with. GAO recommends that the Department of Defense and the services: (1) provide more guidance on the uses of Article 15 punishments, (2) monitor its use, and (3) minimize the unwarranted consequences associated with receiving Article 15 punishments.

**Agency Contact:** General Accounting Office (202) 275-4122.

**E00400-010**

*Minority and Female Distribution Patterns in the Military Services.* (FPCD-81-6).
12/18/80; 5 pp. + app.
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps; 57-3500-0-1-051 / Military Personnel, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.

**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* GAO conducted a study to determine whether more useful information on historic trends, current situations, and future projections could be provided from within the services and the Department of Defense (DOD), and whether they have the capability to project minority and female representation for use in formulating manpower policies. Total minority and female representation in each service increased between 1970 and 1979, while the active force size was reduced from 2.7 to 2 million members. The increases were more heavily concentrated in the enlisted force. This caused the proportion of minority enlisted personnel to be significantly higher than the proportion of the officer force, and the gap has grown wider each year since 1971. GAO found that computer models exist which could be used to satisfactorily estimate future distribution patterns. The models would, of necessity, employ variables to account for expected changes in such factors as accessions, attrition, length of tours, promotions, and duty assignments. In the annual requirements report to the Congress, the Secretary of Defense should provide: (1) historical data on the distribution (grade, rank, and occupational specialty) of minorities and females; and (2) future projections for the distribution of minorities and females along with the methodology and models used, variables considered, and any assumptions made.

**Agency Contact:** General Accounting Office (202) 275-2997.

**E00400-011**
*Recruiting Management in the National Guard.* (FPCD-80-79).
8/15/81; 4 pp.
**OMB Funding Code/Title:** 21-2065-0-1-051 / Operation and Maintenance, Army National Guard; 57-3840-0-1-051 / Operation and Maintenance, Air National Guard
**Program:** Training Operations; Training Support
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 3032-3033). 10 U.S.C. 8032-8033.
**Availability:** GAO

*Abstract:* GAO reviewed the recruiting management in the Air National Guard (ANG) and the Army National Guard (ARNG) by examining pertinent records, interviewing management and recruiting officials, and observing the various organizational structures in operation. GAO found that ANG appeared to be selecting, training, and managing its recruiting force in a manner which will achieve its recruiting objectives. The ARNG goal-setting practices may be detracting from the depth of the actual recruiting problem. ARNG has an official policy that its units should develop their recruiting objectives on the basis of their ability to recruit personnel rather than on the manpower needed to reach desired peacetime manning levels; GAO believed that the use of the actual objectives needed to reach peacetime manning and the related resources necessary to accomplish that goal should be the driving force in all recruiting-management resources decisions. In this way, if reductions in recruiting goals and related resourcing levels are necessary, they would be viewed in the proper context of providing less than adequate levels. GAO also determined that: (1) State ARNG practices may be hindering recruiting effectiveness, (2) recruiting management tools are not being fully utilized, and (3) recruiting monitoring and evaluation can be improved.

**Agency Contact:** General Accounting Office (202) 275-4029.

**E00400-012**
*Equitable Cost Sharing Questioned on NATO's Airborne Early Warning and Control Program.* (ID-80-47).
7/1/80; 29 pp. + 2 app. (3 pp.)
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Combat Aircraft; Aircraft Support Equipment and Facilities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Authorization Act of 1979 (P.L. 95-485).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* The United States will pay about 42% of a $1.8 billion airborne early warning and control program funded by the North Atlantic Treaty Organization (NATO) that has been placed on a cooperative basis wherein the costs will be shared by participating countries. Factors which are delaying the successful negotiation of a production contract or otherwise contributing to potential funding shortfalls include: the prime contractor's not-to-exceed estimate is approximately $147 million over the agreement figure, nonparticipation by Belgium or other nations, expenses associated with the British aircraft interoperability, termination of the planned sale of aircraft to Iran, failure of participants to pay an agreed fair share of inflation on the base year costs, and any reduction in Air Force aircraft buy. The program currently faces substantial potential funding shortfalls, and the United States could be faced with absorbing these costs. Several countries qualified their program commitments in the agreement, expressing various reservations. The linkage to several separate offset arrangements to the aircraft program could affect its successful completion. GAO believes that the United States has not put enough emphasis on obtaining commitments from participating NATO allies to equitably share in any program cost increases over and above the amounts provided for in the basic agreement. Congress may wish to require a full reporting from the Department of Defense (DOD) on the status of the overall NATO program. It might require DOD to identify any conditions or caveats placed upon the aircraft purchase by participating countries, total U.S. program costs (including waivers and other identifiable concessions), unresolved program issues, and any potential funding shortfall, with an explanation on how the shortfall is expected to be absorbed.

**Agency Contact:** General Accounting Office (202) 695-1713.

**E00400-013**
*Appropriateness of Procedures for Leasing Defense Property to Foreign Governments.* (ID-81-36).
4/27/81; 27 pp.
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army
**Program:** Support of Other Nations
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 150; 10 U.S.C. 2667). International Security Assistance and Arms Export Control Act of 1976 (P.L. 94-329; 90 Stat. 734; 22 U.S.C. 2751). Arms Export Control Act (P.L. 90-629; 82 Stat. 1320; 22 U.S.C. 2341).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* The Senate Foreign Relations Committee requested a review of the implementation of the defense property leasing authority contained in 10 U.S.C. 2667 which enables the Secretaries of the military departments to lease nonexcess property when it is determined to be in the public interest or will promote national defense. The law was intended to aid the industrial facilities' standby programs of the military services after World War II by authorizing the lease of defense plant production equipment and real property to domestic private enterprises. However, in recent times, the law has been used to transfer military equipment to foreign countries. The transfer of military equipment to a foreign government should only be authorized under the Foreign Assistance Act (FAA). The alternative has been to either provide military equipment to foreign countries under a grant basis under FAA or through sales made under the Arms Export Control Act. Restrictions contained in the FAA and the Arms Export Control Act have been avoided by leasing property to foreign countries under 10 U.S.C. 2667. The Department of Defense has not established procedures in leased agreements, thereby causing mismanagement in billing and collection of lease-associated payments. Adoption of the Arms Export Control Act dollar threshold in the International Security and Development Cooperation Act of 1980 will prevent further avoidance of the reporting requirements. Congress should amend 10 U.S.C. 2667 to prohibit the lease of defense property to foreign governments on a rent-free or nominal-rent basis. Equipment transferred on this basis should be done exclusively under the authority of the FAA. The Secretary of Defense should direct his agency in establishing management control and accountability procedures, by monitoring lease agreements, and by assuring that all lease payments are made when due.

**Agency Contact:** General Accounting Office (202) 632-4097.

**E00400-014**
*Faster Processing of Discharges for Adverse Reasons Could Save Millions of Dollars.* (FPCD-80-57).
7/3/80; 2 pp. + app. (10 pp.)
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps; 57-3500-0-1-051 / Military Personnel, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* Department of Defense (DOD) policy states that the services have the right and the duty to discharge enlisted members who clearly demonstrate that they are unqualified for retention and that their behavior and performance should be so characterized. Typically, 90% or more of the discharges issued are honorable, but over 1.5 million members have received less than fully honorable administrative discharges in the last 25 years. GAO believes that DOD needs to promptly establish and enforce timeframes for processing adverse separations and modify, where necessary, the services' different and sometimes inconsistent discharge procedures. Faster processing is possible without reducing service members' rights. Such processing would save pay and allowances which would otherwise be paid to members awaiting discharge and to commanders processing them and would reduce the time that unproductive and potentially disruptive members remain on active duty. GAO found that differences in the services' processing procedures were a major factor in the time it takes to discharge a service member and that command monitoring and attention to discharge timeframes significantly decreased processing time.

**Agency Contact:** General Accounting Office (202) 275-4122.

**E00400-015**
*Proposals for Enhancing DOD's Morale, Welfare, and Recreation Construction Program.* (FPCD-80-67).
8/27/80; 55 pp. + 2 app. (9 pp.)
**OMB Funding Code/Title:** 21-2050-0-1-051 / Military Construction, Army; 17-1205-0-1-051 / Military Construction, Navy; 57-3300-0-1-051 / Military Construction, Air Force
**Program:** Minor Construction
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Military Construction Subcommittee; *Senate* Committee on Appropriations: Military Construction Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National; Military Installations Major Commands

*Abstract:* Under the All Volunteer Force, morale, welfare and recreation (MWR) activities are viewed as an inducement to attract and retain men and women who may not ordinarily choose military service and its hardships, discomfort, and inconvenience. The Department of Defense (DOD) also believes that MWR activities are essential to the well-being of service personnel, contributing to unit input to corps, unit identity, and military readiness. Although DOD has a large backlog of facility needs which cannot presently be funded, some other construction projects are being funded that are larger than needed, have not been adequately justified or planned, or will be used primarily by persons not on active duty. GAO recommended that DOD improve its long-term project-planning processes and offer more guidance on this to the Services; revise construction criteria to provide more realistic guidance on how to meet MWR needs; and provide more central funding of construction projects.

**Agency Contact:** General Accounting Office (202) 275-3980.

**E00400-016**
*More Effective Internal Controls Needed To Prevent Travel and Waste in Military Exchanges.* (FPCD-81-19).
12/31/80; 36 pp. + 3 app. (4 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Defense Audit Service
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028). Armed Services Procurement Act of 1947 (62 Stat. 21; 10 U.S.C. 2301 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National; Military Installations

*Program Objectives:* The Department of Defense (DOD) operates military exchanges as an important part of its morale, welfare, and recreation program. The exchanges are essential to the morale and esprit de corps of military personnel and, accordingly, contribute to improved combat readiness. Military exchanges are found worldwide and, in one year, generate billions of dollars in sales. *Abstract:* DOD reported that during the first half of Fiscal Year 1980, military exchanges accounted for 58% of all potential fraud cases referred to the Justice Department for investigation. GAO examined the efforts made by the military exchange system, the services, and DOD to prevent fraud and waste in exchange procurement. It was found that controls were lax and that not all management levels involved had been aggressive in exercising their oversight responsibilities. GAO recommended that the exchanges develop a management information system to provide data on the nature and extent of fraud in their operations and a system of management controls to deter fraud.

**Agency Contact:** General Accounting Office (202) 275-3980.

**E00400-017**
*Military Exchange Systems: How They Can Provide More Benefits for Military Personnel.* (FPCD-80-50).
7/18/80; 23 pp. + 2 app. (7 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropria-

tions: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028). Civil Service Reform Act of 1978 (P.L. 95-454, title IX, § 906; 92 Stat. 1111; 5 U.S.C. 552).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National; Military Installations Major Commands

*Program Objectives:* The Department of Defense (DOD) operates military exchanges as an important part of its morale, welfare, and recreation program. Military exchanges are essential to the morale and esprit de corps of military personnel and, accordingly, contribute to improved combat readiness. Military exchanges are found worldwide and, in one year, have sales totaling in the billions of dollars. *Abstract:* Consolidating and centralizing the military services' exchange systems could reduce costs and increase the economic benefits to service personnel. Also, if DOD did not require exchange systems to fund other morale, welfare, and recreation activities, the exchanges could operate without appropriated fund support and could focus attention on providing the lowest practicable prices. To reach a decision on consolidation, GAO recommended that the Armed Forces Exchange Coordinating Committee or a similar study group identify the potential cost savings; improved benefits; and feasibility of consolidating the three Defense exchange systems, in whole or in part. GAO also recommended that exchanges become self-sufficient.

**Agency Contact:** General Accounting Office (202) 275-3980.

**E00400-018**
*Automated Career Management for DOD Civilians: Performance and Potential.* (FPCD-81-3).
11/14/80; 42 pp. + app. (5 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Automated Career Management System (ACMS) is a computer based civilian personnel inventory, appraisal, and referral system designed to provide Department of Defense (DOD) management with the information needed to assure proper career development and placement of civilian employees in large DOD-wide career fields. *Abstract:* GAO noted the following problems with ACMS: (1) questionable validity of the appraisal instrument; (2) doubtful reliability and job-relatedness of the rating system; and (3) insufficient training in ACMS rating and ranking process. The main problem is that DOD is not using ACMS for purposes other than appraisal and promotion referral. The Secretary of Defense should: (1) determine costs, benefits and results of DOD-wide appraisal and referral; (2) validate ACMS; (3) train supervisors in ACMS appraisal procedures; (4) redefine and restate need for DOD-wide automated personnel system; (5) determine information needs; (6) evaluate whether ACMS satisfies those needs; (7) establish new feedback system; (8) develop guidance on management use of ACMS; (9) investigate use of ACMS as tool in mobilization planning.

**Agency Contact:** General Accounting Office (202) 275-5140.

**E00400-019**
*Foreign Currency Exchange Rate Fluctuation Funds.* (ID-81-54).
8/21/81
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Administration and Associated Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation, Act of 1979 (P.L. 95-457).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* GAO reviewed the contingency funds approved by Congress to cover shortages in Department of Defense (DOD) overseas programs caused by foreign currency exchange rate fluctuations. DOD procedures were found to be generally effective, but inconsistencies exist among the military services in handling exchange rate fluctuations for some programs and activities, and a few relatively minor operating deficiencies were noted.

**Agency Contact:** General Accounting Office (202) 275-5889.

**E00400-020**
*Evaluation of Defense Attempts To Manage Battlefield Intelligence Data.* (LCD-81-23).
2/24/81; 27 pp. + 6 app. (19 pp.)
**OMB Funding Code/Title:** 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force; 21-2040-0-1-051 / Research, Development, Test, and Evaluation, Army
**Program:** Tactical Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Battlefield Exploitation and Target Acquisition (BETA) project was initiated as a joint service experiment to develop a test bed for automated collection, analysis, correlation, and dissemination of tactical intelligence data. *Abstract:* In June 1980 congressional committees redirected the BETA project after learning of development schedule slippage, inordinate cost increases, reduced capabilities, and poor performance during testing. GAO concluded that: (1) BETA project capabilities were not sufficiently developed and tested for early fielding, and considerable corrective action is needed; (2) data are not processed within required response times; (3) pressure from DOD management contributed significantly to project development problems; (4) Air Force was formerly the only service committed to using the BETA design and software; and (5) Army planned further test bed experiments. GAO recommended that the Secretary of Defense should include certain provisions in the revised project plan requested by Congress, such as an orderly, well-planned software development process.

**Agency Contact:** General Accounting Office (202) 275-6572.

**E00400-021**
*Decisions To Be Made in Charting of DOD's Assault Breaker.* (MASAD-81-9).
2/28/81; 17 pp.
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force; 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** General Purpose Forces
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropria-

tions: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Program Objectives:* The Assault Breaker antiarmor weapon system was conceived to attack and neutralize enemy armored vehicle reinforcements before they reach the central battle. Assault Breaker is designed to markedly increase destructive capability against massed armor using conventional munitions, in hopes of obviating a need to resort to nuclear munitions. *Abstract:* The Department of Defense (DOD) must still demonstrate that the Assault Breaker concept is technologically feasible and that it is cost-effective and affordable. DOD must also devise a management approach to deal with the joint Army-Air Force nature of the program. GAO recommends that the Secretary of Defense: review whether planned testing is sufficient basis for a full-scale development decision; coordinate Services' and OSD cost and effectiveness studies; and establish an office to centrally manage development of Assault Breaker.

**Agency Contact:** General Accounting Office (202) 275-3501.

**E00400-022**
*Air Force and Navy Plans To Acquire Trainer Aircraft.* (MASAD-81-11).
2/28/81; 29 pp.
**OMB Funding Code/Title:** 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy; 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force
**Program:** Technology Base
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Program Objectives:* The military services must train pilots to accomplish those missions requiring aircraft. Current trainer aircraft are reaching the end of their service life. Therefore, under OMB Circular A-109, the Department of Defense (DOD) instructions, and congressional direction, the Air Force and Navy have each initiated trainer aircraft programs. *Abstract:* Congressional interest and direction have been toward common aircraft for both the primary and advanced phases of the Navy and Air Force undergraduate pilot training programs. However, in the Air Force's Next Generation Trainer and the Navy's Undergraduate Jet Flight Training System acquisition programs, there is little likelihood that the selected aircraft for the two services will be common. It is recommended that Congress explore with DOD whether: (1) Defense has adequately complied with congressional direction regarding common aircraft; (2) the apparent decrease in support, primarily by the Air Force, for common aircraft is warranted; and (3) the Air Force plans for consideration of the Navy's trainer, T-34C, meet congressional intent as expressed in August 1980 by the Armed Services Committee. It is recommended that the Secretary of Defense should modify the Companion Trainer Aircraft reliability testing to include B-52D crews to obtain actual data on applicability of the training to all crews.

**Agency Contact:** General Accounting Office (202) 275-3185.

**E00400-023**
*Recruiting Management in the Armed Services.* (FPCD-80-78).
8/15/80; 2 pp. + app. (34 pp.)
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army; 57-3400-0-1-051 / Operation and Maintenance, Air Force; 17-1804-0-1-051 / Operation and Maintenance, Navy; 17-1106-0-1-051 / Operation and Maintenance, Marine Corps
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 3032). 10 U.S.C. 8032. 10 U.S.C. 5531.
**Availability:** GAO

*Abstract:* GAO conducted a limited review of recruiting management practices of the armed services. GAO found some service-unique problems which were reported to the services in question. Many of the problems have either already been corrected or are now being corrected. Problem areas noted in the Navy included: recruiters' quality of life, treatment of urban versus rural recruiters, control operations, delayed entry program usage, and recruiter training. Areas of Army recruiting in which GAO noted problems were: training of supervisory personnel, coordination of management control systems, and performance evaluations of management at district recruiting commands, area commands, and recruiting stations. Areas which contained problems in the Marine Corps were: operational control policies, goal inflation practices, enlistment processing and recruiting reporting systems, training provided to recruiting personnel and adequacy of training records, perceptions about awards and management support, and policy adherence by station commanders. A review of the Army National Guard found that their practices may be hindering recruiting effectiveness, recruiting management tools are not being fully utilized, and recruiting monitoring and evaluation can be improved. GAO also reviewed the Army's recent internal investigaiton of recruiter malpractice.

**Agency Contact:** General Accounting Office (202) 275-4029.

**E00400-024**
*Effectiveness of U.S. Forces Can Be Increased Through Improved Weapon System Design.* (PSAD-81-17).
1/29/81; 44 pp. + 5 app. (20 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The review was undertaken in an effort to identify changes which are needed in the acquisition process to minimize problems with future weapon systems. Many of today's weapon systems cannot be adequately operated, maintained, or supported because the Department of Defense (DOD) does not pay enough attention to logistic support, human factors, and quality assurance during the design phase of the acquisition process. These problems deter the systems' effectiveness to defend the country in case of war. It was found that DOD has made changes to direct more attention to these three factors, but GAO believes that several additional actions need to be taken if these considerations are to receive adequate emphasis in the design of military systems and equipment. The Secretary of Defense should: (1) develop new or modify current data reporting procedures; (2) establish logistic support research and study programs; (3) provide detailed guidance critical program documents; (4) provide for improved testing and evaluation of the supportability of systems; (5) modify human factor specifications, standards, and handbooks; (6) develop common methodologies and data sources for use by system designers in forecasting skill levels of military personnel; (7) ensure that all major systems are subjected to adequate testing and examination from a human factors standpoint; (3) produce comprehensive guidance for program managers as to how a design should be evaluated for quality assurance; (9) ensure that the quality history files on contractors are fully established; and (10) strengthen the quality assurance work force.

**Agency Contact:** General Accounting Office (202) 276-3504.

**E00400-025**

*The State of Basic Research in DOD Laboratories.* (MASAD-81-5).
2/19/81; 10 pp. + 5 app. (5 pp.)
**OMB Funding Code/Title:** 21-2040-0-1-051 / Research, Development, Test, and Evaluation, Army; 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy; 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force
**Program:** Technology Base
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* In a Government-wide study of research and development (R&D) laboratories, some Department of Defense (DOD) laboratory directors expressed concern about their laboratories' loss of opportunity to perform long-term basic research because DOD has placed emphasis on solving near-term problems. Therefore, GAO reviewed the levels and trends of in-house basic research and the extent that the levels have declined in recent years to determine what impact this might have on basic research because the future health and vitality of the DOD laboratories. GAO found that the defense R&D provides the technological foundation for national security. DOD in-house laboratories play a vital role in striving for technological leads in areas important to defense and guarding against technological surprise by the adversary. Doing basic research is essential to the laboratories' vitality because it helps them to attract good scientists, keep up with and use advances in science, and increase the overall level of technical ability. The level of basic research performed at the in-house laboratories has seriously declined, and the DOD research growth is planned for the external research community. Allowing the laboratories to remain at the current level of basic research performance could erode their long-term ability to perform those functions which are basic to supporting a mission organization. The DOD laboratory directors should consider whether the present level of in-house research is adequate to maintain the health and vitality of laboratories. In addition, the Secretary of Defense should give the same careful consideration to the research base represented by the in-house laboratories as has been given to the needs of the external research community.

**Agency Contact:** General Accounting Office (202) 275-3469.

**E00400-026**

*Use of Cost-Deferred-Free Contracts Can Be Costly to the Government.* (MASAD-81-10).
3/11/81; 2 pp.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Defense Contract Audit Agency
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Cost Deferred Free (CDF) contracts are the least desirable method of contracting for supplies and services. They are temporary contracts issued to begin work and are to be converted to a full definitized contract. They are not recognized in Defense regulations and must be issued following a deviation procedure. The eight CDF contracts have not been definitized in a timely manner because of the parties' inability to agree on price. Until definitized, they operate like cost-reimbursement-type contracts under which the Government is responsible for essentially all costs incurred in performing the contract. While these contracts remain undefinitized, the contractor has litte incentive to control costs, and the Government's negotiating position deteriorates. These higher costs may be used as the basis for the negotiation of subsequent contracts. The contractor does not bear an equitable share of the contract cost risk. At this late stage in the program, it would probably be unwise to establish other sources for the weapons. However, the agency should try to avoid dependence on sole sources in future contracts. If information on the manufacturing costs and labor hours incurred were included in the contractor's cost accounting system, the parties would be in a better position to predict future costs. The agency has failed to adequately implement the Department of Defense policy of maintaining a single face to industry in administrating contracts. This is costly and confusing. DCAS should be the sole representative with the contractor on contract administration.

**Agency Contact:** General Accounting Office (202) 275-3176.

**E00400-027**

*DOD Should Determine Cost and Operational Effectiveness of Helicopter In-Flight Escape Systems.* (PSAD-80-65).
7/14/80; 9 pp. + app.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The efforts of the Department of Defense to develop helicopter in-flight escape systems were reviewed to determine what actions were taken on GAO recommendations for development contained in a June 1973 report to Congress. GAO assessed the bases for subsequent decisions not to develop the escape systems. The in-flight escape issue is complex and emotional. Studies by the services before 1973 supported the need for escape systems. Virtually all development efforts stopped in 1974, even though interest in the systems resurfaced from time to time and still exists. More recent studies generally supported a continuing need for the Cobra in-flight escape system. GAO also found that decisions against development were based on subjective appraisals rather than quantitative analyses which would have provided the best decision base. An Army organization recommended such an analysis as far back as 1973. Because of the potential for saving lives, the complexity of the issue, and the lack of quantitative bases for a proper decision to develop or not to develop the system, a cost and operational effectiveness study is needed to settle the issue. The Secretary of Defense should require a thorough and quantitative cost and operational effectiveness study of the Cobra attack helicopter escape system. Included should be such factors as: (1) the number of pilots that would be saved both in peacetime and during combat; (2) benefits to be derived from increased pilot morale and military readiness; (3) savings from eliminating death payment and reducing training costs; (4) the percentage of time spent flying in the nap-of-the-earth environment; (5) the effect of the system's added weight on the operational mission; (6) costs to develop and retrofit the system on existing Cobras and install it on newly produced helicopters; and (7) the concept's application to other service helicopters.

**Agency Contact:** General Accounting Office (202) 275-3469.

**E00400-028**
*The Congress Should Require Better Justifications of Aircraft for Noncombat Missions.* (LCD-80-83).
7/22/80; 2 pp. + 3 app. (15 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Since 1976, GAO has issued several reports questioning the Department of Defense's justifications for aircraft intended for noncombat missions, such as training, peace-time attrition, and backup during depot maintenance. The aircraft justifications were based on unrealistic data and without adequate consideration of more economical alternatives. GAO observed virtually no change in the quantities of noncombat aircraft to be procured and little improvement in the requirements to save as much as $6.9 billion by limiting the number of noncombat aircraft to those that can be adequately justified. Congress should require the Secretary of Defense to provide justifications for the planned procurement of noncombat aircraft that: (1) are based on current and realistic data; (2) recognize the impact of the procurement on readiness; and (3) consider the modern aircraft design and improved maintenance techniques. In addition, Congress should withhold approval of appropriations requested to procure these aircraft until these justifications are provided.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00400-029**
*Controls over DOD's Management Support Service Contracts Need Strengthening.* (MASAD-81-19).
3/31/81; 45 pp. + app. (31 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to evaluate Department of Defense (DOD) use of consultants. In spite of the continuing attention being focused on the use of contract consultants, serious and pervasive problems continue to exist. These problems include: (1) the weakening in-house capabilities of DOD to perform its mission; (2) extensive contract awards resulting from unsolicited proposals; (3) the significant involvement of former DOD officials and employees in contracts; (4) the continuous renewal of contracts; (5) instances of questionable need for and use made of extensive contract modifications. Congress should consider legislation which would minimize the funding of sole-source contracts for management support services and the funding of such contracts resulting from unsolicited proposals. The Director of the Office of Management and Budget (OMB) should: (1) extend the management controls outlined in OMB Circular A-120 to other categories of management support services; and (2) assure that agencies identify all requested funds to be used for management support services and provide this information to Congress. The Secretary of Defense should: (1) require DOD activities to establish an independent review board to assure the highest level review of proposed contract awards and modifications over $100,000 for management support services; (2) identify functions being performed by contractors which are governmental in nature and determine personnel needs and develop ways to meet those needs; and (3) identify management support services which are not governmental in nature and which are required on a continuing basis.

**Agency Contact:** General Accounting Office (202) 275-3161.

**E00400-030**
*Comparison of Air Force and Navy Aircraft Engine Parts Reparability Coding.* (LCD-80-85).
7/8/80; 5 pp.
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force; 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* A survey was undertaken of depot overhaul and repair procedures for aircraft engines and their associated costs. In the survey, GAO noted that some aircraft engine parts, which both the Air Force and the Navy repair, are coded as reparable by the Air Force and nonreparable by the Navy. This is possible since both the Air Force and Navy consider in their coding of engine parts the purchase price, cost to repair, and the number of parts in each inventory. In its review, GAO found that all the potential savings to be gained from repairing a part are not being realized. An estimated 700 out of a total of 1,300 parts, being repaired by each service and coded differently, are parts which could be condemned at maintenance levels below the depot level. The potential savings from their repair could total $1.3 million. Additionally, GAO found that the difference in coding hinders the Department of Defense's efforts to integrate the management of parts used by two or more services. According to Air Force officials, a part repaired by two services will never be integrated beyond Phase I if each service codes the parts differently. Parts coded reparable and nonreparable are funded separately and have different requirement computations for new purchases. These differences are such that it is impractical for one service to effectively manage the parts of another service unless both code the parts the same. The Secretary of Defense should require the Navy to review its coding of aircraft engine parts now coded nonreparable and to recode these parts appropriately if they can be economically repaired by either the Navy or the Air Force.

**Agency Contact:** General Accounting Office (202) 275-4133.

**E00400-031**
*Defense Needs Better System for Assuring Adequate Security at Reasonable Cost on U.S. Bases.* (PLRD-81-1).
3/6/81; 28 pp + 4 app. (6 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The purpose of the program is to maintain the physical security of military people and equipment through the use of people, equipment, research, and programs to upgrade facilities.
*Abstract:* GAO recommended that the Secretary of Defense should

establish a management system for effectively achieving protection at a reasonable cost. The Secretary should: (1) establish more uniform Defense-wide physical security policies and standards; (2) intensively monitor the services' management of physical security; and (3) expand the roles and tasks of the Office of Security Plans and Programs or the Physical Security Review Board to include a wider spectrum of physical security matters.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00400-032**
*Developing the Capability To Supply Troops Adequately if Fixed Ports Are Not Available.* (LCD-81-15).
12/1/80; 9 pp.
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy; 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Strategic Forces; General Purpose Forces
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The purpose of the Department of Defense's (DOD's) program is to develop a capability to supply and sustain military forces by offloading sealift cargo over the shore if overseas port facilities were inadequate or denied. *Abstract:* GAO recommended that, to enhance Army and Navy coordination by providing additional guidance for logistics over shore in Consolidated Guidance on Defense, the Assistant Secretary of Defense (Manpower, Reserve Affairs, and Logistics) should: (1) review time phased requirements for the major scenarios to determine needs; (2) prioritize requirements if overseas ports are denied, and quantify those requirements for containers, roll-on/roll-off cargo, and bulk fuels; and (3) use the information to set specific goals for Army and Navy development efforts, including the desired degree of interoperability between their systems. GAO believes DOD could better address the problems if requirements for alternative offloading methods were quantified.

**Agency Contact:** General Accounting Office (202) 275-3663.

**E00400-033**
*DOD's Industrial Preparedness Program Needs National Policy to Effectively Meet Emergency Needs.* (PLRD-81-22).
5/27/81; 37 pp. + 4 app. (10 pp.)
**OMB Funding Code/Title:** 97-4962-0-4-051 / Defense Industrial Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Defense Production Act of 1950 (64 Stat. 798; 50 U.S.C. App. 2061); Executive Order 11490.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Industrial Preparedness Planning Program of the Department of Defense (DOD) was developed to assure that sufficient industrial capacity exists to meet potential wartime needs for defense systems, equipment, and component parts. *Abstract:* GAO recommends that the Congress, in coordination with the Executive Branch, should establish a clearly defined and comprehensive national policy regarding industrial preparedness. Then the Secretary of Defense should restructure the program to complement the policy. He should also define priority and funding availability for industrial preparedness planning in relation to other DOD and service branch programs. The Secretary should also ensure that service planning efforts interface with other DOD programs to assure continuity of support over the planned period and that service branch planning efforts are scaled to what can be accomplished realistically within assigned priority and available funds.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00400-034**
*Employment Trends and Grade Controls in the DOD General Schedule Workforce.* (FPCD-81-52).
7/28/81; 34 pp. + 8 app. (22 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* The Department of Defense's (DOD's) General Schedule average grade rose from 7.29 in 1964 to 7.89 in 1980. This was due, in large part, to technology advancement and increasingly complex defense work, creating the need for more high grade professional, administrative, and technical workers and fewer low grade clerical personnel. It was not possible to determine the amount of grade escalation caused by any one factor. DOD's grade escalation was less than that experienced in other Federal agencies, suggesting that control mechanisms applied in DOD slowed growth. However, some controls can produce staffing imbalances, poor morale, reduced services, and other cost inefficiencies. Position management offers a better alternative to control unnecessary grade escalation. It does not arbitrarily cap justified grade increases, and it avoids the problems associated with other controls now in place. GAO recommends that the Secretary of Defense insure each component complies with DOD policy guidance on position management and require supervisory/managerial performance appraisals to include position management as a critical element. GAO recommends that the Congress require DOD components to report on the adequacy of position management programs and, where a component demonstrates it has implemented an effective position management program, use it as the grade control mechanism in lieu of other controls.

**Agency Contact:** General Accounting Office (202) 275-5140.

**E00400-035**
*Follow-up on Actions To Improve Coordination and Utilization of Human Resources Research and Development.* (FPCD-81-62).
7/23/81; 7 pp.
**OMB Funding Code/Title:** 21-2040-0-1-051 / Research, Development, Test and Evaluation, Army; 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy; 57-3600-0-1-051 / Research, Development, Test and Evaluation, Air Force; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** All Programs; Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 101 et seq.).
**Availability:** GAO

*Abstract:* GAO reviewed the actions taken by each of the services and the Office of the Secretary of Defense (OSD) to coordinate and increase the use of human resources research and development. GAO believed the two OSD staffs most concerned with human resources research had made a great deal of progress in improving coordination. Additional actions suggested were: (1) development of a Department of Defense (DOD) directive specifying OSD offices' roles in managing and reviewing research programs; (2) priority development of an automated research information system; (3) additional staffing; and (4) production of a DOD annual report of research and development efforts. GAO also had observations on actions taken by the individual service laboratories primarily involved in human resources research.

**Agency Contact:** General Accounting Office (202) 275-4089.

**E00400-036**

*Congress Cannot Rely on the Military Services' Reported Real Property Maintenance and Repair Backlog Data.* (LCD-81-19).
2/2/81; 35 pp. + 2 app. (5 pp.)
**OMB Funding Code/Title:** 21-2020-0-2-051 / Operation and Maintenance, Army; 17-1804-0-1-051 / Operation and Maintenance, Navy; 17-1106-0-1-051 / Operation and Maintenance, Marine Corps; 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 2661 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* Congress cannot rely on the Department of Defense's (DOD's) reported real property maintenance and repair to ensure uniform interpretation of its definition and guidance for backlog reporting. This resulted in: the Navy revising its reporting system to show only part of its total maintenance and repair backlog; the Air Force designing its reporting system to show only part of its real property deficiencies to be corrected by commercial contract; Army and Marine Corps systems generally reporting unconstrained backlog; and certain commands and installations taking individual actions, some in violation of service regulations, which further constrained the level of reported backlog. The reported backlog data are further understood and unreliable because: (1) facility inspections do not ensure that all deficiencies are found; (2) DOD's requirement that backlog be identified from installation work plans is not consistently followed; (3) cost estimates do not always show increased facility deterioration and price escalation; and (4) inadequate command reviews result in erroneous and inconsistent data reporting. GAO recommended that the Secretary of Defense: (1) require the services to modify their systems to ensure uniform interpretation of guidance for backlog reporting; (2) report DOD's unconstrained total requirements in annual budgets; (3) require the services to improve inspections to ensure complete project identification based on adequate cost estimates; (4) establish criteria for determining acceptable or manageable levels of backlog; and (5) provide that the defined manageable level be uniformly used by the services.

**Agency Contact:** General Accounting Office (202) 275-4130.

**E00400-037**

*Preliminary Analysis of Military Compensation Systems in the United States and Five Other Countries.* (FPCD-81-21).
12/31/80; 12 pp. + 1 app. (50 pp.)
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps; 57-3500-0-1-051 / Military Personnel, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 101 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO reviewed the contrasts and similarities among the military compensation systems of the United States and five other countries and identified foreign pay policies or practices which offered the potential for use by the United States in countering All-Volunteer Force manpower problems. The military compensation system of the United States differs from the compensation systems of other countries in the manner in which it undertakes to satisfy personal living requirements with goods, services, and facilities, and in the way it compensates according to marital and dependency status. Australia, Canada, and the United Kingdom have discarded pay and allowances structures similar to those of the U.S. system in favor of a taxable salary system. In Australia and the United Kingdom, the taxable salary system also includes an "X factor" paid to servicemen to compensate for the disadvantages and rigors of military life. U.S. pay rates, particularly when expressed in terms of purchasing power, are well below those of other volunteer force countries. The following concepts appear to offer promise for use in U.S. efforts to overcome current manpower problems: (1) the application of an "X factor" to the military pay system; (2) the linkage of the military pay system to the civilian economy; (3) the creation of a taxable salary system as the U.S. military compensation system; (4) the employment of differential pay rates as inducements for longer term enlistments; and (5) the application of special and premium pays to attract and retain military personnel to specific duties and occupations.

**Agency Contact:** General Accounting Office (202) 275-5140.

**E00400-038**

*Recruiting Malpractice: Extent, Causes, and Potentials for Improvement.* (FPCD-81-34).
7/20/81; 50 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army; 17-1804-0-1-051 / Operation and Maintenance, Navy; 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 3032). 10 U.S.C. 5531. 10 U.S.C. 8032.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Department of Defense's (DOD's) military recruiting program is responsible for providing the nation's active, reserve, and Guard components with volunteers to man the Army, Navy, Air Force, and Marine Corps. *Abstract:* This report is based on a questionnaire survey of Armed Forces recruiting personnel in all Services. Malpractice is perceived by many recruiting personnel to be a problem, mostly in the Active Force components, particularly the Marine Corps. Types of malpractice thought to be occurring range from violating minor administrative regulations to downplaying of arrest records and drug problems and misleading of applicants about the military service. Most instances of malpractice are attributed to pressure to meet difficult quotas. Recruiting personnel believe that the lessening of unnecessary administrative and processing responsibilities would be the most effective action to counter malpractice. The Secretary of Defense should periodically measure the incidents and causes of recruiting malpractice and use the results in making oversight reviews.

**Agency Contact:** General Accounting Office (202) 275-4090.

**E00400-039**
*Flexible Management: A Must for Effective Armed Services Recruiting.* (FPCD-80-64).
9/18/80; 36 pp. + app.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army; 57-3400-0-1-051 / Operation and Maintenance, Air Force; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Training, Medical, and Other General Personnel Activities; Training, Medical and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 3032). 10 U.S.C. 8032.
**Availability:** GAO

*Abstract:* The effectiveness and integrity of recruiting programs in the Armed Services are influenced to a very large degree by policy and resource allocation decisions made within the Office of the Secretary of Defense (OSD) and the service headquarters. Perhaps the greatest stumbling block to achieving recruiting goals is the inflexibility inherent in the management of service recruiting programs. In addition, the requirement for all services to obtain congressional committee approval for spending additional recruiting funds through reprograming hinders management's ability to quickly adjust its recruiting program. The Secretary of Defense should: (1) monitor the service's implementation of the recruiting objectives to determine that the regulations and guidelines are being interpreted with reasonable flexibility; (2) improve the recruiting data monitoring and analysis within OSD by obtaining more staff and more funds for such activities, including long-range analyses; (3) direct each service to develop a formal plan concerning nonmonetary, standby enlistment initiatives which recruiting managers can use to quickly adjust to changes in the recruiting marketplace; (4) direct the Army to improve recruiting data gathering and analysis in the National Guard and Reserve; and (5) direct the Army and the Air Force to further investigate their Active, Reserve, and National Guard decisionmaking activities.

**Agency Contact:** General Accounting Office (202) 275-5140.

**E00400-040**
*Additional Efforts Needed To Improve Morale, Welfare and Recreation Program Management.* (FPCD-81-59).
6/22/81; 7 pp.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National; military installations (major commands)

*Program Objectives:* Under the All Volunteer Forces, morale, welfare and recreation (MWR) activities are viewed as an inducement to attract and retain men and women who may not ordinarily choose military service and its hardships, discomfort, and inconvenience. The Department of Defense (DOD) also believes MWR activities are essential to the well-being of service personnel, contributing to unit esprit de corps, unit identity, and military readiness. *Abstract:* Additional efforts are needed at the service and DOD headquarters levels to establish minimum standards and periodic surveys by which to assess needs and monitor progress. This study found that service headquarters needed specific information on the types of MWR activities offered at individual installations. It was recommended that each service establish minimum standards for its MWR program and eventually combine them into a DOD-wide standard, consider using periodic surveys as a tool to measure need, and make improvements in their facility inventory systems.

**Agency Contact:** General Accounting Office (202) 275-3980.

**E00400-041**
*DOD's Use of Remotely Piloted Vehicle Technology Offers Opportunities for Saving Lives and Dollars.* (MASAD-81-20).
4/3/81; 25 pp. + 3 app. (8 pp.)
**OMB Funding Code/Title:** 97-0400-0-1-051 / Research, Development, Test, and Evaluation, Defense Agencies
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 101 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Remotely piloted vehicles have been credited with eliminating pilot and crew losses and lowering operating costs. They have also been said to increase vehicle survivability and performance because of their increased maneuverability and detection avoidance. GAO reviewed the status of remotely piloted vehicle technology to see if it could have wider application in the military and civil sectors. While some technological limitations to widespread use of the vehicles exist, experts agree that problems could be overcome if a real interest in them were to develop. Because the military services have been reluctant to take advantage of the promise which was demonstrated by unmanned aircraft in Vietnam, funding support has diminished. No civil programs for using remotely piloted vehicles exist. Unless they are developed for military use, which would make them affordable, they will not find widespread use in civil applications. The Department of Defense (DOD) has no operational remotely piloted vehicles, only two development programs, and limited plans for future applications. A remotely piloted vehicle is considered to be better suited than manned aircraft for harassment, decoy, surveillance or reconnaissance, and electronic warfare support missions. These vehicles eliminate pilot risks, are cheaper to build, entail less training costs, save fuel, and are more survivable than manned aircraft. Their performance under emergency or unforeseen conditions and recovery difficulties are the most widely perceived disadvantages to military unmanned systems. In the civil sector, they could be used effectively for meteorological data gathering, atmospheric sampling, and surveillance. Congress should scrutinize proposed manned aircraft developments to assure that DOD gives adequate consideration to the use of the remotely piloted vehicle technology for some missions.

**Agency Contact:** General Accounting Office (202) 275-3469.

**E00400-042**
*NORAD's Missile Warning System: What Went Wrong?* (MASAD-81-30).
5/15/81; 21 pp. + app. (1 p.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Intelligence and Communications
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The NORAD command post is in the underground Cheyenne Mountain Complex in Colorado. Missile warning information gathered from the Worldwide Military Command and

Control system (WWMCCS) is processed on the 427M system computers which are presently in an upgrade program. *Abstract:* This study reviewed recent missile warning system failures at NORAD. GAO could not document any relationship of the acquisition policies, directives, or procedures to 427M system problems. However, NORAD should be released from any requirements to use WWMCCS equipment and software. NORAD has taken actions to correct the problems that led to recent missile warning failures. In examining the documentation on the 427M system interim upgrades and planned follow-on replacement systems, GAO could not identify any potential hinderance to their acquisition from the current applicable legislation, policies, or implementing regulations. The Secretary of Defense should: (1) assist and support current NORAD 427M system replacement planning and creation of overall missile warning and space surveillance architectures; (2) assist and support NORAD plans for providing stable, reliable electrical power for the Cheyenne Mountain Complex computers; (3) curtail further consideration of additional delegation of procurement authority for NORAD until such time that the system architectures are completed, and then only if some critical need has been validated; and (4) take action to exempt NORAD from Joint Chiefs of Staff direction to use standardized WWMCCS computers and allow acquisition of systems that are based on actual NORAD mission requirements. However, GAO suggests that these NORAD systems be required to maintain interface compatibility with WWMCCS.

**Agency Contact:** General Accounting Office (202) 688-6115.

**E00400-043**

*Review of the High Speed Antiradiation Missile Program.* (C-MASAD-81-7).
2/28/81; 4 pp.
**OMB Funding Code/Title:** 21-2040-0-1-051 / Research, Development, Test, and Evaluation, Army; 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy; 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force
**Program:** Strategic Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 101 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Full-scale production of the High Speed Antiradiation Missile (HARM) is scheduled to begin in 1982, following completion of operational testing. Major problems that halted flight testing in October 1979 appear to have acceptable solutions. Some remaining problems include: (1) a great deal of labor and time on test facilities is required to compensate or adjust each HARM seeker and perform acceptance testing; (2) in one of the Navy's operational modes for using HARM, missiles may be launched at targets that are falsely displayed to the pilot; (3) wing flutter has been noted on some firings and captive flights; (4) the Air Force HARM system is limited in its effectiveness by a basic design limitation in another part of the aircraft weapons system that will use HARM; (5) operational testers are concerned with the adequacy of the HARM built-in test capability; (6) in the Navy HARM system, common threat information is not programed into both the radar warning receiver and the command launch computer; and (7) the Air Force does not believe that the so-called multipath phenomenon is adequately understood and that corrective actions to mitigate its effects on HARM are sufficient. Solutions acceptable to the Navy and the Air Force, although not necessarily complete solutions, appear available for the remaining problems. GAO believes that the HARM system has demonstrated the performance that was required before limited production. The Secretary of Defense should provide assurance to Congress that: (1) key identified technical problems have been solved and their solutions proven by testing; and (2) HARM has the potential for meeting anticipated future threats despite the specification change which reduced the capability of HARM against certain radars.

**Agency Contact:** General Accounting Office (202) 275-3501.

**E00400-044**

*Most Critical Testing Still Lies Ahead for Missiles in Theater Nuclear Modernization.* (MASAD-81-15).
3/2/81; 36 pp. + 3 app. (4 pp.)
**OMB Funding Code/Title:** 21-2040-0-1-051 / Research, Development, Test, and Evaluation, Army; 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 101 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Department of Defense is developing two missiles, the Army's Pershing II and the Air Force's Ground Launched Cruise Missile, as part of a program to modernize its theater nuclear forces in Europe. The two missiles are to provide the North Atlantic Treaty Organization (NATO) with the capability to launch land-based theater nuclear missiles from Western Europe that can strike targets within the Soviet Union. *Abstract:* GAO studied the progress being made in developing these missiles for eventual deployment in Europe. The Army's schedule for developing and producing the initial quantities of Pershing II missiles contains a high degree of concurrency. Considerable subsystem and component testing has not surfaced any significant problems with Pershing II. However, the limited number of live firings held so far does not appear sufficient to indicate whether the system will be able to meet all of its performance objectives by the scheduled initial deployment date. The Ground Launched Cruise Missile contains many critical unknowns, as it still must be tested in a realistic operational environment. The recent slip in the cruise missile's test schedule raises further concerns about the program. Since any modifications after deployment of the missiles could result in considerable cost, the two programs will bear close watching to assure that they perform satisfactorily before deployment begins. The Secretaries of State and Defense should include in their annual presentations before the appropriate committees, and more frequently if critical events occur, details on the progress made towards modernization and deployment of the theater nuclear weapons in the context of the December 12, 1979, NATO decision.

**Agency Contact:** General Accounting Office (202) 275-3501.

**E00400-045**

*Recommendations To Improve Defense Reporting on Weapon Systems.* (MASAD-81-7).
3/2/81; 3 pp. + app. (6 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Intelligence and Communications
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* This report on Department of Defense (DOD) reporting to Congress on weapon systems covers: (1) Selected Acquisition Reports (SARs); (2) research, development, test, and evaluation (RDT&E) descriptive summaries; (3) Congressional data sheets; (4) other budget justification data; and (5) testimony. DOD agreed with some of the recommendations and identified improvements which have been made in the reporting system. However, DOD believes that it is fully complying with the desires of Congress and, therefore, does not intend to implement the other recommendations. GAO believes that the recommendations would result in Congress receiving information that would be valuable in carrying out its oversight responsibilities. Congress should require the Secretary of Defense to change the SAR system to: (1) include important systems that are in advanced development; (2) expand the required mission capability assessment statement to describe shortcomings and limitations of systems in their expected operational environments; (3) include planning estimates and a one-time variance analysis for the planning and development estimates in the first report that includes the development estimate; (4) include a brief narrative section on technical and operational risks; (5) include cost estimates for categories of logistic support/additional procurement costs related to the weapon system, such as modification costs, component improvement costs, replenishment spare costs, industrial facilities/production base, simulators, consumables, and modification spares; and (6) include a chart showing the impact on the program cost estimate of different escalation rates. In addition, Congress should require the Secretary to include a section of technical and operational risks in RDT&E descriptive summaries.

**Agency Contact:** General Accounting Office (202) 275-3469.

**E00400-046**
*Deficiencies in the St. Louis Defense Telephone Service Should Be Avoided in Future Consolidations.* (LCD-81-4).
10/27/80; 21 pp. + 3 app. (7 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies; 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Intelligence and Communications
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National; City

*Program Objectives:* The Department of Defense (DOD) has established a long-range program, the Defense Metropolitan Area Telephone System, to develop consolidated local area telephone systems for its activities. Discussions between DOD and the General Services Administration (GSA) are underway to create Governmentwide consolidated local-area systems. The DOD consolidated telephone system in St. Louis, Missouri, uses modern technology and serves both DOD and a growing number of Government civil agency subscribers. *Abstract:* DOD officials responsible for developing the Defense Metropolitan Area Telephone Service program and Army officials currently procuring facilities for the initial DOD consolidated system of Boston were generally unaware of the details of the operational defects, design flaws, and management problems experienced with the St. Louis system. Anticipated reductions in commercial toll costs and improved system management associated with certain special devices were not realized at St. Louis. The authority of the Director of the St. Louis system was uncertain, and the Director failed to control abuse and misuse of system resources. The Defense Metropolitan Area Telephone System presents an excellent opportunity for DOD to eliminate inefficient independent military telephone systems in metropolitan areas. The Secretary of Defense should clarify and strengthen the role of the Defense Metropolitan Area Telephone Service Director, and the Secretary of the Army should devote the necessary resources to correct the design deficiencies at St. Louis.

**Agency Contact:** General Accounting Office (202) 275-6531.

**E00400-047**
*DOD's Carrier Evaluation and Reporting System.* (LCD-81-6).
10/6/80; 2 pp. + 3 app. (21 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* As the manager of the worldwide personal property moving and storage program of the Department of Defense (DOD), the Military Traffic Management Command (MTMC) is responsible for periodically evaluating the program's overall efficiency, economy, cost effectiveness, and adequacy. MTMC is proposing to automate carrier evaluations nationwide under its carrier evaluation system (CERS) and to expand CERS worldwide. CERS was developed to quantifiably measure the level of service that carriers were providing. To promote quality improvements, it offered more shipments to higher performing carriers. It was also designed to standardize implementation of quality control policies. Performance factors considered are ontime pickup and delivery, absence of loss or damage, customer satisfaction, and shipment handling and administrative procedures. In making allocations, both cost and performance are considered. Although performance is a key factor in tonnage distribution, rates are the first consideration. *Abstract:* Although the CERS objective of high quality service at reasonable cost is good, current implementation practices preclude DOD from attaining this objective. GAO found that while administrative costs are increasing, additional benefits attributable to CERS are questionable. GAO also found that: (1) DOD emphasis on awarding shipments by cost over quality of service limits the usefulness of CERS; (2) the current evaluation process is unreliable; (3) the scores and rankings of CERS do not reflect quality of service; (4) the complexity of CERS causes confusion and diverse implementation; and (5) CERS does not appear workable in the peak shipping season. The Secretary of Defense should establish a task force to review the quality control requirements of MTMC, the resources available to meet these needs, and the potential for correcting the problems identified here. MTMC plans for expanding CERS should be deferred until the task force's findings are available.

**Agency Contact:** General Accounting Office (202) 275-4127.

**E00400-048**
*Information on Military, Civilian, and Contract Employees Who Provide Physical Security at Military Installations.* (LCD-80-112).
9/30/81; 11 pp.
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps; 57-3500-0-1-051 / Military Personnel, Air Force
**Program:** General Purpose Forces
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO was requested to review 10 questions relating to military, civilian, and contract employees who provide physical security at military facilities. GAO found that there was no clear-cut criteria for determining security personnel requirements for military facilities. The Department of Defense (DOD) requires military people to protect nuclear assets; however, the Government now requires case-by-case determinations of whether guard and protective services will be provided by military, civil service, or contract. Many similar security functions are performed by different types of people, including the military, civil service, and contractors. The total authorized position understates the number of military people involved in security because many military people perform security functions on a part-time basis.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00400-049**

*DOD Energy Monitoring and Control Systems Potential for Nonenergy Savings: Better Planning and Guidance Needed.* (LCD-80-81).
8/14/80; 39 pp. + 3 app. (4 pp.)
**OMB Funding Code/Title:** 21-2050-0-1-051 / Military Construction, Army; 17-1205-0-1-051 / Military Construction, Navy; 57-3300-0-1-051 / Military Construction, Air Force
**Program:** Major Construction
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Military Construction Subcommittee; *Senate* Committee on Appropriations: Military Construction Subcommittee.
**Authority:** Military Construction Authorization Act of 1979 (P.L. 95-356, title VI, § 602); Executive Order 1203.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* To help energy conservation goals for federally owned buildings, the Department of Defense (DOD) is installing Energy Monitoring and Control Systems (EMCS) at installations. EMCS provided central control over heating, ventilating, and air conditioning systems. Personnel reductions can be achieved through use of EMCS; however, present criteria require projects to be justified on the basis of energy savings, and DOD cannot take advantage of reductions in staffing. Congress has appropriated about $144 million for the Energy Conservation Investment Program in DOD. GAO reviewed 16 projects at 14 Army, Navy, and Air Force bases and found the following problems: (1) 13 bases programmed EMCS without the benefit of master plans; (2) 9 bases did not include all buildings which might be serviced by the system or included demolished or other unsuitable buildings; (3) the services did not know if the most cost-effective buildings were selected; (4) insufficient planning and poor cost estimating reduced the scope of 6 projects; (5) inaccurate savings or cost estimates were used to justify 10 projects; and (6) programmed savings for 9 projects will not be achieved because of reduced scopes, inaccurate savings assumptions, or failure to offset savings with recurring costs. Generally, systems have been installed to service a single installation. Although the services have given limited consideration to joint-use systems by activities in the same command, further study of potential joint use by installations in different commands is needed. GAO recommended that DOD: (1) assure that energy system projects with substantial nonenergy cost-reduction potential be given consideration in the military construction program; (2) issue guidelines requiring the services to prepare energy system master plans which would evaluate costs and savings; (3) oversee and evaluate the services' efforts in carrying out economic analysis policy of DOD and review of system projects; and (4) establish policy on joint use of energy systems which will require consideration when planning and evaluating systems.

**Agency Contact:** General Accounting Office (202) 275-4130.

**E00400-050**

*Need for DOD Focal Point for the Studies and Analysis Program.* (LCD-80-97).
8/12/80; 1 pp. + app. (10 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the progress of the Department of Defense (DOD) in improving its overall management of the studies and analyses program and in strengthening program weaknesses identified during earlier reviews. GAO found that current program weaknesses are basically the same as those identified during earlier reviews, and DOD has taken little or no action to correct these weaknesses. DOD is not centrally managing its studies and analyses program and has no assurance that program results are effectively used. DOD should establish a steering group to monitor the program and determine its responsiveness to needs. In addition to the specific duties outlined in DOD Directive 5010.22, the group should be responsible for providing additional guidance as to the specific types of studies on which the DOD components are to report cost data to the DOD level (and include the study results in the data bank), a more uniform basis for determining cost data on in-house studies, and more effective procedures for assuring that DOD components evaluate the usefulness and overall effect of study efforts.

**Agency Contact:** General Accounting Office (202) 275-4136.

**E00400-051**

*DOD's Management of Automatic and General Purpose Electronic Test Equipment.* (LCD-80-106).
9/4/80; 7 pp.
**OMB Funding Code/Title:** 21-2040-0-1-051 / Research, Development, Test, and Evaluation, Army; 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy; 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force
**Program:** Technology Base
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Air Force and the Navy are the largest users of automatic testing; they have about $15 billion invested in current automatic test equipment inventories. The Navy has recognized its opportunities to improve its visibility over, and use of, general-purpose electronic test equipment and has taken action to better redistribute equipment to establish a centralized system. Such a system would provide visibility over all general-purpose electronic test equipment inventory (estimated at over $1 billion). A system is being developed by the Naval Electronic Systems Command to identify general purpose electronic test equipment shortages and overages among commands. The system is expected to be complete in about 3 years. Currently, the Command has data available from air and sea activities to identify overages in one command to direct intercommand transfers of equipment. The Secretary of Defense should direct the Navy to eliminate the obstacles that currently inhibit the redistribution of excess general purpose electronic test equipment among using commands and to require the Naval Electronic Systems Command to certify that all available general-purpose electronic test equipment has been screened for availability and redistribution before purchasing new equipment.

**Agency Contact:** General Accounting Office (202) 275-6518.

**E00400-052**

*Consolidating Military Base Support Services Could Save Billions.* (LCD-80-92).
9/5/80; 25 pp. + 10 app.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies

**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Military base support costs have not been significantly reduced because the Department of Defense (DOD) is reluctant to force functional consolidations and because the services are reluctant to let someone else provide support services. To overcome these obstacles, forceful leadership from the Office of the Secretary of Defense (OSD) is needed. Furthermore, the following problems need management attention: (1) the three programs dealing with the above-mentioned problems, Defense Retail Interservice Support (DRIS), Commercial Industrial Type Activities (CITA), and Interservice Support, are managed separately and sometimes nullify each other; (2) DOD has not set savings goals; (3) DRIS lacks adequate full-time staffing; (4) DRIS data hauls do not highlight potential consolidation functions and locations; and (5) interservice support programs are unstructured and do not document successes or failures. To address each of these problems, the Secretary of Defense should enclose a coordinated DOD-wide effort to eliminate unnecessary duplication of base support services. Specifically, the Secretary of Defense should: (1) establish a focal point, preferably the DRIS program, to coordinate these programs and monitor DOD-wide efforts; (2) set specific yearly cost-reduction goals for each service; (3) reduce support funds for any service failing to meet those goals; and (4) assign additional full-time personnel to the DRIS program working groups.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00400-053**
*Legislation on Sizing Military Medical Facilities Needed To Correct Improper Practices, Save Money, and Resolve Policy Conflicts.* (HRD-81-24).
12/17/80; 35 pp.
**OMB Funding Code/Title:** 97-0500-0-1-554 / Military Construction, Defense Agencies
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Military Medical Benefits Amendments of 1966 (P.L. 89-614, § 2(7); 80 Stat. 866; 10 U.S.C. 1087).
**Availability:** GAO

*Program Objectives:* The objective of the program is to replace or renovate existing military hospitals and clinics or construct new ones as necessary. *Abstract:* The Department of Defense (DOD) should have the flexibility to plan the size of new military hospitals and clinics, based on considerations of cost effectiveness, staff availability, realistic workload projections, and teaching and training requirements. New legislation could correct the services' current improper sizing practices, save money in the long run, and align the sizing policy with the requirements for providing staff and other medical resources to facilities once they are built. Currently, the military services are required to limit the size of new hospitals and clinics to accommodate active-duty members and their dependents, plus additional capacity not exceeding 5 or 10% to meet training and teaching requirements. The three military services do not now fully comply with DOD hospital sizing limitations. Either enforcement of the requirement, or modification of the law, is indicated. Congress should amend Title 10, section 1087 of the U.S. Code to allow for the sizing of military medical facilities based on cost effectiveness, projected staff availability, realistic workload projects, and teaching and training requirements. Several recommendations are also made to the Secretary of Defense.

**Agency Contact:** General Accounting Office (202) 426-5246.

**E00400-054**
*DOD Should Give Better Guidance and Training to Contractors Who Classify National Security Information.* (PLRD-81-3).
3/23/81; 44 pp.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028). Executive Order 12065.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Executive Order 12065 establishes requirements for the classification, marking, and protection of national security information. *Abstract:* Despite the specific requirements of Executive Order 12065 and implementing instructions, GAO found that: classification guidance was approved and issued by Department of Defense (DOD) personnel who did not have original classification authority; classification guidance was outdated, vague, inconsistent, and oral; and information was originally classified by contractor employees who were not authorized original classifiers. About 51% of the documents examined had one or more classification error. Some contained information that was underclassified. About 90% of the documents were improperly marked for classification. The Secretary of Defense should revise the industrial security program regulation to: (1) clarify that contract security classification specifications not transmitting or referencing approved classification guides and containing the only classification guidance furnished to contractors are, in effect, classification guides and need to be approved personally and in writing by officials with top secret classification authority as required by the Executive Order; (2) require that DOD schools which train project managers emphasize the need for compliance with regulations concerning classification guidance furnished industry; (3) require that every solicitation or contract dealing with classified matters be accompanied by a contract security classification specification that has the concurrence of the cognizant security official; (4) require that pre-award and post-award conferences with contractors discuss security requirements; and (5) expand the industrial security education program to include more contractor personnel in the training courses given by the Defense Industrial Security Institute and provide assistance to contractors in developing and expanding their programs on derivative classification.

**Agency Contact:** General Accounting Office (202) 275-6531.

**E00400-055**
*Military Personnel Eligible for Food Stamps.* (FPCD-81-27).
12/9/80; 2 pp. + app. (7 pp.)
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 17-1105-0-1-051 / Military Personnel, Marine Corps; 57-3500-0-1-051 / Military Personnel, Air Force
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* There have been reports that from 100,000 to as many as 275,000 military families are eligible to receive food stamps. GAO evaluated the validity of the most widely-quoted estimates, prepared its own estimate, and examined whether military personnel would be eligible for other public assistance programs. GAO found that, of 1.8 million enlisted military personnel, 19,700 members were potentially eligible for food stamps at the beginning of Fiscal Year (FY) 1980, based on a comparison of the cash elements of regular military compensation to the food stamp eligibility criteria. For FY 81, 21,000 military members are potentially eligible for food stamps. GAO also reviewed eligibility criteria for some 60 welfare programs. Only in extreme cases would a military household be eligible to receive benefits provided by these programs. GAO reviewed annual military compensation calculated by pay grade, longevity step, and family size; food stamp eligibility regulations; and data on food stamps redeemed at military commissaries. GAO's estimates of military participation in the food stamp program could vary, depending on the assumptions used.

**Agency Contact:** General Accounting Office (202) 275-5140.

## AIR FORCE

### E00402-001

*Use of Air National Guard Aircraft To Transport Personnel to and from a Bowling Tournament.* (AFMD-81-44).
3/27/81; 6 pp. + 3 app.
**OMB Funding Code/Title:** 57-3840-0-1-051 / Operation and Maintenance, Air National Guard
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956 (P.L. 84-1028; 70 Stat. 493; 10 U.S.C. 8062).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The objective of the review was to inquire into the effectiveness of controls over the use of National Guard aircraft in transporting personnel to sporting events. Responsible Defense and Guard officials were interviewed to determine passenger airlift policies, and flight records were examined. GAO found that the Air National Guard was using military aircraft to transport personnel to and from a bowling tournament. According to Air Force policy, only previously scheduled valid training flights may airlift space-available passengers to participate in sporting events. It is inappropriate to schedule flights to airlift space-available passengers to a sporting event and then justify the flights as training missions. The Secretary of Defense should require the Chief of the National Guard Bureau to: (1) investigate the circumstances surrounding the flights in question; (2) issue formal reprimands to those who authorized the flights; (3) seek reimbursement, where appropriate, from those passengers who were on the unauthorized flights; and (4) arrange for periodic audits of the use of aircraft to transport passengers to and from sporting events.

**Agency Contact:** General Accounting Office (202) 695-6922.

### E00402-002

*U.S. Participation in the United Kingdom's Development of JP-233: A Costly Deviation from Acquisition Policy.* (MASAD-81-17).
2/27/81; 7 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force
**Program:** Tactical Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 96-527).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The purpose of JP-233 was to reduce the sortie generation capability of Warsaw Pact Air Forces by damaging runways and other operating surfaces and impeding efforts to repair them. *Abstract:* Department of Defense (DOD) participation in the JP-233 development did not follow the prescribed acquisition strategy which requires initial project definition and continued formal oversight at key decision points. DOD committed the United States to paying half the development cost of JP-233 without formal analyses of mission requirements, current capabilities, needs, and alternative solutions. As a result, the United States was formally committed to developing a weapon with an ally without the assurance that it would either accomplish the U.S. mission or that it was the best alternative. By December 1980, DOD had spent about $109 million and is now negotiating termination costs which may exceed $25 million. The Secretary of Defense should: (1) assure that mission requirements, capabilities, and needs are well defined before committing significant resources for either U.S. or allied weapons development or procurement; (2) direct the Secretary of the Air Force to specifically define the requirements for the airfield attack mission to provide a basis for identifying and comparing alternative weapons and delivery modes; (3) require high-level reviews for any costly weapon; (4) limit funding requests for airfield attack weapons to only those levels needed to validate the various technologies as a basis for system comparisons; and (5) require that the funding limitation restriction apply until the Secretary of the Air Force completes the mission analysis and the Secretary of Defense certifies the mission.

**Agency Contact:** General Accounting Office (202) 275-3470.

### E00402-003

*Recruiting Management in the United States Air Force Recruiting Service.* (FPCD-80-62).
8/15/80; 5 pp.
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 8032).
**Availability:** GAO

*Abstract:* GAO reviewed recruiting management in the U.S. Air Force Recruiting Service by reviewing selected Air Force recruiting activities and interviewing officials, supervisors, and recruiters. GAO found that the Air Force's automated control system for its recruiting program is sufficient to insure that quality recruits are procured in a timely fashion. Some potential problems were observed in recruiter management practices, and there are too few supervisors for the number of recruiters dispersed over large geographical areas. GAO also observed that the production recruiters perceive the leased family housing program as a significant area; processing leased housing requests is very time consuming. GAO also found that the Civilian Health and Medical Program of the Uniformed Services (CHAMPUS) causes recruiters significant financial and personal hardships. These hardships include: extremely slow payment, outdated allowable fee schedules, and refusal from hospitals and doctors to take patients. An education program has been established to improve recruiters' understanding of the administration and operation of the CHAMPUS program.

**Agency Contact:** General Accounting Office (202) 275-5140.

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**E00402-004**
*The MX Weapon System: Issues and Challenges.* (MASAD-81-1).
2/17/81; 32 pp. + 3 app. (11 pp.)
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Modification of Inservice Aircraft
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Progress has been made during the first year of full-scale development of the MX weapon system, particularly in missile development. However, the Department of Defense (DOD) is faced with a tremendous management challenge in achieving cost, schedule, and performance goals. MX is designed to provide a certain number of surviving reentry vehicles, assuming a threat constrained by the unratified Strategic Arms Limitation treaty. Without a treaty, the Soviets could build enough weapons to neutralize MX; MX could then be expanded to counter that threat, at considerable cost, by adding missiles, shelters, or the cost of MX. The Air Force assessed existing military bases and concluded that neither land nor facilities were available for an MX operating base. However, excess land at Nellis Air Force Base was not included in the assessment. In addition, consideration was not given to placing part of the facilities on existing bases. The Air Force is considering options that would enhance its ability to take necessary actions to protect location uncertainty. Some of these options could be construed as restrictions on public access or activities, but no final decisions have been made. The Secretary of Defense should restudy the need for MX verification features. The results of this study should be provided to Congress, along with information previously requested by Congress on the cost of view ports. The Secretary should have an independent assessment made and inform Congress of the feasibility of placing one of the operating bases on excess Federal land at Nellis Air Force Base. If not feasible to locate an entire MX operating base at Nellis, the potential for starting some MX facilities at existing military bases should be examined. The Secretary should inform Congress of how the Air Force will enforce measures to assure the preservation of location uncertainty, including an identification of any new laws or changes to existing laws that may be required.

**Agency Contact:** General Accounting Office (202) 275-3504.

**E00402-005**
*Evaluation of EF-111A Extended Development and Full-Scale Production Decision.* (PSAD-80-71).
8/27/80; 5 pp.
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Aircraft Support Equipment and Facilities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* In February 1979, the Department of Defense (DOD) decided to initiate a 12-month effort to define and demonstrate corrections for numerous technical/design deficiencies in the EF-111A Tactical Jamming System. This effort was to be successfully completed before the full-scale production decision. Program monitoring showed that by March 1980 the Air Force had defined and demonstrated corrections for most of the technical and design deficiencies detrimental to the EF-111A's operability, reliability, and maintainability. DOD approved full-scale production of the EF-111A in March 1980. The Air Force, however, fell short in demonstrating the system's military worth or cost effectiveness that would support spending $1.3 billion for 42 EF-111As. At this date, a decision to defer further production until operational effectiveness and military worth can be better demonstrated may be too costly. Before requesting funds for Fiscal Year 1982 and 1983 EF-111A procurements, the Secretary of Defense should reconcile differing concepts of deployment. Such a reconciliation would assure a realistic basis for additional dedicated effectiveness testing and analysis when the improved threat radar simulators are in place and another EF-111A becomes available. The Secretary of Defense should also advise the authorization and appropriation committees of the results of the tests and evaluations. Further, the Secretary of Defense should develop proposals for congressional consideration to fund the development and maintenance test facilities and environment suitable for testing electronic warfare systems.

**Agency Contact:** General Accounting Office (202) 275-3188.

**E00402-006**
*Are Management Problems in the Acquisition of Aircraft Gas Turbine Engines Being Corrected?* (PSAD-80-72).
9/30/80; 55 pp. + 3 app. (8 pp.)
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force; 17-1506-0-1-051 / Aircraft Procurement, Navy
**Program:** Combat Aircraft
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* GAO found that recent problems with fighter/attack aircraft engines have been primarily due to development concepts, procedures, and practices that did not provide the time and money to adequately develop the engines before production and use and did not bring promising technology to the point that it was ready for applications in new engines. Other major factors that adversely affected engine development were: (1) an inadequate definition of the engines' usage and, consequently, the inability to design engines to their expected usage and to verify the design by testing to that usage; (2) emphasis on performance requirements with a resulting lack of standards, data base, and analytical procedures to achieve a balance among performance, operability, reliability, durability, and costs; and (3) inadequate flight testing of engines. Incomplete development has resulted in extensive Component Improvement Programs, increased spare parts costs, reduced operational readiness, and expensive retrofits. The Secretary of Defense should delegate specific responsibility to an organization within his Office to direct and supervise the Air Force and the Navy efforts to establish an organized and disciplined approach to the structural design, analysis, development, production, and life management of aircraft gas turbine engines. The designated organization should require the services to: (1) establish a master plan for developing the standards, supporting methodology, data base, and analytical procedures needed to make the development process more rational and analytical; (2) realign funding priorities to expand and improve advanced development programs in general, and structural testing and development in particular; (3) coordinate the improvement efforts to enhance and encourage joint acquisition programs; and (4) monitor the F101 Derivative Fighter Engine and Advanced Technology Engine joint programs.

**Agency Contact:** General Accounting Office (202) 275-3188.

**E00402-007**
*DOD Should Resolve Certain Issues concerning the C-X Aircraft.* (PSAD-81-8).
10/10/80; 6 pp.
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Combat Aircraft
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropria-

tions: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the C-X aircraft program, addressing major issues concerning the aircraft's range and its load capability. The Department of Defense (DOD) has not yet completed its strategic mobility requirements study as directed by Congress, nor has a mission element need statement been approved. Nevertheless, the Air Force plans to solicit formal design and cost proposals from potential contractors in the immediate future For the full-scale engineering development of the C-X aircraft. GAO believes that such action, before these matters are resolved, is both premature and contrary to sound acquisition principles. The current design range of the C-X may be inadequate unless substantial refueling is provided at intermediate land bases or by aerial refueling. Proposed modifications to the Army's main battle tank could increase its total combat weight beyond the maximum load capacity of the C-X. Although congressional committees believe there is a need for additional strategic aircraft capability, it is uncertain as to whether the C-X concept proposed by the Air Force is the best way to provide this capability. The DOD strategic mobility requirements study may require the Air Force to revise and reissue requests for proposals and solicit new proposals from contractors. This effort could cost the contractors several million dollars which would be shared in part by the U.S. Government through the allocation of overhead to Government contracts. The Secretary of Defense should direct the Secretary of the Air Force to delay issuing C-X requests for proposals or, proceeding further with the C-X program, until the Air Force resolves the aircraft's range and load limitations and until the mobility requirements study is completed and a mission element need statement is approved.

**Agency Contact:** General Accounting Office (202) 275-3504.

**E00402-008**
*Department of Defense Should Resolve Major Issues Regarding Reengining the KC-135 Aircraft before Continuing the Program.* (PSAD-80-80).
9/23/80; 6 pp.
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Aircraft, Other
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The purpose of the review was to determine the program's status and to identify unresolved pertinent issues. The issues addressed included questions concerning the program's pace, cost effectiveness, need, and affordability. The GAO review of the Air Force's KC-135 tanker aircraft reengining modification program showed that the primary reason for reengining the KC-135 is the need for additional aerial tanker off-load capability. Although the program is in the early stages of full-scale development and meets all the criteria of a major system acquisition, it has not been designated a major system and was not subjected to review by the Defense System Acquisition Review Council (DSARC). A review by DSARC is particularly critical at this time because of Air Force plans to award contracts (totaling about $140 million) to modify the first KC-135 aircraft and to complete research and development. Further, while a mission element needs statement has been prepared for the program, it has not yet been approved by the Office of the Secretary of Defense. To avoid the possibility of continuing to develop a system which may not be needed, affordable, or the most cost-effective alternative, the Secretary of Defense should direct DSARC to review the program in order to answer the basic questions concerning the program. Further, the Secretary should direct the Air Force to withhold its planned October 1980 contract awards until DSARC has completed its review.

**Agency Contact:** General Accounting Office (202) 275-3501.

**E00402-009**
*Air Force C-130 Contract Price Is Overstated and Proper Action Has Not Been Taken To Improve Lockheed's Cost Accounting and Estimation System.* (PSAD-80-69).
9/4/80; 24 pp.
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Aircraft, Other
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028). Truth in Negotiations Act (P.L. 87-653; 76 Stat. 528; 10 U.S.C. 2301 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the pricing of the Air Force contract awarded to the Lockheed Georgia Company in 1978. The contract, for eight C-130 Hercules airplanes and technical data for the Air National Guard, was negotiated at a firm-fixed price. It was selected as part of a nationwide review of the pricing of noncompetitive prime contracts awarded by the Department of Defense. The objectives were to determine: (1) if laws, regulations, and procedures were followed in negotiating the contract price; and (2) whether the contract price is reasonable in relation to the cost or pricing data available to the contractor at the time of contract negotiations. GAO found that the negotiated contract price was overstated by more than $4 million because proposed costs for production material were not based on current, complete, and accurate cost or pricing data and because the most representative experience available did not support proposed costs for production labor and development labor. Proposed labor costs were overstated by as much as $2,949,699 because the most representative experience available supported, significantly, lower manufacturing labor costs. Also, it was found that the Air Force Plant Representative Office (AFPRO) had not adequately responded to the Defense Contract Audit Agency's reports of weaknesses in Lockheed's accounting and estimating systems. The Secretary of Defense should direct the contracting officer to consider the information presented and take appropriate action to reduce the contract price. The Secretary should emphasize to the contracting officer the importance of obtaining, reviewing, and using cost and pricing data in negotiating noncompetitive contract prices. Finally, the Secretary should determine that the actions of AFPRO are adequate to protect the Government's interest in negotiating future contracts with Lockheed.

**Agency Contact:** General Accounting Office (202) 275-3157.

**E00402-010**
*Air Force Procurements of Spare and Repair Parts for the ARC-164 Radio.* (PSAD-80-59).
7/14/80; 4 pp.
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028). Armed Services Procurement Act of 1947 (P.L. 80-413; 62 Stat. 21; 10 U.S.C. 2301 et seq.).
**Availability:** GAO

*Abstract:* The ARC-164 radio is used in Air Force, Army, and foreign military aircraft. The initial production contract and subsequent contracts awarded to Magnavox since 1974 have totaled about $99 million, and 20,000 radios have been produced as of April 1980. In 1977, the Air Force purchased a procurement data package, under an option in the initial production contract, which should have provided sufficient detail for other firms to produce the radio and parts and compete for ARC-164 requirements. GAO was requested to determine why certain ARC-164 components and parts are procured from the prime contractor instead of competitively. Certain ARC-164 components and parts are procured noncompetitively on the grounds that procurement from Magnavox insures reliability and maintainability. Since the procurement data package should provide sufficient detail for other firms to produce identical components and parts, as well as radios, GAO believes that the Air Force should have acquired the procurement data package and competed ARC-164 requirements when the final order for radios was issued under the initial production contract and before the second contract was awarded to Magnavox. The Secretary of the Air Force should direct that savings attributable to competing for the remaining ARC-164 requirements and costs associated with establishing other production sources be computed and future ARC-164 procurements of either the radios or the main components and parts, or both, be made competitively if warranted by a potential cost reduction. The Air Force performed a cost study, in response to GAO's recommendation, which indicated that competing the remaining ARC-164 requirements would not be cost effective. Furthermore, the Air Force did not believe any competition would, in fact, exist for the requirements.

**Agency Contact:** General Accounting Office (202) 275-3176.

### E00402-011

*Millions of Dollars Can Be Saved by Storing Air Force Inventories Nearer the User and Improving Distribution Practices.* (LCD-80-105).
8/22/80; 8 pp. + 2 app. (4 pp.)
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Air Force Logistics Command has not positioned its spare parts inventories at the air logistics centers which could best serve customers while still minimizing distribution cost. The Air Force can save money on inventory investment costs by storing spare parts at the air logistics center located nearest the ultimate user. More can be saved by eliminating reshipments of reparable items to repair centers. The Commander of the Air Force Logistics Command should stress the importance of proper positioning of spare parts and monitor air logistics center progress in implementing the latest regulations. He should increase efforts to insure that users are provided accurate shipping instructions, establish procedures for isolating misrouted items so the items can be quickly identified and resolved, and issue shipping instructions to users who do not have them.

**Agency Contact:** General Accounting Office (301) 736-4489.

### E00402-012

*F-16 Integrated Logistics Support: Still Time To Consider Economical Alternatives.* (LCD-80-89).
8/20/80; 43 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* The current F-16 aircraft program provides for coproduction between the United States and four European North Atlantic Treaty Organization countries of 1,113 aircraft. GAO found that the Air Force could save $56 million in avionics equipment by centralizing intermediate maintenance in Europe and the United States. A memorandum of understanding with the European participating Governments commits the United States to having the Europeans do depot repair for F-16 aircraft in Europe. Air Force provides a 10% backup aircraft inventory for depot maintenance and modification. However, GAO questions the need for this number because the F-16 was designed to eliminate planned depot maintenance and overhaul. Reducing the inventory could save up to $1.4 billion. Portions of the pilot training equipment of the F-16 are still being developed, and as a result, the Air Force planners did not know how often these trainers would be used. The Secretary of Defense should direct the Air Force to: (1) centralize F-16 intermediate maintenance; (2) accelerate negotiations with the European Participating Governments for depot repair of United States F-16s in Europe; (3) reexamine the need for backup aircraft inventory; and (4) assess the cost/benefit of buying a weapons system trainer for every F-16 base.

**Agency Contact:** General Accounting Office (202) 633-0138.

### E00402-013

*Review of Selected Negotiated Contracts under the F-16 Multinational Aircraft Program.* (PSAD-81-3).
10/17/80; 35 pp.
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Combat Aircraft
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028). Truth in Negotiations Act (P.L. 87-653; 76 Stat. 528; 10 U.S.C. 2301 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed 20 contract actions, valued at over $3 billion, associated with the F-16 multinational aircraft program. Overpricing of about $14.2 million was found with about $6 million attributable to subcontract price options which may be subject to recovery under the Truth in Negotiations Act. When the prime contract cost sharing ratio for overruns was reduced from 100% to 70% no adjustment was made in the contractor's profit allowance even though it had received an additional $51 million to assume full risk for overruns. This could result in the contractor's receiving an unintended reimbursement of about $13.3 million. All nonrecurring inplant materials costs are being charged to the Air Force program. Since the contractor supplies inplant materials to its European subcontractors, the European participating government program (EPG) should bear a pro rata share of these costs. The Air Force and the prime contractors and subcontractors involved were generally successful in negotiating reasonable prices. The overpricing resulted from situations in which sufficient cost data were available to the contracting officer to have supported the negotiation of a lower price; or accurate, complete, and current data were not made available to the contracting authority, resulting in overpricing that is potentially subject to downward adjustment. Essentially all of the potential defective pricing GAO identified resulted from failure to audit the vendors' proposed materials costs. The remaining overpricing resulted from poor procurement practices. The Secretary of Defense should: (1) determine the Government's rights to a contract price adjustment, (2) review coproduction subcontract costs, and (3) review contract incentives showing ratios.

**Agency Contact:** General Accounting Office (202) 275-3157.

**E00402-014**

*Survey of the Readiness of Minuteman Missiles.* (LCD-80-102).
9/16/80; 2 pp. + app. (5 pp.)
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** Strategic Forces
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* The principle objectives of the survey were to examine: (1) the adequacy of readiness reporting procedures; (2) the crews' status and training; (3) impacts of planned modifications and modernization programs on the missiles' capabilities; and (4) the efficiency of logistics support systems. However, because of severe constraints on GAO audit resources and because limited tests indicated that reported high levels of readiness appeared accurate, the audit was suspended. During the survey, several situations were found to warrant management attention. GAO recommended that the Air Force: (1) use the magnetic drum memory units installed at the two Minuteman II wings as spare parts for the other sites; and (2) reassign qualified pilots and navigators to flying as soon as possible and practical.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00402-015**

*Delays in Disposing of Former Communication Sites in Alaska: Millions in Property Lost and Public Safety Jeopardized.* (PLRD-81-28).
5/28/81; 25 pp. + 5 app. (3 pp.)
**OMB Funding Code/Title:** 57-3400-0-1-051 / Operation and Maintenance, Air Force
**Program:** General Purpose Forces
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 9771-9780).
**Availability:** GAO
**Geographic Relevance:** State

*Abstract:* Agencies with excess real and personal property should promptly report it to disposal agencies and protect it until disposal has been properly completed. Former Air Force communications sites in Alaska are not being properly protected and maintained. Some sites contain valuable personnel property and facilities. Some also contain chemicals that are hazardous to individuals and the environment and contain other safety defects. Disposal delays have resulted in property loss and destruction. The Secretary of the Air Force should direct the Alaska Air Command to: (1) assure that sites are properly maintained until disposal is completed; (2) rid sites of dangerous chemicals and environmental pollutants; and (3) inspect sites periodically to assure they are safe until disposal is completed. The Secretary should also require the command to: (1) establish a time limit for reporting closed sites to Congress; (2) properly dispose of real property as quickly as possible; and (3) use combat distribution teams for returning property from sites when this is cost effective.

**Agency Contact:** General Accounting Office (202) 566-1314.

**E00402-016**

*Major Issues concerning the C-X Range Payload Remain Unresolved.* (MASAD-81-24).
4/6/81; 6 pp. + 2 app. (11 pp.)
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Airlift Aircraft
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the major issues concerning the C-X aircraft program, including the aircraft's limited range and load carrying capabilities. The Air Force has begun to evaluate the proposals received from three major contractors and plans to award a development contract for the C-X if the program is approved and if congressional funding is authorized. The Air Force estimates that the program could include about 200 aircraft at a cost of $10 to $11 billion for development and production. GAO believes that the C-X range and payload issues discussed in the previous report warrant further consideration. GAO still believes the Air Force is specifying a C-X design which is sacrificing the aircraft's primary mission of intertheater airlift to achieve a greater capability to operate within a theater on small, austere airfields. The Air Force requested the contractors to propose an aircraft designed to meet or exceed certain minimum performance specifications and which could best complete the airlift requirements of four airlift scenarios described in the Request for Proposal (RFP). Although the Air Force has emphasized the importance of procuring a C-X aircraft with the ability to use small, austere airfields, the C-X Mission Element Need Statement (MENS) states that the feasibility of requiring this capability will depend upon the extent of its penalty to the primary mission. The Secretary of Defense should reassess the range and payload issues discussed to determine if the C-X aircraft being considered by the Air Force provides the capability to fill the mission need as stated in the C-X MENS. In addition, should the Secretary determine that a smaller aircraft is not appropriate, the proposal evaluation currently underway should be terminated and the RFP reissued on the basis of the assessment.

**Agency Contact:** General Accounting Office (202) 275-3504.

**E00402-017**

*The F-16 Program: Progress, Concerns, and Uncertainties.* (C-MASAD-81-10).
2/28/81; 4 pp.
**OMB Funding Code/Title:** 57-3010-0-1-051 / Aircraft Procurement, Air Force
**Program:** Combat Aircraft
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* The study sought to determine what can be done to reduce the total cost of ownership of systems and report the status of the program to the Congress. The F-16 program is generally progressing on schedule and meeting performance requirements. Its mission capability rates have met or exceeded Air Force expectations. However, technical, operational, and program concerns and uncertainties still exist. Provisions are being built into the program to allow for future improvements which would transform it into a more expensive and sophisticated weapons system. Risk and uncertainty exist regarding the improvement efforts which are being considered. The Secretary of Defense should: (1) provide to Congress in the Air Force's budget hearings an assessment of the cost, risk, and

impact on F-16 logistics and support that the F-16 improvements will have if incorporated; (2) provide justification to Congress for the total number of F-16s and the number of differently configured F-16s that would be required if the improvements are incorporated as now planned; (3) inform Congress as to the current and expected effect of the U.S. F-16 program of the foreign military sales to Israel and Egypt; (4) direct that mission element need statements be drafted, based on mission analyses at broad mission levels, to establish a Defense-wide position on the mission deficiencies being addressed by the planned improvements for the F-16 and other aircraft; and (5) review the mission element need statements and either formally identify the improvements as the accepted approaches to satisfy the mission deficiencies or direct that other possible solutions be solicited and given adequate consideration in accordance with OMB Circular A-109.

**Agency Contact:** General Accounting Office (202) 275-3501.

**E00402-018**

*Some Land Attack Cruise Missile Acquisition Programs Need To Be Slowed Down.* (C-MASAD-81-9).
2/28/81; 5 pp.
**OMB Funding Code/Title:** 57-3020-0-1-051 / Missile Procurement, Air Force; 17-1507-0-1-051 / Weapons Procurement, Navy
**Program:** Missiles, Other
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed some major areas of concern with regard to matters which affect the acquisition and deployment of land attack cruise missiles. The Office of the Secretary of Defense has placed the highest national priority on deployment of the Air-Launched Cruise Missile system in order to preclude shortfalls in strategic weapons in the 1980's. Accordingly, a rigorous, success-oriented, highly concurrent schedule was established. Production of the missile was authorized, even though a number of critical problems remained to be resolved. Congress should not appropriate additional funds for procurement of either land attack Tomahawk or the Medium Range Air-to-Surface Missiles until the Secretary of Defense comprehensively defines and reconciles overall Defense requirements to attack land targets from standoff ranges characteristic of tactical cruise missiles. The Secretary of Defense should: (1) closely monitor the Air-Launched Cruise Missile program to ensure the resolution of operational testing issues, engine reliability problems, uncertainty about terrain roughness thresholds, and deficiencies in the terrain elevation data base prior to deployment; and (2) withhold authorization to proceed with full-scale production of any land attack missile with a conventional warhead until the accuracy and survivability of such a system is convincingly demonstrated in realistic operational testing.

**Agency Contact:** General Accounting Office (202) 275-3504.

**E00402-019**

*Improved Management of Air Force Modification Programs Can Save Millions.* (PLRD-81-5).
3/16/81; 26 pp.
**OMB Funding Code/Title:** 57-3080-0-1-051 / Other Procurement, Air Force
**Program:** Base Maintenance and Support Equipment, Other
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO found that the Air Force purchases most of its modification kits through contracts without considering the Department of Defense (DOD) supply system. GAO believes that the lack of screening for the needed items has resulted primarily from vague and sometimes contradictory Air Force regulations and a lack of faith on the part of the Air Force that the Defense Logistics Agency (DLA) can effectively support the modification programs. The Air Force has proposed alternative procedures to correct unnecessary costs. However, the Air Force proposal which has not been implemented will not afford DLA the opportunity to provide items through procurement actions. In its application of the DOD phased items through procurement policy, the Air Force overlooks opportunities for significant savings. Congress, DOD, GAO and the Joint Logistics Commanders have recognized that the exceptions to the phased procurement policy may result in significant savings. The Joint Logistics Commanders have recommended that the DOD directive be revised to clarify this. The Secretary of Defense should require the Secretary of the Air Force to: (1) amend and clarify current regulations and procedures which deal with modification programs on screening the DOD for items in modification kits; (2) direct Air Force managers to obtain DOD-managed items through the DOD supply system where savings can be realized; and (3) take maximum advantage of existing Air Force capabilities to aggregate and assemble modification kits at lower costs. The Secretary of Defense should adopt the Joint Logistics Commanders' recommendation to clarify the DOD directive permitting advance procurement in situations where good business practices and significant savings can be achieved and require the Air Force to establish procedures for the air logistics centers to identify, document, and report instances where substantial production costs on modification kit items can be avoided through consolidated and advanced procurements.

**Agency Contact:** General Accounting Office (FTS) 730-5245.

**E00402-020**

*Expedited Yearend Contract Award Resulted in Shortcutting Established Regulations and Procedures and Overpricing.* (MASAD-81-14).
3/9/81; 21 pp.
**OMB Funding Code/Title:** 57-3080-0-1-051 / Other Procurement, Air Force
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028). Truth in Negotiations Act (P.L. 87-653; 76 Stat. 528; 10 U.S.C. 2301 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The review sought to determine if contracting officers are rushing to award contracts at the end of the fiscal year and to determine if the practice is causing contract prices to be overstated. To avoid loss in obligation authority, contracting officers took substantial shortcuts and did not comply with procurement procedures normally used. As a result: (1) price proposals were incomplete, (2) a revised proposal was not requested, (3) proposal reviews were waived, and (4) the contract was overpriced. The Secretary of Defense should emphasize to contracting officers the requirement to obtain review and use cost or pricing data to award noncompetitive contracts and establish controls to prevent future shortcuts.

**Agency Contact:** Air Force. (202) 275-3157.

## ARMY

### E00403-001

*Evaluation of Military Justice and Discharge Systems.*
Peter Nordlie
**Contractor:** Human Science Research Corp.; 7710 Old Spring House Road, McLean, VA 22101
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 32; 10 U.S.C. 262).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The program objective is to ensure that Army Military Justice and Discharge Systems are administered equitably and efficiently. *Abstract:* Blacks were significantly overrepresented in all forms of disciplinary actions from Article 15 to General Courts-Martial. The overrepresented generally ranged from 40 to 80% except for courts-martial resulting in confinement to United States Disciplinary Barracks where the overrepresentation is 178%. For the most part, sentences were handed out evenly for similar offenses. Black and White prisoners at Fort Levenworth were restored to duty or given clemency at about equal rates. White prisoners, however, had a significantly better chance at parole. Blacks have tended to receive proportionately fewer Honorable Discharges then Whites, but more General Discharges. The pattern for Hispanics has been the reverse, with proportionately more Honorable Discharges and fewer General Discharges. For Other-than-Honorable (formerly Undesirable) Discharges, Blacks have moved from significant over-representation to significant underrepresentation, while Hispanics have stayed underrepresented. Both Blacks and Hispanics are significantly overrepresented in Punitive Discharges. In the categories of personality, discreditable incidents, drugs, civil conviction, in lieu of court-martial, unsuitability, and the Expeditious Discharge, Hispanic soldiers are underrepresented in most categories and Blacks are overrepresented. For discharges related to drugs and in-lieu-of-courts-martial, Black underrepresentation appears to be increasing. The study found no evidence that the Army's Military Justice and Discharge systems were, per se, racially discriminatory, once in the system; i.e., once found guilty of an offense, soldiers appear to have been treated equally.

**Agency Contact:** Army. (202) 697-8989.

### E00403-002

*Civilian Personnel Management: Annual Evaluation 1980.*
3/16/81; 61 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Training, Medical and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 32; 10 U.S.C. 262).
**Availability:** Agency

*Program Objectives:* The Fiscal Year 1980 civilian personnel management program objectives were to implement provisions of the Civil Service Reform Act, recruit and retain a qualified work force, develop a highly motivated and productive work force, minimize costs, and improve minority and female representation. *Abstract:* This evaluation is made against Civilian Personnel Management Program goals and objectives published in DA Circular 690-15, dated 10/18/79. The Army was able to overcome strength shortages resulting from the earlier hiring limitations. Constraints such as the pay cap, reduction in number of Senior Executive Service bonuses, and anticipation of legislation restricting future annuity computations increased the number of employee retirements. Army's average grade remained unchanged due to adherence to a firm policy to stop grade escalation. Most affirmative action goals have been met, and there have been significant improvements in representation of minorities and women. Final actions were taken to implement the Merit Pay System.

**Agency Contact:** Army. (703) 325-9299.

### E00403-003

*Evaluation of Quantitative Procedures for Position Identity.*
Jack I. Posner
**Contractor:** General Research Corporation; 9655 Old Spring House Road, McLean, VA 22102
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 32; 10 U.S.C. 262).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This evaluation produces a simple, consistent, objective method of properly identifying each active Army manpower position for commissioned officer, warrant officer, enlisted and civilian incumbency. The evaluation developed a decision logic and quantitative methodology to designate each Active Army position for incumbency by category (commissioned officer, warrant officer, enlisted or civilian). Job task analysis and job factor/sub-factor scoring methods were used to identify individual position by category. Conclusions drawn indicate procedures can be used by manpower managers to attain a consistent identity for positions in the Army force structure. The principal recommendation suggests an expanded and detailed test process to permit final validation and refinement of the position identification methodology prior to Army-wide implementation.

**Agency Contact:** Army. (202) 695-9031.

### E00403-004

*To Continue or Halt the Tenn-Tom Waterway? Information To Help the Congress Resolve the Controversy.* (CED-81-89).
5/15/81; 92 pp. + 8 app. (46 pp.)
**OMB Funding Code/Title:** 96-3122-0-1-301 / Construction, General
**Program:** Navigation Projects
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Military Construction Subcommittee; *Senate* Committee on Appropriations: Military Construction Subcommittee.
**Authority:** Act of June 20, 1938 (P.L. 75-685, § 1; 33 U.S.C. 540). River and Harbor Act of 1945 (59 Stat. 23; 33 U.S.C. 603a). National Environmental Policy Act of 1969 (P.L. 91-190, § 2; 83 Stat. 852; 42 U.S.C. 4321). Federal-Aid Highway Act of 1976 (P.L. 94-280, title I, § 132; 90 Stat. 441; 23 U.S.C. 156). Executive Order 12113.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Tennessee-Tombigbee Waterway has had a long, troubled history. Congress authorized the project in 1946 but construction did not start until 1971. The approved project consists of the largest waterway currently under construction by the Corps of Engineers. Ten years after construction started, the waterway is 53% complete, and expenditures continue at approximately $20 million a month. GAO believes that two major issues remain: (1) whether the approximately $600 million to be saved by halting the project is worth the almost total loss of the $1.1 billion invested in the project; and (2) whether Congress, in approving the waterway, is sowing seeds for a future project to eliminate bottlenecks in the adjacent waterway. Neither waterway can reach Corps traffic projections without improvements. Congress may wish to explore alternative financing. A Corps study of the waterway showed a marginal, but satisfactory, benefit-cost ratio. The estimating practices used in the study may have been too liberal. Since the study was made, coal exports have increased which might increase movements on the waterway. If the waterway is completed, the Corps will have to propose an improvement project to Congress to eliminate traffic constraints caused by physical barriers and limited lock capacity. The Corps' budget estimate is reasonably accurate and includes proper inflation estimates. Land purchases to mitigate the loss of wildlife habitats will be submitted to Congress for approval. Regulations require that local sponsors perform, at their own expense, certain needed tasks and the States involved are expected to complete these tasks before the waterway opens. Operational and maintenance costs would be saved if the project were terminated, but funds would still be needed for upkeep, fire prevention, etc. for the remaining project. Congress should consider the investments States and localities have made in anticipation of the waterway being completed.

**Agency Contact:** General Accounting Office (202) 376-8200.

**E00403-005**
*Action Needed To Improve Timeliness of Army Billings for Sales to Foreign Countries.* (AFMD-81-61).
4/30/81; 8 pp.
**OMB Funding Code/Title:** 11-8242-0-7-155 / Advances, Foreign Military Sales
**Program:** Military Assistance
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Military Sales Act, as amended (P.L. 90-629; 82 Stat. 1323; 22 U.S.C. 2761-2763).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* GAO reviewed the Army accounting system used to bill and collect for foreign military sales from foreign countries' trust fund accounts. GAO found that: (1) the Army has not promptly collected from trust fund accounts for goods and services delivered to foreign customers; (2) serious weaknesses exist in the Army billing system, and many deliveries were not billed at the time of shipment as required; and (3) when the Army's procedures provide for obtaining advance funds, the accounts requested do not always recover costs. GAO recommended that the Secretary of Defense should require the Commander of the Army Material Development and Readiness Command to: (1) place increased management emphasis on monitoring and followup efforts to ensure that foreign customers are billed for all shipments, and (2) establish procedures to compare amounts obtained from trust fund accounts with accounts disbursed. In addition, the Secretary of Defense should ensure that the Army devises and implements a system which provides for directly charging the foreign government's trust fund account.

**Agency Contact:** General Accounting Office (202) 695-7510.

**E00403-006**
*Recruiting Management in the Military Enlistment Processing Command.* (FPCD-80-80).
8/18/80; 2 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 501-515).
**Availability:** GAO

*Abstract:* GAO reviewed recruiting management in the Military Enlistment Processing Command (MEPCOM) and other military services addressing the recruiting decisionmaking processes and the extent and causes of, and potential for, correcting recruiter malpractice. Information provided by MEPCOM was of great value in describing the various organizations, procedures, and systems used to operate the recruiting programs. On the basis of a limited review, GAO did not identify any problems unique to MEPCOM that need to be specifically addressed.

**Agency Contact:** General Accounting Office (202) 275-4029.

**E00403-007**
*Recruiting Management in the United States Army Recruiting Command.* (FPCD-80-61).
8/15/80; 5 pp.
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO

*Abstract:* GAO reviewed Army recruiting management at the U.S. Army Recruiting Command headquarters, Midwest Region Recruiting Command, and at the Army Recruiting Districts. The Army recently completed the most massive investigation of recruiter malpractice in its history. The investigation represented a reasonable, systematic effort to detect recruiters who violated regulations or procedures, particularly those recruiters who inappropriately assisted applicants on tests. The accuracy of the data base and the methodology used to identify recruiters to be investigated had limitations. Inaccuracies in the data base were, for the most part, beyond the control of the Army; the methodology may not have identified all violations. Nevertheless, it was an attempt to reach a reasonable balance between the need to identify violators and the need to minimize the demoralizing effects of placing large numbers of innocent recruiters under suspicion. The areas in recruiting in which GAO noted problems include: (1) training of supervisory personnel; (2) coordination of management control systems; and (3) performance evaluations of management at district recruiting commands, area commands, and recruiting stations.

**Agency Contact:** General Accounting Office (202) 275-5140.

**E00403-008**
*Does Army Decisionmaking Process Include Both Active and Reserve Components?* (FPCD-81-37).
3/18/81; 5 pp. + 3 app. (5 pp.)
**OMB Funding Code/Title:** 21-2065-0-1-051 / Operation and Maintenance, Army National Guard; 21-2020-0-1-051 / Operation and Maintenance, Army; 21-2080-0-1-051 / Operation and Maintenance, Army Reserve
**Program:** Headquarters and Command Support; Administration and Associated Activities; Support, Other
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.

**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 3032).
**Availability:** GAO

*Abstract:* GAO evaluated the Army's decisionmaking process, dealing mainly with recruiting and retention, to see if Total Force policy is being carried out. GAO did not evaluate the decisions themselves, but considered only whether all components were consulted and whether their views were considered in the Total Force management process. Some Army actions which showed a commitment to Total Force participation were: (1) an integrated family of automatic data processing systems to support Army strength projections and personnel management data forecasting requirements; (2) the development of the enlisted force management plan as a single management document; (3) the presentation of management data in a Total Force format; (4) the offering of an opportunity to prospective enlistees to be in the Guard while pursuing a Reserve Officers' Training Corps commission; and (5) the development of a program which is designed to improve the operational readiness of Guard and Reserve units that will be required to support a mobilization.

**Agency Contact:** General Accounting Office (202) 275-5140.

**E00403-009**
*The Army Needs To Improve Individual Soldier Training in its Units.* (FPCD-81-29).
3/31/81; 45 pp. + 5 app. (33 pp.)
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 3012, 3032).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the Army's individual skill training programs at 15 active units and administered questionnaires to soldiers throughout the Army. GAO found that soldiers are not being fully trained because: (1) individual skill training does not receive enough emphasis at the battalion and company levels; (2) unit commanders do not take advantage of all available time to provide individual skill training; (3) aids specifically designed to enhance training are not used as extensively as they should be; (4) there is a shortage of experienced trainers; (5) personnel are constantly being rotated in and out of units; and (6) equipment, ammunition, and other training items often are not available for use in training. The Secretary of the Army should: (1) emphasize the importance of unit skill training and the commanders' responsibilities for providing it; (2) require commanders at the battalion level and above to better monitor skill training in their subordinate units; (3) determine ways existing resources, including noncommissioned officers, can be better used to improve training; (4) establish a more effective Army-wide system to monitor the accomplishment of skill training provided to enlisted personnel; (5) require the Army Training and Doctrine Command (TRADOC) to evaluate fully the current individual skill training doctrine; and (6) require TRADOC to evaluate the effectiveness of the Battalion Training Management System.

**Agency Contact:** General Accounting Office (202) 275-3980.

**E00403-010**
*Contracting Out of Selected In-House Commercial and Industrial-Type Activities at the U.S. Military Academy, West Point, New York.* (PSAD-81-4).
12/4/80; 5 pp. + 4 app. (7 pp.)
**OMB Funding Code/Title:** 21-2010-0-1-051 / Military Personnel, Army
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* An audit was performed of the costs of performing four functions with in-house personnel and by contract. The functions were custodial services, laundry and drycleaning, and refuse collection at the U.S. Military Academy (USMA) and maintenance services at the Stewart Army Subpost (STAS). The maintenance services at STAS had been contracted out for over a year, and the other three functions at USMA were being contracted out after cost comparisons were made in accordance with the Office of Management and Budget (OMB) Circular A-76. The actual first year savings at STAS exceeded the cost comparison estimated savings, and the laundry and drycleaning contract and refuse contract will result in sufficient savings to justify contracting out. The custodial services cost comparison indicated that contracting out would not generate sufficient savings to meet the minimum OMB requirements. Because of time constraints, the USMA estimate of first year costs for in-house performance was not verified. The original estimate prepared under the old A-76 guidance was reviewed, and results indicated that the current estimate could have been even higher under the current A-76 guidance, thereby increasing the savings by contracting out. Certain elements in the cost comparison for custodial services were found to be questionable. The proposed contract price for the services was understated due to the outdated wage determination that was supplied to the offerors. The cost of contract administration was understated because USMA determined the cost by taking 4% of the contract cost instead of the actual expected cost of contract administration. The Secretary of the Army should direct USMA to: (1) cancel the requests for proposals for custodial services, since they do not contain the appropriate wage determination; (2) resolicit the requirements using a current Department of Labor wage determination; and (3) prepare an updated cost comparison which uses the actual expected cost of contract administration.

**Agency Contact:** General Accounting Office (202) 275-3181.

**E00403-011**
*The Army Should Increase Its Efforts To Provide Government-Furnished Material to Contractors.* (LCD-80-94).
8/11/80; 8 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028); DOD Directive 4140.41.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Four of the five Army inventory control points are not doing enough to use the material in their long supply inventories as Government-furnished material on major end-item contracts. Defense regulations require that this material be screened and furnished, when practicable, as Government-furnished material to contractors for use on major systems and equipment production contracts, thereby reducing the amounts paid to contractors. Each of the five Army control points, which are required to implement these procedures, had substantial amounts of long supply material on hand which had potential use as Government-furnished material. Only one control point had instituted a required screening procedure to ensure that material was provided to contractors when practicable.

The Secretary of the Army should direct the Commanding General, DARCOM, to take prompt action to develop procedures to ensure that all Army inventory control points make maximum and economical use of long supply inventories as Government-furnished material on production contracts.

**Agency Contact:** General Accounting Office (202) 275-4136.

**E00403-012**

*Significant Savings Possible through More Efficient Depot Maintenance of Army Combat Vehicles.* (LCD-80-82).
8/7/80; 48 pp. + 2 app. (4 pp.)
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* During Fiscal Year 1979, the Army spent about $688 million on depot maintenance, of which about $263 million was spent to overhaul and repair combat vehicles and associated components at three depots in the United States and one in Mainz, West Germany. It was found that productivity could be improved and maintenance costs could be reduced if the Army: (1) operated its three U.S. depots as effectively as the one in Mainz; (2) overhauled vehicles only when needed; and (3) eliminated work at the depot level that could be accomplished at a lower level. Good estimating techniques, based on reliable work measurement data, were not used to identify and control labor requirements for combat vehicle overhauls and repairs. The methods and standards program lacked management emphasis, quality, and quantity. The labor and production reporting system did not contain reliable data. Work methods emphasized overhaul rather than less costly repairs of major vehicle assemblies. The Secretary of Defense should direct the Army to: (1) determine total combat vehicle maintenance requirements for Europe and the quantities to be satisfied by Mainz and other maintenance sources; (2) establish more realistic wartime workloads for depots in the United States; (3) determine contractor potential for doing more combat vehicle depot maintenance work; (4) identify the extent of repair parts shortages and make sure the impact of such shortages is considered in mobilization planning; (5) discontinue overhauls on the basis of mileage; (6) periodically evaluate the progress made in implementing reliability-centered maintenance on combat vehicles; (7) identify and assign work to the appropriate maintenance level; and (8) estimate labor requirements on the basis of valid labor standards.

**Agency Contact:** General Accounting Office (202) 275-4133.

**E00403-013**

*Small Arms Ranges at Reserve and Guard Facilities.* (LCD-81-8).
10/15/80; 3 pp. + app. (3 pp.)
**OMB Funding Code/Title:** 21-3085-0-1-051 / Military Construction, Army National Guard
**Program:** Major Construction: Armory
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Military Construction Authorization Act of 1979 (P.L. 95-356, title VII, § 701; 10 U.S.C. 2231); DOD Directive 4000.19.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Centers and armories are constructed to provide training facilities for Army Reserve and Guard personnel. When planning a construction or alteration program, consideration should be given to facilities in the same area that could be used, thereby reducing construction and alteration costs. *Abstract:* GAO found that: (1) small arms ranges are well suited for use on a regional basis; (2) Department of Defense procedures require shared used of facilities; (3) most Reserve components are required to consider existing capability before programing the constuction of a small arms range; (4) the Army National Guard builds an indoor range in most new armories without consideration of ranges in the area; and (5) unused indoor ranges can be used to meet other space needs. The Secretary of Defense should direct the Secretary of the Army to establish criteria for the Army National Guard that will require consideration of existing range capacity when planning the construction of ranges at armories. The 54 indoor ranges planned for construction in new armories for Fiscal Years 1979 through 1981, as well as existing ranges in any of the 7 armories with alteration or expansion projects, should be evaluated against these criteria. To the extent that contracts have not been awarded, planned ranges could be canceled or existing ranges could be considered for satisfying other space requirements.

**Agency Contact:** General Accounting Office (202) 455-1314.

**E00403-014**

*Questionable Need for Product Improvements to Army's VULCAN Air Defense System.* (MASAD-81-21).
3/16/81; 5 pp.
**OMB Funding Code/Title:** 21-2040-0-1-051 / Research, Development, Test, and Evaluation, Army
**Program:** Tactical Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Authorization Act of 1979 (P.L. 95-485, title II, § 201).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* Proposed improvements to the VULCAN Air Defense System were congressionally initiated to enhance the near term readiness of air defense in the airborne and air assault divisions of the Rapid Deployment Force (RDF). Two concerns were raised by GAO that need to be addressed before any action is taken to improve the VULCAN system: (1) the effectiveness of the improved VULCAN against the representative threat; and (2) whether alternative systems can satisfy the need. A current Army analysis of the improved VULCAN will not, and was not intended to, focus on these areas. The Army has not completed assessing the threat to the airborne and air assault divisions of RDF. Also, increased range and lethality of the improved VULCAN have not yet been tested by the Army. Preliminary analyses show that the proposed product improvements will extend the VULCAN's range with new ammunition, enhance operability and tracking accuracy, and reduce reaction time. The effectiveness of these improvements remains to be proven. The Army should consider alternatives to the improved VULCAN system and the strategic mobility, timeliness, and effectiveness of both VULCAN and possible alternatives. The Secretary of Defense should require the army to fully justify the need for the improved VULCAN before the improvement program is allowed to proceed.

**Agency Contact:** General Accounting Office (202) 275-3506.

**E00403-015**

*The Army's Battery Computer System.* (MASAD-81-18).
3/6/81; 4 pp. + 2 app. (7 pp.)
**OMB Funding Code/Title:** 21-2040-0-1-051 / Research, Development, Test, and Evaluation, Army
**Program:** Advanced Technology Development
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.

**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO was asked to evaluate test results of the Army's Battery Computer System (BCS) to determine whether the test results were valid and whether congressional direction had been followed. In evaluating the BCS test results, laboratory tests being conducted were observed and briefings regarding the test results were attended. GAO expressed concern that tests that can demonstrate the operational effectiveness and suitability of the system are not scheduled to be conducted until just prior to the scheduled third-year production continuation decision. This decision involves the production of 217 systems at a cost of about $47 million. It does not appear that there will be adequate time to evaluate the operational test results before the production decision. Congress directed that, before obligation of the Fiscal Year 1981 appropriation for BCS, the Secretary of Defense must certify that deficiencies identified in the 1979 development/operational tests have been corrected and successfully tested and that the test results demonstrate that the system meets all contract specifications for performance and reliability. The Secretary of Defense has been unable to certify that the deficiencies have been corrected, but he has authorized the Army to proceed with the 1981 appropriations for BCS. GAO believes that there has not been sufficient testing to provide an estimate of the operational effectiveness and suitability of BCS. The Secretary of Defense should delay the third-year production continuation decision to provide sufficient time to evaluate the 1982 test results and allow time for any retesting that may be necessary. There should be no further production approval if the operational tests do not justify producing more units.

**Agency Contact:** General Accounting Office (202) 275-6572.

**E00403-016**
*Problems with Commercial Vehicles When Used in Tactical Environments.* (LCD-80-114).
9/29/80; 8 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* An assessment was made of the Army's use of commercial trucks in tactical environments. GAO reviewed the M-880/890 series commercial trucks to determine how the vehicles assigned to tactical units were used and how the vehicles performed in tactical areas. GAO found that the commercial trucks were performing tasks for which they were not intended or designed. Also, the tactical units were using the trucks to haul and pull cargo that exceeded their maximum weight capacity. As a result, mechanical problems are limiting the vehicles' durability, performance, and availability. Most of the personnel at the tactical units said that the body construction of the vehicles was too weak to withstand the rough terrain environments. The commercial trucks needed frequent maintenance and repairs to keep them operational. The Secretary should develop a vehicle replacement program, using study results, to match vehicle acquisition and assignments with the environment in which the vehicle will be used.

**Agency Contact:** General Accounting Office (202) 275-4170.

**E00403-017**
*Opportunity To Improve the Army's Stock Distribution Practices.* (LCD-80-116).
10/8/80; 3 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO surveyed shipments from Army supply depots to U.S. and overseas customers to determine whether depots were being selected in a manner that would minimize transportation costs and shorten pipeline time. The Army's system for making shipments from the most economical depot works well based on a limited sample of items shipped from three depots. However, GAO observed two practices which require management attention. There is a lack of coordination and communication between item managers and procurement personnel during the procurement and positioning of stocks to the area-oriented depots. This resulted in numerous shipments being made from one depot to supply the customers of another depot. Consequently, shipments to customers were delayed and there were unnecessary transportation costs. Item managers were not stocking items in the designated area-oriented depot. This practice also caused shipments to be made from depots other than the designated area depot. As a result, customers waited longer to receive shipments, and transportation costs were increased. Army officials reported that they are considering a recently developed computer program which would periodically identify items for inter-depot transfer that were significantly out of position. This program would give item managers greater visibility and control over their depot stocks.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00403-018**
*Opportunities Still Exist for the Army To Save Millions Annually through Improved Retail Inventory Management.* (LCD-81-16).
1/19/81; 36 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* In 1975, GAO reported to the Secretary of Defense that the Army could save tens of millions of dollars annually through improved management of inventories at installations and divisions. The Department of Defense (DOD) agreed and advised GAO of a number of corrective actions that the Army would take to bring about the desired improvements. A review was conducted to determine the effectiveness of actions taken by the Army and to determine whether additional opportunities for savings existed. GAO found that the Army has made little progress in resolving the previously disclosed retail inventory management problems and that opportunities for savings of $126 million exist. GAO found that: (1) Army retail supply activities continue to hold for prolonged periods tens of millions of dollars of stock excesses which are critically needed elsewhere; and (2) Army installation, division, and corps supply activities overstate stock requirements and inflate budget requests for procurement funds and spending authority by millions of dollars annually because of inaccuracies in data used in requirements computations. The Secretary of Defense should direct the Army to take the following corrective actions: (1) reprogram installation and corps logistics systems to provide for automated monthly identification, reporting, and return of stocks of wholesale-level, intensively managed items exceeding stockage objectives and to prevent errors in the quarterly inventory stratification reports; (2) revise retail supply policy to require installation and corps supply activities to apply item serviceable materiel return rates to reduce item demand rates in forecasting requirements; and (3) give priority to eliminating the division logistics system automated capability of erroneously changing demand codes on orders from non-recurring to recurring when orders are passed to the wholesale level.

**Agency Contact:** General Accounting Office (202) 275-4146.

**E00403-019**
*Management Attention Is Needed To Identify Reasons for High Volume of Serviceable Material Returns to Depots.* (PLRD-81-12).
3/26/81; 7 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028); Army Regulation 710-2.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO found that the Army does not identify the causes for field returns of serviceable excess material. When the logistics system is operating effectively, there should be few field returns of serviceable material. Every material return to the wholesale level represents an expenditure of resources in terms of work force to process and handle the item and transportation costs from the depot to the retail level and return. At the retail level, the transportation costs for returned items could not readily be determined since they were paid with Army operation and maintenance funds. Because these funds were used to pay for all transportation, the cost for returned items could not readily be identified. In addition, GAO found that the Army has no procedures for accumulating data to accurately reflect the reasons for material returns. Two general reasons given for the returns were: (1) items become excess to installation supply when authorized stockage levels are revised, and (2) items become excess to installation supply authorized stockage levels due to returns by using units. The Secretary of the Army should establish a pilot program at one or more Army installations to identify and quantify the reasons for excess material and field returns and provide this information to Army managers so that corrective action can be taken.

**Agency Contact:** General Accounting Office (202) 275-4136.

**E00403-020**
*Adequacy of Safety Procedures at Fort A. P. Hill and National Guard Training Facilities.* (FPCD-81-16).
10/22/80; 8 pp.
**OMB Funding Code/Title:** 21-2065-0-1-051 / Operation and Maintenance, Army National Guard
**Program:** Training Operations
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457; 10 U.S.C. 262, 2238); Army Regulation 385-10; Army Regulation 385-40.
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* GAO conducted an investigation into National Guard safety programs because of the deaths of two National Guardsmen during training at Fort A. P. Hill, Virginia. GAO inquired whether the safety procedures were adequate; the extent to which safety procedures were followed and enforced; whether any previous accidents involving fatalities or serious injuries had occurred at the Fort; and whether the two deaths might be indicative of safety problems throughout the National Guard. The higher accident rates in the National Guard may or may not be caused by failure to follow and/or enforce safety procedures. The regulations and procedures at the National Guard level appear adequate and, in the case of the two units investigated, these procedures were supplemented with specific safety procedures for the training functions. For the specific accidents investigated, the units did not enforce and/or follow established safety procedures during training activities, and, if the regulations and safety procedures had been followed, the accidents might have been prevented. Records were not available at Fort A. P. Hill for all serious accidents that occurred there. The National Guard agreed to look into the cause for its higher accident and disabling injury rates and possible corrective actions.

**Agency Contact:** General Accounting Office (202) 275-4029.

## NAVY

**E00404-001**
*A Report on Civilian Personnel Management at (The Naval Installation Receiving the Evaluation).*
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Training, Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 32; 10 U.S.C. 262); Federal Personnel Manual, Ch. 250; Federal Personnel Manual, Ch. 273.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective is to provide information to Navy management and civilian personnel policy developers on personnel programs from the standpoint of: legal, policy, regulatory compliance; proper implementation of policy and exercise of delegated authorities; and contribution of civilian personnel management to line mission accomplishment. *Abstract:* The reports contain findings, analyses and program improvement recommendations on civilian personnel management (classification, staffing, employee and labor relations, and training) and equal employment opportunity.

**Agency Contact:** Navy. (202) 696-4983.

**E00404-002**
*The Navy's Computerized Pay System Is Unreliable and Inefficient: What Went Wrong?* (FGMSD-80-71).
9/26/80; 28 pp. + app.
**OMB Funding Code/Title:** 17-1453-0-1-051 / Military Personnel, Navy
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956 (P.L. 84-1028; 70 Stat. 297; 10 U.S.C. 5401 et seq.).
**Availability:** GAO

**Geographic Relevance:** National

*Abstract:* Over the last 12 years, the Navy has spent more than $150 million to develop and operate a central automated military pay system that is largely unreliable and inefficient. Although GAO approved the system design, it is not working as designed because it was not implemented as designed. The major problems with the system stem from the lack of timely and accurate input data from field organizations to the central computer. Field units average 12 days to prepare input as opposed to the 3 days required by the system design. The approved system design required an automated control over rejects, but management does not rely on it for control purposes because the automated system was not properly implemented. Studies conducted in 1978 revealed that 42% of 291 selected pay accounts reviewed were inaccurate, and 52,000 accounts remained in an overpaid status for more than 90 days. Despite costly efforts to overcome system inefficiencies, the system continues to operate inadequately. The Secretary of Defense should require the Secretary of the Navy to improve the reliability, efficiency, and effectiveness of the Navy's military pay system by requiring commanding officers, disbursing officers, and administrative officers to operate the pay system as designed and as approved by GAO.

**Agency Contact:** General Accounting Office (202) 695-6922.

**E00404-003**

*F/A-18 Naval Strike Fighter: Progress Has Been Made but Problems and Concerns Continue.* (MASAD-81-3).
2/18/81; 31 pp.
**OMB Funding Code/Title:** 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy; 17-1506-0-1-051 / Aircraft Procurement, Navy
**Program:** Tactical Programs; Combat Aircraft
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1981 (P.L. 96-527).
**Availability:** GAO

*Program Objectives:* The F/A-18 is intended to provide improved air strike capability to meet projected threats. Development and procurement were to be accomplished by IAW OMB Circular A-109 and DOD instructions. *Abstract:* The F/A-18 has continued to improve during development and has made noteworthy achievements in certain areas. However, cost and technical problems continue. It is at the stage where the following should be considered: (1) Will modifications to the wing correct the fail-rate problem without adversely affecting other performance areas? (2) Can the high-oil and built-in temperature conditions be corrected? (3) Are modifications to the bulk heads adequate? (4) Can the fuel cell leakages be corrected? and (5) Can the causes of the accidents be corrected to assure safe flight conditions and operational effectiveness? It is recommended that the Secretary of Defense: (1) identify the development, production, and operational risks associated with outstanding technical problems, (2) identify cost estimates associated with varying production rates for Fiscal Year 1982, including the most efficient and economical rate, and (3) provide a program cost estimate based on realistic inflation rates.

**Agency Contact:** General Accounting Office (202) 275-3185.

**E00404-004**

*The Light Airborne Multipurpose System LAMPS, MK III: Progress Evident but Some Problems and Questions Remain.* (C-MASAD-81-4).
2/23/81; 4 pp.
**OMB Funding Code/Title:** 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy
**Program:** Tactical Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1981 (P.L. 96-527).
**Availability:** GAO

*Program Objectives:* The LAMPS MK III is developed to meet Navy mission requirements for antisubmarine warfare requirements with secondary capabilities for antiship surveillance and targeting, search and rescue, medical evacuation, and logistics support. *Abstract:* Potential problems were found which raise questions about the ability of LAMPS MK III to carry out both its Antisubmarine Warfare (ASW) and Antiship Surveillance and Targeting (ASST) missions. This includes its dependence on other systems, problems in reliability and maintainability and reduced capability to carry out the ASST mission. The cost estimates have also been understated. It is recommended that the Secretary of Defense address the issues of the interrelationship and interdependence of the key weapon systems being acquired to carry out the Navy's ASW responsibilities and present a plan to the Congress on the capabilities of performing the ASW mission. He should also require the Navy to: (1) determine the number of MK III helicopters needed to meet the requirements, (2) establish the role of the LAMPS MK III to fill the ASST mission, (3) reassess the reliability, availability, and maintainability aspects to determine if it will be adequate to meet its operational requirements, and (4) determine the cost impact resulting from the above recommendation and disclose it to Congress.

**Agency Contact:** General Accounting Office (202) 275-3185.

**E00404-005**

*Recruiting Management in the United States Navy Recruiting Command.* (FPCD-80-60).
8/15/80; 5 pp.
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Training Medical, and Other General Personnel Activities
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 5531-5540).
**Availability:** GAO

*Abstract:* GAO reviewed recruiting management in the U.S. Navy Recruiting Command. Included in the review were selected recruiting activities performed at command headquarters, two area commands, and selected recruiting districts. GAO examined documentation and interviewed officials, including recruiters concerned with management and productions. GAO noted that the Navy had taken positive steps to improve recruiting operations, including the establishment of standard operational procedures and the Standardization Audit Team to insure that such procedures are being carried out effectively. The Freeman Plan and Enlisted Tracking System appeared to be useful management tools for overseeing recruit quality results and potential incidents of recruiter malpractice. GAO found some situations which, if unaddressed, could hamper effective recruiting operations. The areas in which problems were noted include: (1) recruiters' quality of life, (2) treatment of urban versus rural recruiters, (3) control operations, (4) Delayed Entry Program usage, and (5) recruiter training.

**Agency Contact:** General Accounting Office (202) 275-4029.

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**E00404-006**
*The Navy's Advanced Lightweight Torpedo: A New Weapon That Faces Many Development Challenges.* (C-MASAD-81-3).
2/18/81; 3 pp.
**OMB Funding Code/Title:** 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy
**Program:** Tactical Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1981 (P.L. 96-527).

*Abstract:* The ALWT is intended to address the advancing Soviet submarine threat and overcome deficiencies in current lightweight torpedoes. However, the increasing threat since the ALWT requirement was issued, particularly in the areas of speed and capability may require enhancement of the baseline design. Early in advanced development, contractor cost overruns prompted: (1) deleting contractor development of the warhead; (2) eliminating documentation in system integration, design to cost, life-cycle cost, and reliability and maintainability; and (3) reducing testing. ALWT warhead technology must still be developed and proven and modifications to a variety of surface ships and aircraft launch platforms will be required. Availability of a new target system, currently under development is critical for LAWT testing. Development to date compares favorably with OMB circular principles. Should ALWT perform as planned, it will provide a valuable addition to ASW capability. It is recommended that Congress direct the Secretary of Defense to periodically provide it with an assessment of ALWT technical and programmatic issues and plans for their resolution. It is also recommended that the Secretary of Defense direct the Navy to: (1) reexamine the wisdom of the reductions in reliability, maintainability, platform integration, and testing in light of their future impact on the program; and (2) begin preparing selected acquisition reports now to help insure adequate attention to its cost, schedule, and performance goals.

**Agency Contact:** Navy. (202) 275-3185.

**E00404-007**
*Retention of FRAM Destroyers May Be Impractical.* (LCD-80-76).
7/3/80; 6pp. + 6 app. (17 pp.)
**OMB Funding Code/Title:** 17-1806-0-1-051 / Operation and Maintenance, Navy Reserve
**Program:** Mission Forces
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 452; 10 U.S.C. 7307).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* A request was made to review the Navy's reasons for retiring Fleet Rehabilitation and Modernization (FRAM) destroyers in the Naval Reserve Force. Specifically, GAO was requested to: (1) evaluate the material condition of the ships, (2) determine if these ships could be provided with mission essential equipment to enable them to perform a useful mission through 1985; and (3) determine if these ships could be overhauled and upgraded to extend their useful life at a reasonable cost. Because of incomplete overhauls in the past, the FRAM destroyers would now require more extensive overhauls to operate an additional 3 to 5 years. Each overhaul is estimated to cost $24 million. Such an overhaul would require approximately 3 years to perform. This does not seem practical since the FRAM destroyers are being considered for extended operations only through 1985. It is concluded that the retention of the FRAM destroyers is not warranted or practical.

**Agency Contact:** General Accounting Office (202) 275-3697.

**E00404-008**
*Contracting Out Vehicle Maintenance and Operation Functions at U.S. Naval Station, Mayport, Florida.* (MASAD-81-8).
3/4/81; 4 pp. + app. (12 pp.)
**OMB Funding Code/Title:** 17-1810-0-1-051 / Other Procurement, Navy
**Program:** Civil Engineering Support Equipment
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The study reviewed the Navy's decision to contract out for motor vehicle maintenance and operations at the Naval Station, Mayport, Florida. A Navy report showed revisions to the original cost comparison were appropriate but that contractor performance was still more economical over the 3 year period. GAO believed that the report did not adequately resolve some of the questions raised nor demonstrate the validity of the comparison, and further revisions to the comparisons are appropriate which would result in a cost advantage for in-house performance. However, if a new comparison using the current guidelines were prepared, GAO believes that it would probably support the Navy's decision.

**Agency Contact:** General Accounting Office (202) 275-3181.

**E00404-009**
*Opportunities To Improve the Navy's Retrograde Materials Program.* (LCD-80-99).
8/14/80; 7 pp.
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 282; 10 U.S.C. 5082, 5111).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO found that the Naval Air Forces, U.S. Atlantic Fleet had not reported about $44 million of excess reparable and consumable material to the Aviation Supply Office (ASO), the cognizant inventory manager for these items. GAO also found that: (1) a lack of [illegible]line on the part of item managers in the ASO to follow establish[illegible] policies and procedures contributed to the backlog of items awaiting repair parts; (2) about $2 million of inventory carried in Naval Industrial Fund Inventory Record store accounts, which provide support to the repair shops, had not been reported for disposition even though it was classified as excess; (3) identical items were stocked in several stores; (4) some stores were exceeding their authorized stock levels, and storing stocks which were not authorized; (5) unauthorized supplies held by some stores were needed and on-order at stores authorized to carry the items; (6) management reports of the total time needed to repair an item did not include time awaiting parts for that time which exceeded 30 days; and (7) the computer system at the ASO could arrive at a breakdown for total repair cycle time. The Chief of Naval Operations (CNO) should direct the Commander in Chief, Atlantic Fleet, to issue guidance and procedures to ensure that excess aviation materials are reported to national inventory managers for Navy-wide redistribution and use. Additionally, the CNO should direct the Commander, Naval Material Command to take action to: (1) reduce the backlog of items awaiting repair parts at the rework facility in Norfolk, (2) improve the management of the Navy industrial fund stores inventories, and (3) assure that accurate repair cycle time is reported to item managers in the ASO and to the Naval Air Logistics center. Further, the Chief of Naval Operations should check to see if similar problems exist at the other Naval Air rework facilities and Fleet Commands.

**Agency Contact:** General Accounting Office (202) 275-4147.

**E00404-010**
*Navy Tactical Computer Development: Limited Competition and Questionable Future Software Savings.* (MASAD-81-28).
5/15/81; 6 pp. + 2 app. (13 pp.)
**OMB Funding Code/Title:** 17-1810-0-1-051 / Other Procurement, Navy
**Program:** Communications and Electronics Equipment
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Armed Services. *House* Committee on Armed Services; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Authorization Act of 1979 (P.L. 95-485, title I, § 101).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The objectives of the review were to determine: (1) why the Navy did not get more than two manufacturers to make offers on the AN/UYK-43 and 44 development; (2) if and how well the Navy can implement Ada; and (3) what the Navy needs to do in the future to enhance competition and Ada effectiveness. Competition for the AN/UYK-43 and AN/UYK-44 computers was limited for a number of reasons though the Navy made a concerted effort to get companies to make offers on the computers the Navy specified. Many U.S. computer manufacturers prefer more latitude to determine how to meet a customer's needs than the Navy allowed in its proposals. The Navy will be able to convert to Ada and plans to use Ada for new weapon systems programs and major upgrades. However, the consensus of the industry representatives is the Navy will not be able to obtain anticipated Ada software economics because the instruction set architectures specified are not suited to Ada. The Navy defined these specific architectures to obtain further benefits from software expenditures. The current Navy computers are becoming inadequate. Increased requirements for new weapons system applications necessitate new computers to maintain a high level fleet capability. The Navy has begun to develop a concept for replacement of the computers. The Navy should convert to Ada on a program-by-program basis in present systems whenever conversion becomes cost beneficial vs. maintaining the existing software base and adopting Ada for new programs and major upgrades only. In addition, the Navy should employ a concept which states its needs with minimum technological constraint.

**Agency Contact:** General Accounting Office (202) 275-6572.

**E00404-011**
*Supply Support Costs of Combat Ships Can Be Reduced by Millions and Readiness Enhanced.* (LCD-81-9).
1/15/81; 31 pp. + app. (12 pp.)
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Armed Services. *House* Committee on Armed Services; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 282; 10 U.S.C. 5082, 5111).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Prior reviews by GAO of the Navy's supply support of its submarine and aircraft carrier fleets disclosed that opportunities for significant reductions in inventory excesses and increased readiness exist for the Navy's fleet of combat surface force ships. Thus, GAO undertook a review of the Navy's supply support of its combat surface force ships in the Atlantic and Pacific Fleets. In its review, GAO found that the Navy can save as much as $101 million over a 5-year period on procurements and repair of supplies and parts for combat surface force ships. This can be accomplished by updating shipboard inventory allowances and equipment part replacement rates, and shipboard supply management practices. The Secretary of the Navy should require: (1) the discontinuance of Navy policy allowing combat surface force ships completing supply overhauls to arbitrarily retain reparable-type items, which are applicable to installed equipment, but not included in their updated inventory allowance due to lack of prior usage; (2) surface force fleet commands to establish uniform policies providing for periodic identification and prompt return to the wholesale supply system of shipboard item stock excesses valued at $50 or more during intervals between supply overhauls; (3) the Ships Parts Control Center to identify and eliminate from updated inventory allowances for ships undergoing supply overhauls those parts that have a unit price of $100 or more and have not been used by the overhauled ships or by other ships of the same type for the past 4 years; (4) the Pacific Fleet Surface Force Command to adopt the Atlantic Fleet policy of monthly validation of outstanding shipboard orders for materiel and prompt cancellation.

**Agency Contact:** General Accounting Office (202) 275-4146.

**E00404-012**
*Weak Internal Controls Make Some Navy Activities Vulnerable to Fraud, Waste, and Abuse.* (AFMD-81-30).
4/3/81; 33 pp. + 2 app. (47 pp.)
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 280; 10 U.S.C. 5061).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the Naval Sea Systems Command (NAVSEA) including two shipyards and two other activities which provide support services to NAVSEA to determine whether the internal control systems of these activities adequately protect Federal funds and assets from fraud, waste, and abuse. Weaknesses in internal controls at the Naval Sea Systems Command, including two shipyards and two other activities that provide service to the Command, make them vulnerable to fraud, waste, and abuse. GAO believes that prevention is the key to combating fraud and abuse and that sound internal controls are the best means of prevention. The Navy should strengthen internal controls and minimize the vulnerability to fraud, waste, and abuse. The report contains 11 specific recommendations to the Secretary of the Navy regarding how internal controls can be strengthened.

**Agency Contact:** General Accounting Office (202) 275-1551.

**E00404-013**
*Opportunities for Improving Management of the Navy's Aegis Cruiser Program.* (C-MASAD-81-8).
2/28/81; 4
**OMB Funding Code/Title:** 17-1319-0-1-051 / Research, Development, Test, and Evaluation, Navy
**Program:** Tactical Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1981 (P.L. 96-527).
**Availability:** GAO

*Program Objectives:* The Aegis weapon system is to provide anti-air warfare capability to protect Navy carrier battle groups from air and sea launched missiles. *Abstract:* The planned Aegis weapon system supply support system will not insure that the system reaches its maximum operational availability. Only subsystems of the weapon system, rather than the whole system have been studied. Also, the planned SPS-49 air search radar system is inadequate backup for the Aegis, and there is inadequate margin for growth on the ship housing the Aegis, CG-47 class. It is recommended that the Secretary of Defense direct the Navy to evaluate how various supply support methodologies affect the availability of the weapon system and select the one providing the greatest effectiveness at about the same cost as the current plan. The Navy should also be directed to: (1) reexamine the need for the SPS-49 on the CG-47 class ships, (2) insure that Defense Acquisition Regulations are followed in procuring power converters for the CG-48 and subsequent ships in the class, and (3) emphasize weight reduction efforts and carefully monitor the effect of future systems on the ships weight and stability. Additionally the CG-47 Selected Acquisition Report should identify the status of important weapon systems scheduled to be deployed in the multimission ship. If critical systems will not be available on time such limitations in the ship's capability should be reported to Congress.

**Agency Contact:** General Accounting Office (202) 275-3185.

**E00404-014**

*Use of Chartered Cargo Ships by the Military Sealift Command.* (LCD-80-110).
9/30/80; 10 pp. + app.
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* The military's use of chartered cargo ships was examined because it was noted in a prior review of the Military Sealift Command's (MSC) readiness capability that these ships appeared to be underused. MSC charters commercial ships to carry military cargo. While these usually sail more than half empty, the Navy is buying space on regularly scheduled commercial ships. Cargo which could have been shipped with MSC was being shipped commercially. In an analysis of two voyages, GAO found that the Department of Defense (DOD) transportation costs could have been reduced by about $438,000 by diverting some of the cargo which moved commercially to the two chartered ships. DOD officials believe the underuse of chartered ships is a price which should be paid for readiness. The Secretary of Defense should reexamine the need for chartering excess ships for contingencies. However, if the excess capacity is needed, the Secretary should clarify the DOD policy on the use of chartered ships versus commercial ships to make the maximum use of the excess capacity in peacetime.

**Agency Contact:** General Accounting Office (202) 275-4127.

**E00404-015**

*Weaknesses in Negotiating Rates and Services for Commercial Containerized Sealift.* (PLRD-81-27).
4/28/81; 1 pp. + app. (13 pp.)
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* Containerization is a relatively recent innovation in shipping which allows the loading of cargo into intermodal containers for shipment from source to user over several modes of transportation without intermediate rehandling. GAO wanted to find out how well the Military Sealift Command (MSC) was obtaining rates and services for meeting DOD shipper's container requirement. GAO found the present system for negotiating rates for commercial containerized ocean service did not ensure the maximum competition among carriers in bidding for MSC's traffic. Basically this was because MSC did not make known what its complete shipping requirements were at the time of the rate solicitation and it required carriers to bid rates on route segments, not the through routes. Further compounding the problem was that rates had to be fixed for set periods of time and allowed to be reset even though there has been no change to warrant it. What MSC got through its negotiations was a set of unilateral offers based on little information on the demand for the carrier's service. To achieve more competition in bidding for its traffic and place itself in a better position to get the best possible rates, GAO believes MSC needs to define its requirements in sufficient detail and to allow carriers to bid for specific traffic. All rates should be held to those levels until circumstances warrant changing them.

**Agency Contact:** General Accounting Office (202) 275-4164.

**E00404-016**

*Management of Repairable Spare Aircraft Components Needs To Be Improved.* (PLRD-81-17).
4/21/81; 6 pp.
**OMB Funding Code/Title:** 17-1804-0-1-051 / Operation and Maintenance, Navy
**Program:** Central Supply and Maintenance
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 70 Stat. 282; 10 U.S.C. 5082, 5111).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the Navy's management of repairable spare aircraft components, including operational support inventory items and rotatable pool items. Although the management of these components has been the subject of past reviews, serious weaknesses still exist. Much of the operational stock inventory material is excess to authorized allowances, and many of the allowances are higher than can be justified based on demand. These problems exist in spite of the fact that much of the material is managed under the Closed Loop Aeronautical Management Program (CLAMP), a program of intensified management for critical mission essential repairable components. Neither the Aviation Supply Office (ASO) nor the responsible base supply activities have kept accurate records of the rotatable spare material at the naval air rework facilities. Spares allowances are not always updated to reflect experienced demand, and assets excess to established allowances are not always returned to the wholesale system to allow for automatic referral of requisitions and to facilitate redistribution. The Secretary of the Navy should direct the Commander of the Naval Supply Systems Command to reemphasize to ASO and the operating activities the need to consistently follow established procedures for setting and adjusting spares allowances and for managing assets on hand. The Secretary should direct the Auditor General to make follow-up reviews to ensure that these procedures are consistently followed.

**Agency Contact:** General Accounting Office (202) 275-4166.

**E00404-017**
*Navy Has Housing Problems at Virginia Beach and Scrap Metal Disposal Problems at Sewells Point.* (PSAD-80-73).
9/19/80; 39 pp. + 2 app. (3 pp.)
**OMB Funding Code/Title:** 97-0701-0-1-051 / Family Housing, Defense
**Program:** Construction Improvements
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** Military Installation

*Program Objectives:* The program objective is to provide expenses of family housing for the Army, Navy, Marine Corps, Air Force, and Defense Agencies for construction (including acquisition, replacement, addition, expansion, extention, and alteration) and for operation, maintenance, and debt payment (including leasing, minor construction, principal, and interest charges), and insurance premiums. *Abstract:* Although it is less than 2 years old, the Carper housing complex has had numerous maintenance problems. Existing construction standards and inspection were inadequate. Therefore, when planning new housing projects, the Secretary of the Navy should identify those items likely to require considerable maintenance if only the minimum standards are met. The Secretary should require construction personnel to provide maintenance personnel with a complete list of applicable warranties at the time of occupancy to reduce the likelihood of paying for work which should be covered by warranty and require maintenance personnel to keep records of all work paid for which should have been covered by warranty so that claims or counterclaims can be instituted by the Government. The Navy is violating Department of Defense regulations by letting a contractor keep valuable scrap metal. The Navy is not turning the scrap metal in to a Defense Property Disposal Office because it believes it is more cost effective to contract for disposal. The Secretary of the Navy should direct the Commander of the Atlantic Division, Naval Facilities Engineering Command, to use either Navy personnel or to pay a contractor to collect, sort, and deliver the scrap metal from Sewells Point to the Defense Property Disposal Office or request an exemption to the DOD regulations for a contractor to keep the scrap metal only if the Public Works Center: (1) collects adequate data to show the cost effectiveness of doing so, and (2) establishes an adequate system to monitor the contract and assess the value of scrap metal being collected.

**Agency Contact:** General Accounting Office (202) 275-3166.

**E00404-018**
*Recruiting Management in the United States Marine Corps.* (FPCD-80-59).
8/15/80; 9 pp.
**OMB Funding Code/Title:** 17-1106-0-1-051 / Operation and Maintenance, Marine Corps
**Program:** General Purpose Forces
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 5531-5540).
**Availability:** GAO

*Abstract:* GAO reviewed recruiting management of the U.S. Marine Corps (USMC) recruiting program. Included in review were selected recruiting activities performed at USMC headquarters and four selected subordinate stations. GAO examined documentation and interviewed officials, including recruiters concerned with management and production. GAO found that the USMC had taken positive steps to improve its recruiting operations, including the establishment of systematic recruiting process and procedures for retesting enlistees at training depots to deter and prevent incidents of recruiter malpractice and fradulent enlistments. GAO found some areas which, if unaddressed, could hamper effective recruiting operations. Some of these areas were related to only one or more of the locations visited. The areas in which problems were include: (1) operational control practices, (2) goal inflation practices, (3) enlistment processing and recruit reporting systems, (4) training provided to recruiting personnel and adequacy of training records, (5) perceptions about awards and management support, and (6) policy adherence by station commanders.

**Agency Contact:** General Accounting Office (202) 275-5140.

## DEFENSE LOGISTICS AGENCY

**E00410-001**
*Study of Contract Administration Services Workload Resources and Functions.*
In process
David Carr
**Contractor:** Coopers and Lybrand; 1800 M Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Central Supply and Maintenance: Defense Logistics Agency
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028; 10 U.S.C. 2301 et seq.).
**Availability:** Agency

*Abstract:* This study is first intended to examine the need for performing the functions assigned to the Defense Contract Administration Services (DCAS) component of the Defense Logistics Agency (DLA) as set forth in DAR 1-406. Secondly, it is to determine better methods of quantifying the workload associated with the performance of these functions in terms of the benefits gained as a result of doing them. Thirdly, it is to develop methodologies that better identify resource requirements for the performance of the functions to the benefits gained and to more effectively target resource allocations to optimize these benefits. Review of DCAS operations has been approximately 75% completed as has the data collection required for this study. The contractor has begun to make initial analysis and synthesis of the data collected and to develop hypotheses which will be tested in later phases of the study.

**Agency Contact:** Defense Logistics Agency. (202) 274-6201.

**E00410-002**
*Millions in Stock Funds Mismanaged at Defense Personnel Support Center.* (AFMD-81-2).
11/21/80; 34 pp. + 9 app. (19 pp.)
**OMB Funding Code/Title:** 97-4961-0-4-051 / Defense Stock Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of September 7, 1962 (P.L. 87-651, § 207(a); 76 Stat. 521; 10 U.S.C. 2208).
**Availability:** GAO

*Abstract:* The Defense Personnel Support Center is the second largest of the Defense Logistic Agency's six supply centers. It is responsible for the procurement and supply management of more than 42,000 subsistence, medical, and clothing and textile items used by its customers which include the military services, some Federal civil agencies, and authorized foreign governments. The Center lost control of hundreds of millions of dollars in stock funds. The Center made adjustments of about $556 million in an attempt to correct its financial records, but the validity of most of these adjustments could not be determined because of inadequate documentation. Fiscal 1978 and 1979 accounts were certified as correct by officials at the Center and the Defense Logistics Agency despite their knowledge of the Center's financial problems. These certifications may have violated the law. The Center's funds control problems occurred because its accounting systems were ineffective. GAO recommended that Defense develop an overall plan for resolving the Center's problems and take other measures to strengthen financial operations.

**Agency Contact:** General Accounting Office (202) 695-6922.

**E00410-003**

*Management of Cold Storage Facilities Needs Improvement.* (LCD-80-95).
8/1/80; 8 pp.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Central Supply and Maintenance: Defense Logistics Agency
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Better utilization of military cold storage space can be achieved by using available capacity to store stocks of mobilization rations presently held under refrigerated conditions in commercial warehouses. The Defense Logistics Agency has generally been unsuccessful in its efforts to obtain cold storage space from the military services. Defense policy is to make optimum use of existing military facilities to help minimize overall storage and distribution costs. Military components are required to gather, maintain, and exchange storage data to ensure visibility of available storage space. Routine inquiries into the availability of refrigerated space in the military services have not been very successful. Separate management has not been conducive to the easy identification and quick response on the availability of refrigerated space. The military services have been reluctant to release available space due to inherent fears of economic concerns such as location, condition, and size of facilities. They maintained that if an economic analysis were performed at each location, many facilities would require extensive rehabilitation that might not be cost effective. GAO believes that a more extensive use of such facilities should be pursued and explored by economic analysis or a similar comparative cost study. The Secretary of Defense should make a concerted effort to identify available refrigerated space and provide a comprehensive report to the Defense Logistics Agency. The Defense Logistics Agency should also verify the reports and conduct studies of its own on available space.

**Agency Contact:** General Accounting Office (202) 275-6593.

**E00410-004**

*Expanded Use of an Improved Defense Automated Small Purchase System Would Yield Big Savings.* (PSAD-81-10).
11/13/80; 24 pp. + app (5 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Central Supply and Maintenance: Defense Logistics Agency
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The objective of the study was to assess the Defense Logistics Agency's (DLA's) automated small purchase system. The quality of SASPS compares favorably with manual buys, and it is less costly to administer. However, improvements are needed to increase the efficiency of the system and to broaden its scope. No formal long-range management plan exists to guide the orderly development, modification, and expansion of the system. The expansion of automated purchasing to include most of the small purchase items would result in an estimated savings in administrative costs of at least $4.5 million annually. The Secretary of Defense should require DLA to immediately establish and implement a time-phased action plan to expedite implementation of system improvements and to expand automation of small purchases to items that are presently processed manually. The plan should provide for: (1) automating the processing of most of the remaining manual small purchases at the hardware centers and justifying the instances of continued manual purchasing; (2) increasing the consolidation of procurements to effect maximum economies through reduced prices, quantity price breaks, and lower administrative costs; (3) improving the reliability of base and standard prices and documentation of award decisions; (4) reducing the processing time for automated buys; (5) reassessing the role of the automated noncompetitive system; and (7) developing cost data that can be used to better evaluate the effectiveness and efficiency of the automated system. The Secretary should also require DLA to periodically report to him on the activities undertaken and the progress achieved in improving and expanding SASPS.

**Agency Contact:** General Accounting Office (202) 275-3161.

## DEFENSE AGENCIES

**E00415-001**

*Performance of CHAMPUS Fiscal Intermediaries Needs Improvement.* (HRD-81-38).
2/2/81; 12 pp.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Training, Medical and Other General Personnel Activities: Civilian Health and Medical Program of the Uniformed Services
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131). Dependents' Medical Care Act (P.L. 84-569; 10 U.S.C. 1071 et seq.).
**Availability:** GAO

*Abstract:* It was found that fiscal intermediaries were not fulfilling many of their contractual responsibilities. Civilian Health and Medical Program of the Uniformed Services (CHAMPUS) did not have adequate means to measure performance and enforce requirements. Improvements were needed in: (1) the accuracy of administering benefits in order to comply more fully with CHAMPUS regulations, instructions, and policies; (2) the systems established for controlling and containing costs; (3) the services to beneficiaries and providers in processing claims, correspondence, and appeals; and (4) the management of funds covering benefit and administrative costs. GAO recommended that Congress enact legislation requiring that no benefits be payable for dependents of active-duty members when the benefit claimed is payable under another insurance plan, obtained by employment or law, by which the beneficiary is covered. GAO also made recommendations to the Secretary of Defense.

**Agency Contact:** General Accounting Office (202) 426-5246.

**E00415-002**
*New Claim Forms and Changes in Administrative Procedures May Increase Improper CHAMPUS Payments.* (HRD-81-75).
4/15/81; 8 pp.
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Training, Medical, and Other General Personnel Activities: Civilian Health and Medical Program of the Uniformed Services
**Congressional Relevance:** *House* Committee on Armed Services; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131). Dependents Medical Care Act (P.L. 84-569; 10 U.S.C. 1071 et seq.).
**Availability:** GAO

*Abstract:* The Civilian Health and Medical Program of the Uniformed Services (CHAMPUS) has no central files of beneficiaries that may be checked to determine each claimant's eligibility. Instead fiscal intermediaries determine eligibility from data provided on the claim form. GAO believes that certain program changes recently implemented or planned by CHAMPUS will result in weakening program controls, increasing improper benefit payments, and providing slower service to beneficiaries due to claim processing delays. GAO is concerned that: (1) new claim forms do not provide adequate beneficiary eligibility data and will result in delays in processing in order to obtain necessary information; (2) beneficiaries residing within 40 miles of a uniformed services medical facility will no longer be required to submit, with their CHAMPUS claims, statements that nonemergency inpatient care is unavailable at those facilities; and (3) fiscal intermediaries no longer are required to obtain certification as to the continued eligibility of dependent children over age 21. GAO made several recommendations to the Assistant Secretary of Defense (Health Affairs).

**Agency Contact:** General Accounting Office (202) 426-5246.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-002, E99900-007, E99900-008, E99900-010, E99900-017, E99900-020, E99900-023, E99900-024, E99900-025, E99900-028, E99900-035, E99900-038, E99900-043, E99900-048, E99900-055, E99900-062, E99900-063, E99900-064, E99900-065, E99900-069, E99900-070, E99900-086.

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# DEPARTMENT OF HEALTH AND HUMAN SERVICES

**E00500-001**
*Validation of the Health Care Convictions Attributed to the Office of Investigations of DHMS.* (HRD-81-34).
12/5/80; 10 pp. + 2 app. (11 pp.)
**OMB Funding Code/Title:** 75-0128-0-1-609 / Office of Inspector General
**Program:** Office of Investigations
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Shriners' Hospitals for Crippled Children Act (P.L. 94-505, title II, § 201, 202, 205; 90 Stat. 2429; 42 U.S.C. 3521, 3522, 3525).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Department of Health and Human Services Inspector General is responsible for investigating and prosecuting fraud in Medicare/Medicaid. *Abstract:* GAO found that: (1) the 1978 Annual Report identified 19 cases involving 31 convictions in 1978 under the category "Investigations involving Medicare/-Medicaid Investigations by the Office of Inspector General," of which 5 cases and 13 convictions were misclassified under this category; (2) eight Project Integrity I cases and five Office of Investigations convictions were questionable attributions under the heading "Trends in Office of Investigations Accomplishments" in the 1979 Annual Report; and (3) the Office of Inspector General made significant efforts to cooperate with the Department of Justice in California and the FBI in the investigation of Medicare and Medicaid fraud.

**Agency Contact:** General Accounting Office (FTS) 987-3142.

**E00500-002**
*Income Maintenance Experiments: Need To Summarize Results and Communicate the Lessons Learned.* (HRD-81-46).
4/17/81; 10 pp. + 9 app. (80 pp.)
**OMB Funding Code/Title:** 75-0122-0-1-609 / Policy Research
**Program:** Policy Research
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 84-880, title XI, § 1110; 42 U.S.C. 1310). Economic Opportunity and Community Partnerships Act of 1974, as amended (P.L. 88-452, title II, § 232; 81 Stat. 703; 42 U.S.C. 2825).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Office of Economic Opportunity and the Department of Health and Human Services (HHS) initiated income maintenance experiments, the first ever in the United States, to measure the extent to which a guaranteed income would reduce recipients' work efforts. *Abstract:* GAO believes the experiments were important social research but identified several problem areas which may have affected the usefulness of the results. GAO recommended that Congress, in authorizing future social research such as the experiments, should require Federal agencies to: (1) prepare plans identifying end-users, user needs, and expected results; (2) set forth project monitoring and coordinating procedures, criteria, and standards by which to assess project progress and results; and (3) detail procedures for disseminating interim and final results to users and summarizing both technical results and operational lessons learned from the proposed projects. Further, the Secretary of HHS should summarize the four experiments' results in layman's terms and distribute them to all interested and affected Federal legislators and executive branch program managers. The lessons learned about the conduct of experiments should be summarized and shared with such agencies as the Department of Labor, Housing and Urban Development, Agriculture, and others planning or likely to conduct related research projects.

**Agency Contact:** General Accounting Office (202) 523-9076.

## ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION

**E00503-003**
*Survey of Clients Served in Community Mental Health Centers: First Year Implementation (Panel Survey).* (1882).
7/81
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Services
**CFDA NO.:** 13.295
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Mental Retardation Facilities and Community Mental Health Centers Construction Act of 1963, as amended (P.L. 88-164, title II, § 206; 89 Stat. 316; 42 U.S.C. 2689e).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This is the first phase of an ongoing project to provide previously unavailable information on the specific relationships among client characteristics, services utilization, organizational characteristics, costs, and treatment outcomes in Community Mental Health Centers (CMHCs). In this first phase 16 pre-selected representative CMHCs are being inducted into a specialized data collection project in which data on clients are being provided to the National Institute of Mental Health on a client specific rather than facility wide aggregated basis, thereby offering opportunities for a variety of important analyses which have not been possible before. In a subsequent project (ADM 79-341) an additional 32 CMHCs are being inducted, leading ultimately to a rotating ongoing representative cohort of 48 CMHCs.

**E00503-003**

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3683.

**E00503-004**

*Panel Survey, Phase II, Clients Served in Community Mental Health Centers.* (1883).
6/82
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Services
**CFDA NO.:** 13.295
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Mental Retardation Facilities and Community Mental Health Centers Construction Act of 1963, as amended (P.L. 88-164, title II, § 206; 89 Stat. 316; 42 U.S.C. 2689e).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is a follow-up to an earlier project of the same title. The earlier project inducted 16 Community Mental Health Centers (CMHCs) into a program of specialized data reporting, which provides data on client characteristics and services utilization to the National Institute of Mental Health on a client specific rather than facility wide basis, providing valuable additional information for national analysis of the program. This project will induct an additional 32 CMHCs into the cohort.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3343.

**E00503-005**

*Exploratory Evaluation and Field Testing of MIN Project Questionnaire: Phase I.* (1884).
In Process
**Contractor:** American Indian Resource Organization; 1955 East Broadway, Suite 3, Tempe, Arizona 85282
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Program Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Most In Need (MIN) program has developed an instrument (MIN Questionnaire #1) to assess the service delivery system for "most in need" children in funded project sites and to describe and clarify the major objectives of these projects. This study is to site visit and field test this instrument at all eight project sites. Based on the field test, the common themes and program changes will be identified and an assessment will be made of where, when, and how outcome studies could feasibly occur.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3304.

**E00503-006**

*Assessing the Need for the Community Support Program Target Population: Selected Methods for National and State Participation.* (1885).
9/80
**Contractor:** Human Services Research Institute; 919 18th Street NW, Washington, DC
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Services
**CFDA NO.:** 13.295; 13.242; 13.281; 13.282
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency; NTIS (PB 81-118655)
**Geographic Relevance:** National

*Abstract:* This project is examining currently available information bearing on the incidence and prevalence of chronically mentally ill persons living outside institutions in the United States and the needs of those people for support services, developing feasible models for analysis of that information, and using the best current information to develop estimates of the need for community support services for the chronically mentally ill in this country. Such estimates are necessary to plan rationally for development of further such services.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3343.

**E00503-007**

*Collaborative Data Collection and Analysis for Community Support Program Demonstration Projects.* (1886).
9/80; 442 pp.
**Contractor:** Market Facts, Inc., Public Sector Research Group; 1750 K Street NW, Washington, DC
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Program Support
**CFDA NO.:** 13.295; 13.242; 13.281; 13.282
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* This study surveyed a representative sample of clients from each of the Community Support Program (CSP) local demonstration projects. Information collected on each client included (1) social and demographic characteristics, (2) level of clinical and social functioning, and (3) utilization of CSP services over a specified period of time. Results of this national cross-sectional survey of clients of the CSP provides information useful for a variety of analytic and evaluative purposes.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3343.

**E00503-008**

*Uniform Mental Health Outcome and Performance Measures for Interstate Accountability: The Southern States.* (1887).
1/81
Hilary Hamlin
**Contractor:** Southern Regional Education Board; 130 Sixth Street NW, Atlanta, GA 30313
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Program Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is looking at: (1) the feasibility of another State (Tennessee) replicating a client outcome data system similar to that developed by the State of Oregon; (2) the compatability and comparability of client outcome measure within and across States (Southern); (3) the feasibility of linking outcome data to cost data to measure the cost-outcome and cost-effectiveness of mental health programs; and (4) the readiness of Southern States to implement cost and/or client outcome assessment systems. The project is also looking at the usefulness of the Oregon/Tennessee Quality of Life instrument with minority (Black) and chronically ill populations.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3476.

**E00503-009**

*Interstate Transfer of a Treatment Outcome Assessment System Concepts, Problems and Processes.* (1888).
4/81
Joe Alexander
**Contractor:** Western Interstate Commission for Higher Education; P.O. Box Drawer P, Boulder, CO 80302
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Program Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* This project is looking at: (1) the feasibility of another State (Tennessee) replicating a client outcome data system similar to that developed by the State of Oregon; (2) the compatability and comparability of client outcome measures within and across States (Western); (3) the feasibility of linking outcome data to cost data to measure the cost-outcome and cost-effectiveness of mental health programs; and (4) the readiness of Western States to implement cost and/or client outcome assessment systems. The project is also looking at the usefulness of the Oregon/Tennessee Quality of Life instrument with minority (Hispanic) and chronically ill populations.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3685.

**E00503-010**

*Design of a Statewide Strategy for Performance Measures for Mental Health Services: Oregon.* (1889).
5/81
Gerry Brodsky
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Program Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Based on previous statewide outcome studies, this project is looking at the use of cost-outcome performance measures from two standpoints: (1) the data system necessary to support such measures and (2) the development of a model system.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3476.

**E00503-011**

*Exploratory Evaluation of the State Manpower Development Program.* (1891).
2/81; 148 pp.
**Contractor:** Macro Systems, Inc.; 8630 Fenton Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Mental Health: Services
**CFDA NO.:** 13.295
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 42 U.S.C. 241, 242a).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* This project supported an evaluability assessment of the State Manpower Development Program. Activities included efforts to clarify and obtain consensus on the goals and objectives of the program, express the underlying program logic in the form of logic models, comparison of the program intent with implementation of the program in the field, an analysis of program plausibility, development of performance measures and indicators, and preparation of recommendations for program change and further evaluation of the program.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3476.

**E00503-012**

*A Followup Study of the Beneficiaries of the NIAAA Clinical Training Program.* (1892).
3/81
**Contractor:** Systemetrics, Inc.; Bethesda, MD
**OMB Funding Code/Title:** 75-1361-0-1-553 / Alcohol, Drug Abuse and Mental Health
**Program:** Alcohol Abuse: Training
**CFDA NO.:** 13.274

**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is a continuation of an effort initiated in late Fiscal Year (FY) 79 to (1) determine National Institute on Alcohol Abuse and Alcoholism funded trainee involvement in the alcoholism field following completion of their training and (2) to determine trainee perceptions of the strength and weakness of the training programs in which they were involved. The study, to be completed in the second quarter of FY 81, will provide helpful information in furthering development and planning related to the Institute Clinical Training Grant Program.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3306.

### E00503-013

*Assessment of State Alcohol Services Demonstration Program.* (1893).
4/81
**Contractor:** University Research Corporation; 5530 Wisconsin Avenue, Washington, DC 20016
**OMB Funding Code/Title:** 75-1361-0-1-551 / Alcohol, Drug Abuse and Mental Health
**Program:** Alcohol Abuse: Services, Grants to States
**CFDA NO.:** 13.257
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment, and Rehabilitation Act of 1970, as amended (P.L. 91-616, title III, § 301; 84 Stat. 1849; 42 U.S.C. 4571).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is to assess the State Alcoholism Services Demonstration Program in regard to implementation and impact. The first year will be directed to collection of baseline data and the development and refinement of data collection procedures followed by the start-up of collection. Results of the assessment of this program impact will provide information essential to assessing the potential of the transfer of responsibility of National Institute of Alcohol Abuse and Alcoholism treatment grants to the States nationwide and improvement of the system of alcohol services in the community.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3306.

### E00503-014

*NIAAA's Public Education Campaign Evaluation.* (1894).
6/82
**Contractor:** Kappa Systems Incorporated; Arlington, VA
**OMB Funding Code/Title:** 75-1361-0-1-552 / Alcohol, Drug Abuse and Mental Health
**Program:** Alcohol Abuse: Program Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is a continuation of a 24-month effort initiated in Fiscal Year (FY) 1980 to evaluate the National Institute of Alcohol Abuse and Alcoholism Public Education Campaign directed to (1) women, (2) women and Fetal Alcohol Syndrome (FAS), and (3) youthful drinking drivers. The objectives of this project are to: (a) assess effects of the campaign on target audiences regarding changes in awareness, knowledge, and attitudes, and to the extent possible assessment of changes in behavior; (b) assess various methods of distribution of campaign materials through States and intermediary groups; and (c) provide information that can be used to plan future public education programs.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3862.

### E00503-016

*ADM Impact Workshop.* (1896).
4/81
**Contractor:** Birch and Davis Associates, Inc.; Silver Spring, MD
**OMB Funding Code/Title:** 75-1361-0-1-552 / Alcohol, Drug Abuse and Mental Health
**Program:** Alcohol Abuse: Research; Drug Abuse: Research; Mental Health: Research
**CFDA NO.:** 13.271; 13.272; 13.273; 13.891; 13.277; 13.278; 13.279; 13.242; 13.281; 13.282
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The contractor will prepare, coordinate, and conduct a two-day workshop which will evaluate past and current research on the impact of alcohol, drug abuse, and mental health (ADM) treatment on medical care utilization and health status. Most importantly, the workshop will advise the Alcohol, Drug Abuse and Mental Health Administration and its Institutes regarding potential means and opportunities for studies and also regarding the most fruitful uses of future research monies on this topic. The contractor will also prepare a written report based on the conference.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-4408.

### E00503-017

*Review of ADAMHA Evaluation of Prevention Program Effectiveness.* (1897).
6/81
**Contractor:** National Institute for Advanced Studies; 1133 15th Street NW, Suite 1000, Washington, DC 20005
**OMB Funding Code/Title:** 75-1361-0-1-552 / Alcohol, Drug Abuse and Mental Health
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).

**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The contract is undertaken in coordination with the National Institute on Drug Abuse (NIDA) to provide the Alcohol, Drug Abuse and Mental Health Administration (ADAMHA) with a critical review of in-house prevention program evaluation activities. The main objective of the review is to inform ADAMHA policymakers as to how much confidence can be placed in reported findings of ADAMHA-funded primary prevention programs, i.e., a review, according to agreed upon methodological standards, of the quality of documentation efforts. It is also to provide the agency with an overview of the degree of documentation existing for prevention program effectiveness so that policymakers will know how much confidence to place in stated program results, i.e., ADAMHA is interested in knowing how projects/programs have been evaluated, what the evaluations show regarding efficacy, and which projects/programs have sufficient support and documentation to disseminate on a large scale. Another purpose is to indicate the degree to which current evaluations of minority-oriented programs provide culturally valid measures of project and program effectiveness. Addressing these objectives may lead to identifcation of gaps in the documentation and evaluation of ADM primary prevention projects and programs.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-3706.

**E00503-019**
*Management Assessment of the NIDA National Training System–Phase I and II.* (1899).
4/81
Keith L. Smith, Ph.D.
**Contractor:** JWK International Corp.; 7617 Little River Turnpike, Annandale, VA 22003
**OMB Funding Code/Title:** 75-1361-0-1-553 / Alcohol, Drug Abuse and Mental Health
**Program:** Drug Abuse: Training
**CFDA NO.:** 13.280
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Institute on Drug Abuse (NIDA) has established over the past 8 years a National Training System (NTS) with the mission to assure an adequate supply of competent personnel to work in the nation's drug abuse treatment and prevention programs. The NTS, comprised of an interlocking series of grants and contracts to States, educational institutions, and private firms, is being assessed by NIDA to maximize its efficiency and effectiveness and to assure its responsivenss to the manpower development needs of the drug abuse field. Thirteen "management issues" are to be addressed through the review of major reports, an analysis of the goals structure of the NTS and site visits to major components of the system. Components to be visited will include, but not be limited to: NIDA, the National Drug Abuse Training Center, 5 regional support centers, 10 representative State agencies, 20 representative treatment and rehabilitation programs, 20 representative prevention programs, the Career Development Center, the Management Intern Program, medical schools participating in the Career Teachers program, and organizations representing special populations served by the NTS. The contractor will submit a 30-50 page report of its assessment findings and recommendations. Findings will be supported with objective quantifiable documentation wherever possible. Deficiencies identified will be diagnosed as to probable causality. Standards of efficiency and effectiveness against which the NTS is measured will be explicitly stated and justified.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-6460.

**E00503-020**
*Design of a National Prevention Evaluation Resource Network (NPERN)–Phase I Design.* (1900).
In process
**OMB Funding Code/Title:** 75-1361-0-1-553 / Alcohol, Drug Abuse and Mental Health
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this project is to design an evaluation system that would assist States in the assessing the effectiveness of their prevention program. The system, when implemented in Fiscal Year 81, will provide to local prevention programs technical information on prevention evaluation methods and technical guidance in the design of appropriate program evaluations.

**Agency Contact:** Alcohol, Drug Abuse, and Mental Health Administration. (301) 443-2540.

## CENTER FOR DISEASE CONTROL

**E00504-001**
*Evaluation of Surveillance Systems in Several Provider Settings.* (1851).
6/81
**OMB Funding Code/Title:** 75-0943-0-1-551 / Preventive Health Services
**Program:** Epidemic Services
**CFDA NO.:** 13.283
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 95-626, title II, § 202, 204; 42 U.S.C. 247b).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* The purpose of this study is to evaluate the current public health surveillance of four infectious diseases: measles, rubella, salmonella, and hepatitis. The study is designed to determine: the degree to which completeness, timeliness, and consistency vary by month of year and by category of disease reporters; the time sequence from disease onset until the case report is received by the health department; and the proportion of all cases detected by current surveillance techniques. The contractor has initiated a 12-month period of individual case counts in the health jurisdictions chosen in accordance with the protocols and is editing all cases to prevent duplication and to insure accuracy. Upon completion of the 12-month reporting period, the contractor will analyze all data collected in accorrdance with the evaluation protocol. In addition to the New York State and Monroe County study, the State of Vermont is conducting a similar study on a statewide basis.

**Agency Contact:** Center for Disease Control. (404) 329-3491.

**E00504-002**
*Exploratory Evaluation of Model Standards.* (1852).
9/82
**OMB Funding Code/Title:** 75-0943-0-1-551 / Preventive Health Services
**Program:** Basic Preventive Health
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, as amended by; P.L. 95-626; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to evaluate the feasibility and success of negotiating measurable performance objectives between States and community agencies responsible for the types of preventive services covered in the document "Model Standards for Preventive Health Services." The study will assess the negotiation process itself, from a standpoint of forms, barriers to success, administrative costs, and other variables. It will subsequently assess also the actual attainment levels of negotiated commitments. Two States-Maine and California-will evaluate negotiations, one with local health departments and one with multiple community agencies. Data will consist of that generated by the study, such as questionnaires and cost analyses, and that generated locally for program needs and used to monitor measurable targets such as morbidity and services statistics. The report will present quantitative and qualitative assessment of the success of standards implementation in these states.

**Agency Contact:** Center for Disease Control. (404) 329-3243.

**E00504-003**
*Evaluation of the Extent to Which Potential Vaccine Recipients Comprehend "Important Information" Forms.* (1853).
11/30/80; 366 pp.
Joanna Tyler, Ph.D.
**Contractor:** Applied Management Sciences; 962 Wayne Avenue, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0943-0-1-551 / Preventive Health Services
**Program:** Disease Prevention: Immunization
**CFDA NO.:** 13.268
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 311, 317, as amended by; P.L. 95-626; 42 U.S.C. 241, 243, 247b).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* The objectives of this project were to develop and pilot test a study design to evaluate the extent to which potential recipients of vaccines or their parents or legal guardians comprehend "Important Information" forms which describe the risks and benefits of various vaccines. During the study, various instruments for measuring reading comprehension were developed and tested and a national study was designed and pilot tested. The pilot study produced the following major conclusions and suggestions: (1) a national field study to evaluate "Important Information" forms by testing client comprehension and weighing client and clinic characteristics is feasible; (2) with a few modifications, the basic study design is sound; (3) more planning of the study logistics important for implementation is required and recommended; (4) more data are needed to accurately analyze the client comprehension of the forms and the effects of client and clinic characteristics on such comprehension; (5) the actual and perceived reading comprehension instruments require refinement and (6) the reading level of the forms is too high for the clinic popluation and they need to be revised.

**Agency Contact:** Center for Disease Control. (404) 329-3738.

**E00504-004**
*Evaluation of Effectiveness of Reference Diagnostic Services.* (1854).
6/82
Eugene Rubel
**Contractor:** The Orkand Corporation; 8630 Fenton Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0943-0-1-551 / Preventive Health Services
**Program:** Technology Development and Application
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 307, 310, 311, 327, 352, as amended by; P.L. 95-626; 42 U.S.C. 241, 242l, 242o, 243, 254, 263).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will obtain information on: (1) the purpose and value of offering various laboratory tests; (2) the reasons that specimens are submitted to the Center for Disease Control (CDC); (3) the criteria and procedures for specimen submission, acceptance, and processing; and (4) the timeliness of specimen submission, analysis, and reporting and the usefulness of the test results for clinical, epidemiologic, and laboratory quality control purposes. Currently, reference diagnostic services are provided primarily to 54 State and territorial public health laboratories and, through them, as support to local public health and clinical laboratories. The study methodology will consist of describing and categorizing all current CDC diagnostic services, developing criteria for selection of representative tests to be studied in depth, conducting a survey of users of the services, and analyzing the data collected to support recommendations on continued services.

**Agency Contact:** Center for Disease Control. (404) 329-3260.

**E00504-005**
*Development of a System for Evaluating Surrogate Proficiency Testing Programs.* (1856).
6/81
**Contractor:** CAP Computer Center; 13919 West Bay Shore Drive, Traverse City, MI 49684
**OMB Funding Code/Title:** 75-0943-0-1-551 Preventive Health Services
**Program:** Technology Development and Application
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 307, 310, 311, 327, 352, as amended by; P.L. 95-626; 42 U.S.C. 241, 242l, 242o, 243, 254, 263).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will evaluate the efficiency of non-Federal performance evaluation programs to determine their acceptability as substitutes for the Federal CLIA Program for interstate licensure of laboratories and for medicare laboratory certification purposes. The contractor will compare various proficiency testing programs to that of the Center for Disease Control (CDC) using the grading system contained in the CDC document "Proposed Interim Proficiency Testing Program for Medicare Laboratories.".

**Agency Contact:** Center for Disease Control. (404) 452-4104.

**E00504-006**

*Impact of Personnel, Quality Control and Proficiency Testing Regulations on Quality of Clinical Laboratory Performance.* (1855).
1/82
Eugene Rubel
**Contractor:** The Orkand Corporation; 8630 Fenton Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0943-0-1-551 / Preventive Health Services
**Program:** Technology Development and Application
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 307, 310, 311, 327, 352, as amended by; P.L. 95-626; 42 U.S.C. 241, 242l, 242o, 243, 254).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will obtain information on: the nature and degree of actual subjection of clinical laboratories to the provision of CLIA, Medicare, and State mandatory regulations with regard to clinical laboratory personnel, quality control, and proficiency testing; the nature and degree of changes pursuant to such subjection; and changes in actual quality of performance of such laboratories pursuant to such subjection.

**Agency Contact:** Center for Disease Control. (404) 329-3263.

## FOOD AND DRUG ADMINISTRATION

**E00505-001**

*Need for More Effective Regulation of Direct Additives to Food.* (HRD-80-90).
8/14/80; 37 pp. + 2 app. (5 pp.)
**OMB Funding Code/Title:** 75-0600-0-1-554 / Salaries and Expenses
**Program:** Foods
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food, Drug and Cosmetic Act, as amended (P.L. 75-717, § 409; 42 Stat. 1479; 12 U.S.C. 348). Meat and Poultry Act (P.L. 90-201, title I, § 2; 81 Stat. 584; 21 U.S.C. 601 et seq.). Poultry Products Inspection Act (P.L. 90-492; 82 Stat. 791; 21 U.S.C. 451 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Food and Drug Administration (FDA) is responsible for insuring the safety and quality of a major segment of the Nation's food supply. FDA reviews industry petitions and publishes tolerances for the safe use of food additives, conducts research, develops analytical methods to detect and prevent food adulteration, sets standards for classes of food, and defines good manufacturing and sanitary practices. *Abstract:* The Food, Drug and Cosmetic Act requires that the safety of direct food additives be based on scientific evidence. However, the Act exempts from FDA review and approval substances generally recognized as safe (GRAS) by experts or approved for use before 1958 and allows the safety determination for some of those substances to be based on common use in food. GAO found that experience from common use in food has questionable value in assuring that an additive is safe, because individuals are exposed to numerous substances, including environmental contaminents, over a long period. Adverse effects from exposure to harmful substances may not occur for many years. Since FDA is not required to review and approve GRAS substances, there is no assurance that consistent criteria are applied in determining the safety of all such substances. Congress should amend the Federal Food, Drug and Cosmetic Act to eliminate exemptions for GRAS and prior sanction substances. The Secretary of Health and Human Services should direct the FDA Commissioner to publish regulations establishing review criteria for assessing the safety of food additives and issue guidance defining the methods and controls to be used in conducting scientific safety tests. Further, the FDA Commissioner should be directed to revise regulations which list substances that FDA affirmed as GRAS to indicate the kinds of evidence that support their safety.

**Agency Contact:** General Accounting Office (301) 443-2040.

**E00505-002**

*FDA's Regulation of Gentian Violet Appears Reasonable.* (HRD-80-91).
8/14/80; 61 pp. + 5 app. (17 pp.)
**OMB Funding Code/Title:** 75-0600-0-1-554 / Salaries and Expenses
**Program:** Drugs and Devices
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Food, Drug and Cosmetic Act, as amended (P.L. 75-717, § 501, as amended by; P.L. 85-929; 52 Stat. 1046; 21 U.S.C. 351-357).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Food and Drug Administration (FDA) is responsible for insuring the safety and quality of a major segment of the Nation's food supply and that animal drugs are safe and effective. FDA reviews industry petitions and publishes tolerances for the safe use of food additives, conducts research, develops analytical methods to detect and prevent food adulteration, and defines good manufacturing practices. *Abstract:* GAO was asked to determine if: (1) some FDA officials exhibited malice against certain companies and individuals who sold gentian violet; (2) the FDA regulatory machinery was improperly used to force some companies out of the market; and (3) if FDA was unresponsive to efforts made in good faith by three companies to resolve problems concerning the adequacy of safety and effectiveness data they submitted to FDA. No evidence was found to substantiate any of the charges. FDA has not approved gentian violet for use in veterinary products and has determined that gentian violet does not qualify for interim food additive status. The safety and effectiveness of gentian violet in veterinary use have not been demonstrated, nor has its effectiveness as a mold inhibitor in animal feeds been demonstrated. According to FDA, the safety must be demonstrated in long-term tests designed to assess whether or not gentian violet is carcinogenic. The GAO review disclosed that the regulatory actions taken by FDA against three firms were not unreasonable in view of the FDA decisions that gentian violet products are unapproved as food additives and new animal drugs. Although some statements made by FDA officials to Members of Congress were inaccurate, GAO could not conclude that these were deliberate attempts to discredit or drive the firm out of business.

**Agency Contact:** General Accounting Office (301) 443-2040.

## HEALTH RESOURCES ADMINISTRATION

**E00506-001**

*Pilot Study–Energy Impact on Delivery of Health Services by Hospitals in Northeastern States.* (1951).
12/80
Robert Glavin
**Contractor:** Human Resources Management, Inc.; 1101 30th Street, Suite 301, Washington, DC 20027
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Facilities: Program Support
**CFDA NO.:** 13.983
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XVI, § 1610, as amended by; P.L. 93-641, § 4; 42 U.S.C. 300r).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this project is to learn the status of individual facility planning for energy induced emergencies and the specific impacts of rapidly increasing energy costs and energy shortfalls on health services delivery and costs. Data to be collected include: energy type changes, consumption and cost patterns, employee and service staffing patterns, percentages of occupancy, collection of community data including changes in public transportation systems, closing of health facilities, major employment changes, and major population changes. Findings will be used to educate health planners and decision makers that failure to include energy as a resource to health planning will result in a deterioration of our health care delivery system.

**Agency Contact:** Health Resources Administration. (301) 436-7263.

**E00506-003**

*Design Information Acquisition Methods Regarding 748 and 749 Eligibility Requirements.* (1953).
2/81
Marcia S. Lane
**Contractor:** Association of University Programs in Health Administration; 1755 Massachusetts Avenue NW, Suite 310, Washington, DC 20036
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Public Health Assistance
**CFDA NO.:** 13.961; 13.962; 13.963; 13.964
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee, *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 748, 749; 42 U.S.C. 294r, 294s).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* P.L. 94-484 currently provides for two types of traineeship grants in public health. Section 748, Public Health Traineeships, authorizes grants to accredited schools of public health and other public or nonprofit institutions which provide graduate or specialized training in public health and which are not eligible to receive a grant under section 749. These grants provide traineeships (tuition, fees, and stipends) for students pursuing graduate degrees. Traineeships for students in other graduate programs, authorized under Section 749, are grants to "public nonprofit private educational entities, including graduate schools of social work, but excluding accredited schools of public health," which offer a program in health administration, hospital administration, or health policy analysis and planning. As a requirement for receipt of these grants, each institution must assure that a percentage of all funds awarded go to students who have previously received a postbaccalaureate degree or have a year's work experience in health services. This project will design the instruments, methods, and approaches necessary to test the assumption that these Federal conditions for traineeship support assure greater academic and employment success for these individuals, increase the number and availability of trained public health professionals in priority categories, and have no negative influence on career opportunities for persons entering the public health professions which are related to characteristics of sex and/or ethnicity.

**Agency Contact:** Health Resources Administration. (301) 436-6800.

**E00506-004**

*Evaluation of Family Practice Residency Programs.* (1952).
12/80
**Contractor:** Koba Associates; 1441 L Street NW, Washington, DC 20417
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Primary Care
**CFDA NO.:** 13.379; 13.896
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 786; 42 U.S.C. 295g-6).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Section 767 of the Comprehensive Health Manpower Training Act of 1971 and Section 786 of P.L. 94-484 authorize the development and operation of Family Practice Residency Programs. The primary purposes of family medicine grants are to stimulate the growth of these programs, increase the proportion of physicians entering primary care as a career, and ultimately make primary care services available to the general population. This evaluation is designed to provide current information on the developmental and operational experiences relating to family practice residency programs and, in particular, to test the utility and impact of Federal support in its present form. Using the existing data, an analysis will be conducted of the following areas: apparent impact of the Family Practice Programs on specialty and geographic distribution of participating physicians; individual program factors which tend to optimize geographic distribution of residents to areas in which there is a shortage of primary care physicians; and identification and determination of the apparent impact of factors which explain initiation, continuance, and size of programs, including Federal support as a variable.

**Agency Contact:** Health Resources Administration. (301) 436-6587.

**E00506-005**

*A Report on Medical School Recipients of Financial Distress Grants.* (1955).
12/80
**Contractor:** Cresap, McCormick and Padget; 1776 K Street NW, Washington, DC
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Other Training Support Assistance
**CFDA NO.:** 13.381
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Ap-

propriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 773; 42 U.S.C. 295f-3).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* The findings of this study document the effectiveness with which the Financial Distress program has met its purpose. As a result of the program, each of the eight recipient institutions has succeeded in attaining and maintaining financial solvency. In an era of economic uncertainty, with a reduction in Federal institutional and research support, and a reduction in private philanthropy, such a program will be required to assure continued development of physicians, especially in the primary/ambulatory care specialties, to serve in the Nation's health manpower shortage areas. Thus, in addition to the documentation, the study shall serve also as a basis for review and evaluation of the policy and procedures which must govern a continuing program in order to enhance the strengths and eliminate, or at least reduce, the weaknesses in the expectation of an even larger role over the next several years.

**Agency Contact:** Health Resources Administration. (301) 436-6580.

**E00506-006**
*Evaluation of Training on Dental Practices.* (1956).
3/81
Michael Chapko
**Contractor:** University of Washington; Seattle, WA 98915
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Dental Assistance
**CFDA NO.:** 13.319; 13.967; 13.968
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 783; 42 U.S.C. 295g-3).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Program Objectives:* The Training in Expanded Auxiliary Management (TEAM) Grant Program was initiated in 1971. The TEAM approach to the delivery of dental services is one which can increase the productivity of the current dental care system. The concept is based on increasing efficiency and productivity through incorporation of management philosophies and utilization of expanded function auxiliaries. The purpose of the TEAM Program is to demonstrate to and educate dental students in the organization and management of a multiple auxiliary dental team practice as a means of increasing the productivity of the current dental delivery system.
*Abstract:* This study is to design a project to assess the impact of TEAM training on dental practice. The study is to be designed so that practices of dentists who had TEAM training will be compared to dentists who did not have TEAM training as dental students. The characteristics of practices to be studied include information on auxiliaries and production and economic outputs such as gross and net income. The data will be analyzed to determine the impact of the TEAM training on dental practice and to determine the effectiveness and impact of the TEAM grant program.

**Agency Contact:** Health Resources Administration. (301) 436-6520.

**E00506-007**
*Evaluation of the Effectiveness of the Health Professions Loan Repayment Program.* (1957).
6/81
Leonard Greenberg
**Contractor:** Mandex, Inc.; 1616 Anderson Road, McLean, VA 22102
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Health Professions Student Assistance
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 741; 42 U.S.C. 294n).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Health Professions Loan Repayment Program is authorized by Section 741(f) of the Public Health Service Act, as amended. This authorization enables the Health Resources Administration to pay a portion of education loan balances owed by health professionals as a condition for their agreement to enter into and remain in practice in designated health manpower shortage areas. In 1979, the General Accounting Office questioned the need for continuation of this program as an effective means for remedying existing shortages of physician practitioners throughout the Nation. The purpose of this project is to design and conduct an assessment of the role of the loan repayment program in attracting and retaining program participants in manpower shortage areas. For the most part, retrospective data will be collected from loan recipients currently in medical practice.

**Agency Contact:** Health Resources Administration. (301) 436-6788.

**E00506-008**
*The Effect of Physician Supply and Mix on the Cost of Health Care Services.* (1958).
11/80
**Contractor:** Resources Research Corporation; 3833 Texas Avenue, Suite 256, Bryan, TX 77801
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Health Professions Analysis
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 708; 42 U.S.C. 292h).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* Rapid growth in health care expenditures during the past decades has created controversy over appropriate health manpower policy. Those proposing reductions in the growth of health manpower often cite counterproductive effects of a physician surplus as argued from a supplier-induced demand or demand creation theory. According to this theory, physicians deliberately create demand and overutilization of professional care due to the ignorance of patients and the rapid growth in the stock of physicians. An evaluation of the demand creation theory found that the model is incomplete and contains internal inconsistencies. Its apparent goal is to explain the positive correlation between physicians' fees and physician density. Extensions of the model addressing equally important empirical evidence become troublesome and inaccurate. A completed demand creation model developed within this project yields predictions largely indistinguishable from an expanded demand-supply model with patient waiting time included. Presently, data necessary to test between models are unavailable. Without convincing empirical support of a completed model, it is inadvisable to adopt demand creation premises within a forecasting model of the health care market. The Bureau of Health Professions should continue with its existing model, making continual refinements but not adopting the alternative approach. Continued growth of the stock of physicians will in the long run retard inflationary pressures and promote a broader geographical dispersion of physicians.

**Agency Contact:** Health Resources Administration. (301) 436-6700.

### E00506-009

*Assessment of Community Organization Program Outcomes on the Recruitment, Admission and Retention of Disadvantaged Students in the Health Professions.* (1959).
11/81
Naomi Booker
**Contractor:** Verve Research Corporation; 51 Monroe Street, Rockville, MD 20850
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Disadvantaged Assistance
**CFDA NO.:** 13.822
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 787, 798; 42 U.S.C. 295g-7, 295h-7).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* An assessment of the contribution community organization grantees have made/are making to legislative objectives that authorize the Health Career Opportunity Program (HCOP) is being undertaken. Objectives include the recruitment, admission, and retention of disadvantaged students in health professions training and their graduation. Community organizations are one of three categories of HCOP grant recipients. Others are undergraduate institutions and health professions schools. It is expected that the study will provide information that will give insight into the impact of these grants and be useful as a management information tool, in the selection of grantees, in the monitoring of grants, and in the provision of technical assistance. Process and outcome data will be collected from project staffs, students, and selected educational institutions. Descriptive and statistical analysis will be performed as appropriate. The entire universe of 52 grantees, as well as approximately 300 students, are to be surveyed. Additionally, seven representative projects are to be selected for in-depth case studies. The projects under study are located throughout the country and serve individuals who are disadvantaged by virtue of race/ethnicity, economic status, and/or by sex. The final report will include the case studies, an executive summary, a report of study findings, and recommendations that would facilitate improved program objective accomplishment. It is expected that the study results will be published and made available to all HCOP grantees and potential grantees and other interested individuals and entities.

**Agency Contact:** Health Resources Administration. (301) 436-7219.

### E00506-010

*Evaluation of the Impact of Residency Training in the General Practice of Dentistry: Phase II.* (1960).
8/81
Patricia Fishburne
**Contractor:** Response Analysis, Inc.; P.O. Box 158, Princeton, NJ 08540
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Dental Assistance
**CFDA NO.:** 13.319; 13.889; 13.897
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 786; 42 U.S.C. 295g-6).
**Availability:** Agency
**Geographic Relevance:** Natonal

*Abstract:* P.L. 94-484 provides support for grants to institutions to develop and improve general practice residency programs in dentistry. At the present time there are no available data to indicate whether, or to what extent, training of this nature results in any demonstrable improvements in the competence of dentists who have taken these programs, when compared to those that have not. Through a previous contract, a survey design and survey instrument were developed to compare the profiles of dental practices of dentists who have completed General Practice Residencies compared to dentists who have not. This design and instrument will be used in the survey to be conducted under this study. This study proposes to test the hypothesis that a General Practice Residency experience leads to differences in the profiles of dental practice shown by graduates as compared to non-graduates. The test of this hypothesis will provide valuable input into later decisions concerning Federal support to general practice residency programs.

**Agency Contact:** Health Resources Administration. (301) 436-6610.

### E00506-011

*Development of a Methodology to Assess Community Service and Uncompensated Services Assurances Given by Titles VI and XVI Assisted Facilities.* (1961).
3/81
Odis G. Kendrick
**Contractor:** Planning and Human Systems, Inc.; 3200 New Mexico Avenue NW, Suite 200, Washington, DC 20016
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Facilities: Program Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XVI, § 1610; 42 U.S.C. 300r).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study was designed to develop a methodology to evaluate the impact of the Title XVI regulations and their effectiveness. Should the evaluation results demonstrate that the new rules are not effective, the Department of Health and Human Services will reconsider the applicable provisions of the regulations. Results from this study should indicate whether the new rules increased access to uncompensated and community services provided by Titles VI and XVI assisted facilities. Also, identification of problems resulting from the new rules will help the Bureau of Health Facilities to make the appropriate administrative changes and to recommend legislative actions needed to improve the efficiency and performance of Titles VI and XVI recipients. The findings will also provide information needed to improve policy and management decisions to assure that recipients of Titles VI and XVI funds are providing uncompensated and community services consistent with the new statutory requirements. Quantitative and qualitative aggregate data and information will be collected from the facilities and analyzed. This information will include health services and fiscal data from about 7,000 health facilities throughout the United States, Guam, the Trust Territories of the Pacific Islands, American Samoa, Puerto Rico, and the Virgin Islands. The final report will present a methodology to be used to evaluate the impact and effectiveness of the new rules. The final regulations, which incorporate comments from health care providers, consumers, and government groups, were issued on May 18, 1979. These regulations become effective for most obligated health care facilities on September 1, 1979, and for the remainder on May 1, 1980.

**Agency Contact:** Health Resources Administration. (301) 436-6893.

### E00506-012

*Research Design To Evaluate Recruitment and Retention of Minorities for Allied Health.* (1962).
6/81
Naomi Booker
**Contractor:** Verve Research Corporation; 51 Monroe Street, Rockville, MD
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Allied Health Assistance
**CFDA NO.:** 13.967; 13.968
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 791, as amended by; P.L. 94-484; 42 U.S.C. 295h).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Sections 796(a) and 797 of P.L. 94-484 authorize "establishment of methods of recruitment, training, and retaining of allied health professionals." Evidence has shown that the number of minority allied health workers has gradually increased during the past 10 years; however, specific information about the level of training, the number of minorities currently enrolled in allied health educational programs, and the methods employed to recruit and retain minority students in the allied health professions is lacking. This study proposes to assess the effectiveness of federally-supported educational programs funded under sections 796 and 797 in attracting and retaining minorities in allied health educational programs. The contractor shall design and develop survey instruments and methodologies which will: (1) solicit information about the degree to which the purposes established in P.L. 94-484 are being met for minority students; (2) determine the kinds of activities which have been initiated to increase the enrollment and retention of minorities in allied health educational training programs; and (3) assess the impact of training program activities toward meeting these goals in terms of recruitment and retention.

**Agency Contact:** Health Resources Administration. (301) 436-6800.

### E00506-013

*Evaluability Assessment of Appropriateness Review.* (1963).
**Contractor:** Macro Systems, Inc.; 8630 Fenton Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Planning: Planning Methods Development
**CFDA NO.:** 13.293; 13.294
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XV, § 1516, 1525, as amended by; P.L. 96-79; 42 U.S.C. 300m-4; 42 U.S.C. 3001-3005).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* Sections 1513(g) and 1523(a)(b) of the Public Health Service Act as amended by the Health Planning Amendments of 1979 (P.L. 96-79) authorizes all Health Systems Agencies (HSAs) and State Health Planning and Development Agencies (SHPDAs) to perform regular review to determine the continued appropriateness of existing institutional and home health services in the health service area. In making this review of health services, the agency must consider the need for the service; its accessibility and availability, financial viability, and cost effectivenss; and the quality of the services provided. In order to do this, the agency must collect and analyze data; establish criteria and standards; develop and carry out a review process for comparing existing services to the criteria and standards; and make public the resultant findings. The purpose of this exploratory evaluation is to: (1) ensure that program objectives and assumptions are well defined, agreed to, and plausible; (2) determine if program inputs and operations match program objectives; (3) determine feasible appropriate measures of program objectives and program operations; and (4) identify feasible evaluation and management options. The products of this evaluability assessment will be models describing the intent of the review function, actual review processes, and agreed upon measures of performance that will be used to frame short- and long-term evaluation studies to obtain information on appropriateness review implementation.

**Agency Contact:** Health Resources Administration. (301) 436-6856.

### E00506-014

*A Study for Nurse Practitioner Programs, Students, Graduates and Employers of Nurse Practitioners.* (1965).
12/82
Dr. Harry Sultz
**Contractor:** The Research Foundation of State University of New York; P.O. Box 9, Albany, NY 12201
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Nursing Assistance
**CFDA NO.:** 13.359; 13.386; 13.298
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VIII, § 822, as amended by; P.L. 96-76; 42 U.S.C. 296m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to utilize the methods developed in prior contracts with the State University of New York at Buffalo to evaluate Nurse Practitioner programs, students, and graduates of the programs. The data obtained from this study will be of utmost value in policy decisions, in implementation of future legislation, and in providing a clear direction for future planning in the administration of the Division of Nursing's Nurse Practitioner Program.

**Agency Contact:** Health Resources Administration. (301) 436-6208.

### E00506-015

*The Area Health Education Center Program National Evaluation Workshop Meeting.* (1966).
10/80

Angela L. Edwards
**Contractor:** Thomas Buffington and Associates; 2410 Ontario Road NW, Washington, DC 20009
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education (Area Health Education Centers)
**CFDA NO.:** 13.824
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 781, as amended by; P.L. 94-484; 42 U.S.C. 295g-l).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The project organized a national conference to provide an opportunity for a wide spectrum of interested parties to review, crystalize, and evaluate the substance of eight years of Federal and university experience in developing the national Area Health Education Center program. Through working sessions, the conference provided guidance in developing protocol to develop stategy for future evaluations of the national program. The conference was held in August 1980. Conference documentation has not yet been completed.

**Agency Contact:** Health Resources Administration. (301) 436-6650.

**E00506-016**
*Functioning and Utilization of Nurse Practitioners and Their Impact on Delivery of Health Care.* (1967).
6/82
Dennis Lyman, Ph.D.
**Contractor:** Medicus Systems; 7315 Wisconsin Avenue NW, Bethesda, MD 20014
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Nursing Assistance
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VIII, § 822, as amended by; P.L. 96-76; 42 U.S.C. 296m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to help close the information gap regarding the functioning and utilization of nurse practitioners by taking a critical look at the role and performance of nurse practitioners in selected practice settings. Attention will be given to the identification of factors which impact on nurse practitioner utilization. Tasks to be completed under this contract include a literature review and development of data collection instruments to collect data on demographic characteristics of practitioners, practice setting characteristics, and the role, function, and utilization of the nurse practitioner in the practice setting. Data collection teams will collect data on site from a sample of practices. The data will be analyzed and a final report completed.

**Agency Contact:** Health Resources Administration. (301) 436-6208.

**E00506-017**
*Evaluation of Regional and State Educational Systems Funded under Section 796 of P.L. 94-484.* (1968).
6/81
William Schlenger
**Contractor:** Research Triangle Institute; P.O. Box 12194, Research Triangle Park, NC 27709
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Allied Health Assistance
**CFDA NO.:** 13.967; 13.968
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 796, as amended by; P.L. 94-484; 42 U.S.C. 295h-5).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study of four project grants funded under Section 796 of P.L. 94-484 is designed to evaluate the current status and future potential of regional or State educational systems to coordinate and manage allied health and nurse education programs on a Statewide or regional basis, linking manpower planning and geographic placement needs with health planning agencies. The context, inputs, process, and outcomes of the four projects will be described and assessed. Secondary sources of information will be utilized.

**Agency Contact:** Health Resources Administration. (301) 436-6800.

**E00506-021**
*Evaluation of Loan and Modernization Grant Programs in Addressing the Needs of the Medically Underserved.* (1973).
6/81
Ed Billingy
**Contractor:** Triton Corp.; 910 17th Street NW, Suite 632, Washington, DC 20006
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Facilities: Facilities Financing/Loan Monitoring
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XVI, § 1610, as amended by; P.L. 93-641, § 4; 42 U.S.C. 300p-1).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will assess the roles Titles VI and XVI loan and modernization grant programs have played in assisting acute care facilities located in urban and rural poverty areas to provide health services to the medically underserved. Data on approximately 790 assisted facilities will be available from computer files and will be the basis of a series of comparative analyses to determine whether there are any significant differences in characteristics between poverty area and non-poverty area facilities. Follow-up case studies of unfunded Sec. 1625 (now Sec. 1610(a)) applicants and successful applicants will be conducted to assess the consequences of disapproval as well as characteristics of successful applicants. The study findings will expand the knowledge base about the capability of acute care facilities in poverty areas to maintain and improve their service capacity, an issue which has important implications for the health facilities financing program.

**Agency Contact:** Health Resources Administration. (301) 436-7220.

**E00506-022**
*An Evaluation of Enrollment Trends of Minority Students in Pre-Health Sciences and Health Sciences Schools.* (1974).
9/81
Jean-Marie Mayas, Ph.D.
**Contractor:** Lawrence Johnson and Associates; 4545 42nd Street NW, Suite 103, Washington, DC 20016
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Disadvantaged Assistance; Health Professions Education: Health Professions Institutional Assistance; Health Professions Education: Health Professions Student Assistance
**CFDA NO.:** 13.822; 13.339; 13.381; 13.384
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 787, 798, as amended by; P.L. 94-484; 42 U.S.C. 294m, 295, 295f).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objectives of the study are to identify the social, institutional, financial, and other relevant factors that act as barriers which reduce opportunities for minority groups to pursue health professions; to analyze the effect of these factors on admission, attrition, and graduation of minority groups from health professions schools; and to develop recommendations on how the Federal government can change existing or institute new programs and guidelines to increase the number of minorities entering and graduating from health professions schools. Secondary data sources will be used to document the enrollment trends of minorities in health professions schools over the past few years. A sample of minority students in their last year at pre-health sciences schools, who have taken the MCAT or DAT, will be surveyed to determine their career aspirations and how they were developed; schools to which they have applied and responses; levels of assistance received from health sciences advisors; and avenues of financial assistance of which they are aware and for which they have applied. In addition, 12 pre-health sciences schools will be chosen for in-depth case studies to augment data from the survey.

**Agency Contact:** Health Resources Administration. (301) 436-7222.

**E00506-023**
*Impact Study of Federally Financed Aid Programs for Minority and Women Dentists: Career Choice and Practice Location.* (1975).
9/81
Robert Hankin
**Contractor:** Urban Systems Research and Engineering, Inc.; 36 Boylston Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Health Professions Student Assistance; Health Professions Education: Disadvantaged Assistance
**CFDA NO.:** 13.288; 13.342; 13.339; 13.381; 13.384; 13.822
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 740, 787, as amended by; P.L. 94-484; 42 U.S.C. 294m, 295g-7).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Health Professions Educational Assistance Act of 1976 provides support for the training of health professions in various fields, including dentistry. The law is designed primarily to improve health services in manpower shortage areas. Administration of Section 787 of the law, which supports the recruitment of students from disadvantaged backgrounds into health professions training, is the responsibility of the Office of Health Resources Opportunity. This study will be a nation-wide survey of approximately 7,500 recent dental school graduates to determine the impact of federally-financed aid programs on the practice location and practice mode preferences of minority and women dentists, as compared to those of white male dentists. Specifically, the survey will focus on two loan programs administered by the Public Health Service: The Health Professions Student Loan Program and the National Health Service Corps. Analysis of survey data will provide information that will assist the government in its efforts to improve the geographic distribution of dental practitioners, encourage a more heterogeneous membership in the dental professions, and chart the future direction of Federal aid and manpower programs.

**Agency Contact:** Health Resources Administration. (301) 436-7222.

**E00506-024**
*Evaluation of HRA Supported Nurse Training and Evaluation Programs in Meeting Needs for Nurses in Hospitals, Nursing Homes and Ambulatory Care Facilities.* (1976).
8/81
Dr. Gary Gaumer
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Nursing Assistance
**CFDA NO.:** 13.359; 13.361
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VIII, § 821, as amended by; P.L. 96-76; 42 U.S.C. 297).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to analyze and interpret existing studies and information to provide answers to policy questions concerning: (1) the extent of a match or mismatch between skills developed in nursing education and skills requirements in hospitals, nursing homes, and ambulatory care settings; (2) the extent to which Federal support for nursing education has affected the match or mismatch; and (3) implications of findings for Federal policy, to date, on nursing education and supply and requirements for nurses. Emphasis is placed on Federal legislation and programs, 1964 to 1980, supporting nurse training and education, particularly the three types of programs preparing individuals for licensure as registered nurses. The major tasks of the contract include development of policy questions and answers focusing on: (1) the relationship of Health Resources Administration (HRA)-supported programs to the registered nurse supply; (2) the need for registered nurses in hospitals, nursing homes, and ambulatory care facilities; (3) the match between the supply of and need for registered nurses; (4) implications for the appropriateness of HRA-supported programs to date; (5) characteristics of the nurse employment market related to the alleged shortages of nurses; and (6) changes, if any, needed in HRA support to meet current requirements for nurses in hospitals, nursing homes, and ambulatory care facilities. The findings of this study will be used to develop recommendations for Federal policies and programs concerning nursing education.

**Agency Contact:** Health Resources Administration. (301) 436-7274.

**E00506-025**

*An Evaluation of the Effects of NHSC Physician Placements upon Medical Care Delivery in Rural Areas.* (1978).
3/81
Barbara H. Kehrer
**Contractor:** Mathematica Policy Research, Inc.; P.O. Box 2393, Princeton, NJ 08540
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources; 75-0350-0-1-551 / Health Services
**Program:** Health Professions Education: Primary Care; Community Health Services: Health Personnel Development and Service
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 751; 42 U.S.C. 294t). (P.L. 78-410, title III, § 331; 42 U.S.C. 254d).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this joint Health Resources Administration/Health Services Administration evaluation is to empirically determine the impact of National Health Service Corps (NHSC) placements upon health care delivery and upon access to health care within communities served by the Corps. More specifically, the contractor will determine changes in care delivery patterns attributable to the placement of NHSC physicians as well as investigate differences in productivity both among NHSC physicians and between NHSC and private-sector physicians. A second purpose is to identify differences, if any, in morbidity and treatment between patients seen by NHSC and those seen by private-sector physicians. A third purpose is to determine whether the NHSC has reduced access barriers for communities and subpopulation groups. Findings from this study will be relevant to the redesignation of existing shortage areas and to the modification of shortage area criteria. In addition, study results will furnish information about the deployment of NHSC physicians. Finally, the study will yield results concerning the efficiency and effectiveness of the NHSC and suggest possible program alternatives.

**Agency Contact:** Health Resources Administration. (301) 436-8996.

**E00506-026**

*Evaluation of the Ability of Health Planning Agencies To Provide Information on Progress toward National Guidelines and National Health Priorities.* (1979).
3/81
Robert Bruce
**Contractor:** The Grandville Corporation; 1133 15th Street NE, Suite 1100, Washington, DC 20005
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Planning: Program Support
**CFDA NO.:** 13.293; 13.294
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XV, § 1534, as amended by; P.L. 96-641; P.L. 96-79; 42 U.S.C. 300n-3).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will identify the data needs relevant to Section 1501(e) requirements of the Public Health Service Act as amended by the Health Planning and Resources Development Amendments of 1979. This will involve a careful examination of the intent and language of the legislation in order to determine the data necessary to be responsive to the law. This task will define the scope of the project and provide direction to the data aggregation activities which will follow. Next, the study will review existing data sources in order to determine the information available on health planning issues, including that currently supplied to the Health Resources Administration by the health planning agencies. It will then develop a strategy for a recommended data set and a methodology for linking data on health system and health status changes with health planning goals, objectives, implementation strategies, and resource requirements. It is assumed that if some of the information identified as necessary to meet the 1501 requirements is not currently available, it will be necessary to assess the ability of planning agencies to provide this information in the future. Therefore, telephone contacts and/or site visits to health systems agencies and State health planning and development agencies will be conducted to assess their current abilities to supply needed information.

**Agency Contact:** Health Resources Administration. (301) 436-8996.

**E00506-027**

*Assessment of the Early Warning Loan Monitoring System of the Bureau of Health Facilities.* (1980).
2/81
Robert M. Clinkscale
**Contractor:** LaJolla Management Corporation; 7910 Woodmont Avenue, Suite 1301, Bethesda, MD 20014
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Facilities: Facilities Financing/Loan Monitoring
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XVI, § 1610, as amended by; P.L. 96-79; 42 U.S.C. 300r).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The need for an effective loan monitoring system has been discussed in a number of studies; the most critical was published by the General Accounting Office on 6/27/79 and entitled "Report to the Congress on Hospital Loan Assistance Programs: Actions Needed to Reduce Anticipated Defaults." The problem was the inability of the Department of Health and Human Services to monitor a large loan portfolio, to identify potential defaults, and to offer timely technical assistance to the facility. Furthermore, the Government could be liable for payments under the Federal guarantee or become "owner" of bankrupt facilities. THe Bureau of Health Facilities is developing the Early Warning Loan Monitoring System (EWLMS), an automated system designed to compute the financial strength of a facility through multivariate discriminate analysis. The system can rank the facilities by category: (1) good loan–little chance of default; (2) marginal loan–potential default; and (3) defaulted loan–actual default with one or more payments in arrears. Financial data for the EWLMS will come primarily from the Medicare Cost Report Form 2552, a useful source, readily available in a standardized format. Audited financial statments from the facilities provide supplementary data. The EWLMS will provide a management tool for both Regional and Central Office staffs in their stewardship of the loan portfolio.

**Agency Contact:** Health Resources Administration. (301) 436-7755.

**E00506-028**

*Conversion and Discontinuance Program Evaluation Design.* (1981).
2/81
Eugene J. Rubel

**Contractor:** The Orkand Corporation; 8630 Fenton Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Facilities: Facilities Financing/Loan Monitoring
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XVI, § 1642, as amended by; P.L. 96-79; 42 U.S.C. 300t-12).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is to develop an evaluation design for the demonstration phase of the conversion and discontinuance (C/D) program authorized by P.L. 96-79. The evaluation design will define the variety of experiences which need to be examined to develop and assess the effectiveness of alternative designs for a C/D program beyond the demonstration phase and the procedures to be used by the Bureau of Health Facilities (BHF) to choose among applicants for grants in the demonstration stage to insure an optimum mix of awards for evaluation. A report to the Congress on the effects of the C/D program is required by the authorizing legislation; this project will also provide information for that report. The contractor will synthesize information from existing sources. In collaboration with BHF staff, short issue papers will be written covering the relevant dimensions of institutional and conditional variety. An evaluation design will be developed based on an analysis of the most important issues to be explored during the demonstration. The problem of conducting an effective demonstration evaluation with limited resources will be specifically addressed.

**Agency Contact:** Health Resources Administration. (301) 436-7704.

### E00506-029

*Evaluation of the Relationship of Legal and Economic Issues to Conversion and Discontinuance of General Hospital Inpatient Capacity.* (1982).
12/80
Michael L. Ziegler
**Contractor:** The Trustees of Columbia University in the City of New York; Box 20, Low Memorial Library, New York, NY 10027
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Facilities: Facilities Financing/Loan Monitoring
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XVI, § 1642, as amended by; P.L. 96-79; 42 U.S.C. 300t-12).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The impact of State laws on legal and economic aspects of conversion or discontinuance of acute inpatient capacity will be explored. The report will focus on accountability and fiduciary responsibility of the hospital trustees, substance of the discontinuance process, antitrust aspects, licensure, and restricted funds.

**Agency Contact:** Health Resources Administration. (301) 436-7704.

### E00506-030

*Methods for Determining and Evaluating Discontinuance Project Areawide Savings.* (1983).
12/80
Ed Billingy
**Contractor:** Triton Corporation; 910 17th Street NW, Suite 632, Washington, DC 20006
**OMB Funding Code/Title:** 75-0712-0-1-551 / Health Resources
**Program:** Health Facilities: Program Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XVI, § 1610, as amended by; P.L. 96-79; 42 U.S.C. 300r).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The authorizing legislation for the conversion and discontinuance grants program specifically prohibits a grants award whenever the Secretary of Health and Human Services is unable to demonstrate that the cost of providing inpatient health services in the area will be lower after the discontinuance compared with before the discontinuance. The objective of this project is to construct a relatively simple method to estimate savings from discontinuance at the areawide level using existing data. Papers written by three different authors will discuss the economic issues and factors associated with capacity reduction/closure, the financial and budgetary issues involved in reduction of excess capacity, and the market and community impacts of closure. The cost savings methodology will be constructed from the components and knowledge provided in the three issue papers. An expert advisory panel will be involved throughout the project to review the intermediate and final products.

**Agency Contact:** Health Resources Administration. (301) 436-7704.

### E00506-031

*Evaluation of the Effectiveness of the Placement Mechanisms in Physician Assistant Programs Required by Section 783 of P.L. 94-484.* (1984).
12/80
**Contractor:** JWK International Corporation; 7617 Little River Turnpike, Annandale, VA 22003
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Other Training Support Assistance
**CFDA NO.:** 13.886
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 783, as amended by; P.L. 94-484; 42 U.S.C. 295g-3).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation is designed to provide more definitive information regarding the usefulness and utilization of the deployment mechanisms and how they function within physician assistant training programs. This investigation shall determine the amount and type of shortage area experience the students receive during training and whether these experiences have had any affect on the deployment patterns of graduates from the training programs. The evaluation shall also determine what, if any, assistance the programs offer in helping graduates find jobs in health shortage areas and in primary ambulatory care settings in which the graduates are most likely to utilize the skills with which the training program has provided them. Thus, the evaluation will concentrate on three major areas: (1) Is the mechanism utilized by the students? (2) Does the deployment mechanism appear to increase the percentage of program graduates who locate in health manpower shortage areas? and (3) Does it appear that the mechanism has an effect on the types of practices in which the graduates obtain their first employment after training (i.e., primary ambulatory care sites with employing physicians in the primary care specialties of internal medicine, family practice, pediatrics, general practice, and obstetrics and gynecology)?

**Agency Contact:** Health Resources Administration. (301) 436-6580.

## HEALTH SERVICES ADMINISTRATION

### E00507-001

*Hearing Impairment Services Evaluation Methodology.* (1801).
Sidonie Davis
**Contractor:** InterAmerica Research Associates; 1500 Wilson Boulevard, Suite 860, Rosslyn, VA 22209
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Maternal and Child Health
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).

*Abstract:* There will be two distinct final products of this study. The first one is an evaluation methodology that can be used by the Bureau of Community Health Services Office of Maternal and Child Health (BCHS/OMCH) to: (1) identify resource needs, gaps, problems and types of services provided within the agency's Title V audiological service delivery system; (2) establish/improve the standards and policies affecting the delivery of quality audiological and other related services; (3) mobilize and target resources and/or financial and technical assistance in these areas where needed; and (4) monitor the progress and quality of services being provided by the various Title V programs which provide audiological care to infants and preschool children. The second product of the study will be a cost effective methodology for providing and/or extending audiological services to infants and preschool children within the existing BCHS/OMCH Title V, health delivery system.

**Agency Contact:** Health Services Administration. (301) 443-4026.

### E00507-002

*Evaluation of Management Information Systems of Public Health Service Clinics.* (1802).
10/80
**Contractor:** Birch and Davis Associates, Inc.; 1112 Spring Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Direct Delivery of Medical Services: PHS Hospitals and Clinics
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this procurement was to identify and inventory all data describing costs and utilization of services in the Public Health Service (PHS) freestanding clinics, evaluate the variations in the cost and utilization data, access the PHS clinics and assess the utility of the data for management of the PHS clinics system. Information was collected from Bureau of Medical Services headquarters in Hyattsville, from the data processing center at the Baltimore Public Health Service Hospital, and from site visits to 23 of the 27 clinics. The final report includes assessments of the accuracy of cost, utilization, and personnel data reported by the clinics to the central office and includes suggestions for improvements in the systems. It also develops a list of performance indicators for measuring the efficiency of the clinics. The implementation of the recommendations from this final report should result in a data system which is useful for management at headquarters and the clinic levels.

**Agency Contact:** Health Services Administration. (301) 443-1126.

### E00507-004

*Methodology for Identifying Data Sources on Developmentally Disabled Children.* (1804).
9/80
David Bodycombe
**Contractor:** LaJolla Management Corp.; 7910 Woodmont Avenue, Suite 1301, Bethesda, MD 20014
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Maternal and Child Health
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title V, § 512; 42 U.S.C. 712).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The primary purpose of this contract was to identify and catalogue the efforts of public and private institutions to collect data on handicapped youth up to six years of age. The methodology included personal interviews, a mail campaign, flyers distributed at professional meetings, and advertisements in national journals. The major effort of this contract is the Sourcebook of Extant Data Bases on Developmentally Disabled Children Up to Six Years of Age. It includes a description of the major Federal laws and regulations which affect disabled children in addition to the listing of the Federal, multigeographic, State and local, and private data bases. It is a useful reference document for program planners concerned with developmentally disabled children, especially at the national level. The final report contains a description of the methodology utilized, problems encountered, recommendations for others who might undertake such an bibliographic effort, and the report appendices. It is in two volumes of 244 and 78 pages.

**Agency Contact:** Health Services Administration. (301) 443-3352.

### E00507-005

*Title X Family Planning Clinic Productivity Study.* (1805).
1/81
Richard Steele
**Contractor:** Birch and Davis Associates, Inc.; 1112 Spring Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Family Planning
**CFDA NO.:** 13.217; 13.260; 13.974
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Ap-

propriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title X, § 1003; 84 Stat. 1506; 42 U.S.C. 300a-1).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study investigates the difference in family planning clinic performance among a sample of Title X programs which the Bureau of Community Health Services (BCHS) has funded to identify determinants of those differences and to develop, without sacrificing program quality effectiveness, policy alternatives to foster improved productivity and efficiency. Among the issues investigated are: types of BCHS-funded family planning programs that have had the "best" performance in terms of the measures of productivity and factors associated with that performance; the effect of various factors such as local clinic staffing patterns, site protocols, site, and client characteristics on the measures of productivity; the effect on performance measures of factors such as education/counseling efforts and follow-up protocols; possible appropriate measures of clinical performance beyond the basic user and encounter data currently employed by BCHS; the relationship of the productivity of providers of nonmedical services to clinic productivity; and the various influences on productivity of a sample of Title X clinics with different levels of productivity.

**Agency Contact:** Health Services Administration. (301) 443-1126.

**E00507-006**
*Indian Health Service (IHS) Resource Allocation Criteria (RAC) Input Data Evaluation.* (1806).
11/80
Judy Cramer
**Contractor:** Washington Consulting and Management Associates, Inc.; 2025 I Street, Suite 821, Washington, DC 20006
**OMB Funding Code/Title:** 75-0390-0-1-551 / Indian Health Services
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Indian Health Care Improvement Act (P.L. 94-437, title VII, § 701; 90 Stat. 1413; 25 U.S.C. 1671).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this contract is to: (1) determine the reliability of data inputs to Indian Health Service (IHS) Resource Allocation Criteria (RAC) model; (2) determine the degree to which the quality of the information affects the reliability of the RAC output; (3) identify means to improve the quality of input data to the RAC; (4) determine the degree of confidence that can be placed in RAC so that it can be improved; and (5) provide for greater analysis of the IHS data to determine applicability and availability for needs assessment and the requirements of a needs assessment.

**Agency Contact:** Health Services Administration. (301) 443-1134.

**E00507-008**
*Use of Health Data in HSA Program Analysis.* (1808).
In process
Dr. Joel Kleinman
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The work involves an examination of methods for identifying medically underserved populations and measuring the extent of medical underservice. The Health Interview Survey (HIS) will be explored for its usefulness in improving current methods for identifying medically underserved areas and estimating the number of medically underserved individuals in the population. The HIS includes a wide variety of health status and health services utilization measures which can be related to social, economic, and demographic characteristics. Analysis of these relationships may result in clarification of the concept of medical underservice and development of new methods for targeting limited resources.

**Agency Contact:** Health Services Administration. (301) 443-1134.

**E00507-009**
*Evaluation of Robert Wood Johnson Foundation/HSA Demonstration Ambulatory Care Centers Linked with Major Teaching Institutions.* (1809).
10/81
C. Swearingen
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Community Health Centers
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 95-626, title I, § 115; 92 Stat. 3567; 42 U.S.C. 256).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this contract is to determine how community health centers affiliated with major institutions differ from other health centers in their planning processes, implementation strategies, and initial operational phases. Nine case studies of community health centers will be undertaken. The centers will differ in organizational development, management approaches, institutional affiliation, "front end" and technical assistance during planning, program design, and implementation. The nine urban community health centers to be studied fall into three groups: freestanding community health centers; hospital affiliated primary care centers in or adjacent to a hospital; and teaching hospital or medical school-linked centers receiving Johnson Foundation support for developmental purposes. The study will provide a detailed description and comparative analysis focusing on the centers' organizational and financial plans, and services projected, initially offered, and used.

**Agency Contact:** Health Services Administration. (301) 443-1134.

**E00507-010**
*Evaluation of the Demonstration Projects on Aging.* (1810).
6/81
**Contractor:** Mark Battle Associates, Inc.; 1019 19th Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Program Management
**CFDA NO.:** 13.284
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human

Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this contract is to identify and evaluate the methods and approaches which have been used by 11 Health Services Administration/Administration on Aging (AOA) demonstration grantees to plan for and deliver health and social services to the unserved and underserved elderly. This is to be accomplished by a comparative and descriptive analysis of how the HSA/AOA demonstration program has been implemented. The analysis will focus on: (1) the methods used by the demonstration grantees to achieve HSA/AOA program requirements; (2) the extent to which HSA/AOA program requirements have been achieved; and (3) the identification of the major environmental/organizational factors which have influenced achievement of the HSA/AOA program requirements. Pertinent findings will be compiled into a final report which will be disseminated by HSA and AOA to the entities operating under the auspices of HSA and AOA.

**Agency Contact:** Health Services Administration. (FTS) 443-3352.

**E00507-011**
*Evaluation of Existing Maternal and Child Health Identification and Tracking Systems.* (1811).
6/81
**Contractor:** Koba Associates, Inc.; 2000 Florida Avenue NW, Washington, DC 20029
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Maternal and Child Health
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title V, § 512; 81 Stat. 927; 42 U.S.C. 712).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will describe seven designated State or local Maternal and Child Health (MCH) Identification/Tracking Systems designed to assure continuity of care for the MCH population. The description of identification/tracking systems will include: (1) how patients enter the system; (2) how and in what form records are kept; (3) how the record system monitors the use of health services by clients; and (4) the system designed and the data required for monitoring effectiveness, administrative efficiency, and quality assurance/accountability. The study will also provide cost analyses on the operation of the main functional areas of these identification/tracking systems. It will also provide a comparative assessment of the success of these systems in assuring continuity of care and their impact on the MCH population.

**Agency Contact:** Health Services Administration. (301) 443-1126.

**E00507-012**
*Evaluation of Treatment of Epileptics in Three IHS Service Units.* (1812).
12/80
**Contractor:** All Indian Pueblo Council, Inc.; 1015 Indian School Road NW, Albuquerque, NM 87197
**OMB Funding Code/Title:** 75-0390-0-1-551 / Indian Health Services

**Department of Health and Human Services: Health Services Administration**

**Program:** Clinical Services
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Indian Health Care Improvement Act (P.L. 94-437, title II, § 201; 90 Stat. 1404; 25 U.S.C. 1621).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project will document the adequacy of medical charts for ongoing treatment of the epileptic by physicians who may be familiar with the initial diagnosis and to assess patients' understanding of their condition.

**Agency Contact:** Health Services Administration. (FTS) 474-2873.

**E00507-013**
*Evaluation of Effects of National Health Service Corps (NHSC) Physician Placements upon Medical Care Delivery in Rural Area.* (1813).
4/81
**Contractor:** Mathematica Policy Research Inc.; P.O. Box 2393, Princeton, NJ 08546
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Health Personnel Development and Service: National Health Service Corps Scholarships
**CFDA NO.:** 13.258; 13.288; 13.973
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, VII, § 331, 751; 42 U.S.C. 254k, 294t).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to design, collect data on, and analyze a three-part evaluation of the National Health Service Corps (NHSC) program. The evaluation is intended to determine empirically the impact of the NHSC placement upon the health care delivery system and upon access to health care within Corps communities. The first part of the study will survey the NHSC physicians, replicating data first collected in 1975 by the Physician Utilization Survey. The second part of the study will develop morbidity profiles of patients seen by the NHSC physicians and profiles of the treatment provided to those patients. These profiles will resemble the 1979 National Ambulatory Care Survey. The third part of the study will analyze microdata from the Health Interview Survey for the years 1974-present, conduct surveys of several communities, and conduct site visits to these communities and to their respective NHSC sites.

**Agency Contact:** Health Services Administration. (301) 443-1126.

**E00507-014**
*Sudden Infant Death Syndrome Projects Help Families but Need Improvement.* (HRD-81-25).
80 pp. + 11 app. (47 pp.)
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Sudden Infant Death Syndrome
**CFDA NO.:** 13.292
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

## Department of Health and Human Services: Health Services Administration

**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XI, § 1121; 86 Stat. 650; 42 U.S.C. 300c-11). Sudden Infant Death Syndrome Act of 1974 (P.L. 93-270, § 1, as amended by; P.L. 96-142; 88 Stat. 90; 42 U.S.C. 300c-11).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Sudden Infant Death Syndrome (SIDS) grantees and contractors provide assistance to families who have suffered a sudden infant death. *Abstract:* SIDS projects generally were making progress in meeting program objectives. Autopsies were generally done promptly, and SIDS was recorded on death certificates when appropriate. The projects generally saw that parents were notified of the cause of death, given information on SIDS, and offered counseling. The project's performance varied considerably in seeing that parents were notified and counseled within the period desired by the Department of Health and Human Services (HHS). Two major problems were the failure of some medical examiners and coroners to promptly inform the projects of SIDS deaths and the failure of many projects to collect sufficient data. The families GAO contacted believed the services were helpful. The extent of voluntary participation varied. HHS procedures determining the funding of individual grantees resulted in excessive funding for several projects. HHS did not follow established procedures for making sure that grantees' unused funds were applied to the next year's funding. GAO made recommendations to both the Congress and the Secretary of Health and Human Services.

**Agency Contact:** General Accounting Office (301) 443-3596.

### E00507-015

*Unexpended Fund Balance in the Indian Health Service Water and Sanitation Facilities Construction Program.* (HRD-80-124).
9/30/80; 5 pp.
**OMB Funding Code/Title:** 75-0391-0-1-551 / Indian Health Facilities
**Program:** Sanitation Facilities
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Interior and Insular Affairs; *House* Committee on Ways and Means; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** (P.L. 83-568, title III, § 7; 73 Stat. 267; 42 U.S.C. 2004a). Indian Health Care Improvement Act (P.L. 94-437, title III, § 301; 25 U.S.C. 1631).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Indian Health Service's (IHS) Water and Sanitation Facility Construction Program is responsible for addressing water and sanitation project needs among the Indian population. *Abstract:* Data in the project files showed various reasons for delays in starting or continuing project construction, which include: (1) problems in obtaining rights-of-way or resolving problems concerning historical preservation of land; (2) problems encountered with contractors; (3) tribal tardiness in providing required data; (4) curtailment pending completion of other projects linked to planned projects; (5) inclement weather; and (6) problems in obtaining an adequate water supply. GAO found that the finance offices had a 3- to 5-month backlog in posting the transactions to the financial records. As a result, the reported unexpended balance was overstated by several million dollars.

**Agency Contact:** General Accounting Office (301) 443-3530.

### E00507-016

*Need To Clarify IHS Responsibilities For Maintaining Indian Water and Sanitation Facilities.* (HRD-80-14).
7/80; 20 pp.
**OMB Funding Code/Title:** 75-0391-0-1-551 / Indian Health Facilities
**Program:** Sanitation Facilities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Finance; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** (P.L. 83-568, title III, § 7; 73 Stat. 267; 42 U.S.C. 2004a). Indian Health Care Improvement Act (P.L. 94-437, title III, § 301; 90 Stat. 1400; 25 U.S.C. 1631).
**Availability:** GAO
**Geographic Relevance:** State; City; County

*Program Objectives:* The Indian Health Service (IHS) and Sanitation Facility Construction Program is responsible for addressing water and sanitation needs among the Indian population. *Abstract:* In 1976, the Department of Health and Human Services Assistant General Counsel for Public Health concluded that IHS lacked the legislative authority to maintain water and sanitation systems transferred to tribes and communities. These circumstances have posed a dilemma. IHS is responsible for ensuring that adequate health care is provided to Indians and has invested heavily in the construction and improvement of Indian water and sanitation facilities, but it has been told by its General Counsel that it has no authority to maintain the water and sanitation facilities after the Indians acquired ownership responsibilities. The significant IHS capital investment could be lost because of lack of maintenance, and the overall health of the Indians could deteriorate, thereby placing a greater burden on the IHS health care system. The IHS authorities and responsibilities for maintaining transferred sanitation facilities under the Indian Sanitation Facilities Act should be specifically addressed.

**Agency Contact:** General Accounting Office (301) 443-3530.

### E00507-017

*Problems in the Structure and Management of the Migrant Health Program.* (HRD-81-92).
5/8/81; 21 pp.
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Migrant Health
**CFDA NO.:** 13.246
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act. as amended (P.L. 78-410, title III, § 331, as amended by, P.L. 95-626; 84 Stat. 1868; 42 U.S.C. 254d).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the design of the migrant health care delivery system and discussed alternatives in response to congressional concern about the appropriateness of combining migrant funds with funds for the medically underserved under the Community Health Center (CHC) program to operate integrated centers. Because of these concerns, GAO examined the reasons for the integrated operations and the impact of combined funding. The three alternatives for combining programs included: (1) eliminating seasonal farmworkers from the migrant health program and incorporating them into the CHC program; (2) discontinuing the use of migrant health program funds at consolidated centers, serving all eligible users of CHCs with CHC funds, and using migrant health program funds in those areas without CHCs or for special access-to-care problems which migrants face, such as access to in-hospital care; and (3) consolidating the migrant health program and the CHC program. All of these options have the advantage of eliminating unnecessary program distinctions among migrants, seasonal farmworkers, and the medically underserved with similar health needs.

**Agency Contact:** General Accounting Office (301) 443-3596.

## NATIONAL INSTITUTES OF HEALTH

**E00508-001**
*Evaluation of Bibliometric Methods to the Analysis and Tracing of Scientific Discoveries.* (1751).
9/80
**Contractor:** Institute of Scientific Information; 325 Chestnut St, Philadelphia, PA 19106
**OMB Funding Code/Title:** 75-0851-0-1-552 / National Institute of General Medical Sciences
**Program:** Intramural Research
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 442-444; 58 Stat. 691; 42 U.S.C. 241, 289e, 289g).
**Availability:** NTIS (PB 80-210 586)
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation was to test the ability of two related bibliometric methodologies (citation historiographs and co-citation clusters) to detect transitions between basic and clinical (applied) biomedical research. Data on three areas of research were collected and analyzed: Lesch-Nyhan syndrome, Tay-Sachs disease, and the effects of the drug methotrexate. In the first two cases, a transition from basic research on enzymes to clinical research on human disease was anticipated, and, in the third case, clinical research on a drug was expected to lead to work in basic cell biology. In each of the cases, the citation historiograph methodology was able to detect the anticipated transitions, though the magnitude of the transition was shown to vary from case to case. Co-citation cluster methodology was capable of indicating the basic or clinical orientation of these research areas, but the sought-for transition points could not be observed due to the limited time series of cluster data available to this study. Hypotheses on the time lags and frequencies of transitions from basic to clinical research were tested using citation historiograph data for the three cases.

**Agency Contact:** National Institutes of Health. (301) 496-7463.

**E00508-002**
*Evaluation of Medical Scientist Training Program.* (1752).
6/81
**OMB Funding Code/Title:** 75-0851-0-1-553 / National Institute of General Medical Sciences
**Program:** Direct Operations
**CFDA NO.:** 13.821; 13.859; 13.862; 13.863; 13.880
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 442-444; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* It is a common tenet that individuals holding both M.D. and Ph.D. degrees have a breadth of perspective and range of skills that prepare them specially to be creative biomedical scientists, both basic and clinical. The Medical Scientist Training Program was designed to provide highly qualified trainees with a rigorous education in basic science combined with broad training in clinical medicine. Since its beginning in 1963, the program has maintained rigorous standards and has grown slowly. Increasing numbers of fellows are graduating each year. A total of 354 fellows had completed the program as of 1979. Of this group, 88 are now 5 years beyond award of the dual degree and presumably have entered the scientific community as independent researchers. Determination is being made of the number of program graduates who are doing research and their places of employment. Plans to investigate their publications and research grant support will follow. The outcome of this evaluation should provide information that can be used to determine: whether the objectives of the program have been met; and whether the program should continue and desired expansion and funding levels.

**Agency Contact:** National Institutes of Health. (301) 496-7260.

**E00508-004**
*Evaluation of the Minority Access to Research Centers (MARC) Faculty Fellowship Program.* (1757).
10/81
**OMB Funding Code/Title:** 75-0851-0-1-553 / National Institute of General Medical Sciences
**Program:** Minority Access to Research Careers
**CFDA NO.:** 13.821; 13.859; 13.862; 13.863; 13.880
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title IV, § 442, 444, 472; 76 Stat. 1072-1073; 82 Stat. 772; 42 U.S.C. 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Minority Access to Research Careers (MARC) Faculty Fellowship Program provides opportunities for advanced research training for selected faculty members of 4-year colleges, universities, and health professional schools in which student enrollments are drawn substantially from ethnic minority groups. The program was begun in 1972 and has since supported 98 individuals, most for periods of 2-3 years. After completion of the doctoral degree or postdoctoral study, it is the intent of this program that the fellows return to the nominating school. The purpose of this study is to evaluate the success of the program in terms of: (1) the proportion of the fellows who return to the nominating institution; (2) evidence for the effectiveness of the research training, e.g., publications or research grant support; and (3) the impact on the minority institutions. Data were obtained by contacting the institutions directly, and searching current lists of National Institutes of Health and National Science Foundation grants.

**Agency Contact:** National Institutes of Health. (301) 496-7941.

**E00508-005**
*Evaluation of Research Career Awardees.* (1755).
3/81
**OMB Funding Code/Title:** 75-0851-0-1-552 / National Institute of General Medical Sciences
**Program:** Direct Operations
**CFDA NO.:** 13.821; 13.862; 13.863; 13.859; 13.880
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education

Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 442-444; 58 Stat. 691; 76 Stat. 1072-1073; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project evaluates the productivity of recipients of Research Career (K06) Awards which were made in 1961-1964 by tracing the grant support and bibliometric history of awardees. By studying the research grant history of the recipients, it is hoped to establish the ability of the recipients to obtain research support after receiving the K06 award. A bibliometric data search will be made and a list of publications of each recipient will document the contributions made by these individuals to the scientific literature in their field. The impact of citations can be evaluated in terms of the journal in which the manuscript was published. A Medline search from 1964 to date will also be made. Similar information will be obtained from control peer populations. The comparison of the impact of the individuals in the control and experimental groups on their fields of biomedical research will indicate the value of this program to the recipients and to the research community. This evaluation, when completed, will be published and circulated within the National Institutes of Health.

**Agency Contact:** National Institutes of Health. (301) 496-7137.

**E00508-006**
*Evaluation of Progress in Pediatric Pulmonary Disease.* (1756).
10/82
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung and Blood Institute
**Program:** Lung Diseases
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 62 Stat. 464; 86 Stat. 680, 682, 684, 685; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The main goal of this project is to evaluate the progress made in the National Heart, Lung, and Blood Institute Pediatric Pulmonary Disease Program, since enactment of the Heart, Blood Vessel, Lung, and Blood Act of 1972. The Institute Program in Pediatric Pulmonary Diseases seeks to prevent, if possible, and improve the prognosis for patients with cystic fibrosis, brochiotitis, and respiratory distress syndrome. The main questions to be addressed under this project are as follows: (1) What progress has been made in pediatric pulmonary disease in meeting the goals outlined at the inception of the National Plan? and (2) What directions or goals seem appropriate for future development? During the project, a steering committee will made extensive use of the judgmental assessments of scientists from the areas of interest. Progress in the research areas will be assessed by experts formed into small working groups. Each working group will examine a particular area of pediatric pulmonary disease research. The working groups in concert with the steering committee and other consultants, as required, will use the results of this analysis to formulate potential directions for future development.

**Agency Contact:** National Institutes of Health. (301) 496-7440.

**E00508-007**
*Evaluation of the Impact Of Adenine on Blood Banking.* (1757).
6/82
**Contractor:** JRB Associates, Inc.; Silver Spring, MD
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Blood Diseases and Resources
**CFDA NO.:** 13.837; 13.838; 13.839
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* A major change in blood banking procedures took place during the summer of 1978, a change due to research on the extension of the storage-period for red blood cells. This project will evaluate the results of that change. At the present time, the amount of blood which becomes outdated varies in different institutions from as little as 5% fo as much as 50%. As a result of extensive research over the past 15 years, it has been found that the addition of adenine to blood cells for transfusion will permit the extension of the storage period from 21 to 35 days. Limited studies with computer models have suggested that this extension of the outdating period will result in more efficient use of blood, especially by hospitals with low volume of transfusion. The overall project goal is to obtain a measure of the efficiency with which red blood cells are provided for medical use before and after the availability of adenine. In order to do this, the following goals will be sought: To identify specific parameters of efficiency in the collection, distribution, and use of red blood cells, and to analyze these parameters so as to derive a quantitative or semiquantitative assessment of the pre- and post-adenine efficiency of the blood establishment.

**Agency Contact:** National Institutes of Health. (301) 496-1537.

**E00508-008**
*Evaluation of Health Hazard Appraisal in Work Setting Preventive Medicine Programs.* (1758).
9/81
**Contractor:** Enviro Control, Inc.; 1 Control Plaza, Rockville, MD
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.837; 13.838; 13.839
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Health Hazard Appraisal (HHA) may be a useful technique and basis for preventive programs. This project will identify and describe types of HHA programs used in industry and the extent to which HHA has an impact on cardiovascular risk reduction. It will describe the industry approaches to document changes in work loss days, insurance premiums, and morbidity and mortality rates relating to HHA efforts as well as the cost of administering HHA programs. The information to meet the above objectives will be obtained by survey.

**Agency Contact:** National Institutes of Health. (301) 496-1051.

**E00508-009**

*Evaluation of Statewide Hypertension Programs.* (1763).
6/83
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.862; 13.863; 13.859; 13.882
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The Hypertension Statewide Coordination program was initiated to demonstrate whether coordination of the State activities related to hypertension detection and control can cause major changes in hypertension status as well as in morbidity and mortality of those diseases linked to elevated blood pressure. Since 1978 four States (Connecticut, Maryland, South Carolina, and California) have received funding from the National Heart, Lung, and Blood Institute as part of this program, and it is expected that three other States will soon join the program. This project will perform an interim evaluation of the progress to date and will develop a final evaluation plan for the 5-year effort. In addition, the project will plan and coordinate the State evaluation activities in the program. It is important that an evaluation plan be developed at an early stage of the program so that data on blood pressure status as well as program processes will be available for final evaluation.

**Agency Contact:** National Institutes of Health. (301) 496-6331.

**E00508-010**

*Conference on Coronary Prone Behavior.* (1760).
9/80
**Contractor:** Prospect Associates; 11325 Seven Locks Road, Potomac, MD
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.837; 13.838; 13.839
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* This project sponsored a working conference (December 1978) on coronary prone behavior (CPB). It is anticipated that the output of this conference will be: (1) a clearly delineated position on each aspect of the CPB problem in terms of the value of the research done to date; (2) the legitimacy and validity of the conclusions based upon this research; (3) a critical and objective review of the statistical procedures and design employed in the studies; (4) an intensive analysis of the theoretical underpinnings of the CPB concepts from physiologic, cardiologic, psychologic, sociologic, anthropologic, and epidemiologic standpoints; (5) an understanding as to whether intervention studies are yet justifiable on the basis of existing research findings; and (6) a synthesis of the data combined with recommendations for future activities in this area. The final report from the conference is in preparation.

**Agency Contact:** National Institutes of Health. (301) 496-9380.

**E00508-011**

*Evaluation Of Regimen Compliance.* (1761).
5/81
Nancy Daub
**Contractor:** Dept. of Epidemiology and Preventive Medicine, University of Maryland; 600 Wyndhurst Avenue, Baltimore, MD 21210
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.863; 13.859; 13.862
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project will evaluate patient and staff compliance in two long-term clinical trials of medications to prevent recurrent heart attacks–the Aspirin Myocardial Infarction Study (AMIS) and Beta Blocker Heart Attack Trial (BHAT). The evaluation will focus on two facets of compliance: the extent to which patients are taking their medication as prescribed and the extent to which clinic staff are adhering to protocol in encouraging and measuring patient compliance. The purpose of the project is to develop methods for determining the adequacy of the various measures of compliance used in the two trials (blood and urine tests, pill counts, patient representations, and staff assessments) and to apply these methods in evaluating compliance data routinely collected in the trials. Knowledge gained from the evaluation will be used to improve the management of the BHAT trial, the analysis of data from both trials, and the design of future studies.

**Agency Contact:** National Institutes of Health. (301) 496-4323.

**E00508-012**

*Assessment of the Specialized Centers of Research.* (1762).
9/81
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Intramural Research
**CFDA NO.:** 13.862; 13.859; 13.863
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287a-c, 287i).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project will address the important question of the effectiveness of the Specialized Centers of Research (SCOR) program mechanism. This mechanism, now under extensive use by the National Heart, Lung, and Blood Institute (NHLBI) was designed to provide an interdisciplinary research to address research problems of national significance within the NHLBI purview. In order to efficiently allocate the Institute's limited resources, an assessment is needed of the extent to which the mechanism is effective in expediting the development and application of new knowledge in these research areas. As a step toward this assessment, the project will develop, and apply on a pilot basis, a methodology for the evaluation of the SCOR mechanism. The project will test the utility and feasibility of a full-scale evaluation and will reach preliminary conclusions about the program. In so doing, it will be of significant importance to the Institute's future programing and its response to research needs.

**Agency Contact:** National Institutes of Health. (301) 496-6331.

**E00508-013**
*Workshop on the Decline in Coronary Heart Disease.* (1759).
9/80
**Contractor:** Prospects Associates; Potomac, MD
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.859; 13.862; 13.863
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* This project sought full support and won partial support of a National Heart, Lung, and Blood Institute (NHLBI) workshop to evaluate the possible causal factors involved in the decline of coronary heart disease. This workshop is the first effort in an Institute program to identify possible causal factors involved in the decline of coronary heart disease mortality. Evaluating the reasons behind the decline will enable the Institute to plan its programs to continue or accelerate the reduction in mortality. The workshop provides the basis for a detailed Institute evaluation of the reasons behind the decline and its relation to NHLBI programs. The workshop took place during early Fiscal Year 1979 under Institute auspices. A new project related to this effort to extend the analysis of mortality trends is discussed.

**Agency Contact:** National Institutes of Health. (301) 496-4333.

**E00508-014**
*Evaluation of Compliance Improvement Program.* (1764).
9/80
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.859; 13.862; 13.863
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* A weak link in the chain of hypertensive control is the failure of patients to follow through on the health provider's recommendations for treatment. Recognizing this problem, the National Heart, Lung, and Blood Institute (NHLBI) sponsored a grant program to develop a better understanding of and improved methods for achieving compliance. This project, utilizing a committee of expert scientists, is evaluating the results of the grants supported under the program and integrating these findings with other recent work on compliance. Recommendations will be made as to areas requiring increased research support and stimulation by the Institute. In addition, the project will develop recommendations for the National Health Blood Pressure Education Program on actions to improve patient compliance.

**Agency Contact:** National Institutes of Health. (301) 496-4323.

**E00508-015**
*Evaluation of the Effect of High Blood Pressure Media Messages on Physicians.* (1765).
10/81
**Contractor:** Damans and Associates; Gaithersburg, MD
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.859; 13.862; 13.863; 13.882
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Various health education and promotion efforts of the National High Blood Pressure Education Program (NHBPEP) are aimed at health professionals, patients, and the general public; the preponderance of effort has been devoted toward health professionals. Most attention regarding the variables that influence the attitudes and practice of health professionals has focused on profession-related influences (peer attitudes, professional journals, etc.). However, professionals are also continuously exposed to general mass media in quantities that probably far exceed so-called professional sources. The purpose of this project is to assess the impact of NHBPEP popular media messages on health professionals. Through the use of an interview survey, the project will address whether health professionals are influenced or reinforced by information in the mass media related to hypertension detection and control, as indicated by their recall of public service announcements, newspaper articles, and similar materials. The results of the project will better enable the National Heart, Lung, and Blood Institute to assess the relative value of the investment in this communicative channel and to achieve the most effect from the activities supported.

**Agency Contact:** National Institutes of Health. (301) 496-1051.

**E00508-016**
*Evaluation of the Regional Training Workshops for Nutrition Counseling in Hyperlipidemia.* (1766).
9/83
**Contractor:** Development and Evaluation Associates; Syracuse, NY
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.859; 13.862; 13.863; 13.882
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* National programs for the prevention and treatment of cardiovascular disease include efforts to change food habits; as these efforts increase, the need for nutrition personnel trained in this speciality will increase. To address this need, the National Heart, Lung, and Blood Institute is sponsoring an experimental series of regional workshops aimed at improving and maintaining the nutrition knowledge and counseling skills of hyperlipidemia practicing nutritionists. The purpose of this project is to evaluate these workshops in order to determine whether they are effective and whether they can be effectively applied on a national basis without Institute assistance.

The project will examine impacts on enrollees, the management of the workshops, and the cost. The project will assist the Institute in its resource allocation decisionmaking and in assessing the strengths and weaknesses of the workshops. In addition, if the knowledge and skills of enrollees increase as expected, the demand for these programs and for similar continuing education programs from other support sources should increase as should referral to nutrition counselors.

**Agency Contact:** National Institutes of Health. (301) 496-3503.

**E00508-017**
*Evaluation of DBDR Erythropoietin Program.* (1767).
9/81
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Blood Diseases and Resources
**CFDA NO.:** 13.863; 13.859; 13.862; 13.882
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Erythropoietin is a hormone that stimulates red cell production and is important to the National Heart, Lung, and Blood Institute's blood diseases program. The objective of this project is to evaluate the Division's erythropoietin program with regard to procurement of urine, purification of the hormone, and distribution to the scientific community. *Abstract:* The procurement and distribution program began in 1960 at the recommendation of the Hematology Study Section. It was expanded in 1976 at the recommendation of the Division of Blood Diseases and Resources Advisory Committee, when a Request for Proposal for procurement and a Request for Announcement for development of purification methods were issued. The existing system will now be reevaluated in light of current and future needs and the outcome of the Institute-initiated program. A working group of expert consultants will examine existing program records and evaluate the current status of research. Surveys or site visits of current grantees, contractors, and recipients may also be necessary. The results will be used to set short and longterm goals for the erythropoietin program and to develop strategies for achieving these goals. While the immediate benefits of the study will be to the Division and program manager, the long-term benefits will be to the scientific community and to patients afflicted with a number of red cell disorders.

**Agency Contact:** National Institutes of Health. (301) 496-5911.

**E00508-018**
*Assessment of Audience Exposure to Television Pulic Service Message on High Blood Pressure.* (1768).
10/82
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.859; 13.862; 13.863; 13.882
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National High Blood Pressure Education Program (NHBPEP) utilizes a variety of mechanisms to increase public and professional awareness of the dangers of hypertension and ways of treating the problem. The electronic media are used extensively in the program. A key factor in the effectiveness of this approach is the extent to which the messages are aired. In order to evaluate this factor nationwide, this project will monitor on a periodic basis the airing of messages across the country. Data will be obtained from a commercial monitoring service. The primary application of the results will be to guide NHBPEP planning and resource allocation for its television public service messages. The market-by-market analysis of monitoring data will be used to assess message placement strategies and to identify those markets in which the program needs to intensify efforts to place messages with stations. If the messages are not being used or are used during nonprime time, the program will be able to respond, for example, by changes in message style, or by direct discussions with program managers. In addition, audience reached and frequency of exposure to high blood pressure messages will be analyzed in relation to other program evaluation activities, especially Health Message Testing Service results and current data from surveys on high blood pressure awareness and behavior.

**Agency Contact:** National Institutes of Health. (301) 496-1051.

**E00508-019**
*Evaluation of Methodology To Aggregate Clinical Trials Results.* (1769).
9/81
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Intramural Research
**CFDA NO.:** 13.859; 13.862; 13.863; 13.882
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* In order for a clinical trial to be undertaken, a balance must be met between the uncertainty of the effects of the regimens under test, the potential impact of the clinical trial on health practice and on research, and the scientific information available to buttress the trial. To assess the state of information concerning a therapy's efficacy, it usually is necessary to aggregate the information from several small clinical trials. This project will test a methodology for evaluating the results of previous trials by combining these results patient-by-patient using multivariate techniques. Several small clinical trials on low dose heparin, a promising therapy for preventing pulmonary embolism and deep vein thrombosis stemming from major surgery, will serve as a test for the methodology. The project will be of significance to the National Heart, Lung, and Blood Institute in its knowledge validation program as well as to the National Institutes of Health in its consensus conferences. If the methodology proves successful, it will be useful in analyzing the results of trials and comparing them with other trials and in developing the knowledge base for determining the need for a clinical trial. It could also be used prior to the analysis of clinical trial results by the consensus groups.

**Agency Contact:** National Institutes of Health. (301) 496-6331.

**E00508-020**
*Evaluation of the Effectiveness of Cancer Education.* (1770).
9/81
**Contractor:** American Association of Cancer Education, Inc.; 601 Elmwood Avenue, Box 704, Rochester, NY 14642
**OMB Funding Code/Title:** 75-0849-0-1-552 / National Cancer Institute
**Program:** Resource Development: Research Manpower Development
**CFDA NO.:** 13.392; 13.393; 13.394; 13.395; 13.396; 13.397; 13.398; 13.399
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 401-410; 42 U.S.C. 241, 282-283, 286a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Cancer Institute (NCI) has awarded grants to support cancer education programs in schools of medicine and dentistry for the purpose of increasing the knowledge, skills, and attitudes of undergraduate students toward cancer so that they may more effectively deal with cancer patients. It has been assumed that cancer education at this level is particulary effective. This study is designed to test this assumption and to explore alternative methodologies relative to cancer with the ultimate goal of finding the most efficient mechanisms for assuring professional competence in dealing with malignant diseases. The study will examine ongoing and recent cancer educational backgrounds of a representative sample of practicing oncologists. It will also include, but not be limited to, a review of cancer education programs in medical and dental schools, teaching hospitals, official and voluntary agencies, and professional organizations. Data from a survey of cancer education programs conducted by the American Association of Cancer Education will be analyzed. This will be supplemented by literature review surveys, interviews, and workshops where specific additional information is neeeded to develop a comprehensive data base from which assumptions may be tested.

**Agency Contact:** National Institutes of Health. (301) 496-7761.

**E00508-021**
*Analysis of NEI Program Evaluating and Planning Process.* (1771).
10/80
**OMB Funding Code/Title:** 75-0887-0-1-552 / National Eye Institute
**Program:** Program Management
**CFDA NO.:** 13.867; 13.868; 13.869; 13.870; 13.871
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 451-453; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project will evaluate the National Eye Institute's (NEI's) planning and evaluation strategy and methodology. The first phase of the project will include a review of documentation and analysis of the strengths and weaknesses of the process of evaluation and planning. Interviews will also be conducted concerning the history and development of the NEI's comprehensive program evaluation and planning activity. The second phase of this project will be based on results of the first phase; it will seek to develop a new, more highly structured comprehensive evaluation strategy to be integrated with the planning process.

**Agency Contact:** National Institutes of Health. (301) 496-5248.

**E00508-023**
*Evaluation of NIDR Craniofacial Anomalies Research Activities.* (1773).
12/81
**OMB Funding Code/Title:** 75-0873-0-1-552 / National Institute of Dental Research
**Program:** Disorders of Structure, Function, and Behavior: Craniofacial Anomalies
**CFDA NO.:** 13.842
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 421, 422; 58 Stat. 691; 42 U.S.C. 241, 288).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation is to assess progress made by the program toward achieving stated objectives and to make recommendations to strengthen the program. Specific tasks will involve the evaluation of the portfolio of projects in three major areas: congenital craniofacial anomalies, malocclusion, and acquired oral-facial disfigurement. The program will attempt to determine the degree to which the setting of objectives has been appropriate and balance and progress have been achieved. Gaps in objectives and research activity will be identified, as will areas warranting increased or decreased programatic initiative and resource allocation. Panels of scientific experts will assess projects and will attempt to offer constructive suggestions for modification of program content. Parallel methodologies have been employed in previous evaluations of Periodontal Research Activities and the National Caries Program. The panel chairman has been selected and oriented. The Request for Proposal is currently in procurement channels awaiting advertisement and potential funding during Fiscal Year 1980.

**Agency Contact:** National Institutes of Health. (301) 496-5455.

**E00508-024**
*Development of Objectives and Performance Indicators for NICHD Programs of Research for Mothers and Children and Population Research.* (1775).
3/81
**Contractor:** Information Planning Associates, Inc.; 656 Quince Orchard Road, Gaithersburg, MD 20760
**OMB Funding Code/Title:** 75-0844-0-1-552 / National Institute of Child Health and Human Development
**Program:** Research for Mothers and Children; Population
**CFDA NO.:** 13.865; 13.864
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, X, § 301, 441, 444, 1004; 58 Stat. 691; 42 U.S.C. 241, 289, 300a-2).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project evaluated the National Institute of Child Health and Human Development's (NICHD's) use of the research contract mechanism. Specifically, the evaluation includes an examination of scientific content, scope, and strategy of Institute-wide contracting. The NICHD is one of the major sources of contract research support at the National Institutes of Health. Faced with an increasing percentage on NICHD research funds being expended by the contract mechanism and greater competition for research support moneys, it is important that the NICHD evaluate its performance in supporting contract research. The study was conducted under the direction of an ad hoc group of eight scientific experts headed by Dr. Theodore Cooper. The other seven consultants are Dr. Robert Alway, Dr. Ralph Dorfman, Dr. Louis Hellman, Dr. James Gallagher, Dr. Ann Miller, Dr. Sheldon Segal, and Dr. Mildred Stahlman. The consultants held interviews with staff heads of contracting program units, the NICHD chief contracting officer, Executive Officer, and Director. They individually performed study assignments and reported to the group. The final report and the project were completed before the end of January 1980. The general conclusion of the study is that the NICHD contracts program is sound and requires only some modification to enhance current management. The final report made four principal recommendations to improve the performance of the NICHD research contract program.

**Agency Contact:** National Institutes of Health. (301) 496-1887.

**E00508-026**

*Analysis of Federally Sponsored Research in Ionizing Radiation.* (1777).
12/80
**OMB Funding Code/Title:** 75-0846-0-1-552 / Office of the Director
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, as amended by; P.L. 95-622, title II, § 261, 262; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* An analysis will be conducted of the Federal Government's activities in ionizing radiation research with emphasis on human health and related biological aspects of that research. The major emphasis of the review is to evaluate whether the research is adequate to meet the needs for knowledge about the effects of ionizing radiation and whether the management and review techniques are satisfactory to ensure that high quality research will be conducted. Each agency will provide a statement of its statutory authorities, an inventory of the research projects, and a list of research goals and objectives. The committee of expert consultants, provided through the National Academy of Sciences, will review the listings, contact a sample of the principal investigators, and prepare a review of individual projects from reports submitted. In some cases, site visits will be conducted. The committee will prepare a report that will analyze and evaluate Federal research effort in the field of biological and human effects of exposure to ionizing radiation. From this report the committee will identify research areas that need further development or are not being addressed. The project originated through Public Law 95-622, November 9, 1978, and is amplified by statements in the Congressional Record, October 14, 1978, pages H13471, and H13573.

**Agency Contact:** National Institutes of Health. (301) 496-4418.

**E00508-027**

*Evaluation of the Research Program in Basic Aging-Phase Genetics and Cellular Resources.* (1779).
7/82
**OMB Funding Code/Title:** 75-0843-0-1-552 / National Institute on Aging
**Program:** Program Management
**CFDA NO.:** 13.866
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 461-464; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation will assess the impact and effectiveness of the National Institute on Aging's (NIA's) program of production, characterization, and distribution of biologics (such as human cell lines, laboratory invertebrates, and plants) for grant-supported and related research. It represents the first segment of a comprehensive evaluation of the NIA program on basic aging and the biological properties and mechanisms of aging. NIA's program in Genetics and Cellular Resources was established 5 years ago in order to stimulate research in the cellular and molecular mechanisms of senescence. The program's repository of approximately 200 cell lines represents the major source of cellular models used in aging research. With the new and growing demands for cellular resources catalyzed by NIA, both technical and logistical questions have arisen regarding the policies and operations of the program. The evaluation will utilize an advisory panel, with National Advisory Council on Aging representation, which will be divided into sub-panels. These sub-groups will meet to address questions relating to genetics and cellular resources in aging, review the state of the science, identify gaps in research support, and analyze the managerial and policy aspects of the program. A summary report of the evaluation will be published as a program statement of NIA.

**Agency Contact:** National Institutes of Health. (301) 496-9322.

**E00508-028**

*NIA Research Management Information System.* (1780).
9/82
**OMB Funding Code/Title:** 75-0843-0-1-552 / National Institute on Aging
**Program:** Program Management
**CFDA NO.:** 13.866
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 461-464; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Institute on Aging (NIA) Research Management Information System will meet NIA needs for planning, evaluation, resource allocation, and program accountability. The system will be designed to interrelate data on scientific content, demography and epidemiology of the aged, project management, budget, and resource development as they relate to NIA programs. It will also incorporate data on selected aspects of the aging research programs of agencies working cooperatively with NIA and on the aging research community. Data from CRISP, IMPAC, population data bases, and aging research programs will be included in the system. The first step in developing this system, clarification of system objectives, has been completed by NIA staff. An outside consultant will assist NIA staff in the synthesis of a classification framework for aging research; the development of data bases and programs for the system; the identification of data sources and clients; the development of procedures for collection, storage, retrieval, and dissemination of system information; and a cost estimate of operating various components of the system. Information from this system will be published as research grant abstracts as well as through other mechanisms such as the NIA Annual Report and Research Advances formats shared by all Institutes. The data sets evaluation will be published as an NIA document and form the basis for articles in the general literature.

**Agency Contact:** National Institutes of Health. (301) 496-9322.

**E00508-029**

*A Pilot Study of Microbiological Manpower at the Baccalaureate and Graduate Degree Level.* (1797).
3/81
Robert D. Watkins
**Contractor:** American Society for Microbiology; 1913 I Street, Washington, DC 20006
**OMB Funding Code/Title:** 75-0885-0-1-552 / National Institute of Allergy and Infectious Diseases
**Program:** Program Management
**CFDA NO.:** 13.856
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 431-433; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The American Society for Microbiology (ASM), using its membership, will compile and analyze questionnaire data in an effort to determine the size of the universe of scientists concerned with activities relevant to the National Institute of Allergy and Infectious Diseases (NIAID) mission. Information to be obtained includes: (1) source of training support; (2) the mobility in and out of a subgroup; (3) evidence for changes in demand; (4) the effective rate of attrition; and (5) an estimate of the number of trainees and type of subspecialty training needed to meet the net effect.

**Agency Contact:** National Institutes of Health. (301) 496-7669.

**E00508-030**

*Evaluation of the Impact of the NIAID-OMAR Concensus Development Conference on Amantadine.* (1798).
9/83
**Contractor:** IMS America, Inc.; 3401 K Street NW, Washington, DC
**OMB Funding Code/Title:** 75-0885-0-1-552 / National Institute of Allergy and Infectious Diseases
**Program:** Microbiology and Infectious Diseases
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 431-433; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is designed to note changes in the national patterns of the prescription of amantadine for the prophylaxis and treatment of influenza A infections over a 5-year period spanning the Consensus Development Conference on Amantadine. It is proposed to use the National Drug and Therapeutic Index data of the numbers of prescriptions private physicians write each quarter for the prophylaxis and treatment of influenza A infections. Such data will be employed to relate temporally the prescription patterns for amantadine to the Conference which promulgated specific recommendations for use of the drug.

**Agency Contact:** National Institutes of Health. (301) 496-7067.

**E00508-031**

*Evaluation of the Animal Models Development Program.* (1781).
7/82
**OMB Funding Code/Title:** 75-0843-0-1-552 / National Institute on Aging
**Program:** Intramural Research
**CFDA NO.:** 13.866
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 461-464; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation will be a comprehensive assessment of the effectiveness of the National Institute on Aging's (NIA's) program for providing aged animals for support of research on aging and of the relative efficiency of various alternatives for meeting the need for aging animal models. The aged animal program administered by NIA is the principal commercial source of aged animals for research in the United States. Phase I of the evaluation of retrospective assessment of the current NIA Animal Models Program will commence with the gathering of a panel of outside experts to determine the necessary data for the evaluation. Subsequently, several sub-panels will assemble to review and analyze various program activities, including the basis for selecting species and strains of animals, the validity of characterization data, the adequacy of the resource base and projected increases, the overall impact of the program on the development of aging research, the efficiency of resource utilization, procedures and policies for distributing and utilizing aged animal resources, and the relative merits of commercial and institutionally funded resources in support of aging research. Phase II, an assessment of future animal resource needs of NIA, will utilize an advisory panel in order to determine the supplemental animal resources that must be developed to meet projected needs for animals singular to NIA research. The final report of this study will be circulated to both Government and non-Government personnel involved in animal model development.

**Agency Contact:** National Institutes of Health. (301) 496-9322.

**E00508-032**

*Evaluation of the Impact of the Estrogen Receptor Assay on the Clinical Management of Patients with Breast Cancer.* (1782).
3/82
**OMB Funding Code/Title:** 75-0849-0-1-552 / National Cancer Institute
**Program:** Research: Treatment Research
**CFDA NO.:** 13.393; 13.394; 13.395; 13.396; 13.397; 13.399
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 401-410; 58 Stat. 691; 42 U.S.C. 241, 282, 283, 286).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Cancer Institute is interested in learning the extent that estrogen receptor (ER) assays are being performed on human breast cancer tissues, primary and metastatic, and the extent that ER assay results influence the clinical management of patients with breast cancer. In research settings, the ER determinations have been shown to be useful in predicting response to endocrine therapy. There are data which suggest that Stage II cancers of the breast that lack ER recur much earlier than those which are positive for ER, independent of the size of the tumor or the degree of nodal involvement. This study will evaluate the application of these research gains in current clinical practice. The information will prove useful in planning special educational and other programs concerned with these advances in clinical oncology.

**Agency Contact:** National Institutes of Health. (301) 496-6773.

**E00508-033**

*Computer Performance Measurement.* (1783).
6/81
**OMB Funding Code/Title:** 75-0807-0-1-553 / National Library of Medicine
**Program:** Intramural Programs: Library Operations
**CFDA NO.:** 13.879
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 382, 386; 58 Stat. 691; 42 U.S.C. 241, 276, 280).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Library of Medicine (NLM) has a large scale computer which is used to provide on-line access for the medical community to the bibliographies of medical literature. This project is evaluating the performance of the system in relation to its increasing workload. Decisions regarding restrictions to be placed upon projected growth and/or requirements for additional equipment will be based upon results of the evaluation. Performance statistics of the system will be collected over time and trends determined. Computer performance measurement is a critical part on NLM's ongoing program performance evaluation activities.

**Agency Contact:** National Institutes of Health. (301) 496-1351.

**E00508-036**

*Evaluation of the Effectiveness of NEI Program Announcements in Achieving Institute Goals.* (1786).
12/80
**OMB Funding Code/Title:** 75-0887-0-1-552 / National Eye Institute
**Program:** Program Management
**CFDA NO.:** 13.867; 13.868; 13.869; 13.870; 13.871
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 451-453; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is an evaluation of the effectiveness of the National Eye Institute (NIE) program announcements in achieving Institute objectives. This study will ask the question, Have program announcements resulted in an increase in funded grants in specified research gap areas? The information gained from this study will help NEI staff decide whether program announcements are useful in helping to stimulate research interest in a particular area of vision research.

**Agency Contact:** National Institutes of Health. (301) 496-5248.

**E00508-038**

*Program Planning Workgroup.* (1788).
12/80
Dr. Norton Nelson
**Contractor:** New York University; New York, NY 10016
**OMB Funding Code/Title:** 75-0862-0-1-552 / National Institute of Environmental Health Sciences
**Program:** Program Management
**CFDA NO.:** 13.892; 13.893; 13.894
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Program Planning Work Group was established to convert the wide-ranging report ("Human Health and the Environment-Some Research Needs") of the Second Task Force on Research Planning in Environmental Health Sciences to a set of program plans to guide the development of the National Institute of Environmental Health Services (NIEHS) research programs. Two of the Work Group's subgroups have reviewed the recommendations of the task force in order to identify and prioritize those that are NIEHS' responsibility. The third subgroup has reviewed the NIEHS training programs in environmental toxicology, environmental epidemiology and biostatistics, environmental mutagenesis, and veterinary pathology. It has identified disciplines within environmental health sciences where increased training of scientists is essential to provide the manpower needed for research to meet the program goals established by the research program review subgroups.

**Agency Contact:** National Institutes of Health. (919) 755-4015.

**E00508-039**

*Evaluation of the NIEHS Environmental Toxicology Training Program.* (1789).
6/81
**Contractor:** Yale University; 155 Whitney Avenue, New Haven, CT 12233
**OMB Funding Code/Title:** 75-0862-0-1-552 / National Institute of Environmental Health Sciences
**Program:** Environmental Health Research and Manpower Development Resources
**CFDA NO.:** 13.894
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to evaluate the impact of the existing National Institute of Environmental Health Services (NIEHS) training program and policies in environmental toxicology and to develop baseline data against which to evaluate the effectiveness of the Institute's training mechanisms, whether extant, new, or improved. From the data obtained, NIEHS wants to acquire a complete analysis of the current environmental toxicologist supply/demand situation and projections of future needs. It wants to determine if its training program is developing appropriately trained personnel; what features of its program are most effective in meeting employer needs; how requirements of industry, academia, and government differ; the impact of the NIEHS program institutional training; the reliance of these institutions on other sources of funding; and the capacities for training program expansion. To obtain the data, NIEHS plans a comprehensive survey of all institutions with environmental toxicology training programs and of employers of environmental toxicologists in academia, industry, and government. A sample of past graduates of training institutions will also be queried, and other sources of supporting information, such as organizations and professional societies, will be contacted. For the survey, environmental toxicology is defined as the study of the hazardous properties of environmental chemical and physical agents with application of the results of problems related to human health. The final agency report will be widely distributed.

**Agency Contact:** National Institutes of Health. (919) 755-4022.

**E00508-040**
*Analysis of Paraquat and Its Degradation Products in Smoke for Paraquat Contaminated Marijuana Cigarettes.* (1790).
6/81
**Contractor:** Research Triangle Institute; P.O. Box 12233, Research Triangle Park, NC 27709
**OMB Funding Code/Title:** 75-0862-0-1-552 / National Institute of Environmental Health Sciences
**Program:** Prediction, Detection, and Assessment of Environmentally Caused Diseases and Disorders
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Office of the Secretary, Department of Health and Human Services, specifically requested that the National Institute of Environmental Health Sciences (NIEHS) conduct a study to quantitatively determine paraquat and its combustible byproducts obtained in smoking machines within the context of a comprehensive study of the dynamics of marijuana smoking. Information from this contract provided the Secretary with the necessary exposure data from the smoking of paraquat-contaminated marijuana to assist in evaluating any potential health hazards of smoking paraquat-contaminated marijuana in the United States, as required by law. Based upon the results of this evaluation project (which was designed to validate the National Institute of Drug Abuse's initial efforts in this area based on their previous contract with the Research Triangle Institute), as well as on other studies mandated by the Secretary, the Secretary decided that marijuana sprayed with paraquat is likely to cause serious harm to the health of persons who may consume it. Using non-setaside funds, NIEHS plans to extend this project to answer some remaining questions and to permit preparation of the final report.

**Agency Contact:** National Institutes of Health. (919) 629-3506.

**E00508-041**
*Toxicology Information Program Advisory Service.* (1791).
9/81
**OMB Funding Code/Title:** 75-0807-0-1-552 / National Library of Medicine
**Program:** Toxicology Information
**CFDA NO.:** 13.879
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 382, 386; 58 Stat. 691; 42 U.S.C. 241, 276, 280).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Academy of Sciences' National Research Council, since 1969, has provided evaluation and advisory services to the Toxicology Information Program (TIP) through its Toxicology Information Program Committee (TIPCOM). TIP is a major component of the National Library of Medicine's specialized information services. TIPCOM reviews and evaluates guidelines to be used in the identification and collection of toxicological information and the creation and management of services intended to disseminate this information among Federal agencies and the biomedical community. TIPCOM evaluates the performance of the TIP in providing information services and recommends improvements in program performance. A program performance summary will be available in December 1980.

**Agency Contact:** National Institutes of Health. (301) 496-3147.

**E00508-042**
*Evaluation of Medical Library Resource Project Grant Program.* (1792).
12/80
**OMB Funding Code/Title:** 75-0807-0-1-552 / National Library of Medicine
**Program:** Medical Library Assistance
**CFDA NO.:** 13.879
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 386, 390, 393-397; 70 Stat. 962; 42 U.S.C. 280, 280b, 280b-4-280b-9).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Medical Library Resource Project Grant Program was one of the National Library of Medicine (NLM) Extramural Programs (EPs) authorized by the Medical Library Assistance Act. From 1971 to 1978 approximately 14.5 million dollars have been expended in almost 900 awards to health science libraries for the purpose of improving information service activities. The evaluation will determine program impact, identify areas of program modifications, if needed, and recommend future activity in terms of present needs. Results will assure continued development of health information services and systems in the most efficient and effective manner possible. The results of some EP projects currently underway or beginning will relate to the Project Grant evaluation; the evaluation of the Regional Medical Library Program; and the communication of results from NLM-supported library research and development activities. Two years ago a similar evaluation was completed for the Medical Library Resource Improvement Grant Program. Results were reported, and the program was modified to be more responsive to current needs.

**Agency Contact:** National Institutes of Health. (301) 496-3113.

**E00508-043**
*Consultant Review of Lister Hill Center Program.* (1793).
12/80
**OMB Funding Code/Title:** 75-0807-0-1-553 / National Library of Medicine
**Program:** Intramural Programs: Lister Hill National Center for Biomedical Communications
**CFDA NO.:** 13.879

**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 382, 386; 70 Stat. 962; 42 U.S.C. 241, 276, 280).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Board of Regents of the National Library of Medicine (NLM) requested a review of the research and development programs of the Lister Hill National Center (LHC) for Biomedical Communications. On October 10-12, 1979, the major segments of the Center's activities underwent review by an ad hoc external group of experts. The reviews were structured in a way that program objectives, technology assessments, proposed and alternative solutions, program contributions to library communications and information transfer, and likelihood of program success were described for each of the four research and development activities. Resource requirements for each were forecast by LHC staff. The results were for the most part confirmation of the soundness of the research underway and proposed, with some recommendations for modifying the research objectives and methodologies. The impact on the specific programs reviewed was to ensure that they would be pursued with the full knowledge of similar and related activities in other research environments. One impact on the research community will be to ensure that the research activities to the LHC make a unique contribution to the body of knowledge in the respective program areas by not duplicating activities that are underway elsewhere. The findings of the group have been carefully reviewed by the NLM Board of Regents and NLM senior staff as well as the LHT and will be used heavily in future LHC planning. A program performance summary will be available by late 1980. This is part of an ongoing evaluative activity to be performed by the LHC Board of Scientific Counselors, staff, and consultants, as appropriate.

**Agency Contact:** National Institutes of Health. (301) 496-4414.

**E00508-044**
*Consultant Review of MEDLARS III.* (1794).
6/81
**OMB Funding Code/Title:** 75-0807-0-1-553 / National Library of Medicine
**Program:** Intramural Programs: Library Operations
**CFDA NO.:** 13.879
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 382, 386; 70 Stat. 962; 42 U.S.C. 241, 276, 280).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* In May 1979, the Director of the National Library of Medicine (NLM) appointed a MEDLARS III Task Force to develop, by September 1980, functional specifications for future automation at NLM. The new system is intended to extend and enhance MEDLARS II capabilities. MEDLARS II is the present computer system that provides NLM's automated publications, technical processing, and online bibliographic retrieval operations. This activity will provide NLM Library Operations with a significant program performance evaluation as the development of the new system requires extensive analysis of current operations and a delineation of alternatives for the future. The development of MEDLARS III is being carefully reviewed by staff, the Library community, and outside experts. These reviews will lead to further refinement of the plans for MEDLARS III development. One of these reviews which was conducted by consultants in February 1980 addresses the problem of the reasonableness of the concept and the soundness of the proposed approach to the development of MEDLARS III. The results of the expert consultant review were confirmation of the basic soundness of the concept and proposed systems approach and the identification of some potential problem areas which were recommended to be further examined. The impact of the recommendations will be to ensure that broadly based expert experience has been reflected in the further detailed development of MEDLARS III.

**Agency Contact:** National Institutes of Health. (301) 496-3497.

**E00508-045**
*Medical Library Assistance Act Program Performance Evaluations.* (1795).
9/84
**OMB Funding Code/Title:** 75-0807-0-1-553 / National Library of Medicine
**Program:** Medical Library Assistance
**CFDA NO.:** 13.879
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 386, 390, 393-397; 70 Stat. 962; 42 U.S.C. 280, 280b).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Library of Medicine (NLM) has six grant programs authorized by the Medical Library Assistance Act of 1965. They are (1) Research Grants, (2) Training Grants, (3) Publication Grants, (4) Special Scientific Project Grants, (5) Resource Project Grants, and (6) Resource Improvement Grants. Program performance evaluations have been conducted, are underway, or are planned for each of these grant programs. The general approach for these studies has been to use in-house staff supplemented by consultants as appropriate. More detailed information will be contained in program performance summaries to be prepared for each grant program.

**Agency Contact:** National Institutes of Health. (301) 496-3113.

**E00508-046**
*National Medical Audiovisual Center Internal Program Evaluation.* (1796).
12/82
**OMB Funding Code/Title:** 75-0807-0-1-553 / National Library of Medicine
**Program:** Intramural Programs: National Medical Audiovisual Center
**CFDA NO.:** 13.879
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 382, 386; 70 Stat. 962; 42 U.S.C. 241, 276, 280).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The mission of the National Medical Audiovisual Center (NMAC) is to improve health professional education through expanding the use of audiovisual instructional technology. Research and development of new methods to apply instructional technology include the collaborative design and production of experimental instructional media combined with programs to provide technical users within the health science community. *Abstract:* NMAC program reviews to be undertaken with National Library of

Medicine (NLM) executive staff, peers within the NLM in related research programs, other government agencies and selected consultants focus on the selection of areas of research and service, or priorities for project development, on the efficiency and effectiveness of individual activities, and the successful synchronization within NMAC programs and with parallel NLM efforts in related disciplines and technologies. Current program reviews are concentrating on developing criteria for evaluating program development utilizing the importance of NMAC's recent relocation and joining of the other programs of the NLM in the Bethesda, Maryland facilities. The reviews will improve targeting of priority objectives for NMAC programs and will tighten management processes.

**Agency Contact:** National Institutes of Health. (301) 496-3547.

**E00508-047**
*IOM Study of Health Related Effects of Marijuana Use and Abuse: A Research Agenda.* (1799).
7/81
**OMB Funding Code/Title:** 75-0846-0-1-552 / Office of the Director
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Contradictory results and varying interpretations of research data have been cited as evidence that marijuana is extremely dangerous or essentially innocuous. Despite annual reports on marijuana and health by the National Institute on Drug Abuse, scientific controversy and public confusions persists. Consequently, there is a need for overall reassessment of available data on health hazards and risks to various types of marijuana users. The Institute of Medicine assessment will include review and analysis of existing scientific evidence of possible hazards of marijuana use to health and safety, as well as possible therapeutic use of marijuana, and the Federal research program underlying these efforts. The study will also delineate important directions for further investigations for Federal research support.

**Agency Contact:** National Institutes of Health. (301) 496-3152.

**E00508-048**
*Assessment of Research Doctorate Programs: Development of an Evaluation Tool.* (1800).
7/81
**OMB Funding Code/Title:** 75-0846-0-1-552 / Office of the Director
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Institutions of higher education vary widely along many dimensions. It is therefore essential that information about such variation be available (and used) in any study of Federal programs or policies in which they figure. This project will produce assessments of the quality of the doctoral education programs in U.S. institutions of higher education. Significant features of the study that are expected to enhance its value include: (1) plans to obtain larger numbers of subjective judgments than have been obtained in previous studies of this type; (2) plans to go beyond departmental boundaries in assessing the quality of an institution's effort in a specific discipline; and (3) plans to include objective information in the assessment process.

**Agency Contact:** National Institutes of Health. (301) 496-4418.

**E00508-049**
*Non-Tenure Track Personnel: Opportunities for Self-Initiated Research.* (1827).
1980
**OMB Funding Code/Title:** 75-0851-0-1-552 / National Institute of General Medical Sciences
**Program:** Intramural Research
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *House* Committee on Appropriations: Legislative Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 442-444; 58 Stat. 691; 42 U.S.C. 241, 289e, 289g).
**Availability:** Agency; NTIS (PB288-846)
**Geographic Relevance:** National

*Abstract:* The report, Nontenure Track Science Personnel: Opportunities for Independent Research was published by the American Council on Education. The data confirm the existence of a substantial population of doctoral-level scientists who occupy nontenure track positions at advanced degree-granting institutions. These data suggest that, for reasons of policy, tradition, or low expections, these scientists are only marginally engaged as principal investigators. These findings should be of particular interest to manpower planners and others concerned with optimal utilization of the nation's research manpower resources in health-related fields.

**Agency Contact:** National Institutes of Health. (301) 496-7294.

**E00508-050**
*Evaluation of MEDLARS Services for Meeting the Information Transfer Needs in Communicative Disorders.* (1826).
3/83
**OMB Funding Code/Title:** 75-0886-0-1-552 / National Institute of Neurological and Communicative Disorders and Stroke
**Program:** Communicative Disorders
**CFDA NO.:** 13.851; 13.852; 13.853; 13.854
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 431-443; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project will evaluate the effectiveness and potential effectiveness of the MEDLARS related program activities for servicing the information needs of the specialists in communicative disorders. The study will determine whether the new approach being used by the Communicative Disorders Program (CDP) to serve the information needs of both clinicians and investigators is satisfactory. The study will require three stages of data compilation. During the first stage, the users will be surveyed regarding their professional characteristics and information needs. During phase II, data will be compiled from each of the On-Line Centers included in the study on the daily/weekly use of the system and of the service model, inquiries about the services and cost of searches, etc. During phase III, data will be gathered on users' experience with the MEDLARS during the evaluation period and their level of satisfaction with the service. Upon completion of the study, a report will be published to communicate to others in the field of information sciences on the feasibility of the service model developed by CDP. Five reports will be produced for this project.

**Agency Contact:** National Institutes of Health. (301) 496-5061.

**E00508-051**
*Evaluation of the Pulmonary Academic Award Program.* (1828).
4/81
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Lung Diseases
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Pulmonary Academic Award Program is designed to improve the basic pulmonary curriculum in a medical school through curricula change and faculty educational development. Fourteen medical schools that received Pulmonary Academic Awards will be evaluated in the following terms: improvement in respiratory disease curricula for medical students, increase in number of students who demonstrate an interest in respiratory diseases, increase in number of students who choose academic careers in pulmonary medicine, improvement in caliber of pulmonary faculty; and increase in commitment of the grantee institution to sustaining an effective pulmonary program. The selection of a contractor is currently in progress.

**Agency Contact:** National Institutes of Health. (301) 496-7440.

**E00508-052**
*Evaluation of the Impact of Nutrition Education Programs on Consumer Food Purchases.* (1830).
6/82
**Contractor:** Giant Food, Inc.; 6300 Sheriff Road, Landover, MD
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is developing and testing a methodology to evaluate the impact of nutrition education programs on consumer food purchases. The methodology will be used initially to evaluate the impact of the year-long nutrition education program emphasizing heart health sponsored jointly by the National Heart, Lung, and Blood Institute and Giant Food, Inc.

**Agency Contact:** National Institutes of Health. (301) 496-1051.

**E00508-053**
*Evaluation of Hyperlipoproteinemia Dietary Manual and Physician's Handbook.* (1829).
6/81
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Blood Diseases and Resources
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Dietary intervention is the recommended initial treatment for hyperlipoproteinemia. In many cases, diet alone is sufficient to return lipids to normal levels. Even if drug therapy is necessary, diet should be continued since the effects of diet and drug are additive. In 1971 the National Heart, Lung, and Blood Institute (NHLBI) developed the booklets for Dietary Management of Hyperlipoproteinemia. This effort was undertaken to satisfy a need for practical and effective dietary guidelines that were specific for each of the five types of hyperlipoproteinemia. About 7 million of these booklets have now been distributed to physicians and dietitians meeting the largest demand for an NHLBI publication on record. The booklets have been duplicated in many local and regional hospital diet manuals and have been transcribed into several languages. The NHLBI is initiating this evaluation project to determine the population being reached by this publication, whether the booklets sufficiently meet the needs of professionals and patients, and what revisions are needed to improve the booklets.

**Agency Contact:** National Institutes of Health. (301) 496-3621.

**E00508-054**
*Evaluation of NIH Consensus Development Process.* (1831).
9/83
**Contractor:** The University of Michigan Social Research Institute
**OMB Funding Code/Title:** 75-0846-0-1-552 / Office of the Director
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Institutes of Health (NIH) has recently assumed an expanded role in translating the output of biomedical research into knowledge, products, and techniques which can be effectively employed in the practice of medicine and public health, i.e., medical technology transfer. Specifically, within the last two years, NIH has initiated a consensus development program, consisting of a series of activities to identify the extent of agreement and disagreement among relevant experts concerning various new and existing medical technologies and their role in health care–whether they are scientifically sound, safe, effective, and suitable for introduction or use in practice. The primary objective of this study is to identify and evaluate alternative group decision processes applicable to consensus building and develop recommended alternative models for various types of NIH consensus development activities. These models would serve as the basis for guidelines and designs for future consensus exercises. A second objective is to develop guidelines for a built-in evaluation mechanism to assess future consensus processes.

**Agency Contact:** National Institutes of Health. (301) 496-1143.

**E00508-056**

*Analysis of NIH Data Bases in Support of Program Evaluation.* (EDC 2007).
9/82
**OMB Funding Code/Title:** 75-0846-0-1-552 / Office of the Director
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the project is to develop the general capability to search existing data bases for information on research and training awards, research publications indexed by MEDLINE, and relate these to program management data and information; to develop a strategy for computer-assisted test runs made to date to show that MEDLINE-indexed publications can be selected by computer using MEDLINE indexing terms; and that the names of the authors of the selected records (most publications have more than one author) can be matched to the names of principal investigators of the IMPAC filed. The result is a file of authors of research publications matched to principal investigators with the same name. The reverse process in which a list of program component award numbers is developed by program staff and used to select a file of IMPAC records to match MEDLINE records is also feasible. The results must next be examined by specifically knowledgeable program staff to minimize false matches.

**Agency Contact:** National Institutes of Health. (301) 496-5011.

**E00508-057**

*Evaluation of a Demonstration Program for Hypertension Control Using Community Health Centers.* (EDC 2008).
11/81
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* One of several steps in the dissemination of the results of the recently completed National Heart, Lung, and Blood Institute (NHLBI) clinical trial, the Hypertension Detection and Followup Program (HDFP), is a demonstration of a hypertension control program in a community health center setting. This evaluation project is the first phase of a three-phase project to evaluate the demonstration program. The project will involve the design of a format for the conduct of the demonstration, the design of an evaluation methodology, the selection of sites, and the collection of necessary baseline data. The implementation and evaluation of the demonstration will be performed in subsequent phases over a five-year period. The results of the evaluation are expected to identify how much of the clinical trial protocol can be implemented in an existing health care system and whether the approach is economically feasible.

**Agency Contact:** National Institutes of Health. (301) 496-6331.

**E00508-058**

*Evaluability Assessment of the Impact of the Hypertension Detection and Followup Program (HDFP).* (EDC 2009).
10/82
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project will assist in efforts to evaluate the impacts of the Hypertension Detection and Followup Program (HDFP), a recently concluded clinical trial. Several tasks will be conducted under the project including: (1) synthesis of data from various existing sources–National Center for Health Statistics (NCHS), National Heart, Lung, and Blood Institute (NHLBI) Surveys, Food and Drug Administration surveys, and private sources–to form a baseline of information from which to measure changes in practice, knowledge (professional and lay), and social impact (cost, insurance coverage, treatment settings, etc.); (2) expansion of the existing NHLBI system of tracking the dissemination of information on the clinical trial; (3) planning for and potential implementation of a system (or survey) to gather information from various targeted audiences on audience exposure to this information; (4) planning for future data collection of the change in knowledge and practice and coordination of these efforts with other data needs of the NHLBI and other agencies; and (5) tracking of hypertension treatment policy changes in government and in the public sector related to the HDFP results.

**Agency Contact:** National Institutes of Health. (301) 496-6331.

**E00508-059**

*Feasibility Assessment of a Program to Measure Change in Causes of Death.* (EDC 2010).
2/82
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Direct Operations
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410. title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project will evaluate the feasibility of a measurement methodology based on the just-developed National Death Index (NDI) and its use with Census Bureau data in furnishing basic mortality data for the United States. To use the NDI, the Census file containing name, birth date, sex, race, marital status, State of birth, and State and county of residence for each person in the cohort will be matched against the NDI which will have the names and other identifying information for about 2 million decendents on tape each year. The possibility of missing deaths in the matching process because of processing errors (erroneous non-matches or match failures) exists and is believed to be much more likely than the opposite situation of counting a person dead who is in fact alive (erroneous match). Therefore, a feasibility study and pretest of the NDI used in matching against a Census file is needed. The basic questions to be answered in the feasibility study are first, whether deaths are seriously underestimated and second, whether there is a significant bias due to matching on the basis of demographic information.

**Agency Contact:** National Institutes of Health. (301) 496-6331.

**E00508-060**
*Evaluation of Postdoctoral Research Training.* (EDC 2011).
9/82
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Direct Operations
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is the first step in a longer range strategy for evaluating the National Heart, Lung, and Blood Institute (NHLBI) postdoctoral training programs. The longer range objective is to assess two aspects of the NHLBI postdoctoral training program–the impact of NHLBI training on the currently active researcher pool and the effect of NHLBI training on the careers of individual trainees. The immediate objectives are the selection and testing of methodologies. The study will consist of two phases. In Phase 1, Study Design, approximately four consultants will be brought to Bethesda during a 6-month period. Methodologies will be selected for measuring success of scientists (5 to 10 years after NIH postdoctoral support), for estimating the proportion of National Institutes of Health (NIH-supported scientists whose research training was not supported by NIH. In Phase 2, Field Testing, the methodologies will be applied to NHLBI postdoctoral research training programs.

**Agency Contact:** National Institutes of Health. (301) 496-3620.

**E00508-061**
*Evaluation of the Framingham and Other CHD Risk Models in a Large National Cohort.* (EDC 2012).
4/82
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410. title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Since its inception, a substantial proportion of research efforts at the National Heart, Lung, and Blood Institute (NHLBI) has been devoted to the delineation and quantification of risk factors for the development of coronary heart disease. The primary question addressed by this project is how applicable is the Framingham-derived model for predicting coronary heart disease to the U.S. population as a whole. This evaluation project will be able to capitalize upon a follow-up study being organized and conducted by the National Institute on Aging. The survey will attempt to locate and determine the health status of all 15,500 adults in the original Health and Nutrition Survey cohort conducted in 1971-74. This will provide an excellent opportunity to evaluate the utility of major predictive models (such as Framingham) of coronary heart disease in a large probability sample of the U.S. population in which serum cholesterol and other major variables were initially collected in a standardized manner.

**Agency Contact:** National Institutes of Health. (301) 496-2327.

**E00508-062**
*Evaluation of the NIAMDD Musculoskeletal Diseases Program.* (EDC 2013).
6/83
**Contractor:** CDP Associates, Inc.; 6000 Executive Boulevard, Rockville, MD 20852
**OMB Funding Code/Title:** 75-0884-0-1-552 / National Institute of Arthritis, Metabolism, and Digestive Diseases
**Program:** Arthritis, Musculoskeletal and Skin Diseases
**CFDA NO.:** 13.846
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 431-438; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation is being conducted to assess the effectiveness of the National Institute of Arthritis, Metabolism and Digestive Diseases (NIAMDD) Musculoskeletal Diseases Program in order to provide a foundation for improving research efforts. It will also provide an assessment of the health-care impact of selected medical technologies that have been developed with program resources. The contractor will convene evaluation groups (a Steering Committee, Task Groups, and a Plenary Group) having broad public and private membership in order to utilize their diverse expertise to determine evaluation strategy, select appropriate methodologies, establish a uniform format for all reports, define evaluation goals and procedures, and generation of the final report. The resultant report is intended to provide a foundation for improving research and operational effectiveness.

**Agency Contact:** National Institutes of Health. (301) 496-7326.

**E00508-063**
*Evaluation of Genetics Program Performance.* (EDC 2014).
10/81
**OMB Funding Code/Title:** 75-0851-0-1-552 / National Institute of General Medical Sciences
**Program:** Genetics
**CFDA NO.:** 13.821
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 442-444; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* In its Fiscal Year 1972 Appropriations Report, the Senate recognized the principal role that the National Institute of General Medical Science (NIGMS) had begun to play in funding genetics research, and in that year and subsequent years, congressional committees recognized and enunciated the clear potential for the growing genetics discipline to provide the basic foundations for diagnosing and alleviating the large number of genetic disorders of man. The purpose of this project is two-fold and will be carried out in two phases. Phase I is to determine the depth and range of the genetics research activities of the National Institutes of Health (NIH) by a survey of research activities of the extramural grant portfolios and of the intramural research programs; the output of the survey is intended to provide an overview of genetics activities for use by NIH managers, extramural scientists, other Federal agencies, and the Congress. Phase II will utilize the data generated as a major component of a program performance evaluation within this context to see if the NIGMS genetics program is meeting the expectations of the Congress and with what success. It cannot be foreseen what management actions are likely to be taken on the basis of results from this study.

**Agency Contact:** National Institutes of Health. (301) 496-7087.

**E00508-064**

*Phase I Report: Evaluation of Institutional Biosafety Committees (IBC).* (EDC 2015).
6/81; 48 pp.
**Contractor:** Dingle Associates, Inc.; 1625 I Street NW, Washington, DC
**OMB Funding Code/Title:** 75-0885-0-1-552 / National Institute of Allergy and Infectious Diseases
**Program:** Program Management
**CFDA NO.:** 13.855
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 431-433; 58 Stat. 691; 42 U.S.C. 241, 289a-289c).
**Availability:** Agency; EDC
**Geographic Relevance:** National

*Abstract:* Phase I of the study included a major national meeting of the Institutional Biosafety Committee (IBC) chairmen in November 1980 as a forum for input into the study from key institutional officials. A key recommendation that resulted from that meeting was that experiments currently covered by Section III-0 of the National Institutes of Health (NIH) Guidelines be made exempt. The consensus of the group was that the risks associated with most recombinant DNA research do not justify the current procedures. At its April 1981 meeting, the Recombinant DNA Advisory Committee took formal action recommending to the Director of NIH changes in the NIH Guidelines for marked reduction in those aspects of the paperwork burden of the IBC's associated with minimal risk research projects. National Institute of Allergy and Infectious Diseases staff is currently collaborating with the Director, Division of Safety, OD/-NIH in developing a revised approach to Phase II of the study in response to concerns from several quarters that the institutions need broad assistance in safety matters (i.e., chemical carcinogenesis and etiological agents).

**Agency Contact:** National Institutes of Health. (301) 496-6752.

**E00508-065**

*Evaluation of Behavioral Medicine Program.* (EDC 2016).
7/82
**Contractor:** Tilmer O. Engebetson
**OMB Funding Code/Title:** 75-0872-0-1-552 / National Heart, Lung, and Blood Institute
**Program:** Heart and Vascular Diseases
**CFDA NO.:** 13.837
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 412-419B; 58 Stat. 691; 42 U.S.C. 241, 287).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Behavioral Medicine Branch has sought to encourge researchers and clinicians interested in the cardiovascular system to consider biobehavioral factors and optimization of the preventative, diagnostic, therapeutic, and rehabilitative approaches to cardiovascular disease. The purpose of this project is to evaluate three major program directions: the use of cardiovascular instrumentation in behavioral investigations of cardiovascular disease; the experimental designs employed in the research; and the integration of the results from neuroscience studies of the cardiovascular system. These evaluations will be undertaken in conjunction with a concurrent non-set-aside funded effort to define the current state of the art in the biobehavioral area. Each area will be addressed by a separate group of scientists representing various disciplines who will define the current state of the science and outline progress over the past decade. A workshop will be used to facilitate the assessment.

**Agency Contact:** National Institutes of Health. (301) 496-9380.

**E00508-066**

*Evaluability Assessment of the NIAMDD National Diabetes Information Clearinghouse.* (2017).
In process
**Contractor:** CDP Associates, Inc.; 6000 Executive Boulevard, Rockville, MD 20852
**OMB Funding Code/Title:** 75-0884-0-1-552 / National Institute of Arthritis, Metabolism, and Digestive Diseases
**Program:** Diabetes, Endocrinology and Metabolism
**CFDA NO.:** 13.846
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, IV, § 301, 431-438; 58 Stat. 691; 42 U.S.C. 241, 289).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* In its final report to the Congress, the National Commission on Diabetes recommended establishment of a national diabetes clearinghouse as the primary means of addressing the need for a central resource for educational materials and information in diabetes. In response to the Commission's report, the National Institute of Arthritis, Metabolism, and Digestive Diseases (NIAMDD) established the National Diabetes Information Clearinghouse within its Diabetes, Endocrine and Metabolic Disease Program in September 1978. The Clearinghouse currently serves as the central focus for the collection and the dissemination of information about diabetes materials and programs and for encouraging and coordinating the preparation of new, accurate educational materials. The Institute believes this is an appropriate time to conduct an evaluability assessment to determine if a pilot or full-scale program performance evaluation would be possible, meaningful, and useful. The contractor will prepare a report detailing the following: (1) program objectives, as perceived by management, policymakers, other key individuals, and groups; (2) program activities, which include direct interventions such as Institute staff with Clearinghouse staff, indirect interventions such as the Clearinghouse Advisory Committee, and program accountability, or activities through which the program reports performance to policymakers; and (3) program evidence–data that indicate the level and extent of program performance and productivity. Based on the results of this study, it is expected that management will either initiate an evaluation using the program description prepared by the contractor or take steps to modify the description in order to make the program more evaluable.

**Agency Contact:** National Institutes of Health. (301) 496-7645.

### E00508-067

*Effectiveness of Computerized Medical Information System.* (1778).
9/81
**Contractor:** Analytic Services, Inc.; 400 Army Navy Drive, Arlington, VA
**OMB Funding Code/Title:** 75-0846-0-1-552 / Office of the Director
**Program:** Program Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Clinical Center of the National Institutes of Health (NIH) has in place a computerized medical information system used to enter and track patient records, all medical orders, treatment protocols, and laboratory and ancillary orders and results. The purpose of this project is to provide information to enable Clinical Center management to make informed decisions and to provide the results of experience with the system to the hospital community. Specifically, the study must provide answers to these key questions: (1) How well does the system work? (2) How well has it facilitated medical care and the work? (3) How well has it facilitated medical care and the relationships of expenditures for the system to benefit from it? and (4) How well can the system meet the future care research needs of the Clinical Center? The study will be undertaken in two phases. In Phase I, methodologies and instruments will be designed and tested so that the evaluation protocol is appropriate to the Clinical Center environment. Phase II will be the execution of the protocol and application of the methodologies, culminating in a report of the findings and recommendation. This will be provided to the Clinical Center management and to the hospital community at large.

**Agency Contact:** National Institutes of Health. (301) 496-1958.

### E00508-068

*Research Planning and Evaluation at the National Institutes of Health and Aspects of Advisory Council Operations.* (HRD-81-18).
12/30/80; 2 pp. + 3 app. (16 pp.)
**OMB Funding Code/Title:** 75-0848-0-1-552 / Research Resources
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241). Cancer Act of 1971 (P.L. 92-218, title IV, § 410A; 85 Stat. 782; 42 U.S.C. 286e(b)).
**Availability:** GAO

*Program Objectives:* The National Institutes of Health (NIH) employs advisory councils to consider research proposals. *Abstract:* GAO found that while the institutes establish their own planning processes, the methods used, the criteria considered, and the groups involved are basically similar. Priority research program areas are generally being funded as planned. The institutes are using several groups, including NIH staff and contractors, to perform evaluations of their research activities. The advisory councils are actively involved in planning, funding, and evaluating research activities. GAO found that other council members believe lay members make significant contributions in many areas of council activities. Although the councils had experienced delays in replacing many of their members when their terms had expired, changes have recently been made in the appointment process which appear to have corrected this problem.

**Agency Contact:** General Accounting Office (301) 496-2107.

### E00508-069

*NIH Biomedical Research Program.* (HRD-81-42).
12/16/80; 4 pp.
**OMB Funding Code/Title:** 75-0848-0-1-552 / Research Resources
**Program:** Biomedical Research Support
**CFDA NO.:** 13.377
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** GAO

*Program Objectives:* Grants are made to public or nonprofit universities, hospitals, laboratories, and other institutions to complement other types of targeted research support. *Abstract:* Program objectives, as currently established, appear to be too general to permit the National Institutes of Health (NIH) to effectively measure the extent to which they are being met. GAO found that sometimes annual reports were inaccurate or not supported by backup records. Because grantees apply different definitions to terms used in the annual reports, combining the data from all the reports does not yield valid results. NIH officials recognize that the program objectives are too broad, and no plausible method exists to measure the extent to which the objectives are being met; however, efforts to make an objective assessment of the program have been limited. In order to make the 1983 planned evaluation meaningful, measurable objectives should be established and an evaluation methodology developed as soon as possible.

**Agency Contact:** General Accounting Office (301) 496-2107.

## SOCIAL SECURITY ADMINISTRATION

### E00510-001

*Evaluation of the Child Support Enforcement Program.* (1877).
9/82
David Mastran
**Contractor:** Maximus, Inc.; 6723 Whittier Avenue, McLean, VA 22101
**OMB Funding Code/Title:** 75-0412-0-1-609 / Assistance Payments Program
**Program:** Child Support Enforcement: State and Local Administration
**CFDA NO.:** 13.679
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title IV, § 455, as amended by; P.L. 96-178; P.L. 93-647; 42 U.S.C. 651).

**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to evaluate the Child Support Enforcement program which became effective August 1, 1975, under Title IV-D of the Social Security Act. Although the program is open to both Aid to Families with Dependent Children (AFDC) and non-AFDC recipients, the basic purpose of the program is to transfer the burdens of welfare from the taxpayer to the legally responsible parent. In broad terms, the evaluation will examine program results in relation to the specifications of the law and Congressional intent. More specifically, costs will be weighed against savings in the light of regulations (policy) and administrative practices (program operations). Comprehensive data analysis is needed in order to evaluate the program as it presently exists as well as to assess its future course. The evaluation of the Child Support Enforcement program will consist of two general approaches: a cost benefit analysis and an administrative practices component. Initially, the contractor shall study these areas separately, but ultimately, the relationship between costs and benefits and administrative practices shall be analyzed. Because the Child Support Enforcement program constitutes an important part of efforts to assure integrity and efficiency in the AFDC program, it has evoked Departmental and Congressional interest. This project provides a formal, objective evaluation to assess the program's cost effectiveness and is intended to respond to this interest.

**Agency Contact:** Social Security Administration. (202) 673-5495.

**E00510-002**

*Analysis of State Policies and Procedures for Determining Incapacity under the AFDC Program.* (1878).
11/80
Michael Baker
**Contractor:** Organization for Service in the Public Interest, Inc.; 21 Elmore Street, Newton Centre, MA 02159
**OMB Funding Code/Title:** 75-0412-0-1-609 / Assistance Payments Program
**Program:** Maintenance Assistance: Aid to Families with Dependent Children
**CFDA NO.:** 13.808
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title IV, § 401, 402; 49 Stat. 627; 42 U.S.C. 601, 602).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* A need exists to better understand how the States define and determine incapacity under the Aid to Families with Dependent Children (AFDC) program. This study provides Federal policy staff and researchers with an overview of existing practices in determining incapacity in AFDC and analyzes effects of alternative policies. It also provides State administrators information on what has been done in other States and what can be done to improve their incapacity programs. The project examines the current state of the art in determining incapacity in AFDC and documents definitions and procedures for incapacity in the 50 States and the District of Columbia. It examines and analyzes in detail data from selected States for greater insight into AFDC incapacity practices. Data are collected from existing data sources and by means of a literature review, mail surveys, and interviews with State and local welfare administrators and staff. The data base provided by this study is expected to be useful to future assessments of AFDC reform proposals which attempt to link benefit structures to employability decisions.

**Agency Contact:** Social Security Administration. (202) 673-5495.

**E00510-003**

*Social Security Needs To Better Plan, Develop and Implement Its Major ADP Systems Redesign Projects.* (HRD-81-47).
2/6/81; 48 pp.
**OMB Funding Code/Title:** 20-8006-0-7-601 / Federal Old-Age and Survivors Insurance Trust Fund; 20-8007-0-7-601 / Federal Disability Insurance Trust Fund
**Program:** Administration
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title II, § 201, as amended by; P.L. 94-202; 70 Stat. 833; 42 U.S.C. 401).
**Availability:** GAO

*Abstract:* The efforts of Social Security Administration (SSA) to redesign its retirement, survivors, disability, and health insurance automated system was reviewed. This redesign represented a major multi-faceted automatic data processing system modification project undertaken to improve service to program beneficiaries. Although substantial effort and resources were invested in this project, it was largely unsuccessful. Only one of the five major new features expected during the redesign was fully implemented successfully, and SSA suspended further efforts to complete the project as it was originally planned. GAO believes that inadequate planning and management of the redesign and deficiencies in the SSA systems modification process were primary reasons that the agency was unable to fully complete the redesign. Further, SSA systems modification efforts in general will not meet their objectives until these weaknesses are corrected. Specifically, SSA did not: (1) adequately analyze costs and benefits of the redesign changes to ensure that their needs would be met by the modified system; (2) adequately analyze costs and benefits of the redesign; and (3) provide for consistent management of the redesign. GAO made several recommendations to the Secretary of Health and Human Services.

**Agency Contact:** General Accounting Office (202) 245-1572.

**E00510-004**

*Public Assistance Benefits Vary Widely from State to State, but Generally Exceed the Poverty Line.* (HRD-81-6).
11/14/80; 48 pp.
**OMB Funding Code/Title:** 75-0412-0-1-604 / Assistance Payments Program
**Program:** Maintenance Assistance: Aid to Families with Dependent Children
**CFDA NO.:** 13.808
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title IV, § 401, 402; 49 Stat. 627; 42 U.S.C. 601, 602).
**Availability:** GAO
**Geographic Relevance:** County

*Program Objectives:* The Aid to Families with Dependent Children (AFDC) program, a joint Federal-State program, provides cash benefits to low-income mothers with children, and in some States to families headed by an unemployed father or to a pregnant woman.
*Abstract:* GAO analyzed over 1,000 active AFDC cases in 13 States to determine benefits actually received by those families. GAO also analyzed, through hypothetical situations, the effect that working would have on benefits received from certain groups of public assistance programs. In GAO's sample, about 80% of the cases had benefit income packages exceeding the poverty line. The cash component alone would generally not exceed poverty. Families that had earned income averaged about $2,600 per year more than their nonworking counterparts. AFDC clients were generally eligible for other welfare programs and, for the most part, participated in them. AFDC clients

generally did not take advantage of programs providing jobs, training, and higher educational opportunities, probably because most mothers in the GAO sample had very young children and were exempt by law from work requirements under current regulations or because they lacked the necessary secondary level of education required to take advantage of higher educational opportunities. GAO found that an AFDC mother, working even at a full-time minimum wage job, would improve her financial well-being. However, she would face the loss of significant welfare benefits as income is earned. These lost benefits can be construed as an additional tax on the income earned. The combined effort of employee taxes and lost benefits raises questions as to whether the client retains an adequate financial incentive to work.

**Agency Contact:** General Accounting Office (202) 523-9076.

**E00510-005**
*Action Needed To Resolve Problem of Outstanding Supplemental Security Income Checks.* (HRD-81-58).
3/3/81; 9 pp. + 3 app.
**OMB Funding Code/Title:** 75-0406-0-1-609 / Supplemental Security Income Program
**Program:** Federal Benefit Payments
**CFDA NO.:** 13.807
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act Amendments of 1972, as amended (P.L. 92-603, title XVI, § 1611, 1616; 86 Stat. 1390; 42 U.S.C. 1382).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The Supplemental Security Income program is a cash assistance program for the needy aged, blind, and disabled. It is financed through general funds and about 4.1 million recipients receive about $8 billion in cash benefits. *Abstract:* As many as 300,000 Supplemental Security Income checks totaling $40 million have been outstanding for 6 months or more. These checks are negotiable forever. About $10.4 million of these checks belong to States, which are concerned that these moneys have not been returned to them. Better followup actions by the Department of Health and Human Services are needed to (1) identify and cancel checks issued to ineligible recipients, (2) identify recipients who need check-cashing assistance, and (3) return the funds to the Social Security Administration and the States.

**Agency Contact:** General Accounting Office (FTS) 987-3011.

**E00510-006**
*Better Management Information Can Be Obtained from The Quality Control System Used in the Aid to Families with Dependent Children Program.* (HRD-80-80).
7/18/80; 37 pp. + 6 app. (19 pp.)
**OMB Funding Code/Title:** 75-0412-0-1-609 / Assistance Payments Program
**Program:** Maintenance Assistance: Aid to Families with Dependent Children
**CFDA NO.:** 13.808
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title IV, § 401, 402; 49 Stat. 627; 42 U.S.C. 601, 602).
**Availability:** GAO
**Geographic Relevance:** National; State; City

*Program Objectives:* The quality control system was established to identify and to measure incorrect payments for the purpose of giving management information for developing corrective actions to reduce errors. *Abstract:* Using the quality control system as the basis for sanctions limits the system's value as a means for improving payment processes. The Appropriations Committees should retract directives for Federal fiscal sanctions against States based on the system. System differences are recognized but the Social Security Administration does not know how this affects identifying incorrect payments; all payment errors and causes of errors are not reported and system data were not being adequately analyzed for developing corrective actions. The Department of Health and Human Services should assess regional quality control procedures to insure adequacy and consistency and establishing guidelines for reviewing State quality control cases. Other detailed recommendations were made for improving the system.

**Agency Contact:** General Accounting Office (202) 523-9076.

**E00510-007**
*More Diligent Followup Needed To Weed Out Ineligible SSA Disability Beneficiaries.* (HRD-81-48).
3/3/81; 24 pp. 2 app. (7 pp.)
**OMB Funding Code/Title:** 20-8007-0-7-601 / Federal Disability Insurance Trust Fund
**Program:** Benefit Payments
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title II, § 201, as amended by; P.L. 94-202; 49 Stat. 622; 42 U.S.C. 401).
**Availability:** GAO

*Program Objectives:* The Disability Insurance program (DI), administered by the Social Security Administration (SSA), was established in 1954 to prevent the erosion of retirement benefits of wage earners who become disabled and are prevented from continuing payments into their social security account. The program was expanded in 1956 to authorize cash benefit payments to the disabled. *Abstract:* SSA has not adequately followed up on DI beneficiaries to verify that they remain disabled. As a result of the limited SSA followup activity and poor management of the DI process, as many as 548,000 beneficiaries who do not currently meet the SSA eligiblity criteria may be receiving disability benefits of as much as $2 billion annually. The Secretary of Health and Human Services should direct the Commissioner of Social Security to expedite efforts to reevaluate the DI rolls and to provide the necessary resources to support such efforts because of the potential savings.

**Agency Contact:** General Accounting Office (FTS) 987-3138.

**E00510-008**
*Social Security Administration's Beneficiary Rehabilitation Program.* (HRD-81-22).
11/10/80; 7 pp. + app.
**OMB Funding Code/Title:** 20-8007-0-7-601 / Federal Disability Insurance Trust Fund
**Program:** Vocational Rehabilitation Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title II, § 222; 49 Stat. 622; 42 U.S.C. 422).
**Availability:** GAO

*Program Objectives:* The program's primary purpose is to provide savings to the trust funds by returning as many disabled beneficiaries as possible to the work force, thereby terminating their Social

Security disability benefits. *Abstract:* The Social Security Administration (SSA) has neither collected all the necessary data nor established a management information system essential to assess the program's effectiveness. The eligibility of many beneficiaries who were served by the program was questionable because they were expected to medically recover at the time they were awarded disability benefits. The Secretary of Health and Human Services should require the SSA Commissioner to develop and implement a management information system for the Beneficiary Rehabilitation Program (BRP). The BRP selection criteria should be modified to clarify that trust fund moneys should not be used to finance rehabilitation services for temporarily disabled individuals.

**Agency Contact:** General Accounting Office (FTS) 934-4430.

**E00510-009**
*Revising Social Security Benefit Formula Which Favors Short-Term Workers Could Save Billions.* (HRD-81-53).
4/14/81; 19 pp. + app.
**OMB Funding Code/Title:** 75-0404-0-1-601 / Payments to Social Security Trust Funds
**Program:** Survey of Income and Program Participation
**CFDA NO.:** 13.803
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title II, § 201as amended by; P.L. 95-216; 70 Stat. 833; 42 U.S.C. 401).
**Availability:** GAO

*Program Objectives:* The social security program is a social insurance program which provides benefits to retirees, survivors, and the disabled based on contributions made during the person's working lifetime. The purpose of the program is to insure a basic level of protection at the time when it may be needed most–at death, disability or old age. *Abstract:* Short-term workers have contributed a relatively small amount of social security tax because they have had little work in covered employment. However, they receive a higher return on their contribution than the average wage earner because of the benefit formula used to attain the program's social adequacy objectives. This advantage is created by spreading the worker's covered earnings over a lifetime and applying the resulting artifically low average wage to a benefit formula that is favorable for low wage earners. Stopping the short-term worker advantage could save as much as $15 billion over the next decade and end windfall social security benefits to retired government workers who also receive a pension from their noncovered employment. Because a social adequacy benefit seems inappropriate for the average or high wage earner, and in view of the concern about the financial stability of the social security program, Congress should consider revising the social security benefit formula to remove the advantage that it provides the short-term worker.

**Agency Contact:** General Accounting Office (301) 597-3013.

**E00510-010**
*The Lump Sum Death Benefit: Should It Be Changed?* (HRD-80-87).
8/8/80; 11 pp. + 2 app. (3 pp.)
**OMB Funding Code/Title:** 20-8006-0-7-601 / Federal Old-Age and Survivors Insurance Trust Fund
**Program:** Benefit Payments
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act as amended (P.L. 74-271, title II, § 201; 70 Stat. 833; 42 U.S.C. 401).
**Availability:** GAO

*Program Objectives:* The social security program is a social insurance program which provides benefits to retirees, survivors, and the disabled based on contributions made during the person's working lifetime. The purpose of the program is to insure a basic level of protection at the time when it may be needed most–at death, disability, or old-age. *Abstract:* Social Security has paid more than $6 billion in lump-sum death benefits since 1940, the first year payments were made. The original concept of lump-sum death benefits was to provide a return on the social security contributions of wage earners. However, the concept has been changed to include a modest payment toward the costs associated with death. In a review of a random sample of death benefit claims, GAO found that, in 86% of the cases, average benefits exceeded average employee contributions. In over three-fourths of the cases, benefits received were about 15 times more than contributions. The lump-sum death benefit, however, was the only benefit received on behalf of about 14% of deceased workers because the primary beneficiary died before receiving any social security benefits and had no eligible survivors at the time of death. In terms of the program's original objective, a return on the workers' contributions in the system, an overwhelming majority of the beneficiaries or their survivors receive average benefits well in excess of the average contribution.

**Agency Contact:** General Accounting Office (301) 597-3013.

**E00510-011**
*Reissuing Tamper-Resistant Cards Will Not Eliminate Misuse of Social Security Numbers.* (HRD-81-20).
12/23/80; 30 pp. + 4 app. (8 pp.)
**OMB Funding Code/Title:** 75-0404-0-1-601 / Payments to Social Security Trust Funds
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271; 64 Stat. 512; 42 U.S.C. 401-433).
**Availability:** GAO

*Abstract:* The social security number has become a widespread means of identification in the United States. As its use as an identifier has grown, so has the opportunity for its misuse, often to fradulently obtain employment or monetary benefits. GAO found that reissuing the cards will not correct the underlying conditions contributing to social security number and card misuse. In order to improve the integrity of the social security number and abate social security number and card misuse, Congress should enact legislation making such acts felonies. The Secretary of Health and Human Services should direct the Commissioner of Social Security to further strengthen the integrity of the social security number system by: (1) providing training to Social Security Administration (SSA) field office personnel to enable them to more readily detect fraudulent evidentiary documents submitted with social security number applications; (2) placing the social security number application forms and cards under tighter control; and (3) flagging identified fraudulently-obtained social security numbers for SSA and other agency uses.

**Agency Contact:** General Accounting Office (FTS) 987-3138.

**E00510-012**
*Implementing GAO's Recommendations on the Social Security Administration's Program Could Save Billions.* (HRD-81-37).
12/31/80; 9 pp. + 3 app. (65 pp.)
**OMB Funding Code/Title:** 20-8006-0-7-601 / Federal Old-Age and Survivors Insurance Trust Fund; 75-0404-0-1-601 / Payments to Social Security Trust Funds

**Program:** Benefit Payments; Special Payments for Certain Uninsured Persons
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title II, § 201; 80 Stat. 67; 42 U.S.C. 401). (P.L. 74-271, title II, § 228, as amended by; P.L. 89-368; 42 U.S.C. 428).
**Availability:** GAO

*Program Objectives:* The Social Security Administration (SSA) administers some of the largest income security programs, including Old-Age and Survivors Insurance, Disability Insurance, Supplemental Security Income (SSI), and Aid to Families with Dependent Children (AFDC). *Abstract:* In its review, GAO found that fully implementing its recommendations would save $1.3 billion in Fiscal Year (FY) 1982 and about $4.5 billion in FY 1983 and 1985. There would be similar savings in later years. Congress should amend the Social Security Act to: (1) discontinue student benefits for postsecondary students; (2) require States to deposit social security taxes semimonthly or biweekly; (3) compute benefit amounts to the nearest penny or to the nearest 10 cents; (4) eliminate the minimum benefit provision for new beneficiaries; (5) revoke section 224(d) of the Social Security Act and require that the social security offset be made effective when worker's compensation benefits are awarded; and (6) determine SSI benefit eligibility and payment amounts on a monthly retrospective basis.

**Agency Contact:** General Accounting Office (FTS) 987-3138.

**E00510-013**
*Review of Selected Aspects of Low Income Energy Assistance in 1980.* (HRD-80-115).
9/15/80; 3 pp. + 1 app. (8 pp.)
**OMB Funding Code/Title:** 75-0420-0-1-609 / Low Income Energy Assistance Program
**Program:** Grants to States
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Community Services Act of 1974, as amended (P.L. 88-452, title II, § 222; 78 Stat. 523; 42 U.S.C. 2809).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The program's objective is to provide assistance to eligible households to offset the rising costs of home energy that are excessive to household income. *Abstract:* GAO found that in North Carolina about 86% of the State's $16.1 million energy assistance program was used to pay Aid to Families with Dependent Children (AFDC) recipients. Payments made to AFDC recipients were based on family size but did not consider responsibility for energy costs. Payments were made to Supplemental Security Income recipients without regard to their living arrangements or responsibilities for energy costs. Energy assistance payments were made to: (1) more than one individual living at the same residence; (2) individuals living in subsidized housing who were not responsible for home heating costs; and (3) individuals in certain group living facilities where the extent of increased energy costs for heating, or their responsibility for these costs, was not clear. The law was changed for 1981.

**Agency Contact:** General Accounting Office (FTS) 987-3011.

**E00510-014**
*Millions Can Be Saved by Identifying Supplemental Security Income Recipients Owning Too Many Assets.* (HRD-81-4).
2/4/81; 22 pp. + app. (3 pp.)
**OMB Funding Code/Title:** 75-0406-0-1-609 / Supplemental Security Income Program
**Program:** Federal Benefit Payments
**CFDA NO.:** 13.807
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act Amendments of 1972, as amended (P.L. 92-603, title XVI, § 1611, 1616; 86 Stat. 1390; 42 U.S.C. 1382).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The Supplemental Security Income program is a cash assistance program for the needy aged, blind, and disabled. It is financed through general funds and about 4.1 million recipients receive about $8 billion in cash benefits. *Abstract:* In Fiscal Year 1979 an estimated $125 million was overpaid to Supplemental Security Income recipients who owned assets, such as bank accounts and real property, valued in excess of the limitations allowed for program eligibility. Most overpayments occurred because assets were not detected through the eligibility interview process or because the Social Security Administration had not effectively monitored changes in ownership and values of identified assets. This report contains recommendations to the Secretary of Health and Human Services to improve the identification and monitoring of assets.

**Agency Contact:** General Accounting Office (FTS) 987-3011.

**E00510-015**
*Action Needed To Avert Future Overpayments to States for AFDC Foster Care.* (HRD-81-73).
4/20/81; 6 pp.
**OMB Funding Code/Title:** 75-0412-0-1-609 / Assistance Payments Program
**Program:** Maintenance Assistance: Aid to Families with Dependent Children
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title IV, § 401, 402; 42 U.S.C. 601, 602).
**Availability:** GAO
**Geographic Relevance:** State; City; County

*Abstract:* GAO found that over $12 million in private nonprofit agency foster family home administration costs, not eligible for Federal sharing, were incurred by New York City and federally reimbursed. The States of New York and California were also reimbursed an undetermined amount for costs attributable to ineligible foster care enrollees. Since 1978, GAO has unsuccessfully attempted to have the Department of Health and Human Services (HHS) take corrective action to recover amounts reimbursed to New York City for unallowable administrative costs. The longer HHS takes to correct the level of Fiscal Year (FY) 1978 Federal reimbursements, the larger the overpayments will be. Using FY 78 as a basis for allotments to New York and California without adjusting for incorrect Federal payments has resulted and will continue to result in reimbursements higher than those authorized. If there is a dispute between any State and HHS as to expenditures for a base year, the base amount may only be charged in the fiscal year after the one in which the dispute is resolved. The foster family home administrative services, in dispute in several New York City contracts with private nonprofit agencies, are normally provided by State social service agencies. The Secretary of HHS should: (1) require that all foster care reimbursements to the States for FY 78 be audited to identify any unallowable costs, determine the correct level of FY 78 Federal reimbursements, and act to recover unallowable costs; and (2) recover overpayments made to New York City for unallowable administrative costs.

**Agency Contact:** General Accounting Office (202) 245-9623.

## ADMINISTRATION ON AGING

### E00511-001

*Continuation of More Model Projects Could Increase the Delivery of Services to the Elderly.* (HRD-81-9).
10/23/80; 13 pp.
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration on Aging
**CFDA NO.:** 13.636
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Older Americans Act of 1965, as amended (P.L. 89-73, title IV, § 421; 42 U.S.C. 3035b).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the Administration on Aging (AOA) is to serve as a focal point and advocate for the Nation's elderly. AOA also manages training, research, and demonstration programs and promotes and helps develop State administered community-based systems of comprehensive services for the elderly. *Abstract:* In this review, GAO found that the projects were generally meeting AOA criteria, except for the agency's expectation that worthwhile model projects would form a basis for building a continuing program at the model project site after the agency withdrew financial support. Only 40% of the projects continued after AOA withdrew funding. When worthwhile projects continued to provide services with funds from other sources, the additional funds were substantially greater than the agency's original model project investments. GAO believes that AOA has opportunities to increase the services provided to the elderly with model project funds under the present program structure. The Secretary of the Department of Health and Human Services should direct the Commissioner of AOA to modify the selection process by placing more emphasis on continuation.

**Agency Contact:** General Accounting Office (202) 245-9623.

### E00511-002

*An Evaluation of the Organizational Relationship of the Office of Human Development Services and the Administration on Aging.* (FPCD-81-41).
4/10/81; 9 pp. + 2 app. (7 pp.)
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration on Aging
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Older Americans Act of 1965, as amended (P.L. 89-73, title II, § 201; 79 Stat. 220; 42 U.S.C. 3011 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to provide needed services to the elderly. *Abstract:* The Department of Health and Human Services (HHS), Office of Human Development Services (OHDS) supervises program agencies such as the Administration on Aging. The present organizational structure of OHDS violates provisions of the Older Americans Act which state that the Secretary shall not approve any delegation of the functions of the Commissioner on Aging to any other officer not directly responsible to the Commissioner. GAO did not identify any adverse effects associated with these violations or evidence of duplicate functions or excessive administrative burdens. However, because Congress intended for the functions to be carried out by persons directly responsible to the Commissioner on Aging, GAO recommends that the Secretary of HHS revise the organizational structure of OHDS to discontinue the delegation of the Commissioner on Aging's functions which allows: OHDS grant and contract officers to perform administrative functions regarding the Administration of Aging's discretionary grants and contracts, and OHDS regional offices of fiscal operations to handle financial management functions for the Administration on Aging's discretionary and formula grants. If the Secretary of HHS finds that complying with the Older Americans Act adversely affects the program, he should initiate legislation to amend the Act.

**Agency Contact:** General Accounting Office (202) 275-5245.

## REHABILITATION SERVICES ADMINISTRATION

### E00515-001

*Government-Wide Coordination Activities for Implementing Section 504 of the Rehabilitation Act of 1973.* (HRD-81-35).
12/5/80; 8 pp.
**OMB Funding Code/Title:** 75-0135-0-1-751 / Office for Civil Rights
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973 (P.L. 93-112, title V, § 504; 87 Stat. 394; 29 U.S.C. 794); Executive Order 11914. Civil Rights Act of 1964, as amended (P.L. 88-352, title VI, § 601; 78 Stat. 252; 42 U.S.C. 2000d); Executive Order 12250.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Section 504 of the Rehabilitation Act of 1973 recognized the rights of handicapped individuals to participate in and benefit from federally funded programs and activities. *Abstract:* The Department of Health and Human Services (HHS) did not issue its guidelines until January 1978, almost 2 years after the Executive Order. HHS attributed the delay to a lack of congressional guidance on the complex issues raised by the far-reaching prohibition against discrimination. The HHS January 1978 guidelines did not provide direction for some of the situations that Federal agencies might encounter; instead, HHS advised the agencies to include specific provisions in their own regulations for the particular programs and activities they administered. Several inconsistencies were found between the HHS 1978 guidelines and the section 504 regulations issued by other Federal agencies. While HHS provided technical assistance to other Federal agencies, it often failed to advise them about available policy statements, and in one instance delayed the clarification of a court decision affecting the enforcement of section 504. Twenty-eight Federal agencies and offices were requested by HHS to issue regulations for implementing section 504, but as of April 1980, only six had done so. While agency officials gave a number of reasons for the delays, it was believed that a major cause was the low priority agencies gave to enforcing the requirements of section 504. The Director of the Office of Management and Budget should instruct the heads of Federal departments and agencies that have not yet issued section 504 regulations to do so as soon as possible. In preparing for the section 504 coordination responsibility, the Attorney General should establish priorities for: (1) revising the 1978 regulations to give other Federal agencies more clearly defined guidance on issues they view as not adequately covered in the 1978 regulations; (2) resolving inconsistencies between these regulations and those issued by other Federal agencies; and (3) increasing the technical assistance provided to other agencies.

**Agency Contact:** General Accounting Office (202) 523-9131.

## ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT SERVICES

**E00523-001**
*Evaluation of Head Start Resource Access Projects (RAPS).* (1999).
8/81
Julie Empson
**Contractor:** Roy Littlejohn Associates, Inc.; 1328 New York Avenue NW, Washington, DC 20005
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth and Families: Head Start
**CFDA NO.:** 13.600
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Economic Opportunity and Community Partnerships Act of 1974, as amended (P.L. 88-452, title V, § 524, as amended by; P.L. 95-568; 78 Stat. 513, 524; 42 U.S.C. 2928m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project is conducting a formative evaluation of a network and 15 Resource Access Projects (RAPS) which support the Head Start Mainstreaming movement by identifying, matching, and coordinating services for handicapped children and by providing training and technical assistance, collaborative work, and resource materials for the Head Start programs. The evaluation assesses the performance of each individual RAP and the overall progress of the program.

**Agency Contact:** Assistant Secretary for Human Development Services. (202) 755-7443.

**E00523-002**
*Conduct Surveys of Head Start Handicapped Efforts, 1980-81.* (2000).
10/81
Rudy Sterr
**Contractor:** Informatics, Inc.; 6011 Executive Boulevard, Rockville, MD 20852
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth, and Families: Head Start
**CFDA NO.:** 13.600
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Economic Opportunity and Community Partnerships Act of 1974, as amended (P.L. 88-452, title V, § 511, as amended by; P.L. 95-568; 78 Stat. 513; 42 U.S.C. 2928b).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this project is to conduct a survey by mail to determine the status of handicapped children enrolled in Head Start programs. The survey provides the information for the Ninth Annual Report to Congress on the number of children enrolled, their handicapping conditions, and the services being provided.

**Agency Contact:** Assistant Secretary for Human Development Services. (202) 755-7443.

**E00523-003**
*Evaluation of the Head Start Child and Family Mental Health Projects (CFMH).* (1998).
9/81
William Hayes
**Contractor:** The Urban Institute for Human Services, Inc.; P.O. Box 15068, San Francisco, CA 94115
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth, and Families: Head Start; Administration for Children, Youth, and Families: Research and Demonstration
**CFDA NO.:** 13.600; 13608
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Economic Opportunity and Community Partnerships Act of 1974, as amended (P.L. 88-452, title V, § 524, as amended by; P.L. 95-568; 78 Stat. 513; 42 U.S.C. 2928m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation consists of a process and impact evaluation of the Child and Family Mental Health (CFMH) Project. The process evaluation describes the nature of the program and the services delivered, and the impact evaluation focuses on changes in the mental health status of children, parents, and teachers resulting from the primary prevention program. During the second year of the evaluation, pre- and post- measures of program implementation and structures will be taken. In addition, observational and standardized measures of impact will be pilot tested and refined for use in the third year.

**Agency Contact:** Assistant Secretary for Human Development Services. (202) 755-7750.

**E00523-004**
*Evaluation of the Head Start Bilingual-Bicultural Curriculum Projects.* (1997).
9/81
Luis Moll
**Contractor:** Juarez and Associates, Inc.; 12139 National Boulevard, Los Angeles, CA 90064
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth, and Families: Head Start; Administration for Children, Youth, and Families: Research and Demonstration
**CFDA NO.:** 13.600; 13.608
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Economic Opportunity and Community Partnerships Act of 1974, as amended (P.L. 88-452, title V, § 524, as amended by; P.L. 95-568; 78 Stat. 513; 42 U.S.C. 2928m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation is to assess the effectiveness of four early childhood bilingual-bicultural curriculum models for Spanish-speaking children. In particular, it examines: (1) the feasibility of successfully implementing the models in more than one setting; (2) the impact of each model on children enrolled in Head Start, on their parents, and on the Head Start teaching staff; and (3) the attitudes and opinions of Head Start staff, parents, and community members (where the models are being implemented) regarding the philosophy and objectives of each model and the quality of its programatic contents.

**Agency Contact:** Assistant Secretary for Human Development Services. (202) 755-7750.

**E00523-005**
*Evaluation of Head Start Medical, Dental, and Nutritional Services.* (1996).
9/82
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth and Families: Head Start; Administration for Children, Youth, and Families: Research and Demonstration
**CFDA NO.:** 13.600; 13.608
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Economic Opportunity and Community Partnerships Act of 1974, as amended (P.L. 88-452, title V, § 524, as amended by; P.L. 95-568; 78 Stat. 513; 42 U.S.C. 2928m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation is to determine the impact of Head Start health services on Head Start children, their families, and their communities. The 5 year evaluation will employ a comprehensive set of medical, dental, and nutritional assessment instruments which were pilot-tested during the second year of the evaluation. The health status of Head Start children will be compared to that of matched and randomly-assigned comparison children.

**Agency Contact:** Assistant Secretary for Human Development Services. (202) 755-7443.

**E00523-006**
*Federal and State Actions Needed To Overcome Problems in Administering the Title XX Program.* (HRD-81-8).
10/29/80; 26 pp. + 8 app. (14 pp.)
**OMB Funding Code/Title:** 75-1634-0-1-506 / Grants to States for Social Services
**Program:** Grants to States for Social Services
**CFDA NO.:** 13.642
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XX, § 2002; 42 U.S.C. 1397); 45 C.F.R. § 228.58.
**Availability:** GAO
**Geographic Relevance:** State; City; County

*Abstract:* A determination was sought of the: (1) reasonableness of contract selection, pricing, and monitoring practices; (2) practices used to provide funds for matching purposes; and (3) message used to coordinate the delivery of social services. Most of the contracts awarded to purchase social services in the five States which GAO visited did not adequately define the units of service purchased. The States did not know what contractors were committed to deliver and whether they met their commitments. The States reimbursed contracts for the costs they billed, up to the contract price, regardless of the units of service delivered. Most of the certified expenditures used in New Mexico for matching purposes were questionable project costs. The Guide to Federal Financial Participation under title XX, coupled with indepth reviews of the State cost allocation plans, should help to preclude the improper charging of certified expenditures to the program. GAO interviewed 100 clients of California's in-home services for the elderly program. They were generally satisfied with the services received. Only one of the two counties which GAO visited monitored the quality of the services provided and neither had a formal method of recording the hours of service provided. The Secretary of Health and Human Services (HHS) should direct HHS regional offices to encourage States to use contracts based on unit prices or specific levels of services to purchase social services under the title XX program, and give the States whatever technical assistance is needed to develop reasonable units of measurement for the various services. He should direct HHS regional offices to encourage States that authorize persons to hire their own service providers to institute a system that monitors the quality of services and assures that the required hours of service are delivered.

**Agency Contact:** General Accounting Office (202) 245-9623.

**E00523-007**
*Guyana Tragedy Points to a Need for Better Care and Protection of Guardianship Children.* (HRD-81-7).
12/30/80; 42 pp. + 4 app. (20 pp.)
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth, and Families: Foster Care
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title IV, § 408, 421; 42 U.S.C. 608, 621).
**Availability:** GAO
**Geographic Relevance:** State; City; County

*Abstract:* Objectives were to determine: (1) circumstances under which foster children were removed from the United States to Guyana, (2) whether any foster children died in Jonestown, (3) whether any Federal funds were diverted from their statutory purpose, (4) the extent and adequacy of reviews of potential nonrelative guardians by social services agencies, and (5) the extent of foster care payments to nonrelative guardians and the Federal portion thereof. GAO found that no children, while in foster care, died in Guyana. A few of the victims of the tragedy were wards of Peoples Temple members and were taken to Guyana without court approval. U.S. Passport Services should require that guardians obtain court approval to take their wards outside of the country. The Secretary of the Department of Health and Human Services (HHS) should direct the Office of Human Development Services to encourage California to: (1) reiterate to State court judges the importance of county social workers preparing suitability reports on petitioners for nonrelative guardianship children; (2) help the counties expand suitability report criteria to more fully address the physical well-being of guardianship children; and (3) reissue regulations specifically covering guardianships and require compliance by county social service agencies. He should also direct the Office to: (1) issue instructions to all the States notifying them that guardianship children are not eligible for Federal reimbursement for foster care maintenance payments when responsibility for such children is removed from the responsible State agency; (2) obtain retroactive adjustments for Federal overpayments that were made for California guardianship children; and (3) determine if other States are receiving Federal overpayments for ineligible guardianship children and act to identify and recover these overpayments.

**Agency Contact:** General Accounting Office (202) 245-9623.

## HEALTH CARE FINANCING ADMINISTRATION

### E00524-001

*Methodology and Pilot Evaluation of the Maximum Allowable Cost for Drugs Program.* (1857).
12/80
A. James Lee
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Research Demonstrations, and Evaluation Projects
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study relies on Medicaid data to identify program effects. A time series of Medicaid drug usage data is being collected from five States and examined for Maximum Allowable Cost (MAC) and Estimated Acquisition Cost (EAC) related changes in cost and prescription patterns. State data are also being sought for purposes of assessing MAC-EAC effects on administrative cost, provider participation, and physician behavior. In addition, a time series of more aggregate drug program data is being compiled by State for cross-section/time-series econometric analysis. This multivariate effort will be useful in generalizing results from the sample States to the Nation as a whole. The IMS America, Inc. invoice price data being provided to the Office of Pharmacy Reimbursement will also be examined for evidence of any manufacturer price response. In order to conduct these analyses it was necessary to survey the States and prepare a profile of State Medicaid drug program parameters and data availability. These data were used to identify those States maintaining requisite data and to ascertain other program criteria for purposes of sample selection. In addition, these program data will be used for econometric study purposes. The study is being conducted in two phases. In Phase I–the first 12 months–the profile of State programs was prepared. In addition, the evaluation methodology was developed and tested in one of the sample States, Massachusetts. In Phase II–the second 9 months–data were collected from an additional four States (Arkansas, Maine, Minnesota, and Tennessee) and all analyses were completed.

**Agency Contact:** Health Care Financing Administration. (301) 597-2373.

### E00524-002

*End-Stage Renal Disease: Program Evaluation Plan.* (1858).
6/81
Gerald Sparar
**Contractor:** System Sciences, Inc.; 4340 East-West Highway, Bethesda, MD 20014
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Medicare Contractors
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, § 1816, 1842; 42 U.S.C. 1395).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This project began as an in-house developmental study to prepare an integrated research plan, but it was expanded to include management-oriented program performance studies and policy-oriented program impact studies into the research plan. To assist in the development of the plan, the contractor is performing an evaluability assessment of the program. This activity includes a review of the legislative and administrative objectives of the program and selected interviews with representatives from End Stage Renal Disease (ESRD) focused components and organizations to identify program needs, problems, and activities. The results of the contractor's initial discussion of the evaluation issues will be expanded by internal staff and will undergo a prioritization process. The evaluation issues will be partitioned into a set of study modules for future implementation over the next 5 years. The first product of this developmental project will be the preparation of a formal ESRD evaluation plan. This document will present an overview of the program, a review of the current and completed research and evaluation studies, and a systematic analysis of the evaluation issues with a structured format that includes the possible evaluation designs, methodology, data requirements, feasibility, and policy relevance. The evaluation plan will include a prioritized list of research and evaluation studies with a proposed implementation schedule.

**Agency Contact:** Health Care Financing Administration. (301) 597-2998.

### E00524-003

*A Study of Hospital Data Pertaining to Use of a Uniform Bill.* (1859).
6/81
James Labalin
**Contractor:** SysteMetrics, Inc.; 1710 Woodmont Avenue, Suite 1401, Bethesda, MD 20014
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Research Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to evaluate uniform billing. Uniform bills are being tested in Arizona, Connecticut, Florida, New York, and Ohio. The final analysis will aid the Health Care Financing Administration (HCFA) in the decision to promulgate or not to promulgate a uniform bill. It is hypothesized that uniform billing will reduce the burden of billing in the hospital and in the long run will save the hospitals, insurers, and beneficiaries money. SysteMetrics, Inc., was contracted by HCFA to collect the data necessary to evaluate uniform billing. The first phase was data collected via a questionnaire sent to 615 hospitals. The second phase included dissemination of a questionnaire to all major insurers. The third phase of data collection was via on-site group interviews with representatives from hospitals and major insurers. The final report was due to HCFA December 31, 1980. It includes analysis of uniform billing and case studies of each test site as well as recommendations for: implementation strategies, construction, and coding requirements for accounting purposes. Public Law 95-142, Section 19, requires a uniform system for reporting bill data by health care facilities. This law is the basis for evaluating uniform billing.

**Agency Contact:** Health Care Financing Administration. (301) 597-2395.

**E00524-004**

*Evaluation of Integrated Data Systems.* (1860).
6/83
**Contractor:** Birch and Davis Associates, Inc.; 1112 Spring Street, Silver Spring, MD
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this contract is the evaluation of the Health Care Financing Administration's (HCFA's) integrated data demonstration grants. HCFA has funded demonstration projects in seven States to test a variety of integrated data management systems models related to hospital data. This contract is a crosscutting evaluation of the seven hospital data integration demonstrations (IDD). Birch and Davis Associates, Inc., has been engaged to fulfill six specific objectives of this overall evaluation: (1) to identify the political and structural conditions necessary and sufficient to establish a self-sustaining statewide integrated hospital data system; (2) to determine the level of data element commonality in the data bases established by the IDDs and the eventual applicability to establishment of regional and national data bases; (3) to determine the extent to which the IDDs meet applicable confidentiality standards; (4) to evaluate the impact of the IDD's data accuracy and completeness and the value of these improvements to various data users; (5) to evaluate the impact of IDDs on the utility of available hospital data bases and the value of these improvements to various types of users; and (6) to evaluate the impact of the IDDs on the cost to each data user type and on net total system cost of generating, processing, and storing hospital billing discharge and cost data. The contractor will conduct a 3 year evaluation in two phases. Phase I will be devoted principally to to the study design and pretest. Phase II will involve extensive time series data collection.

**Agency Contact:** Health Care Financing Administration. (301) 597-2386.

**E00524-005**

*Evaluation of the Oklahoma Utilization Review Systems (OURS).* (1861).
6/81
**Contractor:** SysteMetrics, Inc.; 222 East Anapamu, Santa Barbara, CA 93101
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Professional Standards Review Organizations (PSROs) Activities; Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.776; 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, § 1151; 42 U.S.C. 1320c).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* Professional Standard Review Organizations (PSROs) were developed by the Federal Governmet as a means of containing costs of hospital care by examining the use of medical services. Alternative methods are being developed due to significant decreases in funding for the PSRO program. Oklahoma has developed a unique system of focused review as opposed to concurrent review which focuses on a subset of hospitals rather than on patients or physicians. The major objectives of evaluating this system are to determine: the effectiveness of the Oklahoma Utilization Review Systems (OURS) in reducing hospital utilization and controlling Medicaid and Medicare program expenditures; whether or not the OURS is more cost effective than traditional 100% concurrent review; and the feasibility of transferring the program or the model to other PSROs. The evaluation has five general components: a utilization analysis describing hospital utilization in Oklahoma and the comparison State, Arkansas; analysis of Medicaid and Medicare program expenditures in each State; analysis of administrative costs of the program in both States; a case study; and a systems evaluation combined findings from all components. This evaluation was specifically authorized under Section 1172 of the 1976 Amendments to the Social Security Administration, Public Law 95-142.

**Agency Contact:** Health Care Financing Administration. (301) 597-2305.

**E00524-006**

*Study of the Process, Effectiveness and Costs of the FPSDT Program in Southeastern Pennsylvania.* (1862).
In process
Dr. P. H. Irwin
**Contractor:** Philadelphia Health Management Corp.; 530 Walnut Street, 14th Floor, Philadelphia, PA 19106
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) program is designed to detect and treat potentially progressive or debilitating conditions which interfere with normal learning and development among children eligible for Medicaid. *Abstract:* The purpose of this study is to identify factors which have general application for the development of child health service programs focused towards the best use of available resources. This is primarily a research study: to provide an analysis of client, program, provider, and geographic variables associated with utilization of EPSDT services and with specific screen results; to identify interrelationships among these variables; to develop a provider typology, the variables contributing to overall effectiveness of different provider types; to identify a baseline cost for the operation of the EPSDT program; and to measure the impact of variables on program costs. The study employs the use of an existing data base on the history of EPSDT screening records of over 4 years in Southeastern Pennsylvania. The data have been collected and stored by Philadelphia Health Management Corporation as part of the contractual obligations with the Commonwealth of Pennsylvania. The final report will be availble in late 1980.

**Agency Contact:** Health Care Financing Administration. (301) 597-2305.

**E00524-007**
*Evaluation of Presurgical Screening.* (1863).
In process
Dr. Eugene McCarthy
**Contractor:** Cornell University; Medical Building, 1300 York Avenue, New York, NY
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The programs being studied in this evaluation are union health insurance programs which require that a second opinion be obtained by the patient before surgery is performed. The main objective of this evaluation is to determine whether or not presurgical screening (second surgical opinions) results in a reduction of surgery performed and in economic savings. Evaluation issues being examined are the rates of confirmation/nonconfirmation of second surgical opinions; surgical procedures most affected by second opinions; the costs associated with consultations and alternative medical treatment; and the feasibility of generalizing the results. Data are being collected from several security welfare plans in the New York City area representing approximately 660,000 individuals. A 2 year followup telephone survey is conducted on individuals not confirmed for surgery to determine whether or not the patient had surgery or other medical care. The economic analysis will consist of utilizing the claims and medical records of approximately 700 members, 350 nonconfirmed for surgery cases matched to 350 confirmed.

**Agency Contact:** Health Care Financing Administration. (301) 597-2305.

**E00524-008**
*Evaluation of the New York State Long Term Home Health Care Program.* (1864).
4/84
Howard Birnbaum
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* The Long Term Home Health Care Program (LTHHCP) is designed to provide aged and disabled individuals in need of long term care with an alternative to placement in a Skilled Nursing Facility or Health State. The LTHHCP offers a coordinated comprehensive program of home health care to institutional placement. Under a 3 year grant awarded in 1978, the Health Care Financing Administration provides 1,115 waivers for a variety of services not otherwise reimbursed under Medicaid, such as nutrition counseling, respiratory therapy, and medical/social services. The program is currently operating at nine sites in New York State. The major evaluation objective is whether or not home health care in the LTHHCP provides a viable alternative to institutional care in terms of cost, quality of care, and patient health status. The evaluation consists of two major components: a descriptive analysis of the development, organization, administration, and patient impacts of the LTHHCP; and a comparative analysis of the LTHHCP with traditional methods of care to determine cost, utilization, and patient aspects of the LTHHCP. In addition, the issue of whether the LTHHCP is providing substitute care for institutional services or an augmentation of services for people who would otherwise receive traditional home care services will be adressed.

**Agency Contact:** Health Care Financing Administration. (301) 597-2305.

**E00524-009**
*Evaluation of Massachusetts Mandatory Medicaid Second Surgical Opinion Program.* (1865).
4/80
Bernadette Whalen
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency; NTIS (PB 81-151 344)
**Geographic Relevance:** State

*Abstract:* The Massachusetts Department of Public Welfare received a 1 year grant from the Health Care Financing Administration (HCFA) to study the mandatory second surgical opinion program operating in that State. Mandated by the Massachusetts State legislature in 1976, this program requires all Medicaid beneficiaries recommended for any one of eight designated elective procedures to get a second opinion before undergoing surgery. These procedures include tonsillectomy/adenoidectomy, menisectomy, hysterectomy, cholecystectomy, submucous resection, spinal fusion/disc surgery, hemorrhoidectomy, and excision of varicose veins. The analysis focuses on two objectives: to determine the impact of the mandatory second opinion program on the amount of surgery performed and to determine the program's cost effectiveness. Among the results in the statewide analysis are the following: analysis of monthly surgical rate data from all five areas indicated a 20% reduction in the number of SPES operations in the year following program implementation (based on less than 12 months of post-implementation data for three of the five HCF areas). The greatest reductions statewide were hysterectomies (26%), hemorrhoidectomies (23%), menisectomies (23%), and tonsillectomy/adenoidectomies (22%). Based on the surgery rate analysis of post-implementation data for three areas of the State, the report estimates the statewide net savings to Medicaid during the first year were $856,500, for a savings-cost ratio of 3.9:1. The project's best estimate of net program savings in Bay State and Central Massachusetts alone was $442,400, for a savings-cost ratio of 3.6:1.

**Agency Contact:** Health Care Financing Administration. (301) 597-2305.

**E00524-010**
*Study of Wisconsin Nursing Home Quality Assurance Project.* (1866).
6/82
**Contractor:** Wisconsin Health Care Review, Inc.; 6417 Odana Road, Madison, WI 53719
**OMB Funding Code/Title:** 75-0511-0-1-551 / Program Management

**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* The study measures and explains the impact of the Wisconsin Quality Assurance Project (QAP)–a demonstration project intended to modify the methods and effectiveness of nursing home quality of care using an alternative approach to 100% patient evaluation and facility survey. Two major modifications to the nursing home review process are made by QAP. The first modification is the nursing home survey process. Some of the key issues the study will address about the QAP process related to determining if quality of care using the new method is higher than the old method, if the new method is as effective in detecting less than adequate quality of care, and if the new method is as effective as the old in detecting incorrect level of care determinations. The primary goal of the QAH is to improve the quality of nursing home care in the demonstration areas without increasing the cost of the State's regulatory system. Issues associated with this goal are: (1) Will improvement in the quality of care in nursing homes surveyed with the new method be higher than in homes surveyed with the old method? (2) Will more time be spent in lower quality homes and will costs of quality assurance be distributed differently? and (3) Will there be a significant difference between old and new method homes in terms of the capital, personnel, and equipment expenditures identified in the survey/resident assessment process?

**Agency Contact:** Health Care Financing Administration. (301) 597-2300.

**E00524-011**
*Evaluation of Coordinated Community Long Term Care Demonstration Projects.* (1867).
9/83
**Contractor:** Berkley Planning Associates; Berkley, CA
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Health Care Financing Administration is sponsoring 15 demonstration projects which are providing long-term care services under special waivers in order to acquire services for clients that typically are not permitted under Medicare and Medicaid reimbursement procedures. The projects are seeking to test whether a comprehensive mix of community-based health and social services delivered on a timely basis and better tailored to a client's needs can avoid the movement by individuals out of the community and away from independent living to expensive institutional care. The demonstration projects are located in California, Oregon, Wisconsin, Texas, Connecticut, New York, Florida, and South Carolina.

**Agency Contact:** Health Care Financing Administration. (301) 597-2300.

**E00524-012**
*Evaluation of the Municipal Health Service Program.* (1868).
9/82
**Contractor:** The Center for Health Administration Studies, University of Chicago; Chicago, IL
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects; Research, Demonstrations and Evaluation Projects
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study is an evaluation of an experimental ambulatory care project sponsored by Health Care Financing Administration and the Robert Wood Johnson Foundation to determine the impact of establishing free-standing clinics on the cost of ambulatory care services under Medicare and Medicaid. Major research questions are: (1) Is the cost of providing ambulatory care services at free-standing clinics lower than at hospital outpatient departments and emergency rooms? (2) Is there a shift in utilization patterns from the outpatient departments and emergency rooms of municipal hospitals to the free-standing clinic? (3) What is the effect of the waivers of the Medicare deductible and coinsurance requirements on the demand for ambulatory care services?

**Agency Contact:** Health Care Financing Administration. (301) 597-2365.

**E00524-013**
*Evaluation of the Colorado Clinical Psychology/Expanded Mental Health Benefits Experiment.* (1869).
8/81
**Contractor:** SRI International; Menlo Park, CA
**OMB Funding Code/Title:** 75-0512-0-1-551 / Grants to States For Medicaid
**Program:** State and Local Administration
**CFDA NO.:** 13.714
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XIX, § 1903; 79 Stat. 349; 42 U.S.C. 1396b).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* This program is a statewide Medicare reimbursement demonstration for Colorado to determine the impact and cost implications of reduced coinsurance and direct reimbursement of clinical psychologists for Part B mental health services. Basic research questions include: (1) Does reducing the coinsurance rate for Part B mental health services under Medicare increase the use of Part B mental health services? (2) Can a procedure for certifying qualified clinical psychologists be effectively established? and (3) Are the costs to the Medicare Program increased by directly reimbursing clinical psychologists?

**Agency Contact:** Health Care Financing Administration. (301) 597-2365.

### E00524-014

*National Hospital Rate Setting Study.* (1870).
2/83
Craig Coelen
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The impact of 15 State hospital rate-setting programs on hospital costs, behavior and organization were evaluated to: (1) determine whether and the degree to which these 15 State hospital rate-setting and prospective reimbursement programs promote cost-containment and efficiency; (2) determine the relative impact of the 15 different programs on various aspects of hospital behavior and organization, including an assessment of their impact on hospital costs/revenue, case mix and volume adjustments, composition of services and facilities, quality of care, financial status and access; (3) distinguish the distinctive and variable features of the 15 State hospital rate-setting and prospective reimbursement programs and attempt to discern a set of "model" components for implementation of an effective (promoting efficiency and cost-containment) and equitable (assuring quality of care and access to necessary services) system; and (4) provide policy and implementation guidance for development of State and/or Federal hospital reimbursement and cost-containment programs.

**Agency Contact:** Health Care Financing Administration. (301) 597-2304.

### E00524-015

*Evaluation of the Impact of the Rural Health Clinic Services Act of 1977 in Region X.* (1871).
3/83
**Contractor:** University of Washington, Department of Health Services MEDEX
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875, as amended by; P.L. 95-210; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Rural Health Clinic Services Act of 1977 (P.L. 95-210) was signed into law in December 1977. The goals of the legislation were to improve health care for the 25 million Americans thought to live in health underserved rural areas, to improve the financial viability of remote, rural clinics, and to achieve these goals in a fashion which did not impose an undue strain on public funds. The project is to: (1) measure utilization of clinic facilities by Medicaid eligibles in the service areas of Rural Health Clinics and to determine if it is affected by certification status under P.L. 95-210; (2) determine whether or not the cost-based reimbursement formula of P.L. 95-210 more effectively contains the cost of medical care than a fee-for-service system using UCR rate estimates; and (3) establish an empirical basis for setting productivity standards which do not jeopardize the competing aim of enhancing the delivery of care by identifying those predictors of clinic productivity which can be affected by public policy.

**Agency Contact:** Health Care Financing Administration. (301) 597-2364.

### E00524-016

*Evaluation of the 3-Day Waivered Skilled Nursing Facility Demonstration.* (1872).
6/81
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Health Care Financing Administration is currently sponsoring demonstrations in Massachusetts and Oregon which permit Medicare beneficiaries to be directly admitted to a skilled nursing facility (SNF) without having met the 3-day prior hospitalization stay. Thus, under the demonstration Medicare patients can be admitted to a SNF directly from a home, as a transfer within the same nursing home or from another nursing home, or from a hospital after a stay of less than 3 days. The evaluation will study cost and utilization and patient outcome issues. A study has been completed which explores both factors in the environment and those inherent to the program which affect utilization of the demonstration.

**Agency Contact:** Health Care Financing Administration. (301) 597-2367.

### E00524-018

*National Hospice Study.* (1874).
9/83
**Contractor:** Boston University; Boston, MA 02215
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Health Care Financing Administration is currently sponsoring a demonstration project which allows coverage and reimbursement for "hospice type" services provided to Medicare and, in some cases, Medicaid beneficiaries. There are 26 hospice organizations participating in this demonstration. A competitive grant was awarded to Boston University to study the following four fundamental questions: (1) How do costs of care provided to the terminally ill through hospices compare with that provided through the "traditional" care setting, and what is the likely demand for such hospice care? (2) Are hospice care and its costs additional to, or in lieu of, that provided the terminally ill outside of hospice–would total costs of serving the terminally ill through hospice care be more or less expensive than such service through traditional, nonhospice care? (3) How does the quality of, and satisfaction of, the patient, and his/her family with care provided in the hospice setting compare with that provided outside the hospice? and (4) What would be the likely consequences for hospices, hospice care, and demand for such care of a decision to reimburse for hospice services through Title XIIX and XIX or other third-party payors?

**Agency Contact:** Health Care Financing Administration. (301) 597-2367.

**E00524-019**

*The Evaluation of the Effects of Reimbursing for Home Dialysis Aide Services.* (1875).
9/82
**Contractor:** The Orkand Corporation; 8630 Fenton Street, Silver Spring, MD
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Three demonstration projects funded by the Health Care Financial Administration in the area of End Stage Renal Disease (ESRD) were evaluated. These demonstration projects provide two benefits that are intended to encourage patients to dialyze at home rather than in a dialysis center: reimbursement for a paid aide in the home (either a family member or a nonrelated individual); and lump sum reimbursement for purchase of dialysis equipment. It is generally agreed that home dialysis is less expensive than center dialysis, and there is a body of opinion to the effect that home dialysis is equal to center dialysis in terms of quality of care. This evaluation will attempt to determine: whether or not the availability of the benefits increase the number of patients who choose to dialyze at home; whether or not the overall savings to the Medicare program are reduced when all related costs, including payments for the aide, recruitment, training, administrative, and other costs are included; and whether or not the experimental benefits can be provided without adversely affecting the quality of care. The evaluation will also include a market study of ESRD equipment and supplies.

**Agency Contact:** Health Care Financing Administration. (301) 597-2367.

**E00524-020**

*Evaluation of Second Opinions for Elective Surgery.* (1876).
3/83
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1521; 42 U.S.C. 300m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation of the Second Surgical Opinion Program (SSOP) asked the following questions: (1) Does getting a second opinion reduce the likelihood of surgical intervention? (2) Do SSOP users who are confirmed for surgery consent to have surgery? (Roughly 10% of persons recommended for surgery decline to have surgery, even in cases of potentially life threatening conditions such as early cancer.) (3) Do SSOPs reduce surgical utilization rates–through deterring some SSOP users (direct effect) and by inducing physicians to be more conservative in recommending surgery (sentinel effect)? (4) Do SSOPs have an impact on health status and/or health outcome? (5) Are SSOPs cost effective? and (6) Are the savings from surgery avoided greater than the sum of the costs of alternative medical or surgical treatments (including postponed surgery) and the costs of the program?

**Agency Contact:** Health Care Financing Administration. (301) 597-2364.

**E00524-021**

*Management of and Results Obtained from HCFA Demonstrations and Experiments.* (HRD-80-96).
7/14/80; 10 pp.
**OMB Funding Code/Title:** 75-0511-0-1-552 / Program Management
**Program:** Research, Demonstrations, and Evaluation Projects
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Ways and Means; *Senate* Committee on Finance; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). Public Health Service Act, as amended (P.L. 78-410, title XV, § 1526; 42 U.S.C. 300m-5).
**Availability:** GAO

*Program Objectives:* Demonstrations and experiments (D&E) test the feasibility of new and innovative reimbursement and payment systems. *Abstract:* The results indicated that the D&E activities of the Health Care Financing Administration's Office of Research, Demonstrations, and Statistics have fallen short of expectations and requirements of the cognizant legislative committees of Congress. Reports to Congress have not been submitted by the dates specified by law nor have they met the specifications contained in the law or related committee reports. The Office of Research has not complied with the requirements or used the authority, in all cases, which it received in this legislation. The processes for carrying out the D&E activities often require long periods of time, which may partly explain the problem of meeting congressional expectations; the office needs to modify its processes for carrying out D&E activities to help improve the utilization of the results. GAO made several recommendations to the Secretary of Health and Human Services.

**Agency Contact:** General Accounting Office (FTS) 987-3142.

**E00524-022**
*Programs To Control Prescription Drug Costs under Medicaid and Medicare Could Be Strengthened.* (HRD-81-36).
12/31/80; 47 pp.
**OMB Funding Code/Title:** 75-0512-0-1-551 / Grants to States for Medicaid; 75-0511-0-1-551 / Program Management
**Program:** Medicaid Vendor Payments; Medicare Contractors
**CFDA NO.:** 13.714
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XIX, § 1903, as amended by; P.L. 89-97, § 102(a); 42 U.S.C. 1395).
**Availability:** GAO

*Abstract:* GAO looked into the effectiveness of programs to control prescription drug costs in five States and obtained information on the effectiveness of State drug substitution laws. The Maximum Allowable Cost (MAC) program has resulted in savings of about $1.4 million a year under Medicaid for outpatient drugs in the five states; however, the savings could have been greater if: (1) States had implemented the MAC limits on a more timely basis and/or in accordance with regulations, had not claimed Federal sharing for savings lost due to delays in implementation; and (2) the Department of Health and Human Services (HHS) had a formal mechanism for systematically updating the limits. GAO made several recommendations to the Secretary of HHS. HHS established two programs to contain the costs of prescription drugs under Medicaid and Medicare by setting upper limits on the amounts that could be reimbursed. The MAC program pertains to multiple-source drugs and is applicable to Medicaid and Medicare. The Estimated Acquisition Cost program pertains to all drugs and is applicable only to Medicaid.

**Agency Contact:** General Accounting Office (FTS) 987-3142.

**E00524-023**
*Analysis of Proposed New Standards for Nursing Homes Participating in Medicare and Medicaid.* (HRD-81-50).
2/20/81; 63 pp.
**OMB Funding Code/Title:** 75-0512-0-1-551 / Grants to States for Medicaid; 75-0511-0-1-551 / Program Management
**Program:** Medicaid Vendor Payments; Medicare Contractors
**CFDA NO.:** 13.714; 13.773
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XIX, § 1903, as amended by; P.L. 89-97, § 102(a); 42 U.S.C. 1395).
**Availability:** GAO

*Abstract:* GAO analyzed the impact of changes in nursing home quality of care standards included in a regulation proposal by the Department of Health and Human Services (HHS). The objectives of the new regulations include the elevation of patients' rights, the introduction of a patient management system, and the upgrading of the qualifications of key supervisors. Nursing home compliance with existing standards and individual requirements comprising these standards has been spotty. Many facilities are not complying with requirements which will be the key components of the proposed patient care management system. GAO has reservations about whether the regulations upgrading the quality of supervisory employees will have the desired impact in reducing noncompliance. There is a need for adequate oversight and enforcement of the regulations at Federal and State levels. GAO made several recommendations to the Health Care Financing Administration Administrator.

**Agency Contact:** General Accounting Office (FTS) 987-3142.

**E00524-024**
*Improving Medicaid Cost Management Will Reduce Federal Interest Cost.* (HRD-81-94).
5/29/81; 12 pp.
**OMB Funding Code/Title:** 75-0512-0-1-551 / Grants to States for Medicaid
**Program:** Medicaid Vendor Payments
**CFDA NO.:** 13.714
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XIX, § 1903; 42 U.S.C. 1396b).
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* GAO reviewed State systems for recovering Medicaid overpayments to providers and for returning the Federal share of these overpayments to the Department of Health and Human Services (HHS). GAO found that over $11 million in Medicaid and other program funds were in noninterest-bearing checking accounts in three States. Because the banks had use of this money, the Federal and State Governments lost and incurred interest of over $1.3 million. One of the banks involved reported earning $512,000 on the Medicaid funds it held for an 11-month period. Some States drew Federal funds in excess of current disbursement needs, invested the balances, and retained the interest earned. States had not returned the Federal share of $23 million in identified but uncollected overpayments. The long time that elapsed between States' cash collections and the return of the Federal share enabled States to earn substantial amounts of interest on Federal funds. GAO made several recommendations to the Secretary of HHS.

**Agency Contact:** General Accounting Office (FTS) 987-3142.

**E00524-025**
*Department of Health and Human Services Should Improve Monitoring of Professional Standards Review Organizations.* (HRD-81-26).
12/29/80; 26 pp.
**OMB Funding Code/Title:** 75-0580-0-1-551 / Payments to Health Care Trust Funds
**Program:** Professional Standards Review Organizations (PSROs) Activities
**CFDA NO.:** 13.776
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, § 1152, as amended by; P.L. 95-142; 42 U.S.C. 1320c).
**Availability:** GAO

*Program Objectives:* Professional Standards Review Organizations (PSROs) are designed to make sure that health care services provided under Medicare and Medicaid are delivered as effectively, efficiently, and economically as possible. *Abstract:* PSRO monitoring of concurrent review functions being performed by hospitals does not appear to be adequate. Payments to physicians for medically unnecessary days of hospital care do not appear large; thus, the potential for savings by focusing reviews in this specific area is limited. The Department of Health and Human Services (HHS) plans to reduce the average cost of patient review primarily by not reviewing areas which do not appear to offer a potential for cost savings or improved care. Hospital discharge planning appears to be adequate and not a principal cause of the problem. GAO made several recommendations to the Secretary of HHS.

**Agency Contact:** General Accounting Office (FTS) 987-3142.

**E00524-026**

*Federal Funding for State Medicaid Fraud Control Units Still Needed.* (HRD-81-2).
10/6/80; 53 pp.
**OMB Funding Code/Title:** 75-0512-0-1-551 / Grants to States for Medicaid
**Program:** State and Local Administration
**CFDA NO.:** 13.775
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XIX, § 1903; 42 U.S.C. 1396b); S. Rept. 96-471.
**Availability:** GAO
**Geographic Relevance:** State

*Program Objectives:* State Medicaid fraud control units were established to help reduce the amount of Medicaid fraud. *Abstract:* Fraud units deter Medicaid providers from attempting fraud; they have had an impact on changing State legislation and Medicaid regulations to make it easier to identify fraud and to provide for more stringent penalties. If some type of continued Federal funding is not provided, many units will cease to exist or will operate at a reduced level of effectiveness. New fraud units in other States are not likely to be established. Congress should provide for funding State Medicaid fraud control units beyond September 1980. GAO also made recommendations to the Secretary of Health and Human Services.

**Agency Contact:** General Accounting Office (FTS) 987-3142.

**E00524-027**

*Rising Hospital Costs Can Be Restrained by Regulating Payments and Improving Management.* (HRD-80-72).
9/19/80; 79 pp. + 31 app. (131 pp.)
**OMB Funding Code/Title:** 75-0511-2-1-551 / Program Management
**Program:** Hospital Costs Program
**CFDA NO.:** 13.766
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, title XI, XVIII, § 1110, 1115, 1875; 42 U.S.C. 1310, 1315, 1395). National Health Planning and Resources Development Act of 1974 (P.L. 93-641, § 3; 88 Stat. 2249; 42 U.S.C. 300m-5).
**Availability:** GAO
**Geographic Relevance:** State

*Abstract:* Twenty-six States currently have prospective ratesetting programs whereby hospitals are reimbursed based on rates determined before the services are provided. States with programs were more successful in controlling the growth rate in expenditures per case. Hospital officials in prospective ratesetting States believe they have been able to contain cost increases primarily as a result of improved hospital budgeting practices. The presence of an outside review authority forces hospital managers to closely review, and be prepared to justify, planned expenditures. Even though prospective ratesetting programs have restrained hospital expenditures and revenue increases, hospitals generally have not yet adopted cost containing management techniques. Congress should amend the Social Security Act to permit the full participation of the Health Care Financing Administration's Medicare program in existing prospective ratesetting programs. GAO also made recommendations to the Secretary of Health and Human Services.

**Agency Contact:** General Accounting Office (FTS) 827-6621.

## ASSISTANT SECRETARY FOR PLANNING AND EVALUATION

**E00526-002**

*State Service Conditional Support Programs for Medical and Dental Students.* (1903).
9/80
John Wiliams
**Contractor:** Macro Systems, Inc.; 8630 Fenton Street, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0350-0-1-553 / Health Services
**Program:** Health Personnel Development and Service: Health Professions Student Assistance
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 727; 42 U.S.C. 294).
**Availability:** Agency; NTIS (PB 81-115 248)
**Geographic Relevance:** National

*Abstract:* The study analyzes the nature and scope of some 46 service-conditional support programs for medical and dental students in 32 states. The programs provide for loan forgiveness in exchange for service in underserved areas. The study includes a description of state benefits; loans and service obligations for medical and dental students; provisions governing default and financial repayment of loans; and conditions and location of placement. The study also assesses the degree of compatibility and conflict between the state programs and the National Health Service Corps.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-1882.

**E00526-007**

*Evaluability Assessment of the Emergency Medical Services Program.* (1908).
**Contractor:** System Sciences, Inc.; 4340 East-West Highway, Bethesda, MD 20014
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Emergency Medical Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XII, § 1201; 42 U.S.C. 300d).
**Availability:** Agency; NTIS (PB 81-55 632)
**Geographic Relevance:** National

*Abstract:* The evaluability assessment of the Emergency Medical Services (EMS) program found that agreement existed on the intended EMS program. Varying degrees of emphasis both above and below the Division of Emergency Medical Services (DMES) were given to the perceived program objectives. In general, though, three objectives were articulated: the reduction of death and disability due to emergency medical episodes (outcome objective); development of a national network of financially viable EMS systems (outcome objective), and development through provision of federal "seed" moneys; and system development and implementation (operational objective). A program logic emerged which has as its foundation two primary causal assumptions: (1) developing EMS systems (operational objectives will lead to a reduction in death and disability and achievement of financial viability (outcome objective); and (2) certain system activities relate more directly to the reduction in death and disability. These activities include: manpower and training, communications, transportation, facilities categorization and designation, and development of protocols and agreements. A sizable portion of the program is ready for the evaluation of progress against agreed upon objectives. This study was cosponsored by the Health Services Administration.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-1882.

**E00526-010**
*Exploratory Study of Human Services Information Clearinghouse.* (1911).
Carol Baker
**Contractor:** Applied Management Sciences, Inc.; 962 Wayne Avenue, Suite 701, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-1101-0-1-552 / Assistant Secretary for Health: Salaries and Expenses
**Program:** Health Initiatives: Health Promotion
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objectives of this exploratory study are to: (1) develop an analytic framework for clearinghouse operations within the broader concept of information dissemination; (2) locate, synthesize, and categorize information on the basic characteristics of human services clearinghouses; (3) describe and compare the management of selected clearinghouses; (4) carry out case studies to determine how clearinghouses serve users and the strengths and limitations of their services and functions; and (4) develop criteria to evaluate the effectiveness and efficiency of clearinghouses. One of the interim products coming out of Phase I of the study was a Catalog of Human Services Information Resource Organizations. This Catalog is presently available through Project SHARE. It is expected that the results of this study will allow the Department to assure that existing clearinghouses operate in an effective and efficient manner and that new clearinghouse activity is initiated appropriately in response to needs which can be addressed through such operations.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-1799.

**E00526-011**
*Evaluation of Implementation of HHS Day Care Regulations.* (1912).
9/81
**Contractor:** Social Services Research Institute; Urban Systems and Engineering, Inc.
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth, and Families
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title IV, § 426; 42 U.S.C. 626).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation is being carried out in three phases. Phase I: an assessment of Department of Health and Human Services (HHS) regional office capacity to implement Federal day care regulations; Phase II: a short-term evaluation of State capacity to implement HHS regulations, including self assessment of States, State profits, and evaluation design for impact evaluation; and Phase III: an evaluation of the impact of implementing HHS day care regulations.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-2240.

**E00526-012**
*Exploratory Study of Senior Centers.* (1913).
7/81
Denise Thum
**Contractor:** JWK International Corp.; 7617 Little River Turnpike, Annandale, VA 22003
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration on Aging: Social Services and Centers
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Older Americans Act of 1965 (P.L. 89-73, title III, § 301-305; 42 U.S.C. 3021-3025).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The primary purpose of this study is to identify and analyze the advantages and disadvantages of alternative Federal policies with respect to the role of senior centers in the provision of health and human services to older persons. The study has three phases. Discussions were held with government officials and national experts in the senior center field, as well as with State and area agency directors, center directors, and other key informants in 12 States in different areas of the country, to determine their perceptions of senior center objectives, accomplishments, and future directions. Site visits will be made to 40 centers across the country to study actual center operations. Interviews will be conducted with senior center staff area agency directors, local officials, and other service providers. The scheduled completion date is February 1981. A policy options report will be prepared based on the findings of phases I and II. The report will discuss past, present, and potential Federal policies with respect to senior centers. Particular attention will be directed to the role of centers in serving frail older people.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-1799.

**E00526-013**
*Longitudinal Study of the Court Ordered Deinstitutionalization of Pennhurst Center.* (1914).
7/84
Adele Hebb
**Contractor:** Government Studies and Systems; 3401 Market Street, Philadelphia, PA 19104
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration on Developmental Disabilities: Service Projects
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Mental Retardation Facilities and Community Mental Health Centers Construction Act of 1963, as amended (P.L. 88-164, title I, § 132; 42 U.S.C. 6062).
**Availability:** Agency

**Geographic Relevance:** State

*Abstract:* This is a study of the court-ordered community placement of the severely retarded residents of Pennhurst Institution in Pennsylvania. Because other communities may seek legal alternatives to institutionalization of the mentally retarded and use the Pennhurst experience as a model, Department of Health and Human Services (HHS) has funded this study to measure the costs for establishing a comprehensive community service delivery system for large numbers of severely mentally retarded persons. Also studied is the impact that such a relocation has on the mentally retarded persons, their families, and the community. Major users of the resulting information are HHS long-term care programs channeling institutionalized persons into their communities and State, county, and other local governments responsible for providing medical and social services to the mentally retarded as well as providers of such services and the judicial system.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-1799; (215) 596-0305.

**E00526-014**

*The Effect of Fiscal Contraction on HHS Programs and Clients.* (1915).
8/81
**Contractor:** Urban Institute; 2100 M Street NW, Washington, DC 20037
**OMB Funding Code/Title:** 75-1101-0-1-551 / Assistant Secretary for Health: Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Three major questions are addressed: (1) What is the degree of fiscal contraction faced by State and local governments? (2) What has been the effect of fiscal contraction on spending for human services and on the clients and programs of the Department of Health and Human Services (HHS)? (3) How effective has HHS grant policy been in targeting resources to department clients in this period of fiscal contraction? Over 2 years, seven States and at least one city/county area within each State are chosen as case studies. The States are New Jersey, New York, California, Michigan, Alabama, Colorado, and Ohio. Limitations have not been binding in most States because of the availability of surpluses and because of exemptions or override provisions. However, the rate of growth of the State local sector has been slowed considerably. The interest of the voters has clearly been to reduce spending for the poor. This preference has been reflected in greater cuts for the nondeserving poor. Overall, in the States studied, human service expenditure increases have been moderately above average. There are important variations across programs, however. Overall, grant policy has been highly effective in preventing decreases in federally subsidized programs. States have attempted to shift expenditures into categories which are federally subsidized or have more favorable matching rates.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-6285.

**E00526-015**

*Evaluation of HHS Program: Services to Victims of Domestic Violence.* (1916).
12/80
Cindy Ragan
**Contractor:** CSR, Inc.; 805 15th Street NW, Suite 500, Washington, DC 20050
**OMB Funding Code/Title:** 75-1634-0-1-506 / Grants to States for Social Services
**Program:** Grants to States for Social Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XX, § 2002; 42 U.S.C. 1397a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation is to collect information from each of 50 States, the District of Columbia, and a subsequently selected sample of 100 communities in 15 States to determine where and how services are made available to victims of domestic violence and their families. Primary emphasis is on Department of Health and Human Services (HHS) funded programs; differences between States and communities which are providing services and States and communities which are not; differences among States and communities in eligibility criteria for services funded by the same Federal program; and barriers at the Federal, State, and community level which inhibit service delivery. It is expected that the results of this evaluation will: (1) provide HHS with information to provide technical assistance and to make appropriate policy clarifications, regulatory changes, and legislative modifications in order to increase the responsiveness of HHS funded programs; (2) allow for the dissemination of seemingly effective and efficient methods of service delivery to victims of domestic violence; and (3) identify barriers to services which can be eliminated only by action at the State or community level.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-0291.

**E00526-017**

*Short-Term Exploratory Evaluation of Grant Consolidation in the Insular Territories.* (1918).
5/81
**Contractor:** Urban Systems Research and Engineering; 36 Boylston Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-1101-0-1-551 / Assistant Secretary for Health: Salaries and Expenses
**Program:** Public Health Service Management: Regional Management
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study will evalute the efforts of the Department of Health and Human Services (HHS) and the Department of Education (ED) to consolidate under the provision of Public Law 95-134 the administration of formula grants to the Insular Territories–Guam, Northern Marianas, American Samoa, the Trust Territory of the Pacific Islands, and the Virgin Islands. The purpose of this study is to describe HHS and ED implementation of the consolidation authority; assess the adequacy of the consolidation authority and identify options for improving HHS and ED use of the legislative authority as well as what kinds of consolidation could be used. The evaluation will assist in restructuring HHS and ED implementation activities and will provide a framework for subsequent evaluations of the effects of consolidation.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-7316.

**E00526-018**

*Evaluation of the Baltimore Blueprint Demonstration Project.* (1919).
12/82
**Contractor:** Urban Systems Research and Engineering; 36 Boylston Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-1101-0-1-551 / Assistant Secretary for Health: Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** State; City; County

*Abstract:* This is a process evaluation of the Baltimore Blueprint Demonstration Project, an intergovernmental effort to identify practical reforms in the delivery of human services in the City of Baltimore and to test those reforms in a target neighborhood of about 50,000 persons. The primary mechanisms for identifying and promoting reform under the demonstration project are seven policy teams composed of City, State, and Federal representatives. The teams are organized around seven program areas: income maintenance, social services, education, juvenile services, employment, health, and housing services. Each team identifies reforms in the area of the service program and then works with relevant Federal, State, and city agencies to implement the reforms. The purpose of the evaluation is to assess the Baltimore Blueprint Program as a means of stimulating the reform of human services. The evaluators will: (1) develop a narrative chronology of significant project events and assumptions; (2) assess the resources management policies and organizational characteristics; and (3) assess the utility of the resulting reforms.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-7313.

**E00526-019**

*Evaluation of Adolescent Pregnancy Programs.* (1920).
1/83
Martha Burke
**Contractor:** The Urban Institute; 2100 M Street NW, Washington, DC 20037
**OMB Funding Code/Title:** 75-1101-0-1-551 / Salaries and Expenses
**Program:** Health Initiatives: Adolescent Health
**CFDA NO.:** 13.975
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Health Services and Centers Act of 1978 (P.L. 95-626, title VI, § 601; 92 Stat. 3595; 42 U.S.C. 300a-321).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the project is to develop a uniform evaluation system for the projects funded in Fiscal Year (FY) 1980 by the Office of Adolescent Pregnancy Programs, Department of Health and Human Services. The evaluation approach devises a common set of indicators which measure the programs' attainment of the following objectives: (1) to provide care for pregnant adolescents, especially those under 18; (2) to assist pregnant adolescents and adolescent parents to become productive and independent contributors to family and community life; (3) to prevent initial and repeat pregnancies; (4) to expand and improve the availability of and access to needed comprehensive services; (5) to establish better coordination, integration, and linkages among existing programs; and (6) to promote innovative, comprehensive, and integrated approaches to the delivery of such services. In the first year, a common data reporting format and optional internal recordkeeping system will be developed and pretested for eventual expansion to all funded projects. Potential additions to the contract include expansion of the evaluation system to projects funded in FY 81 and the design and implementation of an evaluation of the Office of Adolescent Pregnancy Programs' Management and Coordination.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-0291.

**E00526-020**

*Medicare Mental Health Demonstration.* (1921).
9/83
Lanny Morrison
**Contractor:** Macro Systems, Inc.; 8360 Fenton Street, Suite 300, Silver Spring, MD 20910
**OMB Funding Code/Title:** 20-8004-0-7-551 / Federal Supplementary Medical Insurance Trust Fund
**Program:** Experiments and Demonstrations
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Mental Retardation Facilities and Community Mental Health Centers Construction Act of 1963, as amended (P.L. 88-164, title II, § 201; 42 U.S.C. 2689).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This 3 year demonstration will assess the impact and benefits of cost related Medicare reimbursement for nonhospital operated Community Mental Health Centers, organized ambulatory mental health service settings, and partial hospitalization facilities. Approximately 45 facilities have been selected. Under the demonstrations, the range of services and types of providers covered will be expanded and reimbursement will be to the facility as a whole on a cost related basis rather than on a fee for service basis through a supervising physician. It is the objective of this mental health demonstration: (1) to establish standards for professionals providing services and to determine methods and rates of reimbursement congruent with the policy of the Medicare program; (2) to determine the effect of expanded coverage on utilization of services by the Medicare eligible population; (3) to document the cost to Medicare for this expanded range of reimbursement for ambulatory mental health services; and (4) to estimate the costs to Medicare if this range of reimbursement were established nationally.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-8140.

**E00526-021**

*Financing of Graduate Medical Education.* (1922).
9/83
**Contractor:** Arthur Young and Co.; 1025 Connecticut Avenue NW, Washington, DC 20036
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources
**Program:** Health Professions Education: Health Professions Student Assistance
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human

Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 797; 42 U.S.C. 295h).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study will examine the structure and financing of the Graduate Medical Education Program. Primary data will be collected on the impact of graduate medical education on hospitals, physicians, and patients. The information will be used to evaluate the equity and cost implications of the current system for financing graduate medical education and to provide basic information which could lead to the formation of alternative policies.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-7382.

**E00526-022**
*Evaluation of the Bedford Stuyvesant-Crown Heights Demonstration Project.* (1923).
**Contractor:** Arthur D. Little, Inc.; Acorn Park, Cambridge, MA 02140
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Community Health Centers
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Bedford Stuyvesant-Crown Heights demonstration project provides short term (3 year) improved reimbursement to three freestanding community health centers in this low income area of Brooklyn, New York. In return, facilities are required to improve fiscal and managerial performance, strengthen and reconfigure the delivery system, and plan on a community-wide interinstitution basis to better meet the needs of community residents. The evaluation will identify how well the demonstration achieves its objectives, the reasons for success or failure, and the implications for policy.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-1860.

**E00526-023**
*Community Survey for Evaluation of Rural Health Care Delivery Program.* (1924).
10/81
**Contractor:** Market Facts, Inc.; 1750 K Street NW, Washington, DC
**OMB Funding Code/Title:** 75-0350-0-1-551 / Health Services
**Program:** Community Health Services: Community Health Centers
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Users and nonusers of communities served by the rural health care delivery program will be interviewed either by telephone or in person. The survey will collect information on utilization of and expenditure for health care. Quality of care and health status will also be included in the survey. The data will be used to evaluate the relative effectiveness of the programs by comparing the experiences of users and nonusers.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 245-6621.

**E00526-026**
*Exploratory Evaluation of Head Start Training and Technical Assistance.* (1985).
9/80
Marilyn Rymer
**Contractor:** Urban Systems Research and Engineering; 36 Boylston Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 75-1636-0-1-506 / Human Development Services
**Program:** Administration for Children, Youth, and Families: Head Start
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Economic Opportunity and Community Partnerships Act of 1974, as amended (P.L. 88-452, title V, § 524; 42 U.S.C. 2928m).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The exploratory evaluation was designed to determine the overall objectives of Head Start training (T) and technical assistance (TA) activities and to make recommendations, in the form of Management and Analysis Options, on how to improve the design, management, information systems, and decisionmaking of the program. Information was drawn primarily from program documents and interviews with Headquarters staff, staff of 3 regions, 6 grantees, and 21 T and TA providers. The study found that though T and TA appears to be an effective mechanism for improving the rate of grantee compliance with Head Start performance standards and for improving grantees and staff capabilities, weaknesses in the program's needs assessment, planning, resource allocation, and information collection functions impede the Administration for Children, Youth, and Families' ability to demonstrate effective, efficient management of T and TA funds. The Management Options recommend improvements in the needs assessment, planning, allocation, and information collection process while the Analysis Options are directed primarily towards developing information that will lead to conclusions about how to use the limited funds available for T and TA most efficiently and effectively and towards demonstrating systematically the impact of T and TA on Head Start services to children and their families.

**Agency Contact:** Assistant Secretary for Planning and Evaluation. (202) 755-7740.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-004, E99900-011, E99900-029, E99900-030, E99900-031, E99900-033, E99900-047, E99900-078, E99900-081.

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# DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

**E00600-001**
*Review of Need To Develop Administrative Procedures for Assessing Interest Charges on Sustained Disallowed Costs Reported in Audit Findings.*
5/81; 7 pp.
Michael J. Binder
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The Department of Housing and Urban Development can improve its collection of outstanding claims by adopting a policy of charging interest on outstanding disallowed costs from audit reports for the period outstanding as legal debts due the government under the authority of Federal Claims Collection Standards.

**Agency Contact:** (202) 755-6364.

**E00600-002**
*Review of the Use of Independent Public Accountants To Perform Internal and External Audits.*
6/81; 15 pp.
Joseph Rothschild
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study found that: (1) greater use of Independent Public Accountants (IPA) for both internal and external audits should be made by the Department of Housing and Urban Development and the Office of Inspector General (OIG) where costs and expertise are comparable; (2) hiring IPAs to perform internal audits can be justified under Office of Management and Budget Circular A-76, Revised; (3) IPA hourly costs are comparable to OIG's average hourly rates for direct time during Fiscal Year 1980; and (4) OIG average hourly costs are computed consistently with other agencies but are overstated by 29%, or more than $6 per hour according to other computational methods.

**Agency Contact:** (202) 755-6364.

**E00600-003**
*Review of FHA Accounts-Insured Funds (Acquired Properties).*
8/29/80
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency; Region V

*Program Objectives:* One purpose of the property disposition program is to close sales and deposit cash receipts as soon as possible. *Abstract:* The Columbus and Detroit Area Offices have not controlled and expedited the receipt of closing packages and net proceeds related to the sale of Department of Housing and Urban Development-acquired single-family properties. The Columbus Office did not promptly deposit receipts.

**Agency Contact:** (202) 755-6342.

**E00600-004**
*Financial Audit of the Section 312 Rehabilitation Loan Fund 86X4036.*
(80-AO-99-0005).
9/12/80; 29 pp.
Dennis N. Melton
**OMB Funding Code/Title:** 86-4036-0-3-451 / Rehabilitation Loan Fund
**Program:** Rehabilitation Loans
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1964, as amended (P.L. 88-560, title III, § 312; 78 Stat. 790; 42 U.S.C. 1452b).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County; Congressional District; Standard Metro. Stat. Area (SMSA)

*Program Objectives:* Section 312 of the Housing Act of 1964, as amended; authorized the use of long-term (20 years), low interest (3%), Federal loans to finance rehabilitation of residential, non-residential, and mixed use commercial properties in areas designated by the local government for concentrated improvements under the Department of Housing and Urban Development's (HUD's) Community Development Program. Borrowers may use these funds to repair or rehabilitate these properties to meet local code requirements or to make the property safe, decent, and sanitary. While there are no income limitations for applicants, the program is intended to benefit low and moderate-income people. *Abstract:* Material differences existed between HUD and Federal National Mortgage Association (FNMA) records. As of October 31, 1979, HUD's records showed $60 million more than FNMA's in connection with the outstanding principal balance for Section 312 loans. Several recommendations were made to the Assistant Secretary for Community

Planning and Development to correct these discrepancies.

**Agency Contact:** (202) 755-6342.

**E00600-005**
*Contracting for ADP Services.* (80-AO-99-0006).
9/29/80; 35 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4586-0-4-451 / Working Capital Fund
**Program:** Data Processing Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Department of Housing and Urban Development Act, as amended (P.L. 89-174, § 7(f); 79 Stat. 669; 42 U.S.C. 3535).
**Availability:** Agency

*Program Objectives:* Contractors are used by the Department of Housing and Urban Development to develop and maintain automated systems and to provide data entry services. *Abstract:* The report discussed the need for improved contract monitoring, the need for management to reevaluate and change some contracting methods, and the need for management reports on how Automatic Data Processing (ADP) task order contracts affect the ADP system development process. For most of the recommendations, satisfactory actions to correct the deficiencies have been completed or are in process.

**Agency Contact:** (202) 755-6342.

**E00600-006**
*Report on Examination of Selected FHA Insuring Fund Accounts: Fiscal Years 1977 and 1978.* (80-AO-99-0008).
9/30/80; 47 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency

*Abstract:* The findings of the study are: (1) Office of Finance and Accounting needs to improve their account reconciling procedure; (2) automated systems contributed to FHA reconciling problems; and (3) debtor servicing, collection, systems, and accounting procedures were not effective. The recommendations of the study are: (1) systematic approach to account reconciliations and reports on progress; (2) implement stronger Automated Data Processing controls and documentation; and (3) organize a collection staff, improve debt collection system, and improve Title I collection procedures.

**Agency Contact:** (202) 755-6342.

**E00600-007**
*Review of Government Technical Representative (GTR) Post Award Contract Performance.* (81-AO-150/108/172/163-0004).
3/3/81; 21 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund; 86-0162-0-1-451 / Community Development Grants; 86-0108-0-1-451 / Research and Technology
**Program:** Administrative; Formula and Discretionary Grants; Contractual Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.). Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 103; 88 Stat. 637; 42 U.S.C. 5303). Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 501, 502; 84 Stat. 1784; 12 U.S.C. 1701z).
**Availability:** Agency

*Program Objectives:* Community Planning and Development (CPD) is entitled to make grants to local communities to fund community development programs. Policy Development and Research (PDR) is entitled to undertake research studies, testing, and demonstrations related to the Department of Housing and Urban Development's (HUD's) programs. The Federal Housing Administration fund contains the housing divisions which are allowed to make contracts to carry out HUD programs. *Abstract:* The report discussed the need for better monitoring of contracts by Government Technical Representatives (GTR) and the need for regular reports to management on contractor performance. GTRs should use existing monitoring tools available, and contractor performance reports should be submitted to management.

**Agency Contact:** (202) 755-6342.

**E00600-008**
*Audit of FHA Cash Reconciliation Process.* (81-AO-161-0006).
3/24/81; 13 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency

*Program Objectives:* Cash transactions are reported to Department of Treasury and also recorded in Federal Housing Administration accounts. These two balances should be reconciled every month. *Abstract:* The report discussed the need to strengthen its approach to the reconciliation process of the cash account balance with the amount reported to the Department of Treasury. It was recommended that the reconciliation process include determination of the causes for differences, establish milestones for reviews, establish monitoring controls and supervision, and update old and outdated cash procedures.

**Agency Contact:** (202) 755-6342.

**E00600-009**
*Report on Financial Audit of the Liquidating Programs Fund 86X4015.* (81-AO-162-0003).
1/81; 23 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4015-0-3-451 / Revolving Fund Liquidating Programs
**Program:** Public Facilities Loans
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** Housing Amendments of 1955, as amended (P.L. 84-345; 42 U.S.C. 1492).
**Availability:** Agency

*Program Objectives:* The Revolving Fund (Liquidating Programs) was established by law in 1955 to concentrate the authority and responsibility for orderly liquidating of assets acquired by various Government agencies whose programs and lending authorities had lapsed. *Abstract:* There are three findings in the report as follows: (1) allowances for losses for loans and accounts receivable were incorrectly stated; (2) receivable and grant accounts require follow-up actions; and (3) internal controls either were not in the accounting system or were not always followed. Corrective actions have been completed or are in process for all of the weaknesses disclosed by the review.

**Agency Contact:** (202) 755-6342.

**E00600-010**
*Review of HUD Revolving Fund Investment Authority and Practices.* (81-AO-162-0005).
3/81; 28 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund; 86-0143-0-1-451 / Salaries and Expenses
**Program:** Administrative; Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.). Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c).
**Availability:** Agency

*Program Objectives:* The Federal Housing Administration Fund covers mortgage and loan insurance activities for about 40 active mortgage/loan insurance programs, including coinsurance, which are grouped into four separate insurance funds. Moneys in excess of those needed to fund current operations can be invested in U.S. Securities to provide additional income supporting the program. The Secretary of HUD is authorized to establish fees and charges that adequately cover the costs of inspections, project reviews and financing services, audits by Federal or federally authorized auditors, and other beneficial rights, privileges, licenses, and services. The fees and charges collected are to remain available for Departmental operating expenses in providing similar services. *Abstract:* The report discusses; (1) the prospect of obtaining additional investment authority for revolving funds where such authority does not now exist, (2) a need to revise the processing procedure for collection and disbursement data in the Federal Housing Administration FHA Fund, and (3) use of moneys collected by the Department for management, legal, and audit services. It was recommended that additional investment authority should be obtained and that the current procedures used to account for fees and charges collected should be revised. Regarding item 2, the Department is making an analysis of current procedures for the purpose of developing a solution to the problem.

**Agency Contact:** (202) 755-6342.

**E00600-011**
*Review of HUD's Procurement Process, Including Consulting Service Contracts.* (81-AO-163-0009).
7/7/81; 41 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses; 86-0108-0-1-451 / Research and Technology
**Program:** Departmental Management, Legal and Audit Services; Contractual Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c). Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 501, 502; 84 Stat. 1784; 12 U.S.C. 1701z).
**Availability:** Agency

*Program Objectives:* Contracts are let for such purposes as research and development, management studies, data processing, and general services. Between October 1, 1978, and August 31, 1980, 1,574 contract actions (basic contracts and contract modifications) valued at $151.7 million were let and administered. The Department of Housing and Urban Development's Office of Procurement and Contracts develops, coordinates, evaluates, and reviews acquisition policies, procedures, and operations and supervises procurement activities. The Department's program offices monitor contracts after they are let. *Abstract:* The report discusses: (1) procurement management controls and coding of consulting service contracts, (2) improvements needed in procurement planning by program offices, (3) actions needed to control and review contracts during the procurement process, and (4) improvements the program offices should make to upgrade the quality of contract files they maintain. The report contains several recommendations designed to improve management and control of procurement activities.

**Agency Contact:** (202) 755-6342.

**E00600-012**
*Internal Audit Report on HUD Regional Property Management Procedures and Practices.* (81-AO-165-0001).
10/31/80; 21 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title I, § 2; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the program was to upgrade office furniture throughout all of the Department of Housing and Urban Development (HUD) Regions by correcting deficiencies in office furniture then existing in HUD field offices. *Abstract:* The first finding reported that HUD Regional and Field Offices have engaged in an office furniture upgrading program which does not comply with the Federal Property Management Regulations (FPMR). Furniture costing over $5.3 million was purchased from Fiscal Year (FY) 1977 through FY 1979. Another $3.8 million was scheduled for FY 1980 and 1981. It was recommended that the furniture upgrading be suspended and that any future purchases be justified in accordance with the FPMR. The second finding reported that the internal controls over furniture in the regional and field offices were poor. Furniture inventory records were not maintained on a current basis. Quarterly property reports were either not prepared or, if prepared, were not reconciled with the financial records maintained by the Regional Accounting Divisons. Furthermore, in two of the five Regions audited, reports relating to excess property were not prepared or were prepared incorrectly. No recommendation was made because corrective actions have been taken or are planned.

**Agency Contact:** (202) 755-6342.

**E00600-013**
*Review of the Government National Mortgage Association's Cash Management Procedures.* (81-AO-171-0008).
6/26/81; 17 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4205-0-3-371 / Special Assistance Functions Fund; 86-4319-0-3-371 / Loans to Federal National Mortgage Association.
**Program:** Tandem Plan for Assisted Mortgages
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title III, § 304, 305; 48 Stat. 1254; 12 U.S.C. 1719, 1720).
**Availability:** Agency

*Program Objectives:* Government National Mortgage Association (GNMA) was established as a Government corporation within the Department of Housing and Urban Development to administer mortgage support programs which could not be carried out in the private market. Federal National Mortgage Association (FNMA) was rechartered as a private corporation to provide secondary support for the private residential mortgage market. *Abstract:* The report contains two findings in the areas of handling of remittances and the separation of duties. Cash remittances received by GNMA are not put under accounting control until after the remittances are handled by two people. Duties and responsibilities of the Treasurer are not adequately separated to ensure adequate internal control over receipts and disbursements. GNMA has initiated actions that will partially correct the problems noted.

**Agency Contact:** (202) 755-6342.

**E00600-014**
*Review of the Secretary's Discretionary Fund.* (81-AO-244-0002).
1/13/81; 16 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 103, 107; 88 Stat. 637; 42 U.S.C. 5303, 5307).
**Availability:** Agency

*Program Objectives:* The discretionary fund was established by the Congress to allow the Secretary of Housing and Urban Development to make grants for eight different activities. Assistance is provided for: (1) new communities, (2) areawide housing and community development grants, (3) community development for trust territories, (4) innovative grants for community development demonstration projects, (5) disaster recovery, (6) Community Development Block Grant inequities, (7) community development for Indian Tribes and Alaska Natives, and (8) technical assistance in planning, developing, and administering programs under Title I of the Housing and Community Development Act, as amended. *Abstract:* The review noted weaknesses in two areas: processing and approving innovative grant applications and allocating funds to the eight categories in the Secretary's Discretionary Fund. Recommendations were made and accepted to: (1) provide greater emphasis to innovation in the selection process, (2) develop specific guidance and examples that will enable application reviewers to make reliable consistent decisions on the innovative aspects of proposals, (3) issue a memorandum stressing adherence to requirements and regulations during the competitive selection process, and (4) prepare written procedures and require documentation showing the decisionmaking process.

**Agency Contact:** (202) 755-6342.

**E00600-015**
*Internal Audit: HUD Regional Property Management Procedures and Practices.* (80-AT-99-0121).
9/4/80; 25 pp.
Robert Creel
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.). Federal Property and Administrative Services Act of 1949 (63 Stat. 377; 40 U.S.C. 471).
**Availability:** Agency
**Geographic Relevance:** Region IV

*Program Objectives:* The Federal Property and Administrative Services Act of 1979 requires each Executive agency to maintain adequate inventory controls and accountability systems for property under its control. These systems are set forth in the Federal Property Management Regulations. In compliance with the cited regulations, the Department of Housing and Urban Development issued Handbook 2235.7, Personal Property Management, Inventory Control and Accountability System, dated April 1974. This Handbook established Department-wide system for the management of Government-owned property to include physical inventory methods and policies, and the requirements for the maintenance of personal property records. *Abstract:* The report concluded that there was: (1) unjustified replacement of office furniture, (2) inadequate accountability for personal property, (3) improvement needed for reporting and safeguarding furniture in storage, and (4) improvement was needed in internal controls.

**Agency Contact:** (404) 242-3369.

**E00600-016**
*Internal Audit of FHA Accounts–Insured Funds: Acquired Homes Properties.* (80-AT-99-0134).
9/24/80; 16 pp.
James L. Thompson
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs (One-to-Four Family Homes)
**CFDA NO.:** 14.118
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; P.L. 83-560, title I, § 104-110; 48 Stat. 1248; 12 U.S.C. 1709, 1715h).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The primary objective of the property disposition program is to reduce the inventory of acquired properties in such a manner as to ensure the maximum return to the mortgage insurance funds consistent with the need to preserve and maintain urban residential areas and communities. *Abstract:* The report discusses Timely Service Office processing of closing documents needed and acquired property sales closing policies and procedures not consistently followed.

**Agency Contact:** (404) 242-3369.

**E00600-017**
*Utility Checkmetering and Allowances.* (81-AT-101-0002).
11/10/80; 7 pp.
William Humfleet; Milton Simmons
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Public Housing (Modernization)
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 2; P.L. 94-375; 88 Stat. 653; 42 U.S.C. 1437).
**Availability:** Agency
**Geographic Relevance:** City; various cities, Region IV

*Program Objectives:* National energy conservation and savings in fuel and utility prices are priority goals for the Department of Housing and Urban Development (HUD). In furtherance of these goals, HUD issued regulations requiring, to the extent practicable, that all utilities consumed directly by tenants at PHAs be individually metered. PHAs are required to analyze all existing PHA owned projects not presently using individual utility metering, within 18 months after the effective date of regulations. Projects with a cost effective potential for conversion to individual meters should be converted within 30 months from effective date of regulations unless local office determines funds are not available for this purpose. *Abstract:* There is a need to update Utility Allowance Schedules and monitor excess utility consumption charges.

**Agency Contact:** (404) 221-3369.

**E00600-018**
*Utility Checkmetering and Allowances.* (81-AT-101-0003).
12/11/80; 24 pp.
William Humfleet
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Public Housing
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 2; P.L. 94-375; 88 Stat. 653; 42 U.S.C. 1437).
**Availability:** Agency
**Geographic Relevance:** City; various cities, Region IV

*Program Objectives:* National Energy conservation and savings in fuel and utility prices are priority goals for the Department of Housing and Urban Development (HUD). In furtherance of these goals, HUD issued regulations which require that, to the extent practicable, all utilities consumed directly by tenants at PHAs be individually metered. PHAs are required to analyze all existing PHA-owned projects presently not using individual utility metering, within 18 months after the effective date of regulations. Projects with a cost effective potential for conversion to individual meters should be converted within 30 months from effective date of regulations unless local office determines funds are not available for this purpose. *Abstract:* Controls are needed to ensure receipt of benefit cost analyses from PHAs and improved monitoring of PHA implementation of utility policies is desirable. Tenants' utility allowance schedules should be consistently applied, and overall improved JAO monitoring is needed to control utility consumption.

**Agency Contact:** (404) 242-3369.

**E00600-019**
*Inspection Procedures for Insured Multifamily Projects during Construction: Region IV.* (81-AT-111-0004).
1/16/81; 55 pp.
William R. Todd; Dennis H. Durick
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 221; P.L. 83-560, title I, § 112; 12 U.S.C. 1713, 1715e, 1715l).
**Availability:** Agency
**Geographic Relevance:** SE Region

*Program Objectives:* The program aims to help finance construction or substantial rehabilitation of multifamily rental or cooperative housing for low and moderate income or displaced families. To assure that a project is built in accordance with the approved plans and specifications, the Department of Housing and Urban Development (HUD) performs inspections during project construction. This is accomplished by the use of HUD staff inspectors or independent inspectors engaged by the Atlanta Area Office on a fee basis. *Abstract:* The report discusses the need to improve the quality of the inspections of the insured projects and require more direct supervision of the inspectors' work and review of their reports by their supervisors. The report also discusses construction changes that are made without advance HUD approval. New procedures to correct these deficiencies are recommended.

**Agency Contact:** (FTS) 242-3369.

**E00600-020**
*Property Disposition–Contracting Activities: Atlanta, Georgia Area Office.* (81-AT-123-0005).
2/13/81; 19 pp.
William R. Todd
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; P.L. 83-560, title I, § 104-110; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** State

*Program Objectives:* The objectives are to assure prompt and orderly disposition of properties which is essential to the continuous cash flow to the Treasury resulting from sales proceeds. *Abstract:* The report discusses the Atlanta Area Office (AO) need to improve its bid solicitation practices by soliciting the contractors more equitably, advertising the bids in the Commerce Business Daily, and allowing more time for contractors to prepare bids. The AO needs to justify why contracts are awarded when the cost exceeds its estimates by more than 10%. Also the AO needs to assure that bid specifications are complete before bidding and needs to improve monitoring of contractors' work to reduce the number of days needed to complete a job.

**Agency Contact:** (FTS) 242-3369.

**E00600-021**
*Property Disposition–Contracting Activities: Columbia, South Carolina Area Office.*
2/27/81; 13 pp.
William R. Todd
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; P.L. 83-560, title I, § 104-110; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** State

*Program Objectives:* The objectives are to assure prompt and orderly disposition of properties which is essential to the continuous cash flow to the Treasury resulting from sales proceeds. *Abstract:* The report discusses the Columbia, South Carolina, Area Office need to improve its preparation of contracting specifications, thereby enhancing the benefits of competitive bidding; to make other improvements in contracting activities to enhance competition; and to improve its contract administration and payment practices.

**Agency Contact:** (FTS) 242-3369.

**E00600-022**
*Internal Audit: Housing Counseling Program.* (81-AT-173-0007).
3/16/81; 34 pp.
J. L. Thompson; Robert Creel
**OMB Funding Code/Title:** 86-0156-0-1-506 / Housing Counseling Assistance
**Program:** Counseling Assistance Program (Default Counseling)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1968, as amended (P.L. 90-448, title I, § 106; P.L. 93-383, title VIII, § 811; 12 U.S.C. 1701x).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The Housing Counseling (HC) Program was authorized primarily to provide budget, debt management, and related counseling services. Subsequent amendments expanded the scope to provide counseling and advice to tenants and homeowners for property maintenance, financial management, and other matters to assist in improving housing conditions and in meeting responsibilities of tenancy and homeownership. *Abstract:* As a result of inadequate monitoring, 82% of the claims reviewed were found to be not valid for payments under the terms and conditions of the contracts. Housing Counseling Agencies' ratings for grant awards were inadequately documented. The AOs did not have written documentation to support their conclusions for 210 of 378 rating factors reviewed, 29 rating factor conclusions were contradicted by information obtained from other AO staff employees, and on-site reviews strongly contradicted rating conclusions that the HC agencies maintained acceptable client record systems. Housing Counseling agencies were approved by the Department of Housing and Urban Development (HUD) prior to meeting the minimum qualifying requirements, and HUD files lack adequate documentation that those requirements were met or contained information contradicting the conclusions that the requirements had been met. On-site monitoring visits were not made and/or adequately documented, and Handbook requirements and OPLAN goals were not met. The AOs did not have adequate controls to effectively monitor the submission of HC agencies' reports and invoices and to ensure that timely follow-up action was taken to obtain delinquent reports and invoices.

**Agency Contact:** (404) 221-3369.

**E00600-023**
*Property Disposition Negotiated Contract Activities: Boston Area Office–Boston, Massachusetts.* (81-BO-015-0003).
1/27/81; 13 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; P.L. 83-560, title I, § 104-110; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The objectives are to assure prompt and orderly disposition of properties which is essential to the continuous cash flow to the Treasury resulting from sales proceeds. *Abstract:* The report discusses the Boston Area Office Staff's need for more effective management control over negotiated contracts. The PD staff did not: (1) assure that a higher management review was made of proposed procurements in excess of $10,000; (2) require contractors to submit certified cost and pricing for noncompetitive procurements expected to exceed $100,000; and (3) prepare detailed contract negotiation memorandums supporting noncompetitive procurements. In addition, for SBA Section 8(a) Contractors PD staff did not prepare required in-house construction cost estimates for 3 of 20 contracts examined and made questionable upward revisions to estimates on 13 contracts.

**Agency Contact:** (617) 223-4144.

**E00600-024**
*Section 518(b) and (d) Structural Repair Program: Boston Area Office.* (81-B0-097-0006).
7/21/81; 12 pp.
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 50 Stat. 891; 42 U.S.C. 1437f). Housing and Community Development Act of 1974 (P.L. 93-383, title III, § 306; 88 Stat. 699; 12 U.S.C. 1735b).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* Section 518(b) and (d) of the National Housing Act authorized the Secretary to make payments for the correction of structural or other major defects which so seriously affected the livability as to create a serious danger to the life or safety of the inhabitants of qualifying properties. Such properties were defined as any one, two, three, or four family dwellings covered by a mortgage insured under Section 235 of the Act or which is located in an older declining urban area and is covered by a mortgage insured under Section 203 or 221, either on or after August 1, 1968, but prior to January 1, 1973 [Section 518(b)] or, on or after January 1, 1973, but prior to August 3, 1973 [Section 518(d)], and was more than 1 year old at the date of the issuance of the insurance commitment. *Abstract:* The report discusses deficiencies in the Administration of the Structural Repair Program. The Complaint Officer disregarded established contracting procedures and abrogated eligibility decisions made under established processing and appeal procedures. As a result, selected contractors may have received an inordinate amount of work; excessive costs may have been incurred; and ineligible work may have been performed and paid for, as evidenced by this review wherein actual costs incurred for 25 claims exceeded the approved estimated costs by $329,492.

**Agency Contact:** (617) 223-4144.

**E00600-025**

*Determination of Land Values for Multifamily Projects.* (80-B0-99-0032).
9/29/80; 36 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 207; 48 Stat. 1248; 12 U.S.C. 1713).
**Availability:** Agency
**Geographic Relevance:** State; City

*Program Objectives:* The National Housing Act, as amended, authorized the Secretary to insure mortgage loans on new construction of multifamily housing projects. The mortgage shall be executed by a Mortgagor approved by the Secretary. Part of the insured mortgage loan is the Department of Housing and Urban Development's appraised value of the project's land. The valuation analysis is made for the purpose of valuing the property as security for a long-term insured mortgage. *Abstract:* The report discusses the need to improve the valuation process for multifamily sites in the Boston Area Office and the Manchester Service Office. Appraisers should more fully document their rationale in selecting comparable sales data, in making adjustments to comparable sales data, and in determining the last arms length sales transaction.

**Agency Contact:** (617) 223-4144.

**E00600-026**

*Review of Computer Security.* (80-A0-99-0007).
9/29/80; 16 pp.
George Henderson
**OMB Funding Code/Title:** 86-0143-0-1-751 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1268; 12 U.S.C. 1701c).
**Availability:** Agency
**Geographic Relevance:** Headquarters

*Program Objectives:* The purpose of the program is to establish requirements for developing management controls to safeguard personal, proprietary, and other sensitive data in automated systems and to implement a computer security program and define a minimum set of controls to be incorporated into each agency computer security program. *Abstract:* The report discusses priorities and resources needed for computer security and improvements needed for safeguarding and managing magnetic tapes. The report recommends that Automatic Data Processing (ADP) operations: (1) be instructed to place additional emphasis on completing computer security tasks; (2) take the lead in gaining, through the other Assistant Secretaries, the active participation of other organizational components in conducting the risk analysis; (3) use the library to store all magnetic tapes that contain programs or data; (4) begin scratching tapes according to the inventory release dates in the event the tape management system's implementation is delayed; (5) place all off-site storage of magnetic tapes under the control of the tape librarian and require the tape librarian to track all off-site tape requests; (6) write and implement procedures to monitor user initiated expiration date extensions and to require approval of new expiration dates when data are transferred to another tape; (7) implement their plans to install software security features; (8) provide tools and techniques that will record access to automated systems and files and produce exception reports that will make unauthorized access to a specific system or file readily identifiable; and (9) provide documentation, training, and assistance in the use of these tools and techniques both to the office of ADP Systems Development and the users.

**Agency Contact:** (202) 755-6351.

**E00600-027**

*I. A. Field Office Control over Audits of Public Housing Agencies by Independent Public Accounts (HAO).* (81-BO-101-0001).
11/25/80; 11 pp.
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 50 Stat. 891; 42 U.S.C. 1437g).
**Availability:** Agency
**Geographic Relevance:** Regions

*Program Objectives:* The objectives are to provide decent, safe, and sanitary housing and related facilities for families of low income; to aid lower-income families in obtaining decent, safe, and sanitary housing in private accommodations; and to promote economically mixed existing, newly constructed, and substantially and moderately rehabilitated housing. *Abstract:* The report discusses the need for HAO Field Staff to strengthen their monitoring of Public Housing Agencies (PHAs) to assure that biennial audit reports are being submitted by PHAs in a timely manner.

**Agency Contact:** (617) 223-4144.

**E00600-028**

*Property Disposition Contracting Activities: Hartford Area Office, Hartford, Connecticut.* (81-B0-101-0002).
1/26/81; 18 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; P.L. 83-560, title I, § 104-110; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The objectives are to assure prompt and orderly disposition of properties which is essential to the continuous cash flow to the treasury resulting from sales proceeds. *Abstract:* The report discusses the Hartford Area Office's need to increase competition and improve contract administration. Serious deficiencies were disclosed in virtually every aspect of the property disposition contracting process. Deficiencies were disclosed in preaward specifications and cost estimates; in assuring open and free competition by not maintaining an approved list of contractors, not soliciting the minimum number of contractors required, not opening all bids at the same time, not documenting reasons for negotiated vs. competitive contracts; and in not assuring work was completed on time and that inspections were made prior to final payment being processed.

**Agency Contact:** (617) 223-4144.

**E00600-029**
*Regional Accounting Division: Boston Regional Office, Boston, Massachusetts.* (81-B0-161-0005).
7/8/81; 6 pp.
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects; 86-0170-0-1-451 / Urban Development Action Grants
**Program:** Public Housing Operating Subsidies; Urban Development Action Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 50 Stat. 888; 42 U.S.C. 1437g). Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 119, as amended by; P.L. 95-128; 42 U.S.C. 5318).
**Availability:** Agency
**Geographic Relevance:** New England (Region)

*Program Objectives:* The program is intended to revitalize cities and urban counties experiencing a combination of characteristics used to measure physical and economic distress, as follows: loss of population and jobs; a stagnating or declining tax base; high percentage of poverty; low per capita income changes; high unemployment; and deteriorating housing. *Abstract:* HUD provides additional annual contributions (operating subsidy) required to help Public Housing Agencies (PHAs) maintain and operate projects, establish operating reserves, and offset operating deficit. No significant findings were developed.

**Agency Contact:** (617) 223-4144.

**E00600-031**
*Energy Consumption and Expenses in Federally Supported Multifamily Housing in New England.*
10/81; 100 pp.
G. Rogers
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title VIII, § 802; 88 Stat. 722; 42 U.S.C. 1440). U.S. Housing Act of 1937, as amended (P.L. 75-412, § 2; 42 U.S.C. 1437). National Housing Act, as amended (P.L. 73-479; 48 Stat. 1252; 12 U.S.C. 1715).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region

*Program Objectives:* The objective is to provide decent, safe, and sanitary housing for low and moderate income people. *Abstract:* The rapidly rising costs of energy have had and will continue to have significant adverse impact on the financial condition of some 1400 federally assisted multifamily housing projects in New England, especially during 1980. Intensive energy conservation measures, to accompany reasonable rent increases, are needed to ward off financial insolvency and huge infusions of Federal subsidy.

**Agency Contact:** (617) 223-4301.

**E00600-032**
*The Effects of Energy Prices and Energy Consumption on the Viability of HUD-Sponsored Multifamily Housing in New England.*
In process; 53 pp.
G. Rogers
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title VIII, § 802; 88 Stat. 722; 42 U.S.C. 1440). U.S. Housing Act of 1937, as amended (P.L. 75-412, § 2; 42 U.S.C. 1437). National Housing Act, as amended (P.L. 73-479; 48 Stat. 1252; 12 U.S.C. 1715).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region

*Program Objectives:* The objective is to provide decent, safe, and sanitary housing for low and moderate income people. *Abstract:* The rapidly rising costs of energy have had and will continue to have significant adverse impact on the financial condition of some 1400 federally assisted multifamily housing projects in New England, especially during 1980. Intensive energy conservation measures, to accompany reasonable rent increases, are needed to ward off financial insolvency and huge infusions of Federal subsidy.

**Agency Contact:** (617) 223-4301.

**E00600-033**
*Internal Audit of PHA Turnkey Program: Region V.* (80-CH-99-0035).
9/30/80; 12 pp.
Martin Hanrahan
**OMB Funding Code/Title:** 86-4098-0-3-604 / Low-Rent Public Housing--Loans and Other Expenses
**Program:** Capital Investment: Loans to Public Housing Agencies
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 2; 42 U.S.C. 1437b).
**Availability:** Agency
**Geographic Relevance:** Region 5

*Program Objectives:* The objective is to provide Public Housing Authorities with financial and technical assistance in their development of decent, safe, and sanitary housing affordable by low income families. *Abstract:* The Field Offices (FOs) did not adequately monitor the construction of Turnkey public housing. The Construction Analysts did not make site inspections with required frequency, and they did not review payrolls and subcontractors' files or conduct employee wage interviews. As a result, the Department of Housing and Urban Development lacks assurance that the Turnkey projects are being built in accordance with approved plans and specifications and that contractors are complying with labor and equal opportunity requirements. The FOs attributed the deficiencies to insufficient staffing and reliance on Public Housing Authorities to monitor construction.

**Agency Contact:** (202) 755-6342.

**E00600-034**

*Report on Survey of the Establishment of Fair Market Rents (FMR) for Section 8 Housing Assistance Payments Program (Existing).* (81-CH-103-0011).
3/25/81; 3 pp.
John Reifies
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing (Section 8)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 42 U.S.C. 1437f).
**Availability:** Agency
**Geographic Relevance:** Region V

*Program Objectives:* The program objective is to provide housing payments assistance to lower income families. ***Abstract:*** The purpose of the survey was to: (1) obtain and evaluate data and procedures relative to the establishment and application of Fair Market Rents (FMRs) to the Section 8 Program (Existing); and (2) identify areas for further audit. In July 1979, the Department of Housing and Urban Development (HUD) started using Annual Housing Survey data developed by the Department of Commerce for establishing the FMRs. Since that time, HUD has granted very few increases and exceptions to the published FMRs. The subject report closed the survey.

**Agency Contact:** (202) 755-6342.

**E00600-035**

*Contracting Activities of the Property Disposition Branch: Columbus Area Office.* (81-CH-108-0008).
1/27/81; 10 pp.
Harris Silverman
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 207; 48 Stat. 1252; 12 U.S.C. 1713).
**Availability:** Agency
**Geographic Relevance:** Columbus Area Office

*Program Objectives:* The objective is to dispose of Secretary-acquired multifamily properties at the earliest possible date and at the highest price obtainable in the current market. ***Abstract:*** The Department of Housing and Urban Development (HUD) Columbus Area Office did not identify reasons for accepting bids more than 10% over estimates and disclosed confidential information to one architect firm. HUD also approved excessive progress payments.

**Agency Contact:** (202) 755-6432.

**E00600-036**

*Contracting Activities of the Property Disposition Branch: Detroit Area Office.* (81-CH-108-0010).
2/3/81; 16 pp.
Jeffery Heiser
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 207; 48 Stat. 1252; 12 U.S.C. 1713).
**Availability:** Agency
**Geographic Relevance:** Detroit Area Office

*Program Objectives:* The objective is to dispose of Secretary-acquired multifamily properties at the earliest possible date and at the highest price obtained in the current market. ***Abstract:*** The Department of Housing and Urban Development Detroit Office specifications were deficient, and many changes had to be ordered by contract modifications. The modifications were not properly executed and prices paid were excessive. Contractors did not complete work on time but the Detroit Office did not maintain contractor qualification and history files.

**Agency Contact:** (202) 755-6432.

**E00600-037**

*Service Contract on Multifamily Acquired Properties: Chicago Area Office.* (81-CH-109-0015).
5/21/81; 7 pp.
Charles Sims; Dale Chouteau
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Homeownership and Rental Housing (Sections 235 and 236)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Chicago Area Office

*Program Objectives:* The National Housing Act gives the Secretary the authority to manage, operate, renovate, and dispose of multifamily properties conveyed to the Department of Housing and Urban Development (HUD) under contracts of mortgage insurance. HUD Area Offices award contracts for on-site management of HUD-owned multifamily projects to individuals or firms (classified as Project Managers). Area Office Realty Specialists, under the supervision of the Chief Property Officer, provide day-to-day supervision of Project Managers. ***Abstract:*** The purpose of the review was to determine whether Project Managers were executing formal contracts for services on acquired properties. Services necessary for certain kinds of property maintenance, preventive maintenance, and sanitary work (i.e., elevator maintenance, security, garbage collection, etc.) are procured through service contracts. The service contracts can be entered into as separate procurements or under open-end procurement procedures. The Project Managers for 12 of the 17 projects reviewed had not obtained formal contracts for all services used. Formal contracts should be executed in accordance with the requirements of Handbook 4320.1 to assure the reasonableness of costs and provide noninterrupted service. The Realty Specialists offered various reasons for executing service contracts; most of the reasons were not valid. The Area Manager should require Project Managers to execute formal contracts for services used in the management of acquired properties. The remaining 11 multifamily projects should be reviewed for contract compliance.

**Agency Contact:** (202) 755-6342.

**E00600-038**

*Internal Audit of Repair Program for Acquired Multifamily Properties Administered by Project Managers.* (81-CH-113-0001).
10/6/80; 23 pp.

William Setty
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 207; 48 Stat. 1252; 12 U.S.C. 1713).
**Availability:** Agency
**Geographic Relevance:** Standard Metro. Stat. Area (SMSA)

*Program Objectives:* Under the National Housing Act, as amended, the Department of Housing and Urban Development (HUD) insures mortgage loans made by private lending institutions on various types of housing, including multifamily rental housing. Multifamily properties are acquired by HUD when mortgagors default on a mortgage insured by the Secretary. The primary HUD objective is to dispose of all acquired multifamily properties at the earliest possible date and at the highest price obtainable in the current market. To accomplish this a program of operation including repairs and rehabilitation must be determined, whenever possible prior to acquisition, to be approved and initiated promptly after acquisition. The program, determined by the highest and best use of the project, should be formulated and implemented to place the property in a condition to obtain the highest occupancy ratio at maximum rental rates to provide the greatest possible return on the Secretary's investment. *Abstract:* The audit identified weaknesses in the Cincinnati HUD office administration of the repair program for HUD-acquired multifamily properties administered by contract project managers. It covered: (1) the need to develop repair programs; (2) noncompliance with procurement regulations; and (3) the need to improve monitoring of project manager activities.

**Agency Contact:** (202) 755-6342.

**E00600-039**
*Internal Audit, Jowa Security Services, Inc.: Area Office Administration of Contract for Guard Services.* (81-CH-119-0013).
4/16/81; 9 pp.
Larry Docks
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Detroit Area Office

*Abstract:* The audit determined that job classifications listed in the contract did not correspond with the Department of Labor's wage rate determination. It could not be determined if proper wages were paid by the contractor. The contractor's billings were not reviewed and certified timely by the Department of Housing and Urban Development.

**Agency Contact:** (202) 755-6342.

**E00600-040**
*Internal Audit: Housing Counseling Program, Detroit and Indianapolis Area Offices.* (81-CH-173-0006).
1/12/81; 30 pp.
Lawrence Docks
**OMB Funding Code/Title:** 86-0156-0-1-506 / Housing Counseling Assistance
**Program:** Counseling Assistance Program
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1968, as amended (P.L. 90-448, title I, § 106; 82 Stat. 490; 12 U.S.C. 1701x).
**Availability:** Agency
**Geographic Relevance:** Region V

*Program Objectives:* The objectives are to provide budget debt management and related counseling services to low-income families obtaining home loans insured under Sections 235 and 237 and Title II of the Housing Act and to provide counseling and advice to tenants and homebuyers for property maintenance and financial management. *Abstract:* The audit revealed that monitoring of Counseling Agencies needs improvement. Adequate monitoring would have prevented incorrect billings by agencies to the Department of Housing and Urban Development and provided better ratings of housing agencies. Counseling agencies' activity reports were not submitted timely or, when submitted, were not reviewed properly.

**Agency Contact:** (202) 755-6342.

**E00600-041**
*Administrative Deficiencies Disclosed by Operational Survey: Milwaukee Area Office.* (81-CH-181-0012).
3/27/81; 9 pp.
Dale Chouteau
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses; 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Departmental Management, Legal and Audit Services; Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c). National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency
**Geographic Relevance:** Milwaukee Area Office

*Program Objectives:* The Area Office is the Department of Housing and Urban Development's (HUD's) principal point of contact for program participants. The Milwaukee Area Office is responsible for the day-to-day administration of HUD's programs in Wisconsin. The office had 171 employees as of November 29, 1980. The primary objective of the Property Disposition Program is to reduce the inventory of acquired properties in such a manner as to ensure maximum return to the mortgage insurance fund consistent with the need to preserve and maintain residential areas and communities. *Abstract:* The report contains the following three findings relating to the Area Office's property disposition activities: (1) data in Area Office files were not reviewed to determine whether Area Management Brokers (AMB) had identities of interest with contractors they used; (2) there was inadequate followup on apparent program abuse by an AMB; (3) a written justification for using negotiated methods of contracting for Project Managers was not prepared. It was recommended that the Area Manager: (1) take specific action against one AMB found to be using identity of interest contractors and establish procedures for review of file data to determine if other identities of interest exist; (2) establish specific followup procedures to be used when apparent program abuses are noted; and (3) prepare written justifications for negotiated Project Manager contracts awarded in the past and in the future.

**Agency Contact:** (202) 755-6342.

### E00600-042

*Termination of Internal Audit: Section 312 Rehabilitation Loan Program (Multifamily).* (122-01-040 CH).
4/21/81; 2 pp.
Dale Chouteau
**OMB Funding Code/Title:** 86-4036-0-3-451 / Rehabilitation Loan Fund
**Program:** Rehabilitation Loans
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1964, as amended (P.L. 88-560, title III, § 312; 78 Stat. 790; 42 U.S.C. 142b).
**Availability:** Agency
**Geographic Relevance:** Region V

*Program Objectives:* Under the Section 312 Rehabilitation Loan Program, the Department of Housing and Urban Development uses public agencies or grantees to process applications for loans to owners of properties to finance the rehabilitation of the properties. The maximum loan amount is $27,000 per dwelling unit. The term of the loan cannot exceed 20 years or three fourths of the remaining economic life of the structure after rehabilitation. Eligible multifamily properties may not have more than 100 units and must be located in low- or moderate-income neighborhoods or be occupied by low- or moderate-income tenants. *Abstract:* The memo notifies the Regional Administrator that the audit was terminated because the program was "frozen" effective March 4, 1981. The memo notes three potential weaknesses in the program: (1) no procedures were established to monitor compliance with the Rent Regulatory Agreement which is required by law on all multifamily properties given 312 Loans; (2) income from commercial rents was not considered when computing the maximum permissible rents used in the Rent Regulatory Agreement; and (3) one field office did not always perform the required compliance reviews prior to authorizing payments for repairs. It was recommended that the Regional Administrator instruct all Region V field offices on procedures to follow in order to assure compliance with the Rent Regulatory Agreement and perform all of the compliance as required prior to authorizing payments. Since no additional loans are being approved because of the freeze, no recommendation was made relating to the use of income from commercial rents when computing maximum permissible rents.

**Agency Contact:** (202) 755-6342.

### E00600-043

*Review of Loan Management and Property Disposition Activities: Flint Service Office, Flint, Michigan.* (81-CH-123-0016).
6/23/81; 7 pp.
Wendell Patterson
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** Agency
**Geographic Relevance:** Region V

*Program Objectives:* The objectives are to assure prompt and orderly disposition of properties which is essential to the continuous cash flow to the Treasury resulting from sales proceeds. *Abstract:* Weaknesses in Single-Family Property Disposition Processing Procedures are as follows: receipts were not deposited timely, procedures for bid openings need modification, and check logs for property disposition receipts were not correctly maintained.

**Agency Contact:** (202) 755-6342.

### E00600-044

*Internal Audit: Use of Consultants To Administer CDBG Activities.* (81-CH-142-0005).
10/17/80; 5 pp.
Harris J. Silverman
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 88 Stat. 633; 42 U.S.C. 5301 et seq.).
**Availability:** Agency
**Geographic Relevance:** Region 5

*Program Objectives:* The objective of the Community Development Block Grant (CDBG) program is to provide financial assistance to States and units of general local government for funding local community development programs. *Abstract:* The purpose of the pilot audit was to determine, in Region V: (1) the extent of the use of consultants; (2) if consultants received excessive fees; and (3) if the Department of Housing and Urban Development (HUD) adequately monitored grant recipients' use of consultants. Data for 6 HUD Area Offices in Region V showed that of 332 Fiscal Year (FY) 1979 discretionary grantees, 52% used consultants; however, only 2.5% of FY 1979 discretionary funds was committed to pay consultants' fees. On-site reviews of 10 grantees showed that only four used consultants to administer their CDBG programs. The consultants for the four grantees did not receive excessive fees for their services and did not engage in duplicate services. Also, the responsible HUD Area Office monitored the use of consultants while monitoring other grantee activities.

**Agency Contact:** (202) 755-6342.

### E00600-045

*Adequacy of Controls over Receipt and Deposit of Funds: HUD Minneapolis-St. Paul Area Office.* (81-CH-162-0002).
10/16/80; 8 pp.
Dale Chouteau
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.). Act of September 12, 1950 (64 Stat. 835; 31 U.S.C. 66). 31 U.S.C. 484; Revised Statute 3617.
**Availability:** Agency

*Program Objectives:* Each executive agency is required to establish and maintain systems of accounting and internal control which must provide for prompt recording, physical safeguarding, proper accounting for, and prompt deposit of collections received by it. *Abstract:* The report discusses the Minneapolis-St. Paul Area Office's need to strengthen its internal controls over the receipt and deposit of funds. Specifically, the segregation of duties needs to be improved, the collections need to be reconciled to the deposits, mail should be opened in an area which is clearly visible to others, and joint verification of collections needs to be performed. The Area Office also needs to improve its controls over "official receipts" to assure that they are not misused. As a result of draft findings, the Minneapolis-St. Paul Area Office has begun to implement procedures which should eliminate many of the conditions noted in the findings.

**Agency Contact:** (202) 755-6342.

**E00600-046**
*Adequacy of Controls over Receipt and Deposit of Funds: HUD Milwaukee Area Office.* (81-CH-162-0003).
10/16/80; 15 pp.
Dale Chouteau
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title XI, § 1101; 12 U.S.C. 1749aaa).
**Availability:** Agency

*Program Objectives:* Each executive agency is required to establish and maintain systems of accounting and internal control, which must provide for prompt recording, physical safeguarding, proper accounting for, and prompt deposit of collections received by it. *Abstract:* The report discusses the need for the Department of Housing and Urban Development's Milwaukee Area Office to improve its controls over receipt and deposit of funds, official receipts, and multifamily housing fees. Deficiencies noted in the controls over receipt and deposit of funds included: funds received not being logged in, checks not being restrictively endorsed, duties not properly segregated, the Collection Register not reconciled to deposits, and the Administrative Division not telling program staff that it had received funds from program participants relating to their programs. The Area Office needed to improve its controls over official receipts by properly safeguarding the receipts, maintaining a control register, taking periodic inventories of the receipts, and voiding spoiled receipts. The Area Office also needed to improve communication between program branches in order to assure that fees due on early start projects were collected in a timely manner.

**Agency Contact:** (202) 755-6342.

**E00600-047**
*Adequacy of Controls over Receipt and Deposit of Funds: HUD Chicago Area Office.* (81-CH-162-0004).
10/16/80; 11 pp.
Dale Chouteau
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title XI, § 1101; 12 U.S.C. 1749aaa).
**Availability:** Agency

*Program Objectives:* Each executive agency is required to establish and maintain systems of accounting and internal control which must provide for prompt recording, physical safeguarding, proper accounting for, and prompt deposit of collections received by it. *Abstract:* The report discusses the need for the Chicago Area Office of the Department of Housing and Urban Development to improve its internal controls over the receipt and deposit of funds. Specifically, segregation of duties needs to be improved, all funds need to be recorded when received, checks need to be restrictively endorsed when received, receipts need to be reconciled to deposits, and funds being held need to be properly safeguarded. The Chicago Area Office also needs to improve its controls over "official receipts" to assure they are not misused. It also needs to periodically review earnest money deposits to assure they are refunded or deposited timely. The Chicago Area OFfice has begun to implement procedures and assign duties which should correct the deficiencies noted in the Findings.

**Agency Contact:** (202) 755-6342.

**E00600-048**
*Chicago Regional Office Imprest Fund.* (81-CH-162-0009).
1/29/81; 7 pp.
Karita M. Forester
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Operating Costs, Other
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title XI, § 1101; 12 U.S.C. 1749aaa).
**Availability:** Agency
**Geographic Relevance:** City

*Program Objectives:* The imprest fund is the established amount of funds kept on hand in the Department of Housing and Urban Development (HUD) to pay small expenditures such as orders for supplies and local travel. *Abstract:* This report discusses the HUD Chicago Regional Office's management of its imprest fund. The report contains three findings. The first discusses corrective action not taken on deficiencies noted in a prior review conducted by the Office of Finance and Accounting. During this audit, the deficiencies were corrected. The second finding notes that subvouchers were improperly submitted to the imprest fund cashier for reimbursement purposes. The vouchers were paid without prior approval and/or necessary supporting documentation (receipts and invoices). In the draft finding, it was recommended that the Director of Administrative Services instruct the cashier not to disburse imprest funds without proper documentation supporting the expenditures and advance written approval. A memorandum dated 12/23/80, from the Acting Director, stated that the recommendations had been implemented.

**Agency Contact:** (202) 755-6342.

**E00600-049**
*Indianapolis Area Office Performance Evaluation Review.*
5/5/81; 26 pp.
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Requirements for Federal agency affirmative action programs (AAPs) were first established by Executive Order 11478 in 1969. In the 1972 amendments of Title VII of the Civil Rights Act, the Congress required agencies to maintain AAPs to ensure enforcement of Federal equal employment opportunity (EEO) policy; to apply the same legal standards of prohibited discrimination established for private employers to the Federal government; and to eliminate discrimination that Congress found existed throughout the Federal employment system. *Abstract:* Prior to formulating future AAPs, the Department of Housing and Urban Development's Indianapolis Area Office should conduct a comprehensive statistical assessment of its EEO "as is" condition, which at a minimum should include a workforce dispersion analysis for each race, national origin, and sex group within specific employment categories. The type of data reflected in this report represents a process which could be utilized for this purpose. The final AAP should include numeric hiring, promotion, and upward mobility goals for each underrepresented group. The goals should be based on limited opportunities identified by the statistical analysis and vacancy projections. The vacancy projections should include attrition, retirement, and changes in authorized employment ceilings.

**Agency Contact:** (312) 353-7477.

**E00600-050**
*Milwaukee Area Office Performance Evaluation Review.*
1/23/81; 19 pp.
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of Fair Housing and Equal Opportunity (FHEO) Management Evaluations is to assist Department of Housing and Urban Development (HUD) Area Offices in the improvement of their overall FHEO programs. The results should help to improve the field office management functions, management services to HUD clients, and the impact and effectiveness of HUD programs administered by field offices. This evaluation of the Milwaukee Area Office found that the Minority Bank Deposit Program (MBDP) was successful in encouraging grantees and HUD recipients to support and/or increase their participation in the program, exceeding their Fiscal Year (FY) 1980 goal by 48%. The Affirmative Action program showed evidence of a systematic approach to affirmative action planning and program development. It appears as if this office has developed the mechanisms and resources necessary for effective affirmative action planning and implementation. Although a few minor refinements are needed in the planning process, it is believed that if personnel actions continue at the same committed level, the disparities identified in this report will be totally eliminated in the near future. Periodic reviews of FHEO's performance throughout FY 1980 and for the first quarter of FY 1981 indicate that the FHEO Director has performed in an exemplary manner in ensuring the efficient utilization of FHEO staff resources and management systems. Implementation of the Operating Plan (OPLAN) was promptly started in the first quarter and diligently pursued throughout the year, resulting in a 100% accomplishment level for all controllable activities.

**Agency Contact:** (312) 353-7477.

**E00600-051**
*Indianapolis Area Office Performance Evaluation Review.*
5/5/81; 26 pp.
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of Fair Housing and Equal Opportunity (FHEO) Management Evaluations is to assist Department of Housing and Urban Development (HUD) Area Offices in the improvement of their overall FHEO programs. The results should help to improve the field office management functions, management services to HUD clients, and the impact and effectiveness of HUD programs administered by field offices. This evaluation of FHEO management performance in the Indianapolis Area Office found that workload leveling objectives set forth in the "Narrative Advice and Guidance," which accompanied the Fiscal Year (FY) 1981 Operating Plan (OPLAN), had been met in only 2 of 12 program areas–monitoring of small cities recipients (single purpose) and section 3 plans. Only 63% of total non-leave FHEO direct staff years were spent on accomplishing OPLAN objectives, and 948 hours were charged to overhead-type activities–168 hours more than the FY 1981 allocation. Time recorded for completing a unit of work varied substantially from Central Office standards in all but six of the subprogram areas for which time was reported. As of February 1981, the office was underburning staff-years and, on the basis of the original FY 1981 allocation, was understaffed by one full-time position.

**Agency Contact:** (312) 353-7477.

**E00600-052**
*Columbus Area Office Performance Evaluation Review.*
7/10/81; 30 pp.
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of Fair Housing and Equal Opportunity (FHEO) Management Evaluations is to assist Department of Housing and Urban Development (HUD) Area Offices in the improvement of their overall FHEO programs. The results should help to improve the field office management functions, management services to HUD clients, and the impact and effectiveness of HUD programs administered by field offices. This evaluation of the Columbus Area Office's FHEO management performance found that workload leveling objectives set forth in the "Narrative Advice and Guidance," which accompanied the Fiscal Year (FY) 1981 Operating Plan (OPLAN), had been met in only 2 of 12 areas–the monitoring of UDAG projects and the reviewing of AFHM plan performance. Only 58% of total non-leave FHEO direct staff years were spent on accomplishing OPLAN objectives, and 2648 hours were charged to overhead-type activities–1087 more than the FY 1981 allocation. The time recorded for completing a unit of work varied substantially from Central Office standards in more than half of the subprogram areas for which time was reported. The Office was underburning staff years in all categories. Four of the EOSs were relatively new and had received very little, if any, formal training. In addition, the FHEO Director had not utilized available resources to either identify or address pervasive training needs. The Office's filing system did not provide for the prompt retrieval of information, since many materials were misfiled or not in chronological order.

**Agency Contact:** (312) 353-7477.

**E00600-053**
*Columbus Area Office Performance Evaluation Review.*
7/10/81; 30 pp.
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Requirements For Federal agency affirmative action programs (AAPs) were first established by Executive Order 11478 in 1969. In the 1972 amendments of Title VII of the Civil Rights Act, the Congress required agencies to maintain AAPs to ensure enforcement of Federal equal employment opportunity (EEO) policy; to apply the same legal standards of prohibited discrimination established for private employers to the Federal government; and to eliminate discrimination that Congress found existed throughout the Federal employment system. *Abstract:* Prior to formulating future AAPs, the Department of Housing and Urban Development's Columbus Area Office should conduct a comprehensive statistical assessment of its EEO "as is" condition, which at a minimum should include a workforce dispersion analysis for each race, national origin, and sex group within specific employment categories. The type of data reflected in this report represents a process which could be utilized for this purpose. The final AAP should include numeric hiring, promotion, and upward mobility goals for each underrepresented group. The goals should be based on limited opportunities identified by the statistical analysis and vacancy projections. The vacancy projections should include attrition, retirement, and changes in authorized employment ceilings.

**Agency Contact:** (312) 353-7477.

**E00600-054**
*Milwaukee Area Office Performance Evaluation Review.*
In process
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Requirements for Federal agency affirmative action programs (AAPs) were first established by Executive Order 11478 in 1969. In the 1972 amendments of Title VII of the Civil Rights Act, the Congress required agencies to maintain AAPs to ensure enforcement of Federal equal employment opportunity policy; to apply the same legal standards of prohibited discrimination established for private employers to the Federal government; and to eliminate discrimination that Congress found existed throughout the Federal employment system. *Abstract:* An examination of the work force of the Department of Housing and Urban Development's Milwaukee Area Office over a 4-year period (1977 to 1980) showed that overall hiring activities resulted in a net increase in the representation of minorities and women. Minority representation increased from 13 to 27 employees, and female representation increased from 50 to 93 employees. Current work force profiles do not illustrate the numbers and percentages of each race/ethnic/sex group in all occupations and grade levels, thereby obscuring the fact that Black males and Hispanic females are significantly underrepresented in the overall work force.

**Agency Contact:** (312) 353-7477.

**E00600-055**
*Detroit Area Office Performance Evaluation Review.*
In process
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of Fair Housing and Equal Opportunity (FHEO) Management Evaluations is to assist Department of Housing and Urban Development (HUD) Area Offices in the improvement of their overall FHEO programs. The expected results should improve field office management functions, management services to HUD clients, and the impact and effectiveness of HUD programs administered by field offices. The evaluation of the Detroit Area Office will be accomplished through a desk-analysis of TOPPS and Operating Plan (OPLAN) Automated Reports, Employees' RETS, and other data either available in the Regional OFfice or obtained during an on-site visit through interviews with key Area Office staff, file inspections, and/or empirical observations. The primary focus of the equal employment opportunity (EEO) evaluation is determination of whether or not patterns of exclusions or limitation of opportunity for minority groups and women exist in any discrete areas of the work force. The study will analyze the current EEO position, personnel actions affecting the work force, employment trends, and such other factors as affirmative action programs. The FHEO management operations evaluation will analyze OPLAN goal accomplishment, workload and human resource management, staff development and training, management control and information systems, liaison and technical assistance activities, and administrative services. Receipt of housing discrimination complaints will also be monitored.

**Agency Contact:** (312) 353-7477.

**E00600-056**
*Minneapolis/St. Paul Area Office Performance Evaluation Review.*
In process
Mary J. Wilkerson
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** All Programs
**CFDA NO.:** 14.400; 14.401
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617); Executive Order 11478; Executive Order 11063.

**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of Fair Housing and Equal Opportunity (FHEO) Management Evaluations is to assist Department of Housing and Urban Development (HUD) Area Offices in the improvement of their overall FHEO programs. The expected results should improve field office management functions, management services to HUD clients, and the impact and effectiveness of HUD programs administered by field offices. The evaluation of the Minneapolis/St. Paul Area Office will be accomplished through a desk-analysis of TOPPS and Operating Plan (OPLAN) Automated Reports, Employees' RETRS, and other data either available in the Regional Office or obtained during an on-site visit through interviews with key Area Office staff, file inspections, and/or empirical observations. The primary focus of the equal employment opportunity (EEO) evaluation is determination of whether or not patterns of exclusions or limitation of opportunity for minority groups and women exist in any discrete areas of the work force. The study will analyze the current EEO position, personnel actions affecting the work force, employment trends, and such other factors as affirmative action programs. The FHEO management operations evaluation will analyze OPLAN goal accomplishment, workload and human resource management, staff development and training, management control and information systems, liaison and technical assistance activities, and administrative services. Receipt of housing discrimination complaints will also be monitored.

**Agency Contact:** (312) 353-7477.

### E00600-057

*Internal Audit: Utility Checkmetering and Allowances, Little Rock, Arkansas.* (81-FW-101-0004/LR-81-36).
12/3/80; 14 pp.
Darrel Vaught
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Operation of Low-Income Housing Projects
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 88 Stat. 666; 42 U.S.C. 1437g).
**Availability:** Agency
**Geographic Relevance:** HUD Area Office, Little Rock, AR

*Program Objectives:* The Low-Income Housing Program was designed to provide decent, safe, and sanitary housing to low-income families at a rental rate they could afford. As part of the operations, utility checkmetering was conceived and implemented to support the national energy conservation goals. *Abstract:* The potential existed that utility allowances for public housing residents in the Little Rock, Arkansas, area were not equitable because the field office had not considered the number of tenants surcharged for excess utility usage, nor had they used current utility rates in establishing the dollar allowances. It was recommended that where 25% of the tenants are being surcharged, the field office review utility allowances, obtain current utility rates when establishing utility allowances, and ensure that Public Housing Authorities adopt and use the recommended allowances.

**Agency Contact:** (FTS) 728-5551.

### E00600-058

*Internal Audit: Property Disposition Contracting Activities, Dallas and Oklahoma City Area Offices.* (81-FW-108-0005/RO-81-2).
2/5/81; 16 pp.
David G. Zimmerman
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs: Basic Multifamily Rental Housing
**CFDA NO.:** 14.134
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 207; 12 U.S.C. 1713).
**Availability:** Agency

*Program Objectives:* Pursuant to the provisions of the National Housing Act, as amended, the Department of Housing and Urban Development (HUD) insures mortgage loans made by private lending institutions on various types of housing, including multifamily rental housing for low- and moderate-income families. When a mortgagor defaults on the loan, HUD acquires the property. It is HUD's primary objective to dispose of all properties at the earliest possible date at the highest price obtainable in the current market. To accomplish this, a program of operation, including repairs and to assure the rehabilitation, shall be determined, approved, and initiated as promptly as possible after acquisition. *Abstract:* Based on a selective test of property disposition repair contracts, it was found that administrative controls over bidding and contract award processes were deficient and did not fully comply with prescribed procurement procedures. From the inspections of repair work and a review of inspection reports, instances in which HUD Field Office inspections were not sufficiently thorough or timely performed to assure the adequacy of repair work and to provide the necessary support for contract payments were found.

**Agency Contact:** (FTS) 728-5551.

### E00600-059

*Internal Review of Application Data for Providing Mortgage Insurance on the Delta Towers Apartments under the Section 207/223(f) Program.* (81-FW-111-0007/NO-81-79).
40 pp.
Gene Vance
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs: Housing in Declining Neighborhoods
**CFDA NO.:** 14.155
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 223(f); 12 U.S.C. 1715n).
**Availability:** Agency
**Geographic Relevance:** HUD Area Office

*Program Objectives:* Section 223(f) of the National Housing Act authorizes the Secretary of the Department of Housing and Urban Development (HUD) to insure a mortgage executed in connection with the purchase or refinancing of an existing multifamily project. The infusion of new Federal Housing Administration-insured financing to existing rental projects is intended to assist in the conservation of existing housing resources. *Abstract:* The study examined the handling of the application for section 223(f) insurance submitted to the Fort Worth Area Office by the Delta Towers Apartments. The application and related data submitted, and upon which the Area Office relied in insuring the mortgage for $14,683,100, included significant understatements of expenses and overstatements of income, residential and commercial areas, and physical condition. Deficiencies were also noted in the processing and inspection procedures used by the Area Office personnel in determining the insured value. As a result of a review by the Fort Worth Area Office's Office of Audit, the HUD Control Office reviewed the processing of the project and determined that the project had been overinsured by $4,500,600. It is recommended that the mortgagor prepay the mortgage by the overinsured amount, that the matter be referred to the Multifamily Participation Review Committee for their use pursuant to 24 CFR, Section 200.210, and that the matter be referred to the Assistant Secretary for Administration for consideration of debarment pursuant to 24 CFR, Part 24.

**Agency Contact:** (FTS) 728-5554.

**E00600-060**

*Internal Audit of Low-Income Housing Program: Turnkey Method of New Construction, Dallas and San Antonio Area Offices.* (81-FW-112-0002/RO-81-1).
10/29/80; 20 pp.
Jerry R. Thompson
**OMB Funding Code/Title:** 86-4098-0-3-604 / Low-Rent Public Housing--Loans and Other Expenses
**Program:** Capital Investment: Loans to Public Housing Agencies
**CFDA NO.:** 14.147
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 4; 88 Stat. 656; 42 U.S.C. 1437b).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Low-Income Housing Program provides financial and technical assistance to Public Housing Authorities (PHAs) for the development and operation of low-income housing projects. Under the turnkey method of construction, the PHA contracts with a developer to sell the PHA a completed project. *Abstract:* The report states that the turnkey program is successfully providing housing of an acceptable quality in a suitable environment, but the housing is not being provided in a timely and effective manner. The report discusses findings relating to the need for better processing controls to reduce processing time and costs, improvement of construction monitoring, and the need to obtain regional authorization before approving development programs requiring operating subsidy.

**Agency Contact:** (FTS) 729-8316.

**E00600-061**

*Internal Audit: Repair Program for Acquired Multifamily Properties Administered by Project Managers.* (81-FW-113-0001/OC-81-9).
10/24/80; 12 pp.
O. E. Brewer; David Burton
**OMB Funding Code/Title:** 96-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Rental Housing for Low and Moderate Income Families
**CFDA NO.:** 14.135
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 221; 12 U.S.C. 1715l).
**Availability:** Agency
**Geographic Relevance:** Oklahoma City Area Office

*Program Objectives:* Under provisions of the National Housing Act, the Department of Housing and Urban Development (HUD) insures mortgage loans made by private lending institutions on various types of housing. When multifamily housing is acquired by HUD as a result of default by the mortgagor, it is HUD's objective to dispose of the properties as soon as possible at the highest price obtainable. This includes repair and rehabilitation of the rental properties, as necessary. *Abstract:* The potential existed for excessive repair costs because the HUD Area Office was not following HUD procedures in the areas of: (1) preparing a management and operating plan; (2) developing lists, with adequate descriptive coverage, of repairs needed at the projects requiring immediate correction to protect the health and safety of the tenants and general public, and those repairs needed to make the project marketable; and (3) controlling the cost of repairs. Existing HUD policies and procedures should be followed by the HUD office.

**Agency Contact:** (FTS) 728-5551.

**E00600-062**

*Limited Internal Audit: Waiving of Audit Requirements in the Closeout of Discretionary Community Development Block Grants, Dallas Area Office, Dallas, Texas.* (81-FW-145-0009/DA-81-148).
7/6/81; 15 pp.
William L. York
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**CFDA NO.:** 14.219
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 88 Stat. 633; 42 U.S.C. 5301 et seq.).
**Availability:** Agency
**Geographic Relevance:** Dallas Area Office

*Program Objectives:* Title I of the Housing and Community Development Act of 1974, Public Law 93-383, enacted August 22, 1974, established a program of grants to States and units of qeneral local government to aid in the development of viable urban communities. Community Development Block Grant (CDBG) funds received by the recipient became part of the recipient's general fund unless restricted by State or local law. Two types of grants are made under the Act, Entitlement and Discretionary grants. Discretionary grant funds are allocated to "Discretionary Communities" which have no guarantee of the amount of available funds and are made annually on the basis of competition among governmental units applying for such grants. Section 105(a) of the Act provides uses that can be made of CDBG funds. *Abstract:* Departmental requirements and guidelines pertaining to the waiving of CDBG audits were generally adequate. However, implementation of such requirements and guidelines by the Dallas Area Office (DAO) needs strengthening. The review of the CDBG programs administered by the four grantees visited indicated deficiencies totaling $236,209 which may have been detected had final audits of the program not been waived by the DAO.

**Agency Contact:** (FTS) 728-5551.

**E00600-063**

*Administrative Deficiencies Disclosed by Operational Survey: St. Louis Area Office.* (80-KC-99-0016).
8/22/80; 19 pp.
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants; 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 88 Stat. 633; 42 U.S.C. 5301 et seq.). National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).

**Availability:** Agency
**Geographic Relevance:** St. Louis Area Office

*Program Objectives:* The objective of the single family housing program is to facilitate homeownership and the construction and financing of housing. The objective of the multifamily housing program is to finance rental or cooperative housing for low- and moderate-income households. Objectives of Community Development Block Grants (CDBG) is to fund a wide range of community development activities. *Abstract:* The survey disclosed various deficiencies in both multifamily and single family operations. Appropriate followup action had not been taken by the St. Louis Area Office staff on questionable disbursements totaling $1.2 million at four projects. Processing of a multifamily project was performed in a questionable manner. Change orders were approved though not timely received. The Housing Division did not always know when a project received CDBG funds, possibly allowing windfall profits to sponsors. Funds required for escrow were not provided by mortgagors and security deposits were not fully funded. There was an inadequate number of field review of appraisers and inspectors and no documentation showing how fee inspectors were recruited and selected.

**Agency Contact:** (816) 374-5661; (FTS) 758-5661.

**E00600-064**
*Contracting for IPA (Independent Public Accountant) Audits by PHAs (Public Housing Agencies).* (81-KC-101-1021).
4/14/81; 3 pp.
E. J. Caljouw
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 42 U.S.C. 1437g).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The Low Income Public Housing (LIH) program is operated by Public Housing Agencies (PHAs) which are responsible for development, implementation, and management of housing programs. PHAs are authorized to engage independent public accountants or State and local auditors to conduct biennial audits of federally assisted LIH projects. *Abstract:* The report concludes that: (1) PHAs have complied with Department of Housing and Urban Development (HUD) requirements for contracting Independent Public Accountants (IPAs); (2) preferential treatment was not given to individual IPAs; (3) IPA audit reports were timely; and (4) HUD's monitoring of PHA contracting was adequate.

**Agency Contact:** (816) 374-5661.

**E00600-065**
*Field Office Control and Use of IPA Audit Reports Not Reviewed/Accepted by the RIGA.* (81-KC-198-1028).
6/2/281; 11 pp.
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c).
**Availability:** Agency
**Geographic Relevance:** Region VII

*Program Objectives:* The objective of the multifamily insured and direct loan programs is to make available to owners profit and nonprofit funds for construction of dwelling units. The Public Facility Loan program provided direct government loans to local governments to construct various local public facilities. *Abstract:* This report cites that control and review of independent public accountant audit reports were adequate in the Des Moines field office but reviews were inadequate in the St. Louis field office. The reports pertained to multifamily insurance and direct loan programs. Minor deficiencies were found in the Kansas City Regional Office handling of audit reports under the Public Facilities Loan program.

**Agency Contact:** (202) 755-6342.

**E00600-066**
*Utility Checkmetering and Allowances.* (81-NY-101-0002).
12/15/80; 15 pp.
Mark Klein
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 42 U.S.C. 1437g).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The Low-Income Housing program was designed to provide decent, safe, and sanitary housing to low-income families at a rental rate they could afford. As part of the operations, utility checkmetering was conceived and implemented to support the national energy conservation goals. *Abstract:* The evaluation revealed that: improvements are needed in monitoring Public Housing Agencies' utility conservation efforts, utility reviews are not performed in a timely manner, and there is a need to ensure that tenants pay their fair share of utility costs.

**Agency Contact:** (212) 264-8048.

**E00600-067**
*Utility Checkmetering and Allowances.* (81-NY-101-0003).
12/16/80; 5 pp.
Mark Klein
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 42 U.S.C. 1437g).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The Low-Income Housing Program was designed to provide decent, safe, and sanitary housing to low-income families at a rental rate they can afford. As part of the operations, utility checkmetering was conceived and implemented to support the national energy conservation goals. *Abstract:* The evaluation revealed that the area office failed to make utility reviews and that there was a failure to ensure that Public Housing Agencies submit benefit/cost analyses.

**Agency Contact:** (212) 264-8048.

**E00600-068**

*Section 8 Existing Housing Program: Department of Community Affairs, State of New Jersey, Trenton, N.J.* (81-NY-103-0001).
10/7/80; 11 pp.
R. M. Kelly
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing (Section 8)
**Congressional Relevance:** *House* Committee on Banking, Finance, and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8, as amended by: P.L. 93-383, title II, § 201; 42 U.S.C. 1437f).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The section 8 Existinq Housing Program's primary objective is to enable lower income families, by means of Housing Assistance Payments, to obtain modest housing in the private sector that is decent, safe, and sanitary. ***Abstract:*** The report states that the Department of Community Affairs (DCA), in many instances, was deficient in computing participants' contributions, rent credits, and Housing Assistance Payments (HAPs). As a result, some participants are paying more than their required portions of gross rent while others are paying less. Also, the DCA's method of allocating administrative costs among projects, and administrative categories within projects, was not supported. It is recommended that the DCA be instructed to recompute all HAPs for a certain time period and adjust accordingly. Also, a method of allocating administrative costs should be developed supported by acceptable documentation.

**Agency Contact:** (212) 264-4175.

**E00600-069**

*IA: Property Disposition, Contracting Activities.* (81-NY-108-0005).
2/13/81; 22 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* Objectives are repair and rehabilitation of properties acquired by the Department of Housing and Urban Development (HUD) through defaults by mortgagors under Secretary-insured mortgages in order to enable their disposition by HUD as soon as possible at the highest obtainable market price. ***Abstract:*** Findings are as follows: there is a need to improve compliance with bid solicitation and award procedures; repairs to HUD-acquired properties are inadequate; and there is a need to improve controls over contract modifications.

**Agency Contact:** (212) 264-8048.

**E00600-070**

*IA: Property Disposal, Contracting Activities.* (81-NY-108-0006)
2/13/81; 31 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* Objectives are the repair and rehabilitation of properties acquired by the Department of Housing and Urban Development (HUD) through defaults by mortgagors under Secretary-insured mortgages in order to enable their disposition by HUD as soon as possible at the highest obtainable market price. ***Abstract:*** Findings are as follows: there is a need to improve compliance with bid solicitation and award procedures; monitoring or repairs to HUD-acquired properties is inadequate; there is a need to improve controls over contract modifications and payments; and Davis-Bacon Act provisions were not enforced.

**Agency Contact:** (212) 264-8048.

**E00600-071**

*Public Housing Assistance (PHA) Turnkey Program.* (81-NY-112-0007).
2/18/81; 15 pp.
Albert Pitoniak
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 42 U.S.C. 1437g).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The objective is to develop and operate low-rent public housing projects under the "Turnkey" method in which a Public Housing Agency invites private developers to submit proposals, selects the best bid, and agrees to purchase the project on completion. ***Abstract:*** Findings are that delays in development of projects result in increased development costs and that construction monitoring needs improvement.

**Agency Contact:** (202) 264-4175.

**E00600-072**

*Housing Counseling Program.* (81-NY-172-0004).
2/6/81; 16 pp.
Richard Brandt
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Operating Costs, Other
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* Primary objectives are to assist neighborhood development organizations to improve their management capabilities, help formulate local cooperative efforts, and encourage voluntary and other nongovernmental organizations to work with the Department of Housing and Urban Development on areas of mutual interest and concern. *Abstract:* Inadequacies found were: (1) site visits not made or not made on a timely basis, (2) inadequate administrative controls over counseling agency reporting, (3) no followup system concerning annual performance review findings, (4) lack of support for grant ratings, and (5) inadequate monitoring of grantees to ensure contract compliance.

**Agency Contact:** (212) 264-4175.

**E00600-073**
*Utility Checkmetering and Allowances: Philadelphia and Baltimore Area Offices (2 Reports).* (81-PH-101-0001-PAO; 81-PH-101-0002-BAO).
10/6/80; 2 Vols./22 pp.
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 42 U.S.C. 1437g).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region IIw

*Program Objectives:* Local Public Housing Agencies (PHAs) develop, own, and operate low-income public housing projects, financing them through the sale of tax-exempt obligations. The Department of Housing and Urban Development furnishes technical and professional assistance in planning, developing, and managing the projects and gives financial assistance. *Abstract:* The reports discuss: (1) PHA compliance with benefit/cost analyses provisions of the regulation; (2) unreasonable utility allowances that resulted in more than 25% of tenants being surcharged for gas consumption and electric usage; (3) utility allowances not updated and not established; and (4) area offices' utility reviews not completed. Recommendations were directed to the area offices to initiate utility allowance reviews and assure that PHAs update their established utility allowances and establish utility allowances that are adequate and will not result in surcharges to tenants in excess of 25% of all tenants.

**Agency Contact:** (215) 597-2462.

**E00600-074**
*Internal Audit of the PHA Turnkey Program.* (81-PH-101-0003).
10/15/80; 21 pp.
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 42 U.S.C. 1437g).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region III

*Program Objectives:* The U.S. Housing Act of 1937, as amended, authorizes the Department of Housing and Urban Development (HUD) to provide financial and technical assistance to Public Housing Agencies (PHAs) for the development and operation of low-income projects. The Turnkey Program was intended to expedite the development of such low-income housing projects and thereby fulfill HUD's primary goal of providing decent, safe, and sanitary housing affordable by families of low income. *Abstract:* The report discusses: (1) the need for better controls to reduce processing time and costs; (2) the fact that public housing sites were not adequately evaluated; (3) the need to improve construction monitoring; (4) the inadequate review by HUD field offices of PHA's solicitation and evaluation of proposals; and (5) the fact that field offices approved projects requiring operating subsidy prior to obtaining the Regional Administrator's approval.

**Agency Contact:** (215) 597-2462.

**E00600-075**
*Review of Selected Repair Contractors.* (81-PH-108-0006).
2/17/81; 17 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**CFDA NO.:** 14.117
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Philadelphia area

*Program Objectives:* Program objectives are to dispose of all properties acquired through mortgagor default on Department of Housing and Urban Development (HUD)-insured mortgage loans at the earliest possible date at the highest price obtainable in the current market. To accomplish this, a program of operation, including repairs and rehabilitation, shall be implemented with a view toward placing the property in a condition to obtain the highest occupancy ratio at maximum rental rates so as to provide the greatest possible return on the Secretary's investment. *Abstract:* Philadelphia Area Office contracting activities were audited to determine whether contracted work had been satisfactorily performed and competition had been maximum, open, and free. It was determined that the Area Office needs to improve its efforts to comply with HUD regulations and guidelines on repair contracting. Recommendations included correcting repair deficiencies identified, considering not renewing the contract for the contractor involved, charging the specification contractor for time spent to change bid estimates, and establishing a recruiting program to attract new contractors.

**Agency Contact:** (215) 597-2461.

**E00600-076**
*Implementation of HUD Claims Collection Procedures over Sustained Monetary Audit Findings.* (81-PH-161-0007).
6/81; 10 pp.
Irving I. Guss
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c). Federal Claims Collection Act of 1966 (P.L. 89-508, § 2; 80 Stat. 308; 31 U.S.C. 951-953).
**Availability:** Agency
**Geographic Relevance:** Region III, Philadelphia

*Program Objectives:* The Department of Housing and Urban Development's claims collection procedures are means by which the Department can record and follow up on moneys owed to the Federal Government by grantees, etc. *Abstract:* Claims Collection Procedures over Sustained Monetary Audit Findings were not adequately implemented. Claims Collection Officers and alternates were not designated in writing, and were not maintaining and submitting proper documentation for reporting sustained monetary audit findings. Claims Collection Officers' collecting and monitoring efforts over claims were inadequate. The recommendations of the study were that the Area Manager designate in writing the Claims Collection Officer and alternate, and the Claims Collection Officer schedule a training session for all staff involved with the processing and control of sustained audit findings to provide guidance in the proper implementation of related procedures.

**Agency Contact:** (215) 597-2461.

**E00600-077**
*Internal Audit Imprest Fund Account: Washington Area Office.* (81-PH-162-0004).
11/17/80; 3 pp.
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Washington Area Office

*Program Objectives:* The imprest fund was established to keep on hand an amount of funds in the Department of Housing and Urban Development (HUD) to pay small expenditures, e.g., orders for supplies, local travel, etc. *Abstract:* The review disclosed that the Imprest Fund was properly handled and was administered in conformity with the related HUD requirements.

**Agency Contact:** (215) 597-2462.

**E00600-078**
*Housing Counseling Program.* (81-PH-173-0005).
12/19/80; 41 pp.
**OMB Funding Code/Title:** 86-0156-0-1-506 / Housing Counseling Assistance
**Program:** Counseling Assistance Program
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1968, as amended (P.L. 90-448, title I, § 106; 82 Stat. 490; 12 U.S.C. 1701x).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region III

*Program Objectives:* The objective of the program is to provide counseling and advice to tenants and homeowners with respect to property maintained, financial management, and other matters that may assist them in improving their housing conditions and meeting tenant or homeownership responsibilities. Also included are provisions for training and support of voluntary agencies and services. *Abstract:* An audit was conducted of two Area Offices' (AO's) administering of the Housing Counseling Program. The audit examined AO housing counseling agency and grant files and reviewed files of selected housing counseling agencies which had received counseling grants for the review period. Recommendations were made to improve AO monitoring of the housing counseling agencies in order to upgrade these agencies' counseling and advice to tenants and homeowners.

**Agency Contact:** (215) 597-2461.

**E00600-079**
*Audit of Repair Program for Acquired M/F Properties Administered by Project Manager, Newark, N.J. AO.*
8/4/80; 28 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act as amended (P.L. 73-479, title II, § 235; 82 Stat. 477; 12 U.S.C. 1715z).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The Department of Housing and Urban Development's (HUD's) primary objective is to dispose of all acquired multifamily properties at the earliest possible date at the highest price obtainable in the current market. To accomplish this, a program of operation including repairs and rehabilitation shall be determined, whenever possible prior to acquisition, to be approved and initiated promptly after acquisition. The program, determined by the highest and best use of the project, will be formulated and implemented with a view toward placing the property in a condition to obtain the highest occupancy ratio at maximum rental rates so as to provide the greatest possible return on the Secretary's investment. *Abstract:* The report states that the failure of the Newark area Office (NAO) to administer the repair program in an organized manner resulted in ineffective and inefficient control over repair program activities and expenditures. Thus, HUD's interests have not been adequately safeguarded. Moreover, it points out that the overall site inspection program maintained by the NAO has been inadequate and ineffective. This has resulted in increased costs to HUD and only prolongs the time period before acquired properties are ready for sale and ultimate disposition.

**Agency Contact:** (212) 264-4174.

**E00600-080**
*Review of Processing and Approval of the Tlingit-Haida Project.* (81-SE-112-0004 (81-072)).
3/20/81; 31 pp.
Richard E. Nygaard
**OMB Funding Code/Title:** 86-4115-0-3-371 / Housing for the Elderly or Handicapped Fund
**Program:** Housing for the Elderly or Handicapped Loans
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1959, as amended (P.L. 86-372, title II, § 202; 73 Stat. 667; 12 U.S.C. 1701q).
**Availability:** Agency

*Program Objectives:* The program objective is to provide loans to build elderly housing. *Abstract:* An elderly housing project was approved even though there were strong warning signals that it should not be approved. The measures taken to ensure feasibility were inadequate to project the Department of Housing and Urban Development interest. As a result, the project is unable to meet its expenses and foreclosure action has been initiated. Recommendations were made to the field office for improving procedures and issuing instructions so that the deficiencies disclosed in the report can be prevented in the future.

**Agency Contact:** (202) 755-6342.

**E00600-081**
*Advance Drawdowns for Rehabilitation Loans: CDBG Program.* (81-SE-144-0003 (81 070)).
3/17/81; 18 pp.
Richard E. Nygaard
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**CFDA NO.:** 14.218; 14.219
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 103, 107; 88 Stat. 657; 42 U.S.C. 5303, 5307).
**Availability:** Agency
**Geographic Relevance:** regional

*Program Objectives:* The program provides for the drawdown of Community Development Block Grant rehabilitation funds in one lump sum and in advance for the purpose of obtaining benefits from private lenders. *Abstract:* Grantees who had lump sum drawdowns were frequently not realizing the benefits for which the drawdowns were approved. Grantees lacked the capacity to implement an effective program that could utilize all rehabilitation funds available to them as well as an adequate outreach program that would attract eligible persons for private lender loans. It was recommended that the area offices formalize procedures for approving lump sum drawdown agreements and document their analysis of grantee's capacity to use all funds during the period of the agreement. The area offices' monitoring should include an evaluation on whether the benefits upon which the lump sum drawdown agreements were justified are or will be realized during the period of the agreement.

**Agency Contact:** (202) 755-6342.

**E00600-082**
*Imprest Fund Audit: Anchorage Area Office.* (81-SE-162-0001).
11/28/80
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title I, § 2; 48 Stat. 1246; 12 U.S.C. 1703).
**Availability:** Agency; Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Anchorage Area Office

*Abstract:* An audit of the Imprest Fund of the Anchorage Area Office was intended to evaluate internal controls, safeguarding and accountability, and use of the Imprest Fund. Funds and operation of the funds were found to be in accordance with the Department of Housing and Urban Development Handbook requirements.

**Agency Contact:** (202) 755-6342.

**E00600-083**
*Imprest Fund Audit: Spokane Service Office.* (81-SE-162-0006 (81-084)).
3/26/81; 1 pp.
Richard E. Nygaard
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act as amended (P.L. 73-479, title I, § 2; 48 Stat. 1246; 12 U.S.C. 1703); Executive Order 6166.
**Availability:** Agency

*Program Objectives:* Use of an imprest fund for small purchases and direct cash payments affords the Department tangible savings over the regular method of issuing purchase orders and Treasury checks. *Abstract:* The review of the imprest fund disclosed that funds were properly accounted for and procedures followed by the Spokane Service Office were adequate to protect the fund from loss or misuse.

**Agency Contact:** (202) 755-6342.

**E00600-084**
*Report on Administrative Deficiencies Disclosed by Operational Survey: Seattle Area Office.* (81-SE-181-0005 (81-073)).
3/20/81; 39 pp.
Richard E. Nygaard
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act as amended (P.L. 73-479, title I, § 2; 48 Stat. 1246; 12 U.S.C. 1703).
**Geographic Relevance:** Seattle Area Office

*Abstract:* The report discusses: (1) excess income not being remitted to the Department of Housing and Urban Development (HUD) on Section 236 projects, (2) liquidated damages not withheld, (3) need to improve cost certification reviews, (4) change orders not received timely, (5) need to monitor status of Section 312 loans, (6) contractor records and contracting procedures need improvement, and (7) costs of trips by Executive Director of Housing Authority may not be chargeable to HUD programs.

**Agency Contact:** (202) 755-6342.

**E00600-085**
*Housing Counseling Program: Region IX, San Francisco, California.* (80-SF-99-0026).
8/14/80; 34 pp.
Patrick J. Collins
**OMB Funding Code/Title:** 86-0156-0-1-506 / Housing Counseling Assistance
**Program:** Counseling Assistance Program
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1968, as amended (P.L. 90-448, title I, § 106; 82 Stat. 490; 12 U.S.C. 1701x).

**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region IX

*Program Objectives:* The Housing Counseling Program was authorized primarily to provide budget, debt management, and related counseling services. Subsequent amendments expanded the scope to provide counseling and advice to tenants and homeowners for property maintenance, financial management, and other matters to assist in improving housing conditions and in meeting responsibilities of tenancy and homeownership. *Abstract:* As a result of inadequate monitoring 77% of the claims reviewed were found to be not valid for payments under the terms and conditions of the contracts. The Housing and Urban Development (HUD) Neighborhood and Consumer Affairs staff had no control over timely receipts of reports from housing counseling agencies and, therefore, could not check housing counseling agencies' invoices against them. Housing counseling agencies were approved by HUD prior to meeting minimum qualifying requirements and/or HUD files lacked adequate documentation that those requirements were met. Further deficiences in HUD program administration were cited in the report: (1) required site visits were not made or not adequately documented; (2) there was no follow-up system for annual performance review findings, and excess time was allowed for the clearance of findings; (3) HUD area offices did not have documentation to support 184 of their conclusions; (4) 111 rating conclusions were contradicted by written documentation in the files; and (5) the onsite review contradicted rating conclusions that the agencies maintained acceptable client record systems. The report contains specific housing counseling detail recommendations to correct the deficiencies disclosed.

**Agency Contact:** (202) 755-6342.

**E00600-086**
*Development Funding Information and Repayment of Excess Development Funds.* (81-SF-101-0002).
12/23/80; 27 pp.
Patrick J. Collins
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Public Housing
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 2; 88 Stat. 653; 42 U.S.C. 1437).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region IX

*Program Objectives:* The program subsidizes locally operated low-income public housing programs in which housing agencies engage or assist in the development and operation of public housing projects, new, existing, and rehabilitation. *Abstract:* Neither the San Francisco nor the Los Angeles Area Office had taken action to obtain or issue Actual Development Cost Certificates which are necessary to close out development costs of low-income conventional housing projects; lack of this action was mainly due to dealys in receiving IPA audit reports, low priority assigned, lack of control records, reluctance to use available countermeasures for noncompliance, and acquiescence on the part of the Area Offices to hold projects open as requested by housing authorities. The report recommends that the area offices determine which projects should be closed and assure their closure, establish controls over closing procedures, and assign responsibility for the closing process. The report also disclosed that the San Francisco Area Office did not exercise effective monitoring procedures in reviewing fund requisitions and assuring closeout of modernization phases on a timely basis. Also, both area offices did not properly control and expedite the required IPA audits, which must be performed before a project can be closed out. The timely closure of projects is important because undue delays cause excess development funds to remain unidentified and thus can not be applied to debt retirement, thus unnecessarily increasing total subsidy payments for debt servicing.

**Agency Contact:** (202) 755-6342.

**E00600-087**
*Property Disposition Branch in the Field Offices.* (81-SF-108-0003).
1/15/81; 35 pp.
Patrick J. Collins
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; 12 U.S.C. 1709).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Region IX

*Program Objectives:* In the Department of Housing and Urban Development (HUD) field offices, the Property Disposition Branch (PDB) administers the property disposition activities of properties which have been conveyed to HUD under its mortgage insurance program. The PDB, under the Chief Property Officer, is responsible for administering the activities related to the acquired properties, from the time of acquisition to the ultimate sale. During the 2-year period ended June 30, 1980, the PDB of Region IX processed 442 single family and 10 multifamily projects acquired during that period, in addition to reducing the single family inventory by 704 projects. *Abstract:* The report concludes that the administration of the operation of the PDB is not satisfactory, primarily because the PDB has not placed sufficient emphasis on the hiring, training, and supervision of its staff to assure that the PDB programs are carried out in an economical, efficient, effective, and timely manner, but also because the Branch has not assured that the staff complied with the provisions of HUD policies and procedures and with applicable Federal Procurement Regulations. Consequently, the PDB has not adequately protected the interest of the Government in its efforts to rehabilitate, manage, procure, and sell properties under the mortgage insurance program. The report recommends specific steps which will aid the PDB management in fulfilling its responsibilities and duties, thereby reducing the incidence of abuses of the PDB program.

**Agency Contact:** (202) 755-6342.

**E00600-088**
*Property Disposition Contracting Activities (San Francisco Area Office).* (81-SF-108-0005).
2/9/81; 16 pp.
Patrick J. Collins
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** San Francisco Area Office

*Program Objectives:* The National Housing Act, as amended, confers upon the Secretary of Housing and Urban Development (HUD) the authority to rent, renovate, modernize, insure and sell for cash or credit any properties conveyed to him under contracts of mortgage insurance. The Property Disposition Branches in the HUD Area Offices are the principal centers for the property disposition activities necessary to preserve the interest of the Government until the acquired properties are resold. *Abstract:* The report disclosed that the Property Disposition Branch's compliance with HUD's policies and procedures and the Federal Procurement Regulations relating to contracting for the repair of HUD-owned single and multi-unit properties was not satisfactory, and that there was insufficient documentation of procurement actions and insufficient supervision of contracting personnel. As a consequence, HUD did not have assurances that supplies, equipment, and services were procured at the most advantageous prices. These deficiencies could be traced to lack of the Branch's efforts to maximize competition by requiring too few bids, insufficient circularization of invitations to bid, and insuffīceint bidding time. The report includes recommendations to eliminate all of the deficiencies cited therein.

**Agency Contact:** (202) 755-6342.

### E00600-089

*Repair Program for Acquired Multifamily Properties Administrated by Project Managers.* (81-SF-113-0001).
10/80; 37 pp.
Patrick J. Collins
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 235; 82 Stat. 477; 12 U.S.C. 1715z).
**Availability:** Los Angeles Area Office
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to dispose of all Department of Housing and Urban Development (HUD) acquired multifamily properties at the earliest possible date and at the highest obtainable price. To accomplish this, the program of operation includes repairs and rehabilitation plans prior to acquisition whenever possible, based on a determination of the best use of the project. During the HUD holding period of the property, it is managed by a project manager in accordance with recommendations developed by a management survey. *Abstract:* The report discloses that the administration of the repair program for acquired multifamily properties by HUD's Property Disposition Branch (PDB) is not satisfactory. Moreover, the PDBs and the project managers contracting for the repair of multifamily properties was found to be ineffective and the PDB's monitoring of the project managers has been inadequate. As a consequence, HUD's interest has not been adequately safeguarded. These conditions are, according to the report, primarily attributable to management's ineffective use and monitoring of available resources. The report recommends that the PDB strictly comply with HUD Handbook requirements, that its realty specialists increase the scope and depth of their inspections, that PDB's staff be more alert in its review of project managers' operations, specifically with regrad to solicitation of repair work, and that prompt disciplinary action be taken against contractors who have performed substandard work.

**Agency Contact:** (202) 755-6342.

### E00600-090

*Councils of Governments, Comprehensive Planning Assistance and Areawide Housing Opportunity Plan Program: Region IX.* (81-SF-151-0008).
5/29/81
**OMB Funding Code/Title:** 86-0104-0-1-451 / Comprehensive Planning Grants
**Program:** Grants to States and Other Bodies
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1954, as amended (P.L. 83-560, title VII, § 701; 68 Stat. 640; 40 U.S.C. 461).

*Program Objectives:* The Comprehensive Planning Program is divided into two sub-programs: Comprehensive Planning Assistance Program is a planning assistance program established to encourage and financially support State and local governments and regional combinations of governments, or Councils of Governments, in upgrading their comprehensive planning and management capabilities. Areawide Housing Opportunity Program (AHOP) is a cooperative effort between an Areawide Planning Organization and participating jurisdictions within the AHOP area for the development and implementation of a coordinated areawide strategy for the distribution of housing assistance in such a manner as to promote the program objectives of increasing housing opportunities for low and moderate income and minority persons outside areas and jurisdictions containing undue concentration of such persons. *Abstract:* Controls by the Los Angeles Area Office (LAAO) over the AHOP awarded to the Southern California Association of Governments (SCAG) were not sufficiently adequate to assure that the program objective of facilitating the movement of low and moderate income and minority persons was met. As a result, SCAG procedures did not provide control to carry out this purpose and a number of physical projects were approved that were to be located in impacted, rather than non-impacted areas. Furthermore, the LAAO did not restrict counseling, referral, and relocation assistance to those persons moving to non-impacted areas. As a result, the approved projects were weakened to provide only for encouraging rather than requiring that persons receiving the assistance move to non-impacted areas.

**Agency Contact:** (202) 755-6342.

### E00600-091

*Administrative Deficiencies Disclosed by Operational Survey of Sacramento Service Office, Sacramento, California.* (81-SF-181-0007).
5/15/81; 45 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Homeownership Assistance for Low and Moderate Income Families; Multifamily Rental Housing for Low and Moderate Income Families
**CFDA NO.:** 14.117; 14.120; 14.137
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 221; 12 U.S.C. 1715l).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The mortgage insurance program under the Federal Housing Administration (FHA) Fund is a system of mortgage and loan insurance programs to help finance the production, purchase, repair, and improvement of residential properties. *Abstract:* The survey disclosed that during valuation processing of multifamily projects, rental income was being overestimated, operating expenses were being underestimated, land valuations were inflated, and one project's environmental review rating was changed to show no noise exposure problems without adequate documentation to justify the rating change. In addition, the survey disclosed: (1) construction time extensions without adequate documentary support; (2) inadequate monitoring of the escrowing of mortgagor's funds for increase of construction costs by Department of Housing and Urban Development (HUD)-approved change orders; (3) possible excessive architectural design fees; and (4) inadequate review by the Loan Management Branch of project annual financial statements and monthly accounting reports. As a result of the foregoing deficiencies, projects were being insured at mortgage amounts in excess of the available net income to service the mortgage, sponsors were realizing windfall profits on land, final closings of mortgage for insurance purposes were inadequate, and questionable items disclosed in project annual financial statements and monthly accounting reports were not adequately followed up. Other findings disclosed: (1) single family examiners were not performing adequate mortgage credit reviews for single-family Mortgage Insurance Program purposes, (2) Single Family Servicing and Property Disposition Branch was not effectively using the Single-Family Mortgages in Default Report to detect possible indications of fraud and abuse, (3) the Sacramento Service Office approved excessive reimbursments to two employees for using privately owned vehicles, and (4) the Sacramento Service Office did not adequately control the use of General Services Administration (GSA) vehicles and HUD parking permits for GSA vehicles.

**Agency Contact:** (202) 755-6342.

**E00600-092**
*Special Review of Auditees' Implementation of Audit Recommendations.* (80-SE-99-0030).
8/11/80; 3 pp.
Richard E. Nygaard
**OMB Funding Code/Title:** 86-0143-0-1-376 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency
**Geographic Relevance:** Seattle and Portland Area Offices, Region X

*Program Objectives:* The Assistant Secretary for Administration is required to establish a system within Headquarters which assures that closed internal audit recommendations have been satisfactorily implemented by the appropriate Headquarters managers. Each Regional Administrator must do the same for the Regional Offices and assure that Area Managers have similar systems for both internal and external audit recommendations. *Abstract:* The review was to determine if auditees were taking the actions agreed to as a result of Office of Inspector General/IPA audits. The review covered 23 findings in five reports with 50 recommendations. It disclosed that although most recommendations had been properly implemented, adequate action had not been taken on 18 of the 50 recommendations. The Office of the Inspector General recommended that the Regional Administrator for Region X expand post-audit verification procedures.

**Agency Contact:** (202) 755-6342.

**E00600-093**
*Interim Review of Section 236 Tax and Utility Subsidy Settlement Distribution.* (80-TS-99-0033).
8/1/80; 9 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Homeownership and Rental Housing (Sections 235 and 236)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** Agency

*Abstract:* In accordance with an out-of-court settlement agreement between the Department of Housing and Urban Development (HUD) and tenants residing in Section 236 projects, HUD agreed to provide $60 million for distribution to such tenants who paid increased costs of property taxes and utilities. There is a need to perform additional reviews of Section 236 Tax and Utility claims to assure that only eligible claism are approved for rebates. The Office of Inspector General recommended that additional tests of claims be made on a sample basis to determine the need for further reviews of claims. There is also a need to improve reports on and the review of investments of settlement funds to assure they are properly invested.

**Agency Contact:** (202) 755-7217.

**E00600-094**
*Control over Management Funds.* (80-TS-99-0034).
8/6/80; 3 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs; 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Lower Income Housing (Section 8); Homeownership and Rental Housing (Sections 235 and 236); Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 42 U.S.C. 1437f). National Housing Act, as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** Agency

*Program Objectives:* The Management Fund is established for paying fees for a management agent's feasibility review, development of a management plan, and work involved in successfully renting a project with subsidized tenants. *Abstract:* The review indicated that management agents were not providing services commensurate with the fees they were receiving from the fund during the feasibility review stage and initial rent-up period. It was recommended that the need for the fund and the reasonableness of the fees be reevaluated.

**Agency Contact:** (202) 755-7217.

**E00600-095**
*Diversions of Multifamily Project Funds.* (80-TS-99-0035).
8/13/80; 105 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs; 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Homeownership and Rental Housing (Sections 235 and 236); Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** Agency

*Program Objectives:* The mortgagor of a multifamily housing project agrees to various controls over its operation by the Department of Housing and Urban Development (HUD). This includes the submission of financial statements which are reviewed by HUD for potential problems. *Abstract:* Inadequate reviews of financial statements permitted $2.7 million to be diverted from multifamily projects. Improvements were recommended in procedures, supervision, and training for loan servicers who are responsible for reviewing financial statements. There was ineffective use of the computerized system for reviewing financial statements. The system should be brought current and enhanced to identify diversions of funds. Unrecovered diversions were not referred for legal recovery. Handbook instructions need to be issued to require such action. Surplus cash statements were not properly prepared and reviewed which could result in unauthorized distribution of project funds. Handbook procedures should be revised to prevent such occurrences.

**Agency Contact:** (202) 755-7216.

**E00600-096**

*Internal Audit: Review of Soul City, North Carolina New Community Project.* (80-TS-99-0036).
8/15/80; 23 pp.
Anna Virbick
**OMB Funding Code/Title:** 86-0149-0-1-451 / New Community Assistance Grants
**Program:** New Community Assistance Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title VII, § 718; 84 Stat. 1799; 42 U.S.C. 4519).
**Availability:** Agency

*Program Objectives:* The New Community Development Program was established to encourage development of well planned, diversified, and economically sound new communities. The Title VII Program provides that the Department of Housing and Urban Development may guarantee bonds, debentures, notes or other obligations issued by private and public developers to finance land acquistion and the related development of new communities. *Abstract:* The report contains the following four findings: (1) questionable funding of development costs for reviewing financial statements, (2) excessive acquistion price of land (questioned $44,660), (3) questionable loans of $122,756, and (4) costs questioned for unreasonable activities ($30,619). The final settlement offer was accepted by the developer.

**Agency Contact:** (202) 755-7217.

**E00600-097**

*Report on Audit of the Administration of Section 236 and Section 8 New and Substantial Rehabilitation Programs: New Jersey Housing Finance Agency.* (80-TS-99-0044).
8/29/80; 105 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing (Section 8); Homeownership and Rental Housing (Sections 235 and 236)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 42 U.S.C. 1437f). National Housing Act, as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** Agency

*Program Objectives:* The objective of the Section 8 Program is to help lower-income families afford decent, safe, and sanitary housing in the private market through rent subsidies. The Department of Housing and Urban Development (HUD) makes up the difference between what a lower-income household can afford and the fair market rent for an adequate housing unit. The objective of the Section 236 Program is to reduce rents for lower-income households through interest reduction payments. HUD pays interest subsidies to lenders which allows the mortgage to be paid off by the project owner at an interest rate as low as 1%. *Abstract:* Serious problems were found pertaining to the computation of Federal subsidies for Housing Finance Agency (HFA) projects under both the Section 8 and Section 236 programs. The failure of the HFA to reflect savings in subsidy requests based on reduced mortgages for converted projects, unused mortgage proceeds at completed projects, and unsupported expenses and/or development costs at certain Section 8 projects will result in annual excess subsidies of $1,453,373. Over the life of the projects, these excess subsidies will equal $44,871,285, and when an annual admustment factor of 5% is applied, the excess subsidies over the life of the projects will increase to $84, 491,737.

**Agency Contact:** (202) 755-7217.

**E00600-098**

*Assignment of Defaulted Mortgages.* (80-TS-99-0045).
8/29/80; 25 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 244; 48 Stat. 1246; 12 U.S.C. 1715z-9).
**Availability:** Agency

*Program Objectives:* The home mortgage assignment program is designed to give financially distressed mortgagors an opportunity to avoid foreclosure and retain their homes. *Abstract:* Improvements are needed in the assignment program to reduce delinquencies. High delinquency rates are attributed to inadequate eligibility reviews, imposition of unreasonable payment plans, and inadequate servicing. Complete and accurate servicing records are not maintained by the Department of Housing and Urban Development field offices which may adversely effect the accuracy of reporting, control over workload, and meeting processing time-frame requirements. There is a need for improvement in the system for monitoring mortgagees by improving the procedures for selection, review, and followup with mortgagees.

**Agency Contact:** (202) 755-7217.

**E00600-099**

*Internal Audit: Selected Aspects of Personnel Management, Headquarters Report.* (80-TS-99-0046).
9/8/80; 22 pp.
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Field Direction and Administration
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Headquarters

*Program Objectives:* The personnel management function includes but is not limited to: (1) advising and assisting the Regional Administrator staff in responsibilities for personnel management; (2) providing personnel staff and operating services within geographic boundaries of the Region; (3) planning and operating an effective Regional personnel management program; and (4) formulating Regional personnel management program policies and procedures consistent with Headquarters policies. *Abstract:* Areas needing improvement were: (1) Performance Award Program, (2) Upward Mobility Program, (3) Intergovernmental Personnel Assignments,

(4) use of overtime, (5) resolving grievances, (6) activities concerning position classification, (7) merit staffing, and (8) the Urban Intern Program. Recommendations were that: (1) Region's Incentive Awards Officer review recommendations for performance awards and insure fair distribution of awards; (2) target positions be established for Upward Mobility Program and Personnel Director intensify monitoring procedures; (3) negotiation of the Department of Housing and Urban Development's share in Intergovernmental Personnel Assignments salaries be strengthened; (4) Personnel Division discontinue excessive overtime for normal daily functions; (5) grievances filed be given priority; (6) position descriptions procedures be tightened; (7) four merit staffing cases be reevaluated by Headquarters; and (8) Urban Intern Training Committee be established and the Urban Intern Program adequately implemented.

**Agency Contact:** (215) 597-2462.

**E00600-100**
*Effectiveness of the Section 223(f) Program.* (80-TS-99-0047).
9/17/80; 118 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 223(f); 12 U.S.C. 1715n).
**Availability:** Agency

*Program Objectives:* The objectives of the 223(f) program are to: (1) provide the funds to be used to enable existing multifamily housing to be physically maintained, (2) reduce upward pressure on rents, (3) liquidate troublesome balloon payment obligations, (4) permit developers to reinvest proceeds in new projects, and (5) contribute to the development of a national capital market for financing existing projects. *Abstract:* The stated objectives of the 223(f) program have not been consistently met because the program's requirements are not structured to assure their attainment. The lack of an ongoing system to measure the accomplishment of program's objectives has deprived Department officials of information needed to assess program effectiveness. It was recommended that the Department define the future role of the 223(f) program. If the program is to be continued, the objectives should be studied and either reaffirmed or redefined and program requirements should be modified to ensure that defined objectives are met. To enable the Department to continually assess the effectiveness of the 223(f) program, a system for evaluating the attainment of established objectives should be designed and adopted.

**Agency Contact:** (202) 755-7217.

**E00600-101**
*Internal Audit: Selected Aspects of Personnel Management, National Report.* (80-TS-99-0053).
9/30/80; 57 pp.
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Field Direction and Administration
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* Personnel management activities include but are not limited to (1) advising and assisting the Regional Administrator and staff in responsiblities for personnel management; (2) providing personnel staff and operating services within geographic boundaries of the Region; (3) planning and operating an effective Regional personnel management program; and (4) formulating Regional personnel management program policies and procedures consistent with Headquarters policies. *Abstract:* Areas needing improvement were: (1) Performance Award Program, (2) Upward Mobility Program, (3) Intergovernmental Personnel Assignments, (4) use of overtime, (5) resolving grievances, (6) activities concerning position classification, (7) merit staffing, and (8) the Urban Intern Program. Recommendations concerned: (1) updating position classification handbook, (2) revising merit staffing handbook, (3) Upward Mobility procedures providing for monitoring visits by the Coordinator, (4) physical support of the Department of Housing and Urban Development's (HUD's) share of salary costs in Intergovernmental Personnel Assignment guidelines, (5) education programs for supervisors and employees on the Awards Program, (6) Urban Intern procedures requiring monitoring by the National and Regional Coordinators, (7) implementing HUD Form 1040 for Approval of Overtime, and (8) updating grievance procedures to include tracking related Handbooks.

**Agency Contact:** (215) 597-2462.

**E00600-102**
*Review of the Repair Program for Single Family Acquired Properties.* (80-TS-99-0054).
9/30/80; 50 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs (Major Home Improvements)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; 48 Stat. 1246; 12 U.S.C. 1709 et seq.).
**Availability:** Agency

*Program Objectives:* The National Housing Act gives the Secretary authority to complete, renovate, modernize, insure, or sell for cash or credit, at the Secretary's discretion, and properties conveyed under contracts of mortgage insurance. *Abstract:* Repair costs could be reduced and improvements are needed in: specification preparation, contracting procedures, inspection, and monitoring performance of specification writers and repair contractors.

**Agency Contact:** (202) 755-7217.

**E00600-103**
*Report on Audit of the Michigan State Housing Development Authority.* (81-TS-101-0003).
1/2/81; 105 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing (Section 8); Homeownership and Rental Housing (Sections 235 and 236)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 42 U.S.C. 1437f). National Housing Act, as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** Agency

*Program Objectives:* The objective of the Section 8 Program is to help lower-income families afford decent, safe, and sanitary housing in the private market through rent subsidies. The Department of Housing and Urban Development (HUD) makes up the difference between what a lower-income household can afford and the fair market rent for an adequate housing unit. The objective of the Section 236 Program is to reduce rents for lower-income households through interest reduction payments. HUD pays interest subsidies to lenders which allows the mortgage to be paid off by the project owner at an interest rate as low as 1%. *Abstract:* The Housing Developmet Authority required that part of each project's mortgage fund a contingency reserve. The purpose of the reserve was to provide funding for future project operating costs. Since the reserve did not represent a project development cost, it would not have been included when computing the HUD subsidy. Because the reserve was included, excessive HUD subsidies of the $2.4 million have been paid as of December 31, 1979. It is estimated that over $60 million in excess subsidies could be paid over the life of the projects.

**Agency Contact:** (202) 755-7217.

**E00600-104**
*Repair Program for Acquired Multifamily Properties Administered by Project Managers.* (81-TS-113-005).
1/12/81; 33 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Multifamily Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 207; 48 Stat. 1252; 12 U.S.C. 1713).
**Availability:** Agency

*Program Objectives:* The National Housing Act gives the Secretary authority to complete, renovate, modernize, insure, or sell for cash or credit, at the Secretary's discretion, any properties conveyed under contracts of mortgage insurance. *Abstract:* The administration of the repair program for acquired multifamily properties by field offices is not satisfactory. Also, project manager activities are not being adequately monitored by the field offices.

**Agency Contact:** (202) 755-7217.

**E00600-105**
*Property Disposition Contracting Activities.* (81-TS-123/113-0006).
4/20/81; 95 pp.
D. Glen Dale
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** Agency

*Program Objectives:* The National Housing Act gives the Secretary authority to complete, renovate, modernize, insure, or sell for cash or credit, at the Secretary's discretion, any properties conveyed under contracts of mortgage insurance. *Abstract:* Field Offices' Property Disposition Contracting Activities were not always conducted in a manner which provided for maximum, open, and free competition. Based on these deficiencies, the Department of Housing and Urban Development has no assurance that repairs are being obtained in the most economical manner, and there are increased opportunities for fraud, waste, and contract favoritism.

**Agency Contact:** (202) 755-7217.

**E00600-106**
*Special Operational Survey: Community Development Block Grant, Rehabilitation Activities.* (81-TS-144-0002).
11/7/80; 97 pp.
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**CFDA NO.:** 14.218
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 105; 88 Stat. 641; 42 U.S.C. 5305).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is the development of viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities. Section 105(a) of the Housing and Community Development Act authorized the expenditure of funds for rehabilitation of buildings and improvements. *Abstract:* The special operational survey disclosed indications of irregularities, abuses, and administrative deficiencies among grantees and operating rehabilitation programs. Over $106 million, or one-third of the total costs contracted by entitlement grantees nationwide, was spent to rehabilitate properties. Yet, after completion of the rehabilitation work, such properties were found to have at least one serious violation of the Department of Housing and Urban Development's (HUD's) housing quality standards which affected the health and safety of the occupants and/or the livability of the dwelling. Additonally, grantees failed to follow good administrative practices in that property inspections were not always performed or were inadequately performed and documented, and sound contracting procedures were not followed. Because of the deficiencies: $85 million was spent on rehabilitating properties by grantees, yet 70% of the grantees failed to meet their rehabilitation goals; $4.5 million was paid for contracted work which was not done (18% of properties); $4.1 million was paid for contracted work which was poorly done (19% of properties); and over $19 million in excessive repair costs were incurred by 45% of the grantees. Nearly $17 million was spent on unneeded repairs. Moreover, data used by HUD to evaluate the grantees' Housing Assistance Plan (HAP) accomplishments are unreliable. It was recommended to the Assistant Secretary that: (1) grantees be limited as to the percentage of their rehabilitation budgets which can be used for repairing properties that will not meet Section 8 Exisitng Housing Quality Standards after rehabilitation; (2) he develop and publish specific administrative requirements which grantees must meet; and (3) he issue a notice to all grantees and HUD field offices reiterating the requirements for reporting rehabilitation properties as HAP accomplishments.

**Agency Contact:** (202) 755-6342.

**E00600-107**
*Closeout of Internal Audit: Field Office Control and Use of Independent Public Accountant Audit Reports.* (81-TS-198-0001).
10/23/80
David Middleton

**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund; 86-4115-0-3-371 / Housing for the Elderly or Handicapped Fund
**Program:** Multifamily Mortgage Insurance Programs; Housing for the Elderly or Handicapped Loans
**CFDA NO.:** 14.134; 14.157
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 207; 48 Stat. 1252; 12 U.S.C. 1713). Housing Act of 1959, as amended (P.L. 86-372, title II, § 202; 73 Stat. 665; 12 U.S.C. 1701q).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Objectives are to provide Federal mortgage insurance to facilitate construction and financing of a broad cross-section of rental housing and to improve housing and related facilities for the elderly. *Abstract:* Results of the review showed a slight improvement over the results from the previous audit dated April 16, 1980. However, the field offices were still not effectively obtaining Independent Public Accountant audit reports, reviewing the reports, and resolving regulatory violations or other problems. This was primarily due to the low priority assigned to this function by the field office management. Thus the field offices were not taking advantage of an important management device to identify and resolve problems promptly before they affect the viability of the projects and ultimately result in foreclosure and monetary loss to the Department of Housing and Urban Development.

**Agency Contact:** (202) 755-7217.

**E00600-108**
*Termination of Audit of the Working Capital Fund.* (81-AO-162-0007).
5/27/81; 3 pp.
Donald E. Kirkendall
**OMB Funding Code/Title:** 86-4586-0-4-451 / Working Capital Fund
**Program:** Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Department of Housing and Urban Development Act, as amended (P.L. 89-174, § 7(f); 42 U.S.C. 3535).
**Availability:** Agency

*Program Objectives:* The Working Capital Fund (WCF) finances administrative services which can be performed more efficiently on a centralized basis. The Fund is financed from fees charged for services performed. *Abstract:* The audit was terminated because the WCF's staff was in the process of reconciling Accounts Payable, Accounts Receivable, and Personal Property and Equipment. In addition, the review indicated the WCF staff needed to correct the WCF accounts as follows: improve their collection procedures on outstanding receivables with the Federal Emergency Management Agency; modify the method used to account for contracts awarded near the end of the fiscal year; improve the procedures used in establishing year-end cutoffs for payables; change procedures used to record personal property and equipment accounts; and record property and equipment depreciation on a monthly basis. After the above corrections are made to the Working Capital Fund accounts, a follow-up audit will be performed.

**Agency Contact:** (202) 755-6351.

**E00600-109**
*Adequacy of Controls over the Receipt and Deposit of Funds, Atlanta, Ga., and Columbia, S. C., Area Offices.* (81-AT-162-0001).
11/7/80; 20 pp.
Robert Creel
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Field Direction and Administration
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 12 U.S.C. 1701c).
**Availability:** Agency
**Geographic Relevance:** Area Offices in Region IV

*Program Objectives:* Collections received by the Department of Housing and Urban Developmemt (HUD) are to be promptly recorded, safeguarded, properly accounted for, and timely deposited or otherwise disposed of. Fees due HUD during the development of multifamily projects require HUD officials to accurately compute and timely collect the fees. Imprest funds must be properly used and adequately controlled. *Abstract:* This report discusses: deficiencies by Field Offices in adequately controlling the receipt, safeguarding, processing and depositing of funds received by HUD, and inadequate controls over the maintenance of imprest funds.

**Agency Contact:** (FTS) 242-3369.

**E00600-110**
*Escrow Funds Held for Repairs on Single Family Properties.* (81-CH-129-0007).
1/23/81; 12 pp.
Dale Chouteau
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** Agency
**Geographic Relevance:** Region V

*Program Objectives:* To facilitate the insurance of home mortgages before completion of on-site improvements the Department of Housing and Urban Development (HUD) recognizes mortgagees' assurances of completion agreements. The Assurance of Completion is an agreement between HUD and the mortgagee that property repairs will be completed by a specified date. Funds for the repairs are placed in an escrow account. In order to assure that mortgagees comply with the terms of the Assurance of Completion, specific procedures have been established in a HUD Handbook for follow-up when repairs are not completed on time. *Abstract:* The audit was conducted at four field offices in Region 5. None of the offices followed established procedures to assure the timely close-out of the escrows. As a result, 1071 overdue escrows totalling $1,364,678 were open at the time of the audit. The offices cited higher priorities and lack of staff for not following the procedures. The offices can significantly reduce the time needed to monitor the escrows and assure their timely closeout by following the established procedures on a regular basis. The Regional Administrator should instruct all field offices in Region 5 to follow the established procedures on a regular basis.

**Agency Contact:** (202) 755-6342.

### E00600-111

*Chicago Regional Office Imprest Fund.* (81-CH-162-0009).
1/29/81; 7 pp.
Karita M. Forester
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** Agency
**Geographic Relevance:** City

*Abstract:* The report contains three findings. The first discusses corrective action not taken on deficiencies noted in a prior review conducted by the Office of Finance and Accounting. During the audit, the deficiencies were corrected. The second finding is that subvouchers were improperly submitted to the imprest fund cashier for reimbursement purposes. The vouchers were paid without prior approval and/or necessary supporting documentation (receipts and invoices). In the draft finding, it was recommended that the Director of Administrative Services instruct the cashier not to disburse imprest funds without proper documentation supporting the expenditures and advance written approval. In a memorandum dated 12/23/80, from the Acting Director, the Audit Office was informed that the recommendations had been implemented. The deficiencies are considered corrected. The third finding discusses the imprest fund cashier's noncompliance with HUD Handbooks 1925.2 (Rev. 1), (Section 4-1), and 2300.2 (Section 10-7(B)). The Handbooks address the requirements to be met before imprest funds are advanced for travel pruposes. The draft finding recommended that the Director of Administrative Services instruct the cashier to indicate on SF-1038 that authorization was received from the accounting office to disburse imprest funds. In a memo dated 12/23/80, the Acting Director, Office of Administration, informed the Audit Office that the requirements for advancement of imprest funds for travel purposes were not observed. The Director of Administrative Services has instructed the cashier to indicate on SF-1038 that the authorization was received from the accounting office to disburse imprest funds for travel advances. The deficiency is considered corrected.

**Agency Contact:** (202) 755-6342.

### E00600-112

*Internal Audit: Utility Checkmetering and Allowances, San Antonio, Texas.* (81-FW-101-0003/SA-81-22).
12/3/80; 19 pp.
Darrel Vaught
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 42 U.S.C. 1437f).
**Availability:** Agency
**Geographic Relevance:** HUD Area Office, San Antonio, TX

*Program Objectives:* The Low-Income Housing program was designed to provide decent, safe, and sanitary housing to low-income families at a rental rate they could afford. As part of the operations, utility checkmetering was conceived and implemented to support the national energy conservation goals. *Abstract:* The potential existed that Public Housing Authorities (PHAs) were not meeting the national goal to conserve energy because the field office had not identified PHAs requiring benefit/cost analyses and ensured that the analyses were made and, where cost effective, implemented. Field office utility reviews did not follow guidelines; therefore, there was no assurance that utility allowances provided tenants were reasonable. This could result in tenants paying more for rent than maximum percentage established by law.

**Agency Contact:** (FTS) 728-5551.

### E00600-113

*Property Disposition Contracting Activities (Los Angeles Area Office).* (81-SF-108-0006).
2/13/81; 31 pp.
Patrick J. Collins
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Administrative
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 12 U.S.C. 1715).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** jurisdiction of Los Angeles Area Office

*Program Objectives:* The National Housing Act, as amended, confers upon the Secretary of the Department of Housing and Urban Development (HUD) the authority to rent, renovate, modernize, insure, and sell for cash or credit any properties conveyed to him under contracts of mortgage insurance. The Property Disposition Branches in the HUD Area Offices are the principal centers for the property disposition activities necessary to preserve the interest of the Government until the acquired properties are resold. *Abstract:* The report disclosed that the Property Disposition Branch's compliance with HUD policies and procedures and with the Federal Procurement Regulations relating to contracting for the repair of HUD owned single family and multifamily properties was not satisfactory. Also, the audit showed that the Property Disposition Branch did not adequately understand procurement instructions or adequately document what contracting actions had been taken. Because of the Property Disposition Branch's procedures, actions, and decisions, there was little assurance that contracts were awarded at the most advantageous price. The audit comments on the fact that the Property Disposition Branch's efforts to maximize competition on formally advertised contracts were ineffective, and the procedures used to award negotiated contracts were inadequate. Specifically, acquisition of appliances was found to be an estimated $25,000 above reasonable cost. The report attributes cited deficiencies to the fact that the Property Disposition Branch had not: made a concerted effort to promote greater volume for bidding on repair work, prepared cost estimates in all cases, reviewed cost estimates, prepared adequate repair specifications, and adequately and frequently inspected repair work. Appropriate recommendations are included in the report to eliminate cited deficiencies.

**Agency Contact:** (202) 755-6342.

### E00600-114

*Special Review of Cash Handling Procedures: Lummi Housing Authority.* (81-SE-101-0002).
2/26/81; 4 pp.
Joseph A. Sickon
**OMB Funding Code/Title:** 86-0163-0-1-604 / Payments for Operation of Low-Income Housing Projects
**Program:** Public Housing Operating Subsidies
**CFDA NO.:** 14.146
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appro-

priations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 9; 42 U.S.C. 1437g).
**Availability:** Agency
**Geographic Relevance:** Indian Tribe

*Program Objectives:* The objective is to provide suitable housing for persons of lower income. *Abstract:* A review was conducted of cash shortages at the Lummi Housing Authority and the action needed to be taken by the Department of Housing and Urban Development to prevent further thefts.

**Agency Contact:** (202) 755-6342.

**E00600-115**
*Problems in Implementing the Department of Housing and Urban Development's New Payroll System.* (FGMSD-80-72).
7/22/80; 8 pp.
**OMB Funding Code/Title:** 86-0143-0-1-604 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 12 U.S.C. 1701c).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Department of Housing and Urban Development (HUD) employees complained that they had not been paid promptly and accurately under the new Terminally Operated Personnel/-Payroll System (TOPPS). They alleged that they received paychecks for wrong amounts due to incorrect withholding and overtime computations. Others complained about system delays in changing personnel status. Most complaints were attributed to four basic problems: (1) the system contained some design weaknesses; (2) the system was implemented before operating personnel were adequately trained; (3) there was no adequate means of resolving complaints; and (4) emergency salary payments were improperly treated. The TOPPS system design had not been submitted to GAO for approval because HUD had been unable to devote adequate staff to the system's documentation. Although the system contained procedures to control the accuracy of data inputs concerning pay and related records, it was not designed to deal with inaccurate data carried over from the old payroll system, completely process all transactions affecting summary pay records, or reject automated processing of pay for excessive amounts. The Secretary of HUD should revise the emergency salary procedures to comply with pertinent laws and Treasury requirements and start to collect the outstanding balances.

**Agency Contact:** General Accounting Office (202) 634-5217.

## COMMUNITY PLANNING AND DEVELOPMENT

**E00602-001**
*Chicago Area Office Performance Evaluation.*
8/81; 66 pp.
Thomas E. Reimer
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** All Programs
**CFDA NO.:** 14.218; 14.219; 14.220; 14.221
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 88 Stat. 633; 42 U.S.C. 5301 et seq.). National Environmental Policy Act of 1969, as amended (P.L. 91-190, § 2; 88 Stat. 852; 42 U.S.C. 4321).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The Regional Office management review focused on the following topics: general management, training, policy dissemination, goals management and performance, processing support functions, finance, funding controls, audit controls, monitoring, rehabilitation program, action grant program, entitlement program, small cities program, A-95 activities, environmental activities, technical assistance, and Housing-Community Planning and Development (CPD) relationship. In general, CPD staff were found to be intelligent, knowledgeable, and concerned about grantees, CPD, the Department of Housing and Urban Development, and their particular office. However, the management review pointed up the need to strengthen direction from CPD management and a conscious effort to improve coordination. Detailed findings and recommendations are included in the report.

**Agency Contact:** Community Planning and Development. (312) 353-1680.

**E00602-002**
*Evaluation of the Urban Homesteading Program: Fourth Annual Report.*
Completed
Paul K. Mancini
**OMB Funding Code/Title:** 86-0171-0-1-451 / Urban Homesteading
**Program:** Reimbursements for Properties Transferred to Local Governments
**CFDA NO.:** 14.222
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974, as amended (P.L. 93-383, title VIII, § 810; 88 Stat. 734; 12 U.S.C. 1706e).
**Availability:** Agency; GPO
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Section 810 urban homesteading program is to utilize existing housing stock to provide homeownership, thereby encouraging public and private investment in selected neighborhoods and assisting in their preservation and revitalization. The program provides for the transfer (without payment to States or units of general local government or their designated public agencies) of Secretary-owned, unoccupied, one- to four-family residences requested by such unit, State, or agency for use in an approved urban homesteading program. *Abstract:* This report contains narrative and tabular information on the administration of the Urban Homesteading Program including legal issues associated with the program, description of property and recipient characteristics, methods of financing rehabilitation, and program recommendations.

**Agency Contact:** Community Planning and Development. (202) 755-1312.

**E00602-003**
*Management Performance Evaluation: Boston, Hartford, Manchester and Providence Area Offices.*
1981
R. Gioseffi
**OMB Funding Code/Title:** 86-0143-0-1-451 / Salaries and Expenses
**Program:** Departmental Management, Legal and Audit Services

**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1948, as amended (P.L. 80-901, title V, § 502; 62 Stat. 1283; 12 U.S.C. 1701c).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The Boston Regional Office reviews current management performance and recommends improved methods of operations for deficient areas. *Abstract:* An evaluation was carried out of the management performance of the Boston, Hartford, Manchester and Providence area offices in terms of goal achievement, technical competence, resource management, communications and planning, and management control systems. Recommendations were developed to improve deficient areas of operations.

**Agency Contact:** Community Planning and Development. (617) 223-4301.

**E00602-004**
*Regional Area Offices' Performance Evaluation: Columbia, Detroit, Indianapolis, Minneapolis-St. Paul.*
1981
Thomas E. Reimer
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974, as amended (P.L. 93-383, title I, § 101; 88 Stat. 633; 42 U.S.C. 5301 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The Regional Office management reviews focused on the following topics: general management, training, policy dissemination, goals management and performance, processing support functions, finance, funding controls, audit controls, monitoring, rehabilitation program, action grant program, entitlement program, small cities program, technical assistance, and environmental activities. *Abstract:* In general, the review found the Columbia, Detroit, Indianapolis, and Minneapolis-St. Paul Area offices to be well-managed. Detailed findings and recommendations are included in the report.

**Agency Contact:** Community Planning and Development. (312) 353-1680.

**E00602-005**
*Second Annual Report to Congress on the Section 312 Rehabilitation Loan Program.*
6/82; 150 pp.
**OMB Funding Code/Title:** 86-4036-0-3-451 / Rehabilitation Loan Fund
**Program:** Rehabilitation Loans
**CFDA NO.:** 14.220
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing Act of 1964, as amended (P.L. 88-560, title III, § 312; 78 Stat. 790; 42 U.S.C. 1452b).
**Availability:** GPO
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Section 312 Rehabilitation Loan Program is to provide direct, low-interest loans to eligible property owners to enable them to finance the rehabilitation of their properties. The program's rehabilitation activities are directed toward three national community development objectives: (1) elimination of slums and blights; (2) conservation or renewal of areas; and (3) improvement of housing conditions of low- and moderate-income persons. *Abstract:* This report includes an overview of program funding and loan characteristics, an analysis of program beneficiaries, and an assessment of program accomplishments. The report also examines important management issues including loan delinquency rates, technical assistance provided to localities participating, future needs, and administrative costs.

**Agency Contact:** Community Planning and Development. (202) 755-1283.

**E00602-006**
*Sixth Annual Community Development Block Grant Report.*
4/28/81; 162 + app.
Paul K. Mancini
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**CFDA NO.:** 14.218
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 88 Stat. 633; 42 U.S.C. 5301 et seq.).
**Availability:** Agency; GPO
**Geographic Relevance:** National

*Program Objectives:* The Community Development Block Grant (CDBG) program is the Department of Housing and Urban Development's principal program to assist local governments in addressing their major community development needs and problems. The CDBG program was created by the Housing and Community Development Act of 1974. This Act consolidated seven major community development-related, categorical grant-in-aid programs. Rather than relying on a competitive grant approval process, a major feature of the new program provided entitlement funds to localities based upon objective need factors. *Abstract:* The Sixth Annual Report is comprised of two major parts. The first part discusses the CDBG program in 1980 and the patterns of program development over 6 years. The second part contains CDBG program data organized for use as a resource and as a supplement to the discussion in the first part.

**Agency Contact:** Community Planning and Development. (202) 755-1312.

**E00602-007**
*Small Cities Study.*
3/81; 40 pp.
Thomas E. Reimer
**OMB Funding Code/Title:** 86-0170-0-1-451 / Urban Development Action Grants
**Program:** Urban Development Action Grants
**CFDA NO.:** 14.219
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 119; 42 U.S.C. 5318).

**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The Small Cities Program is a competitive program in which communities ranging in size from the smallest incorporated village in the six States compete with cities up to 50,000 in population. *Abstract:* The purpose of this study was to determine if funds have been distributed in a manner which benefits one community size more than another. The study did not reach any firm conclusions on the funding patterns resulting from the competitive Small Cities Program during the first 4 years because of the impact of the hold harmless funds. In the first 4 years, 42% of the funds granted to communities under 50,000 was provided through the hold harmless provisions of the Act. In Fiscal Years 1979 and 1980, the hold harmless funding was totally phased out. An analysis of these years will more accurately reveal any funding patterns. Such a study is planned for the future.

**Agency Contact:** Community Planning and Development. (312) 353-1680.

**E00602-008**
*Third Annual Report, Urban Development Action Grant Program.*
In process; 150 pp.
**OMB Funding Code/Title:** 86-0170-0-1-451 / Urban Development Action Grants
**Program:** Urban Development Action Grants
**CFDA NO.:** 14.221
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 119; 42 U.S.C. 5318).
**Availability:** Agency
**Geographic Relevance:** National; State; City

*Program Objectives:* The program provides grant funds, awarded on a competitive basis, to distressed cities to leverage private investment in projects which are designed to stimulate economic development, create jobs, and improve the cities' fiscal base. *Abstract:* This report contains narrative and tabular information on the Urban Development Action Grant program including the geographical distribution of grant awards by city and project type, financial characteristics of the projects, the potential impacts of projects, and progress toward achieving those impacts. It also contains a list of individual awards made during the fiscal year.

**Agency Contact:** Community Planning and Development. (202) 755-1315.

**E00602-009**
*The Community Development Block Grant Program Can Be More Effective in Revitalizing the Nation's Cities.* (CED-81-76).
4/30/81; 40 pp.
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**CFDA NO.:** 14.218
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 42 U.S.C. 5301).
**Availability:** GAO
**Geographic Relevance:** National; City

*Program Objectives:* The objective of the program is to develop viable urban communities, including decent housing and a suitable living environment, and expand economic opportunities principally for persons of low and moderate income. *Abstract:* The revitalization needs of the Nation's cities far outstrip the Federal Government's ability to provide funds to help provide decent housing, jobs, and neighborhoods. The Department of Housing and Urban Development's (HUD's) Community Development Block Grants allow cities to use Federal funds to finance a broad range of activities and services. However, GAO found that the lack of limitations on how funds may be used is diluting the program's impact. Furthermore, grantees need to focus block-grant funds where they can achieve visible long-term results. The Congress should examine the need for limitations in the block-grant program. Congressional examination of this program would be useful in evaluating the administration's proposal to restructure HUD's community development assistance programs so that limited funds can be used more effectively without excessive Federal intervention in the program's day-to-day operations.

**Agency Contact:** General Accounting Office (202) 426-1780.

**E00602-010**
*More Can Be Done To Measure HUD's Success in Using Millions of Dollars for Rehabilitating Housing.* (CED-81-98).
7/14/81; 19 pp.
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants; 86-4036-0-3-451 / Rehabilitation Loan Fund
**Program:** Formula and Discretionary Grants; Rehabilitation Loans
**CFDA NO.:** 14.218; 14.219; 14.220
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 88 Stat. 739; 42 U.S.C. 5301). Housing Act of 1964, as amended (P.L. 88-560, title III, § 312; 78 Stat. 790; 42 U.S.C. 1452b).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to assist local communities in rehabilitating housing. *Abstract:* This report addresses the status of actions taken by the Department of Housing and Urban Development (HUD) on recommendations GAO made in a prior report on housing rehabilitation assistance provided under the Community Development Block Grant Program and the Section 312 Rehabilitation Loan Program. The report recognizes changes HUD made in response to the prior report and concludes that while these changes should save or permit better use of millions of dollars annually, HUD does not have reliable information on the effects achieved by the changes. Accordingly, the report recommends that HUD set performance standards and compare them with reliable management data for measuring how successful its actions have been and for determining what, if any, additional actions are needed to fully implement the changes GAO had recommended in the prior report.

**Agency Contact:** General Accounting Office (202) 426-1780.

**E00602-011**
*Analysis of Community Development Block Grant Drawdown Rates.* (CED-80-137).
8/20/80; 20 pp.
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**CFDA NO.:** 14.218
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 101; 88 Stat. 739; 42 U.S.C. 5301 et seq.).
**Availability:** GAO
**Geographic Relevance:** National; City

*Program Objectives:* The objectives of the program are to develop viable urban communities, including decent housing and a suitable living environment; and to expand economic opportunities, principally for persons of low and moderate incomes. *Abstract:* There was a backlog of about $3.4 billion in unspent block-grant funds for formula entitlement grantees as of April 30, 1980. It could take grantees a number of years to use these funds at current and anticipated drawdown rates since new funds are being appropriated each year. HUD has taken a number of actions, both internally and with grantees, to promote faster spending of block-grant funds. The emphasis HUD is putting on spending block-grant funds in directives and guidance to its administrators and to entitlement communities creates the potential for ineffective and inappropriate use of such funds.

**Agency Contact:** General Accounting Office (202) 426-1780.

## HOUSING PRODUCTION AND MORTGAGE CREDIT

**E00603-001**
*HUD Should Strengthen Mortgagee Monitoring to Reduce Losses.* (CED-81-108).
6/9/81; 17 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 235; 48 Stat. 1248; 12 U.S.C. 1715z).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The objectives of the evaluation are to assess the Department of Housing and Urban Development's (HUD's) (1) mortgagee review goal-setting processes, (2) the process of selecting morgagees to review, (3) the adequacy of review coverage, and (4) comprehensiveness in conducting the reviews. HUD-approved mortgage lenders (mortgagees) are responsible for originating and servicing HUD-insured single-family loans. If a mortgagee does not adequately assess the prospective home buyer's ability to repay a loan and/or does not provide proper servicing of the loan, defaults, foreclosures, and substantial losses to the Federal Government can occur. In fiscal year 1980, HUD sold 13,698 single-family homes that it had acquired after foreclosures at a loss of about $183 million (about $13,400 on the average for every property sold). Improved loan origination and servicing would reduce foreclosures and the Federal Government's losses. GAO found that HUD needs to improve morgagee monitoring by: (1) establishing more realistic mortgagee review goals; (2) concentrating on mortgagees who need monitoring the most; (3) providing more extensive review coverage; and (4) improving the quality and comprehensiveness of reviews.

**Agency Contact:** General Accounting Office (202) 426-1780.

## HOUSING MANAGEMENT

**E00604-001**
*Administrative Procedures and Controls Need Strengthening To Reduce Losses to HUD's Mortgage Insurance Fund.* (CED-81-29).
12/18/80; 17 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** Home Mortgage Insurance Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, title II, § 203; 48 Stat. 1248; 12 U.S.C. 1709).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to insure commercial lenders against loss in order to facilitate homeownership and the construction and financing of housing. The Federal Housing Administration (FHA) Fund covers about 40 active mortgage/loan insurance programs. *Abstract:* This report addresses opportunities for the Department of Housing and Urban Development (HUD) to reduce losses to its single-family morgage insurance program. The report points out that HUD was paying interest on morgagees' reimbursable expenditures from the date of default rather than from the date such expenditures were made. This practice unnecessarily cost the Government up to $2.5 million a year. In addition, HUD was: paying unreasonable costs to preserve and secure HUD-insured vacant properties, erroneously paying mortgagees for fees to inspect properties, and making duplicative property tax payments on HUD-acquired properties. The report recommends, among other things, that the Secretary of HUD: (1) require that interest paid on insurance claims be calculated from the date the expenditures are actually made; (2) establish a minimum dollar amount for preservation and security work that, if exceeded, would require additional justification; and (3) require mortgagees to submit documentation that provides assurance that fees claimed are for allowable expenses.

**Agency Contact:** General Accounting Office (202) 426-1780.

**E00604-002**
*Evaluation of Alternatives for Financing Low and Moderate Income Rental Housing.* (PAD-80-13).
9/30/80; 129 pp. + 4 app. (58 pp.)
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479, § 8, 11; 48 Stat. 1246; 12 U.S.C. 1701 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* New and old alternatives for financing subsidized multifamily housing were compared in terms of: total costs over the lives of projects; operating lives of subsidized units; risk of financial failure; adequacy of incentives to lenders, builders, and investors; and tenant group served. The alternatives studied included the conventional public housing program; private lending insured by the Federal Housing Administration (FHA); State housing agency financing using tax-exempt bonds and private ownership; financing by public bodies who issue tax-exempt bonds under section 11 of the National Housing Act; and certain subalternatives and combinations of these methods. The long-term costs of providing housing through public housing and FHA insurance alternatives are much lower than the

State housing and section 11 options. While the financing alternatives studied provided the necessary enticements to encourage housing production, shortcomings still exist. FHA insured financing is much less costly than State agency financing, even when the cost of more expected failures is considered. Congress should: require the Department of Housing and Urban Development (HUD) to report periodically to the housing oversight Committees during the next 2 years on how well the needs of families and nonpoverty lower income households are being met by the various housing programs and enact legislation requiring that some percentage of housing assistance funds go to nonelderly households and particularly to larger eligible households above the poverty threshold. HUD should: provide budget estimates to Congress which show all major costs over an expected subsidy life, develop a strategy to overcome some of the problems of producing family housing, take steps to target some housing at the working poor, require state agencies to produce full rent comparability tests which should be subject to HUD review and approval, and avoid granting mortgage insurance to projects financed by State agencies.

**Agency Contact:** General Accounting Office (202) 426-1645.

## POLICY DEVELOPMENT AND RESEARCH

**E00609-001**
*Section 8 Evaluation in Rural Areas.*
In process
Dr. Paul Combs
**Contractor:** Appalachian State University; Boone, NC
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing (Section 8)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 50 Stat. 891; 42 U.S.C. 1437f).
**Availability:** Agency; NTIS
**Geographic Relevance:** National; County

*Program Objectives:* The primary objectives of the Section 8 Housing Assistance Payments Program are to provide decent, safe, and sanitary housing to low income families and to promote the racial and economic integration of these families into their communities. *Abstract:* The report covers the extent to which the program (Existing Housing and New Construction) being administered in rural areas is meeting some of its major goals such as providing the means for improving the quality of housing of lower income households, encouraging racial and economic integration, and insuring that lower income families are provided an opportunity for housing assistance.

**Agency Contact:** Policy Development and Research. (202) 426-1520.

**E00609-002**
*Evaluation of Innovative Projects for Neighborhood Preservation.* (H-2885-T02).
12/31/80; 125 pp.
**Contractor:** The Urban Institute; Washington, DC
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1974 (P.L. 93-383, title I, § 107; 88 Stat. 647; 42 U.S.C. 5307).
**Availability:** Agency; NTIS; HUD User
**Geographic Relevance:** State

*Abstract:* Neighborhood Preservation Projects funded under the Innovative Projects Program were evaluated, focusing on Fiscal Years 1975-1976, the first two years of the program. In addition to an overview of the program and a brief analysis and compilation of activity under the 27 projects evaluated, six projects were selected for in-depth case studies. Each case study described the innovative approach tested, the project's successful aspects and its problems, benefits and costs of the project, and possible alternatives that could be made in the approach examined. The studies provided information to the Department of Housing and Urban Development, State and local governments, and others on the results of solutions applied to neighborhood problems in order to facilitate understanding and possible replication and adoption.

**Agency Contact:** Policy Development and Research. (202) 755-6450.

**E00609-003**
*Evaluation of Neighborhoods, Voluntary Associations and Consumer Protection (NVACP) Youth Employment Demonstration.*
11/81
**Contractor:** Regional Institute on Employment Policy, Boston University; Boston, MA
**OMB Funding Code/Title:** 86-0175-0-1-451 / Neighborhood Self-Help Development Program
**Program:** Neighborhood Self-Help Development Program
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Amendments of 1978 (P.L. 95-557, title VII, § 701-704; 92 Stat. 2119; 42 U.S.C. 8121-8123).
**Availability:** Agency
**Geographic Relevance:** City

*Abstract:* Under a grant from the Department of Labor, Neighborhoods, Voluntary Associations and Consumer Protection is administering a demonstration program in which community groups receive Comprehensive Employment and Training Act (CETA) funds to employ youths to perform projects of value to the neighborhood. This evaluation will investigate the value of the program for the participating youths and for the neighborhood. Its primary focus will be on the relative effectiveness of this mechanism for dispersing CETA funds.

**Agency Contact:** Policy Development and Research. (202) 755-6230.

**E00609-004**
*Income Verification in Subsidized Housing Programs: The Utility of Techniques from Welfare Programs.*
In process; 152 pp.
Andrew Griffiths
**Contractor:** Urban Systems Research and Engineering; Cambridge, MA
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing (Section 8); Public Housing; Homeownership and Rental Housing (Sections 235 and 236)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 50 Stat. 891; 42 U.S.C. 1437f). (P.L. 75-412, § 2; 42 U.S.C. 1437). National Housing Act, as amended (P.L. 73-479, title II, § 235; 12 U.S.C. 1715z).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The Section 8, Section 236, and Public Housing Programs all have the primary objective of providing decent, safe, and sanitary housing to low income families. *Abstract:* The report reviews income verification techniques used by welfare agencies to analyze their applicability to the Section 8, Section 236, and Public Housing Programs. The report provides recommendations for: (1) clarifying program procedures, (2) making procedures more consistent across programs, and (3) a quality control system. The report also evaluates the application of computer-aided eligibility determination, computer file matching, and monthly reporting of income.

**Agency Contact:** Policy Development and Research. (202) 426-1520.

**E00609-005**
*Section 8 Research and Evaluation Program: Program Participation and Participation Benefits.*
1981; 2 Vols./543 pp.
Dr. James Wallace
**Contractor:** Abt Associates, Inc.; Cambridge, MA
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs
**Program:** Lower Income Housing (Section 8)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8; 50 Stat. 891; 42 U.S.C. 1437f).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; Standard Metro. Stat. Area (SMSA)

*Program Objectives:* The primary objectives of the Section 8 Housing Assistance Payments Program are to provide decent, safe, and sanitary housing to low income families and to promote the racial and economic integration of these families into their communities. *Abstract:* Findings show that the Section 8 New Construction Program recipients are primarily elderly and that there are relatively few minorities. A relatively high proportion of recipients move from deficient housing compared with the housing situation of eligibles. Participants in the Section 8 Existing Housing Program, in contrast, are generally representative of the eligibles. Both programs have high proportions (75% in New and 95% in Existing) of households with very low incomes–less than 50% of the local median. The units provided by the New Construction program provide substantial housing benefits to those in the program, but indications are that the program pays a premium above the market value of these units. Participants in the Existing program experienced some housing improvement as indicated by the reductions in housing deficiencies. Both programs enable black households, particularly the elderly, to move to neighborhoods of markedly lower minority concentrations.

**Agency Contact:** Policy Development and Research. (202) 426-1520.

**E00609-006**
*Dissertation Grants in Conjunction with the Housing Research Data Center.*
8/82
Adrian Walter
**Contractor:** Joint Center for Urban Studies of MIT/Harvard; 53 Church Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to serve as a catalyst for the utilization of major data sets previously gathered by the Department of Housing and Urban Development. The first data set ready for use results from the conduct of the Experimental Housing Allowance Program (EHAP); therefore, grants awarded under this project must use EHAP data. *Abstract:* The purpose of this research is to analyze the behavior of one sub-group, the elderly, within the EHAP. The goal of the analysis is to discover how the housing allowance experiment can help to better understand what kind of housing assistance is more appropriate for elderly-headed families with diverse characteristics and needs.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-007**
*Dissertation Grants in Conjunction with the Housing Research Data Center.*
8/82
Terence Smith
**Contractor:** Department of Economics, University of Chicago; Chicago, IL 60637
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to serve as a catalyst for the utilization of major data sets previously gathered by the Department of Housing and Urban Development. The first data set ready for use results from the conduct of the Experimental Housing Allowance Program (EHAP); therefore, grants awarded under this project must use EHAP data. *Abstract:* The purposes of this research are to estimate and test the validity of structural economics models based on utility maximization of family decisions to move or rehabilitate their current dwellings to meet Department of Housing and Urban Development (HUD)-specified housing standards in the EHAP. A discrete choice model of the decision among four alternatives will be used: (1) reject HUD subsidy; (2) accept HUD subsidy and do not move or rehabilitate because housing already meets standards; (3) accept HUD subsidy and move to standard housing; and (4) accept HUD subsidy and rehabilitate the current dwelling to meet standards.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-008**
*Dissertation Grants in Conjunction with the Housing Research Data Center.*
8/82
Marcia Weaver
**Contractor:** Department of Economics, University of Chicago; Chicago, IL 60637
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to serve as a catalyst for the utilization of major data sets previously gathered by the Department of Housing and Urban Development. The first data set ready for use results from the conduct of the Experimental Housing Allowance Program (EHAP); therefore, grants awarded under this project must use EHAP data. *Abstract:* Housing programs offer an income transfer that is earmarked for expenditures on housing; however, the form of the earmarked transfer varies among housing programs. For example, a conventional public housing transfer restricts the recipients' housing choice to public housing units for which the recipient is not responsible for maintenance of the unit. Under a housing allowance program, recipients' housing units are required to meet housing standards, but the recipients are not responsible for maintenance of their units. The purpose of this research is to estimate and compare the benefits of each housing program in terms of the value of the transfers to the recipients.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-009**
*Dissertation Grants in Conjunction with the Housing Research Data Center.*
8/82
Sherry Ahrentzen
**Contractor:** School of Social Ecology, University of California; Irvine, CA 92714
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to serve as a catalyst for the utilization of major data sets previously gathered by the Department of Housing and Urban Development. The first data set ready for use results from the conduct of the Experimental Housing Allowance Program (EHAP); therefore, grants awarded under this project must use EHAP data. *Abstract:* An emerging group of housing consumers–households headed by women–are likely to have different housing needs, expectations, and opportunities than the traditional two-parent household due to their limited economic, social, and political resources. The purpose of this study is to examine this group of lower-income consumers in comparison with other lower income households in terms of: (1) the extent to which they experience dissatisfaction with their housing environments; (2) the frequency and effectiveness of different household response to remedy this dissatisfaction; and (3) whether housing allowances effectively lessen this dissatisfaction.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-010**
*Dissertation Grants in Conjunction with the Housing Research Data Center.*
8/82
Donald Shelton
**Contractor:** School of Urban and Regional Planning, University of Southern California; Los Angeles, CA 90407
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency

*Program Objectives:* The objective is to serve as a catalyst for the utilization of major data sets previously gathered by the Department of Housing and Urban Development. The first data set ready for use results from the conduct of the Experimental Housing Allowance Program (EHAP); therefore, grants awarded under this project must use EHAP data. *Abstract:* Hedonic prices are used in a number of contexts such as in ex post evaluation of public policy programs, or in determining consumer behavior, etc. The theoretical basis for hedonic prices has not been fully developed. Indeed, there are two theoretical approaches typically cited. With two theories being used and different interpretations being attributed to hedonic prices due to different perspectives, one can question the validity of any study involving revelation of hedonic prices. Therefore, the purpose of this research is to review, modify, and extend these two approaches to narrow the gap between them. The results will be a more unified theory of hedonic measurement.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-011**
*Dissertation Grants in Conjunction with the Housing Research Data Center.*
8/82
Timothy Bartik
**Contractor:** Department of Economics, University of Wisconsin; Madison, WI 53706
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** Contractual Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Housing Research Data Center is to serve as a catalyst for the utilization of major data sets previously gathered by the Department of Housing and Urban Development. The first data set ready for use results from the conduct of the Experimental Housing Allowance Program (EHAP); therefore, grants awarded under this project must use EHAP data. *Abstract:* The purpose of this study is to provide an empirical basis for evaluating policies to preserve or upgrade urban residential neighborhoods. Benefits from neighborhood change are related to households' willingness to pay for the changes in neighborhood public goods (goods such as neighborhood housing quality, ethnic composition, crime risk, and public service). This study will estimate the willingness to pay for neighborhood good changes in two ways: by looking at the effects of neighborhood good levels on households' residential choices and by looking at how neighborhood changes affect households' moving behavior.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-012**

*Housing Assistance Supply Experiment of the Experimental Housing Allowance Program.*
11/81
Ira S. Lowry
**Contractor:** Rand Corporation; 1700 Main Street, Santa Monica, CA 90406
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** Contractual Services
**CFDA NO.:** 14.506
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Housing Assistance Supply Experiment examines the impact of housing allowances (vouchers) on housing markets, addressing questions about what happens to the price of housing when all income eligible renters and homeowners are offered allowance payments; the extent to which repairs, substantial rehabilitation, or construction of new units occur; the degree to which landlords, developers, mortgage lenders, and others get involved in the program; and the effect on neighborhoods within the metropolitan area resulting from the actions taken by eligible households. Findings show that allowances have virtually no effect on the price of housing, do little to stimulate new construction or major rehabilitation, but do help to preserve the supply of the existing stock of standard housing by stimulating repairs and continuing maintenance of units which do not meet housing standards.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-013**

*Dissertation Grants in Conjunction with the Housing Research Data Center.*
8/82
Orhan Yildiz
**Contractor:** Rand Graduate Institute; 1700 Main Street, Santa Monica, CA 90406
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** Contractual Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** Standard Metro. Stat. Area (SMSA)

*Program Objectives:* The purpose of the Housing Research Data Center is to serve as a catalyst for the utilization of major data sets previously gathered by the Department of Housing and Urban Development. The first data set ready for use results from the conduct of the Experimental Housing Allowance Program (EHAP); therefore, grants awarded under this project must use EHAP data. *Abstract:* The research proposed here will use standards of adequate housing to predict housing quality at one Experimental Housing Allowance Program site and at some Standard Metropolitan Statistical Areas surveyed by the Annual Housing Survey. One of several issues involves the housing condition of low income households which are eligible to participate in the allowance program but choose not to. If the allowance program selects households which live in units having a higher chance of passing the adequate housing standards, a comparison of the units occupied by allowance participants should reveal this difference.

**Agency Contact:** Policy Development and Research. (202) 755-5900.

**E00609-014**

*Section 8 Existing Housing Program Administrative Fee Study.*
8/81; 168 pp.
Robert Rourke
**Contractor:** Coopers and Lybrand; Washington, DC
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** Contractual Services (Section 8 Housing Assistance)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 504; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The primary objectives of the Section 8 Housing Assistance Payments Program are to provide decent, safe, and sanitary housing to low income families and to promote the racial and economic integration of these families into their communities. *Abstract:* The report evaluates the administrative fee paid to public housing authorities (PHAs) which administer the Section 8 Existing Housing Program. The study shows that the average PHA in the study spends $30 per unit month to run the program, of which 60% is for intake functions and the balance for ongoing program costs. PHAs in high cost areas, in rural areas, or with high intake rates face high costs. The percentage of elderly households served and local vacancy rates do not affect costs.

**Agency Contact:** Policy Development and Research. (202) 426-1520.

**E00609-015**

*Community Development Block Grant (CDBG) Monitoring Study.*
1/80; 3 vols.
**Contractor:** Brookings Institution; 1135 Massacusetts Avenue NW, Washington, DC 20036

**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 93-383, title I, § 103; 88 Stat. 637; 42 U.S.C. 5303).
**Availability:** Agency; Division of Product Dissemination and Transfer
**Geographic Relevance:** National; City; County

*Program Objectives:* The purpose of the Community Development Block Grant (CDBG) program is to develop viable urban communities, including decent housing, a suitable living environment, and expanded economic opportunities, principally for persons of low and moderate incomes. *Abstract:* Contractor field associates are monitoring the first 6 years of the CDBG program in approximately 6 entitlement jurisdictions to determine how local CDBG programs and decision-making processes evolve in this time period. The field associate network is similar to that employed in the Brookings study of General Revenue Sharing. Central cities, satellite cities, and urban counties are included in the group. The first and second year reports on the project have addressed this theme. In addition, the first year report analyzed the distribution of funds nationally through the Block Grant funding mechanism. A third report on the third and fourth years of the CDBG focuses on local decision-making processes, with an emphasis on how intergovernmental interactions affect this process. A fourth report covering the fifth and sixth program years and focusing on program implementation is currently in process. Other research areas include benefit distribution, housing rehabilitations strategies, and indepth case studies of six communities.

**Agency Contact:** Policy Development and Research. (202) 755-6437.

**E00609-016**
*Community Development Strategies Evaluation.*
In process
Stephen Gale
**Contractor:** University of Pennsylvania; Philadelphia, PA
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Community Development Act of 1970, as amended (P.L. 93-383, title I, § 103; 88 Stat. 637; 42 U.S.C. 5303).
**Availability:** Agency
**Geographic Relevance:** City

*Program Objectives:* The purpose of the Community Development Block Grant (CDBG) program is to develop viable urban communities, including decent housing, a suitable living environment, and expanded economic opportunities, principally for persons of low and moderate income. *Abstract:* This research will identify the impact of local community development activities financed with CDBG funds, estimate their magnitudes in quantitative and nonquantitative terms, and determine the distribution of the associated benefits among income groups and areas of cities. Of particular interest is the impact of CDBG programs on the quality of low-income housing, the location of residences affordable by low-income persons, the availability of public services, and the level and types of private investment decisions. The study also examines the role and influence of neighborhood organizations on the nature and effectiveness of Community Development (CD) activities. Those CDBG activities analyzed include housing rehabilitation, site clearance and redevelopment, and federally assisted municipal services and facilities. Emphasis is placed on the extent to which these are provided in and affect residential neighborhoods. Data are to be gathered from a sample of entitlement cities over a 4-year period with a variety of CD activities sponsored under the CDBG program sampled in each city. Both on-site impacts and induced effects on adjoining and other properties are estimated; direct or short-run effects along with indirect or long-run effects are measured.

**Agency Contact:** Policy Development and Research. (202) 755-6437.

**E00609-017**
*Congregate Housing Services Evaluation.*
In process
**Contractor:** Hebrew Rehabilitation Center for the Aged; 1200 Centre Street, Boston, MA 02131
**OMB Funding Code/Title:** 86-0178-0-1-604 / Congregate Services Program
**Program:** Contracts
**CFDA NO.:** 14.803
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Congregate Housing Services Act of 1978 (P.L. 95-557, title IV, § 401-410; 42 U.S.C. 8001-8009).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Congregate Housing Services Program is to fund Public Housing Authorities and nonprofit Section 202 housing projects to provide nonmedical support services to their semi-independent elderly and handicapped tenants. *Abstract:* This study is an evaluation of the Department of Housing and Urban Development's congregate housing program. Current funding is on a demonstration basis only. The evaluation has two purposes. The first is to determine whether congregate housing services prevent the premature institutionalization of the semi-independent elderly and the handicapped. The second is to ascertain whether there are major differences in program administration and cost between congregate services provided through this demonstration and those funded by other services.

**Agency Contact:** Policy Development and Research. (202) 755-6231.

**E00609-018**
*Evaluation of Community Development Block Grants (CDBG) in Small Cities.*
In process
**Contractor:** Urban Systems Research and Engineering, Inc.; Cambridge, MA 02138
**OMB Funding Code/Title:** 86-0162-0-1-451 / Community Development Grants
**Program:** Formula and Discretionary Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 93-383, title I, § 103; 88 Stat. 637; 42 U.S.C. 5303).
**Availability:** Agency
**Geographic Relevance:** National; City; County

*Program Objectives:* The purpose of the Community Development Block Grant (CDBG) program is to assist communities in providing decent housing, a suitable living environment, and expanded economic opportunities, principally for persons of low and moderate income. *Abstract:* This evaluation will examine components of the CDBG Small Cities Program. These are: the project selection system, housing assistance plans, benefits to low and moderate income persons, compliance regulations, local implementation processes and progress, comprehensive strategies, and the role of counties in the Small Cities Program. Data will be gathered in a field survey of program grantees, in telephone surveys of unsuccessful program applicants, and communities which do not apply, and from Department of Housing and Urban Development files.

**Agency Contact:** Policy Development and Research. (202) 755-6437.

**E00609-019**
*Evaluation of Fair Housing Assistance Program.*
In process
**OMB Funding Code/Title:** 86-0144-0-1-751 / Fair Housing Assistance
**Program:** State and Local Agency Assistance Grants
**CFDA NO.:** 14.401
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Civil Rights Act of 1968, as amended (P.L. 90-284, title VIII, § 801-817; 82 Stat. 81-89; 42 U.S.C. 3601-3617).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The Department of Housing and Urban Development's (HUD's) Fair Housing Assistance Program (FHAP) is intended to effectively enhance the fair housing enforcement capabilities of State and local civil rights agencies. *Abstract:* This evaluation will study the extent to which FHAP has helped State and local governments with fair housing laws substantially equivalent to Title VIII in building capacity to process housing discrimination complaints. Comparisons will be made of processing by State and local governments before and after FHAP and between HUD processing and State and local procedures. The evaluation will also examine the development of data and management support systems and in the innovation projects component of FHAP, in which State and local governments compete for funds for proposals to strengthen their enforcement capacity.

**Agency Contact:** Policy Development and Research. (202) 755-6231.

**E00609-020**
*Evaluation of Section 8 Neighborhood Strategy Areas Demonstration.*
In process
**Contractor:** Urban Systems Research and Engineering, Inc.; 36 Boylston Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** Contractual Services (Section 8 Housing Assistance)
**CFDA NO.:** 14.506
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 501; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency
**Geographic Relevance:** National; City

*Program Objectives:* The purposes of the Section 8 Neighborhood Strategy Areas (NSAs) Demonstration Program are to improve assisted housing delivery system by giving local governments a major role; to improve local neighborhood revitalization activities; and to minimize the negative effects of revitalization on the lower income residents of NSAs. *Abstract:* This research will assess the value to local government of the NSA approach to revitalizing neighborhoods and rehabilitating housing. The NSA approach is important because, in contrast to prior programs, it greatly expands local governments' responsibility for designing and administering their own housing rehabilitation programs. Furthermore, NSA enables cities to devise tailored strategies for combining development funds. These issues of local capacity and the opportunities inherent in local control are central to national discussions of extending the block grant approach to Federal housing programs.

**Agency Contact:** Policy Development and Research. (202) 755-6450.

**E00609-021**
*Evaluation of Urban Initiatives Anti-Crime Demonstration in Public Housing.*
In process
**Contractor:** Police Foundation; 1909 K Street NW, Suite 400, Washington, DC 20006
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** Contractual Services
**CFDA NO.:** 14.506
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 501; 84 Stat. 1786; 12 U.S.C. 1701z).
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Urban Initiatives Anti-Crime Demonstration Program is to develop, demonstrate, and evaluate improved, innovative community anticrime and security methods, concepts, and techniques to mitigate the level of crime in public housing projects and their secondary neighborhoods. *Abstract:* Through site-specific studies of 10 to 16 of the 39 demonstration projects, this evaluation will provide process and impact assessments of the Urban Initiatives Anti-Crime Demonstration Program in Public Housing. Included will be pre-post impact assessments of crime and victimization rates, vandalism costs, youth employment, residents' fear of crime, and related behavior and attitudes. The process assessments will include documentation of anticrime activities actually undertaken, when they are initiated, difficulties and problems in their implementation, when they are fully functional, and documentation and analysis of any immediate impacts of these activities. For both impact and process assessments, specific attention will be paid to the youth employment component (funded by the Department of Labor). The project will produce interim and final reports which, along with two conferences, are expected to provide guidance for future anticrime program and policy development and to assist public housing authorities to design and manage effective anticrime programs.

**Agency Contact:** Policy Development and Research. (202) 755-7335.

**E00609-022**
*The Urban Development Action Grant Program: An Evaluation.*
10/81
Martin D. Abravanel
**OMB Funding Code/Title:** 86-0170-0-1-451 / Urban Development Action Grants
**Program:** Urban Development Action Grants
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** Housing and Community Development Act of 1974, as amended (P.L. 93-383, title I, § 103; 42 U.S.C. 5303).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Urban Development Action Grant Program is to assist severely distressed cities and urban counties in alleviating physical and economic deterioration by encouraging private investment in economic development and neighborhood revitalization projects, thereby creating or retaining jobs and strengthening the local tax base. The program is intended to stimulate private investment which would not otherwise have occurred. *Abstract:* The purpose of the evaluation is to assess the Urban Development Action Grant Program's impacts (such as job generation, revenue generation, and the simulation of private investment) and to assess the extent to which the grants are necessary for the kinds of economic development projects that they fund. Impact data are being gathered at the sites of 80 randomly selected Urban Development Action Grant projects located in 70 cities. A panel of real estate finance experts is also assisting in determining whether program funds, as opposed to private or other public funds, were necessary to initiate the projects funded by the program between the years 1978 and 1980. The evaluation began in April 1981 and will be completed in October 1981.

**Agency Contact:** Policy Development and Research. (202) 755-5531.

**E00609-023**
*Utilization and Impact in the Prepurchase Homeownership Counseling Demonstration.*
6/30/81; 2 vols./300 pp.
Judith Fines; L. Dixon Baines, Jr.; John A. Kirlin
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 86-0108-0-1-451 / Research and Technology
**Program:** Contractual Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Housing and Urban Development Act of 1970, as amended (P.L. 91-609, title V, § 501; 84 Stat. 1786; 12 U.S.C. 1701z).
**Availability:** Agency; NTIS
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Prepurchase Homeownership Counseling Demonstration Project is to demonstrate the value of prepurchase counseling on the mortgagor, the mortgagee, and mortgage insurance funds. *Abstract:* The final report indicated that prepurchase homeownership couseling could not be shown to be cost-effective nor should reliance be placed upon this type of counseling to achieve great savings to the Department of Housing and Urban Development/Federal Housing Administration single family mortgage insurance funds.

**Agency Contact:** Policy Development and Research. (202) 755-6450.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-001, E99900-004, E99900-036, E99900-068, E99900-075, E99900-083.

# DEPARTMENT OF THE INTERIOR

**E00700-001**
*Review of National Park Service Construction Program.*
Paul Balserak
**OMB Funding Code/Title:** 14-1039-0-1-303 / Construction
**Program:** Construction
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of August 8, 1953 (P.L. 83-230, § 1; 16 U.S.C. 1b).
**Availability:** Agency

*Program Objectives:* The program seeks to restore and construct the facilities needed in National Park System areas to meet the objectives of resource preservation and visitor use programs. The construction program provides for: (1) rehabilitation and restoration of historic and cultural resources; (2) rehabilitation of operational structures such as visitor use and maintenance facilities, roads, bridges, trails, and utility systems; and (3) construction of new visitor use and operational facilities where the need exists. *Abstract:* The problems the National Park Service had been experiencing in carrying out its construction program according to the plan were partly due to factors beyond its control. Large fluctuations in funding for the program, unexpectedly high rates of inflation in the construction industry, large variations in bidder interest among construction projects, and a major increase in laws and regulations which complicate the planning for construction projects were all to blame. Nevertheless, the National Park Service needs to do some things better in order to have a more effective construction program. It needs to be more careful in preparing its cost estimates for construction projects, it needs to pay more attention to staying on schedule in the planning phases of its construction projects, and it needs to avoid unnecessary changes in the design of projects. It is recommended that the National Park Service use project managers to oversee the work on construction projects to assure clear responsibility for making sure the work on projects is carried out on time.

**Agency Contact:** (202) 343-4965.

**E00700-002**
*Review of Office of Surface Mining Abandoned Mine Lands Program.*
6/18/81; 29 pp.
Bill Sinclair; Paul Balserak
**OMB Funding Code/Title:** 14-5015-0-2-302 / Abandoned Mine Reclamation Fund
**Program:** State Reclamation Program Grants; Federal Reclamation Program
**CFDA NO.:** 15.252
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Surface Mining Control and Reclamation Act of 1977 (P.L. 95-87, title IV, § 401-410; 91 Stat. 456; 30 U.S.C. 1231, 1232, 1235-1240).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* State Reclamation Program Grants provide grants to States to reclaim lands damaged by past mining practices. The Federal Reclamation Program includes fee collection and assistance to States in developing their reclamation programs as well as abandoned mine lands reclamation projects undertaken by the Office of Surface Mining (OSM) Reclamation and Enforcement, the Bureau of Mines, and the Soil Conservation Service. The Department of Interior program will be aimed at correcting immediate hazards to public health and safety from past mining practices and performing reclamation work on large multi-State projects and projects in States without approved reclamation plans. *Abstract:* The review resulted in the following recommendations: OSM should facilitate and support the development of a single reclamation program in each State to be managed and administered by the State government; (2) OSM and the Bureau of Mines need to establish a better working relationship on the Abandoned Mine Land Reclamation (AMLR) program; (3) OSM should plan to transfer the emergency program to those States that want an emergency capability and have the necessary State legislation; (4) OSM should revise its Fiscal Year 1982 Federal AMLR staff request, basing its new request on a standard of $1 million of anticipated obligations per staff-year. For the State grant program, OSM should base its staff request on the standard of $2 million of awarded State grants per staff-year or a lower staffing configuration based on examining State programs twice a year and sampling projects during such examinations; and (5) OSM should plan to identify the Federal AMLR projects and their costs, and to obtain the necessary clearances and approvals in advance of the fiscal year that funds will be obligated.

**Agency Contact:** (202) 343-4965.

**E00700-003**
*Assessment of High Speed, Multiple Use Telecommunications Systems.*
(OIRM 81-1).
6/26/81; 16 pp.
Karen Clough
**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management
**Program:** Central Services
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457). Paperwork Reduction Act of 1980 (P.L. 96-511; 94 Stat. 2819; 44 U.S.C. 3506).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County

*Abstract:* Findings were that costs for dedicated lines, WATS/800 service, FTS calls, and commercial toll calls have increased by $11 million in Fiscal Year (FY) 1981 for the Department of the Interior. In addition, costs for PBX telephone equipment leases have increased by $5 million in FY 81. The recommendation was that the Department can control and reduce costs by (1) improving the management of existing services, (2) reducing the redundancy of parallel lines by consolidating data transmissions, (3) converting voice to digital form and merging this form with compressed data transmissions, and (4) replacing obsolete PBX telephone systems with cost effective computer driven systems.

**Agency Contact:** (202) 343-6051.

**E00700-004**
*Identification and Replacement of Costly Outmoded Computer Equipment.* (OIRM 81-2).
8/10/81; 10 pp.
Hilda Sigda
**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management
**Program:** Central Services
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457). Paperwork Reduction Act of 1980 (P.L. 96-511; 94 Stat. 2819, 44 U.S.C. 3506).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* A study was conducted to determine the cost-effectiveness of old, outmoded computer equipment located at the Bureau of Reclamation. The study resulted in the findings that operational computer equipment located at the Denver Computer Center was obsolete. The study further revealed that a replacement of this equipment would result in a higher technology system and would result in a total annual savings of $310,248. The savings are derived from decreases in operating cost, maintenance cost, energy consumption, and personnel. In addition, by replacing the old equipment, greater system availability and less physical space will be necessary.

**Agency Contact:** (202) 343-6051.

**E00700-005**
*Effect of OCS Tract Evaluation on Bidding Behavior.*
6/81; 10 pp. + computer model
Dr. Robert Wilson
**Contractor:** 908 Cottwell Way, Stanford, CA 94305
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Energy and Minerals Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2; 43 U.S.C. 1331-1343).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the study was to determine the effect on government receipts from accelerating the Outer Continental Shelf leasing scheduling and modifying the tract evaluation and bid rejection policies. The contractor developed a computer model that allows the user to estimate the effects on bidding behavior for specified levels of the expected number of competitors, likelihood of government evaluating the prospect, agressiveness of government's reservation price given on evaluation, and level of uncertainity of prospects value.

**Agency Contact:** (202) 343-5147.

**E00700-006**
*Identification and Evaluation of Methodologies for the Comparative Evaluation of Species.*
9/82
**Contractor:** Gardner Brown; 3826 46th Avenue NE, Seattle, WA 98105
**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management
**Program:** Endangered Species Committee
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Endangered Species Act of 1973, as amended (P.L. 93-205, § 7(e); 16 U.S.C. 1536).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The results of the study are to be used by the Office of Endangered Species to allocate its budget more efficiently among species and by the Endangered Species Committee in resolving conflicts between proposed projects and listed species.

**Agency Contact:** (202) 343-8501.

**E00700-007**
*General Management Review of the Telecommunications Division.*
2/81; 64 pp.
**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management
**Program:** Central Services
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study was conducted to determine whether the Division of Telecommunications has the appropriate organization, procedures, and staffing necessary to effectively carry out the functions of the Division as well as the mission and goals of the Office of Information Resources Management. The report presents the results of a review of the organization, operations and staffing of the Division. The report provided nine recommendations addressing findings related to internal procedures and organization. The recommendations provided suggestions for improving the three functions of the Division: radio, voice, and data communications.

**Agency Contact:** (202) 343-7544.

**E00700-008**
*Management Review of the Executive Secretariat.*
7/24/81; 17 pp.
**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management
**Program:** Departmental Direction
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of this review was to determine the effectiveness of the operating procedures used in the Executive Secretariat (ES), the relationship of the ES to other organizations, and personnel utilization within the Office. Recommendations included: (1) clarification of the desk officer function, (2) centralization of all correspondence control to include congressional and legislative correspondence, (3) ES as final arbiter on all Secretarial Correspondence, (4) simplification of the format and preparation of the overdue list, and (5) a well-pronounced role and authority for ES throughout the Department.

**Agency Contact:** (202) 343-7544.

**E00700-009**

*General Management Review of the Center for Information and Library Services.*

5/81; 47 pp.

**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management

**Program:** Policy, Budget, and Administration

**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.

**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457).

**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of the review was to determine whether the Center has the appropriate organization, policies, procedures and staffing necessary to effectively carry out its functions in the Main Interior Library as well as the mission and goals of the Office of Information Resources Management. The report presented 11 recommendations and 2 organizational options. The recommendations included suggestions on improving stack maintenance, cataloging, and book acquisitions.

**Agency Contact:** (202) 343-7544.

**E00700-010**

*Economic Description of Western Coal Industry.*

6/15/81; 214 pp.

Albert J. Herhal; Scott G. Britton

**Contractor:** Synergic Resources Corp.; One Bala-Cynwyd Plaza, Suite 630, Bala-Cynwyd, PA 19004

**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources

**Program:** Energy and Minerals Management

**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.

**Authority:** Federal Land Policy and Management Act of 1976, as amended (P.L. 94-579, title III, § 302; 43 U.S.C. 1732).

**Availability:** Agency

**Geographic Relevance:** National

*Abstract:* The purpose of the study is to improve analysis in the Office of the Secretary related to the Western coal industry. Today the Western coal industry is dominated by large scale operations. Western steam coal is sold almost exclusively under long-term contract. Many utilities committed to Western coal have developed their own captive operations. Prior to the 1970 Clean Air Act, interest by electric utilities in Northern Great Plains and other Western coal resources was limited to localized areas. New flexible boiler systems should aid the penetration of Western coal into nontraditional market areas. Currently, Western mines could increase capacity by 25% over production levels. Thirty-three million tons of long-term excess capacity is present.

**Agency Contact:** (202) 343-4142.

**E00700-011**

*Remote U.S. Minemouth Siting of Synfuel Plants.*

5/2/81; 137 pp.

**Contractor:** Jack Faucett Associates; 5454 Wisconsin Avenue, Chevy Chase, MD 20015

**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources

**Program:** Energy and Minerals Management

**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.

**Authority:** Federal Coal Leasing Amendments Act of 1975 (P.L. 94-377, § 2-4, as amended by; P.L. 95-554; 90 Stat. 1083; 30 U.S.C. 201).

**Availability:** Agency

**Geographic Relevance:** National

*Program Objectives:* The Federal Coal Management Program exists to lease Federal coal as needed for industrial and utility processes (including demand for synthetic fuels). Development of Federal coal resources must be conducted in a manner which considers the integrity of the physical and socioeconomic environment of the area concerned. *Abstract:* The study looks at the social benefits and costs of locating coal liquefaction plants away from the mine-mouth for three major coal regions. Specifically examined are intermediate urban and remote metropolitan sites for synthetic fuel plants using coal from the Powder River, Fort Union, and Four Corners coal regions. The study also looks at possible differences that may result if first generation or second generation liquefaction technologies are employed. The conclusions are that, in most circumstances, the mine-mouth location is to be preferred over the metropolitan and intermediate locations. There are circumstances, however, where the metropolitan location is preferred. This will be the case when the Fischer-Tropsch technology is used. The number of unemployed persons at the mine-mouth is relatively small, the mines are located in a water-scarce area, and expensive water conserving technology would be required at the mine-mouth but not the metropolitan location.

**Agency Contact:** (202) 343-4145.

**E00700-012**

*Impact of Government Regulations on Coal Mine Design and Start-Up.*

6/9/81; 112 pp.

**Contractor:** Policy Planning and Evaluations, Inc.; 8301 Greensboro Drive, Suite 460, McLean, VA 22102

**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management

**Program:** Policy, Budget, and Administration

**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.

**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457).

**Availability:** Agency

**Geographic Relevance:** National

*Program Objectives:* The program aims at improved selection of Federal levels of leasing for Western coal. *Abstract:* The times to process a coal lease into an operating mine are: large mine–65 months to 80 months; small mine–38 months to 52 months. Of this amount, the average processing time for the Office of Surface Mining is 7.23 months for small mines and 23.64 months for large mines. A computer simulation of this process was built that allows prediction of production over time from any mix of lease sizes.

**Agency Contact:** (202) 343-4142.

**E00700-013**

*Evaluation of Historic Preservation Tax Provisions.*

8/81; 24 pp.

Dr. Kenneth Vogel

**Contractor:** Department of Economics, State University of New York-Buffalo; Buffalo, NY 14260

**OMB Funding Code/Title:** 14-5140-0-2-203 / Historic Preservation Fund

**Program:** All Programs

**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.

**Authority:** Historic Sites, Buildings and Antiquities Act (P.L. 89-665, § 108; 16 U.S.C. 461 et seq.). Revenue Act of 1978 (P.L. 95-600, § 314; 92 Stat. 2828; 26 U.S.C. 48). Tax Reform Act of 1976 (P.L. 95-455, § 2124; 90 Stat. 1519).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The evaluation compares the effects of possible changes in the tax code for historic preservation.

**Agency Contact:** (202) 343-6071.

**E00700-014**
*Evaluation of Historic Fund Tax Provisions.*
5/81; 189 pp.
Diane Fuchs
**Contractor:** Rosapepe, Fuchs and Associates; 918 F Street NE, Suite 410, Washington, DC 20004
**OMB Funding Code/Title:** 14-5140-0-2-303 / Historic Preservation Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Historic Sites, Buildings and Antiquities Act (P.L. 89-665, § 108; 16 U.S.C. 461 et seq.). Revenue Act of 1978 (P.L. 95-600, § 314; 92 Stat. 2828; 26 U.S.C. 48). Tax Reform Act of 1976 (P.L. 95-455, § 2124; 90 Stat. 1519).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to discourage owners from destroying historic buildings by reducing tax incentives both for demolition of historic structures and new construction on their sites. *Abstract:* Tax incentives for the preservation and rehabilitation of historic structures were established by section 2124 of the Tax Reform Act of 1976 (P.L. 95-455). These provisions allow owners or lessees of certain depreciable properties to amortize the costs of rehabilitation over a 5-year period or to depreciate the costs at an accelerated rate. Lending practices affect the choice between new construction and rehabilitation because of their role in determining the availability and cost of capital and credit for rehabilitation projects. For a variety of reasons, the risk of rehabilitation is overestimated by the lending industry. This study identifies several steps in the lending process which result in this outcome. The use of traditional zoning mechanisms tends to discourage historic preservation. Examples include the widespread urban practice of overzoning, uncertainties in the process of obtaining changes in existing zoning (which discourages adaptive reuse projects), and the lack of clarity on the issues of downzoning. The last chapter compares the effectiveness of different types of historic preservation programs (e.g., grants, loans, and tax incentives).

**Agency Contact:** (202) 343-6071.

**E00700-015**
*Analysis of Profit Sharing Leasing Systems.*
**Contractor:** Resource Planning Associates; 1901 L Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Energy and Minerals Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2; 43 U.S.C. 1331-1343).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The analysis will aid in designing Outer Continental Shelf (OCS) lease sales with regard to leasing systems and selection of the parameters of the chosen systems. It will help in evaluating the desirability of existing and experimental leasing systems for use in specified OCS regions.

**Agency Contact:** (202) 343-6893.

**E00700-016**
*Evaluation of Role of Nonprofit Organizations in Providing Public Recreation Services.*
5/81
Steven Yaffee
**Contractor:** Harvard University, Department of City and Regional Planning; Cambridge, MA 02138
**OMB Funding Code/Title:** 14-5006-0-2-303 / Planning, Development and Operation of Recreation Facilities
**Program:** Recreation Facilities
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Land and Water Conservation Fund Act of 1965, as amended (P.L. 88-578, title I, § 4; 14 U.S.C. 460l-466a).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to develop a role for nonprofit organizations in the delivery of recreation services now done by the public sector. *Abstract:* An evaluation was performed of the potential role of nonprofit organizations in the delivery of recreation services.

**Agency Contact:** (202) 343-6007.

**E00700-017**
*Water Project Case Studies Review.*
6/15/81
Dr. Michael Kavonough
**Contractor:** Public Interest Economics; 1525 New Hampshire Avenue NW, Washington, DC 20036
**OMB Funding Code/Title:** 14-5064-0-3-301 / Operation and Maintenance
**Program:** Operation and Maintenance (Reclamation)
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Reclamation Act of 1902 (P.L. 57-161, § 6; 43 U.S.C. 491).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The contractor reviewed and analyzed case histories comparing expectations and realizations with regard to project costs, dates of completion, acreage irrigated and types of crops grown, returns to the irrigator, numbers of new farmers and farms and effects on communities in terms of new settlements and growth.

**Agency Contact:** (202) 343-8233.

**E00700-018**
*Public Recreation Services.*
In process
Dr. Steven Yaffee
**Contractor:** Harvard University, Department of City and Regional Planning; Cambridge, MA 02138

**OMB Funding Code/Title:** 14-5006-0-2-303 / Planning, Development, and Operation of Recreation Facilities
**Program:** Recreation Facilities
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Land and Water Conservation Fund Act of 1965, as amended (P.L. 88-578, title I, § 4; 16 U.S.C. 460l-6a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The contractor will review and evaluate the performance of nonprofit organizations in providing recreation services customarily provided by the private sector.

**Agency Contact:** (202) 343-6007.

**E00700-019**
*Endangered Species Program Evaluation.*
8/31/81
David Strom
**Contractor:** Conservation Foundation
**OMB Funding Code/Title:** 14-1611-0-1-303 / Resource Management
**Program:** Endangered Species
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Endangered Species Act of 1973, as amended (P.L. 93-205, § 7(c); 16 U.S.C. 1536).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Endangered Species Program was designed to protect endangered (in imminent danger of becoming extinct) and threatened (likely to become endangered) animals and plants. The long-term goal of the program is to restore these species to a state of being neither threatened nor endangered. *Abstract:* A reformulation was performed on a goal programing model which was developed for the Office of Endangered Species program for use in budget planning. The reformulation narrowed the coverage of the original goal programing model to just the recovery program (activities directly related to improving the condition of species already declared endangered). This new model defined classes of species improving actions and the associated relative costs and effect magnitudes of each action. As a management tool, this model can add to improvements in the program resource allocation process and to the overall understanding of the recovery program process.

**Agency Contact:** (202) 343-4166.

**E00700-020**
*The Effects of Alternative Leasing Systems on OCS Bidding Behavior: An Empirical Analysis.*
9/26/80
**Contractor:** Resource Planning Associates; 50 Church Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Energy and Minerals Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2; 43 U.S.C. 1331-1343).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to develop and test alternative bidding systems capable of improving the economic benefits to the Nation and Federal government from the leasing of Outer Continental Shelf (OCS) oil and gas. *Abstract:* The report documents statistical analysis of bidding behavior in OCS oil and gas lease sales using alternatives to the cash bonus bid, fixed 1/6 royalty system. Lease sales included are sale #35 in October 1974, sale #40 in August 1976, and all sales from October 1977 through December 1979.

**Agency Contact:** (202) 343-7258.

**E00700-021**
*Improvement of DOI Facility Operations and Maintenance: Design and Construction Processes.*
Richard C. Steele
**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management
**Program:** Construction Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; West of Mississippi River

*Program Objectives:* The objectives are to upgrade Department of the Interior (DOI) facilities assuring function and safety and maintain these facilities in functional, safe condition. *Abstract:* Efforts are being undertaken to develop and implement systems for procurement and administration of Desiqn and Construction (repair and alteration as well as new construction) and Operation and Maintenance of DOI facilities. Implementation is to include reorganization for more effective, efficient management with a management control system to assure compliance. Effort is now early in the implementation stage.

**Agency Contact:** (202) 343-5271.

**E00700-022**
*Review of Civil Service Reform Act (CSRA) Implementation.*
**OMB Funding Code/Title:** 14-0102-0-1-306 / Departmental Management
**Program:** Departmental Direction
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457). Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 201(a); 5 U.S.C. 1101 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The report includes an assessment of how well the various program components of the Civil Service Reform Act (CSRA) are being implemented throughout the Department of the Interior. It identifies the strengths and weaknesses of overall CSRA implementation on a Departmentwide basis. Recommendations where approporiate are cited for program improvement. Additional reviews in Fiscal Year 1982 are planned to insure successful implementation.

**Agency Contact:** (202) 343-6935.

**E00700-023**
*Evaluation of the Executive Direction and Administrative Support Services.*
In process

William Ashe
**OMB Funding Code/Title:** 14-1611-0-1-303 / Resource Management
**Program:** Administration
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Fish and Wildlife Act of 1956, as amended (P.L. 84-1024, § 11; 16 U.S.C. 742a-j).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objectives are to provide executive leadership, guidance, direction, and control in the management of the U.S. Fish and Wildlife Service nationwide and to provide the full array of administrative support needed to enable the Service to effectively carry out its program responsibilities. *Abstract:* The purpose of the study is to develop a series or set of recommendations and alternatives for administration and management of the functions presently in the Executive Direction and Administrative programs for consideration by the Director of the Fish and Wildlife Service.

**Agency Contact:** (202) 343-4545.

## NATIONAL PARK SERVICE

**E00710-001**
*External Historic Preservation Program Review.*
2/82; In process
Russell K. Olsen
**OMB Funding Code/Title:** 14-0700-0-1-303 / Salaries and Expenses
**Program:** Administrative Programs
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of October 15, 1966 (P.L. 89-665, title I, § 101; 80 Stat. 915; 16 U.S.C. 470a). Historic Sites, Buildings and Antiquities Act, as amended (P.L. 74-292, § 2, as amended by; P.L. 93-291; 49 Stat. 666; 16 U.S.C. 462).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The External Historic Preservation Program provides assistance to States and private groups involved in preserving historic and pre-historic places. *Abstract:* This program review will assess the technical assistance efforts to States and private groups. It will evaluate the effectiveness of the integration of the program into the National Park Service. Also, it will identify the most effective organizational methods for operating the program, including the appropriate funding to support the necessary personnel to operate the program efficiently.

**Agency Contact:** National Park Service. (202) 523-5092.

**E00710-002**
*Better Management of National Park Concessions Can Improve Services Provided to the Public.* (CED-80-102).
7/31/80; 94 pp. + 8 app. (36 pp.)
**OMB Funding Code/Title:** 14-1036-0-1-303 / Operation of the National Park System
**Program:** Park Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of August 18, 1970 (P.L. 91-383, § 1, 3; 84 Stat. 825; 16 U.S.C. 1a-1, 1a-2).
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* The Park Service contracts with concessions operators to provide visitors to National Parks with lodging, food, transportation and other services. Concessioners have been allowed to operate facilities with major safety deficiencies without adequate steps to correct the deficiencies. Evaluations and follow-up inspections of concessioners' performance are not made as required. Without inspections, the Park Service cannot be certain that visitors are receiving satisfactory service and does not have a firm basis for giving an annual performance rating to concessioners which is used for determining if the concessioners' contract should be renewed. Legislation also requires that rates concessioners charge the public be comparable to those charged for similar services outside the national parks. However, the Park Service has not established the proper criteria to ensure that the rates are proper. Congress should finance construction of needed facilities to accommodate park visitors whenever possible. Congress should amend the Concessions Policy Act to allow possessory interest only in those instances where no other alternative is available and then only if possessory interest is valued by the Government at no more than the original cost to construct or improve the facility less amortization over a period no longer than the estimated useful life of the facility or the term of the contract, whichever is shorter. If the contract is terminated by the National Park Service or the concessioner and the facility has not been fully amortized satisfactory concessioners should be permitted to sell their possessory interest to third parties at the best price obtainable, provided the operation is to be continued; however, the original cost should continue to be amortized and at the end of the amortization period the possessory interest would be extinguished and the Government would have total ownership. Unsatisfactory concessioners should be required to sell their remaining possessory interest to the Government at no more than its unamortized value.

**Agency Contact:** General Accounting Office (202) 376-8212.

**E00710-003**
*Lands in the Lake Chelan National Recreation Area Should be Returned to Private Ownership.* (CED-81-10).
1/22/81; 24 pp. + app. (63 pp.)
**OMB Funding Code/Title:** 14-5005-0-2-303 / Land and Water Conservation Fund
**Program:** Federal Programs
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Land and Water Conservation Fund Act of 1965, as amended (P.L. 88-578, title I, § 1; 78 Stat. 897; 16 U.S.C. 4601-4).
**Availability:** GAO
**Geographic Relevance:** National; State; County

*Abstract:* GAO was requested to examine the land acquisition and management practices of the National Park Service at Lake Chelan National Recreation Area. Through the law which established this area, it was congressional intent that land acquisition costs be minimal, that a private community in the recreation area continue to exist, that commercial development not be eliminated, and that additional compatible development be permitted to accomodate increased visitor use. The Secretary of the Interior should require the Director, National Park Service, to develop a land acquisition plan for the Lake Chelan National Recreation Area. The plan should: (1) define compatible and incompatible uses based on the legislative history; (2) clarify the criteria for condemnation; (3) identify the reasons for acquisition versus alternative land protection and management strategies, such as scenic easements and zoning; (4) address recreational development plans for the area; and (5) establish acquisition priorities. The Director should also be required to sell back to the highest bidder, including previous owners or other private individuals, all land compatable with the recreation area. The Service could attach scenic or developmental restrictions to the deeds before the properties are resold to assure that their use will be consistent with the enabling legislation.

**Agency Contact:** General Accounting Office (202) 376-8212.

## BUREAU OF MINES

**E00711-001**
*Analysis of Factors Affecting MAS Domestic and Foreign Property Profile Requisition Costs.*
In process
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals
**Program:** Minerals Information: Data Collection and Analysis
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 30 U.S.C. 3).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* Acquisition costs for domestic property profile data developed in-house versus foreign property profile data developed by a contractor are assessed.

**Agency Contact:** Bureau of Mines. (202) 634-1040.

**E00711-002**
*Minerals Environmental Technology Program Review.*
In process
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals
**Program:** Minerals Research: Minerals Environmental Technology
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 30 U.S.C. 3).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The review will evaluate the accomplishments and impact of the Bureau's Minerals Environmental Technology Program.

**Agency Contact:** Bureau of Mines. (202) 634-1040.

**E00711-003**
*Analysis of Cost and Sales Potential of Bureau of Mines Publications.* (E-805).
9/26/80; 9 pp.
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 30 U.S.C. 3).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This report presents an analysis of the costs of printing Bureau of Mines publications and their potential to be sold. Included in the report are statements of the Bureau's publication sales policy and practices, tables presenting estimated costs per issue for different publication series, and various sales options available to the Bureau. Recommendations included maintaining existing sales policy and practices until an operational test in which a free publication series is converted to a sales basis could be conducted in order to measure the impact of offering these publications for sale.

**Agency Contact:** Bureau of Mines. (202) 634-1040.

**E00711-004**
*Review of the Statistical Program of the Bureau of Mines.*
2/28/82
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 30 U.S.C. 3).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This review is to evaluate the quality and effectiveness of the Bureau of Mines' statistical processes and procedures.

**Agency Contact:** Bureau of Mines. (202) 634-1125.

**E00711-005**
*Review of Bureau of Mines Technical Publications.*
In process
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals
**Program:** Minerals Information: Data Collection and Analysis
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 30 U.S.C. 3).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The processes and procedures involved in publishing the results of Bureau of Mines research and investigations are evaluated.

**Agency Contact:** Bureau of Mines. (202) 634-1040.

**E00711-006**
*Evaluation of a Project To Recover Tungsten from Searles Lake Brines.* (E-817).
2/9/81
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals
**Program:** Minerals Research: Mineral Resources Technology
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 30 U.S.C. 3).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** State

*Abstract:* A review was performed of funding and staffing levels, significant accomplishments, current work status, potential benefits to government and industry, and other potential uses for the technology developed. Portions of the research were found to be ready for technology transfer. Commercial application of the developed technology will increase tungsten reserves by approximately 50%. Much of this potential reserve is federally owned and leased. As a result, commercial production will result in royalty payments to the government. Other potential uses of the technology developed in this project were identified.

**Agency Contact:** Bureau of Mines. (202) 634-1040.

**E00711-007**
*Domestic Aluminum Resources: Dilemmas of Development.* (EMD-80-63).
7/17/80; 81 pp. + app. (37 pp.)
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals
**Program:** Minerals Research: Mineral Resources Technology
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 30 U.S.C. 3).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose is to develop domestic resources for critical and strategic minerals. *Abstract:* GAO concluded that the Bureau of Mines' nonbauxitic research effort is fundamentally misdirected. It has ignored the fact that the primary obstacles to the use of domestic aluminous resources are the rapidly rising energy and capital costs of aluminum smelting. Nonbauxitic alumina processing technology presently preferred by the Bureau of Mines is not economically competitive with conventional bauxitic alumina technology and the competitive gap is steadily widening. The Bureau of Mines' program has persisted in trying to develop a nonproprietary technology, disregarding proprietary research of both the Department of Energy and the private sector. Congress should: (1) refuse any requests for pilot-plant until the Secretary of the Interior publishes the essential comparative economic assessment of all public and proprietary nonbauxitic technology processes; and (2) direct the Office of Science and Technology Policy to review and coordinate Government nonbauxitic alumina and aluminum research programs. The Secretary of the Interior should: (1) identify and assist development of those technologies which offer promise of substantially reducing the energy and capital costs of making primary aluminum; (2) recalculate the operating and capital costs for each of the six nonbauxitic alumina processes reviewed in the miniplant program and the pilot-plant feasibility study; (3) conduct an analysis which specifies and evaluates technical unknowns of proprietary processes, and estimates the probable capital and operating cost implications for each process; and (4) re-examine the economic feasibility of developing alumina from alunite, dawsonite, and clay/carbo-chlorination. Finally the Director of the Office of Science and Technology Policy should review the programs of the Departments of the Interior and Energy to assure compatibility of objectives and research and support and implement a joint aluminum research program.

**Agency Contact:** General Accounting Office (202) 275-3678.

## GEOLOGICAL SURVEY

**E00712-001**
*OCS Penalty Assessment Program.* (PA-81).
9/81
Vince Arostegui
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** Conservation of Lands and Minerals
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2, as amended by; P.L. 95-372; 43 U.S.C. 1331 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The penalty assessment program as applied to oil and gas operators in the Outer Continental Shelf was evaluated. The program was not being consistently applied for all districts and by designated Reviewing Officers.

**Agency Contact:** Geological Survey. (703) 860-7591.

**E00712-002**
*Onshore Proprietary Information Evaluation.*
9/81
Vince Arostegui
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** Conservation of Lands and Minerals
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31). Freedom of Information Act (P.L. 93-502, § 1-3; 5 U.S.C. 552).
**Availability:** Agency; Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective is to assist the Office of Onshore Minerals Regulation to formulate policy to standardize the collection, use, storage, and release of proprietary data. *Abstract:* Management recommendations were made concerning the identification, collection, use, storage, and release of proprietary data.

**Agency Contact:** Geological Survey. (703) 860-7591.

**E00712-003**
*Regulatory Review Procedures for Offshore Oil and Gas Regulations.*
8/81
Vince Arostegui
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations and Research
**Program:** Conservation of Lands and Minerals
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2, as amended by; P.L. 95-372; 43 U.S.C. 1331 et seq.); Executive Order 12291.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program aims to reduce the regulatory burdens imposed by Federal Outer Continental Shelf (OCS) rules and orders. *Abstract:* A system is presented for the use of Offshore Minerals Regulation in reviewing its proposed and existing OCS rules and orders. The system is designed to facilitate meeting the benefit-cost objectives of Executive Order 12291.

**Agency Contact:** Geological Survey. (703) 860-7591.

**E00712-004**
*Conservation Division Delegation of Authority.* (PA-81-2).
2/81
Vince Arostegui
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** Conservation of Lands and Minerals
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Not Publicly Available (Internal Use Only)

**Geographic Relevance:** National

*Program Objectives:* The objective is to determine adequacy of delegation of authority for certain managerial actions. *Abstract:* Levels in the Conservation Division to which various degrees of authority may be delegated were examined. Delegations of authority to lower organizational levels should be made.

**Agency Contact:** Geological Survey. (703) 860-7591.

**E00712-005**
*Onshore Oil and Gas Program Evaluation.* (PA-81-1).
3/81
Vince Arostegui
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** Conservation of Lands and Minerals
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31). National Environmental Policy Act of 1969 (P.L. 91-190, § 2; 83 Stat. 852; 42 U.S.C. 4321). Federal Land Policy and Management Act of 1976 (P.L. 94-579; 43 U.S.C. 1732).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The purpose of the study was to answer the following questions: (1) Are the activities structured in such a way as to meet objectives? (2) Are resources adequate to effectively perform program activities? (3) Are activities applied uniformly? Management recommendations were made dealing with assuring that the operations were performed in accordance with Conservation Division policy. Also recommendations were made regarding staff needs.

**Agency Contact:** Geological Survey. (703) 860-7591.

**E00712-006**
*Evaluation of the Conservation Division's Management of Periodic Reports.*
11/81
Vince Arostegui
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** Conservation of Lands and Minerals
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to improve the efficiency and effectiveness of the Conservation Division management information system. *Abstract:* The report inventories all existing reports prepared in the Division and develops recommendations for eliminating unnecessary, obsolete, or duplicate reporting requirements.

**Agency Contact:** Geological Survey. (703) 860-7591.

**E00712-008**
*Evaluation of the OCS Tracking System and Report.*
In process
Robert Ryder
**OMB Funding Code/Title:** 14-0804-2-1-306 / Surveys, Investigations, and Research
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 384; 43 U.S.C. 31).
**Availability:** Agency

*Abstract:* This study will evaluate the tracking system for the Geological Survey's activities and responsibilities and for the Department's OCS Lease Sale process.

**Agency Contact:** Geological Survey. (703) 860-7435.

**E00712-009**
*Study of the Procedures for Processing Personnel Action Requests.*
7/81; 32 pp.
Linda Stanley; Nancy Casper
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objectives of the program are to direct and coordinate a comprehensive program for personnel administration at the headquarters of the U.S. Geological Survey. *Abstract:* The study concentrates on practices and procedures for processing personnel action requests and provides recommendations for streamlining the processing system, reducing processing time, establishing processing system controls, and identifying elements in the system for processing action requests which possibly could be automated.

**Agency Contact:** Geological Survey. (703) 860-7211.

**E00712-010**
*Management Review of Procurement and Contracts Section, Western Region Management Office.*
12/80; 39 pp.
Tim Calkins
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The Procurement and Contracts Section is responsible for providing a full range of procurement and contracting services in support of the U.S. Geological Survey's operations in its Western Region. *Abstract:* Procurement operations within Western Region of U.S. Geological Survey's field organization are evaluated with regard to technical proficiency, administrative practices, personnel management, and quality of service. The report concludes that customer relations within the region are excellent, that technical proficiency is adequate, and that improvements should be pursued in personnel management and administrative practices.

**Agency Contact:** Geological Survey. (703) 860-7211.

**E00712-011**
*Report of Recommendation for Revising the U.S.G.S. Financial Management System.*
3/81; 200 pp.
**Contractor:** Birch & Davis Associates, Inc.; 8905 Fairview Road, Silver Spring, MD 20910
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research

**Program:** General Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* Selected aspects of the Financial Management System (FMS) were evaluated to improve FMS service to the budgetary process, improve month and fiscal year-end closing procedures, determine the feasibility of electronically transmitting accounting data from field locations, and assess feasibility of developing and extending commitment accounting procedures. The study report contains recommendations for improving procedures for budgeting and managing resources, eliminating problems related to closing the FMS books and producing management reports, using automated equipment for transmitting accounting and procurement data, and developing a commitment accounting system.

**Agency Contact:** Geological Survey. (703) 860-6181.

### E00712-012

*Evaluation of the Map Distribution Program.*
2/19/81; 27 pp.
Paul Beachemin
**OMB Funding Code/Title:** 14-0304-2-1-306 / Surveys, Investigations, and Research
**Program:** National Mapping, Geography and Surveys
**CFDA NO.:** 15.803
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objective of the program is to effectively distribute Geological Survey mapped products to users. *Abstract:* The current map distribution system appears to be functioning reasonably well. Effectiveness is nearly impossible to assess because objectives have never been clearly spelled out. The current program has evolved without incorporating a strong market orientation. The dismemberment of functions could present difficulties in assuring the essential level of coordination required to effectively execute an accelerated market development effort.

**Agency Contact:** Geological Survey. (703) 860-7217.

### E00712-013

*Evaluation of the Environmental Study/Documentation Process within USGS.*
In process
Richard Bernknopf
**OMB Funding Code/Title:** 14-0804-2-1-306 / Surveys, Investigations, and Research
**Program:** Earth Sciences Applications
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Agency

*Abstract:* This report is an examination of past work load and staffing for the Geological Survey's Environmental Impact Statement activities.

**Agency Contact:** Geological Survey. (703) 860-7217.

### E00712-014

*Evaluation of the High-Level Radioactive Waste Program.*
7/6/81; 44 pp.
Robert Ryder
**OMB Funding Code/Title:** 14-0804-2-1-306 / Surveys, Investigations, and Research
**Program:** Earth Sciences Applications
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objective of the program is to provide sound earth science data to the process of selection of sites for the disposal and containment of hig-level radioactive wastes. *Abstract:* Program/policy oversight at the Director's Office level is not adequate, and there is no strong Bureau-level focus/voice for the program. The role of the direct-funded program in the national program is not clear. The management structure is adequate except that there is no interdivisional program coordinator officially designated by the Director. A clear and complete statement of policy should be developed. A consolidated program should be developed that integrates the direct and reimbursable funded programs. The upper management structure of the integrated program should be changed. The existing matrix management should not be changed.

**Agency Contact:** Geological Survey. (703) 860-7217.

### E00712-015

*Reorganization of the Computer Center Division.*
Tim Calkins
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Computer Center Division provides systems analysis, programing, and computer operational support for the U.S. Geological Survey and in Washington for the headquarters of the Department of the Interior and its bureaus. *Abstract:* The reorganization of the Computer Center Division is necessary because of the placing of the Department's Washington Computer Center under the Geological Survey's management. This is part of a Department of the Interior initiative to collacate general purpose computers.

**Agency Contact:** Geological Survey. (703) 860-7211.

### E00712-016

*State Office Organizational Study.*
In process
Michael Hengel; Nancy Cotner
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Administration and Enforcement
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 301; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1731, 1748).
**Availability:** Agency

**Geographic Relevance:** National; State

*Abstract:* The purpose of the study is to determine if the current Bureau of Land Management (BLM) State Office structure meets the needs of the Bureau for the 1980's. The resultant document will deal with various findings and recommendations on the role and organization structure of the State Office organization of the BLM.

**Agency Contact:** Geological Survey. (202) 343-6825.

**E00712-017**
*Training Study.*
In process
Stephen Leroux; Charles Cell
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Administration and Enforcement
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 301; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1731, 1748).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study is an evaluation of administrative support (training) to the management of Lands and Resources under the jurisdiction of the Bureau of Land Management.

**Agency Contact:** Geological Survey. (202) 343-6825.

**E00712-018**
*Oregon Planning and Environmental Coordination.* (1241.1B).
7/21/81; 30 pp.
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Administration and Enforcement
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 301; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1731).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* In summary, this evaluation found the situation in Oregon to be in good shape and on an improving trend. The evaluation disclosed one OSO policy/practice which the team felt is in error and will be highly counterproductive if continued (extra steps in decision process). Two problem areas include line managers role in managing the planning process and filling the gap in National and OSO guidance for the NEPA process which illustrate bureauwide problems. Public participation and consistency at the State Office were other areas studied. The evaluation identified some areas of confusion and inefficiency due to gaps in SO activities.

**Agency Contact:** Geological Survey. (202) 653-8860.

**E00712-019**
*Colorado Resources Evaluation.* (1241.1E).
7/13/81; 68 pp.
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Renewable Resource Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 301; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1732).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* This evaluation looked at the management of the resource programs in Colorado. Overall, it was found that the resource programs are managed very well. The resource programs that were found to have no major management problems included rights of way, forestry, rangeland management, wilderness, wildlife, coal and soil, and air and water. Four resource programs had some problems: (1) the air resources effort is in need of technical assistance, (2) the recreation and natural history management programs are suffering from a lack of funding, (3) the visual resource management program has been deemphasized to a status less than that of a separate program, and (4) the cultural resource management program is in extreme turmoil with a high degree of mutual distrust and suspicion between cultural resource specialists and managers.

**Agency Contact:** Geological Survey. (202) 653-8860.

**E00712-020**
*Bureauwide ADP Program.* (81-1).
6/1/81; 36 pp.
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Administration and Enforcement
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 301; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1731).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This evaluation examined management and policy of the following areas: (1) ADP policy and ADP management and communication; (2) training and skills; (3) hardware capability; and (4) role of the State Office ADP Coordinator. The evaluation found that there are gaps in policy guidance. The causes for these gaps include: (1) policy needs are not surfaced by managers; (2) senior management lacks sufficient knowledge and devotes inadequate time to understanding ADP; and (3) the necessary policy guidance to the field has not been issued. While past vacancies have caused problems in communication regarding ADP, actions are now being taken to improve ADP leadership and responsiveness to field needs. Training is at a low level from the Washington Office Directorate to the Area Manager level, and training is needed to raise the skill level in the Bureau and to facilitate the transition from manual systems to automated systems. The role of the State Office coordinator is not clearly understood, although most of the coordinators could communicate their duties and responsibilities very concisely.

**Agency Contact:** Geological Survey. (202) 653-8860.

**E00712-021**
*New Mexico General Management Evaluation.* (1241.1D).
5/27/81; 45 pp.
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Administration and Enforcement
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 301; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1731).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* This evaluation looked at the overall management of all programs in New Mexico. The effectiveness of the entire spectrum of New Mexico activities, programs, and resources were evaluated. In general, the management systems were found to be well conceived and well implemented. Recommendations to help the State Office provide better coordination and communication include: (1) house the entire State Office staff in one building; (2) ensure that goals and priorities are clearly stated and effectively communicated; (3) clarify roles where more than one management level is involved; (4) ensure that Resource Areas have operational responsibilities for all program areas within their boundaries; and (5) provide better coordination between various units and better communication to individual employees.

**Agency Contact:** Geological Survey. (202) 653-8860.

**E00712-022**
*Montana Special Evaluation.* (1241.1E (80)).
11/21/80; 42 pp.
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Planning and Data Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title II, § 201; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1711).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* This evaluation determined Montana's management effectiveness in implementing and coordinating the Bureau directives, policy, and guidance related land use planning, and the coal program. The majority of the professional staff believe that sound land use planning is essential and must be based upon accurate inventory and field data that have undergone professional analysis and interpretation. The Miles City District was emphasized in the evaluation because of its heavy workload, the national attention to their coal program, and their management style. The evaluation found that in this District there was no obvious sense of management commitment nor a clear understanding of the responsibility of management in the land use planning process. Overall, in Montana the evaluation focused on the procedures, working relationships, and coordination requirements of the three programs.

**Agency Contact:** Geological Survey. (202) 653-8860.

**E00712-023**
*A Review of the Bureau of Land Management's Energy Facility Permitting Process.*
4/13/81; 64 pp.
J. P. Clason
**OMB Funding Code/Title:** 14-1110-0-1-302 / Acquisition, Construction, and Maintenance; 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Maintenance; Lands and Realty Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 302; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1732). Mining Claims Rights Restoration Act of 1955, as amended (P.L. 86-507, § 2; 30 U.S.C. 621).
**Availability:** Agency
**Geographic Relevance:** National; State; County

*Abstract:* The goal of the study was to review the energy facility permitting program and to identify potential changes which the Bureau of Land Management can readily influence and/or implement to improve the program. The report identified 30 possible areas for improvement in the energy facility permitting process. Some of the findings dealt with improved paperwork systems and others with management structure and techniques. Some of the recommendations were aimed at improved relations with other Federal agencies or with State governments.

**Agency Contact:** Geological Survey. (202) 343-8838.

**E00712-024**
*District Office/Resource Area Study.*
4/23/81; 170 pp.
Sandra Sacher; Edward Pittman
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Administration and Enforcement
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 301; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1731).
**Availability:** Agency
**Geographic Relevance:** National; State; County

*Abstract:* The District Office/Resource Area (DO/RA) Study team concluded that: (1) DO/RAs are an integral part of the Bureau of Land Management (BLM) organization and should be maintained; (2) there is no strategy and concept for guiding field office organization and management, and the Bureau should adapt a set of policies and practices as guidance to the field; (3) there is considerable role confusion between DO/RAs, and a new set should be adopted; (4) detached Resource Areas (RA) operate more effectively and should be detached whenever economically possible; (5) RAs require adequate support and should be given capabilities and authorities to carry out their programs; (6) span-of-control within District Offices and RAs is excessive and the Offices should be allowed to substructure; and (7) the Bureau's operating systems are having unintended effects on the field organization, and systems should be fully analyzed before approval and subsequent implementation. This report addresses the future role, mission, and functions to be assigned to the Bureaus's 218 DO and RA Office and the policy direction which BLM will take toward managing those offices. The purpose of the study and subsequent report was to analyze and recommend the most effective and cost efficient means of administering the lands and resources which GLM currently administers through its District and Resource Area Offices.

**Agency Contact:** Geological Survey. (202) 353-6825.

**E00712-025**
*Improvements Needed in Managing Federal Coal Mapping Contracts.* (EMD-81-38).
5/7/81; 11 pp.
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (P.L. 45-82, § 1; 20 Stat. 394; 43 U.S.C. 31).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* A review was made of contract management practices with respect to the purchase of maps at the U.S. Geological Survey. Shortcomings included a questionable basis for awarding and amending contracts, vague contract provisions, lack of other guidance for contract administration, and inadequate cost estimating and contract monitoring. In addition to the award of a sole-source contract without adequate justification and modification of two contracts without seeking outside competition, ten contractors were orally requested to make major changes in the scope of their contracts which later resulted in significant cost increases. Contract monitors and program officials were not adequately trained, and there were no written guidelines for contract administration. The statements of work were not adequate, resulting in variable standards, delays, and reduced map quality. A program manual was not published until work on all the contracts was nearly completed. Cost overruns resulted from improper estimations of cost, delays caused by agency planning, and frequent changes in the basic format of the maps. The Secretary of the Interior should: (1) train contracting personnel, including designated contract monitors, prior to their appointments; (2) require personnel to organize, assemble, and manage available resource data prior to contracting; (3) devise specific contract provisions; (4) assure that sufficient efforts are made to comply with Federal procurement regulations in securing competition on all contracts and major contract changes; (5) assure that contracts are properly monitored; and (6) use fixed-price contracts rather than cost-plus-fixed-fee contracts.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E00712-026**

*Followup on Actions Taken in Response to GAO Recommendations concerning Interior's March 1979 Shut-In and Flaring Wells Report.*
(EMD-81-23).
11/25/80; 15 pp.
**OMB Funding Code/Title:** 14-0804-0-1-306 / Surveys, Investigations, and Research; 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Conservation of Lands and Minerals; Energy and Minerals Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of March 3, 1879 (P.L. 45-82, § 1; 20 Stat. 394; 43 U.S.C. 31). Minerals Act of 1947, as amended (P.L. 80-291, as amended by; P.L. 95-352; 30 U.S.C. 601). Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2; 67 Stat. 462; 43 U.S.C. 1331-1343).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The U.S. Geological Survey is responsible for leasing, regulating, and supervising prospecting on outer continental shelf (OCS) lands. *Abstract:* In its review, GAO found that the U.S. Geological Survey's monitoring efforts regarding OCS shut-in well problems and restoration dates do not provide an independent assessment or periodic questioning of the validity of operator-reported conditions and estimates. In the area of natural gas flaring, the Survey's monitoring efforts are unsystematic and undocumented. The Survey needs more information to decide whether to approve operators' requests for long-term gas flaring and to determine whether unreported emergency flaring is occurring. The survey also needs to follow up to ensure that operators suspected of excessive flaring have actually ceased such flaring. The Department of the Interior has not complied with its legislated mandate because the report was not issued in the required timeframe, and the actions taken to prepare it leave much to be desired. Based on the manner in which shut-in and flaring data are gathered, monitored, and reported by the Department, the oversight needs of Congress are not being met. The Secretary of Interior should instruct the Director of the U.S. Geological Survey to: (1) review supporting data used by OCS operators so as to assess the reasonableness and validity of such decisions; (2) obtain justification from operators who continually extend planned restoration dates; (3) require operators desiring approval of long-term gas flaring to submit all of the information required by OCS Order No. 11 as necessary for deciding whether to grant such approval; (4) establish a more systematic and documented approach to monitoring long-term approvals for compliance with approval conditions; (5) follow up on operators suspected of excessive flaring to ensure that such flaring ceases; and (6) implement a followup program to ensure that no future utility wells that can be plugged and abandoned are reviewed and, where appropriate, plugged and abandoned, or modify existing regulations if it is believed enforcement of the regulation is inappropriate.

**Agency Contact:** General Accounting Office (202) 275-3678.

## BUREAU OF INDIAN AFFAIRS

**E00713-001**

*Forestry Program Review: Makah Reservation, Olympia Peninsula Agency.*
**OMB Funding Code/Title:** 14-2100-0-1-302 / Operation of Indian Programs
**Program:** Natural Resources Development: Forestry and Agriculture
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13). Act of June 18, 1934 (P.L. 73-383, § 6; 48 Stat. 986; 25 U.S.C. 466).
**Availability:** Agency
**Geographic Relevance:** Makah Reservation

*Abstract:* There is no timber sale plan in existence, and a need exists to prepare one. Timber sale administration and presale layout are technically sound. Problems in collections have been corrected partially. There is a need for hydrological input into a management plan due to drinking water problems at Neah Bay. There is no forest development plan available. Inventory training is needed, and a management plan should be developed for remaining timber as soon as possible.

**Agency Contact:** Bureau of Indian Affairs. (FTS) 429-6804.

**E00713-002**

*Final Report, Forestry Program Review: Quinault Reservation, Olympia Peninsula Agency.*
7/81; 70 pp.
**OMB Funding Code/Title:** 14-2100-0-1-302 / Operation of Indian Programs
**Program:** Natural Resources Development: Forestry and Agriculture
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13). Act of June 18, 1934 (P.L. 73-838, § 6; 48 Stat. 986; 25 U.S.C. 466).
**Availability:** Agency
**Geographic Relevance:** Quinault Reservation

*Abstract:* Present forest management is on allotment by allotment basis. This method of timber harvest provides little emphasis on protecting the forest. The staff is doing an excellent job considering the ownership pattern. All owners should have input into management. A commitment is needed to combine tribal and Bureau of Indian Affairs forest and level management. The Quinault Reservation needs a second growth management policy in place as soon as possible.

**Agency Contact:** Bureau of Indian Affairs. (FTS) 429-6804.

### E00713-003

*Administrative Review of Navajo Area Education Office and Agencies Shiprock, Crown Point and Ft. Defiance.*
8/81
Noah Allen
**OMB Funding Code/Title:** 14-2100-0-1-501 / Operation of Indian Programs
**Program:** Education
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13). Indian Self Determination and Education Assistance Act (P.L. 93-638; 25 U.S.C. 450 et seq.). Johnson-O'Malley Act, as amended (P.L. 73-167; 25 U.S.C. 452). Education Amendments of 1978 (P.L. 95-561; 20 U.S.C. 821).
**Availability:** Agency
**Geographic Relevance:** Navajo area

*Abstract:* Navajo Area office, Fort Defiance, and Federal programs are seriously lacking in management leadership. Shiprock and Eastern are doing outstanding work. It is recommended that the area Education Program Administrator, Fort Defiance Superintendent of Education, and the Federal Programs Coordinator have 6 months to make recommended improvements.

**Agency Contact:** Bureau of Indian Affairs. (202) 343-2175.

### E00713-004

*Spokane Agency Forestry Program Review.*
**OMB Funding Code/Title:** 14-2100-0-1-302 / Operation of Indian Programs
**Program:** Natural Resources Development: Forestry and Agriculture
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13). Act of June 18, 1934 (P.L. 73-383, § 6; 48 Stat. 986; 25 U.S.C. 466).
**Availability:** Agency
**Geographic Relevance:** Indian Reservation

*Abstract:* A need exists to prepare a slash treatment addendum to State fire agreement. In thinning, consideration must be given to removing some trees six inches and over. Recommendations are to upgrade fire management offices and a new staff person (GS-11) to prepare Prescribed Burn Plan prior to next burning season.

**Agency Contact:** Bureau of Indian Affairs. (FTS) 492-2214.

### E00713-005

*Forestry Program Review: Southern California Agency.*
**OMB Funding Code/Title:** 14-2100-0-1-302 / Operation of Indian Programs
**Program:** Natural Resources Development: Forestry and Agriculture
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13). Act of June 18, 1934 (P.L. 73-383, § 6; 48 Stat. 986; 25 U.S.C. 466).
**Availability:** Agency
**Geographic Relevance:** Indian Reservation

*Abstract:* An additional full time forestry technician program should be established. The mission must be developed to meet current activities, and better communications are needed between Area and Agency. A forest inventory is needed on forested reservations and presale cruise methods need to be developed for fire wood sales. There have been significant accomplishments in the fuels management program.

**Agency Contact:** Bureau of Indian Affairs. (FTS) 392-9320.

### E00713-006

*Bureau of Indian Affairs, Housing Improvement Program Review, Minneapolis Area.*
5/81; 18 pp.
G. Ronald Peake
**OMB Funding Code/Title:** 14-2100-0-1-452 / Operation of Indian Programs
**Program:** Indian Services: Housing
**CFDA NO.:** 15.141
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13).
**Availability:** Agency
**Geographic Relevance:** Minnesota; Wisconsin; Michigan

*Program Objectives:* The Bureau of Indian Affairs Housing Improvement Program (HIP) is a repair and renovation program of existing housing on Indian reservations and in Indian communities. The HIP also provides for the construction of some new homes and assists qualified families in making down payments for the purchase of new houses. This program is aimed at improving the standards of housing for those Indian people who are not qualified to receive this assistance from any other source. *Abstract:* A Housing Program review was conducted in the Bureau's Minneapolis Area, which covers the states of Minnesota, Michigan, and Wisconsin. It was found that the program in this area is being administered well, with care and professionalism. However, a few places need improved documentation of applicant eligibility data. It also appears that the program and its objectives need to be explained further both to tribes and to participating families by the Bureau field housing staff. The Bureau's role in the inspection of construction projects should be defined more clearly.

**Agency Contact:** Bureau of Indian Affairs. (202) 343-4876.

### E00713-007

*Bureau of Indian Affairs, Housing Improvement Program Review, Phoenix Area.*
3/81; 33 pp.
Meline P. Parker
**OMB Funding Code/Title:** 14-2100-0-1-452 / Operation of Indian Programs
**Program:** Indian Services: Housing
**CFDA NO.:** 15.141
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13).
**Availability:** Agency
**Geographic Relevance:** Arizona; Nevada; Utah

*Program Objectives:* The Bureau of Indian Affairs' Housing Improvement Program (HIP) is a repair and renovation program of existing housing on Indian reservations and in Indian communities. The HIP also provides for the construction of some new homes and assists qualified families in making down payments for the purchase of new houses. This program is aimed at improving the standards of housing for those Indian people who are not qualified to receive this assistance from any other source. *Abstract:* A housing program review was conducted in the Bureau's Phoenix Area, which covers the states of Arizona, Nevada, and a portion of Utah. It appears that the program is administered in general within the established guidelines. The major problem appears to be the lack of Housing Improvement

Program funding, resulting in the program not being used effectively for repairs to standard condition.

**Agency Contact:** Bureau of Indian Affairs. (202) 343-4876.

**E00713-008**
*Anadarko Area Housing Evaluation.*
2/81; 3 pp.
Monte McMichael
**OMB Funding Code/Title:** 14-2100-0-1-452 / Operation of Indian Programs
**Program:** Indian Services: Housing
**CFDA NO.:** 15.141
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13).
**Availability:** Agency
**Geographic Relevance:** Oklahoma

*Program Objectives:* The Bureau of Indian Affairs' Housing Improvement Program (HIP) is a repair and renovation program of existing housing on Indian reservations and in Indian communities. The HIP also provides for the construction of some new homes and assists qualified families in making down payments for the purchase of new houses. This program is aimed at improving the standards of housing for those Indian people who are not qualified to receive this assistance from any other source. *Abstract:* A housing program review was conducted in the Bureau's Anadarko Area Office, which covers western Oklahoma. It was found that the program is administered at an acceptable level. However, the absence of an Area Housing Officer is hampering program accomplishments. The agencies and tribes have no central point from which to receive policy guidance and direction.

**Agency Contact:** Bureau of Indian Affairs. (202) 343-4876.

**E00713-009**
*Billings Area Housing Evaluation.*
12/80; 3 pp.
Monte McMichael
**OMB Funding Code/Title:** 14-2100-0-1-452 / Operation of Indian Programs
**Program:** Indian Services: Housing
**CFDA NO.:** 15.141
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Snyder Act (P.L. 67-85; 42 Stat. 208; 25 U.S.C. 13).
**Availability:** Agency
**Geographic Relevance:** Montana; Wyoming

*Program Objectives:* The Bureau of Indian Affairs' Housing Improvement Program (HIP) is a repair and renovation program of existing housing on Indian reservations and in Indian communities. The HIP also provides for the construction of some new homes and assists qualified families in making down payments for the purchase of new houses. This program is aimed at improving the standards of housing for those Indian people who are not qualified to receive this assistance from any other source. *Abstract:* A housing program review was conducted in the Bureau's Billings Area, which covers the states of Montana and Wyoming. With the exception of a serious funding problem in one of the Agencies, the Billings Area housing program is well administered.

**Agency Contact:** Bureau of Indian Affairs. (202) 343-4876.

**E00713-010**
*Inappropriate Use of an Indian Trust Fund To Subsidize BIA Activities.* (FGMSD-80-78).
10/7/80; 21 pp. + app. (4 pp.)
**OMB Funding Code/Title:** 14-9973-0-7-452 / Miscellaneous Trust Funds: Tribal Trust Funds
**Program:** Miscellaneous Permanent
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Bureau of Indian Affairs Appropriation Act (P.L. 64-80; 25 U.S.C. 123). Indian Appropriation Act (25 U.S.C. 155).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Indian Moneys, Proceeds of Labor Trust Fund is supposed to finance the Bureau of Indian Affairs' operation of Indian schools and agencies which should generate the trust fund's revenue. *Abstract:* The Bureau uses the fund to support other administrative activities that are funded directly by appropriations. Contrary to law, trust fund revenue is generated from sources unrelated to authorized trust fund activities. Although the fund should not finance the Bureau's operating expenses, it was used for such purposes. It was also used as a revolving fund to finance activities that support the Bureau's operations, other Federal agencies, and/or private organizations. Bureau officials told GAO that the trust fund was used for administrative expenses when appropriated funds ran out. By doing so, the Bureau used the fund to circumvent attempts by Congress to reduce the Bureau's administrative costs. The Bureau's appropriations accounting structure has procedures for handling reimbursements for goods and services. The trust fund is no longer needed to account for expenses and revenue of Indian agencies and schools operated by the Bureau. Congress should repeal legilation which authorizes the Indian Moneys, Proceeds of Labor Trust Fund and then, in consultation with the Bureau of Indian Affairs, it should transfer moneys to appropriate sources, such as other Indian trust funds, or to the Treasury as miscellaneous receipts. The Secretary of the Interior should require the Bureau to follow applicable laws and regulations to manage the types of revenue that have been placed in the trust fund and make sure the amounts of revenues from such sources are fully disclosed to Congress. The Secretary should also make certain the Bureau's revised accounting system, to be submitted to GAO for approval, includes adequate fund controls to keep its organizational costs within the amounts budgeted.

**Agency Contact:** General Accounting Office (202) 634-5217.

## BUREAU OF LAND MANAGEMENT

**E00714-001**
*Environmental and Other Problems Along the Alaska Pipeline Corridor.* (EMD-81-69).
4/8/81; 9 pp.
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Energy and Minerals Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976, as amended (P.L. 94-579, title III, § 302; 90 Stat. 2762; 43 U.S.C. 1732). Trans-Alaska Pipeline Authorization Act (P.L. 93-153; 87 Stat. 594; 43 U.S.C. 1651).
**Availability:** GAO
**Geographic Relevance:** State

*Abstract:* Stipulations incorporated in the grant of the right-of-way issued to the State of Alaska for the haul road of the pipeline require that all operations be conducted to minimize environmental damage and to protect wildlife and human beings. However, GAO found that: (1) fish passage has been blocked; (2) erosion has threatened haul road integrity; and (3) the road is sinking as underlying permafrost melts. Improper road maintenance and inadequate culverts have contributed to these problems, some of which have gone unresolved for more than 6 years. The Bureau of Land Management (BLM) is responsible for monitoring adherence to the haul road right-of-way grant and has worked with the State of Alaska to resolve some of the environmental problems. The State of Alaska developed a remedial action plan to correct some of the problems. However, the plan does not address all haul road deficiencies, and action on those which it does address has not been taken in a timely manner. The BLM land use plan for Federal lands adjacent to the haul road is based on the short-term assumption that the haul road north of the Yukon River will not be open to the general public until completion of the gas pipeline construction. Yet, a recent court decision may result in the haul road opening as early as this summer. Under the present land use plan, few haul road facilities or services will be available when the road is opened, with consequent environmental damage. The Secretary of the Interior should direct BLM to work with the State of Alaska in developing a plan which provides for the correction of haul road deficiencies. The plan should prioritize the improvements needed with preferred start and completion dates for each. In addition, the Secretary should direct BLM to revise its land use plan for Federal lands adjacent to the haul road and take into consideration State plans for public travel in the near future.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E00714-002**
*The Impact of Geothermal Development on Stockraising Homestead Landowners.* (EMD-81-39).
4/16/81; 43 pp. + app. (9 pp.)
**OMB Funding Code/Title:** 14-1109-1-2-302 / Management of Lands and Resources
**Program:** Energy and Minerals Management
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Geothermal Steam Act of 1970, as amended (P.L. 91-581, § 2-27; 84 Stat. 1566; 30 U.S.C. 1001-1025). Geothermal Energy Research, Development and Demonstration Act of 1974 (P.L. 93-410, § 103; 88 Stat. 1082; 30 U.S.C. 1123, 1161).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program aims to reduce economic impediments inhibiting development of geothermal energy. *Abstract:* The Federal Government does not have the responsibility to negotiate what, if any, compensation is appropriate for owners of stockraising lands because geothermal development takes place on their lands. Whether or not Federal leasing takes place on their lands, owners of stockraising lands could be adversely affected by geothermal development activity taking place on the surrounding private, State, and Federal lands. The impacts could be greater if their land is leased. While protection bonds have been obtained, compensation agreements have been worked out between surface owners and lessees for only five of the nine leases issued so far. The landowners are concerned that their interests are adequately protected, and even profitable, as a result of geothermal development on and around their lands. It is doubtful that they will be satisfied with compensation that is less than the annual rentals and royalties they were to receive before the decision. The rents and royalties now go to the Federal Government. The landowners, under existing legislation, are entitled to compensation only for damages to their crops and tangible improvements. The Secretary of the Interior should: (1) require that the Bureau of Land Management (BLM) develop specific procedures for notifying surface owners of lease sales and the issuance of leases involving their land for geothermal as well as other mineral development; (2) take what steps he can to encourage lessees/developers and surface owners to enter into agreements concerning payment for damages to crops and other tangible improvements; (3) consider the BLM interpretation of the term tangible improvement as set out in the BLM memorandum of December 21, 1979; and (4) consider the extent to which compensation for indirect damages to tangible improvements should be allowed and whether the Stockraising Homestead Act should provide compensation for a decrease in the value of land and interference with its use and enjoyment.

**Agency Contact:** General Accounting Office (202) 275-3678.

## HERITAGE CONSERVATION AND RECREATION SERVICE

**E00715-001**
*Need To Reexamine the Federal Role in Planning, Selecting, and Funding State and Local Parks.* (CED-81-32).
4/22/81; 44 pp. + app. (77 pp.)
**OMB Funding Code/Title:** 14-5005-0-2-303 / Land and Water Conservation Fund
**Program:** Assistance to States
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Land and Water Conservation Fund Act of 1965, as amended (P.L. 88-578, title I, § 6; 78 Stat. 897; 16 U.S.C. 4601-8).
**Availability:** GAO
**Geographic Relevance:** State

*Abstract:* GAO assessed how well the Heritage Conservation and Recreation Service (HCRS) has administered the share of a fund established under the Land and Water Conservation Fund Act of 1965 which was spent for State and local outdoor recreation to evaluate the basis for making grants from the fund and to provide recommendations to help guide future public funding of park and recreational land facilities. Under the Act, these plans must establish a framework for identifying recreational demands and needs and provide a basis for funding projects. Improvements are needed in State planning methods and in project selection, approval, and funding. HCRS and States also need to develop methods to evaluate the effectiveness of projects financed through the fund as a basis for subsequent planning. Congress should accept the President's proposed elimination of funding to States for recreational projects from the Land and Water Conservation Fund because States are becoming dependent on Federal funding sources for their outdoor recreation facilities. Should the fund continue, Congress should review the Land and Water Conservation Fund Act's matching requirement and the Act's corollary restriction against using Federal funding sources to satisfy the match. As part of this review, Congress should decide whether the matching requirement should be eliminated or modified so that the match must be satisfied by State or local origin funds and resources, exclusive of funds available under other Federal grant-in-aid programs. If the matching requirement is retained or modified, Congress should authorize the Secretary of the Interior to waive all or part of the required match for fiscally stressed grantees. Should the fund continue, Congress should amend the Land and Water Conservation Fund Act to provide the Secretary with explicit authority to discontinue funding projects in whole or in part in States where it is determined that existing projects are not adequately operated and maintained.

**Agency Contact:** General Accounting Office (202) 376-8212.

## BUREAU OF RECLAMATION

**E00716-001**
*Review of Construction Contracting Process.*
8/81; 15 pp.
Carl O. Rowe
**OMB Funding Code/Title:** 14-0684-0-1-301 / Construction Program
**Program:** Construction
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Reclamation Act of 1902 (P.L. 57-161, § 1; 43 U.S.C. 391).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The evaluation was conducted during July 1981 to assess issues resulting from the reorganization which decentralized construction contract administration (December 1979). The purpose of the decentralization was to provide clear cut accountability and to increase program accomplishment. A report is in preparation.

**Agency Contact:** Bureau of Reclamation. (202) 343-6833.

**E00716-002**
*Paperwork and Information Management Evaluation.*
In process
**OMB Funding Code/Title:** 14-5065-0-2-301 / General Administrative Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Second Deficiency Act, Fiscal Year 1924 (P.L. 68-292, § 4; 43 Stat. 704; 43 U.S.C. 377).
**Availability:** Agency

*Abstract:* The study is an evaluation and analysis of the Bureau of Reclamation's paperwork and information management functions, policies, and procedures. The objective is to identify deficiencies and to develop a plan of action for improvement in the Bureau's policies and procedures for handling, processing, and managing information.

**Agency Contact:** Bureau of Reclamation. (202) 343-4247.

**E00716-003**
*Delta Support Special Study.*
In process
**OMB Funding Code/Title:** 14-5060-0-2-301 / General Investigations
**Program:** Plan Formulation Investigations
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Reclamation Act of 1902 (P.L. 57-161, § 1; 43 U.S.C. 391).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** State

*Abstract:* The study will determine continued relevance to Reclamation program in the State of California, future funding level, and appropriate account category.

**Agency Contact:** Bureau of Reclamation. (202) 434-5226.

**E00716-004**
*Colorado River Salinity Control Program Effectiveness Study.*
5/22/81; 35 pp.
Brent Paul
**OMB Funding Code/Title:** 14-0684-2-1-301 / Construction Program
**Program:** Construction (Water Quality Improvement)
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Colorado River Basin Salinity Control Act (P.L. 93-320, title I, § 101; 88 Stat. 266; 43 U.S.C. 1571).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Colorado River Basin

*Abstract:* This report was initiated in response to concerns that the Colorado River Salinity Control Program was ineffective in meeting its defined requirements and that the management and organizational structure were primary causes. This program which affects seven Western States and is integrally intertwined with other water development of the region is responsible for planning and implementing salinity control projects in the Colorado River Basin. Findings included past problems in priorities, resource allocation, new technology development, and management authority and accountability. Conclusions include that recent progress is markedly improved over earlier times and that decisions, priorities, and actions were not always communicated well and therefore not in concert. Recommendations centered around "non-structural" alternatives which tightened up priorities, communications, resource allocations, and some procedural aspects of the program. It was felt that reorganization or personnel change was not in order.

**Agency Contact:** Bureau of Reclamation. (202) 343-6833.

**E00716-005**
*Federal Charges for Irrigation Projects Reviewed Do Not Cover Costs.*
(PAD-81-07).
3/3/81; 45 pp. + 2 app. (108 pp.)
**OMB Funding Code/Title:** 14-0684-0-1-301 / Construction Program
**Program:** Construction
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Reclamation Act of 1902 (P.L. 57-161, § 1; 32 Stat. 388; 43 U.S.C. 391).
**Availability:** GAO
**Geographic Relevance:** National; State; Congressional District

*Program Objectives:* The Bureau of Reclamation plans, constructs, and operates facilities to irrigate lands, furnish municipal and industrial or other water supplies, and develop related hydroelectric power and flood control in the 17 Western States and Hawaii. *Abstract:* The Water and Power Resources Service (WPRS) is responsible for most Federal irrigation projects and charges beneficiaries for the use of water. GAO reviewed several WPRS projects under construction to determine: (1) what charges will be made for the water; (2) to what extent the charges will cover the costs to the Federal Government for providing the water; and (3) whether farmers could pay more for the water without impairing their operations or seriously damaging their profits. Legislation originally stipulated that the charges for Federal water should return all the costs of building the irrigation projects; however, subsequent laws have not required certain beneficiaries to repay their share in full. WPRS fixes a price for its irrigation water according to the farmer's ability to pay for the water. This is the amount left over from an average farmer's gross income after deducting all production costs. This amount is much less than the Federal Government's cost of producing the water. A GAO economic analysis indicated that charging full cost for the water at a 7.5% interest level would be too expensive for farmers to afford Federal water. GAO found that charging a full-cost price without the interest charge, called the interest-subsidy price, would lower the cost of irrigated agriculture and increase yield enough so that farmers could probably increase their net income by buying Federal water. The Secretary of the Interior should direct the Commissioner of WPRS to perform an economic analysis of water projects not yet under construction that includes estimates: (1) based on the full cost of water to the potential irrigators, including interest, of constructing the irrigation facilities at WPRS projects; (2) of the increases in yields from only the acres that will actually receive project water; and (3) of the potential change in the project farmers' net incomes if they use Federal water to increase production.

**Agency Contact:** General Accounting Office (202) 275-3588.

## OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT

### E00722-001

*Evaluation of the Office of Surface Mining's Mining and Reclamation Review Process.* (PE-80-6).
8/80; 12 pp.
Joseph Chesser
**OMB Funding Code/Title:** 14-1801-0-1-302 / Regulation and Technology
**Program:** Federal Regulatory Programs
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Surface Mining Control and Reclamation Act of 1977, as amended (P.L. 95-87, title V, § 502-504; P.L. 95-343; 91 Stat. 472, 510; 30 U.S.C. 1252-1254, 1272-1273, 1281).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Office of Surface Mining's (OSM's) responsibilities include the approval of coal mining activities on Federal lands or involving Federal coal under private land for which a mining operator has a valid lease. Following lease acquisition, the operator develops and submits a detailed mining and reclamation plan (MRP) that serves as the permit application. OSM reviews the MRP permit application for technical and legal adequacy and conducts the NEPA compliance. *Abstract:* The evaluation is to identify management problems and areas where OSM is not meeting its responsibilities of the mine plan review process. The principal deficiencies resulted from a failure of regional management to establish consistent schedules, to provide adequate direction to contractors, to assign experienced project scientists/managers to reviews, and to delegate sufficient authority. To increase regional efficiency, it was recommended that steps be taken to alleviate the problems cited.

**Agency Contact:** Office of Surface Mining Reclamation and Enforcement. (202) 343-5401.

### E00722-002

*Evaluation of OSM's Grants Management.* (PE-81-2).
9/80; 37 pp.
Delleane Tolliver
**OMB Funding Code/Title:** 14-1801-0-1-302 / Regulation and Technology; 14-5015-0-2-302 / Abandoned Mine Reclamation Fund
**Program:** State Regulatory Program Grants; Mineral Institutes; State Reclamation Program Grants
**CFDA NO.:** 15.250; 15.251; 15.252
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Surface Mining Control and Reclamation Act of 1977, as amended (P.L. 95-87, title VII, § 705; 91 Stat. 520; 30 U.S.C. 1295, 1298). (P.L. 95-87, title III, § 306; 91 Stat. 451, 452; 30 U.S.C. 1226). (P.L. 95-87, title IV, § 402; 91 Stat. 457; 30 U.S.C. 1232, 1235).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Office of Surface Mining (OSM) is responsible for fostering and supporting State governments and mineral resources/research institutes in the development of State regulatory programs and research projects concerning mining and reclamation. These programs represent OSM Federal assistance activity in grants and cooperative agreements with State regulatory agencies, colleges, and universities. *Abstract:* The evaluation found that OSM's grants management process was ineffective due to inadequate guidance and direction from OSM headquarters. Agency-wide policy guidance was needed because inconsistencies existed across OSM regional and headquarters offices in grant program administration and in policy interpretation. To alleviate these problems, it was recommended that grant policy and administration be centralized in headquarters.

**Agency Contact:** Office of Surface Mining Reclamation and Enforcement. (202) 343-5401.

### E00722-003

*Organizational Analysis of the Office of Surface Mining.* (PE-81-1).
3/81
Victor Christiansen
**OMB Funding Code/Title:** 14-1801-0-1-302 / Regulation and Technology; 14-5015-0-2-302 / Abandoned Mine Reclamation Fund
**Program:** All Programs
**CFDA NO.:** 15.250; 15.251; 15.252
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Surface Mining Control and Reclamation Act of 1977, as amended (P.L. 95-87, title II, § 201; 91 Stat. 449; 30 U.S.C. 1211 et seq.). (P.L. 95-87, title IV, § 401; 91 Stat. 456; 30 U.S.C. 1231 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Office of Surface Mining (OSM) was created to assist States to develop and implement their own regulatory programs and to promote reclamation of previously mined areas. OSM will implement a Federal program in a State only when the State has failed to submit an acceptable program. OSM also has responsibility for regulating surface coal mining on Indian and Federal lands. *Abstract:* The study is to evaluate OSM's existing organization and relate it to future roles and responsibilities under the permanent program, to suggest appropriate change options in light of OSM's evolving mission, and to submit recommendations, if appropriate, to the Director for restructuring the agency. The study recommended realignment of headquarters functions to provide for three assistant directorates rather than five and to strengthen the Office of the Director in the areas of regulatory control, correspondence control, and program evaluation. The study recommended abolishing the existing five regional offices and replacing them with six field offices and two technical service centers.

**Agency Contact:** Office of Surface Mining Reclamation and Enforcement. (202) 343-5401.

### E00722-004

*Proposed Survey of State Enforcement Procedures.*
Victor Christiansen
**OMB Funding Code/Title:** 14-1801-0-1-302 / Regulation and Technology

**Department of the Interior: Office of Surface Mining Reclamation and Enforcement**

**Program:** State Regulatory Program Grants
**CFDA NO.:** 15.250
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Surface Mining Control and Reclamation Act of 1977, as amended (P.L. 95-87, title VII, § 703; 91 Stat. 520; 30 U.S.C. 1295).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* Under the interim regulatory program, the Office of Surface Mining (OSM) was responsible for assessing civil penalties for violations by permittees of permit conditions and for enforcing other provisions contained in Public Law (P.L.) 95-87 and the implementing regulations. However, as States obtain primacy under the permanent regulatory orogram, the States will assume primary responsibilities for administering P.L. 95-87. Therefore, OSM should be in a position to assist States in planning and implementing their enforcement programs. *Abstract:* The overall objective in performing this survey is to assist the Inspection and Enforcement Division in developing and disseminating information to States to assist them in developing and modifying their enforcement procedures and in instituting civil penalty assessment programs. The survey will make recommendations for improving the process.

**Agency Contact:** Office of Surface Mining Reclamation and Enforcement. (202) 343-5401.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-002, E99900-003, E99900-004, E99900-041, E99900-042, E99900-044, E99900-045, E99900-048, E99900-051, E99900-055, E99900-056, E99900-057, E99900-061, E99900-063, E99900-064, E99900-065, E99900-066, E99900-069, E99900-070, E99900-071, E99900-072, E99900-073, E99900-074, E99900-079, E99900-080, E99900-084.

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# DEPARTMENT OF JUSTICE

**E00800-001**
*The Department of Justice Can Do More To Help Improve Conditions at State and Local Correctional Facilities.* (GGD-80-77).
9/15/80; 52 pp. + app. (12 pp.)
**OMB Funding Code/Title:** 15-1020-0-1-752 / Support of United States Prisoners; 15-1060-0-1-753 / Salaries and Expenses; 15-1004-0-1-754 / National Institute of Corrections
**Program:** Care of U.S. Prisoners in Non-Federal Institutions; Institution Administration and Maintenance; National Institute of Corrections

**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Military Functions Appropriations Act, 1946 (P.L. 80-766; 18 U.S.C. 4002). Act of June 25, 1948 (P.L. 80-772; 18 U.S.C. 4001). 18 U.S.C. 4351-4355.

**Availability:** GAO

**Geographic Relevance:** National

*Abstract:* Unsafe, unsanitary conditions in many State prisons and local jails endanger the health and well-being of inmates, correctional staff, and visitors. Correctional institutions need adequate maintenance programs, trained personnel, and inspection programs which can detect deficiencies and ensure that they are corrected. The Attorney General should: (1) expand the role of the Civil Rights Division so that it assists troubled institutions desiring assistance in solving environmental health problems; (2) upgrade the Marshals Service's jail inspection services program by including better training, using its resources and expertise to assist jail administrators and inspectors in improving their effectiveness, and exploring the possibilities of increased coordination and cooperation with State and local inspection agencies; (3) direct the Bureau of Prisons to work with the National Institute of Corrections to set up a mechanism for disseminating information on its environmental health experience to correctional officers at all types of institutions, and for opening more Bureau training to State and local officials; (4) encourage and assist State and local officials to develop maintenance programs by directing Law Enforcement Assistance Administration to support the development of maintenance standards to be used as models by correctional officials and of detailed guidelines which will assist administrators in implementing plans to meet the standards; (5) establish a program within the National Institute of Corrections for disseminating information regarding equipment and materials suitable for correctional facilities; and (6) encourage the National Institute of Corrections to expand its environmental health training programs to reach a larger number of correctional officials and include a wider range of safety and sanitation programs.

**Agency Contact:** General Accounting Office (202) 724-7790.

## CIVIL DIVISION

**E00802-001**
*Analysis of the Civil Division Word Processing Initiative.*
8/24/81; 50 pp.
Staff of Office of Planning, Policy & Management
**OMB Funding Code/Title:** 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities
**Program:** Claims, Customs, and General Civil Matters
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612; 28 U.S.C. 514-520).
**Availability:** Agency

*Abstract:* For the majority of video-screen word processors in headquarters, the Civil Division has been successful in obtaining highly satisfactory levels of productivity; overall productivity has increased significantly over Mag Card equipment. The Division should continue to work to identify means of further increasing secretarial productivity, especially in the field. As a further direction of the Division's word processing program, systems support staff will work closely with IBM to develop an overall plan to integrate Division computer and word processing systems.

**Agency Contact:** Civil Division. (202) 633-3309.

## CRIMINAL DIVISION

**E00804-001**
*Automated Litigation Support Project Assessment: Central States Pension Fund Case.*
12/80; 32 pp.
Merle Frank
**OMB Funding Code/Title:** 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities
**Program:** Criminal Matters
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-773; 15 U.S.C. 1171 et seq.). Requested by Criminal Division Management.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objectives of the program are to: provide computer printouts which illustrate the movement of funds between the principals of the investigation and their organizations; provide an on-line hypothesis testing capability for use in reconstructing transactions between the principals of the investigation and their organizations; and provide prosecutors with demonstrative exhibits of computer-detected evidence correlations for use in grand jury and trial presentations. *Abstract:* The report assesses the computer support provided to Federal prosecutors in the Central States Pension Fund case. Covered is the genesis of the project, an overview of the system and its operation, a summary of the system's development and funding, the status of the case, a description of the project's objectives, and a discussion of the various problems which were encountered by personnel working on the project.

**Agency Contact:** Criminal Division. (202) 633-5745.

**E00804-002**
*Automated Litigation Support Project Assessment: Georgia Bank Fraud Case.*
1/81; 20 pp.
Merle Frank
**OMB Funding Code/Title:** 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities
**Program:** Criminal Matters
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 611; 31 U.S.C. 501-526). Requested by Criminal Division Management.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objectives of the program are to: provide agents, auditors, prosecutors, and the grand jury with printouts showing bank account deposits, withdrawals, and loan transactions by person and date (this information enabled the investigation team to trace the flow of funds and identify possible cause and effect relationships which indicate potential criminal activity); and provide prosecutors with demonstrative exhibits for use as evidence in court proceeds after the indictment is returned. *Abstract:* The report assesses the computer support provided to Federal prosecutors in the Georgia Bank Fraud case. Covered is the genesis of the project, an explanation of the computer system's development and operation, and a summary of the system's procedures, objectives, and costs. The outcome of the case is also discussed, as are the various problems which were encountered by personnel working on the project.

**Agency Contact:** Criminal Division. (202) 633-5745.

**E00804-003**
*Justice Needs To Better Manage Its Fight against Public Corruption.* (GGD-80-38).
7/24/80; 37 pp. + 4 app. (29 pp.)
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses
**Program:** Coordination of Investigations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 533).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County; Congressional District

*Program Objectives:* In 1977, the Department of Justice designated public corruption, which is crimes by public officials, as one of the priorities among its law enforcement activities. Justice had already established the Public Integrity Section (PIS) as a focal point for coordinating its attack on public corruption. *Abstract:* GAO found that management and coordination of public corruption activities by PIS need to be improved. PIS needs to effectively plan public corruption efforts and develop accurate and comparable data on these efforts. To insure that public corruption activities are adequately coordinated and managed, the Attorney General should require that: (1) a definition of public corruption be delineated to enable consistent reporting of cases by the U.S. attorneys; (2) a system be developed and implemented to identify and classify public corruption cases to enable future evaluation of the cases handled; and (3) PIS take a more active role in managing the public corruption effort. With regard to the Economic Crime Enforcement Program, the Attorney General should require the development of a plan that will enable Justice to fully evaluate the success of this new program and identify areas where improvements could enhance its efforts. The Attorney General also needs to clarify the roles of this program and its relationship to the responsibilities of PIS.

**Agency Contact:** General Accounting Office (202) 724-7421.

## LAND AND NATURAL RESOURCES DIVISION

**E00805-001**
*Uranium Mill Tailings Liability Report.*
In process
**OMB Funding Code/Title:** 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities
**Program:** Land, Natural Resources, and Indian Matters
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Interior and Insular Affairs; *House* Committee on the Judiciary; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-773; 28 U.S.C. 2410). Uranium Mill Tailings Radiation Control Act of 1978 (P.L. 95-604, § 115; 92 Stat. 3033; 42 U.S.C. 7925b).
**Availability:** Congressional Committees
**Geographic Relevance:** National

*Abstract:* The purpose of the study is: to identify all owners, operators, and those in control of inactive mill sites; and to give a legal analysis of the liability questions related to inactive mill sites. The study is currently in process, and no report is available.

**Agency Contact:** Land and Natural Resources Division. (202) 633-5403.

## FEDERAL BUREAU OF INVESTIGATION

**E00807-001**
*Civil Rights Program.* (62-118506).
2/81; 34 pp.
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses
**Program:** Criminal, Security and Other Investigations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 616; 28 U.S.C. 531-534).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This program attempts to continuously improve the atmosphere in which citizens will be enabled to obtain and maintain their civil rights as guaranteed by the Constitution and laws of the United States.

**Agency Contact:** Federal Bureau of Investigation. (202) 324-2905.

**E00807-002**

*Organized Crime Program.* (62-118458).
1/82; 175 pp.
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses
**Program:** Criminal, Security and Other Investigations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 616; 28 U.S.C. 531-534).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to provide an investigative effort directed against the organized criminal element by the law enforcement community and to preclude organized crime entrenchment and entry into new areas of criminal endeavor. *Abstract:* The report is an evaluation of the investigative effort directed against organized crime and criminal elements by the law enforcement community.

**Agency Contact:** Federal Bureau of Investigation. (202) 324-2905.

**E00807-003**

*Special Agents Should Be Phased Out as FBI Crime Laboratory Examiners.* (GGD-80-60).
7/18/80; 56 pp. + app. (15 pp.)
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses
**Program:** Investigative Support
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 533, 534).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Within the criminal justice community, the high costs of the special pay and retirement benefits granted to law enforcement officers have prompted analysis of the need for officers to staff support positions. Of the four major Federal crime laboratories, only the Federal Bureau of Investigation (FBI) uses special agents as laboratory examiners. The FBI believes that special agent examiners bring an extra dimension to the analysis of physical evidence. It claims that agent/examiners provide superior examination services, make better court witnesses, and perform better field support functions. While having special agents as examiners has some benefits, the benefits are largely intangible and infrequent and, therefore, do not outweigh the added costs. The FBI laboratory is concerned that civilian staffing would lead to personnel turnover, resulting in an unstable workforce and high training costs. However, other Federal crime laboratories report no problems in retaining personnel. The use of special agent personnel impose significant additional costs compared to civilian personnel. These costs arise because criminal investigators are usually higher graded and receive special retirement benefits. GAO estimates that annual cost savings of over $.5 million are possible. GAO recommends that the Attorney General direct the FBI to develop and implement a plan leading to the orderly transition to a civilian workforce in the FBI crime laboratory.

**Agency Contact:** General Accounting Office (202) 633-1559.

## BUREAU OF PRISONS

**E00808-001**

*CIES Evaluation of NARA (Narcotic Addict Rehabilitation Act).*
1/78
Thomas Kane; Paul Lee
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 847; 18 U.S.C. 4001, 4041, 4042).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the program is to eliminate or reduce drug dependency of inmates with a history of drug abuse. *Abstract:* This descriptive overview of Federal institutions housing Narcotic Addict Rehabilitation Act (NARA) units provides a comparative profile, in terms of social climate, of NARA units at different institutions, and of NARA and non-NARA units at the same institution. Overall, the profiles of NARA units residents and staff are similar to those of non-NARA residents and staff counterparts.

**Agency Contact:** Bureau of Prisons. (202) 724-3121.

**E00808-002**

*Social Climate Effects of Functional Unit Management.*
8/80
Paul Lee
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 847; 18 U.S.C. 4001, 4041, 4042).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the functional unit management program is to improve prison management efficiency and decrease problems by decentralizing management. *Abstract:* Comparisons of social climate were made longitudinally among those institutions with pre- and post-Functional Unit Management profiles and, where possible, cross sectionally among institutions within the same security level.

**Agency Contact:** Bureau of Prisons. (202) 724-3121.

**E00808-003**

*Co-Corrections Evaluation.*
1978; 23 pp.
Helene E. Cavior; Jerome Mabli
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 847; 18 U.S.C. 4001, 4041, 4042).
**Availability:** Agency

*Program Objectives:* The objective of the program is to provide a more humane and safer institution, specifically to reduce homosexual assaults and other incidents. *Abstract:* The study assesses the effect of cocorrections at Federal institutions. An assessment is made of social climate, incident reports, staff and inmate attitudes, and other behavioral measures. Preliminary analyses show that cocorrectional institutions are more humane and safer than single-sex institutions. Several preliminary reports are available.

**Agency Contact:** Bureau of Prisons. (202) 724-3121.

**E00808-004**
*Erhard Seminar Training in a Correctional Institution.*
1980; 115 pp.
Ray Hosford; C. Scott Moss
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 847; 18 U.S.C. 4001, 4041, 4042).
**Availability:** Agency

*Program Objectives:* The purpose of the program was to increase a person's self-awareness. *Abstract:* Self-awareness training was given to 150 inmates. Others served in a control group. Psychological tests reflected some changes; however, the changes did not manifest themselves as differences in psychological measures or in actual behavior.

**Agency Contact:** Bureau of Prisons. (202) 724-3121.

**E00808-005**
*Office of Personnel Management Survey.*
1980
Thomas Kane
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 847; 18 U.S.C. 4001, 4041, 4042).
**Availability:** Agency

*Abstract:* An overview of Office of Personnel Management survey results has been prepared on Federal Prison System (FPS) staff at GS-levels 12 and under. FPS responses were compared with Government-wide and Department of Justice responses in the areas of morale and turnover, role clarity, employee input and influence, organizational effectiveness, performance appraisals and outcomes, and personnel action.

**Agency Contact:** Bureau of Prisons. (202) 724-3121.

**E00808-006**
*Social Skills Training for Offenders in a Drug Abuse Unit.*
Dr. John McSweeny
**Contractor:** West Virginia University; Morgantown, WV
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 847; 18 U.S.C. 4001, 4041, 4042).
**Availability:** Agency

*Program Objectives:* The purpose of the program is to give the inmate skills which will improve his/her ability to cope with his/her life situation upon release. *Abstract:* The report evaluates a social skills training program for inmates.

**Agency Contact:** Bureau of Prisons. (202) 724-3121.

**E00808-007**
*Functional Unit Management: An Evaluation of Organizational Effectiveness.*
1981
Michael Janus
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 847; 18 U.S.C. 4001, 4041, 4042).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The purpose of functional unit management is to improve prison management efficiency and decrease problems by decentralizing management. *Abstract:* Functional Unit Management at Lompoc is evaluated and the impact on "humane control" measured through incident reports and administrative remedies. Interrupted time series analysis was utilized. The results indicate basically no effects for Functional Unit Management on the institutional level of humane control. Broad conclusions, however, are not warranted.

**Agency Contact:** Bureau of Prisons. (202) 724-3121.

**E00808-008**
*Women in Prison: Inequitable Treatment Requires Action.* (GGD-81-6).
12/10/80; 38 pp. + app. (12 pp.)
**OMB Funding Code/Title:** 15-1060-0-1-753 / Salaries and Expenses
**Program:** Inmate Care and Custody
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 18 U.S.C. 4082).
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* Women in correctional institutions do not have access to the same types of facilities, job training, jobs in prison industries, and other services as men prisoners. Inequitable treatment is most prevalent at the State level, but it also exists at the Federal and local levels. Alternatives exist which would provide for more equitable treatment for female offenders without duplicating existing programs and services. These alternatives include sharing facilities and other resources with males and females and involving private industry to provide training and jobs in the institutions. Because of the nonviolent nature of the female offender and the small numbers, community corrections is a possible approach which would draw on existing resources and provide for an environment for greater opportunities for training and jobs which would permit payment of restitution and community service work. The Attorney General should provide the same level of resources and opportunities to females as provided to males. The Bureau of Prisons should develop a strategy for dealing with inequities in the Federal systems and coordinate the strategy with State and local governments on a regional or metropolitan basis. The Attorney General should also require the National Institute of Corrections to perform research and evaluations of innovative approaches to achieve improved services and serve as a clearinghouse for disseminating successful approaches.

**Agency Contact:** General Accounting Office (804) 441-6621; (FTS) 827-6621.

## IMMIGRATION AND NATURALIZATION SERVICE

**E00809-001**
*Border Patrol Resource Allocation: Aircraft Cost Analysis.*
20 pp.
Gary Messina
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Border Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title II, § 287; 8 U.S.C. 1357).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective is to determine the cost effectiveness and efficiency of the Border Patrol air units. *Abstract:* Rotary and fixed wing costs were analyzed as well as pilot costs, contingent liabilities, and improved cost effective maintenance procedures. Safety parameters, contractual parameters, and the reallocation of resources were also addressed. Alien apprehension assists by the air division were determined in the above mentioned regions. This study, however, is the first part of a much larger overall resource effectiveness study of Border Patrol air operations which will be released at a later date.

**Agency Contact:** Immigration and Naturalization Service. (202) 633-4097.

**E00809-002**
*Evaluation of ADIT Card Feature Costs.*
12/17/80; 24 pp.
Wayne McKenna
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Border Enforcement (ADIT-Alien Documentation Program)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title I, § 101; 8 U.S.C. 1101).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* Some general conclusions can be drawn from the study. Although the ADIT card manufacturing process is complex, card feature costs can be reasonably identified. Several features should be eliminated. Elimination of fingerprint coding and personal biographical data would save a considerable amount of money and would not adversely affect the appearance or security of the card. Elimination of these card features coupled with the elimination of card readers in primary would reduce ADIT program costs. If the immigrant visa processing and data entry redundancy are also eliminated, the Immigration and Naturalization Service (INS) could show further cost savings. With fewer card features contract costs could be lowered, fewer INS personnel would be needed, and total ADIT program costs would be substantially reduced.

**Agency Contact:** Immigration and Naturalization Service. (202) 633-4097.

**E00809-003**
*Evaluation of the Up-Front Adjudication Program.*
4/9/81; 26 pp.
Wayne McKenna
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Service to Public (Adjudication Operations)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title II, § 240; 8 U.S.C. 1230).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The evaluation aims to determine if the Up-Front Adjudication (UFA) program is an effective means of expediting adjudication processing without reducing the quality of the work. UFA is timely since the Immigration and Naturalization Service faces severe budget cutbacks in the foreseeable future. Cutbacks would result in increased backlogs unless new ways of providing service to the public are developed. The UFA experiment proved that using contact representatives, immigration inspectors, and immigration examiners to adjudicate readily approvable cases saves much time and better serves the public. This study indicates that the use of immigration examiners to adjudicate readily approvable cases in Boston and Houston would be premature. Although the concept is sound, the UFA Program should be developed first at the contact representative level, then at the immigration inspector level, and perhaps finally at the immigration examiner level. Job refinements and responsibilities must also be redefined and appropriate training for participants in the UFA Program must be developed.

**Agency Contact:** Immigration and Naturalization Service. (202) 633-4097.

**E00809-004**
*Reevaluation of the Effectiveness of Interior Repatriation.*
3/81; 4 pp.
Frank Mahoney
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Detention and Deportation
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title I, § 101; 8 U.S.C. 1101).
**Availability:** Not Publicly Available (Internal Use Only)

**Geographic Relevance:** National

*Abstract:* The objective is to review the earlier interior repatriation study and determine if its findings still remain valid. Interior repatriation is known to be feasible provided it is possible to reach the necessary agreements with the Mexican Government. The previous interior repatriation experiment showed that interior repatriation is an effective deterrent to illegal reentry in that aliens repatriated to the border area reenter illegally about 4.5 times more frequently than those repatriated to the interior. However, while interior repatriation is both feasible and effective, it should probably not be carried out on more than a limited scale because of some practical considerations discussed in the report.

**Agency Contact:** Immigration and Naturalization Service. (202) 633-4097.

**E00809-005**

*Report of the Inspections Program Improvement Study.*
3/81; 46 pp.
Frank Mahoney
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Service to the Public (Naturalization Operation)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title II, § 301-360; 8 U.S.C. 1401-1503).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objective is to identify improvements in the Inspections program. An orderly procedure was developed for the staffing and scheduling of Immigration Inspectors at ports of entry so as to make the best use of limited available inspector positions with least cost. The procedure is presented along with a numerical example taken from actual staffing and scheduling data. A review of preclearance inspection at foreign locations indicated that preclearance is desirable from a facilitation standpoint at selected locations where the necessary agreements can be reached and where the additional expense to Immigration and Naturalization Service can be offset by appropriate payment by the air lines.

**Agency Contact:** Immigration and Naturalization Service. (202) 633-4097.

**E00809-006**

*Prospects Dim for Effectively Enforcing Immigration Laws.* (GGD-81-4).
11/5/80; 29 pp.
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Interior Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title II, § 245-248; 8 U.S.C. 1254-1258).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Immigration and Naturalization Service (INS) has not been able to adequately enforce immigration laws and the prospects for its doing so are dim. The report explains why INS has been unable to stem the growing number of illegal aliens entering the United States. The report also discusses various proposals designed to better control illegal aliens. No recommendations are made.

**Agency Contact:** General Accounting Office (202) 633-1559.

**E00809-007**

*Controls over Nonimmigrant Aliens Remain Ineffective.* (GGD-80-87).
9/11/80; 45 pp.
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Interior Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title II, § 287; 8 U.S.C. 1375).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Immigration and Naturalization Service (INS) does not have the capability to monitor nonimmigrant aliens such as foreign students, diplomats, and tourists. Recent efforts to improve recordkeeping have resulted in little progress. INS is trying to improve information systems, but efforts have been hindered by inability to specify objectives and the absence of a plan to guide automation efforts. GAO recommends that the Attorney General direct INS to delay requiring foreign students to report to INS until monitoring efforts are improved.

**Agency Contact:** General Accounting Office (202) 633-1559.

## DRUG ENFORCEMENT ADMINISTRATION

**E00810-001**

*Drug Enforcement Administration Laboratory Support Services for States and Localities.*
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Enforcement of Federal Law and Investigations: State and Local Assistance
**CFDA NO.:** 16.001
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 503; 84 Stat. 1271; 21 U.S.C. 873); Reorganization Plan 2 of 1973.
**Availability:** Agency
**Geographic Relevance:** National

***Program Objectives:*** The objective is to provide forensic drug analysis, technical assistance, training, and analytical services to State and local law enforcement agencies and to reduce the State and local need for routine analytical services from the Federal Government by providing appropriate technical assistance and training to increase the capability of State and local laboratories. ***Abstract:*** The Drug Enforcement Administration (DEA) expends approximately 4% of its chemist resources to provide forensic drug analytical services to State and local law enforcement. There has been a steady decline in service to States and localities for the past 5 years, while there has been a steady and commensurate increase in State and local laboratory capability. DEA has been effectively meeting its program objectives in this area.

**Agency Contact:** Drug Enforcement Administration. (202) 724-6048.

**E00810-002**

*Analysis of Headquarters Copying Equipment.*
5/5/81; 42 pp.
Michael J. Phelan
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Support Operations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 501, 503, 508; 84 Stat. 1270-1272; 21 U.S.C. 871, 873, 878); Reorganization Plan 2 of 1973.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* A study was conducted of the availability and reliability of the 21 copy machines distributed throughout the Drug Enforcement Administration Headquarters building at an annual cost of $283,200. They are expected to produce over 8 million copies in Fiscal Year 1981 or 10,000 copies per Headquarters employee.

**Agency Contact:** Drug Enforcement Administration. (202) 633-1054.

**E00810-003**

*DEA Recurring Reports Calendar Listing.*
6/81; 103 pp.
Michael Gutierrez
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Support Operations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 501, 503, 508; 84 Stat. 1270-1272; 21 U.S.C. 871, 873, 878); Reorganization Plan 2 of 1973.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The program objectives are development of an accurate and complete listing which categorizes reports by originator, calendar due date, and functional area; development of individual profiles which identify reports for elimination, consolidation, or simplification and improvement in the effectiveness of the Drug Enforcement Administration (DEA) recurring reports management system. *Abstract:* The DEA Recurring Reports Calendar Listing, dated June 1981, contains a total of 248 recurring reports. In the process of conducting the detailed review, a total of 40 reports (19%) were identified for elimination or consolidation. Seven percent of the total were obsolete, but in the absence of current manual issuances or other instructions, many of these reports continued to be prepared and submitted by various organizational elements. These obsolete reports have now been eliminated from the listing. Of the remaining 12%, one-third have been identified as unnecessary and will be eliminated with the publication of this calendar listing. The remainder are in the process of being consolidated with other existing reports. Recommendations are as follows: (1) a task force consisting of representatives from DEA, Department of Justice (DOJ) and external organizations should review the reporting requirements placed on DEA/DOJ; (2) legitimate recurring reports should be incorporated into the manual system which will provide management with an opportunity to review and concur on reporting burdens being levied; and (3) agency publications should be reviewed for possible consolidation/elimination potential and reduction in the distribution.

**Agency Contact:** Drug Enforcement Administration. (202) 633-1054.

**E00810-004**

*Asset Forfeiture: A Seldom Used Tool in Combatting Drug Trafficking.* (GGD-81-51).
4/10/81; 75 pp.
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Enforcement of Federal Law and Investigations: Domestic Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 401-411; 84 Stat. 1242; 21 U.S.C. 841-851, 873, 878); Reorganization Plan 2 of 1973.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Department of Justice has an asset forfeiture program to help combat narcotics trafficking. The purpose of the program is to attack the economic base of drug organizations to eliminate their primary motive of monetary gain. *Abstract:* Illicit profits and the assets acquired with them were the target of legislation passed to combat organized crime through forfeiture of assets. Assets obtained through forfeiture have been miniscule. More forfeitures have not been realized because of ambiguities in the statutes. The Justice Department lacks guidance and incentive for pursuing forfeiture, and access to financial information may be limited. GAO recommends that Congress amend criminal forfeiture provisions of the Racketeer Influenced and Corrupt Organizations statute. GAO also recommends that the Attorney General monitor the use of forfeiture in cases and determine the reasons for success or failure.

**Agency Contact:** General Accounting Office (202) 633-1559.

**E00810-005**

*Heroin Statistics Can Be Made More Reliable.* (GGD-80-84).
7/30/80; 63 pp.
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Enforcement of Federal Law and Investigations: Domestic Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 201; 21 U.S.C. 811, 821-829, 878); Reorganization Plan 2 of 1973.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The United States government maintains statistical indicators to assess its impact on heroin abuse and supply. *Abstract:* GAO found that indicators used to assess law enforcement efforts to combat heroin trafficking and abuse have problems that affect their reliability. GAO makes a series of recommendations for improving the reliability and accuracy of the data.

**Agency Contact:** General Accounting Office (202) 633-1559.

## OFFICE OF JUSTICE ASSISTANCE, RESEARCH, AND STATISTICS

**E00811-001**
*Evaluation of the OJJDP Special Emphasis Youth Advocacy Program.* (80-JN-AX-0003).
In process
Robert E. Crew
**Contractor:** American Institutes for Research; 1055 Thomas Jefferson Street NW, Washington, DC 20007
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this program is to improve and increase services for youths by juvenile justice, educational, and social service agencies through the use of appropriate advocacy strategies.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-002**
*Evaluation of Law-Related Education Programs (LRE).* (79-JN-AX-0036).
In process
Mary Jane Turner
**Contractor:** Social Science Education Consortium, Inc.; 855 Broadway, Boulder, CO 80302
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The program aims to promote awareness of Law-Related Education Programs (LRE) among educators, justice system representatives, lawyers, and community representatives and to help them institute LRE programs in their communities.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-003**
*Evaluation of Programs for Delinquency Prevention Through Alternative Education.* (80-JN-AX-0005).
In process
Dr. Gary D. Gottfredson
**Contractor:** Center for Social Organization of Schools, The Johns Hopkins University; Baltimore, MD 21218
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose is to prevent juvenile delinquency through the development and implementation of projects designed to improve educational policies, practices, and climate which impact youth. A major goal is to keep students in schools, to prevent unwarranted and arbitrary suspensions and expulsions, dropouts, pushouts, and truancy.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-004**
*Evaluation of the Denver Project New Pride Replication Program.* (79-JN-AX-0031).
In process
Barbara West
**Contractor:** Pacific Institute for Research and Evaluation; 39 Quail Court, Suite 201, Walnut Creek, CA 94596
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The program aims to replicate the Denver Project New Pride model, which provides comprehensive, individualized community-based treatment for serious juvenile offenders.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-005**
*Evaluation of the Violent Juvenile Offender Research and Development Program.* (80-JN-AX-0006).
In process
Dr. Jeffrey Fagan
**Contractor:** The URSA Institute; Pier 1 1/2, San Francisco, CA 94111
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The two-part R&D program is designed: to test strategies for identifying, prosecuting and reintegrating violent juvenile offenders and for increasing the capacity of the juvenile justice system to handle violent juvenile offenders fairly, efficiently and effectively; and to prevent violent crimes by juveniles in communities with a high incidence of violent juvenile crime.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-006**

*National Evaluation of Delinquency Prevention Projects.* (78-JN-AX-0032).
6/82
Barry Krisberg
**Contractor:** National Council on Crime and Delinquency; 716 Market Street, San Francisco, CA 94102
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** NCJRS
**Geographic Relevance:** National

*Program Objectives:* The purpose of the projects was to stimulate private youth-serving agencies to explore ways in which they could expand and modify their existing services to help prevent delinquency. This was to be accomplished through direct services, community development, and capacity building. *Abstract:* The major finding of the evaluation was that private youth agencies are capable of attracting large numbers of youth to participate in their activities. However, they have limited capacity to develop appropriate strategies to prevent youth crime. These agencies require theory development, staff training, and technical assistance to direct their efforts toward reducing delinquency. The evaluation recommended that future prevention efforts be tied to the goal of reducing rates of official delinquency in clearly defined target populations. Direct service prevention efforts should focus on youth already enmeshed in the juvenile justice system.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-007**

*National Evaluation of the Deinstitutionalization of Status Offender Programs.* (77-JN-99-0018).
12/81
Solomon Kobrin; Malcolm Klein
**Contractor:** Social Science Resarch Institute, University of Southern California; Los Angeles, CA
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** NCJRS
**Geographic Relevance:** National

*Program Objectives:* The program's objective was to deinstitutionalize status offenders through precluding their placement in detention and correctional institutions and through the development of alternative programs. *Abstract:* Overall, the use of community-based alternatives for status offenders did not result in an increase in recidivism. Community-based services can be provided for status offenders at about 20% less than the cost of juvenile justice system processing. These findings suggest that status offenders can be deinstitutionalized and placed in less costly alternatives without increases in recidivism.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-008**

*National Evaluation of Diversion Projects.* (78-JN-AX-0037).
3/82
Frank Dunford
**Contractor:** Behavioral Research Institute; 2305 Canyon Boulevard, Suite 105, Boulder, CO 80302
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103, as amended by; P.L. 93-415; 42 U.S.C. 3713).
**Availability:** NCJRS
**Geographic Relevance:** National

*Program Objectives:* The objective is to divert juvenile offenders from processing through the juvenile justice system into alternative programs and services. *Abstract:* Within the mandates of the Juvenile Justice and Delinquency Prevention Act, the evaluation supported the feasibility of using alternatives for juveniles who without diversion would be processed through the traditional juvenile justice system. The evaluation indicated that diversion may expose more juveniles to youth services than would be the case without diversionary alternatives. The evaluation also showed that there were no significant differences in terms of recidivism and other social adjustment measures between juveniles diverted without services, those diverted to services, and those processed through the traditional system.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-009**

*National Evaluation of Juvenile Restitution Projects.* (79-JN-AX-0009).
In process
Peter R. Schneider
**Contractor:** Institute for Policy Analysis; 777 High Street, Room 222, Eugene, OR 97401
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103, as amended by; P.L. 93-415; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* A major purpose of the program is to develop information on the impact of restitution on youths' attitudes and behavior, on victims, and on the juvenile justice system. It is designed to serve more serious juvenile offenders as an alternative to incarceration.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-010**

*National Evaluation of the LEAA Family Violence Program.* (80-JN-AX-0004).
In process
Jeffrey Fagan, Ph.D.
**Contractor:** The URSA Institute; Pier 1 1/2, San Francisco, CA 94111
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103, as amended by; P.L. 93-415; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the Family Violence Program is to determine whether intrafamily violence can be reduced by the development of a comprehensive and coordinated network of community service to assist families, including social service and justice system agencies.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-011**

*Umbrella Evaluation for the Schools Initiative.* (78-JN-AX-0016).
In process
Dr. Joan Grant
**Contractor:** Social Action Research Center; 18 Professional Center Parkway, San Rafael, CA 94903
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Juvenile Justice Programs
**CFDA NO.:** 16.541
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103, as amended by; P.L. 93-415; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose is to reduce school crime and vandalism and the fear of crime through school team interventions.

**Agency Contact:** Office of Justice Assistance, Research, and Statistics. (202) 724-7560.

**E00811-012**

*The Multi-State Regional Intelligence Projects; Who Will Oversee These Federally Funded Networks?* (GGD-81-36).
12/31/80: 44 pp.
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Intelligence
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 501; 21 U.S.C. 871, 876, 878-880); Reorganization Plan 2 of 1973.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Law Enforcement Assistance Administration (LEAA) was responsible for overseeing grants provided to seven regional intelligence networks. Since LEAA is being phased out, it is uncertain which Department of Justice agency should provide oversight of funds that continue to be appropriated. *Abstract:* GAO found that Justice Department oversight of funds provided for regional intelligence networks is needed. The Drug Enforcement Administration (DEA) has plans to assume oversight, but some regional project officials are concerned because DEA is drug oriented and some of the networks focus on other types of crimes. GAO found that a clearly defined role for the networks is needed to enhance their relationship with Federal law enforcement agencies. GAO recommends that the Attorney General define the role for regional intelligence networks and determine how oversight functions should be structured.

**Agency Contact:** General Accounting Office (202) 633-1559.

## UNITED STATES MARSHALS SERVICE

**E00814-001**

*Short-Term Detention Project.*
9/81
**OMB Funding Code/Title:** 15-1020-0-1-752 / Support of United States Prisoners
**Program:** Care of U.S. Prisoners in non-Federal Institutions
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Justice Appropriation Authorization Act, Fiscal Year 1979 (P.L. 95-624; 92 Stat. 3463; 18 U.S.C. 4002).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The primary mission of the program is to confine, clothe, and provide medical care for Federal prisoners in non-Federal facilities. In addition, the program has the responsibility for making maximum utilization of funds to provide for the safe, sanitary, and humane detention of Federal prisoners. *Abstract:* The study consists of two published reports. The first, published in March 1981, described the problems of housing Federal short-term detainees in the Judicial District of Western Washington. The second report (to be published in September 1981) described the scope and magnitude of Federal short-term detention problems nationwide and recommended several management initiatives that should be implemented to assist the Department of Justice in more effectively coping with the problems.

**Agency Contact:** United States Marshals Service. (202) 724-6048.

**E00814-002**

*Review of the U.S. Marshals Service Directives System.*
12/80
J. Grieg; R. Pautz; R. Long; G. Yurchak
**OMB Funding Code/Title:** 15-0322-0-1-752 / Salaries and Expenses, United States Attorneys and Marshals
**Program:** U.S. Marshals (Executive Direction and Control)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State,

Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 561-566, 569, 575).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Federal Judicial Districts

*Program Objectives:* The directives system of the U.S. Marshals Service (USMS) is the means by which Service policies and procedures are disseminated to affected components of the Service. The provision of overall policy guidance to the Headquarters and District Office staffs is fundamental in ensuring that the Service is operating in the most efficient and effective manner possible. *Abstract:* This study, conducted at the request of the Director of the USMS, reviewed and evaluated the existing system of disseminating the policies and procedures of the Service to its personnel. This effort resulted in a proposal and implementation plan for a return to the U.S. Marshals Manual system, with significant improvements suggested. Major conclusions of the study include the recommendation that an automated text data base be established; that program managers be directed to carefully review their existing policy and procedure documents to eliminate unnecessary or duplicative text; that program managers be held responsible for conversion of their respective policies and procedures within a centrally coordinated framework; that conversion goals be tied to the Merit Pay System for performance appraisals; and that the entire Manual be published at one time, canceling all other directive material en masse.

**Agency Contact:** United States Marshals Service. (703) 285-1200.

**E00814-003**
*Transfer of the Office of U.S. Marshal.*
8/81; 29 pp.
H. Johnson; S. Laniewski
**OMB Funding Code/Title:** 15-0322-0-1-752 / Salaries and Expenses, United States Attorneys and Marshals
**Program:** U.S. Marshals (Executive Direction and Control)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 561-566, 569, 575).
**Availability:** Agency
**Geographic Relevance:** Federal Judicial Districts

*Program Objectives:* This program is intended to ensure that the resources of the U.S. Marshals Service (USMS) are utilized in the most efficient and effective manner possible; that statutory requirements are being met; and that the highest standards of performance are maintained within the Service. *Abstract:* This study identified the legal requirements for the transfer of responsibility and accountability to incoming U.S. Marshals and developed standardized procedures to effect this transfer. The study focused on Federal regulations pertaining to the transfer of accountability for government-owned property, outstanding court orders, Federal prisoners in USMS custody, and Federal fund accounts. The documents developed as a result of this study will facilitate the mechanics of the transfer of responsibility as well as meeting the orientation needs of those new U.S. Marshals who may not be familiar with the mission, policies, or procedures of the USMS.

**Agency Contact:** United States Marshals Service. (703) 285-1200.

**E00814-004**
*Analysis of the U.S.M.S. National Prisoner Transportation System.*
11/80; 83 pp.
S. Laniewski
**OMB Funding Code/Title:** 15-0322-0-1-752 / Salaries and Expenses, United States Attorneys and Marshals
**Program:** U. S. Marshals (Handling of Federal Prisoners); U.S. Marshals (Handling of Federal Prisoners)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 18 U.S.C. 4008, 4086, 4206, 4283). Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 567, 568, 573).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Federal Judicial Districts

*Program Objectives:* This program supports the activities of the U.S. Marshals Service (USMS) in its responsibility for the timely production of Federal prisoners for legal hearings or meetings with counsel; the production of prisoners at trial; the movement of sentenced prisoners to designated institutions for service of sentence; and the transfer of sentenced prisoners between institutions. *Abstract:* This analysis of the operational activity of the USMS Marshals Service National Prisoner Transportation System involved the development of a descriptive profile of prisoner transportation; an evaluation of the effectiveness of the system in transportating prisoners routinely, cost-effectively, and in a timely manner; and the development of a base for future research designs and intensive cost-analysis justification of the existing system for future expansion or modification. The study identified several data elements which must be captured on a recurring basis in order to project workload requirements, including average distances traveled, actual origins and final destinations of prisoners transported, time deadlines (generally determined by court order), lag periods, prisoner populations, and uncontrollable factors which affect transportation requirements.

**Agency Contact:** United States Marshals Service. (703) 285-1200.

**E00814-005**
*Audits of U.S. Marshals Service District Offices and Headquarters.*
8/81; 47 vols./188 pp.
A. Daniels; J. Arendash; S. Barr; T. Castellano; B. Grose; M. Urenko
**OMB Funding Code/Title:** 15-0322-0-1-752 / Salaries and Expenses, United States Attorneys and Marshals
**Program:** U. S. Marshals (Executive Direction and Control)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 561-566, 569, 575).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Federal Judicial Districts

*Program Objectives:* Internal audits are designed to ascertain compliance with directives, determine the quality of management, assess effectiveness of procedures and practices, foster better relations between headquarters and district offices, and provide assistance in the interpretation of U.S. Marshals Service (USMS) policies. *Abstract:* The 47 USMS offices audited were generally well managed and operating efficiently and effectively. Matters needing attention were in the areas of: excess travel advances, inadequate voucher processing procedures, firearms qualifications, maintenance of unauthorized personnel files, improper use of government-owned vehicles, management and control of evidence, seized property and accountable property, proper securing of sensitive items/records, lack of written procedures for operation of USMS detention cells, inadequate written procedures to respond to threats against the judiciary, inadequate monitoring of the use of compensatory time and overtime, and improper fund advance procedures.

**Agency Contact:** United States Marshals Service. (703) 285-1343.

## COMMUNITY RELATIONS SERVICE

**E00816-001**
*A Statistical Review and Evaluation of Productivity, Effectiveness, and Efficiency.* (CRS E-01-81).
2/26/81; 127 pp.
Marc Nerenstone
**OMB Funding Code/Title:** 15-0500-0-1-752 / Salaries and Expenses, Community Relations Service
**Program:** Prevention and Conciliation of Community Disputes
**CFDA NO.:** 16.200
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title X, § 1001(a); 78 Stat. 267; 42 U.S.C. 2000g).
**Availability:** Agency
**Geographic Relevance:** National; Federal Regions

*Program Objectives:* Objectives are to compare performances and productivity accomplishments with planned levels, with standard levels, and with the accomplishments of prior years. *Abstract:* This report indicated that in Fiscal Year (FY) 1980 the number of cases the Community Relations Service (CRS) worked on increased by 23%. Five of the 10 regions exceeded their own forecast; five fell below. Even though CRS improved its efficiency by closing 15% more cases in 1980 than in 1979, its backlog grew because the number of new cases increased at a faster rate than case closures. The fastest growing types of cases involved allegations of excessive use of force by police, hate groups activities, and Southeast Asian refugees; they amounted to 22% of the FY 80 caseload. The increased demand was also illustrated by the rise in alerts over the previous year; the regions also converted alerts to cases at a much higher rate.

**Agency Contact:** Community Relations Service. (301) 492-5900.

**E00816-002**
*Evaluation of the Pilot Project on Court-Referred Mediation.* (CRS E-02-81).
2/23/81; 61 pp.
Marc Nerenstone
**OMB Funding Code/Title:** 15-0500-0-1-752 / Salaries and Expenses, Community Relations Service
**Program:** Prevention and Conciliation of Community Disputes
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title X, § 1001(a); 78 Stat. 267; 42 U.S.C. 2000g).
**Availability:** Agency
**Geographic Relevance:** Federal Regions IV, V

*Program Objectives:* This pilot program was conducted and evaluated in order to help the Community Relations Service (CRS) determine: what benefits and what costs to expect from an expanded program of mediating court-referred civil rights cases; whether the comparison of benefits to costs is sufficiently favorable to justify expanding the program; and how to maximize the utility of such a program if it is expanded to all CRS regions across the country. *Abstract:* Formal agreements were successfully negotiated in seven cases that Federal district court judges had referred to the CRS for mediation as an alternative to litigation. The cases involved racial disputes over representation on a city council, prison conditions, and the personnel practices of police departments. The mediation process appears to have accelerated the resolution of these disputes. The parties themselves may have developed solutions that differed from what a court might have imposed in some cases. While social benefits were not quantified, the monetary savings due to avoidance of protracted litigation were several times larger than the full costs of CRS involvement.

**Agency Contact:** Community Relations Service. (301) 492-5900.

## JUSTICE MANAGEMENT DIVISION

**E00818-001**
*An Evaluation of Department of Justice Law Enforcement Training Provided to State and Local Police.*
3/25/81; 112 pp.
Robert Comiskey
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses; 15-1100-0-1-751 / Salaries and Expenses; 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** State and Local Assistance; Enforcement of Federal Law and Investigations: State and Local Assistance; Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 616; 28 U.S.C. 533, 534). Controlled Substances Act, as amended (P.L. 91-513, title II, § 502, 503; 84 Stat. 1271; 21 U.S.C. 872, 873); Reorganization Plan 2 of 1973. Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 701-705; 82 Stat. 210; 42 U.S.C. 3771-3775).
**Geographic Relevance:** National; State; City; County

*Program Objectives:* Objectives are to provide training to State and local law enforcement officers to assist in their development as administrators, executives, or specialists; and to expand significantly and economically the personnel resources available nationwide at all levels of government for the control of drug abuse and trafficking. *Abstract:* The study team identified four principal perceived values of the departmental training programs provided to State and local police. They were that these programs: (1) are provided cost-free or at low cost; (2) are of similar or superior quality in terms of both content and level of instruction to non-Federal programs; (3) foster cooperative working relationships among Federal, State, and local law enforcement agencies; and (4) provide participants with a national or international perspective on law enforcement issues. The study team recommended that major issues related to these values, especially cost-reduction suggestions, be examined more thoroughly so as to provide senior Department of Justice officials with a broad base upon which to make decisions regarding the continuation, expansion, or curtailment of these programs.

**Agency Contact:** Justice Management Division. (202) 724-6261.

**E00818-002**
*Central Payroll System.* (727).
4/7/81; 144 pp.
Peter J. Ritenburg
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination (Justice Management Division)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, §4(c); 80 Stat. 611; 28 U.S.C. 507(a), 510, 525(a), 527). Budget and Accounting Procedures Act of 1950, as amended (64 Stat. 836; 31 U.S.C. 66a).

**Availability:** Agency

*Abstract:* This audit was made to review the management and internal controls placed on the payroll operation and determine their reliability. This audit found: controls over payroll operations need to be strengthened; procedures need to be updated and more training is needed for timekeepers; the payroll accounting operation needs to be automated in conjunction with a thorough review of the reports generated from the payroll system to determine their usefulness; an ad hoc evaluation of the entire automated payroll system needs to be undertaken to develop plans and specifications for making necessary improvements; and Automated Data Processing (ADP) system documentation is inaccurate, payroll production programs are modified with no independent certification, and better controls are needed over the ADP operational support.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-003**

*Civil Rights Units within the Offices of the U. S. Attorneys: An Assessment of Their Impact and Effectiveness.*
In process
Robert Comiskey
**OMB Funding Code/Title:** 15-0322-2-1-752 / Salaries and Expenses, United States Attorneys and Marshals
**Program:** U.S. Attorneys
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 613; 28 U.S.C. 515).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Objectives are to provide a pool of experienced investigators and prosecutors to continue one of the Department of Justice's priorities–the vigorous enforcement of Federal civil rights statutes, and to provide a place for persons to come to solicit information about their rights and to make complaints of civil rights violations. *Abstract:* The impact and effectiveness of civil rights units within the offices of the U.S. Attorneys are assessed.

**Agency Contact:** Justice Management Division. (202) 724-7843.

**E00818-004**

*Compliance Review of the United States National Central Bureau (INTERPOL).*
6/81; 51 pp.
Arthur R. Greenberg
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612; 28 U.S.C. 504, 508(a), 510).
**Availability:** Agency

*Program Objectives:* INTERPOL is a private intergovernmental organization currently consisting of about 130 member countries. INTERPOL's role is to facilitate law enforcement communications among these countries which represent all ends of the political spectrum. The United States National Central Bureau (USNCB) performs the liaison function of sending and reviewing messages through INTERPOL channels. *Abstract:* The study examined the degree to which the practices of the USNCB of INTERPOL comply with the policies and standards of the USNCB and the Department of Justice. The report provides specific recommendations to enhance compliance, increase the USNCB's law enforcement impact, and clarify the role of the USNCB.

**Agency Contact:** Justice Management Division. (202) 724-6162.

**E00818-005**

*Compliance with the Temporary Employment Tax Regulations.* (731).
8/2/81; 4 pp.
Peter J. Ritenburg
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination (Justice Management Division)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 611; 28 U.S.C. 507(a), 510, 525(a), 527); 26 C.F.R. § 37.
**Availability:** Agency

*Program Objectives:* This review was initiated pursuant to a May 11, 1981, memorandum from the Secretary of the Treasury to the Director, Office of Management and Budget (OMB), wherein the Secretary requested that OMB have each Federal agency review its payroll offices to ensure that they were in compliance with the Temporary Employment Tax Regulations. *Abstract:* This review found the Department of Justice payroll offices (both the Federal Bureau of Investigation and Central Payroll) to be in full compliance with the Temporary Employment Tax Regulations promulgated by the Internal Revenue Service in Section 37.3402-1, 26 CFR 37.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-006**

*Contracting Policies and Procedures in the Offices, Boards and Divisions.* (729).
4/30/81; 85 pp.
Douglas Thomas
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination (Justice Management Division)
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 507(a), 510, 525(a), 527).
**Availability:** Agency

*Abstract:* Contracts were not always awarded in conformance with the Federal Procurement Regulations. Weaknesses noted could be corrected by (1) the institution of a management review process, (2) elimination of extensive involvement of operating personnel in the contracting process, and (3) the reduction of workload in some contracting offices.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-007**

*Department of Justice Personal Property Management Review.*
11/12/80; 19 pp.
Robert Gowin
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination (Justice Management Division)

**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 28 U.S.C. 507(a), 510, 525(a), 527); 41 C.F.R. § 101. Federal Property and Administrative Services Act of 1949 (P.L. 81-152, title II, § 205; 40 U.S.C. 486).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the report is to evaluate the effectiveness of the personal property management systems of the Department of Justice's bureaus, primarily at the headquarters level, and to examine in detail bureau compliance to existing Federal and departmental personal property management regulations. Several bureaus will be scheduled for review each year. The reviews will disclose system weaknesses and shortcomings and will result in suggestions for correction. Alternatively, if a successful property management practice is identified, this information will be disseminated to other bureaus. The evaluation is expected to increase cooperation and strengthen lines of communication between this office and bureau property management officers.

**Agency Contact:** Justice Management Division. (202) 633-1132.

**E00818-008**
*Drug Enforcement Administration: Abbreviated Examination of Technical Investigative Programs.* (719).
1/22/81; 16 pp.
Richard W. Baird
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Support Operations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 501, 503, 508; 21 U.S.C. 871, 873, 878).
**Availability:** Agency

*Abstract:* Physical control over the issuance of equipment was adequate at locations visited although a lack of uniformity in the controls and accountability procedures among those sites was evident. Compliance with applicable laws and regulations was such that the audit was abbreviated from what was originally planned.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-009**
*Drug Enforcement Administration Acquisition, Control and Disposition of Seized Property.* (723).
2/3/81; 76 pp.
George Hollenbeck
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Enforcement of Federal Law and Investigations: Domestic Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 401-411; 84 Stat. 1260; 21 U.S.C. 841-851); Reorganization Plan 2 of 1973.
**Availability:** Agency

*Abstract:* The evaluation indicates improvements needed in: (1) program management, i.e., manuals training and supervision; (2) file maintenance, documentation, and closings; (3) custody of seized property and recording thereof; and (4) disposition of seized and recovered property.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-010**
*Drug Enforcement Administration Imprest Fund Operations.* (712).
11/14/80; 52 pp.
James Wynns
**OMB Funding Code/Title:** 15-1100-0-1-751 / Salaries and Expenses
**Program:** Enforcement of Federal Law and Investigations: Domestic Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Controlled Substances Act, as amended (P.L. 91-513, title II, § 401-411; 84 Stat. 1260; 21 U.S.C. 841-851); Reorganization Plan 2 of 1973.
**Availability:** Agency

*Abstract:* This report pointed out the need for improvements in the management and supervision of imprest fund operations. It was found that fund balances exceeded the requirement, losses were not cleared timely, and seized and recovered funds were not handled in the most efficient manner.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-011**
*Evaluation of the Effectiveness of the Economic Crime Unit.*
1/5/81; 117 pp.
Phillip B. Cover
**OMB Funding Code/Title:** 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities
**Program:** Criminal Matters
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 618; 28 U.S.C. 543).
**Availability:** Agency
**Geographic Relevance:** State; City; County; Congressional District

*Program Objectives:* The objective of the program is the enhancement of the Department of Justice's capability to combat white-collar crime through the efficient utilization of personnel in the prevention, detection, investigation, and prosecution of white-collar crime offenders. *Abstract:* The report concludes that: the goals and objectives of the Economic Crime Enforcement (ECE) program provide an adequate rationale for the structure of the program and the function of the ECE units; the achievement of program goals and objectives are affected, in large part, by the organizational relationship of the Specialist to the ECE unit and by the acceptance of the role and function of the Specialist by the U.S. Attorney. The report recommends that: Criminal Division define the relationship of the Specialist to the Office of the U.S. Attorney (OUSA) in nonunit districts, conduct a needs assessment to determine how a second Specialist could be used in an ECE region, and ensure that the Specialist be organizationally and functionally structured into the OUSA as an integral member of the ECE unit.

**Agency Contact:** Justice Management Division. (202) 724-6261.

### E00818-012

*Evaluation of the Special Investigative Techniques of the Office of Enforcement Operations Including the Protected Witness Program.*
85 pp.
Joan P. Fegan
**OMB Funding Code/Title:** 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities; 15-0311-0-0-752 / Fees and Expenses of Witnesses
**Program:** Criminal Matters; Protection of Witnesses
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612, 615; 28 U.S.C. 524); Executive Order 11396. Act of June 25, 1948 (P.L. 80-772; 62 Stat. 833; 18 U.S.C. 3481). Omnibus Crime Control and Safe Streets Act of 1968 (P.L. 90-351, title III, § 802; 82 Stat. 216; 18 U.S.C. 2516). Organized Crime Control Act of 1970 (P.L. 91-452).
**Availability:** Agency

*Program Objectives:* The objective of the program is to supervise the use of special investigative techniques which support Federal efforts in organized crime, drug trafficking, and other major prosecution target areas. *Abstract:* The study developed and planned implementation of an integrated management information system to monitor, measure performance of, and assess the impact of using the special investigative techniques under the jurisdiction of the Office of Enforcement Operations. These techniques include witness protection, electronic surveillance, hypnosis in the interrogation of witnesses, and use of the Criminal Division's confidential funds. The study team identified the objectives of the Department of Justice in using these techniques and the uncontrollable variables which affect their use in Federal investigations and prosecutions. The Office of Enforcement Operations plans to implement a tracking system to collect and analyze information which was recommended in the study report.

**Agency Contact:** Justice Management Division. (202) 724-7843.

### E00818-013

*Federal Bureau of Investigation Applicant Investigation Program.* (707).
9/23/80; 63 pp.
Barry Chewning
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses
**Program:** Criminal, Security and Other Investigations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 616; 28 U.S.C. 533).
**Availability:** Agency

*Abstract:* The Federal Bureau of Investigation needs to obtain and use noncriminal investigators and other nonagent personnel to conduct, supervise, and manage the applicant investigation program, thereby freeing criminal investigators for criminal investigations and to establish reimbursable agreements with other Federal agencies for whom applicant investigations are conducted.

**Agency Contact:** Justice Management Division. (703) 756-6265.

### E00818-015

*Federal Prison Industries Contracting and Procurement Activities.* (713).
11/17/80
Richard McVay
**OMB Funding Code/Title:** 15-4500-0-4-753 / Federal Prison Industries, Incorporated
**Program:** Industrial Manufacturing Program: Cost of Production
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 853; 18 U.S.C. 4121-4128).
**Availability:** Agency

*Abstract:* The report concludes that (1) Federal laws relating to contracts were not always being followed; (2) procurement personnel had not been formally trained; (3) the Federal Prison Industries manual needs revising; (4) prior reported findings on procurement were not corrected; and (5) field personnel need to seek assistance from Headquarters, Resources Division.

**Agency Contact:** Justice Management Division. (703) 756-6265.

### E00818-016

*Federal Bureau of Investigation Motor Vehicle Fleet Management.* (728).
4/13/81; 40 pp.
Barry Chewning
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses
**Program:** Investigative Support
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 616; 28 U.S.C. 533).
**Availability:** Agency

*Abstract:* In general, the Federal Bureau of Investigation was found to be in compliance with statutory requirements and administrative regulations relating to the operation of a motor vehicle fleet. It was found, however, that improvements were needed to assure that (1) all purchases of petroleum products are bona fide Federal Prison Industries procurements; (2) vehicle maintenance is performed as necessary; (3) program management and accounting data are accurate and reliable; and (4) procedures for replacing vehicles assure that those vehicles most in need of replacement are identified.

**Agency Contact:** Justice Management Division. (703) 756-6265.

### E00818-017

*Federal Prison Industries Textiles Division.* (714).
12/5/80; 54 pp.
Richard W. Baird
**OMB Funding Code/Title:** 15-4500-0-4-753 / Federal Prison Industries, Incorporated
**Program:** Industrial Manufacturing Program: Cost of Production
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 853; 18 U.S.C. 4121-4128).
**Availability:** Agency

*Abstract:* Improvements are needed in technology for forecasting inmate population and in planning techniques to incorporate more flexibility to provide for fluctuations in inmate population. Corporate Headquarters needs to provide more explicit policy direction for the benefit of division managers and must assure that evaluation and monitoring of operations are done in accord with OMB-A-117.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-018**
*Freedom of Information/Privacy Acts Processing Study.*
11/80; 88 pp.
Philip B. Cover
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses; 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities
**Program:** Program Direction and Policy Coordination; All Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612, 615; 28 U.S.C. 501-575). Freedom of Information Act (P.L. 93-502, § 1-3; 88 Stat. 1561; 5 U.S.C. 552). Privacy Act of 1974 (P.L. 93-579, § 3; 88 Stat. 1897; 5 U.S.C. 552a); 28 C.F.R. § 16.1.
**Availability:** Agency

*Program Objectives:* The objective of the program is to administer and ensure compliance with the statutory provisions of the Freedom of Information Act and the Privacy Act. *Abstract:* The study recommended that: (1) 28 C.F.R. 16 be updated to reflect the organizational and administrative changes that have occurred in implementing the provisions of both acts; (2) that a standard operations manual be prepared and implemented; and (3) that the nine reading rooms identified in 28 C.F.R. 16.2 be consolidated into one central reading room.

**Agency Contact:** Justice Management Division. (202) 724-6261.

**E00818-019**
*Immigration and Naturalization Service Motor Vehicle Fleet Management Program.* (720).
1/28/81; 66 pp.
James Wynns
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Support Operations
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title II, § 261; 66 Stat. 166; 8 U.S.C. 1301).
**Availability:** Agency

*Abstract:* This report pointed out many weaknesses found in the overall management of the Immigration and Naturalization Service vehicle fleet (2,600 vehicles). This fleet operated over 53 million miles in Fiscal Year 1979 at a cost of over $8.4 million.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-020**
*Immigration and Naturalization Service Naturalization and Citizenship Program.* (722).
2/2/81; 55 pp.
James Wynns
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Service to Public
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title III, § 301; 66 Stat. 235; 8 U.S.C. 1401).
**Availability:** Agency

*Abstract:* This report pointed out the reasons for backlogs in the naturalization and citizenship program, i.e., shortage of personnel assigned to these functions and unclear lines of authority. It was recommended that more paralegals be employed in the naturalization process. The program was not given a high priority by Immigration and Naturalization Service management.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-021**
*Improving Mail Services for Selected Offices of the Department of Justice. A Systems Improvement Study: Mail Messenger and Courier Services.*
1/28/81; 96 pp.
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612, 615; 28 U.S.C. 507(a), 510, 525(a)); 41 C.F R. § 101-11.304. 41 CFR 101-11.304.
**Availability:** Agency
**Geographic Relevance:** District of Columbia Headquarters

*Program Objectives:* The objectives of the program are to (1) provide rapid handling and accurate delivery of mail throughout the Department of Justice at minimum cost; (2) ensure compliance with the Federal Property Management Regulations, subpart 101-11.304, and applicable U.S. Postal Services rules and regulations; and (3) minimize overall Department postage costs. *Abstract:* The evaluation is a system improvements study of the mail, messenger, and courier services for selected offices of the Department of Justice.

**Agency Contact:** Justice Management Division. (202) 724-7839.

**E00818-022**
*Law Enforcement Assistance Administration Technical Assistance Activities.* (711).
11/10/80; 36 pp.
Lloyd Scott
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency

*Abstract:* The Law Enforcement Assistance Administration had not established final procedures and policies for technical assistance evaluation and monitoring although an audit disclosed inadequacies in the quality and effectiveness of technical assistance delivered by contractors to recipients.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-023**
*Review of Causes of Delay in Two Phases of EEO Complaint Processing.*
12/81; 34 pp.
Ellyn L. Morris
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612, 615; 28 U.S.C. 507(a)).
**Availability:** Agency

*Program Objectives:* The program is responsible for the Equal Employment Opportunity (EEO) program for the Department of Justice, including planning for affirmative action and investigating complaints of discrimination within the Department. *Abstract:* Excessive time periods are required to process EEO complaints within the Department. The EEO complaint processing system in the Department is decentralized among the Bureaus, although responsibility for policy direction and overall program management remains with the Assistant Attorney General for Administration. For this type of system to work effectively, it is essential that the roles and responsibilities of the three key elements–policy, management, and program operation–be clearly defined and fit cohesively. The present system lacks, to some extent, clear definition and cohesiveness. Recommendations deal with the elements which are essential to the management of any program, i.e., authority, responsibility, policy, and staffing. Additional recommendations deal with procedures and techniques which can be employed by management to provide effective control over the program.

**Agency Contact:** Justice Management Division. (202) 724-5858.

**E00818-024**
*Selected Financial and Management Controls.* (705).
9/8/80; 30 pp.
Peter J. Rittenburg
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612, 615; 28 U.S.C. 507(a), 510, 525(a)). Budget and Accounting Procedures Act of 1950 (64 Stat. 836; 31 U.S.C. 66a).
**Availability:** Agency

*Program Objectives:* The objective of the program is to determine if there were any unauthorized manipulations, innocent or otherwise, in the Department of Justice's payroll system. *Abstract:* Some minor procedural problems regarding exemption of Federal withholding taxes and filing of payroll-related documentation were found. Further, a payroll system edit that limits compensation to the statutory amount is ineffective for pay periods prior to the immediately preceding one. In addition, it was found that payroll processing procedures are not adquately documented, no regular independent review of payroll-related transactions is being made for personnel having access to pay records, no Master File plan exists to insure systematic filing and retrieval of documents, and controls over documents used for obtaining reimbursement from Government agencies for automated data processing services and technical support need to be strengthened.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-025**
*Survey of Management and Controls over Requests for Space.* (724).
2/23/81; 7 pp.
Richard McVay
**OMB Funding Code/Title:** 15-0129-0-1-751 / Salaries and Expenses
**Program:** Program Direction and Policy Coordination
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 612, 615; 28 U.S.C. 507(a), 510, 525(a)).
**Availability:** Agency

*Abstract:* The evaluation indicates that requests for space were not being approved and certified by an authorized official and that Department of Justice organizations have not established written procedures for reviewers to follow when verifying a space need.

**Agency Contact:** Justice Management Division. (703) 756-6265.

**E00818-026**
*U.S. Border Patrol Management of the Mexican Border.* (80-16/718).
1/22/81; 63 pp.
Wayne C. Bonde
**OMB Funding Code/Title:** 15-1217-0-1-751 / Salaries and Expenses
**Program:** Interior Enforcement; Border Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title II, § 287; 66 Stat. 233; 8 U.S.C. 1357).
**Availability:** Agency

*Program Objectives:* The mission of the Border Patrol is to protect and defend the rights of all citizens and legal entrants through preventing entry of all undocumented aliens along land borders (Immediate Border Patrol) and detecting and apprehending undocumented aliens currently in the country (Other than Border Program). *Abstract:* The Border Patrol is efficient in terms of the total number of illegal aliens apprehended, but it has been largely ineffective in stopping the flow of illegal aliens. The Border Patrol can become effective with additional up-to-date equipment and more support and clerical staff. Immigration and Naturalization Service (INS) officials need to determine if the Linewatch Simulation Study is a viable tool for analyzing Border Patrol operations and to determine if the study should continue or terminate. The Border Patrol needs to commit itself to one strategy for preventing illegal entry in order to use its resources effectively. Studies concerning the characteristics of illegal aliens need to be completed so that realistic goals can be determined for the Border Patrol. The vehicle seizure law and INS policy need to be revised to make this method of enforcement productive.

**Agency Contact:** Justice Management Division. (703) 756-6263.

**E00818-027**
*U.S. Marshal's Service of Private Civil Process Alternatives to Their Traditional Role.*
In process
Vickie Sloan
**OMB Funding Code/Title:** 15-0322-0-1-752 / Salaries and Expenses, United States Attorneys and Marshals

**Program:** U.S. Marshals
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 620; 28 U.S.C. 569(b), 570, 574).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to serve all process emanating from the Federal courts. *Abstract:* The evaluation concluded that the U.S. Marshal Service's (USMS's) role in the service of private civil process should be redefined since, in many instances, presence of the Marshals is not necessary to effectuate service. However, statutorily reducing the USMS function in serving private civil process without increasing the availability of alternative methods of service will not provide for continued service of process in those districts which do not sanction or do not utilize alternative methods of service. Thus, expansion of the availability or facility of using alternative methods (i.e., court appointments, sheriffs, and private process servers) through the development of local rules should be encouraged.

**Agency Contact:** Justice Management Division. (202) 724-6261.

**E00818-028**
*United States Parole Commission Travel Policies, Procedures and Practices.* (730).
6/19/81; 21 pp.
Richard W. Baird
**OMB Funding Code/Title:** 15-1061-0-1-751 / Salaries and Expenses
**Program:** Parole
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Parole Commission and Reorganization Act (P.L. 94-233; 90 Stat. 219; 18 U.S.C. 4201-4218).
**Availability:** Agency

*Abstract:* Many discrepancies were found in travel claims, the underlying cause of which was a basic lack of familiarity with travel regulations and need for someone to serve in the role of approving official prior to forwarding claims for payment.

**Agency Contact:** Justice Management Division. (703) 756-6265.

## NATIONAL INSTITUTE OF JUSTICE

**E00819-001**
*Community-Based Pre-Release Model Programs.* (79NIAX0021).
4/82
Eric Carlson
**Contractor:** University of Arizona, Department of Public Administration; BPA Building, Tucson, AZ 85721
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** test sites

*Abstract:* The objective of this project is to evaluate the demonstration by the National Institute of Justice to determine the impact of model pre-release centers on their clients and the community and to identify the effectiveness and economic utility of the centers to the criminal justice system. This project is designed to evaluate those model pre-release centers which provide intensive services to offenders prior to their full release into the free community. The evaluation goals are to determine the impact of the centers on their clients and communities, to assess the economic utility of the centers to the criminal justice system, and to identify the contributions of major program components to overall outcomes. The project utilizes an experimental design in which all inmates who meet eligibility requirements are pooled and then randomly assigned to either the experimental program, parole, or traditional pre-release programs. An additional comparison group of persons who do not meet eligibility requirements will also be chosen. Data will be collected and analyzed covering offender characteristics and needs, services provided to each offender, in-program achievement of objectives, post-program outcomes both positive and negative, program costs, administrative and organizational factors, and measures of community impact.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-002**
*Employment Services for Ex-Offenders Program: Evaluation of a Field Test.* (80IJCXK013).
9/82
Richard H. Milkman
**Contractor:** The Lazar Institute; 1529 Eighteenth Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** Boston; Chicago; San Diego

*Program Objectives:* The objective of the employment services program is to increase employment of ex-offenders and reduce their recidivism. *Abstract:* This project will evaluate a field test of an employment services program for ex-offenders at three sites: Boston, Chicago, and San Diego. The program objectives are to increase the employment of ex-offenders and reduce their recidivism by offering a full array of employment services (pre-release, employment, and follow-up). The evaluation will analyze the impact of employment services on client employment outcomes (such as job tenure) and criminal recidivism (such as re-arrests, convictions). The evaluation will also estimate the relationship between types of services and outcomes as well as between client characteristics and outcomes. An experimental design will be used whereby volunteer offenders awaiting release from jail or prison and having a history of income producing crimes will be assigned randomly to either an experimental group (receive augmented employment services) or a control group (receive standard employment services). The evaluation will also use as comparison groups similar non-volunteer ex-offenders and similar persons with no history of crime. This evaluation will track the experimental and control/comparison groups for a year following the cessation of services. The products of this research include a technical report, executive summary, and evaluation design for employment agencies to evaluate their own projects.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-003**
*Evaluation of Differential Police Response to Calls for Service Program.* (81IJCXK020).
2/83
Tom McEwen
**Contractor:** Research Management Associates, Inc.; 1345 Butter Churn Drive, Herndon, VA 22070
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** 3 police departments

*Program Objectives:* The objective is to improve management of the calls for service function in police departments. *Abstract:* This evaluation is designed to test the utility of a comprehensive differential response system for managing the calls for service function in three police departments. Site participants will implement both mobile and non-mobile responses including appointment scheduling, telephone reporting, and other methods for handling citizens' requests for service. The program will be administered under controlled conditions in order to determine the impact of the program on police operations and citizens. The evaluation will include both process and outcome components. The outcome evaluation will examine changes in citizen satisfaction, police workload, complaint taker decisions, and travel times to critical and non-critical calls for service. The process evaluation will document how both the call classification system and alternative response system were designed and implemented.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-004**
*Evaluation-Integrated Criminal Apprehension Program (ICAP).* (81IJCXK010).
7/83
William Gay
**Contractor:** University City Science Center; 1717 Massachusetts Avenue NW, Washington, DC 20036
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** 4 sites

*Program Objectives:* It is the objective of this Law Enforcement Assistance Administration (LEAA) program to provide a method for integrating and directing police field activities related to crime prevention. *Abstract:* The primary objectives of the evaluation of the Integrated Criminal Apprehension Program (ICAP) are to determine the extent to which the five basic program components have been implemented and integrated and the impact they have had on the improved delivery of police field services, i.e. improved arrest and prosecution practices in the handling of serious habitual offenders. Inasmuch as ICAP represents a substantial investment of LEAA funds and a major part of LEAA police improvement effort, the evaluation results will be important for refunding and information dissemination decisions as well as further model development and demonstration. Four selected sites will be intensively assessed in the terms of the ICAP's operation and effectiveness both qualitatively and quantitatively. Also, 25 additional sites will be assessed from a comprehensive viewpoint.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-005**
*Evaluation of Jail Pretrial Release Recommendation/Decision Systems.* (80IJCX0052).
3/82
Anita West
**Contractor:** University of Denver, Denver Research Institute; Denver, CO 80208
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objective is to estimate the impact of pretrial release recommendation/decision systems and the validity of pretrial release criteria. This evaluation is to determine the effectiveness of jail pretrial release recommendation/decision systems, often called Central Intake Systems (CISs), which process offenders prior to trial with the goal of releasing those individuals who will not commit crimes and will appear for trial. The evaluation encompasses two parallel but interrelated efforts. One is directed at estimating the impact of CISs and one will identify the critical CIS variables for making valid release decisions. Denver Research Institute (DRI) will survey existing CISs and recommend up to seven for the evaluation. From this survey, a preliminary model CIS will be developed. It will be modified as the new data are obtained from the experimental sites. This effort will involve analyzing site records, interviewing staff and users of CISs, and observing operations. Analyses will cover process and impact variables. In particular, impact upon jail population levels and costs of implementing/operating CISs will be estimated. Also DRI will analyze criteria used by CISs for making release decisions to assess what variables are important and how those variables are influenced by the specific characteristics of a site such as local laws, population demographics, community resources, etc.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-006**
*Evaluation: LEAA Criminal Conspiracies, Major White Collar Crime Program.* (79NIAX0098).
10/81
William L. Reed
**Contractor:** Institute for Intergovernmental Research; P.O. Box 12729, Tallahassee, FL 32308
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The major objective of this evaluation is to identify and describe significant factors affecting the operations and success of law enforcement agencies focusing on the detection and prosecution of white collar crime. A white collar crime evaluation design support document will also be generated to assist evaluators in future evaluation of such projects. This evaluation is to determine the operational impact of the Law Enforcment Assistance Administration (LEAA) Criminal Conspiracies, Major White Collar Crime Program, and to the extent possible, causes for variation in that impact across some 10 projects in 7 States funded under that program. The evaluation will examine the background and development of the entire program and its individual projects; analyze the process of project origin, implementation, and operational development; assess cost effectiveness of each project; and determine the impact of individual projects and result in the development of policy recommendations. Using in-depth site visits, the evaluation will employ a comparative case study method in which individual projects are first examined separately and then systematically compared to produce an overall evaluation of the entire program. A set of recommendations for decisionmakers will be produced at the conclusion of the evaluation and will pertain to the operation and design of the LEAA White Collar Crime Program.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-007**
*Evaluation of LEAA Anti-Fencing Program.* (79NIAX0045).
10/81
Don Overly
**Contractor:** University City Science Center; Suite 101, 717 Massachusetts Avenue NW, Washington, DC 20036
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** City

*Program Objectives:* This program is structured to provide support for joint operations by participating Federal, State, and local law enforcement agencies to identify and remove the fence and his organized criminal activities. *Abstract:* This project is an evaluation of the business front components of the Law Enforcement Assistance Administration Anti-fencing Program in 24 cities and the components' impact on the apprehension and conviction of thieves, general criminal justice system operation, and the welfare and safety of the communities. The evaluation will also compare the cost effectiveness of the business front component to other methods of apprehending and obtaining convictions of persons selling stolen property and the relationship between size and scope of business front components and impact measures such as crime rate, number of thieves apprehended, conviction rate, characteristics of individuals apprehended, etc. A phase II evaluation of the program is to concentrate on the effectiveness of the Anti-Fencing Program in identifying and convicting fences.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-008**
*Evaluation of LEAA's Court Delay Program.* (78NIAX0076).
12/80; 443 pp.
John Paul Ryan
**Contractor:** American Judicature Society; Two-Hundred Monroe Street, Chicago, IL 60606
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** GPO
**Geographic Relevance:** Standard Metro. Stat. Area (SMSA)

*Program Objectives:* The objective of this discretionary grant program is to demonstrate methods to reduce criminal court case backlog and processing time while maintaining standards of fairness and due process. *Abstract:* This grant evaluated the Law Enforcement Assistance Administration Court Delay Reduction Program through intensive empirical analysis of four courts into which innovations were introduced. It was found that: delay stems from many institutional sources; case processing time can be reduced quickly; and delay-reduction efforts must be responsive to local conditions. In Providence, Rhode Island, case processing time was reduced dramatically. In Detroit, Michigan, and Las Vegas, Nevada, it was reduced substantially among the lowest quartile of cases. In Dayton, Ohio, case processing time for the more typical cases improved significantly. Each court designed delay-reduction programs compatible with its distinctive local socio-legal culture. All programs, though, shared a recognition that some problems worthy of attention did exist, and these problems were somehow caused by inefficient or indifferent management. Each of the programs, too, reflected the need for a critical nucleus of actors to initiate and gain political support for the idea of reducing delay.

**Agency Contact:** National Institute of Justice. (202) 724-2947.

**E00819-009**
*Evaluation of LEAA Jail Overcrowding/Pretrial Detainee Program.* (81IJCXK012).
4/82
Anita West
**Contractor:** University of Denver, Denver Research Institute; Denver, CO 80208
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to reduce jail overcrowding in selected jurisdictions which have demonstrated jail overcrowding caused in large part by a sizable pretrial population. *Abstract:* The primary purpose of this project is to evaluate the implementation, operation, and impact of the Law Enforcement Assistance Administration's (LEAA's) jail overcrowding and pretrial detainee program. This program supports small grants to sites for planning and analysis of jail population problems (called Phase I projects) and large grants to sites for implementation activities (called Phase II projects). This 2-year project by the National Institute of Justice concludes the evaluation initiated by LEAA's Office of Criminal Justice Programs in Fiscal Year (FY) 1979. This particular award is for one year. The project will include selected FY 78 and FY 79 Phase II sites, the National Program Coordinator (NPC), selected sites which are implementing jail management information systems, and a few FY 80 Phase II sites. Data will be obtained by on-site interviews, review of records, telephone surveys, and review of data collected by the NPC. The emphasis of this project will be upon short and long term impact data such as changes in jail population levels, duration of stay of pretrial detainees, and percentages of pretrial detainees in jails. The primary audience for this evaluation are project directors of Phase I and II sites, State and local decision-makers facing jail overcrowding problems, and academic and other researchers dealing with jail population problems. The products of this project include an executive summary and final technical report.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-010**

*Evaluation of Managing Patrol Operations Field Test: Phase II.* (81IJCX0002).
10/81
Tom McEwen
**Contractor:** Research Management Associates, Inc.; 1345 Butter Churn Drive, Herndon, VA 22070
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to enhance the capability of police departments to define and achieve patrol performance objectives. *Abstract:* The Managing Patrol Operations (MPO) program is one of several National Institute of Justice sponsored field tests specifically designed to assess the implementation experience and effects of a set of improved law enforcement practices. Prior research findings and successful operational experience form the basis for this program model. The program model requires police personnel to utilize a set of analytic techniques and undergo a series of training sessions to help identify and define performance objectives and strategies to achieve those objectives. This project is intended to complete an evaluation to determine the degree to which the MPO program leads to the achievement of departmental performance objectives and to identify factors which hinder and facilitate successful implementation. The evaluative approach will comprise a before and during comparison at three sites. The analysis will include assessment of: the use of computerized models for resource allocation; call-for-service management techniques; crime analysis and directed patrol activities; and managerial factors affecting the program components. The final report will document the results of this effort and recommend program modification for future MPO efforts.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-011**

*Evaluation of Multi-Jurisdictional Sentencing Guidelines.* (78NIAX0118).
3/82
Brad Smith
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** City; County

*Program Objectives:* There are three primary objectives of the field test: to evaluate the effectiveness of sentencing guidelines as a mechanism for enhancing sentencing consistency both within and across different jurisdictions within the same State; to test the feasibility of developing and implementing a set of sentencing guidelines in such a multijurisdictional setting; and to provide a body of knowledge for applicable jurisdictions. *Abstract:* The Office of Program Evaluation of the National Institute of Justice is funding an evaluation of the multi-jurisdictional sentencing guidelines field test program to test the concept of sentencing guidelines which has been proposed as a means of reducing disparity in sentencing and articulating judicial sentencing policy. A number of single, local court systems of general jurisdiction have experimented with the development and implementation of sentencing guidelines. In order to assess the feasibility of this concept beyond a single jurisdiction, the Institute has devised a multi-jurisdictional test of sentencing guidelines which will involve Florida and Maryland as sites. In each site sentencing guidelines will be developed and implemented in three or four local courts of general jurisdiction. Both the processes of development and implementation as well as their outcomes will be evaluated by the Institute.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-012**

*Evaluation: National Criminal Justice Executive Training Program.* (79NIAX0067).
9/80; 143 pp.
Royer Cook
**Contractor:** Institute for Social Analysis; International Center, 11800 Sunrise Valley Drive, Reston, VA 22091
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective is to provide criminal justice practitioners with brief, intensive training in the theory and practice of innovative research-based criminal justice methods. *Abstract:* The purpose of this project is to assess the impact of the National Institute of Justice's Executive Training Program in qualitative and quantitative terms by determining the relationship between at least five essential information modules necessary for comprehension of topic area objects and documented research or other information sources; the extent to which workshop training materials reflect and emphasize the essential information modules; the effectiveness of the audience selection process in obtaining attention of individuals who have the authority or influence to apply information from the essential information modules; the participants' perception of importance of each of the essential information modules; the participants' perception of importance of each of the essential information modules; the extent to which the basic agendas or teaching/learning activities were successful in achieving their stated objectives; and the extent to which participants' knowledge level increased as a result of participation.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-013**
*Evaluation of Program Test Design: Structured Plea Negotiation.* (79NIAX0128).
10/81
Deborah Buchner
**Contractor:** Institute for Law and Social Research; 1125 15th Street NW, Room 625, Washington, DC 20005
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** test sites

*Program Objectives:* The objective is to produce plea agreements that are more consistent by making the process more explicit, open, and subject to judicial review. *Abstract:* The major purpose of this evaluation effort is to assess qualitatively and quantitatively the nature and extent to which selected sites have adopted the structured plea negotiation program design and have met the program objectives of reducing the average time between initial appearance and final case disposition, reducing delays and minimizing disruption of court scheduling caused by plea bargaining, structuring the plea negotiation process so that it becomes a standardized component of the judicial process, and increasing victim perception of legitimacy and fairness of plea negotiations by involving victims in the process.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-014**
*Evaluation of a Program Test of Supervised Release.* (80IJCXK014).
10/82
Barry Krisberg
**Contractor:** National Council on Crime and Delinquency; Research Center, 411 Hackensack Avenue, Hackensack, NJ 17601
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** County

*Abstract:* The evaluation aims to assess the impact of the supervised pre-trial release program on the criminal justice system, on the failure-to-appear rates of program participants, and on the pre-trial crime rates of program participants. The purpose of this multi-jurisdictional evaluation is to determine the impact of a supervised Pre-Trial Release Program test on defendant behavior while awaiting trial. Three levels of data collection and analysis are proposed. The process component will determine how the programs operated relative to their organizational context and linkages with other criminal justice agencies and operations; how they identified and selected defendants for the program; and what types and levels of intervention strategies were used to reach program objectives. Two aspects of the evaluation will measure the effects of program activities on program participants and criminal justice system policy and practices. An experimental design using randomized treatment groups will test the differential impact of notification and contacts compared to notification contacts, and referral to services on failure to appear rates, pre-trial crime, compliance with court ordered conditions for release, and the costs associated with each release option.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-015**
*Evaluation of Statewide Sentencing Guidelines.* (78NIAX0147).
9/82
Richard F. Sparks
**Contractor:** Rutgers, State University of New Jersey, School of Criminal Justice; 15 Washington Street, Newark, NJ 07102
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The program aims to improve the processing of offenders through the courts, lessen sentencing disparity, and improve the offender's perception of fairness and justice. *Abstract:* This project will assist in laying the methodological groundwork and data requirements for evaluation when a sentencing guidelines program is started and follow this up with an extensive evaulation of the program implementation. Selected counties within a State will be carefully evaluated individually and as a group to determine if the concept improves the processing of offenders through the courts, lessens sentencing disparity, influences the offender's perception of fairness and justice, and affects the length of incarceration. Variation among judges in their sentencing patterns, especially in different counties, will no doubt occur, and consequently it is expected that the study will present a considerable effort to implement a statewide sentencing guidelines model. The National Institute of Justice desired to develop a general design for the evaluation of statewide sentencing guidelines by surveying developmental efforts in appropriate States, conducting an intensive evaluation of at least one (probably New Jersey since it is furthest along), and disseminate the results to interested parties.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-016**
*Evaluation of Statistical Analysis Centers.* (79MUAX0034).
10/81
Mark Shugoll
**Contractor:** General Research Corporation; 7655 Old Springhouse Road, McLean, VA 22102
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.552
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* This evaluation is expected to produce information that will be potentially useful in the future administration of the Comprehensive Data Systems (CDS) program and for improving the effectiveness of the operations of the Statistical Analysis Centers (SACs). *Abstract:* The evaluation of the SACs, which have represented the nucleus of the National Strategy in Criminal Justice for CDS, is designed to assess their effectiveness, test the validity of their guidelines, and determine their ability to act as the State Statistical Bureau prescribed under the Federal/State/Local Cooperative Statistical Program. The evaluation will involve: (1) construction of an initial model of SAC operations using CDS guidelines and interviews with staff of the National Criminal Justice Information and Statistics Service which administers the SAC program; (2) development of data collection instruments to be sent to the SACs–to be generated based on information from site visits to selected SACs and surveys of users of those SACs which are visited; and (3) analysis and revision of the initial SAC model to be based on data collected from a mail survey of all SACs, supplemented by the site visit and user survey data.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

### E00819-017

*Improved Correctional Field Services Project Evaluation.*
(78NIAX0152).
10/81
Don M. Gottfredson
**Contractor:** Rutgers State University of New Jersey, School of Criminal Justice; 15 Washington Street, Newark, NJ 07102
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** County

*Program Objectives:* The Improved Correctional Field Services (ICFS) Program is intended to accomplish three objectives: to devise and implement a rational screening mechanism that would determine the appropriate form of supervision for any probationer or parolee; to test the effectiveness of different modes of supervision (i.e. punitive vs. rehabilitative); and to determine the differential impact of varying levels of supervision. *Abstract:* Three projects (in Kane County, Illinois; Suffolk County, New York; and Florida) were developed to test the effectiveness of using risk screening procedures to assign probationers to different levels of supervision. The main question was: What level of supervision is effective with what risk classification of probationers with respect to various outcomes? Subsidiary problems included an assessment of the risk screening methods used and the development of measures of offense seriousness, of the social adjustment of probationers, and of probationer needs and concerns. The reports discuss the project development, the evaluation results for the first probationers in the program, and the measurement development work. Recommendations address aspects of planning of such programs and needs for further study.

**Agency Contact:** National Institute of Justice. (202) 724-2947.

### E00819-018

*Mass Communication Strategy: Citizen Action Against Crime.*
(78NIAX01U5).
8/81; 195 pp.
Harold Mendelsohn
**Contractor:** University of Denver; University Park, Denver, CO 80208
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of this grant is to persuade citizens to actively engage in cooperative crime prevention behaviors. *Abstract:* The purpose of this project is to provide a research and evaluation component to a media campaign designed to persuade citizens to engage in crime prevention behaviors. This will be accomplished: by conducting both an informal and formal content analysis of past and current media efforts in crime prevention; by conducting a critical review of research literature pertaining to public participation in crime prevention activity as well as allied behaviors; by conducting a Delphi survey of experts to obtain qualitative assessments of effective mass communications strategies for crime prevention and control; by cooperating fully with the advertising agency parties designated to develop and conduct the campaign; and by conducting an evaluation of the campaign including focused group interviews with individuals, reflecting characteristics of targets to whom the Advertising Council Campaign will ultimately be addressed. The final post evaluative research will utilize some combination of the following: three before-after panel studies of specific targets; a national study of the general public to determine overall impact of proposed campaign; and six focused group interviews to lend a psychological "depth" dimension of interpretation to the evaluation data.

**Agency Contact:** National Institute of Justice. (202) 724-2956.

### E00819-019

*National Evaluation of the Comprehensive Crime Prevention Program.*
(79NIAX0100).
2/82
Robert Crew, Jr.
**Contractor:** American Institute for Research; 1055 Thomas Jefferson Street NW, Washington, DC 20007
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** 7 cities

*Program Objectives:* The major objective of this program is the reduction of crime and fear of crime. The evaluation will attempt to measure the program's impact on these outcomes. The Evaluation Design Plan was developed, reviewed, and approved with modifications in the first phase. *Abstract:* This is the final phase in the evaluation of the Law Enforcement Assistance Administration (LEAA) Comprehensive Crime Prevention Program (CCPP). The first phase was under number 78-MU-AX-0055, which was terminated at the request of the grantee. This new grantee was the subcontractor on the original grant and was responsible for all technical developments. The LEAA CCPP Program began in Fiscal Year 1977, and funded seven cities to develop planning for crime prevention activities citywide. The focus of the program was on coordination of the planning and implementation of crime prevention activities among public and private organizations. Citizen participation was a major thrust of the program along with these two other goals. The cities funded were: Atlanta, GA; Jackson, MS; Minneapolis, MN; Newark, NJ; Oakland, CA; Portland, OR; and Salt Lake City, UT. The evaluation will be primarily seven case studies of the planning process, community/-city coordination, citizen participation, and impact of activities. Most of the assessment will focus on the process, but some effort will be made to surface effectiveness information.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-020**

*National Evaluation of the Community Anti-Crime Program.* (79NIAX0109).
2/82
Karol Kerns
**Contractor:** American Institute for Research; 1055 Thomas Jefferson Street NW, Washington, DC 20007
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** local communities

*Program Objectives:* The Objective of the program is to support community crime prevention activities undertaken by local community groups. *Abstract:* This grant will complete the National Evaluation of the Legal Enforcement Assistance Administration (LEAA) Community Anti-Crime program (CACP). The initial work was begun by this applicant under a subcontract on Grant No. 77-NI-0084. The LEAA CACP was authorized by Congress in 1976 and began awarding grants in 1977. In the first year, 146 projects were funded at a cost of $30 million. The goal of the CACP is to provide funds directly to local community groups to undertake crime prevention activities. This effort also encourages the development of new groups, and each award generally includes several community groups in the administration. Both crime prevention activities directed at reducing opportunities for crime and for deterring the development of criminal desire are supported by this program. The evaluation collects data, analyzes it, and provides an assessment of this program on three levels. The most general process assessment examines what the projects are doing based on a mail survey of all 146 projects. A more specific focus on 24 projects carries this assessment further by examining the effectiveness of the projects and their activities to determine causal relationships together with the process and effectiveness assessments. Among the specific activities to be examined are: block watch, escort services, police/community relations, and those projects designated as innovative by the CACP office.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-021**

*National Evaluation Program Phase One Assess Prosector's Management Information Systems.* (78NIAXC024).
11/80; 109 pp.
Jerry Hogg
**Contractor:** WESTAT, Inc.; 11600 Nebel Street, Rockville, MD 20852
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study represents a National Evaluation Program Phase I Assessment of Prosecution Management Information Systems (PROMIS). Reports provide information on the activities, cost benefits, and limitations of these systems. Both PROMIS systems, a packaged approach funded and transferred with Department of Justice "seed" money, and individually-developed systems were investigated. Methods used to provide the final judgmental assessment included: a mail survey of 209 prosecution offices; site visits to 17 operating systems; review and analysis of available literature, research, and evaluations; and the conduct of evaluation feasibility testing at six test sites. The study found the most common and most effective type of system is one supported by a centralized computer facility serving multiple criminal justice agencies sharing the same data base. The study found most existing automated systems to be effective in supporting case processing operations. However, few prosecution agencies, with the exception of PROMIS users, use their systems to support policy development and decisionmaking processes. The primary reason for this exception appears to result from periodic PROMIS Users Group meetings which afford the exchange of information and ideas.

**Agency Contact:** National Institute of Justice. (202) 724-2953.

**E00819-022**

*National Evaluation Program Phase II Intensive Evaluation of Probation.* (78NIAXC027).
10/82
Joseph Romm
**Contractor:** Systems Sciences, Inc.; 4720 Montgomery Lane, Bethesda, MD 20014
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** 1 site

*Program Objectives:* The objective of the program is to determine whether intensive application of community and/or social services probation would improve probation outcomes. *Abstract:* This is a 4-year effort that involves the preparation, refinement, implementation, and evaluation of a detailed program plan to be developed in concert with selected jurisdictions interested in and capable of mounting a highly experimental probation program. In the first year, the contractor identified eligible jurisdictions, prepared and disseminated program information, solicited participant interest, and visited the more promising candidate sites. Milwaukee, Wisconsin, was determined to be the most suitable site for the experiment. The implementation phase consists of determining the effectiveness of a Client Management Classification System and the various levels of high risk and limited probation strategies.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-023**

*National Evaluation Treatment and Rehabilitation for Addicted Prisoners (TRAP).* (78NIAX0126).
1/82
Marvin R. Burt
**Contractor:** Institute for Human Resources Research; 7315 Wisconsin Avenue, Suite 820E. Bethesda, MD
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** Standard Metro. Stat. Area (SMSA)

*Program Objectives:* The objectives of the program are to reduce illicit drug use and criminal activity associated with drug use by providing rehabilitative services for offenders with a history of serious drug abuse while they are incarcerated in State correctional institutions and while on subsequent parole status. *Abstract:* The major purpose of this evaluation is to determine if the program results in an improved processing of drug abuse offenders during the later stages of incarceration and immediately following prison release, and whether or not such intervention affects the offender's drug and criminal behavior when he returns to society. The evaluation will determine the extent to which the program objectives have been met by assessing its success in developing voluntary institutional and community based treatment programs for all drug abusing inmates and developing a coordinated approach to treatment of drug abusing inmates which provides that they be properly identified, evaluated, monitored, and treated and which can serve as a model for other States.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

**E00819-024**

*Reevaluation of Hartford Neighborhood Crime Control Program.* (79NIAX0026).
10/81
Floyd J. Fowler
**Contractor:** University of Massachusetts Center for Survey Research; Harbor Campus, Dorchester, MA 02125
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** City

*Program Objectives:* The objective of the program is to reduce robbery and burglary in designated target areas through changes in the physical environment, police procedures, and community organization activities. *Abstract:* The proposed research is a followup study to two previous grants during which a comprehensive residential neighborhood crime control program was designed, its implementation supervised and documented, and its initial short-term effects evaluated in detail. The original Hartford crime control program included changes in the physical environment, in police procedures, and in community organization activities which were designed specifically to address the target area's most severe crime problems (burglary and robbery). An initial (short-term) evaluation in 1977 showed a high degree of program success, with burglary decreasing 42% and robbery decreasing 27.5% immediately following program implementation. Residents' fear of both crimes was similarly reduced. The current project proposes to conduct long-term reevaluation in 1979, three years after program implementation, in order to determine if the successful short-term program effects (e.g. increased residential confidence in the neighborhood) have occurred subsequent to the initial 1977 evaluation.

**Agency Contact:** National Institute of Justice. (202) 724-2956.

**E00819-025**

*Systematic Evaluation of the Commercial Security Field Test.* (79NIAX0105).
10/82
Michael F. Cahn
**Contractor:** Public Systems Evaluation; 929 Massachusetts Avenue, Cambridge, MA 02139
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Research, Evaluation and Demonstration Programs
**CFDA NO.:** 16.560
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 201-204, 301-304; 82 Stat. 198; 42 U.S.C. 3721-3724, 3731-3735).
**Availability:** Agency
**Geographic Relevance:** 3 test sites

*Abstract:* The National Institute of Justice proposes to evaluate the commercial security field test that is being implemented by its Office of Development, Testing and Dissemination. The test design was developed by a joint committee of Institute research and action staff along with support from outside experts and practitioners. The test design will select in 3 cities several commercial areas composed of 20 to 40 stores. A set of control areas will also be selected. In each of the test areas, the test projects will implement a uniform crime prevention survey instrument to identify the physical and behavioral corrections which should be made in each store to reduce its vulnerability to burglary, robbery, and larceny (shoplifting and employee theft) to test design's targeted crimes. A team of police and businessmen will perform the survey and make subsequent visits to encourage compliance. The evaluation design will make comparisons between sites, among test areas, and across test units. It will perform data collection of archival data (crime and economic), victimization data (both actual and fear), and observational data (both physical and behavioral). Besides assessments of effectiveness and compliance, the evaluation will measure adoption of the concept by local businesses and its potential for replication. An interim report will be produced along with a summary and final report for publication.

**Agency Contact:** National Institute of Justice. (202) 724-2949.

## BUREAU OF JUSTICE STATISTICS

**E00820-001**
*Criminal Justice Administrative Statistics.*
12/80; 202 pp.
**Contractor:** National Academy of Public Administration; 1225 Connecticut Avenue, Washington, DC 20036
**OMB Funding Code/Title:** 15-0401-0-1-754 / Research and Statistics
**Program:** Justice Statistical Programs
**CFDA NO.:** 16.551
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 301-305; 42 U.S.C. 3731-3735).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The project has the following functions: (1) User needs–a range of uses exists for administrative data although operational users are not dependent on national data. Most users agree that existing series whould be upgraded and that the Federal government should maintain a leadership role. (2) Adequacy of existing data–duplication of administrative data is slight. Additional data are needed for a variety of categories on prosecution, defense, services, salaries of correctional personnel, State planning and statistical agencies, union activity, pensions, workload, and nonprofit agencies. (3) Need for administrative data–such data were found to guide decisionmaking and will be increasingly valued because of declining resources. (4) Wider use of data resources–increased use of administrative data might occur if users consult with a central librarian, if such data could be linked to other criminal justice data, if additional analysis of data was provided, and/or if user capabilities could be upgraded.

**Agency Contact:** Bureau of Justice Statistics. (201) 724-7755.

## LAW ENFORCEMENT ASSISTANCE ADMINISTRATION

**E00822-001**
*Arson Control Assistance Program Evaluation.* (80-IJ-CX-0002).
10/81; 350 pp.
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** Agency
**Geographic Relevance:** National; National Criminal Justice Reference Service

*Abstract:* The program tests and demonstrates the effectiveness of reducing the incidence of arson and increasing conviction of arsonists by public information, coordination of police, fire, and prosecutorial agencies, and specialized training. The initial draft report has been completed; review has been initiated but is incomplete. Therefore, conclusions and recommendations are not available.

**Agency Contact:** Law Enforcement Assistance Administration. (202) 724-7653.

**E00822-002**
*Community Services Restitution Projects Evaluation.* (79-ED-AX-0033).
5/81; 296 pp.
**Contractor:** Denver Research Institute, University of Denver; Denver, CO 80208
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** National Criminal Justice Reference Service
**Geographic Relevance:** National

*Program Objectives:* The program places selected nonviolent defendants and offenders in community services assignments in lieu of fines and incarceration. The projects were free to determine specifics of implementation as a field test/demonstration. *Abstract:* Projects of the program were evaluated in an effort to assess the impacts of each and to determine programatic conclusions. Where there was community concurrence in objectives and a full implementation effort, the program was successful in diverting offenders from incarceration and had some positive rehabilitative results. No conclusive findings were reached concerning penalizing offenders. Until a clearer model is established, expectations for each project will be unpredictable.

**Agency Contact:** Law Enforcement Assistance Administration. (202) 724-7681.

**E00822-003**
*Cluster Evaluation of Project Funded under the Free Venture Prison Industries Program.* (79-ED-AX-0024).
1/81; 115 pp.
Grant R. Grissom
**Contractor:** University City Science Center; 3624 Science Center, Philiadelphia, PA 19104
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** National Criminal Justice Reference Service
**Geographic Relevance:** National

*Program Objectives:* The program is an attempt to improve industrial activities in prison by adopting to the extent possible operational principles of private industry. Projects are characterized by a full work week for inmate employees, wages based on productivity, economic viability, hire/fire authority, and post-release job placement. *Abstract:* Data were collected from records and through structured interviews in 12 prisons in Colorado, Connecticut, Illinois, Iowa, Minnesota, South Carolina, and Washington. Wide variations in implementation and types of security environment were found. Despite these, Free Venture operations and psychosocial atmosphere are more similar to private sector industry than to traditional prison industry. Program impact upon workers was favorable, as measured by disciplinary records, and upon nonparticipants it ranged from none to favorable. There was a favorable impact upon institutional tranquility. Problems arose mainly from inadequate planning and lack of coordination with other proqrams. The program requires continual technical assistance and evaluation to measure results over a longer period.

**Agency Contact:** Law Enforcement Assistance Administration. (202) 724-7681.

**E00822-004**
*Jail Overcrowding and Pretrail Detention: A Program Evaluation.* (79-ED-AX-0034).
11/80; 223 pp.
West; Neubaum; Blumenthal; Keller
**Contractor:** Denver Research Institute, University of Denver; Denver, CO 80208
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance
**Program:** Crime Control Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 103; 42 U.S.C. 3713).
**Availability:** National Criminal Justice Reference Service
**Geographic Relevance:** National

*Program Objectives:* The program seeks to demonstrate the effectiveness of a comprehensive approach to relieving jail overcrowding by proper diversion, pretrail release, trial delay reduction and other known effective programs operated in a planned manner with coordination of all parties. *Abstract:* As jails become more overcrowded, there is pressure to release a higher percentage of pretrial defendants. Recommendations made are: (1) jurisdictions should concentrate on diversion programs that have proved effective for minor offenders who account for substantial percentages of the jail population; (2) process changes should be instituted, such as use of citations in lieu of arrest, and reducing the time between charge and trial; and (3) implementation would be aided by establishing and using criminal justice advisory boards. The projects studied varied in approach, but all made progress in intelligently managing their jail population.

**Agency Contact:** Law Enforcement Assistance Administration. (202) 724-7685.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-003, E99900-027, E99900-031, E99900-033, E99900-034.

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# DEPARTMENT OF LABOR

## INTERNATIONAL AFFAIRS

### E00901-001

*An Analysis of Trade Adjustment Assistance.*
3/6/81; 70 pp.
O. Jack Buchanek; Steve Charnovitz
**OMB Funding Code/Title:** 16-0165-0-1-505 / Salaries and Expenses
**Program:** International Labor Affairs
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Trade Act of 1974, as amended (P.L. 93-618, title II, § 235; 88 Stat. 2023; 19 U.S.C. 2295).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The Trade Act of 1974 established a system of Trade Adjustment Assistance to help those workers who lost their jobs as a result of imports. Workers who believe that their unemployment is related to increased import competition may file a petition with the Department of Labor for certification of eligibility to apply for benefits, and that agency investigates the petitions.

**Agency Contact:** International Affairs. (202) 523-6289.

### E00901-003

*Study of VOTRAKON Project Overseas Administrative Operations.*
In process
Dora Carrington
**OMB Funding Code/Title:** 16-0165-0-1-505 / Salaries and Expenses
**Program:** International Labor Affairs
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Trade Act of 1974, as amended (P.L. 93-618, title II, § 235; 88 Stat. 2023; 19 U.S.C. 2295).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign; ILAB D.C. offices

*Abstract:* The purpose of the VOTRAKON project is to assist the Saudis in improving the vocational training capacity to support the Kingdom's development objectives and provide Saudi workers with the technical skills that allow them to participate fully in the Kingdom's economic growth. The three-part strategy for the program includes: (1) strengthening of vocational training courses by developing innovative instructional materials and staff with appropriate teaching skills; (2) expanding existing training capacity through a program of construction of new training facilities; and (3) development of managerial, administrative and procedural materials and staff necessary to effectively operate the vocational training system.

**Agency Contact:** International Affairs. (202) 523-6136.

### E00901-004

*American Trade Adjustment Assistance after Five Years.*
11/80; 18 pp.
C. Michael Aho; Thomas A. Bayard
**OMB Funding Code/Title:** 16-0165-0-1-505 / Salaries and Expenses
**Program:** International Labor Affairs
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Trade Act of 1974, as amended (P.L. 93-618, title II, § 235; 88 Stat. 2023; 19 U.S.C. 2295).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National

*Abstract:* This study concludes that there are good reasons for a compensation and adjustment program for trade-affected workers. The Trade Adjustment Program (TAA) has reduced protectionist pressures enabling the United States to pursue more liberal foreign trade policies. This has resulted in welfare gains for the United States and its trading partners; a well-designed adjustment assistance program can help overcome market imperfections. Also, because of its direct impact on overseas incomes, TAA can play a useful role in U.S. foreign policy. While the adjustment provisions of the TAA program have not been effectively utilized, alteration of the program to emphasize adjustment would enhance the flexibility and adaptability of the economy. The TAA program could be the basis for a more comprehensive adjustment program for all dislocated workers regardless of the cause of dislocation. The basic policy challenges are to develop a compensation scheme that will not serve as a disincentive for adjustment and to design a delivery system for the adjustment services.

**Agency Contact:** International Affairs. (202) 523-7597.

### E00901-005

*Development of Administrative Data to Analyze Trade Adjustment Assistance and Displacment.* (J9K00017).
In process
Paul Feldman
**Contractor:** Center for Naval Analysis; Alexandria, VA 22311
**OMB Funding Code/Title:** 16-0165-0-1-505 / Salaries and Expenses
**Program:** International Labor Affairs
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Trade Act of 1974, as amended (P.L. 93-618, title II, § 235; 88 Stat. 2023; 19 U.S.C. 2295).
**Availability:** Agency

**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Trade Act of 1974 establishes a system of trade adjustment assistance to help those workers who lose their jobs as a result of imports. Workers who believe that their unemployment is related to increased import competition may file a petition with the Department of Labor for certification of eligibility to apply for benefits, and that agency investigates the petitions. *Abstract:* This project will determine the cost and feasibility of continuing to collect and process data from Pennsylvania and to expand the sample to cover other States to form a nationwide representative sample. The primary focus of this work is the gathering of information about the availability of Unemployment Insurance administrative data and protecting existing data. The major source of information will be individuals familiar with current development of Continuous Wage and Benefit History data.

**Agency Contact:** International Affairs. (202) 523-7597.

**E00901-008**

*Trade Adjustment Assistance: Pro and Con.*
7/2/81; 44 pp.
C. Michael Aho; Thomas A. Bayard
**OMB Funding Code/Title:** 16-0165-0-1-505 / Salaries and Expenses
**Program:** International Labor Affairs
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Trade Act of 1974, as amended (P.L. 93-618, title II, § 235; 88 Stat. 2023; 19 U.S.C. 2295).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Trade Act of 1974 establishes a system of trade adjustment assistance to help those workers who lose their jobs as a result of imports. Workers who believe that their unemployment is related to increased import competition may file a petition with the Department of Labor for certification of eligibility to apply for benefits, and that agency investigates the petitions. *Abstract:* This paper examins the rationales (equity, economic efficiency, and political efficacy) for a categorical assistance program for trade-displaced workers, attempts to quantify the costs and benefits of the current program, and discusses possible modifications of the program. The authors believe that the political gains are great and claim that, until the auto industry crisis, the annual welfare gains probably greatly exceeded the sum of Trade Adjustment Assistance (TAA) administrative costs and beneficiary payments. In spite of net benefits from the program (at least until 1980), the efficiency and equity deficiencies of the program will make program reform necessary. Potential modifications are: (1) reduction of benefit levels (from the current 70% of the worker's previous wage to regular Uneployment Insurance levels of about 50% of average weekly wages); and (2) tightening TAA eligibility requirements so that imports must constitute "a substantial cause" of worker displacement. These changes are likely to lower TAA expenditures and redress some inequities and inefficiencies but are likely to curtail the program's political effectiveness in reducing protectionism.

**Agency Contact:** International Affairs. (202) 523-7597.

## EMPLOYMENT AND TRAINING ADMINISTRATION

**E00902-001**

*An Evaluation of the Department of Labor's Simulation Model for Unemployment Insurance Benefits.* (B9MO-2671).
4/81; 44 pp.
Alan Gustman
**Contractor:** Dartmouth College; Hanover, NH
**OMB Funding Code/Title:** 16-0172-0-1-504 / Program Administration
**Program:** Unemployment Insurance Services
**Congressional Relevance:** *House* Committee on Education and Labor; *House* Committee on Ways and Means; *Senate* Committee on Labor and Human Resources; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title I, § 135; 29 U.S.C. 837). Social Security Act, as amended (42 U.S.C. 1104). Trade Act of 1974, as amended (P.L. 93-618, title II, § 231, 232; 19 U.S.C. 2291-2292). Wagner-Peyser National Employment System Act (P.L. 73-30; 29 U.S.C. 49).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* Objectives are to administer a program of unemployment insurance for eligible workers through Federal and State cooperation and to administer payment of Worker Adjustment assistance. *Abstract:* The purpose of this study is to examine the microsimulation model of unemployment insurance currently in use at the Department of Labor. An overview of the model is presented. The separate equations which form the basis for the model and the relations among these equations are considered. Particular attention is paid to the specification employed and to alternative specifications suggested in the relevant economics literature. The uses to which the model have been put are considered and its strengths and weaknesses in these various applications are pointed out. It is concluded that while the present model of the unempolyment insurance system is a useful and important first step toward systematically incorporating the fruits of research into policy analysis, it is characterized by a large number of potential errors which have not been analyzed and the effects of which are poorly understood.

**Agency Contact:** Employment and Training Administration. (202) 523-6009.

**E00902-003**

*Evaluation of CETA Manpower and Training Programs as Related to the Spanish Surname Student in the Minneapolis-St. Paul Area.* (21-27-77-34).
7/81; 72 pp.
Manual Miranda
**Contractor:** Migrants in Action; St. Paul, MN 44105
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title II, § 211; 87 Stat. 857; 29 U.S.C. 846).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* Objectives are to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This report provides a descriptive evaluation of the educational and vocational training experiences of 101 Spanish surname Comprehensive Employment and Training Act (CETA) students in the Minneapolis-St. Paul area. Information was obtained from the respondents in the following areas: (1) student's demographic characteristics; (2) types of CETA placement activity; (3) student evaluation of CETA effectiveness in selected training functions; and (4) evaluation of existing cultural problems and needs of Spanish surname CETA enrollees.

**Agency Contact:** Employment and Training Administration. (202) 376-6349.

**E00902-004**
*Evaluation of the ES' Job Service Improvement Program (JSIP).* (MEL 81-03).
3/81; 174 pp.
**Contractor:** Juarez Associates, Inc.; Los Angeles, CA 90024
**OMB Funding Code/Title:** 16-0179-0-1-504 / Grants to States for Unemployment Insurance and Employment Services
**Program:** Employment Services
**CFDA NO.:** 17.207
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Wagner-Peyser National Employment System Act (P.L. 73-30; 43 Stat. 113; 29 U.S.C. 49).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The program seeks to place persons in employment by providing a variety of placement-related services to job seekers and employers seeking qualified individuals to fill job openings. *Abstract:* This report evaluates the Employment Service (ES) Job Service Improvement Program (JSIP) which establishes employer advisory committees to help improve the ES and increase use of it by area employers. The report highlights the variety of approaches in practice in the use of such employer committees. The evaluators found that many committees met regularly only for a relatively short time after being established to review ES activities but some continued to be active beyond their initial-review functions. Those who maintained activity expanded their scope beyond critique of the local office to become an ongoing advisory group and/or an information network for employers on the services of the ES and related employment issues.

**Agency Contact:** Employment and Training Administration. (202) 376-5209.

**E00902-005**
*Evaluation of the ES Job Information Service (JIS).* (MEL 80-14).
9/80; 202 pp.
**Contractor:** Juarez and Associates, Inc.; Los Angeles, CA 90024
**OMB Funding Code/Title:** 16-0179-0-1-504 / Grants to States for Unemployment Insurance and Employment Services
**Program:** Employment Services
**CFDA NO.:** 17.207
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Wagner-Peyser National Employment System Act (P.L. 73-30; 48 Stat. 113; 29 U.S.C. 49).
**Availability:** NTIS (PB 81-123 143)

*Program Objectives:* The program seeks to place persons in employment by providing a variety of placement-related services to job seekers and employers seeking qualified individuals to fill job openings. *Abstract:* This is an evaluation of the Employment Service (ES) "self-service" component, the Job Information Service (JIS) run by many local offices of the U.S. Employment Service (now often called Job Service) system. The report provides data on the characteristics of JIS installations from a mail survey of local offices and from case study visits to 15 varied local ES offices. The report indicates that there has been wide diversity in the way local offices put the "self-services" concept into practice and that there is no clear "best" approach suited for all offices. The study identifies factors to be considered by local offices in working out specific details for their JIS activity. Four "models" are laid out along with types of factors local offices should consider in deciding which is the most appropriate for their circumstances.

**Agency Contact:** Employment and Training Administration. (202) 376-5207.

**E00902-006**
*Evaluation of HIRE Program.*
**Contractor:** Arthur Young and Co.; Washington, DC 20036
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** National Programs, Other
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title III, § 301; 87 Stat. 857; 29 U.S.C. 871).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* The general purpose of this study was to determine the HIRE I program's accomplishments and problems in encouraging employers to hire, train, and seek to maintain in continuing employment unemployed workers from specified target groups, particularly veterans. The study has been abondoned without a formal final report because of severe limitations of the sample data obtainable and of analytic efforts.

**Agency Contact:** Employment and Training Administration. (202) 376-7270.

**E00902-007**
*Study of Data Methodology To Improve Validation of the U.S. Employment Service ESARS System.* (MEL 80-16).
12/80; 139 pp.
**Contractor:** Abt Associates, Inc.; Cambridge, MA 02138
**OMB Funding Code/Title:** 16-0179-0-1-504 / Grants to States for Unemployment Insurance and Employment Services
**Program:** Employment Services
**CFDA NO.:** 17.207
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Wagner-Peyser National Employment System Act (P.L. 73-30; 48 Stat. 113; 29 U.S.C. 49).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program seeks to place persons in employment by providing a variety of placement-related services to job seekers and employers seeking qualified individuals to fill job openings. *Abstract:* The report suggests several steps which program managers may wish to consider in order to meet Federal and State needs more adequately. Prominent among these is more use of sampling for validation, development of estimates of statewide and national placement reporting errors, and putting statewide outside verification surveys on an annual basis using procedures outlined in the ESARS Handbook with additional followup to reconcile questionable cases. The contractor is skeptical about reliance on use of a cross-match of Employment Service (ES) referrals and Unemployment Insurance (UI) wage records, since the UI records do not indicate the ES role in the Hiring transaction, and 13 States do not have such record systems.

**Agency Contact:** Employment and Training Administration. (202) 376-7950.

**E00902-008**
*A Study of CETA Independent Monitoring Units.* (56).
11/81
Charles J. Green
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title I, § 101-112; 87 Stat. 840; 29 U.S.C. 811-822).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons; and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. The purpose of the Independent Monitoring Units (IMUs), required for each Comprehensive Employment and Training Act (CETA) prime sponsor by the legislation, is to help such sponsors improve their management of the program and to reduce or eliminate fraud and abuse in administration of local CETA-funded programs and services. *Abstract:* The study will assess the current status and strategies of CETA Prime Sponsor IMU activity and will include analyses of costs and outputs from sampled IMUs. The study will focus on sites in three CETA regions with supplementary data to be obtained from other regions. Initial field visits are scheduled for the Philadelphia region.

**Agency Contact:** Employment and Training Administration. (202) 376-8103.

**E00902-009**
*Evaluation of Offender Planning Grants.*
In process
**Contractor:** American Bar Association/Fund for Public Education; 1800 M Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** National Programs, Other
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title III, § 301; 87 Stat. 857; 29 U.S.C. 871).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* The purpose of the study is to determine the effectiveness of the special grants awarded to selected Comprehensive Employment and Training Act prime sponsors in increasing employment and training opportunities for criminal offenders.

**Agency Contact:** Employment and Training Administration. (202) 376-8092.

**E00902-010**
*An Assessment of the Steel Adjustment Federal Advisor Demonstration (SAFAD).*
9/80; 31 pp.
Curtis R. Gatlin
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** National Programs, Other
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title III, § 301; 87 Stat. 857; 29 U.S.C. 871).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Steel Adjustment Federal Advisor Demonstration was intended to test the usefulness of stationing (short-term) a "Federal Advisor" in communities experiencing mass layoffs due to plant closings (steel mills) in order to act as a community catalyst-coordinator to facilitate reemployment of displaced workers. Four sites were: Youngstown, Ohio; New Haven, Connecticut; Torrance, California; and Joliet, Illinois. *Abstract:* The study found that the local projects were impaired by insufficient prior communication between Federal and State leaders with lack of agreement on primary purpose of demonstration. It also found use of local agency staff as "Federal" intervenors (catalyst/advisors) questionable for a number of reasons including their being viewed by other local principals as "having no clout." Local principals generally endorsed the concept of a catalyst "Federal Advisor" as potentially useful in marshaling community resources but also felt that the magnitude of their unemployment problem called for additional funds for training and relocation services. Some modest gains were made in efforts to aid readjustment of displaced workers but the project did not generate additional broad-based community efforts to aid readjustment.

**Agency Contact:** Employment and Training Administration. (202) 376-8101.

**E00902-011**
*A Study of CETA Eligibility Determination and Verification Systems.* (55).
3/81; 81 pp.
Charles J. Green
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance

**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title I, § 101-112; 87 Stat. 840; 29 U.S.C. 811-822).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead tc increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. The objective of the local Comprehensive Employment and Training Act (CETA) eligibility determination screening (and subsequent verification) processes is to insure that only those individuals authorized by the legislation are placed in the CETA program, and those who are inadvertently enrolled are discovered and removed as expeditiously as possible. *Abstract:* The report spells out the types of practical problems faced by CETA sponsors on eligibility determination and why local systems and strategies vary considerably. It points up difficulties which might reasonably be eased (particularly in the area of financial liability), and describes the basic eligibility determination and verification processes. The report concludes that, despite the continuing problems, most sponsors generally are now on top of the complicated task of screening out ineligibles.

**Agency Contact:** Employment and Training Administration. (202) 376-8103.

**E00902-012**
*The CETA Experience: 1978-1980 Preliminary Report.* (MEL 81-08).
4/81; 134 pp.
William Mirengoff; Lester Rindler; Harry Greenspan
**Contractor:** Bureau of Social Science Research, Inc.; Washington, DC 20036
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* The report is on the effects of the Comprehensive Employment and Training Act (CETA) 1978 amendments. It focuses particularly on experiences with changes in the public service employment (PSE) programs but examines also some aspects of CETA management, service delivery systems, and the role of organized labor. The study is based largely on field reviews of a sample of 28 prime sponsors conducted in October 1980, about 18 months after the CETA amendments became effective. The report's analyses of PSE changes in 1978-80 have limited current significance in light of the new Administration's decision to eliminate the PSE programs in Fiscal Year 1982. Its assessment of other aspects of CETA functioning, however, provide significant background for the current reexamination of issues of how to balance objectives of assuring adequate Federal oversight and developing local capability and allowing local flexibility in planning and conducting the programs.

**Agency Contact:** Employment and Training Administration. (202) 376-8094.

**E00902-013**
*Continuous Longitudinal Manpower Survey: Followup Report No. 3 (36-Months after Entry)–Experiences in the First Two Postprogram Years, with Pre/Post Comparison for Terminees Who Entered CETA During January-June 1975.* (MEL 81-04).
1/81; 335 pp.
**Contractor:** Westat, Inc.; Rockville, MD 20852
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** NTIS (PB 81-209 397)
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This report provides data on long-term (basically two years) postprogram experience of January-June 1975 entrants to decentralized programs under the Comprehensive Employment and Training Act (CETA). It supplements earlier reports on shorter-term experience of this group. The report is significant primarily as a specific illustration of the types of gross data which will be forthcoming from the Continuous Longitudinal Manpower Survey (CLMS) on a more reliable basis for later years' CETA enrollees. While the report is confined to general descriptive presentations, such data's longitudinal features and availability for a new entrant sample each year will enable new types of analyses of CETA target-group populations' labor market problems and performance. Part I presents the descriptive analyses while Part II provides detailed data tables and appendices including brief descriptions of CETA and of CLMS methods and data limitations.

**Agency Contact:** Employment and Training Administration. (202) 376-8090.

**E00902-014**
*Continuous Longitudinal Manpower Survey: Followup Report No. 4–Multivariate Analysis: 36-Month Followup of Terminees Who Entered CETA During January-June 1975.* (MEL 81-05).
1/81; 132 pp.
**Contractor:** Westat, Inc.; Rockville, MD 20852
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropria-

tions: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This report analyzes the long-term (basically 2 year) experiences of January-June 1975 entrants to decentralized employment and training programs under the Comprehensive Employment and Training Act (CETA). It supplements earlier reports on characteristics and postprogram experiences of this group. It goes beyond the limited cross-tabulation analyses of CLMS Followup No. 3 to explore through multivariate analyses what program and personal factors are associated with earnings changes of participants over time.

**Agency Contact:** Employment and Training Administration. (202) 376-8090.

**E00902-015**
*Continuous Longitudinal Manpower Survey: Net Impact Report No. 1–Impact of 1977 Earnings of 1976 CETA Enrollees in Selected Program Activities.* (MEL 80-20).
3/81; 174 pp.
**Contractor:** Westat, Inc.; Rockville, MD 20852
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** NTIS (PB 81-206 427)
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs *Abstract:* This report presents the first formal estimates of the net impact of Comprehensive Employment and Training Act (CETA) decentralized programs on participants' postprogram earnings. The impacts were measured by differences in Social Security covered earnings between the Continuous Longitudinal Manpower Survey (CLMS) sample of CETA participants and a matched comparison group drawn from the Current Population Survey (CPS), after adjustment by regression methods for differences in background factors. The estimates, for the initial postprogram year 1977 for CETA Fiscal Year 1976 entrants, find a positive impact on the order of $300 for the year. There was very considerable variation found within the overall average, however, by type of program, preprogram earnings history, sex, and those placed vs. not placed at termination.

**Agency Contact:** Employment and Training Administration. (202) 376-8090.

**E00902-016**
*An Analysis of Two Year Post-Program Earnings Paths of CETA Participants Using the Early CLMS Cohorts (January 1975-June 1975 Entry).* (MEL 80-19).
12/80; 163 pp.
David H. Finifter
**Contractor:** College of William and Mary; Williamsburg, VA 23185
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** NTIS (PB 81-155 525)
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This study uses the initial two cohorts of the Continuous Longitudinal Mannower Survey (CLMS) to examine the earnings paths of persons who enrolled in adult-oriented Comprehensive Employment and Training Act (CETA) programs during the first six months of 1975. By using a pooled cross-section/time series data structure and multiple regression, earnings patterns from the fourth quarter prior to entry through the eighth quarter after termination are examined. Although it cannot be attributed to program participation, one overall pattern stood out among the several identified: postprogram earnings paths moved upward and there is no "fall back" to preprogram levels. The author cautions that the study findings are "exploratory and suggestive rather than conclusive.".

**Agency Contact:** Employment and Training Administration. (202) 376-7304.

**E00902-017**
*The Implementation of the Targeted Jobs Tax Credit: Report #3.* (MEL 81-09).
5/81; 98 pp.
**Contractor:** Ohio State University Research Foundation; Columbus, OH 43201
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Private Sector Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title III § 318. as amended by; P.L. 95-524, § 2; 92 Stat. 1974; 29 U.S.C. 886).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. The tax credit is provided as an inducement for employers to hire and retain workers from specified target groups which have severe difficulties in obtaining employeemnt. *Abstract:* This is the third report in a series that evaluates local administration of the Targeted Jobs Tax Credit (TJTC). It is based primarily on field studies of 25 sites through March 1981. The basic finding is that TJTC has not been used as generally expected. Most notably: many Job Service offices and Comprehensive Employment and Training Act sponsors are skeptical of TJTC and reluctant to use it extensively as a placement tool; relatively little use is made by eligible job seekers of a TJTC voucher to help their job search; and most employers who draw on TJTC do so by getting retroactive certifications of employees hired earlier rather than by seeking TJTC new hires. The report also examines reasons for the generally limited employer response to availability of the tax credit.

**Agency Contact:** Employment and Training Administration. (202) 376-5207.

### E00902-018

*The Implementation of the Targeted Jobs Tax Credit: Report #2.* (MEL 81-01).
1/81; 69 pp.
**Contractor:** Ohio State University Research Foundation; Columbus, OH 43201
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Private Sector Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title III, § 318, as amended by; P.L. 95-524, § 2; 92 Stat. 1974; 29 U.S.C. 886).
**Availability:** NTIS (PB 81-162 398)
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. The tax credit is provided as an inducement for employers to hire and retain workers from specified target groups which have severe difficulties in obtaining employment. *Abstract:* This is the second report in a series that evaluates local administration of the Trageted Jobs Tax Credit (TJTC). The report, based on field study of 25 sites through October 1980, finds that many Employment Service offices and most Comprehensive Employment and Training Act (CETA) sponsors (the principal administering agencies) continue to be skeptical about TJTC and reluctant to use it extensively as a placement tool. Additionally, the report seeks to learn why employers have responded weakly to the tax credit incentive to hire from the targeted groups. The principal reasons for the lack of employer response appear to be "fear of government" and "hidden costs"–expressed as concern about "red tape," government intrusion into hiring, Internal Revenue Service audits, or being subject to requirements for Federal contractors. Other employer reasons for lack of participation include: (1) the tax savings from TJTC are not large enough to be worth losses from the hiring of workers regarded as less productive; (2) resistance to change in hiring practice because of fear that screening job applicants for TJTC eligibility may bring charges of violation of fair hiring laws; (3) an unwillingness to commit personnel time to screening; and (4) simply a feeling that hiring decisions should be kept separate from tax considerations.

**Agency Contact:** Employment and Training Administration. (202) 376-5207.

### E00902-020

*A Formative Evaluation of the Private Sector Initiative Program: Report No. 6.* (81-10).
6/81; 69 pp.
**Contractor:** Ohio State University Research Foundation; Columbus, OH 43201
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Private Sector Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 95-524, § 2; 92 Stat. 2010; 29 U.S.C. 981-986).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by estabishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This is the sixth report in a series that evaluates implementation of the Private Sector Initiative Program (PSIP), established by Title VII of the Comprehensive Employment and Training Act (CETA) under which CETA prime sponsors seek to involve private business in local employment and training activities for the disadvantaged. The report, based on field examination of 25 sample CETA sponsor sites through March 1981, undertakes to: (1) identify the principal goals being pursued locally and judge the degree of accomplishment on them thus far; (2) classify the types of activities being conducted, efforts to market PSIP, and the criteria used to choose projects and deliverers; (3) rate progress on specific outcomes – stimulation of business participation, influence on the overall CETA system, and results for PSIP participants; and (4) assess the functioning of the PSIP Private Industry Councils.

**Agency Contact:** Employment and Training Administration. (202) 376-5207.

### E00902-021

*A Formative Evaluation of the Private Sector Initiative Program: Report No. 5.* (MEL 81-02).
1/81; 63 pp.
**Contractor:** Ohio State University Research Foundation; Columbus, OH 43201
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Private Sector Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 95-524, § 2; 92 Stat. 2010; 29 U.S.C. 981-986).
**Availability:** NTIS (PB 81-153 462)
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This is the fifth report in a series that evaluated implementation of the Private Sector Initiative Program (PSIP) established by Title VII of the Comprehensive Employment and Training Act (CETA) under which CETA prime sponsors seek to involve private business in local employment and training activities for the disadvantaged. The report, based on observation at 25 sites through late 1980, provides the first assessment of the Private Industry Councils and comes up with indicators of progress against which it rates progress of the sample sponsors in launching PSIP operations.

**Agency Contact:** Employment and Training Administration. (202) 376-5207.

### E00902-022

*A Formative Evaluation of the Private Sector Initiative Program: Report No. 4.* (MEL 80-12).
8/80; 92 pp.
**Contractor:** Ohio State University Research Foundation; Columbus, OH 43201
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Private Sector Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 95-524, § 2; 92 Stat. 2010; 29 U.S.C. 981-986).
**Availability:** NTIS (PB 82-153 454)
**Geographic Relevance:** National

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This is the fourth report in a series that evaluates implementation of the Private Sector Initiative Program (PSIP) established by Title VII of the Comprehensive Employment and Training Act (CETA) under which CETA prime sponsors seek to involve private business in local employment and training activities for the disadvantaged. The report is based on observation at 25 sites and covers developments through June 1980. The evaluators found that most sponsors advanced from the necessary "institution-building" stage in 1979 to actual initiation of projects in mid-1980. They found two patterns developing–one of sponsors who have "focused goals" and "rapid implementation" and the other with "broader goals" with "slower implementation"–and caution that it is not yet possible to judge which is better. Another feature found is that a third of the sponsors had developed some "customized" training with a high level of employer involvement geared to the needs of an identified company or group of employers. The report also analyzes the types of factors which influence the pace and nature of PSIP development in different sponsor settings.

**Agency Contact:** Employment and Training Administration. (202) 376-5207.

### E00902-023

*Case Studies of the Impact of Federal Aid on Major Cities: City of Detroit.* (MEL 81-11).
6/81; 74 pp.
Thomas J. Anton
**Contractor:** The Brookings Institution; Washington, DC 20036
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** Program Evaluation
**Geographic Relevance:** National; Detroit

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This is one of a series of studies of how particular large cities have used Federal aid, with emphasis on the 1977-78 "economic stimulus" expansion of the Federal grants for public service employment, local public works, and antirecession fiscal assistance. The studies use a common analytic framework to enable comparisons across cities with different economic, budgetary, and political circumstances. Each of the studies traces growth and uses of Federal aid in the 1970s and seeks to respond to four types of questions: (1) To what extent have cities become dependent on Federal grants to pay for basic services? (2) Has the Carter Administration's Economic Stimulus Program of 1977-78 helped reduce unemployment? (3) Who benefits from the federally supported programs? (4) Who at the local level decides how the Federal aid money is spent?

**Agency Contact:** Employment and Training Administration. (202) 376-6280.

### E00902-024

*Case Studies of the Impact of Federal Aid on Major Cities: City of Los Angeles.* (MEL 80-21).
11/80; 84 pp.
Ruth A. Ross
**Contractor:** The Brookings Institution; Washington, DC 20036
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524. § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** NTIS (PB 81-172 488)
**Geographic Relevance:** National; Los Angeles

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This is one a series of studies of how particular large cities have used Federal aid, with emphasis on the 1977-78 "economic stimulus" expansion of the Federal grants for public service employment, local public works, and antirecession fiscal assistance. The studies use a common analytic framework to enable comparisons across cities with different economic, budgetary, and political circumstances. Each of the studies traces growth and uses of Federal aid in the 1970s and seeks to respond to four types of questions: (1) To what extent have cities become dependent on Federal grants to pay for basic services? (2) Has the Carter Administration's Economic Stimulus Program of 1977-78 helped reduce unemployment? (3) Who benefits from the federally supported programs? (4) Who at the local level decides how the Federal aid money is spent?

**Agency Contact:** Employment and Training Administration. (202) 376-6280.

**E00902-025**

*Case Studies of the Impact of Federal Aid on Major Cities: City of Boston.* (MEL 80-15).

10/80; 97 pp.

Jonathan D. Katz

**Contractor:** The Brookings Institution; Washington, DC 20036

**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance

**Program:** Comprehensive Employment and Training Programs

**CFDA NO.:** 17.232

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 29 U.S.C. 801 et seq.).

**Availability:** NTIS (PB 81-121 121)

**Geographic Relevance:** National; Boston

*Program Objectives:* The program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This is one of a series of studies of how particular large cities have used Federal aid, with emphasis on the 1977-78 "economic stimulus" expansion of the Federal grants for public service employment, local public works, and antirecession fiscal assistance. The studies use a common analytic framework to enable comparisons across cities with different economic, budgetary, and political circumstances. Each of the studies traces growth and uses of Federal aid in the 1970s and seeks to respond to four types of questions: (1) To what extent have cities become dependent on Federal grants to pay for basic services? (2) Has the Carter Administration's Economic Stimulus Program of 1977-78 helped reduce unemployment? (3) Who benefits from the federally supported programs? (4) Who at the local level decides how the Federal aid money is spent?

**Agency Contact:** Employment and Training Administration. (202) 376-6280.

**E00902-026**

*Case Studies of the Impact of Federal Aid on Major Cities: City of Chicago.* (MEL 80-11).

4/80; 138 pp.

Charles J. Orlebeke

**Contractor:** The Brookings Institution; Washington, DC 20036

**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance

**Program:** Comprehensive Employment and Training Programs

**CFDA NO.:** 17.232

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, as amended by; P.L. 95-524, § 2; 87 Stat. 839; 29 U.S.C. 801 et seq.).

**Availability:** NTIS (PB 81-121 139)

**Geographic Relevance:** National; Chicago

*Program Objectives:* The Program seeks to provide job training and employment opportunities for economically disadvantaged, unemployed, and underemployed persons and to assure that training and other services lead to increased earnings and enhanced self-sufficiency by establishing a flexible decentralized system of Federal, State, and local programs. *Abstract:* This is one of a series of studies of how particular large cities have used Federal aid, with emphasis on the 1977-78 "economic stimulus" expansion of Federal grants for public service employment, local public works, and antirecession fiscal assistance. The studies use a common analytic framework to enable comparisons across cities with different economic, budgetary, and political circumstances. Each of the studies traces growth and uses of Federal aid in the 1970s and seeks to respond to four types of questions: (1) To what extent have cities become dependent on Federal grants to pay for basic services? (2) Has the Carter Administration's Economic Stimulus Program of 1977-78 helped reduce unemployment? (3) Who benefits from the federally supported programs? (4) Who at the local level decides how the Federal aid money is spent?

**Agency Contact:** Employment and Training Administration. (202) 376-6280.

**E00902-027**

*The Employment and Training Administration Should Stop Using State Agencies To Pass Funds Through to Contractors.* (HRD-80-109).

9/18/80; 6 pp. + app. (5pp.)

**OMB Funding Code/Title:** 16-0179-0-1-504 / Grants to States for Unemployment Insurance and Employment Services

**Program:** Unemployment Insurance Services; Employment Services

**CFDA NO.:** 17.225; 17.207

**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Social Security Act, as amended (P.L. 74-271, title III, § 301; 49 Stat. 626; 42 U.S.C. 502-503). Wagner-Peyser National Employment System Act (P.L. 73-30; 48 Stat. 113; 29 U.S.C. 49).

**Availability:** GAO

**Geographic Relevance:** National; State

*Program Objectives:* Objectives are: to administer a program of unemployement insurance for eligible workers through Federal and State cooperation, to administer the payment of unemployment benefits to former Federal personnel as well as trade adjustment assistance to eligible individuals, to administer a nationwide network of local employment offices to provide services to assist workers in obtaining suitable employment, and to assist employers in resolving their employment problems. *Abstract:* Offices in the Department of Labor's Employment and Training Administration (ETA) arranged with the State of Nevada for nine pass-through agreements to obtain services for several Labor activities. A pass-through agreement is a procurement initiated and principally carried out by ETA but entered into by a State and a contractor using Federal funds granted to the State. The work to be performed was to be utilized primarily at the regional or national level, rather than primarily benefiting Nevada's activities. For six of the agreements, Labor used the pass-through arrangement because there were insufficient funds available, which it could obligate directly, to spend for the work. For two projects, Labor used the pass-through arrangement because it lacked the staff and time to go through a formal procurement process. The remaining project used Comprehensive Employement and Training Act funds, which Labor could have used to contract directly for the work. Labor's view was the pass-through contracting method was justified because the work benefited the employment security system rather than merely affecting Federal operations. Although GAO does not question the legal basis for these awards, Labor should procure these services, when needed, directly. Labor's use of pass-through agreements for achieving ETA goals does not ensure that the Federal Government's interests are protected. These agreements effectively circumvent the procurement standards and safeguards set forth to ensure effective use of Federal moneys. The Secretary of Labor should: (1) discontinue using State agencies to enter into agreements that pass through funds to contractors for work having regional or nationwide application; and (2) where Labor has a continuing need to obtain the services for the kinds of activities discussed in this report, request sufficient funds from Congress to allow for procurement directly.

**Agency Contact:** General Accounting Office (202) 523-8701.

### E00902-028

*Congress Should Scale Down Redwood Employee Program Benefits.* (HRD-80-63).
7/8/80; 61 pp. + 4 app. (26 pp.)
**OMB Funding Code/Title:** 16-0326-0-1-603 / Federal Unemployment Benefits and Allowances
**Program:** Unemployment Assistance and Payments under Other Federal Unemployment Programs (Payments on Behalf of Workers Adversely Affected By Expansion of the Redwood National Park)
**CFDA NO.:** 17.225
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee, *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Redwood National Park Expansion Act, as amended (P.L. 95-250; 92 Stat. 163; 16 U.S.C. 79c).
**Availability:** GAO
**Geographic Relevance:** State

*Abstract:* The Redwood Employee Protection Program, established as a result of title II of Public Law 95-250, provides benefits to workers laid off because of expansion of the Redwood National Park. However, workers whose layoffs are not related to the park expansion also qualify for benefits because the law presumes that layoffs within a specified period of time are related to park expansion. GAO assessed the effectiveness of the program and found that the program's exceptional benefits reduce incentives to work, and that the Department of Labor's poor management created problems in program operations. Management deficiencies hindered employee eligibility determiniations and benefit entitlement processes; resulted in errors in benefit entitlements; and delayed employees' receipt of health, welfare, pension coverage, and retraining benefits. Congress should amend the Redwood National Park Expansion Act of 1978 to: delete the conclusive presumption provision in section 203 of the law and require that the Secretary of Labor certify that layoffs are related to a decrease in operations caused by park expansion before program eligibility can be established; require Labor to identify program recipients whose eligibility has been established for reasons other than park expansion and terminiate their eligibility for future benefits; and eliminate differences in eligibility requirements between union and nonunion employees. The Secretary of Labor: should develop criteria to restrict certification of affected employers to operations directly affected by park expansion; clarify the authority and responsibility of the various Labor groups involved with administering the program; provide guidance and direction to the California Employment Development Department of eligibility and benefit determination matters more promptly; evaluate the California Employment Development Department controls and procedures and take necessary action to insure that information supplied by employees and employers is routinely verified and that eligibility and benefit determinations and entitlement calculations are periodically checked.

**Agency Contact:** General Accounting Office (202) 523-8701.

### E00902-029

*CETA Demonstration Provides Lessons on Implementing Youth Programs.* (HRD-81-1).
12/8/80; 61 pp. + 10 app. (23 pp.)
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Special Programs for Youth
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203, title IV, § 416-420, as amended by; P.L. 95-93; 29 U.S.C. 894-898).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program was designed as a national experiment to provide jobs and test the efficiency and impact of guaranteeing jobs for all 16- to 19-year-old disadvantaged youths residing in a designated geographic area and attending school or who are willing to return to school. *Abstract:* The Youth Incentive Entitlement Pilot Projects were designed to test whether guaranteed part-time jobs during the school year and full-time jobs in the summer would induce economically disadvantaged youths to remain in or return to school and provide jobs to reduce the high unemployment rate among these youths. GAO found that most work-sites provided adequate experiences. Others, however, had problems in development of good work habits, in supervision, and in monitoring and counseling. Also, many sponsors experienced operational problems. The Department of Labor and its contractor had to intervene frequently in program operations. This raised the questions of whether the demonstration was a fair test of the guaranteed job concept and whether sponsors are capable of implementing such complex programs. Many private sector jobs were with employers that normally hire young workers, minimizing the job creation impact of the program. Congress should recognize the conditions under which the demonstration was implemented. Certain competitively selected sponsors receiving intensive oversight had significant operational problems. If the entitlement concept is to be extended, or expanded to other sponsors, or a similar program adopted, Congress should make sure it is implemented gradually to allow sponsors time to develop management capacity. The Secretary of Labor should: (1) require sponsors to strictly enforce reasonable attendance and academic standards thereby enhancing the program's credibility and effectiveness for both participants and the general public; (2) increase efforts to promote cooperative relationships among sponsors, schools, and other organizations serving youths; (3) help sponsors upgrade worksite supervision, job development, participant counseling, and monitoring; (4) create, implement, and enforce adequate controls to prevent substitution; and (5) establish and enforce requirements that limit program management costs.

**Agency Contact:** General Accounting Office (202) 523-8701.

### E00902-030

*Employment Service Needs To Emphasize Equal Opportunity in Job Referrals.* (HRD-80-95).
9/17/80; 31 pp. + 6 app. (9 pp.)
**OMB Funding Code/Title:** 16-0172-0-1-504 / Program Administration
**Program:** U.S. Employment Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Wagner-Peyser National Employment System Act (P.L. 73-30; 48 Stat. 113; 29 U.S.C. 49). Social Security Act, as amended (P.L. 74-271, title IX, § 901; 42 U.S.C. 1101).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Employment Service finds jobs for people and people for jobs. *Abstract:* The Employment Service offices which GAO visited generally referred minorities and women to lower-paying jobs traditionally held by minorities and women in proportions greater than their representation among applicants. These were low or semiskilled positions such as maids, porters, domestic workers, retail sales clerks, and clerical workers. Whites and males were referred to better-paying jobs in proportions greater than their representation among applicants. Minority and female applicants were often unskilled or semiskilled and could not qualify for better paying jobs. The Department of Labor was not responsive to Department of Justice recommendations for improving its enforcement activities. The Department of Labor's regional administrators did not emphasize equal opportunity enforcement in providing employment services. The Department of Labor did not require States to use its computerized equal opportunity compliance tool, which presents applicant data in a format designed for equal opportunity analysis. The Secretary of Labor should ensure that local office procedures are revised to consider the possible present effects of past employment practices, local office staffs are given equal opportunity awareness training, and equal opportunity concerns are considered when revising the fund allocation formula. The Secretary of Labor should improve equal opportunity enforcement by: (1) giving the headquarters equal opportunity compliance staff control over regional compliance units, (2) requiring States to use the computerized enforcement tool or a similar system, (3) incorporating compliance with equal opportunity requirements in local office program compliance reviews, and (4) developing procedures for local offices to periodically provide equal employment opportunity information on possible employment discrimination by employers.

**Agency Contact:** General Accounting Office (202) 523-9131.

**E00902-031**

*More And Better Audits Need Of CETA Grant Recipients.* (FGMSD-81-1).
11/6/80; 28 pp.
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**CFDA NO.:** 17.232
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203; 86 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Abstract:* The coverage and quality of audits of Comprehensive Employment and Training Act (CETA) grant recipients were evaluated. Between July 1974 and October 1978, over $26 billion in CETA funds was spent by about 460 grantees and thousands of subgrantees. Department of Labor regulations require these grantees to be audited at least once every 2 years. GAO found that some were not yet audited even once as of March 31, 1980. Those audits which have been performed have not always met the quality standards established by the Comptroller General and required by Labor and Office of Management and Budget regulations. Many CETA audit reports, disclosing weaknesses in internal controls, ineligible participants, and improperly spent funds, were not as effective as they could have been because they were not issued until years after the problems were first experienced. Insufficient audit resources to perform all necessary audits and quality control review contributed to the conditions GAO found.

**Agency Contact:** General Accounting Office (202) 275-5824.

**E00902-032**

*Weak Internal Controls Make the Department of Labor and Selected CETA Grantees Vulnerable to Fraud, Waste, and Abuse.* (AFMD81-46).
3/27/81; 42 pp. + 4 app. (18 pp.)
**OMB Funding Code/Title:** 16-0174-0-1-504 / Employment and Training Assistance
**Program:** Comprehensive Employment and Training Programs
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Comprehensive Employment and Training Act of 1973, as amended (P.L. 93-203; 87 Stat. 839; 29 U.S.C. 801 et seq.).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Abstract:* GAO reviewed activities in the Department of Labor and selected Comprehensive Employment and Training Act (CETA) grantees to determine: (1) whether Labor had a system of internal controls to protect adequately against fraud, waste, and abuse; and (2) how grantees of the CETA Program protect against improper use of Federal funds and assets. Internal controls over disbursements, receipts, and property management at Labor headquarters, four regional offices, and nine CETA grantees are not adequate to protect Federal funds and assets, resulting in intentional abuse and nonintentional misuse of Federal funds. Although Labor has initiated some actions intended to improve internal controls and visibility over grantee activities, further improvements are needed.

**Agency Contact:** General Accounting Office (202) 275-3593.

## LABOR-MANAGEMENT SERVICES ADMINISTRATION

**E00903-002**

*An Analysis of Why Business Firms Offer Employee Pensions.*
In process
**Contractor:** The Ohio State University Research Organization; Columbus, OH
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The results of this research will assist policymakers in evaluating proposals to stimulate higher pension coverage. It may suggest ways in which pensions can be stimulated without resorting to direct governmental involvement. *Abstract:* The proposed research will analyze and test a comprehensive theory of why business firms offer pensions. It will then independently analyze the separate determinants of pensions. The basic hypothesis of the research is that pensions are potentially beneficial to a firm for three fundamental reasons: (1) tax advantages that make pensions a tax-favored method of employee savings; (2) financial benefits to the firm from underfunding defined benefit pension promises; and (3) incentives for better employee performance when pensions are coupled with certain pension plan characteristics like vesting and service requirements. Appropriate empirical predictions of these theories are developed and tested.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9505.

### E00903-003

*Private Pension Plan Benefits Amounts.*
In process
**Contractor:** Arthur Young and Co.; 1025 Connecticut Avenue NW, Washington, DC
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to obtain extensive data on pension plans, including benefits paid to participants, in order to provide information to Department of Labor officials and/or Congress. *Abstract:* The purpose of this contract is to develop a reliable data base on selected characteristics of pension plans and on the amount of benefits currently being paid by these plans to retirees, terminated employees, and beneficiaries.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9422.

### E00903-004

*Financial Incentives for Early and Disability Retirement.*
In process
**Contractor:** The Urban Institute; 2100 M Street NW, Washington, DC
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to study the role of early retirement provisions in pension plans in inducing early withdrawal from the workforce and to compare public and private plan provisions. *Abstract:* In Part 1 of this study, the financial incentives for early retirement are quantified for typical individual work histories in terms of changes in pension asset values and wage-replacement rates when retirement is deferred from year to year. Refined statistics on the actuarial adjustments plans use for early and for late retirement will be developed. The results will be used to estimate the impact of pension plans' existing financial incentives on the labor supply of older workers and the changes to be expected if plans were redesigned to be more actuarially neutral with respect to retirement age. Part 2 involves analysis of State and local employee pensions using data on over 100 large State and local plans collected under the present study.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9505.

### E00903-005

*Analyses of the Effects of Pensions on Wage Levels and Saving and Retirement Decisions.*
In process
**Contractor:** Mathematica Policy Research, Inc.; 2101 L Street NW, Washington, DC
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The results of this study can be used to answer policy questions that seek to determine the effect of pensions on savings, wage rates, and worker turnover. *Abstract:* Part I of the evaluation estimates a novel model of wage-pension tradeoffs, using a unique microdata set that combines detailed information on the characteristics of employers and the pension plans in which employees participate, if any. As part of the design, the study will consider the hypothesis that employers value pensions as a means of reducing employee turnover. Part 2 extends previous research that uses life-cycle models of savings and retirement decisions. The research proposed here represents an improvement over previous work: the earlier empirical model took the retirement decision as exogenous, whereas in this proposed study it would be considered endogenous, and the empirical specification altered accordingly.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9505.

### E00903-006

*Pensions and the Age of Retirement.*
**Contractor:** Cornell University; Ithaca, NY
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to evaluate the role of pensions on the retirement decision and to identify the characteristics of particular pension plan rules that affect age of retirement. *Abstract:* The proposed research will develop a theoretical basis for empirical studies of the determinants of older workers' retirement behavior and will use this framework to formulate and estimate an econometric equation of estimating the effects of pensions, wages, and other economic and noneconomic variables on the age of retirement. The analysis will be guided by economic theories of labor and leisure over the life cycle and by the existing retirement literature.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9505.

**E00903-007**

*The Valuation of Private Pension Benefits.*
In process
**Contractor:** National Bureau of Economic Research; Cambridge, MA
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will examine the implications of Employee Retirement Income Security Act (ERISA) funding requirements on firm behavior and on workers' and stock market's evaluation of these requirements. An empirical study will be performed in which estimates of the pension liabilities of a sample of firms will be made. Aggregate pension liabilities under both implicit and explicit firm-/worker contracts will be estimated.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9505.

**E00903-008**

*The Relationship between Expected and Actual Labor Supply Responses of Older Workers.*
In process
**Contractor:** Vanderbilt Institute for Public Policy Studies; Nashville, TN
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to determine better estimates of the determinants of retirement age, particularly with regard to the effects of pensions and social security. Such results can potentially be useful in evaluating proposals to alter either private or public pension rules. *Abstract:* The questions addressed in this research proposal are: (1) What determines the retirement expectations which individuals hold during the preretirement years? (2) Are these retirement plans generally carried out? (3) If not, what are the factors which intervene to alter the expected retirement behavior? A unique data file is used to test the reliability of expectations as a predictor of actual behavior and to determine the degree to which divergence between these two variables is caused by unexpected changes in personal characteristics (i.e., changes in health), unexpected changes in economic conditions (i.e., unexpected inflation), or better information with respect to both (i.e., more accurate estimates of pension or social security benefits).

**Agency Contact:** Labor-Management Services Administration. (202) 523-9505.

**E00903-009**

*A Dynamic Econometric Model of Retirement.*
In process
**Contractor:** The Rand Corporation; Santa Monica, CA
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The model which results will allow for prediction of the effects of proposed policies with regard to private pensions and social security. It will also provide a basis to estimate the bias present in studies that ignore systematic differences in individuals' valuations of leisure at older ages. *Abstract:* The purpose of this research is to design and to estimate a model of a worker's retirement decision using longitudinal microdata. Contrary to past efforts, the model developed in this study accounts for the difference of workers with regard to their "tastes" for leisure. The model, once estimated, will be used to infer likely retirement decisions by workers confronted with alternative pension provisions relating to portability of benefits, early retirement provisions, social security benefit schedules, and earnings tests.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9505.

**E00903-011**

*Some Theoretical and Empirical Aspects of the Analysis of Retirement Behavior.*
6/81; 97 pp.
**Contractor:** Dartmouth College; Hanover, NH
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide information on the adequacy of retirement income to be used in formulating Labor Department policy or in recommending legislation to Congress. *Abstract:* The study found that one of every five older

Americans who retires returns to work at least part-time. The report suggested that post-retirement employment is an important source of income for many older Americans and that workers not convered by private pensions continue to work full or part-time until later in life than covered workers.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9421.

### E00903-012

*An Empirical Study of the Effects of Pensions and the Saving and Labor Supply Decisions of Older Men.*
6/81; 176 pp.
**Contractor:** Mathtech, Inc.; Princeton, NJ
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide information used in formulating Labor Department policy or in recommending legislation to Congress. *Abstract:* The primary purpose was to investigate the impact of private pensions and Social Security on retirement and individual private savings decisions in the United States. The study failed to find convincing evidence to support the notion that either the Social Security system or the private pension system leads to lower private savings rates. The study also concluded that pension plans provide strong incentives to retire at the age of eligibility for the pension. Retirement decisions were also found to be sensitive to wage level and age.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9421.

### E00903-013

*An Analysis of the Potential Impacts of National Health Insurance Programs on Collective Bargaining.*
1/81; 130 pp.
**Contractor:** ICF, Inc.; 1850 K Street NW, Washington, DC
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide Congress and the Executive Branch with information concerning the economic and other effects of a National Health Insurance (NHI) program. *Abstract:* The purpose of the study is to explore the possible impact of NHI on employers and employees covered by collectively bargained health benefit plans. The analysis of the three generalized NHI programs found that each program will have a significant impact upon some negotiated health plans. Some plans that will receive the greatest improvements in benefits and health eligibility will also experience very large health plan cost increases.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9421.

### E00903-014

*An Analysis of Pension Plan Costs, 1972-76.*
4/81; 133 pp.
**Contractor:** ICF, Inc.; 1850 K Street NW, Washington, DC
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The ultimate objectives of the study are to: (1) estimate the net effects of Employee Retirement Income Security Act (ERISA) minimum standards requirements; (2) assess the effect that ERISA-induced cost increases have had on benefit provisions and benefits; (3) analyze the effect of ERISA on actuarial assumptions and characteristics; and (4) describe the funding status of defined benefit plans. *Abstract:* The major findings from this study indicate that, although individual plans in different circumstances incurred a wide range of costs in modifying their provisions to comply with ERISA requirements, the overall impact of ERISA was not reflected in an unusually rapid rise in annual plan contributions.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9422.

### E00903-015

*Evaluation Study of the Impact of the Prohibited Transaction Provisions of the Employee Retirement Income Security Act.*
9/81; 83 pp.
**Contractor:** Abt Associates; Cambridge, MA
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Abstract:* The study evaluated the extent of administrators' awareness and understanding of the prohibitions and related exemptions, the extent to which practices were modified, and the burdens attributable to the provisions. Most of the respondents said that the provisions had no real effect on their plans; however, more than 20% noted some impact. The study will permit the Department of Labor to assess the extent to which participants and their beneficiaries have been afforded protection by the provisions of prohibited transactions section of the Employee Retirement Income Security Act.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9421.

**E00903-016**

*Study of Multiemployer Plans.*
10/80; 142 pp.
**Contractor:** Towers, Perrin, Forster and Crosby, Inc.; Washington, DC
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* Multiemployer plans cover over one fifth of all private pension plan participants. The major objectives of this study are to provide an understanding of the characteristics of multiemployer plans and the impact of Employee Retirement Income Security Act (ERISA) on these plans. *Abstract:* The study provides comprehensive findings concerning the provisions, benefit formulas, and financial characteristics of multiemployer pension plans; and examines the effects of ERISA on these plans. As of 1975, over 2,375 multiemployer plans covered almost 8.8 million active and inactive participants; the largest of these plans covered over 600,000 participants while the smallest had fewer than 50 participants.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9422.

**E00903-017**

*Employment Related Health Benefits in Private Nonfarm Business Establishments in the United States.*
4/81; 685 pp.
**Contractor:** Battelle Memorial Institute; Seattle, WA
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The comparison of pre- and post-Employee Retirement Income Security Act (ERISA) welfare plan data is needed to identify trends in plan benefits, provisions, administrative procedures and structures, and cost elements that may be attributed to ERISA. *Abstract:* Employee benefit plans currently provide a broader range of major medical, dental, eye care, prescription drug, and X-ray benefits to workers than in 1974. Seventy percent of all private U.S. workers were covered by employee welfare plans in 1978-79. These plans were sponsored by an estimated 1.7 million employers, employee organizations, and joint union management boards.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9421.

**E00903-018**

*Employee Welfare Benefit Plans and Plan Sponsors in Private Nonfarm Sector in the U.S. in 1978-79.* (J-9-P-7-0151).
4/81; 1074 pp.
**Contractor:** Battelle Memorial Institute; Seattle, WA
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* The objective of this study is to evaluate current disincentives to the establishment of new welfare benefit plans. *Abstract:* The study, based on a nationwide survey of 2,500 businesses, found that 60% of all firms, covering 90% of all employees in the private nonfarm sector, offer group health plans to some or all of their employees.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9422.

**E00903-019**

*Evaulation of ERISA Enforcement Data.*
1980; 33 pp.
Edward Stern
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to develop, promulgate, and enforce fiduciary standards, reporting and disclosure requirements, and other provisions of the Employee Retirement Income Security Act (ERISA) and to provide for the protection of pension and welfare benefits of participants. *Abstract:* This report presents a variety of perspectives through which characteristics of investigations can be viewed in relation to characteristics of the investigated plans. In addition, the report discusses the use of more specific data regarding violations of sections 404 and 406 of ERISA.

**Agency Contact:** Labor-Management Services Administration. (202) 523-8595.

**E00903-020**
*The Prediction of Pension Plan Status: A Comparison of Active and Terminated Plans.*
4/80; 134 pp.
**Contractor:** Hay Associates; 1100 17th Street NW, Washington, DC
**OMB Funding Code/Title:** 16-0104-0-1-505 / Salaries and Expenses
**Program:** Pension and Welfare Benefits Program (Reporting and Disclosure Requirements)
**CFDA NO.:** 17.103
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Employee Retirement Income Security Act of 1974 (P.L. 93-406, title I, § 101-111; 88 Stat. 852; 29 U.S.C. 1021-1031).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* Two major objectives of this study were to: (1) determine the reasons for plan termination by comparing the characteristics of firms, plans, and participants in cases of both active and terminated defined benefit and defined contribution plans; and (2) to provide a model to predict future plan terminations. *Abstract:* The study found that a plan is more likely to remain active and less likely to terminate if it is relatively well funded, if it has relatively large plan assets, if the number of plan participants is increasing, if it is an older plan, and if it complied with the Employee Retirement Income Security Act (ERISA) participation standards pre-ERISA. Conversely, having made no plan amendments in the last 5 years was directly related to plan termination. These relationships were consistent for both defined benefit and defined contribution plans. Other plan characteristics were also related to plan termination but the direction of the relationship differed between the plan types.

**Agency Contact:** Labor-Management Services Administration. (202) 523-9421.

## EMPLOYMENT STANDARDS ADMINISTRATION

**E00904-001**
*Policies and Practices of Insurance Carriers Affecting Applicants for Group Insurance.*
10/80; 150 pp.
**Contractor:** Opinion Research Corporation; North Harrison Street, Princeton, NJ 08540
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Elimination of Discrimination in Employment (Office of Federal Contract Compliance Program)
**CFDA NO.:** 17.301
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title VII, § 701; 78 Stat. 253; 42 U.S.C. 2000e); Executive Order 11246.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of this study was to investigate the policies and practices of group health, life, and disability insurers to ascertain whether they might have a direct effect upon hiring of new employees who had a history of serious illness. *Abstract:* This report will help determine which insurance policies and practices represent major employment barriers for persons with a history of certain diseases and the extent they exist in the industry. The report concludes that, while there appears to be no direct intervention from insurance carriers in the actual employee selection process, requirements for evidence of insurability may produce employer perceived barriers to hiring job candidates with a previous period of serious illness.

**Agency Contact:** Employment Standards Administration. (202) 523-8260.

**E00904-002**
*Groups with Historically High Incidences of Unemployment Report to the Congress as Required by Section 4(d)(3) of the Fair Labor Standards Act.*
In process
Frank Ford
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Improving and Protecting Wages (Enforcement and Administration of Complaints re Wage Hour/Work Standards)
**CFDA NO.:** 17.303
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Fair Labor Standards Act of 1938, as amended (P.L. 75-718, § 9-17; 40 U.S.C. 209-217).
**Availability:** Agency; Federal Depository Libraries
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of the program is to provide standards protecting wages of working persons by requiring a minimum hourly wage rate and overtime pay. *Abstract:* This study is: (1) to submit the biennial report as required under the Fair Labor Standards Act (FLSA), as amended in 1974; (2) to conduct a continuing study on means to prevent curtailment of employment opportunities for labor force groups which have had historically high incidences of unemployment; and (3) to include suggestions regarding the Secretary of Labor's authority under Section 14 of the FLSA–certification for employment of selected labor force groups such as learners, apprentices, messengers, full-time students, and handicapped workers at wages below the statutory Federal minimum.

**Agency Contact:** Employment Standards Administration. (202) 523-8339.

**E00904-003**
*Black Lung Benefits Act. Annual Report on Administration of the Act during Calendar Year 1979.*
1/16/81; 69 pp.
Walter E. Sellers, Jr.
**OMB Funding Code/Title:** 16-8144-0-7-601 / Black Lung Disability Trust Fund
**Program:** Administrative Expense (Claims and Benefits)
**CFDA NO.:** 17.307
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources; *Senate* Committee on Finance. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Federal Coal Mine Health and Safety Act of 1969, as amended (P.L. 91-173, title IV, § 424; 83 Stat. 798; 30 U.S.C. 934).
**Availability:** Agency; Federal Depository Libraries
**Geographic Relevance:** National; State

*Program Objectives:* The Department of Labor is required to administer the provisions of the Federal Mine Safety and Health Act of 1977, as amended, which provides for monthly income and medical benefit payments to coal miners who are totally disabled due to pneumoconiosis and to the surviving dependents of miners whose death was due to such disease. The Secretary is required to submit an annual report to Congress each year that reviews the activities in connection with the administration of the Act. *Abstract:* As of January 1979, the Department had a backlog of 241,332 undecided cases. During that year, over 194,000 claims were acted on for initial determination with 84,000 claims approved. Of the $1.5 billion paid out in benefits by the Department of Labor since 1973, 93% or $1.44 billion, was paid in 1979 and 1980. During the year over 80,000 medical appointments were scheduled for claimants. Medical benefit expenditures amounted to $13.9 million in 1979 compared with only $1.8 million in 1978. Considerable time and effort were expended handling Congressional inquiries. During the year the Department provided 50,696 written and 23,000 telephone responses to Congressional inquiries. Frequently litigated issues were: whether responsible operators could be held liable for payment of benefits for claims approved by Social Security Administration under section 435(a)(2-)(A) of the Act; whether a responsible operator can have a claimant examined by a physician of its choosing; and the constitutionality of the statutory 25 year presumption of disability.

**Agency Contact:** Employment Standards Administration. (202) 523-9138.

### E00904-004

*Economic Effects Studies–Minimum Wage and Maximum Hours Standards under the Fair Labor Standards Act.*
1/19/81; 48 pp.
Anna Carrera
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Improving and Protecting Wages (Enforcement and Administration of Complaints re Wage Hour/Work Standards)
**CFDA NO.:** 17.303
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Fair Labor Standards Act of 1938, as amended (P.L. 75-718, § 9-17; 29 U.S.C. 209-217).
**Availability:** Agency; Federal Depository Libraries
**Geographic Relevance:** National; State

*Program Objectives:* Program objectives are to: submit the annual report required under the statute to the Congress; discuss the Department of Labor activities relevant to minimum wages, overtime, and certification under section 14 of the Fair Labor Standards Act (FLSA); discuss current and future research activities of the Employment Standards Administration; discuss independent research related to the FLSA; and discuss legislative proposals to amend the FLSA. *Abstract:* In September 1980, an estimated 60.2 million nonsupervisory employees covered by the minimum wage provisions of the FLSA accounted for four-fifths of the employed nonsupervisory workforce. On January 1, 1981, the fourth and last minimum wage increase to $3.35 an hour prescribed by the by the 1977 amendments went into effect. This resulted in wage increases for an estimated 5.5 million workers and will increase the total wage bill by $2.2 billion (0.3%) of the estimated annual wage bill of all covered workers and 0.08% of the current $2.9 trillion estimated gross national product. During Fiscal Year 1980, minimum wage and overtime violations disclosed $111 million in unpaid wages, and wages restored totaled $70 million. Investigations included a program discouraging employers from hiring undocumented workers and a new farmworker enforcement program. A compliance survey was conducted in 1979-80 to help the Minimum Wage Study Commission in its independent study of the Act.

**Agency Contact:** Employment Standards Administration. (202) 523-8996.

### E00904-005

*Age Discrimination in Employment Studies.*
1982
Malcolm Morrison
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Elimination of Discrimination in Employment (Education and Research)
**CFDA NO.:** 17.303
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Age Discrimination in Employment Act of 1967 (P.L. 90-202, § 3; 81 Stat. 602; 29 U.S.C. 622).
**Availability:** Agency; NTIS; Federal Depository Libraries
**Geographic Relevance:** National; State

*Abstract:* The purpose of the program is to study the consequences of the Age Discrimination in Employment Act Amendments of 1978 (P.L. 95-256) to: (1) examine the effects of raising the mandatory retirement age to 70; (2) determine the feasibility of further extending or eliminating the age 70 limit on coverage for the private sector and non-Federal public employment; and (3) examine the effects of exemptions in the Act for tenured faculty members and certain business executives.

**Agency Contact:** Employment Standards Administration. (202) 523-8510.

### E00904-006

*Restructuring Availability Analysis for Affirmative Action Planning.*
2/20/81; 140 pp. + app. (399 pp.)
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Elimination of Discrimination in Employment (Office of Federal Contract Compliance Program)
**CFDA NO.:** 17.301
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title VII, § 701; 78 Stat. 253; 42 U.S.C. 2000e); Executive Order 11246.
**Availability:** Agency
**Geographic Relevance:** National; State; City; County; Standard Metro. Stat. Area (SMSA)

*Program Objectives:* The objective of the program is to develop a practical definition of availability (which plays a central role in affirmative action planning); to establish a standard of comparison against which firms can determine whether they underutilize minorities and women; and to define a potential pool of workers from which employers can hire. *Abstract:* This report has drawn on the knowledge of a panel of experts who reflect the views of employers and civil rights organizations as well as academics on the role of availability in affirmative action planning. The report recommends revising Office of Federal Contract Compliance Programs' (OFCCP's) eight factor approach to determining availability and changing the current definition from a combined approach to a two-tier approach (current and future availability). Current availability would be derived from a straightforward statistical approach while future availability would be determined by an assessment of cost effective measures which a particular firm could undertake to increase employment opportunities of minorities and females, taking into consideration the number of job openings and other factors.

**Agency Contact:** Employment Standards Administration. (202) 523-8260.

**E00904-007**
*Economic Effects Studies: Minimum Wage and Maximum Hours Standards under the Fair Labor Standards Act.*
10/6/80; 48 pp.
Anna Carrera
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Improving and Protecting Wages (Enforcement and Administration of Complaints re Wage Hour/Work Standards)
**CFDA NO.:** 17.303
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Fair Labor Standards Act of 1938, as amended (P.L. 75-718, § 9-17; 29 U.S.C. 209-217).
**Availability:** Agency; Federal Depository Libraries
**Geographic Relevance:** National; State

*Program Objectives:* The objectives of the program are: to submit the annual report as required under the statute; to discuss the Department of Labor activities relevant to minimum wages, overtime, and certification under Section 14 of the Fair Labor Standards Act (FLSA); to discuss current and future research activities of the Employment Standards Administration; to discuss independent research related to the FLSA; and to discuss legislative proposals to amend the FLSA. *Abstract:* An estimated 60.1 million nonsupervisory employees covered by the minimum wage provisions of the FLSA in September 1979 accounted for four-fifths of the employed nonsupervisory workforce. On January 1, 1980, the third phase of the 1977 amendments went into effect raising the minimum wage to $3.10 an hour, resulting in wage increases for an estimated 5.3 million workers. This will increase the total wage bill by $1.8 billion (0.3%) of the estimated annual wage bill of all covered workers and 0.08% of the current $2.4 trillion estimated gross national product. Minimum wage and overtime violations disclosed nearly $124 million in unpaid wages in Fiscal Year (FY) 1979; wages restored totaled $73 million, both substantially higher than FY 78 figures. The Minimum Wage Study Commission continued its study of the Act under the provisions of the 1977 amendments.

**Agency Contact:** Employment Standards Administration. (202) 523-8996.

**E00904-008**
*Examination of Laws and Practices Relating to Workers' Compensation.* (B-9-M-0-2015).
10/80; 49 pp.
Peter S. Barth
**Contractor:** Department of Economics, University of Connecticut; Storrs, CT 06268
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Workers' Compensation (Federal Employee's Compensation Program)
**CFDA NO.:** 17.302
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 93-416; 80 Stat. 532; 5 U.S.C. 8101-8150).
**Availability:** NTIS
**Geographic Relevance:** State

*Program Objectives:* The object of the program is to insure that eligible disabled and injured workers or their survivors receive compensation and medical benefits and a range of services including rehabilitation, supervision of medical care, and technical and advisory counseling to which they are entitled. *Abstract:* The purpose of this study was to examine how such questions as etiology, diagnosis, or estimates of the extent of impairment in workers' compensation claims are resolved in those Canadian provinces that use medical review panels. In broad terms the experience for the provinces is similar. Panels are thought of as an important element in resolving disputes, though they are used quite infrequently. Most of the parties who have experience with them find that they are valuable and function well. While medical review panels operate well in these Canadian provinces, they function in an environment where workers' compensation claims are resolved in a nonadversary setting. As such, a number of questions exist about their adaptability to agencies in the States where controversy and litigation are commonplace.

**Agency Contact:** Employment Standards Administration. (202) 523-6084.

**E00904-009**
*Development of Quantitative Goals and Objectives for the Office of Federal Contract Compliance Programs.* (J-9-E-0-0189).
Gerry Oster; David A. Juba
**Contractor:** Policy Analysis, Inc.; Brookline, MA 02146
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Elimination of Discrimination in Employment (Office of Federal Contract Compliance Program)
**CFDA NO.:** 17.301
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1965, as amended (P.L. 88-352, title VII, § 701; 78 Stat. 253; 42 U.S.C. 2000e); Executive Order 11246; Executive Order 11375.
**Availability:** Agency
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The program objective is to assure equal employment opportunity in the performance of Federal contracts and subcontracts. *Abstract:* The purpose of this study is to develop measurable program objectives which incorporate the nondiscrimination and affirmative action aspects of Office of Federal Contract Compliance Programs' enforcement of Executive Orders 11246 and 11375. The objectives will be expressed as the change in the minority and female shares of: employment, earnings, and firm specific training required to achieve significant progress toward "parity" with majority workers in covered firms. To the extent that these changes imply a change in the occupational distribution of minorities and women, relative occupational mobility rates will also be specified.

**Agency Contact:** Employment Standards Administration. (202) 523-6008.

**E00904-010**
*Analysis of Availability and Use of Presumptive Standards under Workers' Compensation Laws.* (B-9-M-0-2740).
In process
Zoe Clayson
**Contractor:** Baltimore, MD
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Workers' Compensation

**CFDA NO.:** 17.302
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Federal Coal Mine Health and Safety Act of 1969, as amended (P.L. 91-173, title IV, § 401; 83 Stat. 792; 30 U.S.C. 901). Longshoremen's and Harbor Workers Compensation Act, as amended (P.L. 69-803; 44 Stat. 1424; 33 U.S.C. 901-950). Federal Employee's Compensation Act (P.L. 93-416; 88 Stat. 1143; 5 U.S.C. 8101-8150).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The program objective is to insure that eligible disabled and injured workers or their survivors receive compensation and medical benefits and a range of services including rehabilitation, supervision of medical care, and technical and advisory counseling to which they are entitled. *Abstract:* This study attempts to analyze presumptive standards existing in the Federal Employees Compensation Act, Black Lung, and Federal Longshoremans' programs, including the historical evaluations of the programs, the development of medical criteria for presumptions, and the relationship between medical criteria and claims experience. A second objective is to describe presumptive disease standards existing in Japan, Sweden, Great Britain, Germany, Switzerland, France, Belgium, and the Netherlands.

**Agency Contact:** Employment Standards Administration. (202) 523-6084.

**E00904-011**
*Administrative Changes Needed To Reduce Employment of Illegal Aliens.* (HRD-81-15).
1/30/81; 38 pp. + 2 app. (10 pp.)
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Improving and Protecting Wages
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Fair Labor Standards Act of 1938, as amended (P.L. 75-718, § 9-17; 52 Stat. 1060; 29 U.S.C. 209-217). Farm Labor Contractor Registration Act of 1963, as amended (P.L. 88-582; 78 Stat. 920; 7 U.S.C. 2041-2044). Immigration and Nationality Act, as amended (P.L. 95-412, § 1; 92 Stat. 907; 8 U.S.C. 1151).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Fair Labor Standards Act sets standards for minimum wages, overtime pay, and other worker protection including provisions establishing equal pay, child labor, and employer recordkeeping requirements. The Farm Labor Contractor Registration Act requires farm labor contractors, their full-time or regular employees, and other users of migrant labor to observe certain rules in the employment of migrant workers and to register with Labor before they begin contracting. The act prohibits farm labor contractors from knowingly employing undocumented workers. *Abstract:* In 1977 the Department of Labor began a program of investigations directed at employers of illegal aliens (undocumented workers). Its purpose was to ensure that employers maintain compliance with labor standards thereby removing benefits that, according to Labor officials, would accrue from using undocumented workers at exploitative wage rates. Many undocumented workers employed at wages above established minimum would not be affected by Labor's program. Furthermore, if the program were to operate as Labor intended, it would not greatly deter the employment of nonagricultural undocumented workers because there are no penalties against employers knowingly using undocumented workers. Labor's separate undocumented worker program will not be effective until there are statutory sanctions against establishments knowingly employing these workers. However, legislation to establish such sanctions should be delayed until the Select Commission on Immigration and Refugee Policy has reported its findings to the Congress.

**Agency Contact:** General Accounting Office (202) 523-8706.

**E00904-012**
*Changes Needed To Deter Violations of Fair Standards Act.* (HRD-81-60).
5/28/81; 65 pp. + 8 app. (40 pp.)
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Improving and Protecting Wages
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Fair Labor Standards Act of 1938, as amended (P.L. 75-718, § 1; 52 Stat. 1060; 29 U.S.C. 201 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Fair Labor Standard Act provides for the payment of minimum wages to workers in certain enterprises engaged in producing goods for interstate commerce or handling, selling, or otherwise working on goods or materials that have been moved in or produced for commerce. The act covers other specific groups of workers, such as domestics. Criteria, such as minimum annual gross volume of sales or type of business engaged in, are used to determine whether the enterprise is covered by the act. Executives, administrative, and professional employees who meet prescribed duty and salary tests are exempt. *Abstract:* The Fair Labor Standards Act, established to protect the wages of American workers, is not adequately accomplishing its objective. Employers who violate certain provisions of the act are not penalized either because penalties do not exist or because existing ones are not used as often as they should be. The Department of Labor is also lax in recovering maximum back wages permitted by statute. Also, by not seeking interest, Labor does not restore, to the maximum extent, the full value of illegally withheld wages. When some illegally withheld back wages are not restored to employees, employers profit because the statute of limitation relieves them of this obligation. This report contains recommendations to: strengthen Labor's enforcement program to deter employers from violating the Fair Labor Standards Act, and improve Labor's ability to recover the full amount of back wages illegally withheld from employees.

**Agency Contact:** General Accounting Office (202) 523-8706.

**E00904-013**
*Service Contract Act Should Not Apply to Service Employees of ADP and High-Technology Companies.* (HRD-80-102).
9/16/80; 97 pp. + 10 app. (16 pp.)
**OMB Funding Code/Title:** 16-0105-0-1-505 / Salaries and Expenses
**Program:** Improving and Protecting Wages
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Service Contract Act of 1965, as amended (P.L. 89-286; 79 Stat. 1034; 41 U.S.C. 351-358). Walsh-Healey Public Contracts Act, as amended (P.L. 74-846; 49 Stat. 2036; 41 U.S.C. 35 et seq.).

**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Service Contract Act of 1965, as amended, provides labor standards protection to employees of contractors and subcontractors furnishing services to Federal agencies when a contract's principal purpose is to provide services in the United States using service employees. Employees receive no less than minimum wages, and on contracts exceeding $2,500, wages and fringe benefits are based on rates determined by the Secretary of Labor. The Walsh-Healey Public Contracts Act, as amended, provides labor standards protection to employees of contractors manufacturing or furnishing materials, supplies, articles, and equipment to the Government costing in excess of $10,000. Employees must be paid wages not lower than the minimum wages determined by the Secretary of Labor. *Abstract:* On June 5, 1979, the Department of Labor ruled that all Federal contracts for the maintenance and repair of Automated Data Processing (ADP), telecommunications, and other high-technology commercial equipment are subject to the wage determination and other requirements of the Service Contract Act. GAO believes the act was not intended to cover maintenance services related to commercial products acquired by the Government. Labor made no feasibility, cost/benefit, or impact studies to support its ruling. The ruling will impose an undue financial and administrative burden on the affected companies. Furthermore, wage protection for these service workers is not needed. In addition, the ruling may cause Federal agencies to eliminate or curtail many crucial programs and services. The Congress should act to exclude Federal contracts for ADP and other high-technology commercial product-support services from Service Contract Act coverage. A supplemental report (HRD-80-102(A), March 25, 1981) provides GAO's evaluation and response to the Department of Labor's comments on GAO's September 16, 1980, report (HRD-80-102). Labor strongly disagreed with the September 1980 report conclusion that maintenance and repair of ADP and other technology commercial equipment. Labor charged that the report contained material errors of the fact and law. However, Labor misread GAO's analysis of the act's congressional intent. Also, Labor did not adequately address the major issues that wage protection for service workers is not needed and that undue financial and administrative burdens result from applying the act to high-technology industries. GAO continues to believe that actions are fully justified and needed to permanently exclude Federal contracts for ADP and other high-technology commercial product-support services from the act's coverage.

**Agency Contact:** General Accounting Office (202) 523-8706.

## OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION

**E00905-001**
*Data Needs for Evaluation of the OSHA Safety Program.* (B9M0-2141).
12/80; 124 pp.
Frank Goldsmith
**Contractor:** Frank Goldsmith; 7 East 43rd Street, New York, NY 10017
**OMB Funding Code/Title:** 16-0400-0-1-554 / Salaries and Expenses
**Program:** Safety and Health Standards
**CFDA NO.:** 17.500
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Occupational Safety and Health Act of 1970, as amended (P.L. 91-596, § 6; 84 Stat. 1593; 29 U.S.C. 655).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The objective of the program is to assure safe and healthful working conditions. *Abstract:* The purpose of this paper is to discuss the data needs for effective evaluation of the Occupational Safety and Health Administration (OSHA). Policy alternatives which would improve the validity and reliability of occupational safety and health data are suggested. In addition, policy recommendations concerning some local level analysis which could be used to augment and validate the national average data being aggregated and reported by the Bureau of Labor Statistics and OSHA's Management Information System are discussed. Local data will concern geographic and nonaggregate, industry-specific evaluation studies. This analysis begins with a summary of legislative proposals which illustrate the limitations of existing data resources and the narrow definition of evaluation criteria. The paper suggests increasing the scope of evaluation protocols to include qualitative factors along with statistical/quantitative factors. Only then will a truly aggregate evaluation of the performance of OSHA begin to emerge.

**Agency Contact:** Occupational Safety and Health Administration. (202) 523-6057.

**E00905-002**
*Data Needs for Evaluation of the OSHA Safety Program.* (B9M0-2130).
12/80; 29 pp.
Robert S. Smith
**Contractor:** New York State School of Industrial and Labor Relations, Cornell University; Ithaca, NY 14853
**OMB Funding Code/Title:** 16-0400-0-1-554 / Salaries and Expenses
**Program:** Safety and Health Standards
**CFDA NO.:** 17.500
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Occupational Safety and Health Act of 1970, as amended (P.L. 91-596, § 6; 84 Stat. 1593; 29 U.S.C. 655).
**Availability:** NTIS
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to assure safe and healthful working conditions. *Abstract:* This report argues that the best way to evaluate the Occupational Safety and Health Administration's (OSHA's) safety program is to either compare the experience of "early" and "late" inspectees in a given year, or to compare the experience of inspected and uninspected plants who are on OSHA's yearly target list. The latter approach cannot be used for 5 years or so owing to nonrandom inspection site selection procedures prior to 1981. It is also suggested that both strategies should employ autoregressive procedures to control for non-OSHA influences on injury rates. Based on the use of the above evaluation methodologies, the following recommendations concerning data needs should be adopted: OSHA's Management Information System (MIS) files should include the employer's ID code used in the Bureau of Labor Statistics (BLS) injury report, data on injury rates and employment prior to inspection, and consultation data; BLS should collect quarterly injury rates and the percentage of a plant's workforce that is inexperienced; and OSHA shold issue its inspection target list on a calendar year basis and require its inspectors to audit plants' injury records. Steps should be taken to ensure the accuracy of SIC Codes at the four-digit level in the MIS files.

**Agency Contact:** Occupational Safety and Health Administration. (202) 523-6057.

**E00905-003**
*Case Study of the Productivity Response of Industry to Occupational Asbestos Regulation.* (J-9-M-0-0175).
In process
Nicholas A. Ashford
**Contractor:** Massachusetts Institute of Technology; Cambridge, MA 02135
**OMB Funding Code/Title:** 16-0400-0-1-554 / Salaries and Expenses: Safety and Health Standards.
**CFDA NO.:** 17.500
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Occupational Safety and Health Act of 1970, as amended (P.L. 91-596, § 6; 84 Stat. 1593; 29 U.S.C. 655).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to assure safe and healthful working conditions. *Abstract:* The purpose of this study is to investigate and assess the possible impacts of the Occupational Safety and Health Administration's (OSHA's) asbestos regulations on productivity. The technological/productivity changes in selected firms that occurred in response to occupational asbestos regulation will be documented, and OSHA will be provided with policy implications of the results. This study will be sufficiently comprehensive so that the magnitude and extent of the required technological changes can be understood and portrayed.

**Agency Contact:** Occupational Safety and Health Administration. (202) 523-6057.

**E00905-004**
*Occupational Health Inspections and Consultations Generally Appear Adequate.* (HRD-81-39).
1/19/81; 14 pp. + enclosure (6 pp.)
**OMB Funding Code/Title:** 16-0400-0-1-554 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Occupational Safety and Health Act of 1970, as amended (P.L. 91-596, § 2; 84 Stat. 1590; 29 U.S.C. 651 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to provide a safe and healthful work environment to covered workers by establishing safety and health standards and inspecting workplaces. *Abstract:* Industrial hygienists were well qualified; health inspection and consultation procedures were adequate; sampling equipment was generally accurate, reliable, and available in sufficient quantities; health inspections and consultations were generally complete; and hazardous conditions in work places were identified. While inspections and consultations were usually done properly, in some cases inspectors and consultants did not follow correct sampling procedures, classify violations and issue citations correctly, cite all violations found in the citations and reports issued to employers, make required followup inspections, or completely evaluate areas requested by employers. The laboratories visited appeared to be accurately analyzing samples. However, the Occupational Safety and Health Administration (OSHA) evaluation of laboratories was limited, and potential problems were noted. The Secretary of Labor should direct the Assistant Secretary for Occupational Safety and Health to act to ensure that laboratories analyzing industrial hygienists' sample provide accurate results. All laboratories analyzing consultation samples should participate in the Proficiency Analytical Testing program, and the adequacy of all unaccredited laboratories should be evaluated. OSHA should require that samples being analyzed in laboratories that continue to be nonproficient in the Proficiency Analytical Testing program should be analyzed elsewhere. The Secretary should direct the Assistant Secretary to assure that factors for sampling and analytical error used by industrial hygienists appropriately reflect the analytical abilities of the laboratories that analyze their samples and evaluate whether the use of outdated or improperly stored detector tubes for screening samples is appropriate.

**Agency Contact:** General Accounting Office (202) 523-8666.

## BUREAU OF LABOR STATISTICS

**E00906-001**
*Government Measures of Private Sector Productivity: Users Recommend Changes.* (FGMSD-80-45).
7/8/80; 31 pp.
**OMB Funding Code/Title:** 16-0165-0-1-505 / Salaries and Expenses
**Program:** Administration and Management
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Act of March 4, 1913 (P.L. 62-426; 29 U.S.C. 557). National Productivity and Quality of Working Life Act of 1975 (P.L. 94-136; 89 Stat. 733; 15 U.S.C. 2401).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to provide analysis of productivity, and to develop and publish measures of private sector and Federal productivity. *Abstract:* GAO found that improvement in national productivity must start at the lowest level of the economy, the firm. The Federal Government could help improve national productivity by encouraging firms to measure their own productivity and compare themselves to firms in similar industries. The current Bureau of Labor Statistics (BLS) industry measures are based on industry aggregates which are too general to be used by firms in improving productivity. The net contribution of productivity measures to economic analysis is uncertain as the measures are generally used in conjunction with other economic information. Also, only labor measures are published because labor input is the only statistic considered accurate enough for productivity. The Secretary of Labor should direct BLS to: (1) use the improvement priorities expressed by users in the GAO study as one criterion for attaching priorities to the recommendations of the National Academy of Sciences' Panel to Review Productivity Statistics; (2) develop a plan for producing multifactor productivity measures for the major sectors of the economy, establish a feasible target date for publishing these measures, determine the associated resources required, and seek authority to carry out the plan; (3) publish additional public information on the interpretation and use of productivity measures; and (4) confer with the Department of Commerce to determine what technical expertise it needs to develop a firm-level productivity improvement program, and at what costs. Also, the Secretary of Commerce should: (1) determine the costs and other resources needed to establish a firm-level productivity improvement program which would have measurement as an important component; and (2) if the program appears feasible, seek authority to implement it. Further, the Department of Commerce should confer with BLS to explore various approaches to such a program.

**Agency Contact:** General Accounting Office (202) 275-1584.

## MINE SAFETY AND HEALTH ADMINISTRATION

**E00907-001**
*The Effects of Mine Safety and Health Administration (MSHA) Safety Enforcement on the Cost of Underground Coal Mining.* (J-9-M-0-0173).
In process
Leslie I. Boden
**Contractor:** Harvard University; Cambridge, MA 02138
**OMB Funding Code/Title:** 16-1200-0-1-554 / Salaries and Expenses
**Program:** Enforcement (Coal)
**CFDA NO.:** 17.600
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Coal Mine Health and Safety Act of 1969, as amended (P.L. 91-173, title I, § 101, 103, as amended by; P.L. 95-164; 83 Stat. 745; 30 U.S.C. 811, 813).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to assist States in developing and enforcing effective mine health and safety laws and regulations, to improve State workmens' compensation and occupational disease laws and programs, and to promote Federal-State coordination and cooperation in improving health and safety conditions. *Abstract:* This Study intends to quantify the impacts of Mine Safety and Health Administration (MSHA) safety enforcement on labor and capital productivity and thereby on the cost of producing coal. The impact of MSHA enforcement itself will be distinguished from that of other variables of a technological, geological, economic, or institutional nature. Analysis will be made of data gathered largely from the files of MSHA for the years 1973-75 and updated to 1976-79. If possible, data on the number and duration of wildcat strikes will be updated for the years 1977-79 and used as a surrogate for poor labor management relations.

**Agency Contact:** Mine Safety and Health Administration. (202) 523-6057.

**E00907-002**
*MSHA's Regulation Development Process Needs Improvement.* (HRD-81-80).
4/27/81; 7 pp.
**OMB Funding Code/Title:** 16-1200-0-1-554 / Salaries and Expenses
**Program:** Enforcement: Standards Development
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Federal Coal Mine Health and Safety Act of 1969, as amended (P.L. 91-173, title II, III, § 201-318, as amended by; P.L. 95-164; 83 Stat. 760; 30 U.S.C. 841-878); Executive Order 12044.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Federal Mine Safety and Health Act combined all Federal mine safety and health programs under a single statute which provides for the promulgation of new or revised mandatory safety and health regulations to protect all miners. It also provides specific steps and timeframes for the formal rulemaking process. *Abstract:* Since the effective date of the Act, the Mine Safety and Health Administration (MSHA) has completed 20 mine safety and health regulations development projects. Four of the projects were mandated by the Act which set time limits for their promulgation. While the Coal Office and the Metal/Nonmetal Office worked jointly to develop a few regulations, usually each office developed regulations only for the mines under its jurisdiction. Much of the information concerning health hazards is the same regardless of the type of mine and procedures used to process a regulation after the initial draft is completed. Neither office was developing new or revised health regulations for asbestos, noise, silica, radiation, and welding fumes. When the same or similar hazards are involved in different types of mines, concurrent development of regulations would enable MSHA to use more efficiently the expertise and resource responsible for developing regulations and to ensure equal protection for all miners. The Secretary of Labor should direct the Assistant Secretary for Mine Safety and Health to develop and implement procedures to establish central responsibility for MSHA regulation development projects. Such procedures should provide for establishing priorities for the development of safety and health regulations for all types of mining operations, and a monitoring and reporting system to identify all regulations being developed and measure the progress of development. The Assistant Secretary should also be directed to require concurrrent development of regulations regarding hazards that are common to more than one type of mining.

**Agency Contact:** General Accounting Office (202) 523-8666.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-003, E99900-004, E99900-070, E99900-073.

# DEPARTMENT OF STATE

**E01000-001**

*The 1978 Diplomatic Relations Act's Liability Insurance Provision Is a Requirement Needing Added Attention.* (ID-81-31).
4/28/81; 7 pp.
**OMB Funding Code/Title:** 19-0113-0-1-153 / Salaries and Expenses

**Program:** Administrative and Staff Activities

**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of May 26, 1949 (P.L. 81-73, § 1; 22 U.S.C. 2651-2652). Diplomatic Relations Act (P.L. 95-393; 92 Stat. 808; 22 U.S.C. 254).

**Availability:** GAO

**Geographic Relevance:** National; City

*Program Objectives:* The Diplomatic Relations Act requires all foreign mission members and their families entitled to diplomatic immunity to carry liability insurance against risks arising from their operation of motor vehicles, vessels, or aircraft in the United States. It also creates a substantial right of an injured party to proceed directly against the insurance company where the insured member enjoys immunity from suit. *Abstract:* GAO reviewed the Office of Protocol's administration of the liability insurance requirement. Locally established minimum limits of liability coverage which the Department of State requires the foreign diplomatic representatives to have are inadequate and should be higher. In the District of Columbia, there have been 69 traffic accidents involving foreign diplomatic representatives or their families, and these individuals were at fault in 39 of the accidents. The required liability insurance must provide no less than the minimum limits liability specified by law in the jurisdiction where the car is garaged. It also suggests that every person subject to the Act should have and maintain adequate insurance to afford reasonable compensation to accident victims. Although it recommends higher limits, State Department cannot ensure that they are being obtained. GAO believes the higher limits should be required along with the need to impose separate limits for the foreign missions that are higher than those imposed by State and local jurisdictions, because of the inability of accident victims to sue and successfully collect damages from those enjoying diplomatic immunity. The Secretary of State should establish for those who enjoy diplomatic immunity minimum limits of liability that are in excess of the minimum limits prescribed by State and local governments that will adequately afford reasonable compensation to accident victims.

**Agency Contact:** General Accounting Office (202) 275-6152.

## BUREAU OF INTERNATIONAL ORGANIZATION AFFAIRS

**E01010-001**

*Improving the Management and Coordination of Reviews, Inspectors, and Evaluation in the U.N. System.* (ID-81-11).
11/19/80; 36 pp. + 2 app. (8 pp.)
**OMB Funding Code/Title:** 19-1126-0-1-153 / Contributions to International Organizations; 11-1005-0-1-151 / International Organizations and Programs
**Program:** United Nations and Affiliated Agencies: United Nations; U.N. Development Program
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** International Organizations and Immunities Act, as amended (P.L. 79-291, title I, § 1; 59 Stat. 669; 22 U.S.C. 288). Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 301; 75 Stat. 433; 22 U.S.C. 2221).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* A number of actions were taken to improve the external and internal auditing and evaluations of U.N. activities. The creation of the Joint Inspection Unit (JIU) was one such improvement. The aim of JIU was to improve management and coordination in the U.N. system. The Unit had broad investigative powers covering all U.N. operations but had no specific evaluation responsibilities. Congress amended the Foreign Assistance Act in 1973 at the suggestion of GAO. Instead of creating a new U.N. investigative body, the Department of State decided to urge the strengthening of JIU. With the change in the Foreign Assistance Act, JIU increased the number of inspectors and expanded its scope, but more can be done. GAO noted that the General Assembly is not always aware of the qualifications of inspector candidates. There is often a duplication of reviews, and each group is not always aware of what others are working on.

**Agency Contact:** General Accounting Office (202) 275-5790.

## BUREAU OF CONSULAR AFFAIRS

**E01012-001**

*U.S. Consular Services to Innocents–And Others–Abroad: A Good Job Could Be Better with a Few Changes.* (ID-81-9).
11/6/80; 32 pp.
**OMB Funding Code/Title:** 19-0113-0-1-153 / Salaries and Expenses
**Program:** Conduct of Diplomatic and Consular Relations with Foreign Countries
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Immigration and Nationality Act, as amended (P.L. 82-414, title I, § 101; 66 Stat. 166; 8 U.S.C. 1101 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* Every year some 1.8 million Americans abroad find themselves unexpectedly in need of help from the U.S. Government. GAO examined U.S. consular services to American citizens abroad to determine the kinds and quality of services American travelers seek, the adequacy of State Department's response, and the need for adjustments in either the citizen's expectations or the Government's ability to meet them, or both. A substantial majority of of American travelers indicated satisfaction with the consular services they had sought. About a fourth indicated dissatisfaction. Many citizens' complaints about consular performance revealed a lack of understanding about what consulates can and cannot do in the prevailing legal or political circumstances. Other complaints appeared reasonable. The Secretary of State should reassess and revise as necessary the present authority and resources available to consular officers to help Americans abroad in personal emergencies; determine and initiate improvements in the Nation's consular treaties to enhance possibilities for protecting the lives and property of U.S. citizens abroad; and clarify State's instructions to the field concerning the Privacy Act. Additionally, the Secretary of State should establish a number of positions for the consular function more clearly commensurate with the workload; establish a firm policy of keeping all authorized consular positions filled at all times; and determine and clarify for the Foreign Service the reasons for the perceived inequities in the classification structure between the consular corps and the others and make such rectifications as may be necessary. The Attorney General, in cooperation with the Secretary of State, should determine what if any monitoring, screening, or control arrangements are necessary to an effective waiver system and so report to Congress.

**Agency Contact:** General Accounting Office (202) 235-1313.

**E01012-002**
*Management of the Department of State Office of Passport Services Needs To Be Improved.* (ID-81-39).
8/6/81; 53 pp.
**OMB Funding Code/Title:** 19-0113-0-1-153 / Salaries and Expenses
**Program:** Conduct of Diplomatic and Consular Relations with Foreign Countries
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Immigration and Nationality Act, as amended (P.L. 82-412, title I, § 104; 66 Stat. 174; 8 U.S.C. 1104). Executive Order 11295.
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The State Department provides passports for millions of U.S. citizens and materials for other international travel needs. To provide this service, the State Department maintains 14 passport agencies. Passports are also issued by the hundreds of foreign service posts abroad and four passport offices in U.S. insular possessions. Passport applications may be submitted at more than 800 designated U.S. post offices, 2500 Federal and State clerks of court, 790 military and Federal acceptance agents, and in certain instances, by mail. *Abstract:* A review was made to determine the adequacy of policies and procedures governing U.S. Passport Office operations. GAO concluded that recent efforts by the State Department to increase the efficiency of passport services operations have not always been successful. More intensified management is needed to cope with the technical problems of the computerized systems and operating difficulties of passport services functions. GAO made 25 specific recommendations to the Secretary of State to improve the passport issuance system, records management, passport fraud identification and control, and special handling fees. The State Department has not adequately prepared for the implementation of the new passport issuance system. Planning is incomplete, and timely decisions have not been made. Management attention to the passport files miniaturization problem areas has not been adequate, resulting in increased staffing requirements, inferior reproduction and quality, work backlogs, high error rates, data processing restrictions, inaccessible paper records, inadequate design, and added costs. Passport records are being retained too long in storage. To reduce the costly burdens of record storage, the Passport Office should adjust passport records retention schedules. The Department should clarify jurisdictions for investigating passport fraud. The Department's effectiveness in combatting passport fraud would be enhanced by additional training, use of fraud bulletins, and more feedback on suspected fraud cases. Amending passport application instructions to require payment when special mailing services are either requested or required by the applicant would result in savings to the Government. The computerized lookout system is in need of a thorough review in order to evaluate the system's procedures, capabilities, deficiencies, and effectiveness.

**Agency Contact:** General Accounting Office (202) 632-1588.

## OFFICE OF FOREIGN BUILDINGS

**E01021-001**
*Much More Can Be Done by the State Department To Improve Overseas Real Estate Management.* (ID-81-15).
2/9/81; 38 pp.
**OMB Funding Code/Title:** 19-0535-0-1-153 / Acquisition, Operation, and Maintenance of Buildings Abroad
**Program:** Acquisition, Development and Construction
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Foreign Service Buildings Act of 1926, as amended (P.L. 69-186, title I, § 1; 44 Stat. 404; 22 U.S.C. 295).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The Department of State's Office of Foreign Buildings Operations (FBO) is responsible for constructing and managing properties around the world. *Abstract:* In a previous report, GAO reviewed FBO's managerial problems as well as improvements, including: setting guidelines in employee housing; issuing handbooks to each post concerning repairs and maintenance; beginning a preventive maintenance program; and increasing staff at FBO headquarters. GAO found problems in post-level property managers lacking technical expertise; FBO having no control over careers or training of the General Services officers and area officers; figuring the full costs of operating and maintaining individual buildings, making it difficult to determine whether and when buildings should be replaced; incomplete and inaccurate real property records; delays in construction; cost overruns; excess overseas property not promptly identified; and State's inconsistent housing policies and standards overseas compared with those at the Washington level. The Secretary of State should: (1) direct all organizations to maintain and identify all costs related to operation and maintenance of properties abroad; (2) limit expansion of the computerized preventive maintenance test program until proven effective; (3) require FBO and the posts to develop accurate, complete, and timely records systems; (4) identify current and projected budgetary funding authority from Congress; (5) establish worldwide funding authority from Congress; (5) establish a worldwide criteria for timely identification and disposal of excess or uneconomical properties; (6) reaffirm State's commitment to the housing standards and instruct the Inspector General to periodically review post compliance with housing policy; (7) improve effectiveness of real property managers through training and rotation, and increase input from the Director of FBO on reassignments and performance rating; (8) consolidate real estate costs within the property manager's appropriation and give FBO complete budgeting and control authority over funds; and (9) accelerate the FBO's program toward an integrated property management information system that will provide accurate data on costs and compare data on costs.

**Agency Contact:** General Accounting Office (202) 633-0145.

**E01021-002**

*Fundamental Changes Needed To Achieve Shared Support Services for Federal Agencies Overseas.* (ID-81-37).
4/29/81; 30 pp.
**OMB Funding Code/Title:** 19-0113-0-1-153 / Salaries and Expenses
**Program:** Central Program Services
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of May 26, 1949 (P.L. 81-73, § 1; 22 U.S.C. 2651-2652).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The State Department offers support services such as security, housing, and motor pools to most Federal agencies overseas on a reimbursable basis. In 1976, the State Department established the Foreign Affairs Administrative Support System charging other agencies only for the incremental support costs incurred because of their presence overseas. *Abstract:* No requirement exists for agencies to consolidate services; therefore, sharing is voluntary and varies in different posts. The State Department, by providing and using these services, gives little independence in administrative support functions to other agencies. Duplication is extensive, especially with motor pools and personnel management systems. GAO found potential consolidation of services, especially at posts located near Defense Department facilities. Other findings include State Department's estimating administrative support costs rather than actual costs; complications in the Foreign Affairs Administrative Support system; and inconsistent allocation principles at the posts. Congress should require mandatory consolidation of most administrative support for agencies under the jurisdiction of an ambassador abroad. Certain services such as vehicle operations and maintenance, building operations, and local procurement should be available only through a consolidated agreement. Administrative activities such as personnel management and budget financial services which are difficult to consolidate should maintain separate capabilities on an exception basis, providing it is justifiable. The Secretaries of State and Defense should identify posts located within proximity of Department of Defense activities and determine which activities should be shared. The Secretary of State should: (1) establish actual administrative support costs rather than estimated costs; (2) submit the accounting system to GAO for formal approval; (3) describe the Foreign Affairs Administrative Support System in the redesign of the accounting system; (4) establish headquarters and post training programs for State Department and other agency personnel to adequately understand the administrative support program, cost accounting, and allocation techniques; and (5) implement a program enhancing the selection of administrative personnel.

**Agency Contact:** General Accounting Office (808) 546-8373.

## BUREAU OF INTERNATIONAL NARCOTICS MATTERS

**E01025-001**

*Suggested Improvements in Management of International Narcotics Control Program.* (ID-81-13).
11/13/80; 2 pp. + enclosure (8 pp.)
**OMB Funding Code/Title:** 11-1022-0-1-151 / International Narcotics Control
**Program:** Country Programs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 481; 22 U.S.C. 2291).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* GAO made a limited examination of the International Narcotics Control Program in Thailand and Burma. The program includes providing U.S. equipment to reduce the amount of narcotics entering the United States and assisting these nations in combating their own narcotics problems. Monitoring requirements for equipment and other goods are established at the time the agreements are reached with recipient countries. The Bureau for International Narcotics Matters should take appropriate action to clarify guidance on use of equipment, continue its efforts to improve project management training, and assure that recipient governments can use and maintain sophisticated equipment to the extent practical.

**Agency Contact:** General Accounting Office (202) 275-5790.

## REFUGEE AFFAIRS AND REFUGEE PROGRAMS

**E01030-001**

*Indochinese Refugees: Protection, Care, and Processing Can Be Improved.* (ID-80-46).
8/19/80; 59 pp.
**OMB Funding Code/Title:** 19-1143-0-1-151 / Migration and Refugee Assistance
**Program:** Indochinese Program
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Migration and Refugee Assistance Act of 1962 (P.L. 87-510, title II, § 2; 76 Stat. 121; 22 U.S.C. 2601).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* To curtail the large number of refugees fleeing Vietnam by boat, Vietnam and the United Nations High Commissioner for Refugees (UNHCR) reached an agreement in May 1979 for a direct orderly departure program (ODP). Difficulties have arisen that are hampering its implementation. By early 1980, only 226 persons had departed Vietnam for the United States under the program. Success of ODP is essential if the inherent risks and hardships experienced by the 1979 boat people are to be avoided in the future. The Secretary of State, in consultation with the Attorney General and Immigration and Naturalization Service, should assess the existing procedures and eliminate the extraneous procedures with a view to expediting resettlement. The Secretary should try to minimize the practice of frequent shifting of monthly quotas between countries of asylum.

**Agency Contact:** General Accounting Office (202) 275-5790.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-015, E99900-016, E99900-017, E99900-018, E99900-019, E99900-020, E99900-021, E99900-023, E99900-024, E99900-027, E99900-028, E99900-043, E99900-044, E99900-071, E99900-076.

# DEPARTMENT OF TRANSPORTATION

**E01100-001**
*Roles and Missions of the U.S. Coast Guard.*
2/82; 700 pp.
**OMB Funding Code/Title:** 69-0201-0-1-403 / Operating Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 4, 1949 (P.L. 81-207; 63 Stat. 496; 14 U.S.C. 1 et seq.).
**Availability:** NTIS

*Abstract:* This study is addressing the whole range of existing and likely future programs supporting all of the service's objectives. It is analyzing current Coast Guard and related maritime activities and will recommend the roles and missions for the Coast Guard to perform during the period 1984 - 2000.

**Agency Contact:** (202) 472-5011.

**E01100-002**
*Automotive Rating Program Effectiveness.*
12/81
**Contractor:** Acumenics Research & Technology, Inc.; 4340 East-West Highway, Bethesda, MD
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research: Rulemaking Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** National Traffic and Motor Vehicle Safety Act of 1966 (P.L. 89-563, title I, § 103, 119; 80 Stat. 719, 728; 15 U.S.C. 1392, 1407). Motor Vehicle Information and Cost Savings Act (P.L. 95-513; 86 Stat. 947; 15 U.S.C. 1901 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The National Highway Traffic Safety Administration's Automotive Rating Program is evaluated at its present stage of implementation to: assess strategy and technical approach, examine problems and constraints, assess methods being used to disseminate consumer information, and assess public response to the program and its impact upon consumer choices.

**Agency Contact:** (202) 426-4514.

**E01100-003**
*Research and Special Programs Administration: Management Alternatives.*
3/81; 43 pp.
Rose A. McMurray
**OMB Funding Code/Title:** 69-0104-0-1-407 / Research and Special Programs
**Program:** Operations
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 4; 80 Stat. 933; 49 U.S.C. 1653); DOT Order 1100.32A, Change 81.
**Availability:** Agency

*Program Objectives:* The mission of the Research and Special Programs Administration (RSPA) is to serve as a research, analytical, and technical arm of the Department of Transportation for long-range and multimodal research and development as well as to collect special programs. *Abstract:* This report presents a description of the historical evaluation and current program responsibilities of the RSPA. It also identifies existing resource requirements and offers alternatives to current RSPA organizational arrangements and funding levels.

**Agency Contact:** (202) 426-4756.

**E01100-004**
*Regulatory Analysis in the Department of Transportation: Implementing Executive Order 12291.*
4/81; 47 pp.
Rose A. McMurray
**OMB Funding Code/Title:** 69-0102-0-1-407 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 9; 80 Stat. 944; 49 U.S.C. 1657); Executive Order 12291.
**Availability:** Agency

*Program Objectives:* The objectives of Executive Order 12291 are to reduce the burdens of existing and future regulations, increase agency accountability for regulatory actions, provide for presidential oversight of the regulatory process, minimize duplication and conflict of regulations, and insure well-reasoned regulations. *Abstract:* "Regulatory Analysis in the Department of Transportation: Implementing Executive Order 12291" is a report on the Department's ability to meet the requirements of the new Executive Order. The report recommends that the priority review process be given support by the Department's political leadership and provides specific guidance on requirements. The study also makes recommendations to streamline the process, provide training in cost-benefit techniques, and suggests possible organizational changes to consolidate resources for this purpose.

**Agency Contact:** (202) 426-4756.

**E01100-005**

*EEO Performance Objectives for Senior Executive Service (SES) Numbers.*
10/80; 36 pp.
Norman Bowles
**OMB Funding Code/Title:** 69-0102-0-1-407 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Department of Transportation Act as amended (P.L. 89-670, § 9; 80 Stat. 944; 49 U.S.C. 1657). Civil Service Reform Act of 1978 (P.L. 95-454, title IV, § 405(a); 92 Stat. 1168; 5 U.S.C. 4313); DOT Order 3430.1.
**Availability:** Agency

*Abstract:* The Senior Executive Service (SES) standards for equal opportunity (EO) through affirmative action programs, minority business enterprise, and assistance programs were evaluated. The study of Equal Opportunity Performance Objectives for Senior Executives in the Department of Transportation found strong departmental policy direction and support for EO but with variations in the quality of SES EO objectives among the modal administrations. The study recommended that more EO information be distributed to the SES, measures of success be developed, and SES be held accountable for performance.

**Agency Contact:** (202) 426-4756.

**E01100-006**

*DOT Telecommunications Management.* (TSC GWA 81-OM).
In process
**OMB Funding Code/Title:** 69-0102-0-1-407 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 9; 80 Stat. 944; 49 U.S.C. 1657).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study provides for surveys, descriptions, and analyses of the present process by which departmental elements utilize telecommunications resources and the policies governing these processes. The Department of Transportation (DOT) is spending about $1 billion per year on telecommunications. Telecommunications investment decisions are currently decentralized. Recent technological advances afford opportunities for cost avoidance of some information transfer demands. The results of the study will provide a base on which to formulate departmental telecommunications policy leading towards a more uniform and cost-effective utilization of DOT-wide systems.

**Agency Contact:** (202) 426-8465.

**E01100-007**

*Survey of Grant Administrative Practices Related to Property Management.*
8/3/81
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund; 69-9911-0-1-401 / Miscellaneous Appropriations; 69-8107-0-7-402 / Facilities and Equipment (Airport and Airway Trust Fund)
**Program:** Interstate Transfer Grants; Rural Highway Public Transportation; Housing, Utilities, and Miscellaneous Facilities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958 (P.L. 85-767; 72 Stat. 887; 23 U.S.C. 103(e)). Federal-Aid Highway Act of 1973, as amended (P.L. 93-87, § 147; 23 U.S.C. 142 note). Airport and Airway Development Act of 1970, as amended (P.L. 91-258, title I, § 14; 84 Stat. 224; 49 U.S.C. 1714).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Findings included: The Urban Mass Transportation Administration (UMTA) has no program for monitoring grantee property management practices. UMTA's requirement for annual certification for use of nonexpendable personal property is unclear, resulting in inconsistent interpretations by regional offices. UMTA's policy regarding destroyed equipment is unclear. The Federal Highway Administration has no records pertaining to the acquisition, maintenance, or disposition of rolling stock acquired by States under the Rural Highway Public Transportation Demonstration program. The Federal Aviation Administration (FAA) has adequate practices to insure that airport sponsors adequately manage property acquired with FAA funds.

**Agency Contact:** (202) 426-4160.

**E01100-008**

*Survey of Urban Mass Transportation Administration's Capital Improvement Program.*
In process
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Formula Grants; Urban Discretionary Grants
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964 (P.L. 88-365, § 2; 78 Stat. 302; 49 U.S.C. 1601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to assist State and local governments in financing the acquisition, construction, reconstruction, and improvement of facilities and equipment for use in mass transportation service in urban areas and in coordinating service with highway and other transportation in such areas. *Abstract:* The study is being conducted to determine compliance with applicable directives and to develop recommendations for streamlining the grant process.

**Agency Contact:** (202) 436-4160.

**E01100-009**

*Occupational Safety and Health Program Evaluation(s).*
In process
Richard P. Arnold
**OMB Funding Code/Title:** 69-0102-0-1-407 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Education and Labor; *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education

Subcommittee; *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 9; 80 Stat. 944; 49 U.S.C. 1657). Occupational Safety and Health Act of 1970 (P.L. 91-596, § 19(c); 84 Stat. 1610; 5 U.S.C. 7902); Executive Order 12196; 29 C.F.R. § 1960.
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Objectives are to: insure departmental compliance with all requirements for the conduct of occupational safety health programs, assist in reducing accident and compensation costs, and reduce the suffering caused by accident and occupational illness.
*Abstract:* Program evaluations are conducted in each operating administration in the Department of Transportation (DOT) on an annual basis. These evaluations are made to insure compliance with statutory and executive requirements for the protection of DOT employees from occupational illness and injury. Each evaluation report is forwarded by the Assistant Secretary for Administration to affected operating administrations for corrective action and reply. These program evaluations are then submitted to the Secretary of Labor for inclusion in the Annual Report to the President on Occupational Safety and Health. Reports have been completed on the Federal Aviation Administration, Coast Guard, and the Saint Lawrence Seaway Development Corporation. They are in process on the Federal Highway Administration and the Federal Railroad Administration. These reports are used to standardize and improve occupational safety and health programs on a departmentwide basis.

**Agency Contact:** (202) 426-4121.

**E01100-010**
*Facilities Management Evaluations.*
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations; 69-0201-0-1-403 / Operating Expenses; 69-4522-0-4-407 / Working Capital Fund, Transportation Systems Center
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 308; 72 Stat. 750; 49 U.S.C. 1349). Act of August 4, 1949 (P.L. 81-207; 63 Stat. 496; 14 U.S.C. 1 et seq.). Act of March 4, 1915, as amended (P.L. 63-292, § 1; 38 Stat. 1084; 31 U.S.C. 686).
**Availability:** Agency

*Abstract:* The objective of the reviews was to evaluate the practices at major departmental facilities to ensure that facilities are being operated and maintained effectively and economically and that the practices used are in conformance with all laws, regulations, and policies. Functional areas included in the evaluations were: management and operation of facilities, energy conservation, facilities project design and construction, pollution abatement, implementation of OMB Circular A-76, planning/programming, program implementation, and real property management.

**Agency Contact:** (202) 426-4243.

**E01100-011**
*Evaluations of CommunicatiOns Security (COMSEC) Activities.*
**OMB Funding Code/Title:** 69-0201-0-1-403 / Operating Expenses; 69-1301-0-1-402 / Operations
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 4, 1949 (P.L. 81-207; 63 Stat. 496; 14 U.S.C. 1 et seq.). Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 308; 72 Stat. 750; 49 U.S.C. 1349).
**Availability:** Agency

*Abstract:* The objective of the reviews was to evaluate the effectiveness of the Communications Security (COMSEC) program to insure that the COMSEC activities within an organization were being conducted in accordance with all requirements. Significant deficiencies were noted, and specific recommendations were made in each report.

**Agency Contact:** (202) 426-4682.

**E01100-012**
*Evaluations of Security Programs.*
**OMB Funding Code/Title:** 69-0745-0-1-401 / Railroad Research and Development; 69-1301-0-1-402 / Operations; 69-0201-0-1-403 / Operating Expenses
**Program:** Transportation Test Center; All Programs
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 4; 80 Stat. 933; 49 U.S.C. 1653). Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 308; 72 Stat. 750; 49 U.S.C. 1349). Act of August 4, 1949 (P.L. 81-207; 63 Stat. 496; 14 U.S.C. 1 et seq.).
**Availability:** Agency

*Abstract:* The objective of the review was to check the adequacy of physical security, personnel security, computer security, and information security within facilities. Significant deficiencies were noted and specific recommendations were made in each report.

**Agency Contact:** (202) 426-4677.

**E01100-013**
*Minority Business Enterprise Program.*
8/80; 63 pp.
Richard Pemberton; Ronald Gordon
**OMB Funding Code/Title:** 69-0102-0-1-407 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 9; 80 Stat. 944; 49 U.S.C. 1657).
**Availability:** Agency

*Abstract:* The purpose of the evaluation was to evaluate the effectiveness of all departmental Minority Business Enterprise activities and present options for better management.

**Agency Contact:** (202) 426-4747.

**E01100-014**
*Highway Safety Research and Development: Better Management Can Make It More Useful.* (CED-80-87).
7/28/80; 69 pp. +2 app. (2 pp.)
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research
**Program:** Highway Safety Programs; Research and Analysis

**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958, as amended (P.L. 85-767, as amended by; P.L. 89-564, § 101; 23 U.S.C. 402, 403).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The objective of the research evaluated is to design and demonstrate safety methods relating generally to drivers and pedestrians to help State and local governments increase the effectiveness of their highway safety programs. *Abstract:* The National Highway Transportation Safety Administration's (NHTSA's) budget presentations to Congress are confusing, misleading, or inaccurate. The research and agency lack credibility with the States. Considerable research results can not be or are not accepted by those who might use it. There is little input to NHTSA research. NHTSA's contract management practices have resulted in unmet time schedules, added costs, and a general lack of continuity in many contracts. The agency did not have accurate lists of highway safety contracts and suffered from contract technical manager turnovers. The Federal Highway Administration (FHWA) highway safety research program annual obligations need to be accurately identified and both NHTSA and FHWA needs a formal evaluation process. The Secretary of Transportation should require the Administrator, NHTSA, to: (1) identify highway safety research and other program obligations and expenditures so that detailed and summary information on contract and administrative matters is available to aid the agency in effectively administering its programs; (2) make clear budget presentations to provide Congress with schedules and narration showing specific areas where highway safety funds will be spent, including administration; and (3) use highway safety research funds only for that program's activities unless specifically authorized by Congress to do otherwise.

**Agency Contact:** General Accounting Office (202) 426-1777.

**E01100-015**
*Highway Safety Grant Program Achieves Limited Success.* (CED-81-16).
10/15/80; 53 pp. +2 app. (2 pp.)
**OMB Funding Code/Title:** 69-0651-0-1-401 / State and Community Highway Safety
**Program:** State and Community Grants: Entitlement Grant Program
**CFDA NO.:** 20.600
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958, as amended (P.L. 85-767, as amended by: P.L. 89-564, § 101; 23 U.S.C. 402).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The purpose of the State and Community Highway Safety Grants Program is to provide Federal grants to States so that they may implement highway safety programs designed to reduce traffic accidents and related deaths, injuries, and property damage. *Abstract:* GAO found that the Highway Safety Grant Program has addressed a multitude of safety activities that may not have been the most effective, because of the changing, and sometimes conflicting, directions from legislation, the Department of Transportation (DOT), and the States. This situation is further complicated because few highway safety projects have yet been shown to have a positive or lasting effect on accident reductions. Conversely, many measures that are believed to contribute significantly to highway safety have not been implemented, or have been implemented incompletely, inefficiently, or only temporarily by the States. The Secretary of Transportation should: (1) establish criteria that describe how much problem identification and data analysis States need in order to address their highway safety problems and evaluate results; (2) work with States to ensure that the criteria are followed; (3) develop a plan that outlines what safety evaluations will be performed to determine the effectiveness of funded activities and establish a method for coordinating that plan among States to avoid duplication; and (4) establish a method for disseminating successful, as well as unsuccessful, evaluation results among all States and require that these results be considered before funding future safety activities. The Congress needs to determine what role the Federal Government is to play in future highway safety activities and then alter the safety grant program to reflect that role. If the Federal role is to continue administering the program, the Congress could decide to increase DOT's involvement to providing States with technical assistance. If State and local governments are to assume responsibility for financing and administering future highway safety activities, the Congress could decide to discontinue the program.

**Agency Contact:** General Accounting Office (202) 426-1777.

**E01100-016**
*Programs for Ensuring the Safe Transportation of Hazardous Materials Need Improvement.* (CED-81-5).
11/4/80; 76 pp. +4 app. (21 pp.)
**OMB Funding Code/Title:** 69-0104-0-1-407 / Research and Special Programs
**Program:** Operations; Research and Development
**CFDA NO.:** 20.303; 20.217
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 4; 80 Stat. 933; 49 U.S.C. 1653). Natural Gas Pipeline Safety Act of 1968, as amended (P.L. 90-481, title I, § 3, as amended by; P.L. 96-129; 82 Stat. 720; 49 U.S.C. 1672). Hazardous Materials Transportation Act (P.L. 93-633, § 102; 88 Stat. 2156; 49 U.S.C. 1801 et seq.).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The Department of Transportation (DOT) hazardous materials regulatory program is responsible for ensuring the safety of the public from the inherent risks associated with transporting hazardous materials. *Abstract:* The Department has done much to upgrade the Federal effort to better assure public safety in transporting hazardous materials, but improvements are needed. More knowledge is needed of industry size and the risks associated in transporting hazardous materials in order to effectively plan inspection and emergency response activities. The Department has not developed an overall program to evaluate all risks associated with transporting hazardous materials. Federal and State inspection and enforcement efforts should be strengthened. The Department does not have a program to identify those companies which present the greatest risk to the public. Better coordination and training among Federal, State, and local governments, as well as private industry, could enhance emergency response capabilities. The Department has not established an adequate program to inform or to educate personnel in emergency response organizations. The Secretary of Transportation should require the Director of the Materials Transportation Bureau (MTB) to establish a registration program to identify and develop risk profiles of all hazardous materials carriers, shippers, and container manufacturers; coordinate the program with other Federal agency programs having information on hazardous material transportation; and gain access to that information which would be useful in developing a registration program. The Director of MTB should also be required to improve the completeness and accuracy of the hazardous materials incident reporting system. The Director of MTB should be required to develop a plan to work with State and local officials in highly populated areas to study routes used to transport hazardous materials and to assign specific responsibility within MTB for evaluating risks.

**Agency Contact:** General Accounting Office (202) 426-1777.

## COAST GUARD

**E01101-001**
*United States Coast Guard Military Personnel Requirements.*
10/80
**OMB Funding Code/Title:** 69-0201-0-1-403 / Operating Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 4, 1949 (P.L. 81-207; 63 Stat. 496; 14 U.S.C. 1 et seq.).
**Availability:** Agency

*Program Objectives:* Coast Guard objectives are saving lives, facilitating commerce, enforcing laws, protecting the marine environment, etc. *Abstract:* As a result of assuming additional tasks in recent years without comparable additional resources being provided, it appears that the Coast Guard has reached a depletion stage. Adequate maintenance has not been performed, personnel are undertrained for required tasks, people are required to work excessive overtime, and large numbers of experienced personnel are leaving the Coast Guard. As a result, some ships are not able to provide their programed number of days at sea. This study examined Coast Guard military personnel performing today's output (39,026), identified the apparent level of depletion of capital and personnel resources occurring at this output/personnel level, calculated the miltary personnel requirement to indefinitely sustain the present level of output without consumption of capital (53,714), and determined the number of military personnel required for performance at the optimum level of output/workload in each operating program (74,401). These requirements were calculated given the current and projected Coast Guard tasks, methods of accomplishing these tasks, and mix of facilities.

**Agency Contact:** Coast Guard. (202) 426-2430.

**E01101-002**
*Validation of Coast Guard Drug Interdiction Resource Requirements.*
9/1/81; 16 pp.
Lt. Richard E. Lang
**OMB Funding Code/Title:** 69-0201-0-1-403 / Operating Expenses
**Program:** Enforcement of Laws and Treaties
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 4, 1949, P.L. 81-207 (14 U.S.C. 1 et seq.; 14 U.S.C. 89).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign; Seventh Coast Guard District

*Program Objectives:* The objective of the Enforcement of Laws and Treaties (ELT) Program is to enforce all Federal laws in the marine environment except those specifically assigned to other Coast Guard programs. ELT focuses primarily on laws relating to fisheries protection, drug smuggling, and immigration. *Abstract:* The massive workload associated with the Cuban boatlift virtually eliminated drug interdiction patrols in the Seventh Coast Guard District, which was reflected in a dramatic decrease in seizures. After the Cubans closed Mariel harbor, the augmentation forces were employed in drug interdiction, resulting in a record number of seizures for the period October through December 1980. Comparison of the resources devoted to drug interdiction with the results obtained during the periods before, during, and after the refugee operations indicate that the Coast Guard's previous estimate of the resource levels necessary to achieve a 50% interdiction rate were remarkably accurate.

**Agency Contact:** Coast Guard. (202) 426-1894.

**E01101-003**
*Coast Guard Personnel Records Storage Areas Need Fire Protection Systems.* (GGD-81-72).
4/22/81; 3 pp.
**OMB Funding Code/Title:** 69-0201-0-1-403 / Operating Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 3, 1949 (P.L. 81-207; 63 Stat. 495; 14 U.S.C. 1 et seq.).
**Availability:** GAO
**Geographic Relevance:** City

*Abstract:* The U.S. Coast Guard maintains over 6,000 officer and over 30,000 enlisted personnel records in two rooms at the Transpoint Building in Washington, DC. GAO believes that the Coast Guard should acquire fire protection systems to protect its records. Although the Government leases the Transpoint Building, Government-occupied space is subject to the building fire safety standards established by the Public Buildings Service (PBS). According to PBS criteria, only one of the two rooms used to store the records requires an automatic sprinkler protection system. However, GAO believes that the importance of the records and the expense of replacing them warrant installation of the system in both rooms. The Coast Guard stated that it intends to install a fire protection system during the upcoming renovation of the building. However, GAO believes that the Coast Guard should take action now to protect the records because the renovation has already been delayed once and could be delayed further.

**Agency Contact:** General Accounting Office (202) 275-6531.

**E01101-004**
*Ineffective Management of Ship Maintenance: A Coast Guard Problem.* (LCD-81-12).
11/25/80; 23 pp. + app. (3 pp.)
**OMB Funding Code/Title:** 69-0201-0-1-403 / Operating Expenses
**Program:** Marine Safety
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 3, 1949 (P.L. 81-207; 63 Stat. 495; 14 U.S.C. 1 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO found that the Control Point is not yet an effective manager. The district offices have reverted to individual, uneconomical support systems which adversely affect the total system. Some districts maintain inventories contrary to Coast Guard policy, and districts were not sharing parts. Each district hoards its own inventory; Coast Guard has more inventory of some parts than required. Much of the inventory is not in ready-for-issue condition because the districts lack incentives to properly repair parts before returning them, there are no systemwide repair specifications, and quality assurance programs are inadequate. As a result, the Coast Guard incurs additional repair and inspection costs before parts can be used and experiences some delays in getting vessels back in service. Because it has been unable to fill districts' requests, the districts procure many items commercially without going through the Control Point. The Coast Guard could reduce its maintenance costs by making greater use of other agencies' facilities. Government regulations require that, before agencies procure services commercially, they should determine interservice support potential. The Secretary of Transportation should direct the Coast Guard to have the Control Point: (1) act as a wholesaler of repair parts and set up procedures for districts to pay for parts and receive credit for parts returned; (2) make a physical inventory, update its stock records, and implement the management information system needs; and (3) develop repair specifications and improve its quality assurance program. The Coast Guard should develop a catalog of services available to all districts on interservice vessel support, conduct inventory of government maintenance activities, and establish interservice support agreements.

**Agency Contact:** General Accounting Office (919) 755-4029.

## FEDERAL AVIATION ADMINISTRATION

**E01102-001**
*Airport Noise Control and Land Use Comptability Programs under P.L. 91-258 and P.L. 96-193.*
8/81; 96 pp.
John W. Reynolds, Jr.
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Facilities and Equipment
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 305, 307, 312; 72 Stat. 749; 49 U.S.C. 1346, 1348, 1353). Airport and Airway Development Act of 1970, as amended (P.L. 91-258, title I, § 2; 84 Stat. 219; 49 U.S.C. 1701). Aviation Safety and Noise Abatement Act of 1979 (P.L. 96-193; 49 U.S.C. 2101).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study was conducted to determine to what extent the airport noise and land use compatibility program is achieving the goals of reducing existing noncompatible uses of land around airports and preventing the introduction of new noncompatible uses around the airports. Also it evaluates the noise abatement planning program. Legislative recommendations on that program include continuing the program, making noise related items eligible for funding whether or not compatibility program is approved by the Secretary per subsection 104(b) of P.L. 96-193, and amending definitions in P.L. 96-193 to include all public use airports.

**Agency Contact:** Federal Aviation Administration. (202) 426-3263.

**E01102-002**
*Engineering and Manufacturing Resource Study.*
19 pp.
Susan D. Coulter
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Operations: Development Direction
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 305, 307, 312; 72 Stat. 749; 49 U.S.C. 1346, 1348, 1353); FAA Directive 8000.44B.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The Federal Aviation Administration (FAA) recently established a "lead regions" program to increase aircraft certification effectiveness, national standardization, and accountability in the application on airworthiness standards for civil aeronautics products. FAA has determined that improvements in these areas can best be realized by positioning nationally recognized engineering and manufacturing expertise in areas where the demands for that expertise is greatest. The purpose of this study was to determine workload concentrations within the engineering and manufacturing field organizations and to identify significant problems within the engineering and manufacturing disciplines.

**Agency Contact:** Federal Aviation Administration. (202) 426-8060.

**E01102-003**
*Center Weather Service Unit (CWSU) Program Evaluation.*
2/26/81; 70 pp.
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Operations: Operation of Traffic Control System
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 305, 307, 312; 49 U.S.C. 1346, 1348).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Center Weather Service Unit provides meteorological consultations and advice to the air traffic facilities concerning forecast or actual adverse weather conditions which may affect air traffic operations or aircraft safety over any portion of an assigned air route traffic control center area. *Abstract:* The study found that weather products are not viable; dissemination capability is limited; there is a lack of awareness of user/Federal Aviation Administration personnel regarding different weather programs; some programs appear redundant or overlapping; the controller, in addition to providing separation of aircraft, is many time the primary means by which pilots are provided pertinent weather. Fourteen recommendations for improvement are included.

**Agency Contact:** Federal Aviation Administration. (202) 426-8781.

**E01102-004**
*En Route Flight Advisory Service (EFAS) Program Evaluation.*
10/22/80; 6 pp.
Harry McIntyre
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Operations: Operation of Traffic Control System
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 307; 72 Stat. 750; 49 U.S.C. 1349).
**Availability:** Not Publicly Available (Internal Use only)
**Geographic Relevance:** National

*Program Objectives:* The objective of En Route Flight Advisory Service (ERAS) is to provide en route aircraft with timely and meaningful weather advisories. These weather advisories are provided in sufficient time so as to prevent unnecessary changes to a flight plan but, when necessary, permit the pilot to make a decision to terminate the flight or alter course before adverse weather conditions are encountered. *Abstract:* The study found that most facilities do not have local directives regarding EFAS; communication and coordination of weather data between the EFAS and the Center Weather Service Unit is inadequate; there is a lack of necessary equipment to adequately provide the service as outlined in the EFAS order; frequency congestion exists in varying degrees; staffing in EFAS facilities varies; and there is no facility training on the EFAS order.

**Agency Contact:** Federal Aviation Administration. (202) 426-8781.

**E01102-005**
*Standard Operating Practice Program Evaluation.*
10/01/80; 1 pp.
Harry McIntyre
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Operations: Operation of Traffic Control System
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 307; 72 Stat. 750; 49 U.S.C. 1349).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The purpose of the study was to conduct a preliminary evaluation of the recently implemented Standard Operating Practices for transfer of radar identification and associated coordination in conjunction with the broadband training evaluation. The study found that a majority of en route controllers were using operating initials while terminal controllers were not. Aircraft identification and position were omitted many times during the exchange of point-out information. Aircraft identification was seldom read back when point-outs were approved. In many instances, prescribed strip marking procedures were inadequate.

**Agency Contact:** Federal Aviation Administration. (202) 426-8781.

**E01102-006**
*Broadband Radar Transition, Operations, and Training Program Evaluation.*
10/23/80; 3 pp.
Harry McIntyre
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Operations: Operation of Traffic Control System
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 307; 72 Stat. 749; 49 U.S.C. 1348).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to establish guidelines to en route air traffic control facilities in developing transitional procedures for broadband to narrowband radar and vice versa, and to implement training requirements. *Abstract:* Recommendations include: (1) regions/facilities should ensure that all FPL's are administered required refresher training; (2) Handbook 7210.3E, paragraph 901.b, should be revised to state: "except at those centers where Airway Facilities personnel are responsible for these adjustments"; (3) regions should ensure that facilities do not use DYSIM as a part of the mandatory broadband radar training requirement for developmental controllers; and (4) Notice 7210.165, paragraph 3.b.(3)c, should be revised to specify a pass/fail requirement, reidentification of aircraft should be a requirement in the problem, and the duration of the problem should be no less than 20 minutes.

**Agency Contact:** Federal Aviation Administration. (202) 426-8781.

**E01102-007**
*Program Evaluation of Facility Training.*
4/13/81
Harry McIntyre
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Facilities and Equipment
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 312; 49 U.S.C. 1353).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the National Air Traffic Service Training Program is to train air traffic personnel who operate the air traffic system. *Abstract:* This evaluation revealed deficiencies in the on-the-job training phase of facility training, supervisory involvement and accountability, administration of the program by the facility training department, and inadequate management support.

**Agency Contact:** Federal Aviation Administration. (202) 426-8781.

**E01102-008**
*An Assessment of FAA's ADP Planning and Control Processes.* (AMS-20-25).
In process; 15 pp.
Joseph J. Stevens
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Engineering and Development
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 312; 49 U.S.C. 1353); FAA Directive 1370.48; FAA Directive 1370.50.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The aim is to establish agency policy and responsibilities for the management of automated management information and data systems and for automated data services. *Abstract:* The purpose of this study is to examine the Federal Aviation Administration's ADP Planning and Control processes, and to determine strengths, weaknesses, overall effectiveness, and problems (if any) and to suggest ways to improve the process.

**Agency Contact:** Federal Aviation Administration. (202) 426-3310.

**E01102-009**
*Federal Aviation Administration's Management of Two Grants to the Tulsa International Airport.* (CED-81-8).
11/3/80; 9 pp. + 2 app. (16 pp.)
**OMB Funding Code/Title:** 69-8106-0-7-402 / Grants-in-aid for Airports
**Program:** Grants for Planning/Construction
**CFDA NO.:** 20.102; 20.103
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Airport and Airway Development Act of 1970, as amended (P.L. 91-258, title I, § 14; 84 Stat. 224; 49 U.S.C. 1714).

**Geographic Relevance:** GAO

*Program Objectives:* The purpose of the Federal Aviation Administration's (FAA's) planning and construcition grants program is to assist public agencies in the development of a nationwide system of public airports adequate to meet the needs of civil aeronautics. *Abstract:* FAA generally followed its procedures in administering the two grants at the Tulsa airport. However, the evaluation of the role FAA field offices played in grantees' selection of an engineer showed that the FAA Southwest Region allowed the grantees to decide what selection process to use. The practice does not support the Office of Management and Budget standards and FAA regulations which, since 1974, have advocated selecting consulting engineers competitively on the basis of competence and qualifications. In addition, FAA had not issued any guidance to its field offices delineating their responsibilities when projects encounter design or construction problems requiring work to be redone. FAA depends on the field to identify the cause of rework and improvements needed in areas such as currency of the design standards by FAA and adequacy of its review of the grantee's project plans and specifications. The Administrator of FAA should develop guidelines for regional directors to follow when a funded project has design or construction problems which require work to be redone. The Administrator should also require the regional directors to closely monitors grantees' actions in these cases and to periodically report their status to headquarters.

**Agency Contact:** Federal Aviation Administration. (202) 426-8462.

**E01102-010**
*FAA Misses Opportunities To Discontinue or Reduce Operating Hours of Some Airport Traffic Control Towers.* (CED-81-100).
6/1/81; 19 pp. + 3 app. (11 pp.)
**OMB Funding Code/Title:** 69-1301-0-1-402 / Operations
**Program:** Operations: Operation of Traffic Control System
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 307; 72 Stat. 749; 49 U.S.C. 1349).
**Availability:** GAO
**Geographic Relevance:** National; City; County

*Program Objectives:* The Federal Aviation Administration (FAA) is responsible for operating a national air traffic control system which provides the safe and expeditious movement of air traffic. *Abstract:* FAA des not have uniform discontinuance criteria for the control towers it operates to control traffic in and around airports. FAA operates 444 towers at a cost of over $400 million a year. In 1969 and again in 1975, FAA revised its criteria for use in identifying control towers for discontinuance. With each revision, the criteria became more stringent. Hwever, FAA also established grandfather clauses by making the more stringent 1975 criteria applicable only to towers established or approved for establishment during or after 1977. This lack of uniform criteria has resulted in the continued operation of economically unjustified control towers. FAA could save an average of $287,000 annually for each tower the agency closed. FAA is not surveying air traffic activity levels at some 24-hour control towers to identify possible reductions in hours of operation. Two regional offices had not conducted any surveys since 1977. When surveys were conducted and candidates were identified in the three regions reviewed, FAA seldom completed or documented additional required evaluations. GAO surveyed 17 control towers, 16 of which had traffic levels identifying them as candidates for reduced operating hours according to the FAA criteria. The Secretary of Transportation should require the Administrator of FAA to: (1) identify control towers for discontinuance by adopting uniform criteria which require an economic analysis based on up-to-date benefits and costs and consideration of noneconomic factors; (2) institute procedures to ensure that the criteria be applied periodically and that discontinuance of condidate towers is actively pursued; (3) survey activity levels of 24-hour control towers to identify candidates for reductions in operating hours; (4) establish time limits for completing required staff studies to determine whether candidates can be safely and efficiently part-timed; and (5) document and clearly justify any decisions made as a result of the staff studies.

**Agency Contact:** General Accounting Office (202) 426-8462.

**E01102-011**
*Misuse of Airport Land Acquired through Federal Assistance.* (LSC-80-84).
8/13/80; 31 pp. + 4 app. (8 pp.)
**OMB Funding Code/Title:** 69-8106-0-7-402 / Grants-in-aid for Airports
**Program:** Grants for Planning/Construction
**CFDA NO.:** 20.102; 20.103
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Airport and Airway Development Act of 1970, as amended (P.L. 91-258, title I, § 14; 84 Stat. 224; 38 U.S.C. 755; 49 U.S.C. 1714).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO's review found that airports were using land acquired with Federal assistance, for other than airport purposes. For example the land was being used for an industrial park complex, private residences, recreation areas, municipal government facilities, and agriculture. The Federal Aviation (FAA) has a use monitoring system, but it has a low priority and little staffing or other resources. To curb the unauthorized use of federally obligated airport land, the Secretary of Transportation should require the Administrator of FAA to: determine the extent of improper uses of land and encourage airport sponsors to take corrective actions as needed. If the sponsors are unwilling to do so, FAA should reclaim land in accordance with the conveyance agreement. Further, FAA should obtain reimbursement or ensure proper reinvestment by an airport sponsor in other airport improvements where land purchased with grant assistance is not being used appropriately. To increase program effectiveness, the Secretary of Transportation should direct FAA to become more actively involved in the control and administration of the program by requiring its regional offices to: follow established program policies and procedures; evaluate program needs and provide appropriate staff resources to carry out an effective monitoring and enforcement program; and establish and maintain accurate, complete, and current records to document airport lands with a Federal interest and the related compliance status of airport sponsors.

**Agency Contact:** General Accounting Office (202) 566-1314.

**E01102-012**
*Contract Overpriced and Established Primary Regulations and Procedures Not Followed.* (MASAD-81-16).
3/5/81; 9 pp.
**OMB Funding Code/Title:** 69-8107-0-7-402 / Facilities and Equipment (Airport and Airway Trust Fund)
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Airport and Airway Development Act of 1970, as amended (P.L. 91-258, title I, § 14; 84 Stat. 224; 49 U.S.C. 1714). Truth-in-Negotiations Act (P.L. 87-653; 76 Stat. 528; 10 U.S.C. 2304).
**Availability:** GAO

**Geographic Relevance:** National

*Abstract:* GAO reviewed a contract which was awarded to Raytheon Company by the Federal Aviation Administration (FAA) as part of a nationwide review of the pricing of negotiated noncompetitive contracts awarded by civil agencies. The contract provided for the purchase of multiple pieces of contract-related equipment and revisions of test procedures and miscellaneous documentation. The objective of the review was to determine whether Federal Procurement Regulations were followed in negotiating the contract price and whether the contract price negotiated was reasonable in relation to cost or pricing data available to the contractor at the time of contract negotiation. The contract was overpriced and was increased during negotiations by more than 9% to compensate Raytheon for a decrease in the number of pieces of equipment to be purchased. An increase of less than 4% would have been more appropriate. The additional overpricing was due to the use of noncurrent prices and quotes, the inclusion of duplicate parts in the proposal, and questionable judgment in the selection of a power supply vendor. The Secretary of Transportation should emphasize to contracting officials the importance of established regulations in: (1) obtaining, reviewing, and using cost or pricing data in negotiating noncompetitive contract prices; and (2) documenting contract negotiations files. In addition, the Secretary should require the contracting officer to consider this information along with any other pertinent information and determine if the Government is entitled to a contract price reduction.

**Agency Contact:** General Accounting Office (202) 275-3157.

## FEDERAL HIGHWAY ADMINISTRATION

### E01103-001

*Acceleration of Highway Projects: The Everett Bypass Experience.*
1/16/81; 34 pp.
Mark Chatfield; Walt Adams; George Catselis
**OMB Funding Code/Title:** 69-9972-0-7-401 / Miscellaneous Trust Funds-Demonstration Projects
**Program:** Project Acceleration Demonstration Program
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Federal-Aid Highway Act of 1976 (P.L. 94-280, title I, § 141; 90 Stat. 444; 23 U.S.C. 124 note).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to accelerate Federal-aid highway projects. *Abstract:* The report summarizes the findings of the accelerated project and makes conclusions and recommendations regarding further use of expedited procedures for advancing Federal-aid highway projects in all phases including project approval, public involvement, environment, design, right-of-way, contracting, and construction.

**Agency Contact:** Federal Highway Administration. (202) 426-0335.

### E01103-002

*Certification Acceptance Study Report.*
7/81; 62 pp.
Keith Borkenhagen; John Noonan; Tim White; Robert Naumann
**OMB Funding Code/Title:** 20-8102-0-7-401 / Federal-Aid Highways
**Program:** Administration and Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958 (P.L. 85-767; 72 Stat. 889; 23 U.S.C. 104).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The evaluation assesses the effectiveness and efficiency of the Certification Acceptance (CA) process; determines the impact CA has on Federal Highway Administration (FHWA) and State highway agencies; and develops recommendations concerning the CA process. Approximately half of the States now operate under some form of the CA concept. As a result of being certified, States are afforded an opportunity to exercise greater authority and latitude in their operations under the Federal-aid program. FHWA field offices have had a change in their operations in moving from a project-by-project monitoring system to a program/process monitoring system. The view of the FHWA field staff and States indicate CA has had no adverse impact on the quality of the product.

**Agency Contact:** Federal Highway Administration. (202) 426-0334.

### E01103-003

*Certification Review of the Urban Transportation Planning Process.*
In process
Don Bard; Letitia Thompson; Tom Kozlowski
**OMB Funding Code/Title:** 20-8102-0-7-401 / Federal-Aid Highways
**Program:** Urbanized Area Transportation Programs
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958 (P.L. 85-767; 72 Stat. 887; 23 U.S.C. 134).
**Availability:** Agency
**Geographic Relevance:** State

*Abstract:* The study will evaluate the effectiveness of the certification process as a management tool in guiding and improving the urban transportation planning process and in its ability to address urban transportation planning and project issues.

**Agency Contact:** Federal Highway Administration. (202) 426-2961.

### E01103-004

*Accident Data Improvement Plan.*
7/81; 47 pp.
Phyllis E. Young; James A. Wilhite; Clay Hatch; Dewey Jordan
**OMB Funding Code/Title:** 20-8102-0-7-401 / Federal-Aid Highways
**Program:** Administration and Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958 (P.L. 85-767; 72 Stat. 887; 23 U.S.C. 104).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose is to improve the content and quality of accident data required for data systems at the State and National levels. *Abstract:* An assessment was made of the uniformity, quality, accuracy, completeness, and utility of the data in the traffic records system of the 50 States, the District of Columbia, and Puerto Rico. Assessment techniques included documentation review, personal interview, and a comparison of the States' systems with a National traffic records model. Staff of the Federal Highway

Administration (FHWA) and the National Highway Traffic Safety Administration of the Department of Transportation designed and conducted the review. The reviews complement FHWA studies done in 1976. These reviews seek to identify the impediments to the effective use of the traffic records system for problem identification, program evaluation, and the general management of the highway safety program. Review emphasis was placed on the motor vehicle traffic accident file. A final report will be available for each of the 50 States, the District of Columbia, and Puerto Rico.

**Agency Contact:** Federal Highway Administration. (202) 755-9035.

**E01103-005**
*Report to Congress on the Access Control Demonstration Program.*
In process
**OMB Funding Code/Title:** 69-8017-0-7-401 / Highway Safety and Research and Development
**Program:** Highway Safety Research and Development
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958 (P.L. 85-767; 72 Stat. 885; 23 U.S.C. 307(a), 403).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The report to Congress will evaluate the effectiveness of three access control demonstration projects to increase the safety and traffic-volume capacity of existing highways by controlling the access.

**Agency Contact:** Federal Highway Administration. (202) 426-0320.

**E01103-006**
*Evaluation of Annual Certifications of Vehicle Size and Weight Enforcement.*
In process
William F. Bauch; Robert J. Powley
**OMB Funding Code/Title:** 20-8102-0-7-401 / Federal-Aid Highways
**Program:** Administration and Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958 (P.L. 85-767; 72 Stat. 887; 23 U.S.C. 104).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to assure the Department that each State has a vehicle size and weight enforcement program that utilizes sufficient equipment and manpower to provide a positive deterrent to deliberate overloading of large trucks. *Abstract:* The report summarizes the review and analysis of the annual certifications of enforcement of vehicle size and weight laws as submitted by each State before January 1 of each year pursuant to the statutory requirements. Judgments are made as to the adequacy of the enforcement programs, and followup actions appropriate to the particular situation are taken to assure that the offending State corrects the inadequacy.

**Agency Contact:** Federal Highway Administration. (202) 426-1993.

**E01103-007**
*Deteriorating Highways and Lagging Revenues: A Need To Reassess the Federal Highway Program.* (CED-81-42).
3/5/81; 65 pp. + 8 app. (26 pp.)
**OMB Funding Code/Title:** 20-8102-0-7-401 / Federal-Aid-Highways
**Program:** Interstate 4R (Resurfacing)
**CFDA NO.:** 20.205
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958, as amended (P.L. 85-767; 23 U.S.C. 103, 114).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The purposes of the Federal Highway Program are to assist State highway agencies in constructing and rehabilitating the Interstate Highway System and in building or improving primary, secondary, and urban system roads and streets; to provide aid for their repair following disasters; to foster safe highway design; to replace or rehabilitate unsafe bridges; and to provide for the improvement of some highways in Guam, the Virgin Islands, American Samoa, and the Northern Marianna Islands. *Abstract:* The condition of U.S. highways has deteriorated. The Interstate System has seen the most serious decline, with its percentage of miles in poor condition doublinq from 1975 to 1978. Billions of dollars will be needed to preserve these roads and unless timely action is taken, even more money will be needed for reconstruction. Additional billions will be required to complete the Interstate System. Increased costs and lagging State and Federal revenues have compounded the problem. The States have taken various actions to increase highway revenues, but there has been little action to increase Federal highway taxes. Congress should reassess the Federal-aid highway program. The reassessment should specifically address: (1) giving priority to preserving existing highways, with emphasis on the Interstate System; (2) determining whether current preservation policy needs to be modified to ensure that necessary resurfacing, restoration, and rehabilitation work on Federal-aid highways is carried out; (3) eliminating preservation funds from sanctions; (4) assessing the goal of Interstate completion as currently defined, possibly giving priority to funding essential gaps; (5) analyzing State efforts and capabilities to increase highway revenues and to preserve highways; (6) using highway revenues to fund the Federal-aid highway program; and (7) revising the Federal motor fuel tax and other highway revenue sources to be more responsive to highway needs and the inflationary trends in highway costs.

**Agency Contact:** General Accounting Office (202) 426-1777.

## FEDERAL RAILROAD ADMINISTRATION

**E01104-001**
*Title V Program Evaluation.*
In process
Gary V. Ceccucci
**OMB Funding Code/Title:** 69-4411-0-3-401 / Railroad Rehabilitation and Improvement Financing Funds
**Program:** Redeemable Preference Shares
**CFDA NO.:** 20.309; 20.310
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Railroad Revitalization and Regulatory Reform Act of 1976, as amended (P.L. 94-210, title V, § 505; 90 Stat. 33; 45 U.S.C. 825).

**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Title V program provides financial assistance for the rehabilitation and improvement of railroad facilities and equipment, to help overcome the deferred maintenance problems of bankrupt and marginal railroads, and to improve the operations and structure and restore the financial stability of the U.S. railroad system. *Abstract:* The study reviews the ditribution of Title V financial assistance in relation to legislative objectives, program eligibility, and funding priorities and examines changes in program participation and demands resulting from recent legislative amendments. The effectiveness of the program is assessed through an analysis of performance trends of the recipient railroads at both project and systemwide levels. The areas of impacts include financial performance, operational and service efficiencies, safety, return on investment, and other public benefits. The final report will also discuss future directions in Federal financial assistance in light of railroad rate deregulation, railroad restructuring policies, and the need for rehabilitation improvements.

**Agency Contact:** Federal Railroad Administration. (202) 755-9269.

**E01104-002**
*FRA R&D Program Evaluation: A Report on the Safety Research Program.*
1/81; 34 pp.
Gary V. Ceccucci
**OMB Funding Code/Title:** 69-0745-0-1-401 / Railroad Research and Development
**Program:** Track, Equipment and Personnel Safety
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 4; 49 U.S.C. 1653).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The report reviews and assesses the responsiveness of the Federal Railroad Administration (FRA) safety research activities in supporting the mission and needs of other FRA safety regulation and inspection programs. Research expenditure trends are classified and analyzed by FRA program categories, project objectives, and utility to other program managers. The study found that most safety research has focused on areas of equipment safety, track structures, and safety testing and is oriented towards solving specific technical problems for the FRA Office of Safety and the railroad carriers. The program is found to have been effective in anticipating and satisfying the technical research needs of FRA and in increasing the awareness of safety problems and solutions through its information and cooperative research programs. Recommendations are made for improved coordination in the planning and conduct of safety research within FRA.

**Agency Contact:** Federal Railroad Administration. (202) 755-9269.

**E01104-003**
*Rail Freight/Passenger Service Separation Study.*
8/81; 20 pp.
Thomas F. Ferrara
**OMB Funding Code/Title:** 69-0123-0-1-401 / Northeast Corridor Improvement Program
**Program:** System Engineering/Program Management and Administration
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Railroad Revitalization and Regulatory Reform Act o 1976, as amended (P.L. 94-210, title VII, § 701, 703; 45 U.S.C. 851, 853). Passenger Railroad Rebuilding Act of 1980 (P.L. 96-254, § 704; 45 U.S.C. 854).
**Availability:** Agency
**Geographic Relevance:** Regional/Northeast Corridor

*Abstract:* The study presents an evaluation of the extent to which passenger and freight operations should be separated on the Northeast Corridor and an evaluation of any operational safety, maintenance, or other problems of mixing freight and passenger services. The report considers such factors as congestion, delays to both passengers and freight, fuel efficiency, safety, the control of train operations, and the impact of diversion on other modes.

**Agency Contact:** Federal Railroad Administration. (202) 472-5826.

**E01104-004**
*Evaluation Report, Occupational Safety and Health Program Established and Operated by The Alaska Railroad, Anchorage, AK, September 15-26, 1980.*
2/17/81; 15 pp.
Norbert C. Schnaubelt
**OMB Funding Code/Title:** 69-0700-0-1-401 / Office of the Administrator
**Program:** Executive Direction
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Education and Labor; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 3; 49 U.S.C. 1652(e)). Occupational Safety and Health Act of 1970 (P.L. 91-596, § 19(c); 5 U.S.C. 7902); Executive Order 11807.
**Availability:** Agency

*Abstract:* This study evaluated the Occupational Safety and Health Program of The Alaska Railroad, paying specific attention to toxic substances, the certification program, the industrial hygiene program, and the effectiveness of the safety committee and the training programs. The evaluation was conducted in the headquarters facilities at Anchorage, Alaska, and in the operating facilities at Seward, Whittier, Palmer, Talkeetna, McKinley Park, Healy, Nenana, and Fairbanks. In general, the Alaska Railroad was found to be operating within the provisions and regulations set forth in ARR 3902.1A. However, major unsafe conditions were found in the paint shop facility in Anchorage, in the back shop facility in Anchorage, and in the employee facilities in a passenger car operated between Anchorage and Fairbanks. In addition, a potentially serious hazardous condition was found to exist due to insufficient inspections of equipment by competent personnel. Also, the absences of a coordinated program results in poor fire protection systems. Ten recommendations for improvement were made. Many of these recommendations are being implemented.

**Agency Contact:** Federal Railroad Administration. (202) 472-4157.

**E01104-005**
*Review of FRA Contractors' Conformance to Occupational Safety and Health Administration Standards.*
1/19/81; 1 pp.
Norbert C. Schnaubelt

**OMB Funding Code/Title:** 69-0700-0-1-401 / Office of the Administrator
**Program:** Executive Direction
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Education and Labor; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 3; 49 U.S.C. 1652(e)). Occupational Safety and Health Act of 1970 (P.L. 91-596, § 19(c); 5 U.S.C. 7902); Executive Order 11807.
**Availability:** Agency

*Abstract:* This study evaluated the implementation of Occupational Safety and Health Administration standards by contractors with the Office of Intercity Programs of the Federal Railroad Administration. Contractor operations at several Amtrak track operations sites were observed. The facilities observed were generally operating within the provisions set forth in 29 CFR 1910 and 29 CFR 1926. However, several unsafe conditions were observed. These were discussed with the foreman in charge at the site and reported to the project safety supervisor responsible for that region for corrective action.

**Agency Contact:** Federal Railroad Administration. (202) 472-4157.

### E01104-006

*Impact of Work Cutbacks on Northeast Corridor Improvement Project.*
(CED-81-23).
10/31/80; 45 pp.
**OMB Funding Code/Title:** 69-0123-0-1-401 / Northeast Corridor Improvement Program
**Program:** All Programs
**CFDA NO.:** 20.309; 29.310
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Railroad Revitalization and Regulatory Reform Act of 1976, as amended (P.L. 94-210, title VII, § 701, 703, as amended by; P.L. 96-254; 90 Stat. 120-122; 45 U.S.C. 851, 853). Highway Safety Act of 1973, as amended (P.L. 93-87; 23 U.S.C. 130 note).
**Availability:** GAO
**Geographic Relevance:** Northeastern United States

*Program Objectives:* The purpose of the Northeast Corridor Improvement Program is to upgrade track and other facilities to permit modern, high-speed rail passenger service between Washington, D.C. and Boston, Massachusetts. *Abstract:* Substantial reductions have been made in the project's planned work scope. Work is being reduced to stay within the project's budget in the face of additional cost overruns, and more reductions are possible. The project's work areas, their budgets as of March 1980, and how the reductions affect these areas were shown. Elimination of work on track structures will increase future maintenance, make it difficult to maintain the high speeds planned for the corridor, decrease operational reliability, and diminish passenger comfort. Elimination of electrical work could result in additional future maintenance and could make high speeds difficult to maintain in hot weather. Elimination of planned fencing could result in additional fatalities. Reductions in planned bridge work would reduce the longevity and increase maintenance costs of bridges. Reductions in grade crossing work could seriously affect the safety of the public, passengers, and train crews and could result in additional future track maintenance. Reductions made in the work on stations may have adverse effects on the longevity of the structures, their maintenance and may reduce passenger comfort and capacity. Elimination of work on route realighment, tunnels, communications, signal and traffic control, and program management and systems engineering were discussed.

**Agency Contact:** General Accounting Office (202) 426-1735.

## URBAN MASS TRANSPORTATION ADMINISTRATION

### E01105-001

*Morgantown People Mover (MPM) Phase II Impact Assessment.*
8/81; 150 pp.
Paul Jones
**Contractor:** Systan, Inc.; 343 Second Street, P.O. Box U, Los Angeles, CA 94022
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Research and Training
**CFDA NO.:** 20.504
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 6; 49 U.S.C. 1605).
**Availability:** NTIS
**Geographic Relevance:** National; City; Standard Metro. Stat Area (SMSA)

*Program Objectives:* The purpose of the Morgantown People Mover (MPM) system is to provide safe, economical, and fast transportation service in the Morgantown Corridor. Phase I of the system was implemented as a research project. In Phase II, the system has been expanded in size and made more reliable to better meet the needs of travelers in the corridor. *Abstract:* This study will determine the social and economic impacts of the expanded Phase II MPM system on users, operators, the community, and industry. This analysis will be based on a before-and-after study of conditions at Morgantown and will provide trend line data developed during the life of the system.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4022.

### E01105-002

*Automated Transit Deployment Assessment.*
In process; 250 pp.
Earl Ruiter
**Contractor:** Cambridge Systematics, Inc.; 238 Main Street, Cambridge, MA 02142
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Research and Training
**CFDA NO.:** 20.504
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 6; 49 U.S.C. 1605).
**Availability:** NTIS
**Geographic Relevance:** National; City; Standard Metro Stat Area (SMSA)

*Abstract:* This study will document processes useful in deploying automated transit technologies in urban areas. An assessment of market impacts and related effects of past deployment actions on suppliers will be conducted. This historical perspective should be useful to both planners and managers.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4022.

**E01105-003**

*States in Public Transportation: An Analysis Based on Nine Case Studies.* (UMTA-MA-06-0109-81-2).
8/12/81; 49 pp.
Fred Williams
**Contractor:** Transportation Systems Center/Peat Marwick, Mitchell & Company; Cambridge, MA
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Formula Grants
**CFDA NO.:** 20.507
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 5; 49 U.S.C. 1604).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The purpose of this study was to develop information on State assistance to public transportation as part of an ongoing effort to develop a comprehensive understanding of the role of public transportation in the intergovernmental public finance area. Studies of nine State public transportation programs were conducted over a 2-year period, initially as part of an evaluation of the Urban Mass Transportation Administration's Section 5 operating assistance program. When the need for increases in operating assistance became apparent, these State studies were expanded as a means of exploring State approaches to all aspects of public transportation.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4058.

**E01105-004**

*An Assessment of Federal and State Administration of UMTA's Section 16(B)(2) Funding Program.* (UMTA-MA-06-0109-81-1).
2/81; 64 pp.
Diego Theixeira; Robert Casey; Joel Freilich; Louisa Ho; Howard Slawin
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Discretionary Grants
**CFDA NO.:** 20.500
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 3; 49 U.S.C. 1602).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County; Rural areas

*Program Objectives:* The section 16(B)(2) program provides capital assistance to private nonprofit corporations for the purpose of serving the transportation needs of elderly and handicapped persons. *Abstract:* The report contains major findings and recommendations dealing with the interpretation of Section 16(B)(1), the relationship of 16(B)(2) to the Section 18 program, institutional problems with 16(B)(2) and the public provision of elderly and handicapped services, data reporting requirements, program guidance, the length of time required for grant processing and approval, and program funding and the allocation formula.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4058.

**E01105-005**

*Urban Initiatives Program Evaluation.*
80 pp.
Robert M. Eury; Kevin Canuanaugh; David Lee
**Contractor:** Rice Center; Stull Associates, Inc.; Houston, TX; Boston, MA
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Discretionary Grants
**CFDA NO.:** 20.500
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 4, 8; 78 Stat. 302; 49 U.S.C. 1603(i), 1607).
**Availability:** Agency
**Geographic Relevance:** National; City

*Program Objectives:* The goals of the Urban Mass Transportation Administration's Urban Initiatives program were to increase transit patronage, improve operating efficiency, and improve system security and attractiveness, while also encouraging certain socioeconomic and development goals. *Abstract:* The report focuses on three areas: (1) effects of urban initiatives grants on the cities receiving funds; (2) administrative problems encountered by local agencies in implementing urban initiatives projects; and (3) evaluation approaches which might be used to assess the long-term effectiveness of the program.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4058.

**E01105-006**

*Evaluation of the Magnetic Levitation and Propulsion Project.*
In process
Yvonne Griffin; Eric Bers
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Research and Training
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 6; 49 U.S.C. 1605).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation is to provide information to assist and support the Urban Mass Transportation Administration (UMTA) Administrator's decision with respect to continuing or terminating the magnetic levitation and propulsion (MAGLEV) program. The evaluation considers the appropriateness of the research and development in light of current Presidential priorities, UMTA and Department of Transportation policies on funding research and development, and the reduction in available Federal funds. The evaluation of the program will concentrate on determining near-term deployment potential, the economic feasibility of near-term deployment, the potential application of components and subsystems developed in the MAGLEV program to existing systems, the potential contribution of the program to the solution of current transportation problems, and the potential for improving productivity and efficiency of existing transportation systems.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4058.

**E01105-007**
*Survey of Section 6 Funding Process.*
1/2/81
Timothy Wolgast
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Research and Training
**CFDA NO.:** 20.506
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 6; 49 U.S.C. 1605).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The object of the Section 6 program is to fund research, development, and demonstration projects in all phases of mass transportation which will assist in the reduction of urban transportation needs, the improvement of mass transportation service, or the contribution of such service toward meeting total urban transportation needs at minimum cost. *Abstract:* The survey of the Section 6 funding process was conducted because the program lacked a consistent analytical framework which the agency can use to determine its funding priorities. The survey found that there was little interoffice communication and coordination between the participants in the funding process. It was found that there was a lack of overall criteria for determining the relevance of proposed projects to agency goals, objectives, and perceived needs. There was a wide variance in the approaches which offices took. It was recommended that the following activities be conducted quarterly: preparation of status reports by office directors; program review and setting of objectives; a two-tier management review process; and revision of program plan procedures.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4011.

**E01105-008**
*Analysis and Recommendations Concerning Transfer of the WMATA Team Function to Region III.*
8/11/80; 7 pp.
Timothy Wolgast
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation. Fund
**Program:** Urban Discretionary Grants
**CFDA NO.:** 20.500
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 3; 49 U.S.C. 1602).
**Availability:** Agency
**Geographic Relevance:** State

*Program Objectives:* The objective of the Section 3 Capital Improvement Program is to provide funds to assist State and Local public bodies and agencies in financing the construction of new fixed guideway systems and the acquisition, construction, reconstruction, and improvement of facilities and equipment for use in mass transportation services. *Abstract:* This study analyzed the following issues: (1) Should the responsibility for the Washington Metropolitan Area Transit Authority (WMATA) metrorail be transferred to Region III? (2) Where should Urban Mass Transportation Administration (MTA) oversight be located? and (3) What resources are needed to perform this responsibility? The following recommendations addressing these issues were presented: (1) the authority for the WMATA rail project should be transferred to UMTA Region III; (2) Region III should maintain a small staff or "district office" in Washington for project oversight of the Metro construction; and (3) the Washington-based staff should consist of four positions which should be transferred from UMTA's personnel allocation.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4011.

**E01105-009**
*Preliminary Report on UMTA's Word Processing Machines.*
3/24/81; 10 pp.
Timothy Wolgast
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Administrative Expenses
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 12; 80 Stat. 715; 49 U.S.C. 1608).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The Urban Mass Transportation Administration (UMTA) purchased word processing machines in order to improve productivity and thereby make better use of the limited available administrative funds. *Abstract:* The study of UMTA's word processing machines found that the agency does not use the available word processing machines to full capacity. A more comprehensive and extensive study is required to determine the causes. In the interim, the study recommended that all machines be made available to all users; that training on the Optical Character Recognition machine be improved; that a directive for equipment procurement be written; and that no more equipment be added until a further study is completed.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4011.

**E01105-010**
*On-Site Management Team Feasibility Study.*
10/10/80; 51 pp.
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Discretionary Grants
**CFDA NO.:** 20.500
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 3; 78 Stat. 302; 49 U.S.C. 1602).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Section 3 Capital Improvement Program is to provide funds to assist State and local public bodies and agencies in financing the construction of new fixed guideway systems and the acquisition, construction, reconstruction, and improvement of facilities and equipment for use in mass transportation services. *Abstract:* The Urban Mass Transportation Administration (UMTA) has never previously assumed a stewardship role for the engineering of the large public works program it funds. This study examined the alternatives available to comply with the Office of the Secretary of Transportation insistence on UMTA's defining and assuming a stewardship role in this area by establishing on-site management teams. The study presented various alternatives available to the Administrator for improving UMTA's oversight responsibility for major rail construction projects.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4011.

**E01105-011**

*The Effects of Phasing Out Federal Operating Assistance for Mass Transit.*
11/81
Jack Bennett; Eric Bers; Fred Williams
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Formula Grants
**CFDA NO.:** 20.507
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 17; 49 U.S.C. 1613).
**Geographic Relevance:** National; urbanized areas

*Abstract:* The report is not completed, but is expected to focus on the impacts of a phase-out of Federal operating assistance for mass transit systems on fares, service, and State and local assistance programs.

**Agency Contact:** Urban Mass Transportation Administration. (202) 426-4058.

**E01105-012**

*Increasing Commuting by Transit and Ridesharing: Many Factors Should Be Considered.* (CED-81-13).
11/14/80; 58 pp. + 4 app. (24 pp.)
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Formula Grants
**CFDA NO.:** 20.507
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 5, as amended by; P.L. 95-599; 78 Stat. 302; 49 U.S.C. 1604).
**Availability:** GAO
**Geographic Relevance:** National; Standard Metro. Stat. Area (SMSA)

*Program Objectives:* The Urban Mass Transportation Administration is responsible for assisting in financing the acquisition, construction, and improvement of facilities and equipment for use by operation or lease or otherwise in mass transportation service and for the payment of operating expenses to improve or to continue such by operation, lease, contract, or otherwise. *Abstract:* The Department of Transportation is advocating a combined Federal and local 10-year capital investment in mass transit of about $53 billion to increase transit capacity and ridership by 50% by 1990. Transit capacity expansion can provide benefits in terms of less congestion and pollution, employment opportunities, and urban revitalizaiton. However, GAO is concerned that the decision to support transit expansion is being unduly influenced by the energy situation and the availability of windfall profits tax revenues and that not enough consideration has been given to potential adverse impacts of transit expansion on transit operating costs, deficits, and subsidies. Although the Federal Government has advocated greater use of ridesharing, progress has been slow in getting drive-alone commuters to switch to ridesharing. GAO believes that Congress should support separate Federal funding of ridesharing activities because: (1) ridesharing is the only practical alternative to driving alone for most commuters; (2) if serious gasoline shortages occur, ridesharing would have to become the predominant commuting mode; (3) doubling ridesharing would save at least three times as much energy; (4) separate Federal funding for ridesharing should help overcome State and local governments' reluctance to fund the activities; and (5) widespread availability of ridesharing assistance would help reduce drive-alone commuting.

**Agency Contact:** General Accounting Office (202) 426-2125.

**E01105-013**

*Soaring Transit Subsidies Must Be Controlled.* (CED-81-28).
2/26/81; 71 pp. + 2 app. (19 pp.)
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Formula Grants
**CFDA NO.:** 20.507
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 5, as amended by; P.L. 95-599; 78 Stat. 302; 49 U.S.C. 1604).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The purpose of the transit subsidy program is to assist in financing the acquisition, construction, and improvement of facilities and equipment for use by operation or lease or otherwise in mass transportation service and the payment of operating expenses to improve or to continue such service by operation, lease, contract, or otherwise. *Abstract:* One reason for growing subsidy demands is that rising transit operating costs are not being offset by productivity improvements. Although labor accounts for 70% to 80% of operating costs, transit systems have difficulty in using labor efficiently because demand peaks during commuter rush hours. Transit systems are experiencing serious problems in maintaining their bus and railcar fleets. Many systems: (1) are not properly recruiting, training, and promoting their mechanics; (2) do not have adequate preventive maintenance programs; (3) are not properly controlling spare parts inventories; and (4) have restrictive work rules preventing the efficent use of maintenance personnel. The demand for operating subsidies is also growing because transit systems have adopted and maintained unrealistically low fares, even though operating costs are increasing. Congress should reconsider the 1974 legislative finding that the continued increase in fares is undesirable and adopt a goal for the Federal subsidy program that promotes efficient and equitable transit pricing. The Secretary of Transportaiton should direct the Administrator of the Urban Mass Transportation Administration (UMTA) to: (1) develop and issue policy guidelines defining the UMTA role and responsibility in encouraging transit productivity; and (2) undertake specific actions to improve transit productivity, such as requiring management studies for all systems of a certain size that receive Federal funds. The Secretary should also direct the Administrator to develop and issue policy guidelines encouraging local areas to: (1) establish local goals for the proportion of short- and long-term costs that fare revenue should cover; and (2) assess the efficiency and equity of present fares and examine alternative fare structures that might better reflect equity and costs.

**Agency Contact:** General Accounting Office (202) 426-1777.

**E01105-014**

*Better Justifications Needed For Automated People Mover Demonstration Projects.* (CED-80-98).
8/19/80; 24 pp. + app. (7 pp.)
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Discretionary Grants

**CFDA NO.:** 20.500
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 3, as amended by; P.L. 95-599; 78 Stat. 302; 49 U.S.C. 1602).
**Availability:** GAO
**Geographic Relevance:** National; City

*Program Objectives:* The Urban Mass Transportation Administration's (UMTA's) Automated People Mover Demonstration Program assists in financing the acquisition, construction, reconstruction, and improvements of facilities and equipment for use, by operation, lease, or otherwise, in mass transportation service in urban areas and in coordinating service with highway and other transportation in such areas. *Abstract:* UMTA had spent about $14.4 million on nine projects through Fiscal Year 1979, and the May 1980 estimated Federal share of the projects was $675 million. UMTA has not adequately shown why each of the presently planned projects is needed to meet program objectives. UMTA officials believe that multiple projects are necessary to: (1) assure that at least one project is implemented; (2) test different technologies; (3) minimize the risk of failure to meet project expectations; and (4) reflect local differences such as climate and economic conditions which might affect project results. GAO did not believe these arguments justified the potential $675 million Federal investment in the demonstration projects. UMTA intends to compare people mover performances and impacts with selected alternatives such as bus and rail. The Secretary of Transportation should direct the Administrator, UMTA, to justify the need for each of the presently planned demonstration projects by specifically stating what program objectives are being addressed by each project and why these objectives cannot be met with fewer projects and to seek guidance from Congress if the congressionally directed projects are affected by this justification process. Further, the Secretary should direct the UMTA Administrator to: compare each people mover project with all potentially competitive transit alternatives; adjust the cost and performance data of transit alternatives for the effects of actions to improve their operating projects; conduct studies of transit alternatives to develop cost and performance information, if it is not readily available; clarify the evaluation plan for determining why changes occur in such factors as ridership and congestion in people mover project areas; and evaluate economic impacts of transit alternatives as well as people movers.

**Agency Contact:** General Accounting Office (202) 426-2125.

### E01105-015

*Massachusetts Bay Transportation Authority's Termination of Contract for Light Rail Vehicles.* (PSAD-81-11).
11/10/80; 9 pp.
**OMB Funding Code/Title:** 69-1119-0-1-401 / Urban Mass Transportation Fund
**Program:** Urban Discretionary Grants
**CFDA NO.:** 20.500
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Urban Mass Transportation Act of 1964, as amended (P.L. 88-365, § 3, as amended by; P.L. 95-599; 78 Stat. 320; 49 U.S.C. 1602).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* This review was concerned with the adequacy of procurement of light rail vehicles (LRVs) by the Massachusetts Bay Transportation Authority (MBTA) under the Urban Mass Transportation Administration (UMTA) and the subsequent termination of the procurement contract. MBTA has an obligation to achieve the original project objectives within the Federal funds committed at the time of the settlement. Considering the lack of UMTA involvement in monitoring the project, UMTA cannot be assured that MBTA will be able to achieve the project's approved objectives. The Secretary of Transportation should direct the UMTA Administrator, before granting the final approval of the MBTA financial settlement, to require: (1) MBTA to complete the original project objective without additional Federal funding beyond the $48.1 million already approved; and (2) UMTA to work with MBTA to establish a realistic schedule to achieve the 175 LRV project objectives and to monitor and provide any needed assistance and oversight to assure that the schedule is achieved. The Secretary should also direct the Administrator of UMTA to make sure that MBTA substantiates the nature, cause, and extent of damage to inoperable LRV's to assure that UMTA does not pay for damages caused by MBTA negligence or other causes which may be covered by insurance. UMTA should review the adequacy of the MBTA LRV management and operations for assuring that the delivered LRV's achieve their intended design life. UMTA should identify and require MBTA to implement the necessary improvements. UMTA should also perform a detailed analysis which lends credibility to its decision before granting acceptance, conditional or otherwise, to the termination of any third-party contract awarded using Federal funds. The grantee's performance should be monitored and reviewed to determine if the specification adequately achieves its objectives. The Secretary should direct the Administrator of UMTA to make sure that UMTA involvement policy with its grantees is reevaluated. When additional funds are requested, UMTA should be in a knowledgeable position to determine if such funds are actually needed and properly justified.

**Agency Contact:** General Accounting Office (202) 275-3506.

## NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION

### E01107-001

*Analysis of Insurance Claims To Determine Bumper Effect on Crash Damage: 1979 Model Year.* (DOT-HS-805-843).
10/80; 52 pp.
Paul Abramson; Jay Cohen; Howard Stein
**Contractor:** KLD Associates, Inc.; Huntington Station, New York, NY
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research
**Program:** Rulemaking Programs (Bumper Standards)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** National Traffic and Motor Vehicle Safety Act of 1966 (P.L. 89-563, title I, § 103, 119; 15 U.S.C. 1392, 1407). Motor Vehicle Information and Cost Savings Act, as amended (P.L. 92-513, title I, § 102; 15 U.S.C. 1912).
**Availability:** Agency; NTIS
**Geographic Relevance:** National

*Program Objectives:* Federal Motor Vehicle Safety Standards are designed to reduce the frequency and severity of highway crashes by governing the characteristics of motor vehicles and equipment which influence the dynamic performance of driver-vehicle systems and to provide levels of protection which will reduce injury frequency and severity and economic loss resulting from accidents involving motor vehicles and equipment. *Abstract:* This report presents an analysis of insurance claim data to determine the effectiveness of bumpers in reducing damage to the front and rear of passenger cars.

**Agency Contact:** National Highway Traffic Safety Administration. (202) 426-1574.

**E01107-002**
*Statistical Evaluation of 7 Federal Motor Vehicle Safety Standards 108, 202, 207, 213, 214, 222, 301.*
10/80
**Contractor:** Center for the Environment and Man; Hartford, CT 06120
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research
**Program:** Rulemaking Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** National Traffic and Motor Vehicle Safety Act of 1966 (P.L. 89-563, title I, § 103, 119; 15 U.S.C. 1392, 1407).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* Federal Motor Vehicle Safety Standards are designed either to prevent crashes or to reduce the risk of death or injury in a crash. *Abstract:* These seven studies examined State and other accident files to determine the effectiveness of each standard (108, 202, 207, 213, 214, 222, and 301) in reducing accident frequency or injury severity. The results from these analyses will be considered along with other data sources during the Agency's inhouse comprehensive evaluation of the Standards.

**Agency Contact:** National Highway Traffic Safety Administration. (202) 426-1574.

**E01107-003**
*An Evaluation of Head Restraints for Passenger Cars: Federal Motor Vehicle Safety Standard 202.*
In process
Charles J. Kahane
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operation and Research
**Program:** Rulemaking Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** National Traffic and Motor Vehicle Safety Act of 1966 (P.L. 89-563, title I, § 103, 119; 15 U.S.C. 1392, 1407).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* Federal Motor Vehicle Safety Standard 202 requires the installation of head restraints in the front outboard seats of passenger cars built after January 1, 1969. Its objective is to reduce the risk of "whiplash" injury in a rear impact collision. *Abstract:* The evaluation examines National Highway Traffic Safety Administration and Texas data files, existing accident studies, and laboratory and crash test results to measure the effectiveness and costs of head restraints required by Federal Motor Vehicle Safety Standard 202.

**Agency Contact:** National Highway Traffic Safety Administration. (202) 426-1574.

**E01107-004**
*Statistical Evaluation of Federal Motor Vehicle Safety Standards 105, 213, and 301.*
In process
**Contractor:** Highway Safety Research Center; Chapel Hill, NC 27514
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research
**Program:** Rulemaking Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** National Traffic and Motor Vehicle Safety Act of 1966 (P.L. 89-563, title I, § 103, 119; 15 U.S.C. 1392, 1407).
**Availability:** NTIS
**Geographic Relevance:** National

*Program Objectives:* Federal Motor Vehicle Safety Standards are designed either to prevent crashes or to reduce the risk of death or injury in a crash. *Abstract:* This study of North Carolina, New York, and Maryland accident files is designed to determine the effectiveness of Standard 105 (hydraulic brakes - passenger cars) in reducing accident frequency; Standard 213 (child seating systems) in reducing injury risk; and Standard 301 (fuel systems integrity) in reducing fire frequency.

**Agency Contact:** National Highway Traffic Safety Administration. (202) 426-1574.

**E01107-005**
*An Evaluation of Federal Motor Vehicle Safety Standards 203 and 204: Steering Assemblies for Passenger Cars.*
1/81; 310 pp.
Charles J. Kahane
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research
**Program:** Rulemaking Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** National Traffic and Motor Vehicle Safety Act of 1966 (P.L. 89-563, title I, § 103, 119; 15 U.S.C. 1392, 1407).
**Availability:** Agency; NTIS
**Geographic Relevance:** National

*Program Objectives:* Federal Motor Vehicle Safety Standard 203 specifies force limits for the steering column in order to reduce the risk of injury to the driver due to hitting the steering assembly in a crash. Standard 204 limits rearward displacement of the steering column in crashes. *Abstract:* The evaluation examines National Highway Traffic Safety Administration data files, existing accident studies, and laboratory and crash test results to measure the effectiveness and costs of Standards 203 and 204. The Standards were found to provide cost-effective protection for drivers in frontal impacts. They cost $10 per car. Benefits are 1,300 fatalities and 23,000 serious injuries prevented annually.

**Agency Contact:** National Highway Traffic Safety Administration. (202) 426-1574.

**E01107-006**
*Highway Safety Demonstration Programs.*
In process
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research
**Program:** Highway Safety Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of August 27, 1958 (P.L. 85-767; 23 U.S.C. 402, 403).
**Availability:** Agency; NTIS
**Geographic Relevance:** State; City; County

*Program Objectives:* Highway Safety Demonstration programs are designed to individually evaluate the highway safety benefits of specific program counter-measures in the areas of speed compliance, driving while intoxicated, pedestrian safety, driver education, driver licensing, motorcycle licensing, model traffic records, citizen participation in Highway Traffic Safety Programs, and traffic offense and adjudication and to document the most cost-effective strategy in each countermeasure for application at State and local highway safety program. *Abstract:* A series of countermeasure demonstrations in highway safety are currently underway, and results are incomplete. These demonstrations focus on the benefits of a new techniques and approaches to specific highway safety problems. As they are developed and evaluated, this information is passed on to States and communities to assist them in the operation of their countermeasure programs. Each of these demonstrations is scientifically designed to measure impact of a countermeasure in an operational environment over a period of 3 to 5 years. This involves the use of random assignment of participants to control and treatment groups. As a consequence, approximately 30% of program funds are dedicated to the evaluation activity.

**Agency Contact:** National Highway Traffic Safety Administration. (202) 426-9581.

**E01107-007**
*Management Review of NHTSA's Executive Secretariat.*
In process; 6 pp.
Joe Young
**OMB Funding Code/Title:** 69-0650-0-1-401 / Operations and Research
**Program:** General Administration
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** National Traffic and Motor Vehicle Safety Act of 1966, as amended (P.L. 89-563, title I, § 103; 15 U.S.C. 1392 note).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study was undertaken to review the service the Executive Secretariat provides to the Office of the Administrator of the National Highway Traffic Safety Administration (NHTSA) and to determine whether new functions could be added to make it more responsive to the needs of the senior management officials in NHTSA.

**Agency Contact:** National Highway Traffic Safety Administration. (202) 426-1788.

## RESEARCH AND SPECIAL PROGRAMS ADMINISTRATION

**E01112-001**
*An Analysis of Functions and Workload of the TSC Office of Administration.*
In process
Richard A. Keene
**OMB Funding Code/Title:** 69-4522-0-4-407 / Working Capital Fund, Transportation Systems Center
**Program:** Transportation Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of March 4, 1915, as amended (P.L. 63-292, § 1; 31 U.S.C. 686).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study is being conducted to determine how the organization and personnel of the Transportation Systems Center (TSC) Office of Administration can adapt best to changing program support requirements. After evaluating the size, structure, staffing, and funding levels of the various components of the TSC Office of Administration, a number of options are being developed to improve the effectiveness and efficiency of that Office. Performance of functions by alternate staffing systems is being studied.

**Agency Contact:** Research and Special Programs Administration. (FTS) 837-2429; (617) 494-2429.

**E01112-002**
*National Transportation Research Division Paperwork Flow Study Report.*
6/17/81; 48 pp.
Mary T. Monan; Maryann C. Foley
**OMB Funding Code/Title:** 69-0104-0-1-407 / Research and Special Programs
**Program:** Operations
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 4; 49 U.S.C. 1653).
**Availability:** Not Publicly Available

*Abstract:* The purpose of this study was to assess the flow or paperwork in the National Transportation Research Division. This analysis encompassed a review of the entire paper flow from the Division to branches and vice versa. During the course of the study an overall need for improvement was found in three general areas: filing, mail handling, and tracking/suspense systems. The implementation of standardized office procedures (which were described in detail in the report) in order to insure maximum efficiency in the common problem areas was recommended. The recommendations were adopted by the Division.

**Agency Contact:** Research and Special Programs Administration. (FTS) 837-2429; (617) 494-2429.

**E01112-003**
*Enhancing TSC's Capabilities To Respond to Quick Reaction Requests.*
11/18/80; 8 pp.
Linda M. Noonan; Maryann C. Foley
**OMB Funding Code/Title:** 69-4522-0-4-407 / Working Capital Fund, Transportation Systems Center
**Program:** Transportation Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of March 4, 1915, as amended (P.L. 63-292, § 1; 31 U.S.C. 686).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* An Examination of the Transportation Systems Center's (TSC's) past and current experiences in dealing with quick reaction requests was conducted for the purpose of developing recommendations for strengthening this capability while minimizing negative impacts on on-going projects. Material documenting Department of Transportation requests for quick reaction assistance from TSC and indicating TSC's response was reviewed and discussions were held with technical staff. Based on this review, quick reaction requests were characterized, and TSC's response was found to be excellent. Recommendations were made for maintaining and even improving upon this record.

**Department of Transportation: Research and Special Programs Administration**

**Agency Contact:** Research and Special Programs Administration. (FTS) 837-2429; (617) 494-2429.

**E01112-004**
*Organizational and Programmatic Alternatives Related to Technology Sharing and Public Information.*
6/81; 4 vols./23 pp.
Linda M. Noonan
**OMB Funding Code/Title:** 69-4522-0-4-407 / Working Capital Fund, Transportation Systems Center
**Program:** Transportation Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science, and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of March 4, 1915, as amended (P.L. 63-292, § 1; 31 U.S.C. 686).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This effort consisted of a series of studies to determine options for the Transportation Systems Center (TSC) to expand or reorganize its technology sharing and public information activities in order to meet changing programmatic and legislative requirements. The first two parts of this exercise were related to the Stevenson-Wydler Technology Innovation Act (P.L. 96-480) and included an analysis of key points relevant to the TSC and alternatives for implementing the Act of TSC. Since funding for this program was not forthcoming and the role anticipated for TSC did not eventuate, these questions have since become moot. Subsequent studies were undertaken to assess the organizational structure of public information and technology sharing functions to develop alternatives for improved operations and effectiveness.

**Agency Contact:** Research and Special Programs Administration. (FTS) 837-2429; (617) 494-2429.

**E01112-005**
*Cost Reduction and Efficiency Studies.*
In process
**OMB Funding Code/Title:** 69-4522-0-4-407 / Working Capital Fund, Transportation Systems Center
**Program:** Transportation Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Act of March 4, 1915, as amended (P.L. 63-292, § 1; 31 U.S.C. 686).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* A committee has been established to identify and implement measures to reduce or avoid the costs and increase the efficiency of Transportation Systems Center (TSC) operations. All TSC activities, regardless of funding source, will be reviewed with a goal of saving approximately $600,000. The committee has been examining a variety of areas, including telephone services, library services, training, computer services, and others to identify and implement cost saving measures. Specific cost reduction and efficiency increasing measures will be proposed and incentives to achieve cost reduction and improved efficiency will be developed.

**Agency Contact:** Research and Special Programs Administration. (FTS) 837-2602; (617) 494-2602.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-002, E99900-003, E99900-011, E99900-015, E99900-039, E99900-055, E99900-087.

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# DEPARTMENT OF THE TREASURY

**E01200-001**
*Review of Federal Tax Deposit Mail-Out Function Phase 1.* (051-03-81).
2/81; 63 pp.
George J. Brown
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Federal Tax Deposit Forms are mailed by the Bureau of Government Financial Operations (BGFO) to taxpayers identified by the Internal Revenue Service (IRS). The study investigated whether the mail-out function should continue to be performed by BGFO or would be more properly resident with IRS. The evaluation recommended that the Federal Tax Deposit mail-out function be transferred from BGFO to the IRS if a Fiscal Year 1982 test of optical character recognition, to be conducted jointly by IRS and BGFO, is successfully completed and that BGFO and IRS jointly prepare a schedule for the transfer. Additional items which have potential for improvement or savings were included with recommendations for followup consideration by BGFO and IRS.

**Agency Contact:** (202) 566-2431.

**E01200-002**
*Review of Federal Tax Deposit Mail-Out Function Phase 2.* (052-04-81).
5/81; 17 pp.
George Brown
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 1, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The report addresses the potential for other methods of Federal Tax Deposit (FTD) payment reporting as a means of reducing paper processing. It also presents the results of a survey of Optical Character Recognition (OCR) users having applications similar to the FTD process. The report finds that the greatest potential for reducing Federal tax deposit paper processing is in the area of electronic message switching. The Bureau of Government Financial Operations (BGFO) intention to continue with plans for a comprehensive study is endorsed by the study group. The study group does not view magnetic media-filing of FTD information as a component of an ultimate FTD system but recommends that IRS consider such arrangements with large volume depositaries and keep BGFO informed of developments.

**Agency Contact:** (202) 566-2431.

**E01200-003**
*Significant Energy Savings Anticipated with Conversion to Zinc Based Penny.* (052-07-81).
5/81; 10 pp.
Iris Lipkowitz
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* A study of the proposed conversion to the zinc-based penny shows that energy savings would equal 2,500 billion BTUs, assuming production of 12.5 billion zinc pennies per year. This represents a savings of more than $10 million to the coinage metal fund, an off-budget account, as well as more than $1 million in interest payments that would be added to the public debt. In 1990, the energy usage for the proposed penny will be less than current energy usage of the existing penny.

**Agency Contact:** (202) 566-2056.

**E01200-004**
*Treasury Deposit Management Improvements.* (054-08-81).
9/80; 31 pp.
Iris Lipkowitz
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The report documents efforts during Fiscal Year 1980 on the part of the Internal Revenue Service; Customs; the Bureau of Alcohol, Tobacco, and Firearms; the Bureau of Government Financial Operations; and the Bureau of the Public Debt to improve check deposit procedures and to identify additional improvements which can be made to measure interest-saving practices not now measured. Interest savings resulting from initiatives identified in this study were estimated to total $139.5 million for FY 81, computed on the basis of uniform interest rate factors, where applicable. Additional deposit procedures and management procedures were identified for monitoring and/or implementation.

**Agency Contact:** (202) 566-2056.

**E01200-005**
*Progress Report on the In-House Bullion Refining at the U.S. Assay Office in New York.* (052-09-81).
3/81; 8 pp.
Iris Lipkowitz
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will assess the consolidation of productivity gains and refining costs of the New York Assay Office in its production of fine gold. The Assay Office appears to be on target in terms of productivity gains and costs.

**Agency Contact:** (202) 566-2056.

**E01200-006**
*Report of an Organization Review of the Headquarters, U.S. Savings Bonds Division.* (052-27-81).
12/80; 37 pp. + app.
Stephen Bashein
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency

*Abstract:* Headquarters organization should be reorganized to make better use of staff.

**Agency Contact:** (202) 566-2823.

**E01200-007**
*An Analysis of the Time Utilization Measurement System (TUMS) in the Office of the Comptroller of the Currency.* (052-28-81).
3/81; 32 pp.
Christine Gaugler
**OMB Funding Code/Title:** 20-0101-0-1-802 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The Time Utilization Measurement System (TUMS) is a flexible and viable measurement system and is linked to the budget planning system. TUMS is automated and can serve as a model or be adapted for use by other bureaus.

**Agency Contact:** (202) 634-5622.

**E01200-008**
*An Analysis of Productivity and Work Measurement Programs in the Bureau of Government Financial Operations (BGFO).* (052-29-81).
3/81; 91 pp.
Christine Gaugler
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* A work measurement system should be developed for the Bureau of Government Financial Operations and tested in the Division of Financial Management which has both administrative and operational responsibilities. The system is suitable for use in the budget process and provides managers with better insight into workload and resource requirements.

**Agency Contact:** (202) 634-5622.

**E01200-009**
*Treasury Advisory Committee Report.* (052-30-81).
4/20/81; 18 pp.
William H. Coffman
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The study provided information on purpose, background, performance, and membership of all Treasury Advisory Committees and made recommendations on actions to be taken.

**Agency Contact:** (202) 634-5952.

**E01200-010**
*The Backlog in the Division of Check Claims.* (051-02-81).
10/80; 125 pp.
John Garmat
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This report describes the progress and remaining problem areas in cleaning up the backlog in the Division of Check Claims of the Bureau of Government Financial Operations. On balance, the report reflects some progress but a number of previously undiagnosed problems continue to plague Bureau Operations, particularly with respect to interaction with the Federal Reserve Banks.

**Agency Contact:** (202) 566-2431.

**E01200-011**
*Departmental Review of Mint Production Requirements to 1985 and Beyond.* (081-05-81).
9/80; 10 pp. + app.
Daniel J. Opitz
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the study was to examine the capacity of the U.S. Mint to meet production requirements through 1985 and beyond. The study concluded that, without significant expansion, the U.S. Mint could not meet coinage demand after 1982. The study recommended approval of an in-house expansion/improvement plan, retention of the West Point Bullion Depository as a minting facility, exploratory analysis to obtain property for future expansion, and introduction of a more systematic approach to production workload distribution.

**Agency Contact:** (202) 566-2056.

**E01200-012**
*Procurement Staff Assistance Visit Report Prepared by the Departmental Procurement Staff.*
3/81; 29 pp.
Charles J. Schaefer
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950. Federal Property and Administrative Services Act of 1949 (P.L. 85-800; 41 U.S.C. 251 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the function/office reviewed is to provide procurement and contracting support services for customer organizations. Such services must be performed in accordance with the requirements of Office of Management and Budget Policies, the Federal Procurement Regulations, and other applicable statutes and directives. *Abstract:* General recommendations are for: better documentation of procurement files, greater compliance with Federal and Treasury Procurement Regulations, and better administration of contracting type orders.

**Agency Contact:** (202) 376-0418.

**E01200-013**
*American Employment Abroad Discouraged by U.S. Income Tax Laws.* (ID-81-29).
2/27/81; 29 pp. + 3 app. (10 pp.)
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses; 20-0171-0-1-803 / International Affairs; 20-0911-0-1-803 / Salaries and Expenses
**Program:** Secretarial Policy and Program Development; International Policy and Support; Technical Rulings and Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (1 Stat. 65; 31 U.S.C. 1002). Gold Reserve Act of 1934, as amended (P.L. 73-87, § 10; 48 Stat. 53; 31 U.S.C. 822a). Internal Revenue Code of 1954, as amended (P.L. 83-591; 68 Stat. 901; 26 U.S.C. 7602). Foreign Earned Income Act of 1978 (P.L. 95-615, § 4201; 68 Stat. 289; 26 U.S.C. 911, 913).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The congressional intent in passing the Foreign Earned Income Act was to create greater equity between people working abroad and at home and to provide benefits for the U.S. economy by encouraging Americans to work in hardship areas. This was to be achieved by providing a series of tax deductions for the excessive costs of living and working abroad and a special tax exclusion or deduction for those working in foreign hardship areas. *Abstract:* U.S. taxes were an important factor in reducing the number of Americans employed overseas. The tax laws do not fully relieve American workers from taxes on income reflecting the excessive costs of living and working abroad. Companies generally reimburse overseas employers for their additional tax burden, making Americans more costly than citizens of competing countries, who are generally not taxed by their home countries. The complexity of the new tax laws makes compliance difficult and expensive. GAO urged that the Congress consider placing Americans working abroad on an income tax basis comparable to that of citizens of competitor countries by providing a complete or generous exclusion of foreign earned income.

**Agency Contact:** General Accounting Office (202) 275-5889.

**E01200-014**
*Improving Independent Evaluation Systems in the Multilateral Development Banks.* (ID-81-30).
4/21/81; 42 pp. + app.
**OMB Funding Code/Title:** 11-0077-0-1-151 / Contribution to the International Bank for Reconstruction and Development; 11-0072-0-1-151 / Contribution to the Inter-American Development Bank; 11-0076-0-1-151 / Contribution to the Asian Development Bank

**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Bretton Woods Agreements Act, as amended (P.L. 79-171, § 23; 73 Stat. 80; 22 U.S.C. 286e-1d). Interamerican Development Bank Act, as amended (P.L. 86-147; 86 Stat. 116; 22 U.S.C. 283). Asian Development Bank Act, as amended (P.L. 89-369, § 24(a); 80 Stat. 71; 22 U.S.C. 285u).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* In the late 1960s, Congress enacted legislation which urged the establishment of independent review and evaluation systems in the multilateral development banks: the Inter-American Development Bank, the World Bank, and the Asian Development Bank. Each bank has established independent evaluation systems consistent with standards suggested by GAO. The Inter-American Development Bank has taken a number of steps to improve its review and evaluation program, many of them suggested by prior GAO reports. However, since the Bank's reorganization, only two evaluation reports have been authorized and completed. The World Bank has supported the development and improvement of its independent evaluation system. However, GAO has criticized the Bank's system of not directing evaluations toward the formulation of recommendations. The Asian Development Bank has continued to improve its independent evaluation system through increased interaction with its board of directors. GAO believes, however, that the Bank should take steps to ensure a more comprehensive mixture of operation, sector, and project reviews in its evaluation reports.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E01200-015**
*American Employment Generally Favorable at International Financial Institutions.* (ID-81-3).
12/18/80; 31 pp. + app.
**OMB Funding Code/Title:** 11-0076-0-1-151 / Contribution to the Asian Development Bank; 11-0077-0-1-151 / Contribution to the International Bank for Reconstruction and Development
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Asian Development Bank Act, as amended (P.L. 89-369, § 24(a); 80 Stat. 71; 22 U.S.C. 285u). Bretton Woods Agreements Act, as amended (P.L. 79-171, § 23; 73 Stat. 80; 22 U.S.C. 286e-1d).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* Although the contribution of financial resources is controlled and scrutinized by the United States, human resources support receives relatively little attention. In the World Bank, the Inter-American Development Bank, and the International Monetary Fund, Americans work throughout the institutions with relatively high representation at management levels and represent the largest nationality in each institution. American employment at the Asian Development Bank is relatively low by comparison, and Americans are not worsen unless the United States takes ameliorating actions. The major impediment to hiring and retaining Americans at the institution is that the salaries of American after taxes is too low.

**Agency Contact:** General Accounting Office (202) 275-5790.

## OFFICE OF THE COMPTROLLER OF THE CURRENCY

**E01201-001**
*Restructure of the Field Organization of the Office of the Comptroller of the Currency.* (CC2-01-81).
12/11/80; 15 pp.
Craig M. Stirnweis
**OMB Funding Code/Title:** 20-8413-0-8-376 / Assessment Funds
**Program:** Supervision of National Banks
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs.
**Authority:** Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481). Act of June 3, 1864 (P.L. 38-106; 12 U.S.C. 161); Revised Statute 5240.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** State; Western regions

*Abstract:* This study is designed to: assess organizational structure of western regions, improve operating efficiency of the Office of the Comptroller of the Currency (OCC), and provide improved career development opportunities for OCC personnel. The evaluation recommended combining two of the OCC's western regions. It was concluded that this action would utilize the administrative staff more efficiently, reduce operating expense by approximately $60,000 annually, and improve career development for examining personnel.

**Agency Contact:** Office of the Comptroller of the Currency. (202) 447-1723.

**E01201-002**
*Regional Office Reorganization: Region Six.* (CC2-02-81).
In process
Theresa M. Schaeffer
**OMB Funding Code/Title:** 20-8413-0-8-376 / Assessment Funds
**Program:** Supervision of National Banks
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs.
**Authority:** Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481). Act of June 3, 1864 (P.L. 38-106; 12 U.S.C. 161); Revised Statute 5240.
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The objectives of the study are to support, with factual documentation, the concerns of the Regional Administrator regarding the operation of the regional office; to formulate recommendations for areas of concern; to streamline the flow of work and, where possible, increase the efficiency and productivity of the regional office. The evaluation concluded that several organizational changes can be made in the regional office which would streamline the flow of work. The recommendations made are under consideration.

**Agency Contact:** Office of the Comptroller of the Currency. (202) 447-1723.

**E01201-003**
*Consumer Examination Evaluation.* (CC1-03-81).
In process
Jane O. Bodmer
**OMB Funding Code/Title:** 20-8413-0-8-376 / Assessment Funds
**Program:** Supervision of National Banks
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs.
**Authority:** Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481). Act of June 3, 1864 (P.L. 38-106; 12 U.S.C. 161); Revised Statute 5240.

**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation will be to determine the effectiveness of revised consumer examination procedures. The exact scope of the evaluation has not been finalized.

**Agency Contact:** Office of the Comptroller of the Currency. (202) 447-1723.

**E01201-004**
*Establishment/Closing of Subregional Offices.* (CC2-04-81).
In process
Barbara Norris
**OMB Funding Code/Title:** 20-8413-0-8-376 / Assessment Funds
**Program:** Supervision of National Banks
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs.
**Authority:** Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481). Act of June 3, 1864 (P.L. 38-106; 12 U.S.C. 161); Revised Statute 5240.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This evaluation is designed to study the method of approval/disapproval of the establishment/closing of subregional offices and to make recommendations for a uniform policy, if appropriate. Preliminary conclusions are that a uniform policy for the establishment/closing of subregional field offices needs to be formulated. Preliminary recommendations for such a policy have been drafted.

**Agency Contact:** Office of the Comptroller of the Currency. (202) 447-1723.

## UNITED STATES CUSTOMS SERVICE

**E01202-001**
*Customs Air Program Module Test.* (CS1-02-81).
In process
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Tactical Interdiction
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Anti-Smuggling Act, as amended (P.L. 74-238, § 1-8; 49 Stat. 517; 19 U.S.C. 1701-1708). Tariff Act of 1930 (P.L. 71-361, title IV, § 401; 42 U.S.C. 1401-1403).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The program seeks to stem the illegal flow of narcotics entering the United States via aircraft. *Abstract:* The Air Program test, which ran from November 3, 1980, to April 1, 1981, was performed to test the validity of a new Air Program interdiction strategy. Preliminary findings indicate that practically all of the test objectives were met and exceeded. It was proven that trained personnel using modern equipment and sound operational tactics, in an area of high smuggling activity, can make numerous narcotic seizures and arrests. The test was responsible for the arrest of 36 smuggling pilots and for 33 seizures of narcotics. The test objective for both of these categories was 23.

**Agency Contact:** United States Customs Service. (202) 566-2491.

**E01202-002**
*An Evaluation of the Treasury Enforcement Communications System (TECS).* (CS1-03-81).
112 pp.
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Inspection and Control
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930 (P.L. 71-361, title IV, § 401, as amended by; P.L. 95-410; 19 U.S.C. 1401-1403, 1461-1463, 1499).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The system gives automated information support to Customs Enforcement Programs: Inspection of Persons, Patrol, and Investigations. *Abstract:* Greater varticipation in and control of the Treasury Enforcement Communications System are recommended. Objectives of each automated subsystem are to be more clearly identified. Information should be more definitely related to enforcement results, and cost accounting concepts should be applied.

**Agency Contact:** United States Customs Service. (202) 566-2491.

**E01202-003**
*An Evaluation of the Better Border Examination and Enforcement through Selectivity System (BBEETS).* (CS1-01-81).
56 pp.
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Inspection and Control
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930 (P.L. 71-361, title IV, § 401, as amended by; P.L. 95-410; 19 U.S.C. 1401-1403, 1461-1463, 1499).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Better Border Examination and Enforcement through Selectivity (BBEETS) system has three objectives: (1) to reduce backups and congestion at the cargo processinq facility, (2) to allow Customs inspectors to release low risk shipments, and (3) to provide a communications link between import specialists and inspectors. *Abstract:* The study determined that the BBEETS system for selectively examining cargo importations was based on good general concepts. However, some problems were associated with its implementation. The report recommended that various changes be made to the system before extending it beyond the initial test port.

**Agency Contact:** United States Customs Service. (202) 566-2491.

**E01202-004**
*Inspections: Office of Border Operations, Los Angeles Region, New York Region.* (CS2-07-81; CS2-05-81; CS2-06-81).
In process
Clark J. Maurer
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Inspection and Control
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 401, as amended by; P.L. 95-410; 19 U.S.C. 1401-1403, 1461-1463, 1499).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the management inspection process is to assist Customs Management in achieving the most efficient and effective administration of the Customs mission. The inspections will concentrate on operational effectiveness and prevention and detection of fraud, waste, and abuse. *Abstract:* Management effectiveness is evaluated by reviewing organizational structure, planning and goals, resource utilization and allocation, personnel administration, and program management.

**Agency Contact:** United States Customs Service. (202) 566-8518.

**E01202-005**
*Inspection: New Orleans Region.* (CS2-04-81).
10/29/80; 70 pp.
Margaret M. O'Rourke
**OMB Funding Code/Title:** 20-0602-0-1-75 / Salaries and Expenses
**Program:** Inspection and Control
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 401, as amended by; P.L. 95-410; 19 U.S.C. 1401-1403, 1461-1463, 1499).
**Geographic Relevance:** New Orleans Region

*Program Objectives:* The objective of the management inspections process is to assist Customs management in achieving the most efficient and effective administration of the Customs mission. The inspections concentrate on operational effectiveness and prevention and detection of fraud, waste, and abuse. *Abstract:* The mission is adequately managed. The region is not organizationally efficient as the ratio of regional headquarters is 5.3 to 1 versus about 10 to 1 for other regions. A recommendation was either to increase geographic size of region or reduce administrative support provided within the region. Operationally, the regional staff should be actively involved in the analysis procedures and allocation of resources. Enforcement activities are not coordinated nor are there measurable goals and objectives. A newly developed internal control program was not operational. Several areas in logistic management are deficient and included no contracting officer, inadequate facility management, and inaccurate nonexpendable property records. The region should establish an enforcement strategy, analyze operational procedures and allocate resources accordingly, establish responsibility for the internal control program, provide contract training and authority, and prioritize facility projects.

**Agency Contact:** United States Customs Service. (202) 566-8518.

**E01202-006**
*National Audit: Cash Management.* (CS1-08-81).
In process
Charles Mataya
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Tariff and Trade
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 484, as amended by; P.L. 95-410; 19 U.S.C. 1484, 1491, 1498-1502).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the audit was to ensure that Customs procedures allow for the optimum utility of cash and that Customs personnel develop an awareness of the principles of prudent cash management.

**Agency Contact:** United States Customs Service. (202) 566-5315.

**E01202-007**
*National Audit: Quantity Control Program.* (CS1-09-81).
In process
Angelo Morande
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Inspection and Control
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 401, as amended by; P.L. 95-410; 19 U.S.C. 1401-1403, 1461-1463, 1499).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The primary objective of the Quantity Control Program is to assure the reliability of information presented on inward manifests. *Abstract:* The purpose of the Quantity Control Program Audit is determine if standard procedures have been established which are currently in effect, and to insure proper and consistent administration and enforcement of the program throughout the various Customs regions.

**Agency Contact:** United States Customs Service. (202) 566-5315.

**E01202-008**
*National Audit: Selected Cargo Examination Systems.* (CS1-10-81).
In process
James Joiner
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Tariff and Trade
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 484, as amended by; P.L. 95-410; 19 U.S.C. 1484, 1491, 1498-1502).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The primary objective of the selected cargo examination system is to provide a higher degree of cargo control and examination to keep pace with increasing imports. *Abstract:* The selected Cargo Examination Systems Audit was conducted to determine the extent to which Customs had met the committments made in response to the GAO Report, "Customs Cargo Processing - Fewer But More Intensive Inspections Are In Order.".

**Agency Contact:** United States Customs Service. (202) 566-5315.

**E01202-009**
*National Audit: Entry Control Procedures.* (CS1-11-81).
In process
William T. Divita
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses

**Program:** Tariff and Trade
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 484, as amended by; P.L. 95-410; 19 U.S.C. 1484, 1491, 1498-1502).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Entry control was established to improve the control over entry flow and to ensure the collection of related revenues. *Abstract:* The purpose of the Entry Control Audit is to assess if payments for duties and taxes are being properly collected on the entry of merchandise imported into U.S. commerce.

**Agency Contact:** United States Customs Service. (202) 566-5315.

**E01202-010**
*National Audit: Treasury Payroll Personnel Information System (TPPIS).* (CS1-12-81).
In process
Linda Atsus
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 401, as amended by; P.L. 95-410; 19 U.S.C. 1401 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Treasury Payroll/Personnel Information System (TPPIS) has the responsibility for paying Treasury employees and providing management with necessary personnel information. *Abstract:* The purpose of the TPPIS audit is to review the viability of the system and to determine if administrative controls pertinent to the system are adequate.

**Agency Contact:** United States Customs Service. (202) 566-5315.

**E01202-011**
*National Audit: Quota Importations.* (CS1-13-81).
In process
Charles Pollaci
**OMB Funding Code/Title:** 20-0602-0-1-751 / Salaries and Expenses
**Program:** Tariff and Trade
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Tariff Act of 1930, as amended (P.L. 71-361, title IV, § 484, as amended by; P.L. 95-410; 19 U.S.C. 1484, 1491, 1498-1502).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The quota function has the responsibility for the implementation and administration of quotas, orderly marketing agreements, and monitoring programs. *Abstract:* The purpose of the Quota Importations Audit is to determine and evaluate all functions and activities performed by quota personnel relative to all tariff rate, absolute quotas, and monitored commodities.

**Agency Contact:** United States Customs Service. (202) 566-5315.

**E01202-012**
*Procurement Staff Assistance Visit Reports Prepared by the Departmental Procurement Staff.*
8/80; 2/81; 45 pp.
Charles J. Schaefer
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** 5 U.S.C. App.; Reorganization Plan 26 of 1950. Federal Property and Administrative Services Act of 1949 (41 U.S.C. 251 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; regional

*Program Objectives:* The objective is to provide procurement and contracting support services for "customer" organizations. Such services must be performed in accordance with the requirements of Office of Management and Budget policies, the Federal Procurement Regulations, Treasury Procurement Regulations, and other applicable statutes and directives. *Abstract:* Recommendations of the report are for greater compliance with Federal and Treasury Procurement Regulations and better documentation of procurement files.

**Agency Contact:** United States Customs Service. (202) 376-0418.

## BUREAU OF GOVERNMENT FINANCIAL OPERATIONS

**E01204-001**
*EEO Analysis: Special Study.* (GF2-03-81).
12/31/81
**OMB Funding Code/Title:** 20-1801-0-1-803 / Salaries and Expenses
**Program:** General Financial Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Equal Employment Opportunity Act of 1972 (P.L. 92-261; 86 Stat. 103; 42 U.S.C. 2000e); Executive Order 11478.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** City

*Program Objectives:* The objective of the Equal Employment Opportunity (EEO) program is to acquire a workforce in higher grade positions which is more equitably representative of minorities and women. *Abstract:* This special study, which commenced in January 1979, was designed to discover new areas for intensive Bureau of Government Financial Operations efforts and to alert management of any necessary corrective action. This project entailed conducting a special analysis of available data on the Bureau's past efforts in various minority programs and making recommendations which would rectify the underrepresentation of minorities and women in higher grade positions. As a result of this study, the Bureau established a goal of filling 40% of the available opportunities to hire and promote in grades GS12 and above with minorities and women. The program is achieving excellent results. A final report of accomplishment in rectifying underrepresentation of minorities and women in higher grade positions will be completed at the close of Fiscal Year 1981.

**Agency Contact:** Bureau of Government Financial Operations. (202) 566-5546.

### E01204-002

*Status Report: Check Claims Program.* (US1-01-81).
7/81; 47 pp.
Carson Fleetwood
**OMB Funding Code/Title:** 20-1801-0-1-803 / Salaries and Expenses
**Program:** Disbursement and Claims (Adjudication and Settlement of Check Claims)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of February 2, 1872 (31 U.S.C. 528); Revised Statute 3646.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The report is to update previous information furnished to the Office of Management and Budget on check claims, outline various improvement efforts in progress, and identify areas for future consideration. The primary focus is the need to stress the Direct Deposit Program. The report shows that progress has been made in resolving problems hampering the Administration of the Check Claims Program. Complete solutions lie in reducing or eliminating the source of claims workload because of the heavy demand the system places on the limited resources available. The key program to accomplish this objective is the Direct Deposit Program which eliminates payment to Government beneficiaries by check.

**Agency Contact:** Bureau of Government Financial Operations. (202) 566-2431.

### E01204-003

*Audit of Treasury Tax and Loan Investment Program (FY 1979) BGFO 80-59, August 1980.* (GF1-05-81).
8/12/80; 14 pp.
Thomas R. Fisher
**OMB Funding Code/Title:** 20-1801-0-1-803 / Salaries and Expenses
**Program:** Banking and Cash Management (Federal Reserve Bank Operations)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 11, 1942, as amended (P.L. 77-603, § 10; 56 Stat. 356; 12 U.S.C. 265). Act of October 28, 1977 (P.L. 95-147; 91 Stat. 1227; 26 U.S.C. 6302).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Audit Staff, Bureau of Government Financial Operations (BGFO), conducted its first in-house audit of the Treasury Tax and Loan Investment (TT&L) Program during the period of October 22, 1979, to March 21, 1980. The audit was to determine that: (1) Federal Tax Deposit (FTD) fees paid to TT&L depositaries and interest credited to the Treasury are accurately computed and recorded; (2) depositaries' transmission of advices of credit and pledging of collateral are adequately monitored; (3) depositaries are categorized properly in accordance with their flow of TT&L funds; (4) deposits to and withdrawals from TT&L and note accounts are recorded properly; and (5) adequate internal controls and procedures exist. The audit covered TT&L operations in the Bureau for Fiscal Year 1979. It showed some minor problems during the first year of the new program, specifically that (1) TT&L data reported on the Daily Balance Wires by Federal Reserve Banks (FRBs) and branches did not correspond with previously reported TT&L balances; (2) the Funds-in-Transit reports provided by the FRBs were either not accurate or had not been developed by approximately 40% of the FRBs at the time of the audit; (3) Debit Vouchers (SF 5515) relating to FTD fees and analysis credits were not received in the Bureau on a timely basis; and (4) one of the FRBs was not computing analysis credits correctly for the test reporting cycle of July 5 to August 1, 1979.

**Agency Contact:** Bureau of Government Financial Operations. (202) 634-5010.

### E01204-004

*Procurement Staff Assistance Visit Reports Prepared by the Departmental Procurement Staff.* (051-23-81; 051-26-81).
2/81; 3/81; 2 Vols./28 pp.
Charles J. Schaefer
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949 (P.L. 92-313; 41 U.S.C. 251 et seq.); Reorganization Plan 26 of 1950.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; regional

*Program Objectives:* The objective of the funtion/office reviewed is to provide procurement and contracting support services for "customer" organizations. Such services must be performed in accordance with the requirements of Office of Management and Budget Policies, the Federal Procurement Regulations, and other applicable statutes and directives. *Abstract:* General Recommendations of the reports were: better documentation is needed of order files, there should be greater compliance with Federal and Treasury Procurement Regulations, more emphasis is needed on the Department of the Treasury's socioeconomic contracting programs, and increased use should be made of the imprest fund for small purchases.

**Agency Contact:** Bureau of Government Financial Operations. (202) 376-0418.

### E01204-005

*Review of Direct Deposit/EFT System BGFO 80-18, June 1980.* (GF1-06-81).
July 17, 1980; 72 pp.
C. Samuel McGeorge
**OMB Funding Code/Title:** 20-1801-0-1-803 / Salaries and Expenses
**Program:** Disbursement and Claims (Payments)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** 5 U.S.C. 901 note; Reorganization Plan 3 of 1940; Executive Order 6166; Executive Order 6728.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Assistant Fiscal Assistant Secretary expressed a desire to have the entire cycle of the Direct Deposit/Electronic Funds Transfer (DD/EFT) System reviewed: to determine that the system contains adequate procedures; to assure proper control, security, accountability, and system integrity; to improve service to recipients of Government benefit payments; to provide a vehicle to effectively cope with payment volume increases; and to realize significant cost savings through EFT. The review was a financial and operational examination and evaluation of various Treasury disbursing operations and visits to program agencies, Federal Reserve banks, and a number of financial organizations. The system review included examination on a test basis of transactions, accounts, and reports from financial and operational standpoints to evaluate overall internal controls and compliance with applicable laws and regulations. Overall conclusions are that the System is a viable, effective, and cost-saving method for the U.S. Government. Recommendations were made to help resolve problem areas associated with the aftermath resulting from the DD/EFT payment process and the timeliness with which an initial participant receives the first DD/EFT payment.

**Agency Contact:** Bureau of Government Financial Operations. (202) 634-5010.

**E01204-006**

*Cost and Benefits of Participation in the Treasury Direct Deposit Program.* (GF1-02-81).
6/81; 25 pp.
Donna M. Jackson
**Contractor:** Bank Administration Institute; 303 South Northwest Highway, Park Ridge, IL 60068
**OMB Funding Code/Title:** 20-1801-0-1-803 / Salaries and Expenses
**Program:** Banking and Cash Management (Depositary, Cash, and Currency Operations)
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 11, 1942, as amended (P.L. 77-603, § 10; 56 Stat. 356; 12 U.S.C. 265). Act of October 28, 1977 (P.L. 95-147; 91 Stat. 1227; 26 U.S.C. 6302).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The motivations for the Direct Deposit Electronic Funds Transfer System are: improvements in service to recipients of Government payments, ability to effectively handle payment volume increase, and reduction in Government operating costs in the payment mechanism. Determination of the impact of Direct Deposit on a financial organization's bottom line includes a cost comparison of Direct Deposit versus the traditional methods of processing Treasury checks (over-the-counter and mail deposits) and analysis of the daily account balances for direct depositors (prior to and after signing up for Direct Deposit). A cost/benefit model is being developed that can be used by all financial organizations in determining the profitability of Direct Deposit. The model will include only direct costs; however, it is flexible so that overhead costs may be included. The model is developed for various levels of sophistication.

**Agency Contact:** Bureau of Government Financial Operations. (202) 566-5275.

## BUREAU OF THE PUBLIC DEBT

**E01205-001**

*An Audit of Imprest Fund Activities.* (PD1-11-81).
1/19/81; 1 pp.
J. Horrigan
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study was conducted to ascertain compliance with the "Manual of Procedures and Instuctions for Cashiers Operating Under Executive Order No. 6166" and to review internal controls. All subvouchers and reimbursement vouchers processed since the last audit were verified to the voucher register maintained by the cashier. Each subvoucher was verified to support documentation to confirm proper authorization, receipt of merchandise, and propriety of expense. A review of the internal controls revealed that they were adequate.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-002**

*Bureau-Wide Review of Functions.* (PD2-01-81).
In process
Thom Ellis
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study reviewed functions of the Bureau of the Public Debt to determine whether they were clearly and appropriately identified in Public Debt Memorandum No. 380, "Organization and Functions of the Bureau of the Public Debt," to recommend further in-depth review of areas identified as possibly duplicating functions, and to identify problem areas which may be hindering the progress of the organization.

**Agency Contact:** Bureau of the Public Debt. (202) 287-4160.

**E01205-003**

*Delegations of Authority.* (PD2-02-81).
In process
Thom Ellis
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study is intended to develop and implement a system for issuing and controlling delegations of authority at all levels of the Bureau of the Public Debt.

**Agency Contact:** Bureau of the Public Debt. (202) 287-4160.

**E01205-004**
*Data Processing Branch Facility Review.* (PD2-04-81).
3/81; 60 pp.
Richard Brinkley
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The Data Processing Branch Facility Review report contains findings and recommendations in the following areas: management policy and direction, disaster and emergency plans, contractual matters/vendor support, production control, scheduling and processing, site and facilities, safety, software, equipment, communications, training, and staffing. An action plan is being developed to implement the recommendations contained in the report.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5338.

**E01205-005**
*Data Processing Branch Risk Analysis.* (PD2-05-81).
3/81; 74 pp.
Richard L. Brinkley
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* A risk analysis of the Data Processing Branch, Division of Management and Support Services was conducted to measure the relative vulnerabilities of the installation so that security resources could be effectively distributed to minimize potential loss. The risk analysis included collection and review of existing documentation, interviews with management and key personnel, and observation of vulnerabilities and threats to the automatic data processing (ADP) processing capability. Findings were then documented and checklists developed. Recommendations were made for ways to minimize threats and vulnerabilities to the ADP processing capability. An action plan is being developed to implement recommended actions contained in the report.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5338.

**E01205-006**
*Proposed Risk Assessment of the Automated Registered Accounts Application System.* (PD2-03-81).
In process
Richard L. Brinkley
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The objectives of the risk assessment of the automated registered accounts application system are: to identify potential vulnerabilities, threats, and risks relating to the operation of the system; to make recommendations for improving the operational integrity of the system; and to certify the adequacy of security safeguards.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5338.

**E01205-007**
*A Review of Accounts Receivable from Payments on Registered Securities.* (PD1-07-81).
In process
M. Sielicki
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study is designed to determine the accuracy and timeliness for recording accounts receivable which results from registered overpayments and to determine the timeliness for collection of accounts receivable. A review of internal controls will also be included.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-008**
*A Review of Administrative Expenses Charged to the Social Security Trust Funds.* (PD1-08-81).
1/9/81; 3 pp.
J. Horrigan
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study reviewed the procedures for calculating the administrative expenses incurred by the Bureau of the Public Debt which were charged to the Social Security Trust Funds. The reasonableness of the charges to the Funds was also examined. The study concluded that since the Accounting Review Branch does not process any issue and redemption transactions for the trust fund accounts, their operating costs do not constitute an element of cost relating to the trust fund expenses. It was recommended that the operating costs of the Accounting Review Branch not be included in the formula for calculating Social Security Trust Fund expenses. This will ensure that only relevant costs are charged as administrative expenses.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-009**
*A Review of Control and Recovery Procedures over Unused GTR Purchases.* (PD1-09-81).
In process
J. Horrigan
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study evaluates the internal controls and compliance with prescribed regulations covering the accountability for custody and use of Government Transportation Requests (GTRs). Recovery and collection procedures for unused transportation purchases are also examined to determine their adequacy.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5084.

**E01205-010**
*An Audit of Imprest Fund Activities.* (PD1-10-81).
3/12/81; 1 pp.
J. Horrigan
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This audit of the Imprest Fund of the Bureau of the Public Debt was conducted to ascertain compliance with the "Manual of Procedure and Instructions for Cashiers Operating Under Executive Order No. 6166," and to review internal controls. It was determined that the Imprest Fund is being administered in accordance with the regulations cited in the Cashier's Manual. Internal controls were determined to be adequate. It was confirmed that the quarterly verification of the cash balance is being performed in compliance with the regulations.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-011**
*Witnessing of an Inventory of Unissued Government Securities.* (PD1-12-81).
In process
R. Bentley
**OMB Funding Code/Title:** 10-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* A physical inventory of unissued securities open stock selected by statistical sample methods is being conducted in order to confirm the accounting control records maintained by the Bureau of the Public Debt. A review of stock replenishment procedures and security measures is also being conducted.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-012**
*Report of Audit Covering the Inventory of Unissued Bearer Treasury Securities.* (PD1-13-81).
3/16/81; 3 pp.
R. Spencer
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The taking of physical inventory of unissued bearer Treasury securities was witnessed in order to determine if the physical inventory procedures were sufficient to ascertain the number and dollar amount of unissued bearer securities on hand, if adequate accountability records were being maintained, and if proper internal control and security measures were implemented during the inventory. The verification of the inventory totals to the accounting control records and the month-end accountability statement produced no discrepancies. The appropriate internal control procedures and security measures were in effect during the physical inventory.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-013**
*An Audit of Payroll Operations in the U.S. Savings Bonds Division.* (PD1-15-81).
In process
J. Horrigan
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This audit of the payroll operations of the U.S. Savings Bonds Division of the Bureau of the Public Debt was conducted to ensure compliance with prescribed regulations, to evaluate internal controls, and to review terminal edits and controls for transmission of data to the TPPIS Payroll Office.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-014**
*A Review of Production, Planning and Control Branch of the Division of Data Processing, Savings Bonds Operation Office.* (PD1-19-81).
In process
S. D. Chips
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review of the Production, Planning and Control Branch was conducted to determine if adequate inventory accountability records were being maintained for magnetic tape. Also, the audit is designed to evaluate the internal controls and the economy and efficiency of operation.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-015**
*A Review of the Contract with the Sperry Univac Co.* (PD1-18-81).
3/4/81; 2 pp.
R. Gamble
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The documentation relating to the RFP-PDP-2 for the Univac 1110 maintenance and support services was reviewed. The request for proposals was presented satisfactorily. The cost and pricing negotiations were effected.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-016**
*A Review of the Contract with the NCR Co.* (PD1-20-81).
In process
R. Gamble
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review of the contract between the Bureau of the Public Debt and the NCR Company will determine whether the proper delegation of authority has been made to contract for goods and services and will examine compliance of the proposed contract with applicable laws, rules, and regulations.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-017**
*A Review of the Contract with the Federal Reserve Bank, Pittsburgh.* (PD1-21-81).
In process
R. Gamble
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The contract between the Bureau of the Public Debt and the Federal Reserve Bank in Pittsburgh, Pennsylvania, is an open market negotiated contract. Service will be related to checks issued on redemptions. The audit review would focus on the process used to select the vendor, considering the cost of obtaining the same services locally.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-018**
*A Review of Public Debt Payments.* (PD1-22-81).
In process
R. Bentley
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The review of public debt payments will examine and evaluate the present guidelines or criteria followed by Detailed Accounts Branch personnel to consolidate registered accounts. Potential cost savings which could be achieved by using expanded consolidation criteria will also be determined.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-019**
*A Review of Accounts Receivable Parkersburg Office.* (PD2-23-81).
2/10/81; 4 pp.
S. Chips
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review was conducted to determine whether or not the Parkersburg Savings Bond Operations Office was complying with prescribed policies and collection procedures related to accounts receivable for Series E, EE, H, and HH U.S. Savings Bonds. Approximately $445,225 in delinquent accounts receivable was found to be outstanding, and interest was not charged on these accounts. The Bureau of the Public Debt has not communicated with credit bureaus, either to report delinquent accounts or to request locator assistance. The report recommended that the Bureau either abide by the regulations established for the collection of accounts receivable or obtain an exemption from these regulations.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-020**
*A Review of Discounts Available on Contracts.* (PD1-24-81).
In process
M. Sielicki
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review will evaluate existing cash management practices concerning the processing of allowable discounts on selected General Services Administration and open market contracts and determine whether the Bureau of the Public Debt is complying with Treasury Fiscal Requirements Manual and the General Accounting Office Policy and Procedures Manual covering the processing of cash discounts.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-021**
*A Review of Overtime Accountability of the Division of Investor Accounts.* (PD1-25-81).
In process
J. Horrigan
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review of the Division of Investor Accounts will determine whether resources of the Bureau of the Public Debt are being managed effectively by the Division, whether internal controls for reporting overtime are adequate, and whether the Division is adhering to established overtime policies and procedures.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-022**
*A Review of Control over Year-End Spending in the Bureau.* (PD1-26-81).
In process
J. Horrigan
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review will determine adequacy of actions taken to prevent increased spending at year-end by the Bureau of the Public Debt, identify the reasons for any year-end surges in spending, and determine whether prudent procurement practices were used.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5084.

**E01205-023**
*A Review of Utilization of Data Entry Equipment.* (PD1-27-81).
In process
M. Sielicki
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available

*Abstract:* This study will review the utilization of data entry equipment in the Bureau of the Public Debt to determine whether unneeded equipment or services have been acquired, whether equipment capacity is sufficient for processing current workloads, and whether appropriate General Accounting Office and Office of Management and Budget principles and regulations have been followed with respect to equipment utilization.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-024**
*A Review of the Activities in the Issues Branch.* (PD2-33-81).
In process
S. Chips
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review of the Issues Branch of the Bureau of the Public Debt will determine whether policies and procedures are adhered to, whether internal controls over securities are adequate, whether the accounting records are maintained accurately, and whether physical safeguards over the receipt, storage, and release of stock are adequate.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-025**
*IRS Name Control Study.* (PD1-37-81).
In process
Arthur A. Klass
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Agency

*Program Objectives:* The Bureau of the Public Debt provides all necessary administrative support for the debt management policies of the Secretary of the Treasury pursuant to the authority of the Second Liberty Bond Act. The Bureau's responsibilities include the performance or direction of all operating and accounting functions required in issuing, servicing and retiring Treasury and Agency securities and United States Savings Bonds and Notes. *Abstract:* The Bureau reports to the Internal Revenue Service (IRS), via magnetic tape, interest income on redeemed Series E and EE savings bonds issued since January 1974, when the Bureau converted the basis of its individual holdings master file from alphabetic (alpha) data to social security number (SSN). Initially, at the request of the IRS, the Bureau captured four alpha characters in addition to the SSN. In 1976, however, the alpha data capture was discontinued as part of an effort to reduce costs. Since then, the IRS has maintained the necessity of the alpha characters to insure reporting accuracy. The Bureau recently initiated a study, at the request of the IRS, to determine the accuracy of the alpha characters the IRS system associates with the SSN data reported by the Bureau's system. Approximately 130 staff years could be saved if the results of the study reflect a high degree of reporting accuracy without the alpha data.

**Agency Contact:** Bureau of the Public Debt. (304) 422-8551.

**E01205-026**
*Redeemed Bond Record Destruction Study.* (PD-23-81).
In process
Arthur A. Klass
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The Bureau of the Public Debt is responsible for providing all necessary administrative support for the debt management policies of the Secretary of the Treasury pursuant to the authority of the Second Liberty Bond Act. The Bureau's responsibilities include the performance or direction of all operating and accounting functions required in issuing, servicing, and retiring Treasury and Agency securities and United States Savings Bonds and Notes. *Abstract:* To alleviate problems resulting from the ever-increasing volume of savings bond records, the governing regulations were amended to permit destruction of records of securities redeemed more than 10 years ago. In this regard, a study was initiated to determine which records could be destroyed without a significant impact on operations or the level of service provided to the public. Procedures were developed to identify and destroy such records within the guidelines of the appropriate security regulations and to provide for the recovery of precious metals (silver) from negative microfilm records as required by the General Services Administration. Although the physical destruction of such records has not been completed, significant benefits expected include: better space utilization, simplified storage and searching procedures, and a return to the government on the approximately 6,000 troy ounces of silver to be recovered from the discarded negative film.

**Agency Contact:** Bureau of the Public Debt. (304) 422-8551.

**E01205-027**
*Public Debt Interest System Review.* (PD4-40-81).
In process
James F. Smith, Jr.
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities; Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The Public Debt Interest System Review is an evaluation of the effectiveness of the systems used to account for and control the interest paid on the public debt. The evaluation covers compliance with rules and regulations, reliability or accuracy of accounting data, soundness of the methodologies used within the systems, and adequacy of controls.

**Agency Contact:** Bureau of the Public Debt. (201) 447-9903.

**E01205-028**
*Accounting Review Project: Treasury Bills in DIA.* (PD2-41-81).
In process
Peter Besson
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Marketable and Special Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 1, 5, 18, 22; 40 Stat. 288; 31 U.S.C. 752-754, 757c).
**Availability:** Agency

*Abstract:* This review of the Treasury Bill accounting system within the Defense Intelligence Agency will validate its reliability and develop and implement improvements where appropriate.

**Agency Contact:** Bureau of the Public Debt. (202) 287-4037.

**E01205-029**
*An Audit of Redeemed U.S. Savings Stamps.* (PD1-14-81).
3/13/81; 4 pp.
S. Chips
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study was conducted to ascertain whether personnel of the section were complying with prescribed policies and procedures in the handling of savings stamps. Savings stamps received by the Bureau of the Public Debt were found to be either partially or entirely uncanceled. A recommendation was made that a directive should be issued to the appropriate Federal Reserve Banks requesting that they cancel the stamps on a consistent basis and in accordance with the Fiscal Agency Securities Manual.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-030**
*An Audit of Series H and HH Savings Bonds Interest Payments.* (PD1-17-81).
4/23/81; 3 pp.
S. Chips
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This audit of the Series H and HH savings bonds' interest payments was conducted to ascertain the accuracy of semiannual interest payments, to determine whether the payment authorizations were in compliance with Department of the Treasury regulations, to assist Bureau of the Public Debt management in the evaluation of adherence to policies and procedures, and to detect any fraudulent, unauthorized, or erroneous activities. No discrepancies were noted. The semiannual interest payments for March 1, 1981, were computed accurately, in an efficient and timely manner, and in accordance with applicable Federal regulations. Sufficient internal controls were being utilized.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-031**
*A Review of the Contract with the Inforex Co.* (PD1-30-81).
In process
R. Gamble
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 754, 754a, 754b, 757).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review of the contract between the Bureau of the Public Debt and the Inforex Company will determine: (1) whether there was an original need for the contract, (2) whether goods and services contracted for were actually received, (3) the propriety of invoice payments, (4) the degree of user satisfaction, and (5) if there was proper administration over the contract. Also, special attention should be given to the area of allowable discounts and expenditures for periods of "down time" on any equipment.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-032**
*A Review of Contracts with the Eastman Kodak Co. and the 3M Co.* (PD1-31-81).
In process
R. Gamble
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 754, 754a, 754b, 757, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review of the contracts between the Bureau of the Public Debt and the Eastman Kodak Company and the 3M Company will determine whether goods and services contracted for were actually received, the propriety of invoice payments, the degree of user satisfaction, and the adherence to applicable laws and regulations. The review is made to determine whether effective procedures exist for processing cash discounts offered by contractors.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-033**
*A Review of the Contract with Moore Business Forms.* (PD2-32-81).
In process
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 754, 754a, 754b, 757, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This review of the contract between the Bureau of the Public Debt and Moore Business Forms was conducted to ascertain whether the contractor was complying with the terms of the contract and to ascertain whether there are sufficient internal controls and security measures in effect for the manufacturing of U. S. Savings Bonds.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-034**
*A Contract Review of SAID. Co.* (PD1-29-81).
2/24/81; 14 pp.
R. Gamble
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 754, 754a, 754b, 757, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This post-award audit of the contract between the Bureau of Public Debt and SAID, Inc. was conducted to determine whether services contracted for were actually received, the propriety of invoice payments, and the degree of user satisfaction and to determine whether Bureau operating personnel were complying with Treasury Fiscal Requirements Manual, Vol. I, part 6-8040.30 and the General Accounting Office Policy and Procedures Manual, Title 7, Sect. 24.8 covering the processing of cash discounts. The audit of this contract for key-encoding services revealed that the contractor was complying with the specifications of the contract and that Bureau personnel were satisfied with the contractor's quality of performance. It was found that invoices from SAID, Inc. were not being processed by Bureau personnel on a timely basis in order to take advantage of cash discounts offered. A recommendation was made that the procedures should be adhered to and that failure to take cash discounts should be fully explained. Also, differences were found between the record count on the contractor's shipping invoices and corresponding entries on the records maintained by the DIA. A recommendation was made that these differences be investigated in order to monitor more effectively the accuracy of charges for services received.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

**E01205-035**
*Automation of Accounts Receivable.* (PD1-35-81).
In process
Arthur A. Klass
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service. General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 754, 754a, 754b, 757, 757c).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The Bureau of the Public Debt is responsible for providing all necessary administrative support for the debt management policies of the Secretary of the Treasury pursuant to the authority of the Second Liberty Bond Act. The Bureau's responsibilities include the performance or direction of all operating and accounting functions required in issuing, servicing, and retiring Treasury and Agency securities and United States Savings Bonds and Notes. *Abstract:* The Savings Bond Operations Office has tentatively scheduled a study to determine the feasibility of automating its activities related to the establishment, tracking, and collection of accounts receivable. The study will involve receivables arising out of overpayments of semiannual interest on Series H/HH bonds, overpayments of principal on all savings bond series, and final interest paid at time of redemption on some series. Significant benefits to be realized through automation include elimination of manually maintained ledgers, timely creation and maintenance of accounts, streamlined postings of debit and credit transactions to accounts, and provision for monthly summary account activity reports in an automated fashion.

**Agency Contact:** Bureau of the Public Debt. (304) 422-8551.

**E01205-036**
*An Audit of Imprest Fund.* (PD1-06-81).
In process
S. Chips
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Processing and Accounting for Savings and Retirement Securities
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Second Liberty Bond Act, as amended (P.L. 65-43, § 18, 22; 40 Stat. 288; 31 U.S.C. 753, 757c, 757c-2).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This audit of the Imprest Fund of the Bureau of the Public Debt was conducted to ascertain compliance with the "Manual of Procedures and Instructions for Cashiers Operating Under Executive Order No. 6166," and to review the adequacy of internal controls.

**Agency Contact:** Bureau of the Public Debt. (202) 634-5086.

## INTERNAL REVENUE SERVICE

**E01206-001**
*Study of Women and Minorities in IRS Management.* (IR2-08-81).
10/80; 111 pp.
**OMB Funding Code/Title:** 20-0911-0-1-803 / Salaries and Expenses
**Program:** Executive Direction
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study was conducted to identify organizational barriers which either hinder or prevent women and minorities from applying for and/or being selected for Management Career Programs or the Executive Selection and Development Program in the Internal Revenue Service (IRS) and to recommend specific methods for improving the representation of women and minorities at managerial and executive levels. The study involved a comprehensive review of the impact of IRS rules, regulations, and procedures affecting the selection, promotion, and development of women and minorities in the service. The first phase report offered a number of recommendations which for the most part have been implemented. The second phase, comprising an analysis of a questionnaire, has also been completed and the analysis submitted to IRS by the contractor.

**Agency Contact:** Internal Revenue Service. (202) 566-3750.

**E01206-002**
*Review of Taxpayer Correspondence and the Problem Resolution Program Servicewide.* (IR2-80-81).
3/24/81; 11 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Taxpayer Service
**CFDA NO.:** 21.003
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Taxpayer Service Assistance Program is designed to provide prompt, courteous, and accurate assistance to all taxpayers who call, write, or visit Internal Revenue Service assistance centers for help in complying with the tax laws and regulations and to provide all taxpayers with equal access to Taxpayer Service Assistance regardless of geographic location, time, or day of week. *Abstract:* The following problems were noted: taxpayer correspondence, meeting program criteria, is not always referred for control; service center responses to taxpayer inquiries are not always clear, complete, and pertinent to the problem; the Service does not always acknowledge or apologize for Service-caused errors; and specific national guidelines on methods to be used in problem analysis have not been established. Actions will be initiated to correct these problem areas.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-003**
*Management Assistant Study.* (IR2-04-81).
In process
Joaquin A. Martins
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Taxpayer Service
**CFDA NO.:** 21.003
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study is designed to evaluate the need for the current Management Assistant Position in Taxpayer Service district organizations. If not needed, the duties of this position will be dispersed among remaining management officials. Also included in the study are proposed criteria that would be necessary to establish various levels of district management.

**Agency Contact:** Internal Revenue Service. (202) 566-6378.

**E01206-004**
*Processing of 1980 Corporate Income Tax Returns.* (IR2-67-81).
7/81
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Data Services Division is to plan, direct, and coordinate the analysis, design, development, maintenance, and operation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* This study was conducted to determine whether all outstanding tax liabilities were satisfied prior to the issuance of a manual refund; extensions were properly allowed; the offset program was functioning properly; and the Returns Analysis Branch tax examiners had properly processed and edited estimated tax penalties, job credits, investment credits, first year depreciation, alternative method of tax compensation in cases with long-term capital gains, limitations for contributions, and special deductions and full tax credits.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-005**
*Travel Expenses.* (IR2-74-81).
2/82
**OMB Funding Code/Title:** 20-0911-0-1-803 / Salaries and Expenses
**Program:** Management Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Fiscal Management Division provides the liaison with the Department of the Treasury and the Office of Management and Budget for travel budget information and ceilings. The Internal Revenue Service's Financial Plan Managers are responsible for monitoring travel to ensure budget ceilings are not exceeded and for directing official traffic. *Abstract:* This study was designed to determine whether national, regional, and district management personnel are effectively and efficiently planning, controlling, and directing official travel. Specifically, the study will: determine the adequacy of methods and controls over budget formulation; determine the adequacy of the management system to control travel expenses; determine the effectiveness of the Service in implementing the Acting Commissioner's Fiscal Year 1981 Travel Guidelines (12/1/80) to conserve travel funds; and determine the adequacy of controls and procedures to ensure recovery of unearned revenue by air carriers as a result of unused purchased transportation.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-006**
*Total Positive Income Conversion.* (IR2-75-81).
8/82
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).

**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Total Positive Income program was developed to provide increased examination attention to high income returns claiming large losses and to returns showing primarily wage income with small amounts of business income. *Abstract:* This study was conducted to determine whether the program was accurately implemented and whether the program achieved its objective of grouping similar taxpayers together for classification purposes.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-007**
*Review of the IRS Equipment Replacement Program Site Preparation.* (IR2-73-81).
12/81
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**CFDA NO.:** 21.005
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Equipment Replacement Program (ERP) is to ensure that the planning and preparation of facilities for the installation of data processing equipment is accomplished in a timely manner and is cost effective. *Abstract:* The purpose of the review is to determine the adequacy of the Internal Revenue Service program management process regarding site preparation for the ERP. The objectives will be to determine if space and facility planning for ERP: complies with statutory and regulatory guidelines; includes physical, environmental, and security requirements for the replacement systems, contingency alternatives, and use of reasonable cost estimates; and provides for adequate project management and controls for monitoring contracted services and their performance.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-008**
*Processing of 1980 Individual Income Tax Returns.* (IR2-72-81).
In process
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Data Services Division is to plan, direct, and coordinate the analysis, design, development, maintenance, and operation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* This study is being conducted to determine whether provisions of recent tax law changes affecting individual taxpayers have been properly implemented; evaluate the effectiveness of changes made to correct weaknesses identified during prior internal audit reviews of individual income tax returns; promptly identify and report procedural and systemic problems in processing individual income tax returns; and ensure that correct tax and entity data from individual tax returns are posted to the master file and that correct refunds and notices are issued to taxpayers.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-009**
*Processing of Employment/Unemployment Tax Returns.* (IR2-71-81).
11/81
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**CFDA NO.:** 21.005
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Data Services Division is to plan, direct, and coordinate the analysis, design, development, maintenance, and operation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* This study is being conducted to determine whether management controls and processing procedures ensure accurate, efficient, effective, and timely processing of employment/unemployment tax returns.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-010**
*Studies Measuring Taxpayer Noncompliance.* (IR2-69-81).
11/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The Internal Revenue Service conducts various studies regarding the effectiveness of ongoing programs and the need for new programs to measure taxpayer noncompliance. This study is being conducted to determine the effectiveness of the Service's efforts to select and prioritize programs for detecting and measuring taxpayer noncompliance; whether studies are coordinated between various Service components; the adequacy of the studies, conclusions and recommendations and the effectiveness of actions taken in response to the studies; and the effectiveness of the Service's system to measure study results and management and corrective actions.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-011**
*Case Development and Information Gathering.* (IR2-70-81).
11/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Tax Fraud Investigations

**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7601-7607).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* Criminal Investigation Division (CID) programs are directed toward achieving the highest possible degree of voluntary compliance with Internal Revenue laws by enforcement of the criminal statutes within CID jurisdiction. Since compliance with the tax laws cannot be determined solely by reference to information on tax returns and other documents within Internal Revenue Service files, the Service must obtain information from outside sources for the effective administration of tax laws. *Abstract:* This study was designed to determine whether: information gathering activities are justified, properly authorized, and completed timely within the scope of the authorizations; the information being solicited and retained is tax related; the informant activity is properly authorized and monitored, informants are not obtaining information illegally, and payment procedures are adequate; the investigative imprest funds are properly controlled and accounted for; and General Accounting Office recommendations in these areas have been effectively implemented.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-012**
*Cost Tracking of Toll-Free Telephone Site Consolidations.* (IR1-06-81).
In process; 3 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Taxpayer Service
**CFDA NO.:** 21.003
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* Toll-free telephone site consolidations have been effected by the Internal Revenue Service in an effort to reduce annual recurring operating costs. These actions have been based on the results of two Service studies (1977 and 1979) which showed consolidation to be cost effective. Three consolidated sites have completed 1 to 2 years of operation and the annual recurring costs of these operations have been analyzed. Results to date have shown that some consolidations have saved money and others have increased costs. Because of the time frames evaluated (1 to 2 years of operation), no final conclusions can be made on this program. Also, because of the lack of base year data, the impact of overall telephone program changes (i.e., the Problem Resolution Program) limits the degree of accuracy which can be realized. However, based on performance to date and recent recommendations of an internal audit review, a decision has been made to conduct a complete reevaluation of program expectations.

**Agency Contact:** Internal Revenue Service. (202) 566-6378.

**E01206-013**
*Industry Coverage Guidelines.* (IR4-30-81).
8/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Tax Fraud Investigations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7601-7607).
**Availability:** Agency
**Geographic Relevance:** regional

*Program Objectives:* The purpose of the Criminal Investigation Division (CID) is to encourage and achieve the highest possible degree of voluntary compliance with Internal Revenue laws by: (1) identifying the existence of areas of willful noncompliance by taxpayers; (2) enforcing the statutory sanctions applicable to income, estate, gift, employment, and certain excise taxes through the investigation of instances of possible criminal violation of such laws, and the recommendation of prosecution and/or the assertion of the 50% ad valorem penalty to the tax in order to create the broadest possible impact on public attitudes toward tax compliance; and (3) coordinating criminal tax fraud enforcement with other Federal, State, and local law enforcement. *Abstract:* The Industry Coverage Guidelines are a tool to be used by management in allocating CID's limited resources in the general enforcement area. A pilot study of the Guidelines was conducted in the Midwest and Southwest Regions during Fiscal Year (FY) 1980. During the Executive Conference in October 1979, it was recommended and agreed that the Guidelines should be tested nationwide during FY 1981.

**Agency Contact:** Internal Revenue Service. (202) 566-3942.

**E01206-014**
*Staggering Balance Due Notice Output.* (IR1-22-81).
6/15/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to enhance compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and who have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* Currently, notices for all balance due accounts are mailed one day in the week. This evaluation will determine the impact of staggering the mailing of balance due notices over 5 days of the week.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-015**
*BMF TDI Issuance Program.* (IR1-18-81).
6/30/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and who have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* Approximately 1,000 test and 1,000 control delinquency investigations will be reviewed. Test cases will skip office processing and go directly to the field activity. The objective is to clarify the criteria which affect Business Master File Taxpayer Delinquent Investigation issuances or suppressions.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-016**
*Effect of Eliminating One IMF Balance Due Notice.* (IR1-25-81). 3/12/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805). Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and who have not complied with the filing requirements for specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* The objective of this study is to determine the impact on the issuance of delinquent accounts from eliminating one of the four notices that now comprise the notice routine.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-017**
*Deferred Adverse Tax Consequences (DATC) Studies.* (IR4-89-81). 8/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This is pursued through the measurement of the types and degrees of compliance and through the reduction of noncompliance by maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying those returns most in need of examination. *Abstract:* The purpose of this continuing study is to review the approximately 90 provisions in the Internal Revenue Code which permit deferral of taxes (with various limitations or with recapture requirements if certain actions occur in the future) to determine the desirability and feasiblity of monitoring each such provision. Data concerning the number of returns involved, compliance levels, potential tax benefits, and costs to monitor the various provisions will be developed to the extent possible. This continuing study does not have a completion date; however, as each phase (i.e., Code provision) is completed, a report with recommendations is prepared. To date, a potential tax shelter partnership identification system has been implemented; 3 monitoring systems have been designed for implementation; and 12 test projects have been undertaken. A final report on one, the State Income Tax Refund Test, is in clearance.

**Agency Contact:** Internal Revenue Service. (202) 566-6820.

**E01206-018**
*Questionable Form W-4 Program.* (IR2-68-81). 8/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The current Questionable Form W-4 compliance program was developed because of the increasing concerns of Internal Revenue Service officials over widespread abuse of the income tax system by tax protestors and others who file erroneous Forms W-4 to avoid withholding of income tax from their wages. The overall objective of this study is to determine whether the Service has established an effective program for identifying and correcting questionable Forms W-4. Specific objectives are to: determine if a uniform Service-wide program was established to evaluate the extent and impact of Form W-4 noncompliance; determine the effectiveness of the criteria used for identifying and selecting Form W-4 cases; determine the effectiveness of Service programs for monitoring and evaluating employer compliance with Employment Tax Regulations and Form W-4 filing requirements; and determine if processing procedures were effective in timely identifying and correcting improper Forms W-4.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-019**
*Examination Clerical Study.* (IR4-39-81). 4/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** Districts (Dallas and Little Rock)

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance, through the reduction of noncompliance by maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* This study is being conducted to identify means of optimizing methods and procedures in order to increase clerical productivity and develop workload-based staffing guides. The study will be conducted in two phases. Phase one will consist of the methods and procedures study and the development of work measurement packages. The goal of this portion of the study is to reduce the time required to process clerical work by simplifying, combining, eliminating, and rearranging tasks. The second phase will be the development of workload-based staffing guides. This second study became unnecessary with the implementation of centralized services.

**Agency Contact:** Internal Revenue Service. (214) 729-5861.

**E01206-020**

*Review of Examination Division Strategy.* (IR1-40-81).
7/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance and through the reduction of the noncompliance by maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* This study involves a total review of the Examination Division's entire planning system by a group of six Internal Revenue Service Executives. The objective is to evaluate the current objectives, planning assumptions, and resource allocation methodologies used in developing the annual Examination and Long-Range Plans and ZBB Budget Request and, as needed, develop alternatives and recommendations to enhance the current planning processes.

**Agency Contact:** Internal Revenue Service. (513) 684-3613.

**E01206-021**

*System Design Recommendations for an Improved Information Returns Program.* (IR4-03-81).
9/80; 53 pp. + app.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing; 20-0913-0-1-803 / Examinations and Appeals; 20-0914-0-1-803 / Investigations and Collections
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7601-7607, 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Data Services Division is to plan, direct, and coordinate the analysis, design, development, maintenance, and operation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* The study report presents recommendations to: (1) streamline the systems design of the Information Returns Program (IRP); (2) combine IRP input processing and input processing for other external data; (3) establish an IRP/External Data Manager position to coordinate overall planning and operations within the Internal Revenue Service (IRS); (4) permit greater flexibility in accepting and employing new kinds of information with only slight changes to the processing system and standardize the input of commonly required data; (5) request certain legislative changes and forms changes that will significantly improve the quality of IRP cases; (6) require better quality in the information IRS accepts; and (7) make fuller use of the information now being captured.

**Agency Contact:** Internal Revenue Service. (202) 566-3004.

**E01206-022**

*Review of Currently Not Collectible Accounts.* (IR1-24-81).
8/30/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to enhance compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* The objective of this study is to evaluate the Currently Not Collectible Accounts Program and improve its efficiency and effectiveness.

**Agency Contact:** Internal Revenue Service. (202) 566-4356.

**E01206-023**

*Review of the Federal Tax Deposit (FTD) Alert Program.* (IR1-28-81).
9/30/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to enhance compliance with the tax laws by securing returns and Payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* The objective of this study is to determine whether the Federal Tax Deposit Alert Program is effective in preventing TAX Deposit Alerts and/or Tax Deposit Investigations. The study should also answer the question of whether some sort of screening through the Collection Office function would provide a more efficient means for processing alerts, sending only those cases to the field which require revenue officer contact.

**Agency Contact:** Internal Revenue Service. (202) 566-4356.

**E01206-024**
*Special Enforcement Program (SEP) and General Enforcement Program (GEP): Strategic Planning Issue.* (IR1-29-81).
6/30/81
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Tax Fraud Investigations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7601-7607).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Criminal Investigation Division is to encourage and achieve the highest possible degree of voluntary compliance with Internal Revenue laws by: (1) identifying the existence of areas of willful noncompliance by taxpayers; (2) enforcing the statutory sanctions applicable to income, estate, gift, employment, and certain excise taxes through the investigation of instance of possible criminal violation of such laws and the recommendation of prosecution and/or the assertion of the 50% ad valorem penalty to the tax in order to create the broadest possible impact on public attitudes toward tax compliance; and (3) coordinating criminal tax fraud enforcement with other Federal, State, and local law enforcement. *Abstract:* This study will address and accomplish the following objectives with respect to allocation of resources: determination of the definition of the Special Enforcement Program (SEP) and General Enforcement Program (GEP), determination of the balance of SEP and GEP, and determination of the priority within SEP. The study will also determine the basic criteria of SEP cases and the best source of SEP and GEP cases.

**Agency Contact:** Internal Revenue Service. (202) 566-3942.

**E01206-025**
*Toll-Free Answering Site Work Structure and Operational Procedures Analysis.* (IR1-05-81).
12/81
Richard C. Tully
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Taxpayer Service
**CFDA NO.:** 21.003
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to conduct a comprehensive analysis of computer-assisted and conventional ACD sites to determine the optimum work structure and operational techniques for effective work performance in toll-free answering sites. The study will examine the relative efficiencies of current operational techniques for filing and nonfiling seasons, in both conventional and computer-assisted ACD sites, using Fiscal Year 1980 operational data, anticipated benefits of enhanced equipment, and new operational techniques; develop a standard set of evaluative criteria for each portion of the analysis; and use hard data to determine the relative efficiencies of current configurations and to develop assumptions for an optimum site design.

**Agency Contact:** Internal Revenue Service. (202) 566-6378.

**E01206-026**
*Group Manager Study.* (IR2-35-81).
8/80
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance, and through the reduction of noncompliance by maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* The purpose of the study was to determine whether, in recent years, group managers have become overburdened with responsibilities which take them away from the most important functions and expectations of the position–training, evaluation, and development of subordinates and active involvement in program management, including quality development of cases and substantial issues. The objective of the study was to determine what can be done to allow Examination group managers to have the most time possible to devote to management of the program and development of their people. Prime consideration was given to the type of administrative or clerical support needed by group managers.

**Agency Contact:** Internal Revenue Service. (202) 566-6333.

**E01206-027**
*Study of Future Exempt Organization Compliance Strategy.* (IR2-01-81).
12/80; 36 pp.
George Marcinko
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Employee Plans and Exempt Organizations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 401, 501; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** Southwest and Southeast Regions

*Program Objectives:* The Exempt Organization Division provides prompt approval of deuctibility and qualification for charitable and other exempt organizations; minimizes the need for such organizations to litigate to obtain recognition; provides the public with guidelines, assistance, and interpretation of the Exempt Organization tax law; provides for vigorous enforcement and regulatory activities through the identification and investigation of actual and potential areas of abuse; and continues the independent, impartial oversight of the exempt organization community. *Abstract:* The purpose of this study is to analyze exempt organization compliance strategy from several viewpoints. In this study, a combination of existing data from the EOMF and AIMS files, plus data to be gathered via Delphi questionaires and classification/examination data sheets, will be analyzed. These data sheets will be used in an operational test conducted in the Southwest Region and the results will be compared with those from a control region. The primary areas to be explored are the possible use of correspondence and interview examination techniques, a more meaningful measurement of the benefits achieved as the result of the Exempt Organizations examination program, workload distribution and related staffing, the effectiveness of the current selection system, and the need for legislative proposals to clarify the exempt organizations sections of the Code.

**Agency Contact:** Internal Revenue Service. (202) 566-3310.

**E01206-028**
*Review of the Single Level System of Administrative Appeals.* (IR2-78-81).
11/10/80; 5 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Taxpayer Service
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The appeals system provides taxpayers a means of resolving tax controversies without litigation by holding hearings with appeals officers who are independent of the district directors' operations. *Abstract:* This study recommended that the Appeals Division take action to: (1) correct the difference between the Revenue Procedure on docketed cases and the Internal Revenue Manual regarding time allowed for conferences to be offered on circuit ridden cases; (2) establish guidelines for uniform time standards for both docketed and nondocketed cases; and (3) establish uniform procedures for timely forwarding of protested cases to Appeals. Management is correcting the problems identified during the review.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-029**
*Review of Assistant Commissioner's (Data Services) Updated Feasibility Study of the Microfilm Replacement System.* (IR2-79-81).
3/19/81; 12 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objective of the updated study was to establish the feasibility of an alternative solution for a Microfilm Replacement System. The study assumes without qualification that the additional equipment for the Internal Revenue Service (IRS) microfilm Replacement System (MRS) can be procured via the exercise of the Service Center Replacement System (SCRS) contract options clauses. This assumption would not be correct if the winning offeror of the SCRS contract award does not make the most advantageous offer to the Service. Management will request that the delegation of procurement authority cover a separate procurement of the additional SCRS equipment in the event it would be advantageous to do so. Also, the review verified that the cost assumptions and documentation prepared by the IRS support the projected benefits and anticipated costs.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-030**
*NCA of Collection Enforcement Activities on Business Taxpayers.* (IR2-81-81).
3/30/81; 13 pp.
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to protect the Government's interests by using enforcement measures to collect unpaid tax liabilities while also protecting the rights and interests of affected taxpayers. *Abstract:* This study examined the effects of collection enforcement activities on businesses. Collection actions reviewed were not effective for preventing the same taxpayers from incurring additional delinquencies. The special deposit requirement to prevent delinquencies was not often used. Enforced Collection authority is not administered uniformly, either within or among Internal Revenue Service districts. Management plans to take the necessary actions to correct the problems, including revisions to collection procedures related to delinquency prevention and an intensive review to determine how Collection Division procedures can be modified to ensure that enforced collection authority is administered uniformly.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-031**
*Review of Vendor Selection Process for the Service Center Replacement System Nationwide.* (IR2-83-81).
5/15/81; 11 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The purpose of this review is to ensure that the Internal Revenue Service (IRS) properly defines its computer processing needs and selects a vendor who can best satisfy the Service's requirements in the most cost effective manner. The review showed that the IRS complied with all government regulations in processing the needed Service Center Replacement Equipment. Also, the vendor selection process was fair, consistent, and properly documented.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-032**
*Servicewide Review of the Management Follow-up System for Internal Audit Findings.* (IR2-84-81).
5/28/81; 5 pp.
**OMB Funding Code/Title:** 20-0911-0-1-803 / Salaries and Expenses
**Program:** Management Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The study found that Internal Revenue Service managers had not uniformly implemented the new management followup system procedures and that the system did not include three assistants to the Commissioner. Semiannual reports to the Commissioner were not accurate in all cases and were not prepared consistently with the Internal Revenue Manual (IRM). Overall objective of this review was to assure necessary corrective actions are taken in response to internal audit findings. Management is in the process of preparing IRM revisions necessary to correct the problems.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-033**
*Non-Employee Compensation Study.* (IR1-85-81).
In process
C. K. Buttolph
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objective of this study is to measure noncompliance by payees in reporting income reflected on Tax Year 1979 Forms 1099 NEC and to estimate the income tax and the social security tax impact of such noncompliance. The study will supplement the Internal Revenue Service's (IRS') 1979 study of employee/independent contractors and is needed to provide current information to the Department of the Treasury and to Congress in connection with the Administration's pending legislative proposal for withholding on payments to independent contractors. Tangentially, the study will also provide information needed by IRS to develop an effective matching program involving the use of these new documents.

**Agency Contact:** Internal Revenue Service. (202) 566-3991.

**E01206-034**
*Effect of the Classifying Officer on the Examination Process.* (IR2-86-81).
12/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance, and through the reduction of noncompliance by maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* The purpose of the study is to determine the effectiveness of Discriminant Function (DIF) screening, whether the returns most in need of examination are selected for examination, and whether most profitable issues are identified for examination. Prior to the comprehensive Taxpayer Compliance Measurement Program (TCMP) III-6 (1976 individual returns filed in 1977) examination, high DIF-scored TCMP returns were screened to determine whether the return would have been selected for examination and, if so, which issues would have been identified. These classification actions will be matched against the results of the TCMP examination to evaluate the effectiveness of DIF screening. The study was initiated in January 1977 and is expected to be completed in January 1982.

**Agency Contact:** Internal Revenue Service. (202) 566-3663.

**E01206-035**
*Servicewide Review of the Implementation and Effectiveness of Combined Annual Wage Reporting.* (IR2-82-81).
4/13/81; 8 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Combined Annual Wage Reporting (CAWR) program was created with the objective of reducing the reporting burden for employees. Beginning with 1978 tax year information, employers were required to send wage and tax statement forms directly to the Social Security Administration (SSA). *Abstract:* The Internal Revenue Service (IRS) encountered problems during the first years of the CAWR Reconciliation involving both IRS and SSA processing procedures and workload demands. Management took corrective actions through program adjustments and guideline refinements throughout the 1980 program. To improve the 1981 CAWR program, the IRS should consider the following: (1) have SSA implement necessary controls to correct the major cause of mismatch cases; (2) Returns Processing should require that comprehensive studies be considered prior to full implementation to improve program planning and implementation; and (3) CAWR program processing procedures should provide for referral of all discrepancy cases to the Collection Division. Management is correcting the problems identified during the review.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-036**

*Future Directions for Understanding Taxes Program.* (IR1-07-81).
1/30/81
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Taxpayer Service
**CFDA NO.:** 21.003
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Understanding Taxes is an instructional program prepared by the Internal Revenue Service (IRS) and offered free of charge to high schools for incorporation into existing curriculum. *Abstract:* The purpose of this study was to review the entire Understanding Taxes Program in its current form and to identify practical modifications which would improve program utility. Questions addressed included: (1) What should be the long range goals of the Understanding Taxes Program? (2) What is the optimum format for Program materials? and (3) How can the IRS best promote the program and introduce it to the curriculum of most of the Nation's high schools? An implementation plan to execute the recommendations of the study's findings is now being developed.

**Agency Contact:** Internal Revenue Service. (202) 566-6378.

**E01206-037**

*Increase in IMF Balance Due First Notices (CY 1979 Issuances).* (IR1-19-81).
7/80; 8 pp.
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to enhance compliance with the tax laws by securing returns and payments from businesses and individuals who, according to the Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* This evaluation was conducted to determine reasons for the increase in filing of balance due returns. The main findings were that 54% of the cases were attributable to insufficient estimated tax, while 46% arose from underwithholding. Most underwithholding cases (68%) involved joint returns where both spouses had taxable wage income.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-038**

*Examination of Total Positive Income as a Criterion for Reissuing Currently Not Collectible Accounts.* (IR1-20-81).
3/82
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to enhance compliance with the tax laws by securing returns and payment from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* The objective of this study is to evaluate the use of Total Positive Income (TPI) as a criterion for reissuing currently not collectible accounts. A sample of closed cases that do not meet Adjusted Gross Income criteria will be issed for investigation and results correlated with TPI.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-039**

*Test of the Installment Agreement by Mail Program.* (IR1-21-81).
3/82
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to enhance compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* This study will yield information to be used in gauging the effectiveness of offering installment agreements to taxpayers by mail when they receive their third notice of tax due. Phase I sampling began May 12, 1981, and Phase II sampling began in late June.

**Agency Contact:** Internal Revenue Service. (202) 566-4356.

**E01206-040**

*Payment Characteristics of Deferral Level Accounts.* (IR1-23-81).
1/82
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* This study will provide data on the amount paid by taxpayers whose accounts are below deferral level and who take advantage of an Installment Agreement by Mail (IAM) and on those who do not enter into an IAM.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-041**
*Impact of Selected Balance Due Notice on IMF TDA Issuances.* (IR1-26-81).
8/82
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* The study will provide data on how certain notices (CP 11, 14, 22, and 23) impact on the issuances of Taxpayer Delinquent Accounts.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-042**
*Evaluation of Service Center Collection Branch Telephone Contact Procedures.* (IR1-27-81).
In process
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* The purpose of this study is to evaluate the Service Center Collection Branch (SCCB) telephone contact procedures outlined in Internal Revenue Manual 5(18)40. Cases in the telephone call program will be reviewed with the objective of recommending modifications to the procedures. The telephone call program includes balance due cases, return delinquency cases, returns compliance program leads, and miscellaneous investigations (Form 2990). Data gathering will include the number of cases resolved by telephone call without further action, number resolved with additional action and type of action taken, and number of cases not resolved in SCCB.

**Agency Contact:** Internal Revenue Service. (202) 566-4356.

**E01206-043**
*Tax Auditor Occupational Study.* (IR2-36-81).
1/82
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance, and through the reduction of noncompliance by: maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and improving methods of identifying and selecting those returns most in need of examination. *Abstract:* This study will analyze the characteristics of current and projected workloads for the Office Examination program to determine the skills, knowledges, and abilities (SKAs) needed to effectively perform the work. The conclusions drawn from the data gathered will allow determination as to whether a new occupation is needed or whether some other alternative is appropriate to improve the quality of the Examination workforce. The objectives of this study are to determine the skills, knowleges, and abilities needed to effectively perform current Office Examination work, to determine which candidates in the workforce possess the requisite SKAs, and to determine what changes in the training approach will be necessary as a result of any changes in the tax auditor occupation.

**Agency Contact:** Internal Revenue Service. (202) 566-6333.

**E01206-044**
*Task Analysis of Non A/C 641 Technical and Clerical Operations within Quality Review Staff.* (IR4-37-81).
8/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** Districts: Detroit, Indianapolis, Louisville

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance and through the reduction of noncompliance by maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* A General Accounting Office (GAO) study emphasizing quality examinations and the increased quality review responsibilities resulting from the implementation of one level of appeals resulted in this evaluation of Quality Review Staff Operations. The Region interviewed both technical and clerical personnel to determine all the duties that are performed in a Quality Review Staff. These duties were categorized both as indigenous, foreign, or optional to Quality Review Staff operations and by the person performing the duties. The physical layout of the Quality Review space was analyzed to develop an efficient workflow. The analyses have been completed for Indianapolis (November 1980) and Detroit (May 1981).

**Agency Contact:** Internal Revenue Service. (FTS) 684-3707.

**E01206-045**
*Test of Centralized Files and Centralized Scheduling.* (IR4-38-81).
3/81
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** Southeast Region

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance, and through the reduction of noncompliance by maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* Centralized Files and Scheduling was designed by the Southwest Region to physically store approximately 70,000 tax returns and to schedule initial appointments for 120,000 taxpayers utilizing locally developed computer applications for the five districts serviced by the Atlanta Service Center. This test of the system was completed as of March 1981. the test was conducted over a 36 month period, with operations segregated into three phases: Phase I, Centralized Files and Scheduling of Office Nonbusiness Returns; Phase II, Central Files for Office Business and Field Returns; and Phase III, Scheduling of Office Business Returns. Based on the results of the test, plans are being made for implementation of the system in other regions.

**Agency Contact:** Internal Revenue Service. (FTS) 242-6101.

**E01206-046**
*Study of Compliance in Reporting Gambling Winnings.* (IR1-87-81).
12/80; 42 pp.
Tom Vitez; Gerald Jones
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals; 20-0914-0-1-803 / Investigations and Collections
**Program:** Examinations; Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objectives of this study were to estimate the level of compliance of gambling payers and gambling payees by type of winnings and by whether or not taxes were withheld. The study found that payer compliance was fairly good, but that those payees with withholding were significantly more compliant with the tax laws than those with information documents only. Since the study dealt only with recipients of Forms W-2G, no estimate was made as to the compliance of those winners not receiving the form.

**Agency Contact:** Internal Revenue Service. (202) 566-3663.

**E01206-047**
*Combined Annual Wage Reporting Reconciliation Study.* (IR2-88-81).
4/81; 24 pp.
Gerald Jones
**OMB Funding Code/Title:** 20-0912-0-1-803Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objectives of this study were to estimate the level of compliance and the tax gap in this area of tax administration; determine the benefit/cost of a 100% Combined Annual Wage Reporting (CAWR) Reconciliation Program; and develop a case selection system for use if funding for a 100% program is not available. The study found the CAWR Reconciliation Program to be a cost effective one. If 100% of the cases were worked, an 11.5 to 1 benefit/-cost ratio could be realized. Using a workload selection system based on a formula developed by discriminant analysis techniques, about two-thirds of the benefits could be achieved by working 10% of the cases (about 40 to 1 benefit/cost ratio). Certain types of discrepancy cases were shown not to be cost effective.

**Agency Contact:** Internal Revenue Service. (202) 566-3663.

**E01206-048**
*Collection Resource Allocation Model.* (IR2-11-81).
In process
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* This project will determine the feasibility of establishing a resource allocation model for Collection. Data will initially be secured for a limited model, using approximately three districts. These results will determine Collection's total available staff-years, to be determined by operational level for resource allocation would be the district, rather than the region. A certain portion of Collection's total available staff-years, to be determined by management (e.g., 70%), would be allocated on the basis of benefit/cost. The potential workload for the coming fiscal year will be assumed to approximate that of the past 12 months, unless circumstances indicate otherwise. A compilation of potential cases (TDA's and TDI's) for the latest 12 month period will be obtained from the master file. Using management-determined priorities by workload classes, the potential workload will be sequenced in priority (benefit/cost) order. An estimate will be made of the resources required for each workload category based on Collection Cost Gathering Test data. Integration of the cost data and the workload category data will provide the basis for determining the staff-years that would be required by a district to work cases at various priority levels. The expected completion date is January 1982.

**Agency Contact:** Internal Revenue Service. (202) 566-4281.

**E01206-049**
*Evaluation of the Effectiveness of IMF TDI Workload Leveling.* (IR1-14-81).
12/31/80
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Collection Division is to enhance compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* Samples drawn from selected first notice cycles for the Austin, Little Rock, and New Orleans Districts, covering the 10 workload leveling periods, will be analyzed to compare the proportion of cases in each sample group for which Taxpayer Delinquent Investigations (TDI's) are issued. The initial sample (control group) was selected during the first workload leveling cycle. Subsequent test groups were selected from cycles where the workload leveling Social Security Number digit was odd (i.e., 3, 5, 7, 9). The procedure enables measurement of the fallout attributable to delayed taxpayer contact. Each sample group was obtained through systematic random sampling and consists of 100 cases from each test district. Complete transcripts were obtained and analyzed. The study indicated that there was no significant adverse impact from workload scheduling.

**Agency Contact:** Internal Revenue Service. (202) 566-4763.

**E01206-050**
*IMF IRP Case Selection Model.* (IR4-15-81).
8/80
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on the IRS master files and have not filed the required returns. *Abstract:* The General Accounting Office recommended that the IRS develop and use a method for selecting cases for investigation which will make more effective use of investigative resources by predicting with a high degree of certainty that the cases selected for investigation will result in returns due. The test is designed to obtain data and develop models that will predict return filing delinquencies. Several models will be developed based on taxpayer characteristics and different variables. A sample of 6,000 potential delinquents were selected in two service centers. These cases received maximum field processing. The completed cases were forwarded to the National Office for analysis, model development, and testing. The data secured in this study have been used to develop an IMF TDI case selection system.

**Agency Contact:** Internal Revenue Service. (202) 566-4335.

**E01206-051**
*Accounts Receivable Study.* (IR1-16-81).
10/80; 59 pp.
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* Because of the growth in active tax delinquent accounts inventory levels, a study group of IRS executives and Department of the Treasury staff was commissioned to look into the causes of the inventory increase and the implications of this increase and to make recommendations for dealing with the increase. Their report made 64 separate recommendations. A quarterly report is made on the status of the implementation of the recommendations.

**Agency Contact:** Internal Revenue Service. (202) 566-4281.

**E01206-052**
*Study Required by the FY 80 OMB Allowance Letter on Additional Time Devoted to Energy Tax Act Issues.* (IR1-33-81).
12/09/80
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment and certain excise taxes. This objective is pursued through the measurement of the types and degrees of maintaining, within resource constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* The average additional time devoted to the Energy Tax Act Issue on project returns was 1.5 hours. Fifty percent of the cases resulted in a change to the Energy Tax Act Issue. Fifty-four percent of the classifiers indicated they would have identified the issue even had they not been required to do so. Fifty percent of the examiners indicated they would have examined the issue even had they not been required to do so. The study revealed that nearly 129,000 returns were examined during Fiscal Year 1980 that had Energy Tax Act Issues.

**Agency Contact:** Internal Revenue Service. (202) 566-6333.

**E01206-053**

*Issue Tracking Test, Coordinated Examination Program, Southeast Region.* (IR4-34-81).
12/80
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Agency
**Geographic Relevance:** Southeast Region

*Program Objectives:* The objective of the Examination program is to encourage and achieve the highest possible voluntary compliance with the Internal Revenue laws for the correct reporting of income, estate, gift, employment, and certain excise taxes. This objective is pursued through the measurement of the types and degrees of compliance and noncompliance, and through the reduction of noncompliance by maintaining, within resorce constraints, optimum levels of examinations for all classes of tax returns and by improving methods of identifying and selecting those returns most in need of examination. *Abstract:* The Issue Tracking Test has been completed. Issue Tracking Systems are operational in the Southeast and Mid-Atlantic Regions. Recently time tracking by issue was integrated into the system. As opposed to a centralized system (manual or automated) in the National Office, it has been suggested that each region set up systems similar to those in place in the Mid-Atlantic and Southeast Regions. The decision to computerize will depend on the available capacity and closed case activity. The reports produced in the Regions would then be sent to the National Office, where they would be summarized. The existence of other priority programs is preventing the development of a centralized system at this time.

**Agency Contact:** Internal Revenue Service. (202) 566-4678.

**E01206-054**

*Review of the Effectiveness of the Data Security Program Nationwide.* (IR2-42-81).
8/13/80; 17 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Data Services Division is to plan, direct, and coordinate the analysis, design, development, maintenance, and operation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* Data security standards need to be developed for use in evaluating the security of present computer systems and developing security features for future systems. Revisions to the Systems Control Point operating procedures and organizational placement are needed. Access to Internal Revenue Service computer systems through remote terminals could be more effectively controlled. Control over computer operations could be improved by establishing additional procedures and monitoring compliance with existing procedures. Guidelines need to require that emergency backup and recovery procedures and plans be developed. Management has initiated actions to correct all identified problem areas.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-055**

*Use of Credit Cards To Pay Federal Taxes.* (IR2-09-81).
12/31/80
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on the IRS master files and have not filed the required returns. *Abstract:* Since 1970, the IRS has accepted credit card company checks, but not regular credit card payment transactions. Several legal issues are involved, and credit payment transactions might delay the prompt deposit of taxes. On the other hand, accepting credit card payments would be convenient for taxpayers and would shift some collection costs to private firms. The objective of the evaluation is to determine if accepting Federal tax payments by credit card is beneficial. Another evaluation, Accounts Receivable Study, also considered this issue and recommended that credit cards not be used for Federal tax payments.

**Agency Contact:** Internal Revenue Service. (202) 566-4356.

**E01206-056**

*Review of the Service's Questionable Refund Program.* (IR2-43-81).
7/8/80; 10 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations

**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1954.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Questionable Refund Program (QRP) was designed to identify and cancel fraudulent tax refunds. *Abstract:* In two service centers only 21% of returns with suspect withholding statements (Forms W-2) tested were coded as suspect by processing examiners. QRP computer analyses did not identify six potential schemes which internal auditors identified through the use of a special internal audit computer analysis. QRP results reported to top Internal Revenue Service managers, Congress, and outside parties overstate the number of fraudulent returns detected. Management has initiated actions to correct all identified problem areas.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-057**
*Review of the Parking Fee Collection Program.* (IR2-44-81).
10/7/80; 4 pp.
**OMB Funding Code/Title:** 20-0911-0-1-803 / Salaries and Expenses
**Program:** Management Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Parking Fee Program was implemented to collect parking fees from employees in accordance witH Office of Management and Budget and General Services Administration policies. *Abstract:* Information on actual fee collections and deposits is not reported to the national, regional, or district managers who are responsible for monitoring and evaluating the program. At the facilities reviewed, enforcement measures utilized were not accompanied by strong enough penalties to deter unauthorized Internal Revenue Service employees from parking. Tickets were not accompanied by fines or other penalties. Management is developing a reporting system to include the amount of fees collected. This information will be consolidated with the summary of fees actually deposited. Employee Transportation Coordinators will be reminded to initiate and follow through on appropriate enforcement actions.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-058**
*Effectiveness and Efficiency of Collection Division Methods and procedures.* (IR2-45-81).
1/9/81; 24 pp.
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Collection
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Collection Division is responsible for enhancing compliance with the tax laws by securing returns and payments from businesses and individuals who, according to Internal Revenue Service (IRS) records, had been filing a particular type of tax return and have not complied with the filing requirements for a specific tax period or who are not on IRS master files and have not filed the required returns. *Abstract:* The Collection Division has not determined the reasons for increases in taxpayer delinquencies. There is no effective planning system to assure that delinquent accounts with the greatest potential for collectibility are identified and assigned. The effectiveness of Delinquency Prevention Programs have not been determined. The efficiency and effectiveness of Revenue Representative activity have not been determined. Program objectives are not expressed in meaningful and measurable terms. Thrity-seven percent of individual income tax delinquency accounts sampled were the results of underwithholding. Management has initiated actions to correct the identified problem areas.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-059**
*Servicewide Review of the Use of Overtime and Premium Pay.* (IR2-47-81).
2/25/81; 3 pp.
**OMB Funding Code/Title:** 20-0911-0-1-803 / Salaries and Expenses
**Program:** Management Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The review showed that national and regional guidelines are adequate to implement, control, and monitor both regular and administratively uncontrollable overtime in the Internal Revenue Service. Overtime work should be ordered only in those instances where it is in the best interest of the Government to eliminate backlogs or accomplish work that cannot be deferred. Premium pay type duties should include a compelling reason to continue after normal working hours, for which failure to continue would constitute negligence.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-060**
*Servicewide Review of the Implementation and Effectiveness of Centralized Services.* (IR2-48-81).
11/6/80; 18 pp.
**OMB Funding Code/Title:** 20-0911-0-1-803 / Salaries and Expenses
**Program:** Management Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Centralized Services Division are to reduce customer division costs of files maintenance, inventory management, remote data entry, and research support without adversely affecting processing time; to increase utilization of and reduce costs associated with remote data entry terminals and microfilm and associated equipment; and to increase the level of security over taxpayer information. *Abstract:* This agencywide review of Centralized Services recommended that the Internal Revenue Service establish management information systems and controls in order to make more effective and efficient improvements in Centralized Service's work processes by identifying problems and measuring the effect of changes. Management has initiated actions to correct problem areas.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-061**
*Review of the Service's Information Returns Program for Individual Taxpayers.* (IR2-49-81).
3/4/81; 21 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of Internal Revenue Service Data Processing Operations is to plan, direct, and coordinate the analysis, design, development, maintenance, and operation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* Implementation of the Information Returns Program (IRP) has significantly improved the Service's ability to identify underreporters and non-filers. Several areas where revisions to the program could result in a more effective and efficient IRP include: improvements in the initial processing of information returns by raising dollar tolerances; followup on underreporters to ensure they understand the reporting requirements and voluntarily file correct returns in future years; and improvement in the quality of information returns filed on magnetic tape. Management will explore the possibility of implementing the program on a nationwide basis.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-062**
*Review of the Service's Return Preparers Program.* (IR2-50-81).
1/30/81; 4 pp.
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 7602).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Return Preparers Program is designed to identify and penalize unscrupulous or fraudulent return preparers. *Abstract:* This review of the tax Return Preparers' Program showed that priorities and specific measurable program goals and objectives have not been established and acceptable levels of compliance have not been determined for preparer returns. Management information currently being gathered is not adequate and cannot be used to evaluate the progress of the program and to assure that the program is achieving its desired results. Penalty provisions have not been applied with consistent emphasis from office to office. Management will request a study to determine the feasibility of measuring preparer compliance and the information necessary to evaluate the progress of the program. Compliance guidelines for Fiscal Year 1981 require adherence to the guidelines in the Manual, the Revenue procedure, and the revenue rulings.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-063**
*Service Processing of 1979 Individual Income Tax Returns.* (IR2-51-81).
3/6/81; 14 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Internal Revenue Service's Data Processing Operations is to plan, direct, and coordinate the analysis, design, development, maintenance, and cooperation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* This review of individual income tax return processing for 1979 showed that implementation of new tax legislation could have been more effective for unemployment compensation and jobs credit. Additional procedures and programs are needed to assure correct tax computations in certain tax forms, schedules, and instructions. Specific instructions are included throughout the report to strengthen controls in the problem areas identified or to revise certain tax forms and tax forms and instructions. Management is correcting the problems identified during the review.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-064**
*Nationwide Review of Taxpayer Service Consolidated Toll-Free Telephone Systems.* (IR2-53-81).
4/28/81; 9 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Taxpayer Service
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Internal Revenue Service's Data Processing Operations is to plan, direct, and coordinate the analysis, design, development, maintenance, and operation of data processing applications used in the administration and enforcement of Federal tax laws and regulations. *Abstract:* It is the desire of the Internal Revenue Service's Taxpayer Service to answer as much of the total demand for tax assistance as possible with the staff and communications resources available. Taxpayer Service toll-free telephone consolidations implemented to date have not yielded the savings estimated. Accurate savings estimates are needed to determine if the Service can expect to recover the substantial costs of implementing the consolidations. The Service should reevaluate its consolidation efforts to determine whether significant cost savings can be realized. The Service's planning process for the consolidations needs improvement. More comprehensive plans which clearly define the overall direction of the consolidation effort are needed. The Service should establish a long range consolidation plan to identify consolidations to be performed, a task force to oversee the plan, aid specific goals stating expected achievements of consolidation and for measuring the achievements. Management is correcting the problems identified during the review.

**Agency Contact:** Internal Revenue Service. (202) 566-4520.

**E01206-065**

*Procurement Staff Assistance Visit Reports Prepared by the Departmental Procurement Staff.*

Charles J. Schaefer

**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses

**Program:** Departmental Policy and Administrative Services

**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Excise, Estate, and Gift Tax Adjustment Act of 1970 (P.L. 91-614, § 3; 5 U.S.C. App.); Reorganization Plan 26 of 1950. Federal Property and Administrative Services Act of 1949 (P.L. 85-800; 41 U.S.C. 251 et seq.).

**Availability:** Not Publicly Available (Internal Use Only)

**Geographic Relevance:** National; Regional

*Program Objectives:* The objective of the function/office reviewed is to provide procurement and contracting support services for "customer" organizations. Such services must be performed in accordance with the requirements of Office of Management and Budget Policies, the Federal Procurement Regulations, and other applicable statutes and directives. *Abstract:* This report made the following general recommendations: better documentation of procurement files is needed; there should be greater compliance with Federal and Treasury Procurement Regulations; more emphasis is needed on the Department's socioeconomic contracting programs; and there should be more efficient use of the imprest fund for small purchases.

**Agency Contact:** Internal Revenue Service. (202) 376-0418.

**E01206-066**

*Fictitious Tax Deposit Claims Plague IRS.* (GGD-81-45).

4/28/81; 16 pp.

**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections

**Program:** Collection

**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 915; 26 U.S.C. 7802, 7805).

**Availability:** GAO

**Geographic Relevance:** National

*Program Objectives:* The objectives of this program are to: (1) collect unpaid accounts and secure delinquent returns; (2) develop and implement programs to prevent accounts from becoming delinquent and prevent nonfiling; and (3) determine and analyze the reasons for and types of nonfiling. *Abstract:* The Federal Income Tax System is a pay-as-you-go system and, as such, requires employers to withhold taxes from employees and turn the withholdings over to an authorized financial institution. GAO found that withheld income and social security taxes accounted for $298 billion of the $460 billion that the Internal Revenue Service (IRS) collected in Fiscal Year 1979. An estimated 31% of the employers' accounts involved fictitious deposit claims, and these fictitious deposit claims delayed IRS collection action by an average of 64 days. Although IRS has tried to prosecute employers who fictitiously claimed deposits for filing fraudulent tax returns, IRS abandoned the prosecution program because it was necessary to prove criminal willfulness, and this had become too difficult. Under present procedures, IRS has tried to identify employers who repeatedly claim fictitious deposits. If IRS identifies such a repeater, it notes on the employer's tax file that speedier collection action should be taken on subsequent returns when the claimed deposits do not match those posted at the bank. The identification procedure lacks definitive criteria, however, so there is no assurance that all such employers are identified. Thus, present and proposed procedures are insufficient to resolve the problem. GAO recommended that the Commissioner, IRS, pursue the enactment of legislation to provide a civil penalty on employers who claim fictitious deposits on their employment tax returns. The civil penalty should be possibly as much as 25% of the fictitious deposits.

**Agency Contact:** General Accounting Office (202) 376-0023.

**E01206-067**

*New Formula Needed To Calculate Interest Rate on Unpaid Taxes.* (GGD-81-20).

10/16/81; 33 pp.

**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections

**Program:** Collection

**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 915; 26 U.S.C. 7802, 7805).

**Availability:** GAO

**Geographic Relevance:** National

*Program Objectives:* The objectives of this program are to: (1) collect unpaid accounts and secure delinquent returns; (2) develop and implement programs to prevent accounts from becoming delinquent and prevent nonfiling; and (3) determine and analyze the reasons for and the types of nonfiling. *Abstract:* The formula which the Internal Revenue Service (IRS) uses to calculate interest on unpaid taxes fails to reflect the Government's costs for credit administration and borrowing money. GAO estimates that for these reasons in Fiscal Year (FY) 1979, the present formula deprived the Government of about $286 million in interest charges. Conversely, in a period where the cost of Federal borrowing is declining, the present formula could also cause interest to be overassessed to delinquent taxpayers. GAO found that the present interest rate formula does not provide for adjusting the interest rate frequently enough or encourage taxpayers to pay taxes promptly in all instances. The formula should be changed so that the Government is compensated for costs related to unpaid taxes. Adjusting the interest rate semiannually, using the 1-year Treasury bill rate, and redetermining the overhead factor annually would keep the interest rate more in line with the Government's cost of unpaid taxes. The assessed interest of IRS is generally lower than the rate available in commercial money markets. The present interest formula provides for rounding the calculated interest rate to a whole percentage. This procedure cost the Government at least $45 million in FY 1979.

**Agency Contact:** General Accounting Office (202) 376-0023.

**E01206-068**

*The IRS Can Make the Estimated Tax Forms and Instructions Easier To Understand and Use.* (GGD-80-89).

7/16/80; 6 pp.

**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing

**Program:** Taxpayer Service
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 915; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives of this program are: (1) to aid voluntary compliance with Federal tax laws on the part of all taxpayers by informing them of their responsibilities and by providing service which will assist them in meeting their obligations; and (2) to protect the confidentiality of tax returns and return information, and the taxpayers' right to privacy, while administering various disclosure provisions. *Abstract:* Each year, millions of taxpayers are required to make estimated tax payments because they have income that is not subject to withholding and/or from which not enough tax is withheld. The forms and instructions individual taxpayers use to comply with the estimated tax requirements are examined as part of a series presented in response to a request by the Joint Committee on Taxation. Millions of taxpayers are penalized each year for not making adequate and/or timely payments of estimated tax because the related forms and instructions are difficult to use and understand. Although the Internal Revenue Service (IRS) has made some recent improvements which should alleviate the problem somewhat, taxpayers could more easily understand the forms and instructions if: (1) a composite listing of pertinent references were available, or if the needed information were not scattered; (2) the instructions better explained the rationale for estimated tax; and (3) the forms and instructions were written more clearly, included more illustrations, and were better designed. Due to the number of taxpayers being affected, IRS should focus on this problem as quickly as possible. A good approach would be to specify these forms and instructions as part of the work to be done under the contract recently awarded to simplify the income tax forms and instructions for individual taxpayers.

**Agency Contact:** General Accounting Office (202) 275-6407.

**E01206-069**
*The Internal Revenue Service Needs To Reconsider Its Examination Strategy for Certain Partnership Returns.* (GGD-80-98).
9/5/80; 14 pp.
**OMB Funding Code/Title:** 20-0913-0-1-803 / Examinations and Appeals
**Program:** Examinations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 68 Stat. 901; 26 U.S.C. 7602).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives of this program are: (1) to encourage voluntary compliance with the internal revenue laws; (2) to assure evenhanded application of those laws; and (3) to assure adequate enforcement of them through the determination of correct tax liability by the selective examination of tax returns, the correction of errors, and explanation of these corrections to taxpayers. *Abstract:* The Internal Revenue Service (IRS) partnership examination program was set up to address both tax shelter and traditional partnerships. However, this report, which focuses on traditional partnerships, criticizes: (1) IRS' use of income-oriented audit classes for distinguishing between the two types of partnerships for planning purposes; (2) IRS' lack of data on the costs, yields, and levels of voluntary compliance associated with traditional partnership returns; and (3) IRS' lack of an effective discriminant function formula for identifying those traditional partnership returns with the highest potential for change as the result of an audit. These three deficiencies had led to an unacceptably high level of nonproductive audits being performed on traditional partnership returns. The report recommends that IRS reconsider its examination strategy for partnerships. The Commissioner of IRS should first decide whether the partnership program should continue to address traditional partnerships. If the answer is yes, he should better distinguish between traditional and tax shelter partnerships so that respective goals can be set and accomplishments measured with more precision. He should develop the voluntary compliance and cost/yield data necessary for establishing appropriate examination goals for traditional partnerships, and develop a system for more effectively identifying those traditional partnership returns having the greatest potential for change.

**Agency Contact:** General Accounting Office (202) 275-6407.

**E01206-070**
*IRS' Handling of Undelivered Income Tax Refund Checks.* (GGD-81-71).
4/10/81; 9 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations (Tax Return Processing: Tax Administration)
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 915; 26 U.S.C. 7802, 7805).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives of this program are to provide for all actions associated with the mailing out of tax return forms and instructions, receipt of completed returns and payments, deposit of those payments, processing and accounting for revenue collection and Federal Tax Deposits, and verification through an automated master file system of the accuracy of information provided by the taxpayer. It provides for payment of refunds, offset of refunds against delinquent accounts, issuance of notices that payments are overdue, identification of possible nonfilers for investigation, and assistance in the selection of taxreturns for audit. *Abstract:* The Internal Revenue Service (IRS) is responsible for mailing out tax refunds. IRS does not actively furnish newspapers with lists of individuals due undelivered income tax refunds, and achieves mixed results in getting them published. Although IRS has sought assistance from the Social Security Administration (SSA), it has been unable to determine the usefulness of SSA benefit files in locating individuals due refund checks. SSA has been slow in resolving a privacy issue of how it can provide SSA beneficiary information to IRS. The Commissioner of Internal Revenue should require the routine monitoring of IRS districts' efforts in getting newspapers to publish lists of individuals entitled to undelivered refund checks and measure the effectiveness of these lists in getting checks delivered to the rightful individuals. The Secretary of Health and Human Services should direct the Commissioner of Social Security to assist IRS in determining the feasibility of using the SSA benefit files by: (1) matching as soon as possible IRS computer tapes on undelivered refunds to address information on SSA benefit files, and (2) resolving the disclosure issue as quickly as possible so that taxpayers identified by the computer tape match can be notified, either by an SSA or IRS mailing, that they are entitled to undelivered tax refund checks.

**Agency Contact:** General Accounting Office (202) 376-0023.

**E01206-071**

*Streamlining Legal Review of Criminal Tax Cases Would Strengthen Enforcement of Federal Tax Laws.* (GGD-81-25).
4/29/81; 83 pp.
**OMB Funding Code/Title:** 20-0914-0-1-803 / Investigations and Collections
**Program:** Tax Fraud Investigations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 901; 26 U.S.C. 7601-7607).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of this program is to ensure enforcement of the criminal statutes relating to violations of internal revenue laws through investigating cases of suspected intent to defraud, recommending prosecution as warranted, and assisting in the preparation and trial of criminal tax cases. *Abstract:* The efficiency and effectiveness of the Federal Government's tax enforcement efforts have been hampered by a time-consuming and duplicative legal review process for criminal tax cases. About 75% of the investigations conducted by the Internal Revenue Service (IRS) do not lead to prosecutive recommendations or convictions. Readily available legal assistance during investigations could reduce staffday expenditures, thus improving IRS productivity in terms of the quality and timeliness of its investigations. However, it routinely does not obtain the assistance until after investigations are completed. Many criminal tax cases are declined for prosecution by IRS or Justice Department attorneys who determine that such cases do not meet certain legal standards. The legal review process clearly needs restructuring, but the best means for doing so is not clear. GAO recommended that Justice and Treasury/IRS jointly develop a streamlined legal review process for criminal tax cases and it presented various alternatives for revising the process. GAO also recommended that the Congress ensure that a streamlined legal review process is developed and that it realizes potential cost savings while safeguarding taxpayers' legal rights.

**Agency Contact:** General Accounting Office (202) 376-0023.

**E01206-072**

*Oregon's Offset Program for Collecting Delinquent Debts Has Been Highly Effective.* (FGMSD-80-68).
7/17/80; 6 pp.
**OMB Funding Code/Title:** 20-0912-0-1-803 / Taxpayer Service and Return Processing
**Program:** Data Processing Operations
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 915; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The purpose of the Oregon program is to collect uncontested delinquent debts due the State by keeping State tax refunds as offsets. GAO has recommended that the Internal Revenue Service (IRS) test a Federal offset program. The purpose of the Federal program would be to collect uncontested delinquent debts due to Federal agencies by keeping individual Federal income tax refunds as offsets. The Federal program would not replace effective agency collection systems but would provide a simple and economical method of collecting debts that are uncollectible by any other means. *Abstract:* The State of Oregon has a very successful program for collecting uncontested delinquent debts by keeping State tax refunds as offsets. Significant amounts of money have been collected that would have otherwise been uncollected. At the same time, the rights of the debtors have been protected. In 1979, the State spent about $200,000 to collect over $2.4 million in delinquent debts by offset. In evaluating this program, the possibility of its applicability to the Federal Government was explored. The procedures operating effectively in Oregon to protect debtors' rights are similar to procedures recommended for the Internal Revenue Service (IRS) test of a Federal offset program. As demonstrated in Oregon, these procedures would fully protect the individual debtor's rights. While offset is a needed and useful tool for collecting delinquent debts, Federal agencies would still be primarily responsible for collecting debts resulting from their operations. The offset program would not supplement nor replace effective agency collection systems. GAO continues to believe that an income tax refund offset program is a logical, simple, and economical method of collecting debts that are uncollectible by any other means. An effective offset program would substantially reduce the over $1 billion the Federal Government loses annually by writing off uncollectible debts. The evidence favoring a test of a Federal offset program is overwhelming. GAO has recommended that Congress provide funding for IRS to test and adopt an offset program.

**Agency Contact:** General Accounting Office (202) 275-1581.

## BUREAU OF THE MINT

**E01207-001**

*Procurement Staff Assistance Visits Prepared by the Departmental Procurement Staff.*
Charles J. Schaefer
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Excise, Estate, and Gift Tax Adjustment Act of 1970 (P.L. 91-614, § 3; 5 U.S.C. App.); Reorganization Plan 26 of 1950. Federal Property and Administrative Services Act of 1949 (P.L. 85-800; 41 U.S.C. 251 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; Regional

*Program Objectives:* The objective of the function/office reviewed is to provide procurement and contracting support services for "customer" organizations. Such services must be performed in accordance with the requirements of Office of Management and Budget Policies, the Federal Procurement Regulations, and other applicable statutes and directives. *Abstract:* This report made the following general recommendations: better documentation of order files is needed; there should be greater compliance with Federal and Treasury Procurement Regulations; more emphasis is needed on the Department's socioeconomic contracting program; and better control is needed for administering continuing type orders.

**Agency Contact:** Bureau of the Mint. (202) 376-0418.

**E01207-002**

*Evaluation of the 1980 Gold Medallion Program.* (BM1-01-81).
4/81; 20 pp.
Michael Green
**OMB Funding Code/Title:** 20-1616-0-1-803 / Salaries and Expenses
**Program:** Manufacture and Distribution of Gold Medallion
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Com-

mittee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** American Arts Gold Medallion Act (P.L. 95-630, title IV, § 402-406; 31 U.S.C. 361).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* Legislation required the Bureau of the Mint to undertake a 5-year program to strike and sell 1 million ounces of gold medallions annually. The first year of this program was 1980. This review of the planning and operation of the 1980 Gold Medallion Program of the Bureau of the Mint focuses on overall program accomplishments, resources utilized, and performance of various program components.

**Agency Contact:** Bureau of the Mint. (202) 376-0617.

**E01207-003**
*Audit Report on Review of Cash Management Practices at the Bureau of the Mint.* (BM2-02-81).
6/81; 47 pp.
Thomas A. Smith
**OMB Funding Code/Title:** 20-1616-0-1-803 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of February 1, 1873, as amended (P.L. 42-131; 31 U.S.C. 251).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Bureau of the Mint assists the Treasury Department in cash management functions by: accurate forecasting and control of cash outlays and receipts; billing, collecting, and depositing money in a timely manner; and paying outstanding bills on their due date but not before. *Abstract:* An evaluation was made of cash management practices at Bureau of the Mint headquarters and field offices, except Fort Knox, for Fiscal Year 1980. Cash management procedures required by Treasury and Mint Regulations were generally complied with at each office. Due to a number of causes which included carelessness, personnel shortages, and the lack of a satisfactory system of internal control at home offices, there was noncompliance with established procedures and inefficient practices in various cash management activities. Recommendations were made for ways to improve cash management practices and to comply with the Treasury Fiscal Requirements Manual.

**Agency Contact:** Bureau of the Mint. (202) 376-0608.

**E01207-004**
*Study, United States Bullion Depository West Point, New York.* (BM1-03-81).
6/81; 65 pp.
John J. Papa
**OMB Funding Code/Title:** 20-1616-0-1-803 / Salaries and Expenses
**Program:** Protection of Monetary Metals and Coins
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of February 12, 1873 (P.L. 42-131; 17 Stat. 424; 31 U.S.C. 347, 357, 358).
**Availability:** Agency
**Geographic Relevance:** National; City; County; Congressional District

*Program Objectives:* The U.S. Bullion Depository at West Point manufactures one-cent coins for general circulation, manufactures and distributes the congressionally mandated American Arts Gold Medallion, and provides secure storage of certain Defense Stockpile supplies and United States-owned silver bullion. *Abstract:* This study explores the feasibility of terminating all activities at West Point to reduce the Bureau of the Mint's budget requirements. One-cent coin production alternatives, including extended overtime, scheduled seven-day workweek, and replacing Philadelphia strip production with coining equipment are costly and inefficient and create total dependence on a sole coin strip supplier. Gold Medallion Program alternatives with private manufacture or relocation to the Philadephia Mint are more costly and less secure. Alternatives to storage of strategic/sensitive materials, including General Services Administration facility, another northeast location, or Fort Knox, are more costly, less secure, and/or do not facilitate easy geographic dispersal. The study concludes that since West Point is more cost effective, it should be allowed to continue operations.

**Agency Contact:** Bureau of the Mint. (202) 376-0553.

**E01207-005**
*Opportunities Still Exist to Better Use the Mint's Data Processing Center.* (GGD-81-64).
3/27/81; 9 pp.
**OMB Funding Code/Title:** 20-1616-0-1-803 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Banking, Finance end Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of February 12, 1873 (P.L. 42-131; 17 Stat. 424; 31 U.S.C. 272-277, 317, 324, 324F, 324L).
**Availability:** GAO

*Abstract:* The Bureau of the Mint's data center serves other Treasury bureaus and Federal agencies as well. A review was performed in order to evaluate how well the Bureau's automated data processing resources are managed. Incomplete and inaccurate computer utilization measurements have caused Bureau officials to believe that the data center was functioning at close to full capacity. In fact, the computer can accommodate almost twice its present workload. The Mint should make certain that the necessary performance and utilization measurements are collected and properly interpreted.

**Agency Contact:** General Accounting Office (202) 634-5213.

## UNITED STATES SAVINGS BONDS DIVISION

**E01208-001**
*United States Savings Bonds Program: A Study Prepared for the Committee on Ways and Means, U.S. House of Representatives.* (RS1-04-81).
1/81; 84 pp.
Steven R. Mead
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Promoting the Sale of Savings Bonds
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Act of September 24, 1917 (P.L. 65-43, § 22; 40 Stat. 291; 31 U.S.C. 757c).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Savings Bonds Division's major mission is to contribute to the cost-effective management of the public debt through the promotion of the sale and retention of U.S. Savings Bonds. An additional mission is to ensure that Savings Bonds are available to as large a percentage of the population as is consistent with sound marketing practice. *Abstract:* The Savings Bonds program makes an important contribution to overall public debt management objectives. Savings Bonds are a much less costly means of financing than the alternative of Treasury marketable securities; they broaden the market for Treasury debt and help to achieve the goal of placing more of the debt in the hands of longer-term savers. The program provides an opportunity for millions of small savers to participate in the financing of their Government and to develop habits of individual thrift which contribute to the broader economic objectives of increasing savings and reducing inflation.

**Agency Contact:** United States Savings Bonds Division. (202) 634-5040.

**E01208-002**
*Savings Bonds Redemption Survey.* (RS1-06081).
1/28/81; 13 pp.
Steven R. Mead
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Promoting the Sale of Savings Bonds
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 24, 1917 (P.L. 65-43, § 22; 40 Stat. 291; 31 U.S.C. 757c).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Savings Bonds Division's major mission is to contribute to the cost-effective management of the public debt through the promotion of the sale and retention of U.S. Savings Bonds. An additional mission is to ensure that Savings Bonds are available to as large a percentage of the population as is consistent with sound marketing practice. *Abstract:* Redemptions of U.S. Savings Bonds reached historic peaks in the first quarter of 1980. The Savings Bonds Redemption Survey indicated significant attrition among payroll savers who redeem Savings Bonds to reinvest. A promotional message directed to these persons should make them reconsider redeeming Bonds because of improved yields and tax advantages, make them realize that they were able to save enough with Savings Bonds to reinvest elsewhere, and make them want to continue to participate in this savings program.

**Agency Contact:** United States Savings Bonds Division. (202) 634-5040.

**E01208-003**
*EDP Survey.* (RS2-01-81).
4/7/81; 7 pp.
Linda Marmen
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Promoting the Sale of Savings Bonds
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 24, 1917 (P.L. 65-43, § 22; 40 Stat. 291; 31 U.S.C. 757c).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Savings Bonds Division's major mission is to contribute to the cost-effective management of the public debt through the promotion of the sale and retention of U.S. Savings Bonds. An additional mission is to ensure that Savings Bonds are available to as large a percentage of the population as is consistent with sound marketing practice. *Abstract:* The Electronic Data Processing (EDP) Survey was conducted to assess the efficiency of the procedures used in Savings Bonds Division field offices to prepare input transactions for the EDP System. Significant findings included: (1) promotional personnel do not provide clerical staff sufficient information to process EDP forms; (2) clerical staff receive insufficient training in EDP procedures; (3) promotional personnel do not make good use of information available for EDP reports. Changes to forms, procedures, and instructional materials were recommended.

**Agency Contact:** United States Savings Bonds Division. (202) 634-5383.

**E01208-004**
*Payroll Savings Communications Study.* (RS2-02-81).
9/30/81
Paul Daisey
**OMB Funding Code/Title:** 20-0560-0-1-803 / Administering the Public Debt
**Program:** Promoting the Sale of Savings Bonds
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 24, 1917 (P.L. 65-43, § 22; 40 Stat. 291; 31 U.S.C. 757c).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Savings Bonds Division's (SBD's) major mission is to contribute to the cost-effective management of the public debt through the promotion of the sale and retention of U.S. Savings Bonds. An additional mission is to ensure that Savings Bonds are available to as large a percentage of the population as is consistent with sound marketing practice. *Abstract:* Effective promotion of the payroll-savings program at a large company with branches across the United States depends upon timely arrival of promotional materials and coordinated efforts by SBD field staff nationwide. Although the existing methods of communication are usually adequate, they do not always provide the degree of coordination required to insure effective campaigns at a large multilocation companies. The Payroll Savings Communications Study will determine the severity and extent of problems, estimate the impairment of program effectiveness, identify alternative problem solutions, and recommend one solution for implementation.

**Agency Contact:** United States Savings Bonds Division. (202) 634-5383.

## UNITED STATES SECRET SERVICE

**E01209-001**
*Behavioral Research and the Secret Service: Predicting Dangerous Behavior.* (SS1-01-81).
In process
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses

**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The objective of the program is to protect the physical well-being of the President and Vice President and their immediate families, the President-elect and Vice President-elect and their immediate families, former Presidents and their spouses during their lifetime, surviving spouses of former Presidents until death or remarriage, minor children of former Presidents until 16 years of age, and all other individuals authorized to receive Secret Service protection under the provisions of 18 U.S.C. 3056. *Abstract:* The report evaluates the method utilized by the U.S. Secret Service to determine the degree of potential to be dangerous in those investigated for threats to persons protected by this Service.

**Agency Contact:** United States Secret Service. (202) 535-5725.

**E01209-002**
*Use of SCM Electron Microscope and EDAX 9100 Energy Dispersion System for Coin Examinations.* (SS4-02-81).
In process
J. Carlon
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to minimize the amount of counterfeit obligations and other securities of the United States and foreign governments passed successfully on the public. *Abstract:* The use of the electron microscope and EDAX 9100 to conduct coin examinations is ongoing in the Counterfeit Division. The use of this piece of equipment is currently being evaluated to improve the turnaround time for these examinations. This equipment will also provide a more scientific basis for court testimony in those cases involving counterfeit coins.

**Agency Contact:** United States Secret Service. (202) 535-5716.

**E01209-003**
*Security Vehicle Replacement Study.* (SS3-03-81).
In process
G. Bechtle
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to protect the physical well-being of the President and Vice President and their immediate families, the President-elect and Vice President-elect and their immediate families, former Presidents and their spouses during their lifetime, surviving spouses of former Presidents until death or remarriage, minor children of former Presidents until 16 years of age, and all other individuals authorized to receive Secret Service protection under the provisions of 18 U.S.C. 3056. *Abstract:* A continuing effort is underway to determine if commercially available station wagons, which have been reduced in size over the past few years, can be adapted to meet the requirements of the special-purpose security vehicles currently in use by the U.S. Secret Service. This effort is designed to identify the most suitable vehicle and/or procedures and techniques to be utilized by the Service in VIP motorcades before the current fleet of special-purpose security vehicles is depleted by excessive mileage and prohibitive maintenance costs.

**Agency Contact:** United States Secret Service. (202) 535-5721.

**E01209-004**
*Study To Examine the Impacts of an Aging USSS Workforce as It Relates to the Secret Service Protective Mission.* (SS1-04-81).
In process
J. Mastrangelo
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to protect the physical well-being of the President and Vice-President and their immediate families, the President-elect and Vice President-elect and their immediate families, former Presidents and their spouses during their lifetime, surviving spouses of former Presidents until death or remarriage, minor children of former Presidents until 16 years of age, and all other individuals authorized to receive Secret Service protection under the provisions of 18 U.S.C. 3056. *Abstract:* This study will analyze the impacts of an aging Secret Service special agent workforce, especially as it relates to the Service's protective mission. The objectives are to examine special agent age and experience trends, shift-work and its effects on personnel in a law enforcement setting, unique stress factors associated with the Service's protective activities, age versus high stress occupations, and related trends that should be anticipated and planned for by this Service. This will facilitate staff-power utilization and budget projections associated with maintaining effective use of special agent personnel.

**Agency Contact:** United States Secret Service. (202) 535-5721.

**E01209-005**
*Study To Examine the Operational and Resource Requirements for Improving the USSS Armored Vehicle Program.* (SS1-05-81).
In process
D. Milanowski; J. Parkinson

**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to protect the physical well-being of the President and Vice President and their immediate families, the President-elect and Vice President-elect and their immediate families, former Presidents and their spouses during their lifetime, surviving spouses of former Presidents until death or remarriage, minor children of former Presidents until 16 years of age, and all other individuals authorized to receive Secret Service protection under the provisions of 18 U.S.C. 3056. *Abstract:* This study is designed to examine the operational and resource requirements for improving the U.S. Secret Service's Armored Vehicle Program. Because armored vehicles play a critical role in the total protective environment afforded persons protected by the Secret Service, an up-to-date armored vehicle fleet is essential. The study will, therefore, focus upon the Service's goal to improve the armored vehicle fleet in order to insure that the current and future protective responsibilities can be adequately supported by the Armored Vehicle Program.

**Agency Contact:** United States Secret Service. (202) 535-5721.

**E01209-006**
*Study To Determine Operational Cost Implications of a National Gasoline Rationing Program on USSS Investigative Responsibility.* (SS1-06-81).
3/23/81; 20 pp.
D. Milanowski
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to minimize the amount of counterfeit obligations and other securities of the United States and foreign governments passed successfully on to the public and to minimize losses resulting from the forging of obligations or other securities of the United States and foreign governments. *Abstract:* In response to the Department of Energy's Standby Gasoline Rationing plan, the U.S. Secret Service undertook a study to examine the implications that a gasoline-rationing program would have on its investigative resources. This was necessary since, should such a program be implemented in the future, the Secret Service would be responsible for investigating counterfeit ration coupons and the forgery of gasoline ration account checks. The study examined the basis for a counterfeiting and forgery threat and the probable level of severity. Based upon this forecast, a projection of investigative resources required to meet the increased workload and associated costs was derived.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-007**
*Review and Analysis of the Monthly Report of All Contraband Received.* (SS2-07-81).
1981; 12 pp.
D. Hunter
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 705; 18 U.S.C. 471-491).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to minimize the amount of counterfeit obligations and other securities of the United States and foreign governments passed successfully on to the public. *Abstract:* This study was performed to examine the counterfeit/contraband information and control system which provides inventory control and statistical information for headquarters. A survey of all field offices was conducted to identify problems with current procedures and to determine the usefulness of statistical data. A report of the results and conclusions has been prepared for the appropriate operating officials.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-008**
*Directives Management System.* (SS4-08-81).
In process
J. Prunka
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 705; 18 U.S.C. 471-491).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to provide protection for all individuals authorized to receive Secret Service protection pursuant to the provisions of 18 U.S.C. 3056; to minimize losses resulting from the forging of obligations or other securities of the United States and foreign governments; and to minimize the amount of counterfeit obligations and other securities of the United States and foreign governments passed successfully on to the public. *Abstract:* The current directives system is being evaluated in terms of external requirements and internal considerations. Draft recommendations include provisions for a Central Control Point, more flexible policy and procedural communication vehicles, and promulgation of instructions to standardize publication of directive material.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-009**

*Study of Check Copying in the Secret Service.* (SS2-09-81).
In process
R. L. Conn
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 705; 18 U.S.C. 471-491).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to minimize losses resulting from the forging of obligations or other securities of the United States and foreign governments. *Abstract:* A study was performed to resolve problems which have arisen in the process of reproducing original checks referred to the U.S. Secret Service for investigation by the Division of Check Claims, Bureau of Government Financial Operations. Cost, equipment, facilities, personnel, and procedures were examined to assess the efficiency and effectiveness of the operation. Improved methods and procedures are being recommended.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-010**

*Feasibility Study To Automate the Forged Check Association/Tracking Process within the Secret Service.* (SS2-10-81).
In process
C. W. Sleasman
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 705; 18 U.S.C. 471-491).
**Availability:** Not Publibly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to minimize losses resulting from the forging of obligations or other securities of the United States and foreign governments. *Abstract:* The study will analyze the feasibility of automating the process of associating checks that may have been forged by the same person or groups of persons by relating similar identifying information found on forged checks, such as second endorser names, driver's license number (or other ID number), etc. The system would also be used to locate original checks in storage and to track the submission of settlement reports from the Secret Service to the Bureau of Government Financial Operations in those cases where it is required.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-011**

*Word Processing Equipment Lease/Purchase Determination Study.* (SS2-11-81).
1981; 125 pp.
H. Utterback
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to provide protection for all individuals authorized to receive Secret Service protection pursuant to the provisions of 18 U.S.C. 3056; to minimize losses resulting from the forging of obligations or other securities of the United States and foreign governments; and to minimize the amount of counterfeit obligations and other securities of the United States and foreign governments passed successfully on to the public. *Abstract:* Methodology was developed to evaluate and recommend the most cost-effective acquisition strategy applicable to over 50 pieces of word processing equipment in 27 field and headquarter offices. Based upon technological, economic, and user data, 20 machines that were judged adequate for the foreseeable future were recommended for purchase in order to reduce recurring expense attendant on long-term lease agreements.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-012**

*Mail Management Study.* (SS2-12-81).
In process
M. Haskell
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to provide protection for all individuals authorized to receive Secret Service protection pursuant to the provisions of 18 U.S.C. 3056; to minimize losses resulting from the forging of obligations or other securities of the United States and foreign governments; and to minimize the amount of counterfeit obligations and other securities of the United States and foreign governments passed successfully on to the public. *Abstract:* Because postage and mail handling costs are of growing importance to government agencies, a study has been initiated in order to assess overall quality of mail management. Objectives of the study are to identify potential savings in postage, disseminate information on mailing standards and procedures, and recommend specific action that should be taken to improve the program. The methodology will include developing mail profiles (data gathering of mail volume and costs), test mailings, determining unique agency profile for weight and zone, reviewing physical characteristics of outgoing mail, and analyzing incoming mail.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-013**

*Review of Contract Administration and Payment Procedures.* (SS2-13-81).
In process
J. Prewitt
**OMB Funding Code/Title:** 20-1408-0-1-751 / Salaries and Expenses
**Program:** Suppression of Counterfeiting, Investigating Check and Bond Forgeries, Protection of Individuals, Buildings and Grounds, and Safeguarding Government Securities
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 818; 18 U.S.C. 3056).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to provide protection for all individuals authorized to receive Secret Service protection pursuant to the provisions of 18 U.S.C. 3056; to minimize losses resulting from the forging of obligations or other securities of the United States and foreign governments; and to minimize the amount of counterfeit obligations and other securities of the United States and foreign governments passed successfully on to the public. *Abstract:* This study will review the interaction of the procurement and financial operations systems of the U.S. Secret Service in relationship to contract administration. The purpose of the study is to clearly define areas of responsibility and authority and thereby improve performance in the areas of contract administration and payment of contractors' invoices.

**Agency Contact:** United States Secret Service. (202) 535-5780.

**E01209-014**

*The Secret Service Has More Computer Capacity Than It Needs.* (GGD-81-43).
3/17/81; 13 pp.
Michael L. Eid
**OMB Funding Code/Title:** 20-1408-01-751 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 705; 18 U.S.C. 471-491). OMB Circular A-121.
**Availability:** GAO

*Abstract:* The Secret Service has computer resources in excess of its requirements. Because the Service did not define its data processing needs beforehand, it has acquired two separate and identical computers when one would have been sufficient for its workload. The Service should perform a cost benefit analysis of its data processing requirements and determine the equipment necessary to support these needs.

**Agency Contact:** General Accounting Office (202) 634-5213.

## BUREAU OF ALCOHOL, TOBACCO AND FIREARMS

**E01210-001**

*ADP Operational Long-Range Plan Study.* (AT4-04-81).
4/81; 500 pp.
Delia Sherback
**Contractor:** ECON, Inc.; 900 State Road, Princeton, NJ
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (P.L. 1-6; 64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study aims to provide long-range planning (3 to 5 years) for equipment, resources, operations, and methodology which considers data processing needs from a practical, cost beneficial perspective. It will implement operational and organizational changes within the Automated Data Processing Division which will improve capability to efficiently serve Bureau data processing requirements; install standards for software and documentation to ensure consistent quality and maintainability of developed software; develop a cost-accounting system to keep customers advised of data processing direct/indirect costs; and formalize methods and procedures for determining priorities and selecting candidate systems for development.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-7918.

**E01210-002**

*The Automation of Technical Services.* (AT4-09-81).
10/31/80; 21 pp.
John Lazaruk
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Regulatory Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5001-5562, 5701-5761). Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title IV, § 902; 18 U.S.C. 921-928). Organized Crime Control Act of 1970, as amended (P.L. 91-452, title XI, § 1102; 18 U.S.C. 841-848).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* A special study group found that automated support for Technical Services should result in increased productivity and dollar savings in several areas. Specifically, three areas were identified as having potential for increased efficiency and productivity through automated support: Alcohol and Tobacco Qualifications; Tax Returns, Claims and Reports of Operation; and Firearms and Explosives Applications. The study group recommends that Regulatory Enforcement establish a 2-year Technical Services automation support program for the design and implementation of an automated system. The program should include the design and implementation of: automated support for alcohol and tobacco qualifications; a data processing system for tax returns, claims, and reports of operation; and expanded support for firearms and explosives applications.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-9100.

**E01210-003**
*Audit of Laboratory Operations.* (AT1-07-81).
2/19/81; 83 pp.
P. R. Frey
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Law Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5601-5691). Omnibus Crime Control and Safe Streets Act of 1968 as amended (P.L. 90-351, title IV, § 902; 18 U.S.C. 922). Organized Crime Control Act of 1970 (P.L. 91-452, title XI, § 1102; 18 U.S.C. 841).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Bureau of Alcohol, Tobacco and Firearms aims to: suppress the nationwide manufacture and distribution of non taxpaid distilled spirits and tobacco through the apprehension and criminal prosecution of the violators; eliminate the availability of firearms for illegal purposes; and protect interstate and foreign commerce against interference and interruption by reducing the hazard to persons and property arising from misuse and unsafe or insecure storage of explosive materials. *Abstract:* The report identifies and discusses the need to establish criteria to evaluate and compare laboratory productivity; procedures to enable consistent accountability for laboratory samples, equipment, and supplies; and specific workload system objectives. Various areas relating to functions and activities that affect laboratory operations are discussed. These include a need for manufacturers of small cigars to submit their products for analysis before marketing and the need to revise budgetary and fund allocation control procedures.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-7219.

**E01210-004**
*Drawback Claims Relating to Manufacturers of Nonbeverage Products.* (AT1-05-81).
3/26/81; 69 pp.
P. R. Frey
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Regulatory Enforcement: Alcohol
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5131).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose is to assure accurate determination and full Federal revenue due from distilled spirits, beer and wine taxes; to assure industry compliance with the pertinent portions of the Internal Revenue Code and to detect and prevent violations by the legal liquor industry; to disclose hidden ownership, suppress commercial bribery, consumer deception, and other unfair trade practices under the Federal Alcohol Administration Act; and to gain compliance with related Federal, State, and local government requirements with respect to health and ecology. *Abstract:* The Internal Revenue Service pays about $100 million annually to manufacturers of nonbeverage products based on Bureau of Alcohol, Tobacco and Firearms approved claims. The report recommends strengthening controls over claims processing and other operating procedures. The report also discusses regulations allowing formulas to be filed within 6 months after the product is manufactured and suggests that Counsel reevaluate this provision in light of the control weaknesses caused by this lengthy time period.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-7219.

**E01210-005**
*Firearms Tracing Impact Evaluation.* (AT1-11-81).
In process
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Law Enforcement: Firearms
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351; 18 U.S.C. App. 1201-1203).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study will establish measures of effectiveness, determine the benefits to law enforcement, estimate the total cost per trace, and estimate the proportion of useful traces and identify their characteristics.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-4124.

**E01210-006**
*Revenue Protection.* (AT4-01-81).
7/1/81
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Regulatory Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5701).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* Although this study disclosed that the percentages of tax adjustments and violations were roughly equal for the various tax categories of alcohol and tobacco excise taxpayers, the bulk of the significant tax adjustments and adverse actions were in the category of those facilities paying over $1 million a year in excise taxes. Revenue protection efforts will be directed at establishments in that category. In addition, based on the findings, the regulatory effort at smaller revenue plants will include an expanded number of consumer protection phase inspections and revenue protection inspections of a "taxpayer service" nature.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-7557.

**E01210-007**
*The Impact of ATF Activities on Organized Crime.* (AT1-12-81).
In process
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Law Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5762). Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351; 18 U.S.C. App. 1201-1203).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The evaluation will address Bureau of Alcohol, Tobacco and Firearms (ATF) organized crime program elements such as strike force operations and organized crime conferences. Emphasis will be placed on the impact on organized criminal activities. The current program will be described as to ATF involvement, planning, and resource allocation. Program results will be summarized and compared with program objectives. An assessment will be made of program effectiveness and the effficiency of resource commitment. Current and projected resource requirements and shortcomings will be detailed.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-9100.

**E01210-008**
*Study of the Management and Administrative Support Components in the Bureau of Alcohol, Tobacco and Firearms.* (AT2-13-81).
In process
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Regulatory Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5701).
**Availability:** Agency

*Abstract:* A management study will be conducted of administrative and management support activities, focusing on the Office of Administration and the Office of Technical and Scientific Services, to identify and discuss means and structures leading to the optimal operating arrangements of these offices and the functions they carry out.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-9100.

**E01210-009**
*Technical Services Workload Study.* (AT3-03-81).
3/5/81; 44 pp.
David W. McMullen
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Regulatory Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5001 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The Workload Study was designed to enable Bureau of Alcohol, Tobacco and Firearms Regulatory Enforcement to determine equitable Technical Services staffing patterns for each of seven regions. The development of the Technical Services Workload Study has provided the means to apportion current authorized staffing for each regional Technical Services activity. This apportionment will be compatable with each region's workload and the level of complexity of their industry members. The study is designed to establish staffing patterns for each regional Technical Services activity that will be compatible with their related workloads and equitable for regional relationships.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-7557.

**E01210-010**
*Arson Task Force Program Evaluation.* (AT1-08-81).
2/23/81; 38 pp.
Judy O'Connor
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Law Enforcement: Explosives
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Organized Crime Control Act of 1970 (P.L. 91-452, title XI, § 1102; 84 Stat. 952; 18 U.S.C. 841-848).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program aims to assist law enforcement and fire officials in their efforts to reduce the number of arson incidents in the United States. The Bureau of Alcohol, Tobacco and Firearms (ATF) directs its efforts toward the reduction of incidents of arson-for-profit schemes through the Arson Task Force approach in 26 cities while conducting individual investigations in non-task force cities. *Abstract:* The arson enforcement program was examined to determine the characteristics associated with an effective enforcement effort. A cooperative approach undertaken by an ATF unit or units of full-time investigators supported by other law enforcement or fire service agencies and Federal or State prosecutors for the purpose of investigating and prosecuting arson cases are three times as likely to have prosecution movement than those locations without these three characteristics. Characteristics which also increase the likelihood of prosecution movement include agents working closely with insurance investigators, agents assigned full-time to arson investigations, Federal or State prosecutor support, and fire department investigators with arrest powers for ATF points of duty in cities under 250,000 population. Recommendations include discontinuing the Bureau policy of having task forces in all Organized Crime Strike Force and satellite city locations, restricting the number of task forces and concentrating agents in teams for arson investigations, and preparing strict guidelines for arson investigation in non-task force locations.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-9100.

**E01210-011**
*Audit of In-Bond Transfers.* (AT1-06-81).
3/12/81; 44 pp.
P. R. Frey
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Regulatory Enforcement: Alcohol
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Internal Revenue Code of 1954, as amended (P.L. 83-591; 26 U.S.C. 5005).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program aims: to assure eccurate determination and full Federal revenue due from distilled spirits, beer and wine taxes; to assure industry compliance with the pertinent portions of the Internal Revenue Code and to detect and prevent violations by the legal liquor industry; to disclose hidden ownership, suppress commercial bribery, consumer deception, and other unfair trade practices under the Federal Alcohol Administration Act; and to gain compliance with related Federal, State, and local government requirements with respect to health and ecology. *Abstract:* The report recommends the elimination of three domestic in-bond transfer forms. There were approximately 140,000 of these forms processed in 1980. Control over domestic transfers will be maintained by onsite inspections and audits. Losses will be reported to area supervisors when they exceed losses allowable according to regulations. Estimated annual savings amount to about $78,000. The report also recommends the establishment of specific time periods to propose assessments for taxes due on outstanding exports and recommends changes in the requirements for proving that alcohol and tobacco products have been properly exported. Recommended changes will require the export carrier to certify that the alcohol and tobacco products were exported and eliminate the need for U.S. Customs Service certification. The report also recommends that responsibility for monitoring the tax liability on domestic alcohol and tobacco used on international airline flights be transferred to the U.S. Customs Service. Currently, U.S. Customs Service has physical control over such products but refers accountability of shortages and overages to the Bureau of Alcohol, Tobacco and Firearms.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-7219.

**E01210-012**

*Contraband Cigarette Act Enforcement Impact Evaluation.* (AT1-10-81).
In process
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Law Enforcement: Tobacco
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Contraband Cigarette Act of 1978 (P.L. 95-575; 18 U.S.C. 2341).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program aims to measurably reduce the interstate trafficking in cigarettes by organized smuggling groups and to assist State enforcement and revenue agencies in their efforts to combat the illicit traffic in cigarettes and the collection of appropriate State tax revenues. *Abstract:* The evaluation will assess the impact of Bureau of Alcohol, Tobacco and Firearms (ATF) enforcement activities on State cigarette tax revenues and the results of ATF operations against violators of the Contraband Cigarette Act of 1978. Emphasis will be placed on the cost-benefits of the enforcement program and the degree to which the program's objectives were attained.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-9100.

**E01210-013**

*Procurement Staff Assistance Visit Reports Prepared by the Departmental Procurement Staff.*
Charles J. Schaefer
**OMB Funding Code/Title:** 20-0101-0-1-803 / Salaries and Expenses
**Program:** Departmental Policy and Administrative Services
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 2, 1789 (P.L. 1-6; 64 Stat. 1280; 5 U.S.C. App.); Reorganization Plan 26 of 1950. Federal Property and Administrative Services Act of 1949, as amended (P.L. 85-800; 41 U.S.C. 251 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; Regional

*Program Objectives:* The objective of the function/office reviewed is to provide procurement and contracting support services for "customer" organizations. Such service must be performed in accordance with the requirements of Office of Management and Budget Policies, the Federal Procurement Regulations, Treasury Procurement Regulations, and other applicable statutes and directives. *Abstract:* The staff recommends greater compliance with Federal and Treasury Procurement Regulations; greater use of the imprest fund for small purchases; better documentation of purchase/delivery order files; and more emphasis on the Department's socioeconomic contracting programs.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 376-0418.

**E01210-014**

*Crime Impact Program.* (AT1-02-81).
Philip J. Tortorella
**OMB Funding Code/Title:** 20-1000-0-1-751 / Salaries and Expenses
**Program:** Law Enforcement
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Organized Crime Control Act of 1970 (P.L. 91-452, title XI, § 1102; 18 U.S.C. 842-848).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program aims to assist field managers and supervisors in assessing the specific crime problems and criminals in their geographical areas of responsibility, and to devise a plan utilizing the criminal statutes and regulations enforced by Bureau of Alcohol, Tobacco and Firearms (ATF) to attack the problem and establish measurable impact and objectives. *Abstract:* Through the crime impact assessment program, ATF anticipates a further concentration of resources upon those crime problems and criminals that will have the greatest impact on reducing crime and violence. The four phases of the Crime Impact Program are: crime assessment, establishing objectives, development of impact plans, and evaluation of accomplishments.

**Agency Contact:** Bureau of Alcohol, Tobacco and Firearms. (202) 566-7845.

## FEDERAL LAW ENFORCEMENT TRAINING CENTER

**E01211-001**

*Evaluation of Four-Wheel Drive Driver Training Subprogram (Repair Incidence).* (FL2-01-81).
In process
Edward A. Shipley
**OMB Funding Code/Title:** 20-0104-0-1-751 / Salaries and Expenses
**Program:** Law Enforcement Training
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government

Subcommittee.
**Authority:** Government Employees Training Act, as amended (P.L. 89-554; 5 U.S.C. 4103).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* Four-wheel drive vehicles used in this training subprogram are subject to frequent and costly repairs. The study will attempt to ascertain the reason for these high maintenance costs and make recommendations for program changes which may reduce such costs.

**Agency Contact:** Federal Law Enforcement Training Center. (FTS) 230-2582.

## OFFICE OF REVENUE SHARING

**E01218-001**
*Security of Electronic Fund Transfers (EFT) System.* (RS4-01-81). 10/80; 20 pp.
**OMB Funding Code/Title:** 20-0107-0-1-851 / Salaries and Expenses
**Program:** Operations and Technical Assistance
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Finance. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** State and Local Fiscal Assistance Act of 1972 (P.L. 92-512, title I, § 102; 86 Stat. 919; 31 U.S.C. 1221 et seq.). Public Works Employment Act of 1976, as amended (P.L. 94-369, title II, § 202; 90 Stat. 1002; 31 U.S.C. 1221 et seq.).
**Availability:** Agency
**Geographic Relevance:** State; City; County

*Program Objectives:* The program aims to safeguard revenue sharing funds distributed by direct deposits and electronic transfers and to encourage more recipients to participate in the security aspects.
*Abstract:* An in-house Task Force established in March 1980 concluded its study of the security aspects of Electronic Fund Transfer (EFT) system of payments to approximately 67% of revenue sharing recipients. A recommendation to eliminate the EFT system was not acceptable to Office of Revenue Sharing (ORS) policy officials. The computer system is being revised to reduce the clerical time to process the EFT Forms. The revised system will require local government officials to verify the financial organization routing code and account number. The data have been sent to the local governments since inception of the ORS/EFT Program. However, the new procedures will stress the need for the local government to verify the data, thus improving the security aspects of the system. Division of responsibility in the clerical process will also improve the security aspects of the system.

**Agency Contact:** Office of Revenue Sharing. (202) 566-2431.

**E01218-002**
*Estimating Population and Income for Small Areas.* (RS4-02-81). 12/80; 247 pp.
**OMB Funding Code/Title:** 20-0107-0-1-851 / Salaries and Expenses
**Program:** Operations and Technical Assistance
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Finance. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Public Works Employment Act of 1976, as amended (P.L. 94-369, title II, § 202; 90 Stat. 1002; 31 U.S.C. 1271 et seq.). State and Local Fiscal Assistance Act of 1972 (P.L. 92-512, title I, § 102; 86 Stat. 919; 31 U.S.C. 1221)
**Availability:** National Academy Press
**Geographic Relevance:** National; City; County

*Abstract:* The objective was to study probable methodologies and come up with a usable one for use by Office of Revenue Sharing (ORS) which would reduce the error rate in estimates for small places. A panel found that the methodology used by the Bureau of the Census to produce intercensal estimates of population is generally sound. However, the methods were found to produce directionally biased estimates for some categories of governments and large random errors for other areas. The population for rapidly growing and rapidly declining areas tended to be underestimated and overestimated, respectively. Small subcounty areas (less than 2,500 population) tended to experience large random errors in the estimates. The panel presented proposals for technical modifications of estimating procedures which may improve the accuracy of estimates of large areas to some degree but knew of no feasible procedures for reducing errors for small subcounty areas. Estimates of per capita income were found to be less accurate than population estimates for small places. The panel had no recommendations for improving per capita income estimates.

**Agency Contact:** Office of Revenue Sharing. (202) 566-2431.

**E01218-003**
*The Revenue Sharing Act's 1976 Amendments: Little Effect on Improving Administration and Enforcement of Nondiscrimination Provisions.* (GGD-81-9).
10/10/80; 78 pp.
**OMB Funding Code/Title:** 20-0107-0-1-851 / Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Finance. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Public Works Employment Act of 1976, as amended (P.L. 94-369, title II, § 202; 90 Stat. 1002; 42 U.S.C. 6722). State and Local Fiscal Assistance Act of 1972, as amended (P.L. 92-512, title I, § 102; 86 Stat. 919; 31 U.S.C. 1221 et seq.).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Abstract:* GAO found that previously reported problems which hindered the Office of Revenue Sharing's (ORS's) administration of the Revenue Sharing Act's nondiscrimination provisions continue to exist despite actions to improve its operations (e.g., through complaint investigations, achieving changes in recipient governments' employment practices, and delivery of services). The Secretary of the Treasury should direct ORS to modify its compliance tracking system, implement its proposed monitoring system, prepare single document compliance agreements, and establish cooperative agreements with State and Federal agencies which have civil rights enforcement responsibilities.

**Agency Contact:** General Accounting Office (202) 275-6169.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-001, E99900-018, E99900-026, E99900-028, E99900-032, E99900-034, E99900-037, E99900-040, E99900-043, E99900-054, E99900-071, E99900-082, E99900-085.

# DEPARTMENT OF ENERGY

**E01300-001**
*Oil Savings From Greater Intertie Capacity Between the Pacific Northwest and California.* (EMD-80-100).
9/24/80; 12 pp. + 2 app. (4 pp.)
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation; 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses
**Program:** Utility Programs and Regulatory Intervention; Electric Power Regulation
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Energy Conservation and Production Act (P.L. 94-385, title II, § 204; 90 Stat. 1142; 42 U.S.C. 6804). Federal Power Act, as amended (P.L. 66-280, § 206; 49 Stat. 852; 16 U.S.C. 824e).
**Availability:** GAO
**Geographic Relevance:** State

*Program Objectives:* The program objective is to improve electrical transmission capacity. *Abstract:* GAO found that, in addition to lowering electric rates in the Pacific Northwest and California, an annual average of 4 million barrels of oil could be saved by expanding the intertie system between these areas. A little over half the oil savings would result from the sale of surplus energy from the Northwest, while slightly less than half would come from the sale of additional surplus energy from Canada. However, several issues must be addressed before expansion can occur. Uncertainty exists among some California utilities, which are parties to the proposed expansion, over whether benefits from expansion will in fact materialize. In addition, there are some institutional and legal issues which must be addressed. GAO believes that to achieve this oil savings a closely coordinated effort between industry and the Federal Government will be required. The Secretary of Energy should require the Economic Regulatory Administration (ERA) to: (1) monitor the progress of Bonneville's negotiations with California utilities to ensure all feasible agreements are reached to upgrade the d.c. line; and (2) work with Bonneville and California utilities to facilitate development of the third a.c. line. If, after a reasonable period, the above efforts are unproductive, the Secretary should seek congressional authority which would allow Western and Bonneville to provide impetus for development. In addition, the Secretary should direct Bonneville and Western to study the need for a second d.c. line and ERA to monitor these studies to assure they are conducted on a timely basis.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-002**
*Unauthorized Commitments: An Abuse of Contracting Authority in the Department of Energy.* (EMD-81-12).
12/4/80; 28 pp.
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration
**Program:** Management and Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to procure Department of Energy (DOE) services through controls. *Abstract:* Circumventing the normal procurement cycle will likely continue until the DOE successfully eliminates the causes of unauthorized commitments. There are three major reasons for unauthorized commitments: (1) DOE program officials often fail to plan procurement needs far enough in advance to utilize normal contracting procedures; (2) program officials encounter emergency program requirements and do not believe that enough time is available for normal procurement procedures; and (3) program offices fail to expeditiously review, approve, and transmit procurement requests to the procurement office. In addition, DOE Procurement Regulations do not contain the same restrictions as the Federal Procurement Regulations on ratifying improper commitments. The Secretary of Energy should take action to: (1) eliminate violations of the Antideficiency Act; (2) clearly define in DOE regulations the circumstances under which a formal ratification can be made; (3) require all program offices in DOE to effectively plan procurement actions 1 year in advance and enter them into the existing DOE planning system; (4) amend the DOE Procurement Regulations governing ratifications to make them consistent with the Federal Procurement Regulations; (5) develop a program to educate all agency personnel who are responsible for initiating procurement requests in the proper procedures for emergency procurement situations; (6) develop a procurement request tracking system within each DOE program group to ensure that requests are reviewed and approved in a timely manner; and (7) develop procedures for identifying unauthorized commitments within the Department.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-003**
*Special Care Needed in Selecting Projects for the Alternative Fuels Program.* (EMD-81-36).
12/8/80; 5 pp. + 3 app. (15 pp.)
**OMB Funding Code/Title:** 89-5180-0-2-271 / Alternative Fuels Production
**Program:** Project Development Feasibility Studies
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to assist and expedite commercial production of alternative fuels through selective grants. *Abstract:* The work performed by the Department of Energy (DOE) evaluation boards and the oversight provided by the Source Evaluation Boards was reasonably comprehensive and thorough. Evaluation criteria were appropriate and appeared to be applied consistently. However, frequent use of program policy factors such as geographic diversity heightened concern regarding the integrity of the selection process. Policy factors were assigned no priority, and DOE officials could apply any or none of them in choosing among proposals. As a result, the feasibility study projects which the Senior Review Board chose differed substantially from the rankings developed by the evaluation teams and Source Evaluation Board. The application by the Senior Review Board of the geographical diversity and technical mix factors weighed heavily in the final selection of projects and generally accounted for this difference. A need exists for policy judgments and some flexibility in the selection process. The myriad of factors which DOE considered in selecting projects indicates that it did not lose sight of the program objective. However, frequent use of policy considerations is an area requiring special care to avoid any inferences of impropriety in future project selections.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-004**
*Energy Health and Safety Issues Need a Coordinated Approach.* (EMD-80-52).
7/24/80; 28 pp. + app. (3 pp.)
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration
**Program:** Policy Analysis and System Studies
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151).
**Availability:** GAO

*Program Objectives:* The program objective is to protect against conditions amenable to reduction and environmental and work hazards, and improve health education and promotion. *Abstract:* An independent commission would be the best means to provide a centralized focus on energy health and safety issues. An independent commission would be relatively inexpensive and easy to establish, reorganize, and abolish. In addition, the disadvantages of establishing an independent commission appear to be less severe than those of the other three options. Congress should establish a President's Commission on Energy Health and Safety. It should mandate that: (1) the Commission be established as an independent body free from agency influence; (2) consist of a small number of members appointed by the President; (3) have an executive directorate, a relatively small staff, and an appropriate number of support staff; (4) expire at the end of 5 years if not renewed by Congress; (5) conduct high-level assessments and syntheses of energy health and safety issues inherent in the research, development, and regulation of energy at the Federal level; (6) report to the President and Congress on its findings, conclusions, and recommendations concerning Federal energy health and safety affairs; (7) report on actions that were taken by the appropriate agencies, based on the recommendations that the Commission made, to ensure that significant energy health and safety issues are brought to the attention of officials at the highest level of government; and (8) make recommendations for actions to the President, Congress, and appropriate Federal agencies.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-005**
*U.S. Fast Breeder Reactor Program Needs Direction.* (EMD-80-81).
9/22/80; 50 pp. + 2 app. (4 pp.)
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration; 89-0224-0-1-271 / Energy Supply, Research and Development Activities, Operating Expenses
**Program:** Policy Analysis and System Studies; Nuclear Fission
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). Atomic Energy Act of 1954, as amended (P.L. 83-703, § 1; 68 Stat. 927; 42 U.S.C. 2051-2053).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National; State

*Program Objectives:* The purpose of the program is to develop new (nuclear) energy technologies. *Abstract:* GAO believes that the current strategy of postponing the commercialization date of the Liquid Metal Fast Breeder Reactor (LMFBR) program will not necessarily enable this country to achieve its nonproliferation goals. The projections of the availability of uranium are uncertain. Unanticipated events could increase the future demand for nuclear energy and the need for an early commercialization of breeder reactors. The ultimate economics of the LMFBR program are difficult to accurately project. The LMFBR is no more or less safe than the current generation of light water reactors. The LMFBR program lacks a clear mission. The disagreement between Congress and the Administration has made planning and directing the program difficult for the Department of Energy (DOE). Recent actions by the Administration underscore its desire to kill the Clinch River project and to defer any commitment for a substitute plant. A strong LMFBR program includes constructing and operating a plant, something which has not been done. A backup technology should be available for development in case the LMFBR program fails to meet its objectives. If Congress wishes to maintain a nuclear option or if it wishes to commit nuclear power as a long-term energy source, it should require DOE to demonstrate the viability of the LMFBR technology by mandating the construction of a breeder reactor facility.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-006**
*Conduct of DOE's Gasohol Study Group: Issues and Observations.* (EMD-80-128).
9/30/80; 46 pp. + app. (3 pp.)
**OMB Funding Code/Title:** 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 89-0228-0-1-276 / Departmental Administration
**Program:** Domestic Energy Supply; Policy Analysis and System Studies
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Energy Administration Act of 1974 (P.L. 93-275, § 5; 15 U.S.C. 764). Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to enhance program review and evaluation activities and accelerate introduction of new energy sources. *Abstract:* The Department of Energy (DOE) and the Energy Research Advisory Board has not followed the requirements governing advisory committees in their operation of the Gasohol Study Group. The DOE policy regarding subgroups differed with the position of the General Services Administration and 12 other Federal departments. There was insufficient evidence to support a contention of conflicts of interest. Allegations concerning the technical quality of the report had little merit. An allegation that the report had no basis for claiming that ethylene-derived ethanol was sacrificing the oil savings advantages of ehanol was valid. Allegations concerning excessively high energy consumption and unreasonably low ethanol production potential were partially valid. The Secretary of Energy should conform DOE policy with the position of General Services Administration as to what constitutes an advisory committee under the Federal Advisory Committee Act and require that such subgroups: (1) be chartered, (2) have meetings open to public and announced in the Federal Register, (3) keep detailed minutes, and (4) make documents available for public scrutiny. The Secretary should implement a better method of selecting members to its study groups and require that it report all valid viewpoints on the issues it is addressing and the scope and methodology employed. The Secretary should review all DOE advisory committee activities and implement applicable aforementioned GAO recommendations.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-007**

*The United States Exerts Limited Influence on the International Crude Oil Spot Market.* (EMD-80-98).
8/21/80; 29 pp. + 2 app. (4 pp.)
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration
**Program:** Policy Analysis and System Studies
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 92 Stat. 577; 42 U.S.C. 7151).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The program objective is to develop plans and programs, create basic conceptual frameworks for the department, and support formulation of international energy policy. *Abstract:* The United States suspended purchases for its Strategic Petroleum Reserve in April 1979, citing the possible effects of crude oil acquisition on the volatile international spot market. In early 1979, the Department of Energy (DOE) also privately advised U.S. oil companies to restrain their crude oil spot purchases. However fearing that imports had been sharply reduced, DOE in May of that year advised companies that spot purchases might be necessary. In late 1979, DOE sold oil from the Elk Hills Naval Petroleum Reserve, accepting bids approaching the highest international spot prices. Some countries then raised their oil and gas prices citing the DOE sale as justification. Additionally, DOE programs can simultaneously encourage and discourage companies from participating in the spot market, and it can affect a company's acquisition costs variously at different times. The Crude Oil Allocation Program was used to provide supplies to small refiners which otherwise have had to compete on the spot market. Crude oil price deregulation, being phased in through September 1981, could have a two-sided effect, either by being a source of upward price pressure or by moderating demand and prices on the international spot market.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-008**

*Department of Energy Needs To Resolve Billions in Alleged Oil Pricing Violations.* (EMD-81-45).
3/31/81; 59 pp. + app.
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation
**Program:** Compliance
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Emergency Petroleum Allocation Act of 1973, as amended (P.L. 93-159, § 5; 87 Stat. 627; 15 U.S.C. 754). Crude Oil Windfall Profit Tax Act of 1980 (P.L. 96-223; 94 Stat. 229; 26 U.S.C. 4081).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Department of Energy (DOE) has alleged billions of dollars in oil pricing violations by the petroleum industry. In many cases, DOE has attempted to avoid the cost and time involved in litigating civil cases by negotiating settlements with companies. However, less than one-third of the cases had been settled as of January 1981. In addition, DOE has generally been unable to obtain restitution for parties injured by the overcharges due to the inability to identify precisely who has been injured. The Secretary of Energy should: (1) allow refunds to customers only when DOE can assure that such refunds will result in restitution to injured parties; (2) direct appropriate enforcement officials to implement special procedures to identify and make refunds to parties who have suffered injuries because of overcharges; (3) separately identify restitutional provisions in consent orders; and (4) include specific requirements for the documentation a company must provide DOE as evidence of compliance in consent orders. The Secretary of Energy should work with the Attorney General to establish guidelines for the Department of Justice's review of settlement agreements which include companies' withdrawal of civil suits against the Government and to develop appropriate language to resolve current Justice objections to nonlitigative provisions in Office of Special Counsel global settlements for inclusion in pertinent future settlements. The Director of the Office of Management and Budget should assist DOE in developing a plan for the orderly resolution of outstanding violations and litigation. The Commissioner of the Internal Revenue Service should determine the effect that successful legal challenges to DOE regulations could have on enforcement of the Windfall Profit Tax Act. The Congress should consider the reasonableness and appropriateness of DOE carrying out a plan for resolving outstanding violation and litigation cases.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01300-009**

*DOE Light Water Reactor Fuel Utilization Improvement Program.* (EMD-81-51).
3/23/81; 3 pp. + 2 app. (13 pp.)
**OMB Funding Code/Title:** 89-0226-0-1-271 / Uranium Supply and Enrichment Activities
**Program:** Uranium Resource Assessment
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Atomic Energy Act of 1954, as amended (P.L. 79-585, § 31, as amended by; P.L. 83-703, § 1; 68 Stat. 948; 42 U.S.C. 2201(v)).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Although the Department of Energy (DOE) program for light water reactor fuel utilization is still at an early stage and only limited program results are available, GAO found that: (1) the 1988 DOE goal is reasonable, since a large part of the short-term demonstration program consists of proving that existing fuels can be used longer and working on new fuel savings designs and other improvements; (2) many utilities will probably use a major DOE short-term improvement, longer burnup fuel, to accomplish their own economic objectives of minimizing power generation costs at the expense of maximizing fuel savings; (3) how extensively the commercial nuclear industry will implement fuel savings improvements is uncertain at this time; (4) a draft study assessing potential regulatory issues has concluded that there are no regulatory problems which might preclude the widespread use of the DOE short-term improvements; and (5) the program will not foreclose a future option of reprocessing light water reactor spent fuel and recycling recovered uranium and plutonium or of deploying breeder reactors. Additionally, GAO found that, although the key to the success of the program is industry implementation, it is unlikely that DOE will realize its fuel savings goals in an absolute sense if the present trend toward longer intervals between refuelings continues. The Secretary of Energy should: (1) carefully consider the prospects for industry implementation to achieve maximum fuel savings and give priority to those improvements which offer both the highest fuel savings and the best chance of implementation to achieve those savings; and (2) defer spending research and development funds on fuel saving improvements which are at best only marginally attractive with reprocessing and recycling until a final decision is made on reprocessing and recycling.

**Agency Contact:** General Accounting Office (202) 275-3678.

### E01300-010

*Electric Utilities' Concerns with the Department of Energy's Wind Energy Program.* (EMD-81-77).
4/21/81; 5 pp.
**OMB Funding Code/Title:** 89-0224-0-1-271 / Energy Supply, Research and Development Activities, Operating Expenses; 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution
**Program:** Solar Energy; Solar
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Appropriations: Interior Subcommittee. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Solar Energy Research, Development, and Demonstration Act of 1974 (P.L. 93-473, § 6; 88 Stat. 1433; 42 U.S.C. 5555). Solar Heating and Cooling Demonstration Act of 1974 (P.L. 93-409, § 2-19; 88 Stat. 1069; 42 U.S.C. 5501-5517). Federal Energy Administration Act of 1974 (P.L. 93-275, § 29; 88 Stat. 97; 15 U.S.C. 761 note). Wind Energy Systems Act of 1980 (P.L. 96-345, title I, § 110; 90 Stat. 1139; 42 U.S.C. 9201-9213).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Department of Energy's (DOE's) wind energy program is to accelerate the introduction of wind energy into production. *Abstract:* The utility industry generally agrees with DOE's basic strategy for developing wind energy. The strategy calls for researching, developing, and demonstrating a series of progressively more efficient and reliable machines, methodically studying ways to reduce costs until wind energy reaches a level competitive with conventional fuels, and then providing incentives to stimulate the use of wind energy. The utility companies surveyed are, however, concerned by the pessimistic outlook for DOE attaining its program goals, the need for more emphasis on a successful demonstration and less emphasis on complex machines, the questionable usefulness of the wind energy resource assessment portion of the program, and the need for better information dissemination on wind energy. The program goals may result in the installation of many wind machines which are not market-ready. Credibility of wind energy may be lost by pushing machines which are uneconomical, not reliable, unsuitable for utility use, and otherwise unattractive to potential buyers and users. A successful demonstration of a large wind machine would be the most important step DOE could take to advance the use of wind energy. The utilities believe that funds for the wind resource assessment could be better spent by supporting site specific wind surveys for those utilities that express interest in investigating the potential of wind energy in their respective service areas.

**Agency Contact:** General Accounting Office (202) 275-3678.

## ENERGY INFORMATION ADMINISTRATION

### E01301-001

*The Department of Energy Could Make Better Use of Existing Data To Monitor the Crude Oil Spot Market.* (EMD-80-95).
8/21/80; 4 pp. + app. (9 pp.)
**OMB Funding Code/Title:** 89-0216-0-1-276 / Energy Information Administration
**Program:** Data Information Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Energy Administration Act of 1974 (P.L. 93-275, § 52; 88 Stat. 96; 15 U.S.C. 790a).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The purpose of the program is to collect, analyze, and disseminate energy information including energy consumption, production, and international energy markets. *Abstract:* Four separate Department of Energy (DOE) systems collect valuable information for monitoring and analyzing the crude oil market, including the spot market. However, their reports are not sufficiently current; some important information is lacking concerning the linkages between contract and spot sales, prices, and other conditions relating to the spot market. The Department's most systematic and timely data on U.S. oil company involvement in the spot market is not shared because of the proprietary nature of the raw data. DOE can greatly improve the quality and timeliness of monitoring and analyses by providing for better information sharing among the offices collecting and using the information. The Secretary of Energy should assure timely sharing of data from existing formal and informal information systems between the Office of Special Counsel for Compliance and the Office of International Affairs, while providing adequate protection for that data which is proprietary. He should define the term spot market on the Transfer Pricing Report. The Secretary should require companies to identify information on linkages between contract and spot sales in the Foreign Oil Supply Agreement Report. He should use the data, in properly aggregated form, from the existing crude watch information system to meet U.S. requirements of any future International Energy Agency quick response information system.

**Agency Contact:** General Accounting Office (202) 275-3678.

### E01301-002

*Millions Wasted Trying To Develop Major Energy Information System.* (AFMD-81-40).
5/81; 46 pp. + 4 app.
**OMB Funding Code/Title:** 89-0216-0-1-276 / Energy Information Administration
**Program:** Data Information Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Energy Administration Act of 1974 (P.L. 93-275, § 52; 15 U.S.C. 790a).
**Availability:** GAO

*Program Objectives:* The Regulatory Information System was intended to collect, process, and provide financial and operating information reported by hundreds of companies–principally natural gas producers, natural gas pipelines, and electric utilities. *Abstract:* From the early 1970s through 1977, the Federal Power Commission invested millions of dollars in an unsuccessful effort to develop a large computerized system to improve Federal and State effectiveness in regulating the energy industry. After the Department of Energy (DOE) took over the system in 1977, it invested another 2 years and more money, but serious management weaknesses from the beginning kept the system from ever operating. The system failed because management deficiencies existed in all three major stages. In planning, the Federal Power Commission did not clearly define user needs or perform an adequate cost-benefit analysis of the system. In development, the Commission did not: (1) finalize reporting forms to be used by industry, (2) ensure the workability of the computer software, nor (3) define the format in which the reported data would be used. Implementation deficiencies occurred in attempting to use the system prematurely. The management deficiencies were further intensified by such disruptive influences as poor communication among system developers and intended users at Federal and State levels, lack of continuous involvement and support from top Federal management, and disruptions in both organization and personnel. The Secretary of Energy should formally document and communicate to the interested public plans for the future use of the information system. Also, the Secretary should establish procedures for reviewing the development of current and future energy information systems.

**Agency Contact:** General Accounting Office (202) 275-6222.

## ECONOMIC REGULATORY ADMINISTRATION

### E01303-001

*Economic Impact of Closing the Indian Point Nuclear Facility.* (EMD-81-13).
11/7/80; 67 pp. + app. (8 pp.)
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation
**Program:** Utility Programs and Regulatory Intervention
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Energy Conservation and Production Act (P.L. 94-385, title II, § 204; 90 Stat. 1142; 42 U.S.C. 6804).
**Availability:** GAO
**Geographic Relevance:** State

*Program Objectives:* The program objective is to assure reliability and adequacy of the nation's electric power supply. *Abstract:* GAO found that: (1) Indian Point (IP) nuclear power is generated at about one-fourth the cost of that generated by comparable oil-fired units in the Con Edison (CE) system; (2) IP units provide nearly one-third of the electric energy needed for the CE franchise area customers, but currently available non-nuclear generating capacity is sufficient to meet normal demands on the system; (3) continued reliability of service without IP will depend on the successful completion of planned generating facilities and transmission line improvements; (4) the loss of IP could increase residual oil consumption in New York by about 20 million barrels the first year with declining amounts thereafter; (5) use of high cost low-sulfur oil to generate replacement energy could cost Con Edison and Power Authority of New York customers over $600 million during the first year; (6) incremental revenue requirements for CE to cover all costs resulting from closing IP could amount to over $18 billion during the next 15 years and as much as $600 million annually for the Power Authority of New York; and (7) there are few, if any, options available to reduce oil consumtion and costs that are not already being undertaken by the utility companies and included in revenue requirements forecasts.

**Agency Contact:** General Accounting Office (202) 275-3678.

### E01303-002

*Electricity Planning–Today's Improvements Can Alter Tomorrow's Investment Decisions.* (EMD-80-112).
9/30/80; 57 pp. + 7 app. (117 pp.)
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation
**Program:** Utility Programs and Regulatory Intervention
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Energy Conservation and Production Act (P.L. 94-385, title II, § 204; 90 Stat. 1142; 42 U.S.C. 6804).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to assure continued reliability and adequacy of the Nation's electric power supply. *Abstract:* The Department of Energy (DOE) assists States and utilities in their power plans. There are serious problems in demand forecasting, assessment of feasible alternatives, and public involvement, but DOE has not taken an aggressive approach to solve these problems. Federal responsibilities relating to electric power are fragmented and involve several energy agencies. Few of the programs implemented by those agencies are specifically designed to improve electricity planning and are not coordinated through a set of common objectives, policies, or evaluation systems. The Secretary of Energy should: (1) establish a responsibility center in the Economic Regulatory Administration (ERA); (2) identify at State, Federal, and regional levels the energy, regulatory, and economic policies which are currently shaping utility policies and consider policy changes; and (3) direct the Administrator, ERA, to develop a unified electricity program that addresses supply and demand and provide timely public participation in electricity planning and prepare a plan for regulatory interventions when there are indications that the interests of power consumers or the objectives of national energy policy are not being adequately protected. The Nuclear Regulatory Commission should, before issuing permits or licenses for a nuclear facility, review the information developed by the ERA electricity program. The Secretary of Agriculture should, before making financing decisions on electrical generating facilities, review the same ERA information.

**Agency Contact:** General Accounting Office (202) 275-3678.

## FEDERAL ENERGY REGULATORY COMMISSION

### E01304-001

*Federal Energy Regulatory Commission's Hydroelectric Permitting and Licensing Efforts Are Being Hampered by Hybrid Applications and Staffing.* (EMD-81-80).
5/26/81; 7 pp.
**OMB Funding Code/Title:** 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses; 89-0219-0-1-271Energy Production, Demonstration, and Distribution
**Program:** Hydropower Regulation; Leasing and Commercialization Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Water Power Act (P.L. 66-280, § 4; 41 Stat. 1065; 16 U.S.C. 797). Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to regulate interstate aspects of the hydroelectric industry. *Abstract:* Even though the number of applications has been escalating, the Federal Energy Regulatory Commission (FERC) has been able to reduce its processing time by streamlining the methods used in issuing permits and licenses. However, GAO recently noted that the processing time is beginning to increase again. Two problem areas were identified. The first involves an increasing number of hybrid permit applications. At present, 100 hybrid cases are pending, and FERC has ruled on only one. A review of this area showed that no policy has been developed to handle these permits more expeditiously. The hybrid preliminary permit issue has presented FERC with questions which need to be resolved. The second area deals with staffing. Staffing has remained stable for the past few years while permit and license applications have increased substantially. In addition, the current budget proposals would reduce existing staff which could cause an increase in processing time. The Chairman of FERC should expeditiously develop criteria which would set forth the conditions for awarding preliminary permits under hybrid applications. Before proceeding with the proposed actions concerning staffing levels and license applications exemptions, FERC should: (1) evaluate whether increasing the exemptions will really result in fewer applications; (2) assess the number of preliminary permits which have a high probability of resulting in license applications; and (3) make an assessment of the minimum number of staff to handle the present and projected volume of preliminary permits and licenses.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01304-002**
*Guidance Needed on Use of Natural Gas Price Escalator Clauses.* (EMD-80-53).
7/25/80; 23 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation
**Program:** Utility Programs and Regulatory Intervention
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Energy Conservation and Production Act (P.L. 94-385, title II, § 204; 90 Stat. 1142; 42 U.S.C. 6804).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to establish and enforce appropriate wellhead prices for natural gas and acceptable wholesale rates. *Abstract:* The examination of the legislation by GAO disclosed that neither the Federal Energy Regulatory Commission (FERC) nor Congress clearly addressed whether price escalator clauses in existing interstate contracts can be used to obtain the maximum prices under the law. In a report to Congress, FERC stated that producers could charge the maximum lawful prices if the language in their contracts so permitted. However, no explanation was given as to what type of language in the contracts would constitute contractual authority. Similarly, the act contained no reference to price escalator clauses in existing intrastate contracts other than to discuss how they would be handled after 1984. Further, GAO found that FERC failed to assess the economic impact of the escalator clauses on natural gas consumers. The controversy over the usage of escalator clauses has led to price increases ranging from a few cents to over $2 per million British thermal units above prices charged prior to the passage of the act. The Congress should amend the Natural Gas Policy Act of 1978 to provide guidance with respect to the price escalator clause issue. The Chairman, FERC, should: (1) establish a system which should be in operation prior to the 1980-81 heating season to monitor the results of its price escalator clause decisions; (2) when appropriate, obtain clarification of congressional intent in future situations involving energy issues of national importance; and (3) conduct accurate economic impact analyses prior to making decisions and establish monitoring systems to determine if intended results are achieved.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01304-003**
*Additional Management Improvements Are Needed To Speed Case Processing at the Federal Energy Regulatory Commission.* (EMD-80-54).
7/15/80; 75 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Natural Gas Act (P.L. 75-688, § 14; 52 Stat. 828; 14 U.S.C. 717m). Federal Power Act (P.L. 66-280, § 206; 49 Stat. 852; 16 U.S.C. 824e).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to conduct adjudicatory actions against noncompliance with regulations. *Abstract:* The Federal Energy Regulatory Commission (FERC) needs to be more aggressive in expediting case processing in technical analysis, hearings, and Commission decisionmaking. Deficient applications are caused by the FERC lack of clarity in defining the required data. Delays in completing environmental impact statements are attributable to poor interagency coordination and inordinate delays in starting environmental reviews. The Congress should require administrative law judge (ALJ) performance standards and reassign the responsibility for periodic evaluation of ALJ performance. FERC should: (1) impose deadlines on applicant responses; (2) use fines and reject incomplete applications; (3) simplify and clarify applicant data requirements; (4) require environmental impact statements sooner; (5) intensify written interagency coordination agreements; (6) evaluate requests for time extensions more critically and require all parties to file statements prior to hearings; (7) process cases more strictly with rules on interlocutory appeals, impose deadlines on final FERC action, and impose a limit on the total comment period for uncontested settlements; (8) improve legal review procedures; (9) encourage the Director of the Office of Opinions and Reviews (OOR) and the Chief ALJ to meet to resolve their mutual concerns; (10) review OOR review process; (11) revise OOR policy; (12) increase managerial accountability for cases pending final action or reconsideration; (13) increase the delegation of FERC authority for noncritical case decisionmaking; (14) increase the number of staff members designated as project managers; (15) improve the present management information system; (16) increase incentives for expediting case processing and seek new legislation to impose monetary penalties; and (17) expand the use of generic rulemaking to prevent unnecessary relitigation of generic issues.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01304-004**
*Are Hydropower Permits and Licenses Being Issued Quicker Due to FERC's Streamlined Procedures?* (EMD-81-22).
10/24/80; 5 pp.
**OMB Funding Code/Title:** 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses
**Program:** Hydropower Regulation
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Water Power Act (P.L. 66-280, § 4; 41 Stat. 1065; 16 U.S.C. 797).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to issue permits for hydroelectric projects. *Abstract:* According to Federal Energy Regulatory Commission (FERC) officials, processing time for approving hydropower permits and licenses has decreased. This decrease is attributed to both the streamlined regulations and the changes in internal procedures. It now takes from 4 to 6 months to process a preliminary permit as compared to the previous time of 17 to 19 months. Licenses for small hydropower projects now take 6 to 9 months to process instead of 13 to 16 months. Currently, there are about 90 projects pending before FERC that would qualify for a license exemption. Reductions in processing time have occurred without any increases in FERC staff. As te number of preliminary permits increases and they are processed faster, the number of license applicants will also increase. Therefore, GAO believes, as recommended in it earlier report, that the Chairman of FERC should closely monitor the hydropower licensing process, and if the volume continues to increase, should request additional staff to assure that streamlining efforts will not be impeded.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01304-005**
*Natural Gas Plan Needed To Provide Greater Protection for High-Priority and Critical Uses.* (EMD-81-27).
3/23/81; 25 pp. + 4 app. (21 pp.)
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation
**Program:** Fuels Conversion
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Energy Supply and Environmental Coordination Act of 1974 (P.L. 93-319, § 2; 88 Stat. 246; 15 U.S.C. 792).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The program objective is to reduce consumption of natural gas through conversion to other fuels. *Abstract:* Some of the States reviewed for natural gas plans had no curtailment policy or controls. Some issued no curtailment guidelines for utility companies under their jurisdiction but approved end-use curtailment plans on a case-by-case basis. One State directed utilities to file curtailment plans and suggested they follow the Federal priority-of-service categories but approved the utilities' plan whether or not such priorities were followed. The other States had developed a single statewide curtailment plan that local utilities were required to adopt and follow. The final use of natural gas did not necessarily conform to the Federal prioritized system of curtailment. Federal authority to control or regulate natural gas did not extend beyond delivery to utility companies. Federal efforts to control the attachment of new customers has been jurisdictionally limited. The Secretary of Energy should take the lead and work with the Chairman of the Federal Energy Regulatory Commission to develop a plan to provide greater assurance that natural gas supplies will be available for high priority and critical uses in the mid and long terms until substitutes are developed or the transition to alternates is feasible.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01304-006**
*Department of Energy Needs To Improve Timeliness of Third Annual Reports on Title I of the Public Utility Regulatory Policies Act (PURPA).* (EMD-81-56).
4/28/81
**OMB Funding Code/Title:** 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses
**Program:** Electric Power Regulation
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Power Act (P.L. 66-280, § 206; 49 Stat. 852; 16 U.S.C. 824e).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to report Public Utility Regulatory Policies to Congress. *Abstract:* The reports on Title I of PURPA issued so far disclosed that information was 4 months old when submitted from States and nonregulated electric utilities to the Department of Energy (DOE), 10 months old when reported from DOE to the President and Congress, and 18 months old when the statutory completion dates for the consideration process for the ratemaking and regulatory standards were reported. GAO evaluated two options for making the information more timely. The first option was the use of an abbreviated interim report from States and nonregulated utilities. The second option was the advancement of the cut-off date for the information in the reports. DOE, the States, and nonregulated utilities were opposed to the idea of an interim report. GAO found that the cut-off date for information in the annual reports from States and nonregulated utilities could be advanced and not result in more cost or work to the reporting entities. The Secretary of Energy should require States and nonregulated electric utilities to submit their third annual report to DOE by December 31, 1981, with status information through November 9, 1981. Because of the limited staff available, DOE should monitor the development of the report and the staffing level to assure that the report is issued by June 30, 1982.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01304-007**
*Natural Gas Increment Pricing: A Complex Program with Uncertain Results and Impacts.* (EMD-80-96).
9/4/80; 33 pp. + app. (11 pp.)
**OMB Funding Code/Title:** 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses; 89-0216-0-1-276 / Energy Information Administration
**Program:** Gas Regulation; Data Information Services
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Natural Gas Act, as amended (P.L. 75-688, § 1; 52 Stat. 821; 15 U.S.C. 717 et seq.). Federal Energy Administration Act of 1974 (P.L. 93-275, § 52; 88 Stat. 96; 15 U.S.C. 790a).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to support (gas) information needs of the Department of Energy. *Abstract:* Problems exist which can impede the implementation of incremental pricing and preclude a meaningful evaluation of whether the program accomplishes its intended purpose. During the time regulations were being written, much of the data the Federal Energy Regulatory Commission (FERC) needed to assess the impact of different incremental pricing options were not available. This hindered FERC in making assessments of expected results of various courses of action and delayed the implementaiton of the three-tier pricing system. Data deficiencies also affected FERC action in areas involving agricultural exemptions and direct sales by interstate pipelines to industrial users. Cost information, needed to assess the administrative costs of the program and to plan procedures for evaluating the program benefits and drawbacks, is lacking. Monitoring procedures have not been established. The Chairman, FERC, should work with the Administrator, Energy Information Administration, to develop an information system that will enable FERC to: (1) make analyses whether to continue, revise, or terminate the incremental pricing program; and (2) evaluate both the positive and negative aspects of the program's operation.

**Agency Contact:** General Accounting Office (202) 275-3678.

## CONSERVATION AND RENEWABLE ENERGY

**E01306-001**
*Residential Energy Conservation Outreach Activities: A New Federal Approach Needed.* (EMD-81-8).
2/11/81; 31 pp.
**OMB Funding Code/Title:** 89-0215-0-1-272 / Energy Conservation

**Program:** Buildings and Community Systems
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Energy Conservation and Production Act, as amended (P.L. 94-385, title III, § 304; P.L. 95-91, title VII, § 709; 42 U.S.C. 6833).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective is to disseminate energy conservation information. *Abstract:* Consumers need to be aware of their energy conservation opportunities before they can act. The Department of Energy (DOE) does not have an effective outreach strategy and does not evaluate its outreach activities to determine their impact on consumer conservation. It cannot demonstrate how its outreach programs complement the outreach programs being provided by others. The four major DOE outreach efforts have not been integrated into a cohesive program strategy. DOE has devoted inadequate resources to evaluation. In limited cases where evaluations had been performed, either the procedures were questionable or the results were not applied. The Energy Extension Service (EES) does not effectively coordinate Government outreach activities and is carrying out programs similar to ones previously funded. The Secretary of Energy should develop and implement an integrated residential energy conservation outreach strategy which has as its centerpiece encouraging residential consumers to obtain onsite energy audits. DOE should give priority to encouraging consumers to participate in Residential Conservation Service (RCS) and, for those not covered by the RCS program, to obtain an onsite audit through other means. DOE regional representatives will need to review residential outreach activities being proposed under the State Energy Conservation (SEC) program and the EES grants to assure that outreach programs and activities receiving Federal financial assistance are consistent with the newly established focus of residential outreach. DOE should assure that the EES is carried out as envisioned by Congress. DOE should evaluate, on a regular basis, the results of this strategy, to determine the need for additional programs or authority to achieve energy conservation opportunities in the residential sector. The Secretary should evaluate the organizational status of the EES program and should consider the organizational status provided EES in its original legislation.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01306-002**
*The Department of Energy Should Provide Leadership To Assure Near-Term Gasoline Conservation Opportunities Are Realized.* (EMD-81-52).
4/13/81; 25 pp.
**OMB Funding Code/Title:** 89-0215-0-1-272 / Energy Conservation
**Program:** Transportation
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163; 89 Stat. 874; 42 U.S.C. 6201 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to reduce transportation's nearly complete dependence on petroleum. *Abstract:* The Department of Energy (DOE) programs designed to encourage near-term gasoline conservation savings lack overall direction and focus and, while they may individually address appropriate conservation opportunities, together they are not part of any overall strategy. This lack of direction and focus is evidenced by: (1) the DOE programs not supporting the goals DOE has set for near-term gasoline conservation savings; (2) inconsistency between the DOE statements regarding the importance of such savings and the low priority DOE has assigned to the area; and (3) the failure of DOE to perform adequate program evaluations. The Secretary of Energy should systematically assess the DOE role in facilitating and supplementing private sector near-term gasoline conservation efforts. The results of assessment should then be used to create a strategy to guide program development, implementation, and evaluation. In developing the strategy, the Secretary should consider programs and activities carried out by all DOE components having responsibility for near-term gasoline conservation. The strategy should also consider and build upon near-term gasoline conservation efforts of the private sector and other Federal agencies.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01306-003**
*The Energy Conservation Program for Schools and Hospitals Can Be More Effective.* (EMD-81-47).
3/23/81; 21 pp. + 5 app. (11 pp.)
**OMB Funding Code/Title:** 89-0215-0-1-272 / Energy Conservation
**Program:** State and Local
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163, as amended by; P.L. 95-619, title III, § 302; 92 Stat. 3239; 42 U.S.C. 6371).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to assist schools and hospitals to conserve energy. *Abstract:* As currently structured, the Schools and Hospitals Program is not an effective use of Federal funds when compared to other Department of Energy (DOE) conservation programs. It is among the highest in cost but among the lowest in yielding energy savings. The focus of the Program should be directed toward providing more energy audits. However, the funding for phase I energy audits has been used, and the remaining funds are going into the less cost-effective phase II measures of the Program. The Program could be more effective if its assistance were more closely matched to the needs of the institutions it serves. The ability of DOE to evaluate the results of the Program is severely limited by the lack of program performance data. DOE management of the program has also been hampered by the lack of a firm staff and organization. Congress should adjust the Program to provide for additional energy audits so that they are available to all institutions which want and could benefit from them. The Secretary of Energy should: (1) provide information to Congress on how many institutions could benefit from energy audits and how much funding will be required to provide them; (2) provide Congress the results of the DOE ongoing study of alternatives to the 50% cost-sharing arrangement for phase II grants; (3) assess the Schools and Hospitals Program on a continuous basis; and (4) promptly fill key program positions on a permanent basis.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01306-004**
*Delays and Uncertain Energy Savings in Programs To Promote State Energy Conservation.* (EMD-80-97).
9/2/80; 54 pp. + 7 app. (15 pp.)
**OMB Funding Code/Title:** 89-0215-0-1-272 / Energy Conservation
**Program:** State and Local
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163, title III, § 362; P.L. 95-619; 89 Stat. 933; 42 U.S.C. 6322).

**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective is to assist states in reducing energy consumption in buildings. *Abstract:* The goal of the State Energy Conservation Program (SECP) is to reduce the energy consumption of each State by about 5% by 1980. However, the program has been hampered by long delays in enacting required State legislation, slippages in milestone dates, and reductions in scope in many State program measures. Although reported energy savings for 1978 were 13% of the goal, GAO did not believe that the goal would be attained by 1980. It believed that the reported savings were overstated and not a valid measure of the actual savings. Deficiencies were identified in the financial and program reporting systems used in the SECP which must be corrected before the States and Department of Energy (DOE) can effectively monitor and manage the program. The Secretary of DOE should: reassess the compliance determinations for those States considered to be in compliance with the mandatory SECP requirements, especially mandatory thermal and lighting standards. In cooperation with the States, the Secretary should reevaluate both mandatory and optional program measures in order to: (1) determine if changes and improvements are needed in their scope to make them attainable, (2) establish program measure goals and milestones that are realistic and attainable, and (3) revise State plans and goals accordingly. The Secretary should provide specific guidance and technical assistance needed by the States to estimate and measure both projected future and actual savings as a result of the program. Based on the reevaluation of the scope and progress of State plans and program measures recommended above, the Secretary should work with the States to revise their energy savings goals. Further, the Secretary should assure that the States implement the DOE monitoring system when approved by the Office of Management and Budget. Finally, the Secretary should review with the States the Federal requirements concerning the use of Federal funds, focusing on letter of credit procedures.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01306-005**
*Energy Conservation: An Expanding Program Needing More Direction.* (EMD-80-82).
7/24/80; 4 pp. + 3 app. (15 pp.)
**OMB Funding Code/Title:** 89-0215-0-1-272 / Energy Conservation
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163; 89 Stat. 874; 42 U.S.C. 6201 et seq.). Energy Conservation and Production Act (P.L. 94-385, title II, § 201; 90 Stat. 1142; 42 U.S.C. 6801 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to manage energy conservation programs. *Abstract:* The establishment of energy conservation goals and the development of a comprehensive plan is urgently needed for the Department of Energy (DOE) to provide the leadership required to move the Nation toward using energy more efficiently. Although the Department has indicated its agreement with previous GAO recommendations, the Nation still has no clear conservation goals or a comprehensive plan to meet those goals. The lack of such goals and a plan to meet them continues to convey the impression that the Federal Government is taking a leisurely approach to promoting conservation. The development of a comprehensive plan based on long-term goals would send a signal to the public that the Federal Government is seriously committed to energy conservation and that Federal conservation efforts are a part of a well thought-out cohesive national strategy rather than random activities. The Secretary of Energy should use the National Energy Plan III process to develop a long-range national energy policy to provide a framework for the subsequent development of energy conservation goals; establish conservation goals which articulate conservation's contribution in the near, mid, and long-term toward satisfying domestic energy needs, reducing the level of oil imports, and providing for the incremental transition to renewable energy resources; develop a comprehensive national conservation plan which lays out the specific Federal actions required to achieve conservation goals and established milestones, and a system for monitoring progress toward meeting those goals; and spell out the leadership role of DOE for coordinating the actions of other Federal agencies and ensuring the success of the plan. In addition, the Secretary should consider establishing a Domestic Policy Review for energy conservation in order to establish overall goals and develop a meaningful plan.

**Agency Contact:** General Accounting Office (202) 275-3678.

## ENVIRONMENTAL PROTECTION, SAFETY, AND EMERGENCY PREPAREDNESS

**E01307-002**
*Using Elk Hills and Alaskan North Slops Oil To Supply the Strategic Petroleum Reserve.* (EMD-81-04).
10/21/80; 3 pp. + 2 app. (17 pp.)
**OMB Funding Code/Title:** 89-0218-0-1-274 / Strategic Petroleum Reserve
**Program:** Petroleum Acquisition and Transportation
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163, title I, § 154; 89 Stat. 882; 42 U.S.C. 6234). Energy Security Act (P.L. 96-294; 94 Stat. 611; 42 U.S.C. 8701 et seq.).
**Availability:** GAO
**Geographic Relevance:** State

*Program Objectives:* The objective is to create an effective stockpile of petroleum in the United States. *Abstract:* The Energy Security Act requires the resumption of filling the Strategic Petroleum Reserve (SPR) at an average rate of at least 100,000 barrels a day (bbl/d) for fiscal year 1981 and succeeding years. The Department of Energy (DOE) has taken action to fill the Act's minimum oil fill requirements by soliciting 100,000 bbl/d of oil for the SPR in exchange for Elk Hills oil. This is an assured, high quality source of oil that may adversely affect the small and independent refiners in California. Recently, DOE included a specification in an exchange solicitation which would allow suppliers of Alaskan North Slope oil to respond. However, DOE officials would prefer to store higher quality oil, if possible. DOE has not completed its analysis of oil supply options for the SPR and has not demonstrated that exchange of Elk Hills oil is the most effective means of meeting the minimum requirements of the Act. The current Elk Hills exchange limits potential offerors to those willing to acquire Elk Hills oil and having access to a guaranteed source of crude oil for exchange. The Secretary of Energy should issue an open solicitation for oil for the SPR, which will encourage the availability of a wide range of sources including Elk Hills and the Alaskan North Slope oil, in order to select those sources which most nearly meet the Government's objectives.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01307-003**
*Status of Strategic Petroleum Reserve Activities.* (EMD-80-127).
9/23/80; 3 pp. + 2 app. (9 pp.)
**OMB Funding Code/Title:** 89-0218-0-1-274 / Strategic Petroleum Reserve

**Program:** Petroleum Acquisition and Transportation
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163, title I, § 154; 89 Stat. 882; 42 U.S.C. 6234). Energy Security Act (P.L. 96-294; 94 Stat. 611; 42 U.S.C. 8701 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to create an effective stockpile of petroleum in the United States. *Abstract:* Since the effective date of the Act, the Administration has taken several steps to resume filling the Strategic Petroleum Reserve (SPR) and to amend the entitlements program. The Economic Regulatory Administration (ERA) issued notice of a proposed amendment to the current mandatory petroleum allocation regulations which would authorize the Department of Energy (DOE) to require certain refiners to provide oil for the SPR. The Defense Fuel Supply Center issued a solicitation for a competitive exchange of up to 100,000 barrels per day of Naval Petroleum Reserve (NPR) oil for an equal amount of oil delivered to the SPR. ERA issued the required amendment to the entitlements program effective August 29, 1980. DOE reached an agreement with a refining company to deliver up to 750,000 barrels of oil to the SPR in exchange for releasing the company from its current contract to buy NPR oil.

**Agency Contact:** General Accounting Office (202) 275-3678.

## OFFICE OF ENERGY RESEARCH

**E01308-001**
*Solar Energy Research Institute and Regional Solar Energy Centers: Impediments to Their Effective Use.* (EMD-80-106).
8/18/80; 33 pp. + app.
**OMB Funding Code/Title:** 89-0224-0-1-271 / Energy Supply, Research and Development Activities, Operating Expenses
**Program:** Solar Energy
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Solar Energy Research, Development, and Demonstration Act of 1974 (P.L. 93-473, § 6; 88 Stat. 1433; 42 U.S.C. 5555).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to research, develop, and demonstrate solar technology. *Abstract:* The Department of Energy (DOE) has failed to assign to the Solar Energy Research Institute and the Regional Centers the responsibilities necessary to achieve their lead roles, and there have been conflicts between the Institute and the Centers over responsibilities for commercialization efforts. The Secretary of Energy should take actions to ensure that the Institute and the Regional Centers are effectively integrated into the Federal solar program. At a minimum, the Secretary should use the Institute and Regional Centers as its lead institutions for solar energy development and commercialization, as intended. As part of this action, the Secretary should assign tasks and responsibilities to these entities that are consistent with their lead institution roles. Particular attention should be given to the leadership role in solar commercialization in view of the confusion which now exists. The Secretary should improve the planning process for developing the Institute's and the Regional Centers' activities. Improving the process should entail the development of more timely and clear guidance for these organizations which would permit the development of plans by the Institute and Regional Centers which meet established schedules and the needs of DOE. Some flexibility should be incorporated into the planning process to permit the Regional Centers to undertake activities to address specific regional solar commercialization needs. The Secretary should also ensure that multiyear plans are satisfactorily developed this year to provide needed stability to the Institute and the Regional Centers. Finally, the Secretary should monitor the effectiveness of the Department's reorganization of its solar program with regard to integrating the Institute and the Regional Centers into the Federal solar program and using them as lead institutions.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01308-002**
*Department of Energy's Safety and Health Program for Enrichment Plant Workers Is Not Adequately Implemented.* (EMD-80-78).
7/11/80; 33 pp. + app. (4 pp.)
**OMB Funding Code/Title:** 89-0226-0-1-271 / Uranium Supply and Enrichment Activities
**Program:** Uranium Enrichment Activities
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Atomic Energy Act of 1954, as amended (P.L. 83-703, § 1; 42 U.S.C. 2201(v)). Occupational Safety and Health Act of 1970 (P.L. 91-596, § 2; 84 Stat. 1590; 29 U.S.C. 651 et seq.).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective is to maintain health and safety programs for three uranium enrichment activities. *Abstract:* Physical inspections of conditions at each of three uranium enrichment plants are required annually, but the Department of Energy (DOE) has conducted only five inspections at the plants in the past 4 years. Appraisals have not been conducted as often as necessary and have failed to focus on major problem areas. Employees are encouraged to seek resolution of complaints with the operating contractor. Complaints that are not resolved at that level are filed with the Operations Office. In many cases, DOE delegated complete responsibility for handling complaints it received to the contractors. Thus the employee is faced with the same situation for which he previously sought resolution. The Operations Office is not following up on changes recommended as a result of occupational safety and health complaints from employees at enrichment plants. Staff shortages appear to have contributed to the inability to meet safety and health program objectives. Because contractors have no immediate incentive to improve health and safety conditions, the ability of DOE to enforce safety and health standards is handicapped. Its primary enforcement power is the threat of nonrenewal or cancellation of the contract with the operators. The Operations Office's dual responsibilities of production and safety and health limit its ability to administer a safety and health program independently and objectively. Congress should authorize the Secretary of Energy to institute a program of nonreimbursable fines and penalties for safety and health violations. The Secretary of Energy should: make sure that plant inspections and appraisals are performed as required and that all employees' complaints are investigated and followed up by the Oak Ridge Operations Office. Further, the Secretary should provide greater independence and objectivity in the Oak Ridge Operations Office Safety and Health Program through an organizational change to provide insulation between safety and health concerns and production goals and objectives.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01308-003**
*Management Problems Impede Success of DOE's Solar Energy Projects.* (EMD-81-10).
12/22/80; 50 pp. + 4 app. (17 pp.)

**OMB Funding Code/Title:** 89-0224-0-1-271 / Energy Supply, Research and Development Activities, Operating Expenses
**Program:** Solar Energy
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Solar Energy Research, Development, and Demonstration Act of 1974 (P.L. 93-473, § 6; 88 Stat. 1433; 42 U.S.C. 5555).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to manage the projects used to research and develop and improve energy technologies. *Abstract:* Solar energy projects are continuing to experience cost increases, schedule slippages, and scope reductions despite steps taken by the Department of Energy (DOE) to improve Research and Development (R&D) project management. More complete implementation of the DOE management initiatives, as well as strengthened controls over solar energy R&D project selection and administration, are needed to improve project success. Effective project administration has been hampered by weak DOE contractor monitoring and delays caused by the DOE approach to project funding. Secretary of Energy should direct the solar program office to: (1) expeditiously develop, finalize, and implement multiyear program plans for the overall solar program and each solar technology; (2) justify prospective solar projects in terms of their specific potential contribution to achieving the goals set forth in the multiyear plans; and (3) comply more strictly with the DOE unsolicited proposal regulations during the selection and approval of solar projects. To enhance solar energy R&D project management and improve the performance of projects in achieving their costs, schedule, and scope objectives, the Secretary should direct the program office to more effectively implement the project management improvement initiatives that are required to be instituted DOE-wide. The solar energy program office should be directed to: (1) make sure that decentralized project management is carried out in the most complete and effective manner; (2) strive for more timely and complete implementation of the DOE project management system for those projects formally subject to its provisions; (3) explore opportunities for expanding the application of the system to solar projects on which formal application has not already been made; and (4) study the current and potential status of the automated contractor reporting system's application in the solar program. The Secretary should direct the solar program office to reemphasize the need for effective project monitoring and consider expanding the use of long-term, multiyear funding commitments for solar projects, providing for periodic reexaminations to verify each project's merits.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01308-004**
*Full Development of the Potential of the Ocean Thermal Energy Conversion Program May Be Impeded.* (EMD-81-62).
4/10/81; 4 pp. + app. (16 pp.)
**OMB Funding Code/Title:** 89-0224-0-1-271 / Energy Supply Research and Development Activities, Operating Expenses
**Program:** Solar Energy
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Solar Energy Research, Development, and Demonstration Act of 1974 (P.L. 93-473, § 6; 88 Stat. 1433; 42 U.S.C. 5555). Ocean Thermal Conversion Research, Development, and Demonstration Act (P.L. 96-310; 94 Stat. 941; 42 U.S.C. 9001-9009).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective is to develop new energy technologies. *Abstract:* The Department of Energy (DOE) altered its program approach from researching and developing various possible Ocean Thermal Energy Conversion (OTEC) options to emphasizing development of the most technically advanced systems. A comprehensive plan, currently being developed for submission to Congress, is primarily directed toward accomplishing the specific interim program goals through the year 1999 as detailed in applicable legislation. GAO is concerned that the plan may not adequately address the full impact of the change in program approach on the development of the OTEC potential to the United States. Current DOE efforts emphasize near-term projects directed toward deployment of pilot plants by 1986. With the shift in program approach, DOE is emphasizing the development of the floating-moored plant concept using the closed-cycle system. Also, DOE has reduced its efforts on other OTEC alternatives, which could result in possible harm to the overall goal of gaining significant amounts of energy from OTEC if the floating-moored plant concept is found not to be easily adapted to other locations or applications. While the GAO report was in final preparation, the Administration revised its budget request for fiscal year 1982 to include no funds for the program. DOE justified this proposed program elimination on the basis that OTEC technology has matured sufficiently so that further development can be left to the private sector. This may work for the proposed closed-cycle pilot plant, but alternatives still in the research phase are not likely to receive support from private firms. The Secretary of Energy should address: (1) the DOE strategy for providing or obtaining a definitive worldwide OTEC resource assessment and a corresponding detailed market survey for potential OTEC products, and (2) the recently proposed program elimination and its impact on the development of the OTEC full potential. The plan should address the implications of the DOE shift of emphasis toward pursuing interim program goals including its apparent emphasis on the floating-moored plant concept. Alternate strategies and resources needed for reaching the full potential of OTEC should also be addressed.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01308-005**
*The Department of Energy's Water-Cooled Breeder Program: Should It Continue?* (EMD-81-46).
3/25/81; 37 pp. + 5 app. (11 pp.)
**OMB Funding Code/Title:** 89-0224-0-1-271 / Energy Supply, Research and Development Activities, Operating Expenses
**Program:** Nuclear Fission
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Atomic Energy Act of 1954, as amended (P.L. 83-703, § 1; 42 U.S.C. 2051-2053).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to research, develop, and demonstrate the capability to "breed" nuclear fuel. *Abstract:* GAO believes that the water-cooled breeder program should continue. However, the Department of Energy (DOE) should move forward now to prove that the water-cooled breeder does breed rather than pursuing other, secondary objectives which will substantially add to the cost and time required to complete the project. Day-to-day management control is effective but changes could be made to long-term planning efforts. Long-term cost and schedule estimates to allow for more accountability for achieving critical steps in the development process need to be developed. DOE should transfer responsibility for the program to the division responsible for developing other commercial reactor systems. The issues identified by GAO which need to be resolved before the water-cooled breeder can become commercially viable are the: (1) future role of nuclear power in meeting the energy needs of the Nation; (2) potential role of the water-cooled breeder versus other breeder technologies; (3) apparent lack of substantial electric utility and nuclear vendor interest; (4) need to develop a thorium fuel cycle capability; and (5) need for nuclear fuel reprocessing. The Secretary of Energy should: (1) discontinue reactor operation at Shippingport by January 1982 and initiate the proof-of-breeding experiment at that time; (2) establish fixed milestones and cost projections for all major activities so that the performance of the program can be better measured, accountability over achieving critical steps in the development process can be better established, and congressional oversight over program progress can be improved; and (3) transfer responsibility for any further development of the water-cooled breeder to the Deputy Assistant Secretary for Nuclear Reactor Programs if such development is warranted.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01308-006**

*Small Business Participation in the Department of Energy's Solar Energy Programs.* (EMD-80-119).
9/29/80; 11 pp. + 4 app. (5 pp.)
**OMB Funding Code/Title:** 89-0224-0-1-271 / Energy Supply, Research and Development Activities, Operating Expenses
**Program:** Solar Energy
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Solar Energy Research, Development, and Demonstration Act of 1974 (P.L. 93-473, § 6; 88 Stat. 1433; 42 U.S.C. 5555). Small Business Act (P.L. 85-536; 72 Stat. 395; 15 U.S.C. 644).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to consider participation of small businesses in awarding contracts for solar development. *Abstract:* The Department of Energy (DOE) estimates the small businesses' share of solar program funding for fiscal year 1980 to be about 14.5%. Direct funding of small businesses for carrying out Federal programs has been relatively low, but small businesses have been much more involved in the solar energy programs by becoming subcontractors to those organizations directly funded by DOE. Although DOE-wide goals have been established, solar-wide goals have not. Some individual solar energy program managers, however, have established goals for their respective programs. The inclusion of small businesses in these programs requires close monitoring, but GAO found that the DOE Integrated Procurement Management Information System (IPMIS) was not delivering adequate information on small businesses. DOE has two programs which are intended to encourage innovations by small businesses, but neither was designed especially for encouraging solar-related ideas, and both are relatively small. However, individual solar program managers have used various funding approaches to encourage innovativeness by small businesses within their respective programs. The prior work experience of 14 key DOE officials associated with the solar energy programs indicated only limited small business experience. In addition, none had received any apparent training aimed at understanding the difficulties that small businesses face. The Secretary of Energy should: (1) direct that goals be established for using small businesses in the solar energy programs, as a whole, and for individual solar energy programs, and that such goals be considered in formulating the DOE overall procurement goals for small businesses; (2) give priority attention to correcting existing problems surrounding the use of the IPMIS and to monitoring the continuing development of the system to ensure adherence to the present schedule for incorporating summary data on subcontracts; and (3) emphasize the need for solar program officials to obtain training to become more sensitive and aware of small business problems.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01308-007**

*Concern over Efforts To Put in Place a Permanent Facility for Solar Energy Research Institute.* (EMD-81-68).
4/27/81; 12 pp.
**OMB Funding Code/Title:** 89-0225-0-1-271 / Energy Supply, Research and Development Activities, Plant and Capital Equipment
**Program:** Solar Energy
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Solar Energy Research, Development, and Demonstration Act of 1974 (P.L. 93-473, § 6; 88 Stat. 1433; 42 U.S.C. 5555).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective is to provide research and development technical facilities for solar energy development. *Abstract:* GAO found that about $3 million has been spent over a 2-year period on designing the Solar Energy Research Institute (SERI) facility without the benefit of a clearly defined role for SERI in the national solar program or long-range requirements for the use of the SERI facility. DOE took needed actions to defer design work on the permanent facility pending its reassessment of the role and mission of SERI and a determination of the size and cost of the project. These actions should help ensure that DOE puts in place a facility which meets its needs. However, there are two matters which need immediate attention. First, the future design efforts may not take into consideration, to the extent practicable, the requirements for the use of the facility over its estimated life. Second, its associated support facilities should not proceed without adequate justification. The Secretary of Energy should direct that further efforts aimed at putting such a facility in place are not undertaken, with the exception of the experiment test area and support facilities, until the role of SERI in the national solar program is clearly defined and the best information available is considered in identifying the long-range requirements for the use of that facility over its estimated life. In addition, the Secretary should: (1) monitor the Office of Field Operations and International Programs' assessment of the role and mission of SERI to ensure that it is done in a timely manner and results in a clear definition of the role of SERI; (2) identify, to the extent practicable, the research, development, and demonstration and administrative requirements for the facility over its estimated useful life and incorporate those requirements in a long-range plan for the facility's use; (3) defer related design and construction until such efforts are justified; and (4) give priority to ensuring that this justification is prepared and approved in a timely manner.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E01308-008**

*Concerns over the Department of Energy's Program and Organization for Developing and Promoting the Use of Alcohol Fuels.* (EMD-80-88).
7/22/80; 13 pp.
**OMB Funding Code/Title:** 89-0224-0-1-271 / Energy Supply, Research and Development Activities, Operating Expenses
**Program:** Solar Energy
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Solar Energy Research, Development, and Demonstration Act of 1974 (P.L. 93-473, § 6; 88 Stat. 1433; 42 U.S.C. 5555). Energy Security Act (P.L. 92-294; 94 Stat. 611; 42 U.S.C. 8701 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives are to research, develop and demonstrate alcohol fuels. *Abstract:* The Department of Energy (DOE) has not developed a comprehensive program for alcohol fuels. The effectiveness of the recently created DOE Office of Alcohol Fuels may be impaired due to limitations on its span of authority and responsibility and, relatedly, on the level to which the Office reports. While ethanol is currently being produced, the potential of methane from coal is not being considered by this Office. The technology to produce both fuels is available. Both fuels can have a significant role in resolving the Nation's liquid fuels shortage. The Secretary, DOE, should establish a comprehensive and balanced program for alcohol fuels and develop a definitive program plan setting forth appropriate commercialization goals, milestones, and strategies for both ethanol and methanol. He should also ensure that from an organizational standpoint, methanol from coal is brought into the mainstream of those activities aimed at promoting the development and use of alochol fuels. This can be accomplished by establishing an integrating mechanism, such as a standing committee chaired by the director of the Office of Alcohol Fuels and assigned responsibility for coordinating those alcohol fuels activities that currently do not come within the purview of that Office. Regardless of the integrating mechanism used, the Office should be required to report directly to the Secretary or the Under Secretary of DOE.

**Agency Contact:** General Accounting Office (202) 275-3678.

## FOSSIL ENERGY

### E01317-001

*Oil and Natural Gas from Alaska, Canada, and Mexico: Only Limited Help for U.S.* (EMD-80-72).
9/11/80; 85 pp.
**OMB Funding Code/Title:** 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution
**Program:** Domestic Energy Supply
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Energy Administration Act of 1974 (P.L. 93-275, § 5; 88 Stat. 98; 15 U.S.C. 764).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* Supplemental gas from Canada will not significantly help meet U.S. demand and may eventually be cut off because Canada is committed to energy self-reliance and will make every effort to use or reserve its oil and gas for internal use. Canadian oil and gas will be subject to contracts of 6 years or less and will be priced at or above world levels. Mexico will probably be one of the primary sources of oil before the year 2000. The Mexican government has indicated a preference for a conservative production policy based on the perceived ability of the Mexican economy to absorb oil and gas revenues without causing excessive inflation. Also, the contract between the government owned petroleum monopoly and six U.S. gas companies requires the construction of new pipeline facilities if increased import quantity is to be negotiated. U.S. policy makers should give careful consideration to the domestic energy policies of Mexico and Canada. Concentrated effort should be made to increase domestic production, including the development of synthetic fuels and unconventional oil and gas resources. The United States also has to conserve, and to utilize as efficiently as possible, its domestic supplies in order to get through the 1980s and 1990s. The decline in domestic production cannot be offset by synfuels development during the 1980s and 1990s because of lead times and other constraints, but uncoventional gas appears to offer more promise, because several technologies are already operational on a commercial basis.

**Agency Contact:** General Accounting Office (202) 275-3678.

### E01317-002

*Liquefying Coal for Future Energy Needs.* (EMD-80-84).
8/12/80; 33 pp.
**OMB Funding Code/Title:** 89-0213-0-1-271 / Fossil Energy Research and Development
**Program:** Coal
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program accelerates the development of environmentally acceptable technologies for the conversion of coal to fuel. *Abstract:* Because the basic technology for all four direct liquefaction processes is similar, the sharing of information and experience could benefit the development of each of the processes. If the plants operate successfully and information is shared, a commercial plant using any of the four processes could be constructed. Further research and development in direct liquefaction processes is needed. It is unlikely that any commercial direct liquefaction plant will be operating in the 1980s. The bulk of the production is likely to come from indirect liquefaction processes, which are commercially available. Successful operations in larger-scale plants are needed to reduce technical, health, and environmental uncertainty before commercialization is viable. Potential problems of direct liquefaction, such as disposal of hazardous wastes and carcinogenic and toxic material, may also apply to the indirect processes. It is too early to tell how the incentives of the Energy Security Act will affect coal liquefaction. Even though indirect processes are technically proven, the Department of Energy has done little to promote their commercialization, because they are less efficient than the direct processes under development; they are more costly than the direct processes; and the commercially available gasifiers needed for the indirect processes can only operate on certain coals. Private industry, however, is willing to accept the shortcomings and, if given financial assistance, is ready to build commercial-size indirect plants.

**Agency Contact:** General Accounting Office (202) 275-3678.

### E01317-003

*Controlling Federal Costs for Coal Liquefaction Program Hinges on Management and Contracting Improvements.* (PSAD-81-19).
2/4/81; 78 pp.
**OMB Funding Code/Title:** 89-0214-0-1-271 / Fossil Energy Construction
**Program:** Coal
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The review involved looking into the management of coal liquefaction processes being developed by the Department of Energy (DOE) and private industry with emphasis on two pilot plants–H-Coal and Exxon Donor Solvent. A review of the two pilot projects revealed inadequacies in DOE contracting practices and a failure by DOE to plan, manage, and monitor. On one of the projects, DOE contractual agreements with prime contractors were made before the design scheme for the plant was complete. Problems were experienced in the construction of this plant due to poor judgment and lack of management over the project. The initial agreements lacked sufficient investments from private sponsors. DOE staffing was inadequate to make timely decisions. The Secretary of DOE should: (1) assure that projects are properly planned and designed sufficiently before they are started to avoid disruptions and to hold design changes to a minimum; (2) provide adequate DOE support staff to monitor the various phases of its projects and to assure that management tasks, such as property control, inventories, and subcontracting, assigned to private industry, are done within regulations and with adequate management controls; (3) establish a format for existing monthly project reports (prepared by contractors) to provide data needed by DOE to effectively monitor the projects; and (4) encourage the use of fixed-price contracts when it becomes practical for the contractors to define their remaining efforts and quantities required. The Secretary should obtain a more equitable cost sharing commitment from private sponsors for all phases of energy projects to assure they share in the risks and fully apply their expertise toward assuring sound management, including adequate controls over cost and schedule. The Secretary should also provide to Congress an assessment of the effect of escalating costs of the solvent-refined coal plants and the risks involved in scaling up.

**Agency Contact:** General Accounting Office (202) 275-3506.

## POWER ADMINISTRATION

### E01321-001

*Federal Power Marketing Agencies Could Do More in Conservation and Renewable Resource Areas.* (EMD-80-85).
7/8/80; 2 pp.
**OMB Funding Code/Title:** 89-4045-0-3-271 / Bonneville Power Administration Fund; 89-5068-0-2-271 / Construction, Rehabilitation, Operation and Maintenance, Western Area Power Administration
**Program:** Operation and Maintenance; Systems Operation and Maintenance
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Bonneville Project Act, as amended (P.L. 75-329; 50 Stat. 720; 16 U.S.C. 832 et seq.). Flood Control Act of 1944 (P.L. 78-534, § 5; 58 Stat. 890; 16 U.S.C. 825s).
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* Legislation is far along in assigning the Bonneville Power Administration (BPA) additional authority in conservation and renewable resources. A recent report has shown that the Pacific Northwest has considerable potential for conservation savings and development of renewable resources. BPA is seen as a major force in achieving regional potential. With the support of the Department of Energy for an expanded role of BPA, it would seem logical that the Western Area Power Administration (WAPA) and other power marketing agencies should also be assigned expanded leadership roles. However, none of these agencies have received similar legislative attention aimed at gaining additional authority. Although the agencies are smaller than BPA, GAO believes they could play a significant role in achieving conservation savings and demonstrating and developing renewable resources. The Secretary of the Department of Energy should seek to expand the role for WAPA programs. He should consider the use of the other power marketing agencies for carrying out these programs in their respective regions.

**Agency Contact:** General Accounting Office (202) 275-3678.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-003, E99900-004, E99900-016, E99900-028, E99900-035, E99900-043, E99900-044, E99900-045, E99900-049, E99900-050, E99900-051, E99900-055, E99900-056, E99900-057, E99900-058, E99900-059, E99900-060, E99900-069, E99900-070, E99900-072, E99900-073, E99900-074, E99900-076, E99900-077, E99900-078, E99900-081, E99900-083, E99900-085, E99900-086.

# DEPARTMENT OF EDUCATION

## INSPECTOR GENERAL

**E01402-001**
*Travel Voucher Study: Phase I (Statistical Support).*
1/28/81
Jonathan Dorfman
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Agency

*Abstract:* The purpose of the Travel Voucher Project was to describe the current system of processing travel vouchers within the Executive Office and Finance Office. The project also was to collect and analyze data relative to voucher processing for the purpose of determining the number and types of errors, the location and reason for their occurrence, and the time and effort required to correct them. This project detected that there were errors and that these errors contributed to the time delays. As a result of this initial study, a more in-depth analysis is being undertaken.

**Agency Contact:** Inspector General. (202) 245-0962.

**E01402-002**
*Review of Contracts Awarded During the Last Quarter of FY 1980 (Department of Education Internal Audit).* (11-13005).
5/11/81; 4 pp.
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Agency
**Geographic Relevance:** Departmental

*Abstract:* The audit was designed to examine the following factors related to contracts awarded during the fourth quarter of Fiscal Year (FY) 1980: (1) Was there adequate lead time? (2) Were competitive practices followed? (3) Were contract files properly documented? (4) Were fund certifications obtained? and (5) Were the services needed? The review disclosed no major deficiencies in year-end spending when compared to established deadlines. Contracts awarded in the fourth quarter of FY 80 generally had adequate lead time, allowed for competitive practices, were properly documented and justified, and had correct certification. No recommendations were made since established cut-off dates for submission of procurement requests prevented deficiencies.

**Agency Contact:** Inspector General. (202) 245-0621.

**E01402-003**
*Survey of Small Purchases Contracts (Department of Education Internal Audit on Review of Contract Awarded during Last Quarter of FY 1980).* (11-13005).
5/18/81; 5 pp.
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Agency
**Geographic Relevance:** Departmental

*Abstract:* The purpose of the study was a survey of operations of small purchases administered by the Administrative Contracts Section of the Office of Procurement Assistance Management as well as the Resource Control Center, Office of Administrative Resources Management, and Administrative Payments Section of the Finance Division. The survey identified potential deficiencies in clearance of requisitions, order placement and invoice payment. It was recommended that other Departmental reviewers consider the need for: regular submission of workload status reports; use of Imprest Fund to purchase items more quickly; additional training for administrative contracts staff; eliminating the review of requisitions for routine items; and streamline procedures for equipment repair requests.

**Agency Contact:** Inspector General. (202) 245-0621.

**E01402-004**
*Review of Control over Payments (Department of Education Internal Audit).* (11-13007).
2/2/81; 15 pp.
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Agency
**Geographic Relevance:** Departmental

*Abstract:* The audit was intended to determine the adequacy of controls over disbursements. Areas reviewed included proper authorization and support of disbursements, prompt and accurate recording of disbursements, accounting and reconciliation of disbursements, and separation of responsibilities and duties. The audit identified internal control deficiencies such as overpayments to grantees, weak control of appropriation balances, potential for fraud losses, and automated accounting records weaknesses. Recommendations include better overall internal controls, separation of payment process tasks, more frequent reports, better physical security over documents, establishment of general ledger accounts comparable to those of U.S. Treasury, monthly reconciliation of general ledger balances with Treasury appropriation accounts, and quarterly reports to management on problem reconciliations.

**Agency Contact:** Inspector General. (202) 245-0621.

**E01402-005**
*Review of Telephone Charges (Department of Education Internal Audit).*
(11-13009).
6/81; 11 pp.
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Agency
**Geographic Relevance:** Departmental

*Abstract:* The purpose of the audit was to review operations of the Department of Education's Office of Management Telecommunications Systems Branch (TSB). The scope included interviews with officials of TSB, Facilities Management, and Finance Division regarding staffing workload, regulations, procedures, economy measures and known problems. Two areas of potential cost reduction were noted: (1) eliminating unnecessary telephones within the Department could result in savings of $285,000; and (2) consistent use of the Federal Telecommunications System (FTS) rather than commercial network for long distance calls could save $50,000. It was recommended that the Department mount an intensive campaign to reduce commercial long distance calls and strengthen controls over such calls. Management was advised to strengthen controls, particularly in the five component organizations which incurred over 75% of the commercial charges.

**Agency Contact:** Inspector General. (202) 245-0621.

**E01402-006**
*Review of the Procurement of Conference Services by the Office for Handicapped Individuals (Department of Education Internal Audit).*
(11-13006).
6/2/81; 14 pp.
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Agency
**Geographic Relevance:** Departmental

*Abstract:* The audit was intended to determine whether conference services were obtained in a manner consistent with Federal and Departmental regulations governing procurement of services and fund obligation. The audit of procedures used to procure conference services for the Office for Handicapped Individuals (OHI) was in accord with the standards for governmental audits and included interviews with appropriate officials and the examination of available documents at a private, postsecondary institution, the Department of Health and Human Services and the Department of Education. OHI employees without contracting authority were arranging procurement of conference services. However, these employees had no financial interest which conflicted with their duties and responsibilities. It was recommended that the OHI program office provide information to determine: (1) whether OHI employees could have requisitioned the conferences through normal procurement process; and (2) whether the use of salary and expense funds to pay the travel and per diem costs of non-Federal employees attending the conference was appropriate. It was also recommended that these unauthorized procurement actions and Standards of Conduct violations be discussed with OHI employees and Department representatives; that report remedies be considered and suitable actions be taken, including disciplinary action; and that an outside institution be admonished for doing business with an individual who lacked the authority to act as an agent for the Federal government.

**Agency Contact:** Inspector General. (202) 245-0621.

## MANAGEMENT AND BUDGET

**E01403-001**
*Service Delivery Assessment on Refugee Resettlement.*
4/81; 15 pp.
Norm Zimlich
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program Administration: General Administration
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Agency
**Geographic Relevance:** State; City; County

*Program Objectives:* There is not one all-inclusive Federal program aimed at resettlement of refugees and entrants, but rather a number of programs which address some part of the resettlement process. The Department of State funds efforts of private, voluntary agencies; the Department of Health and Human Services funds social services, income maintenance, and public medical assistance; and the Department of Education funds efforts by the public schools to absorb refugee children. *Abstract:* The recent, unexpected influx of refugees and entrants in the United States (more than 350,000 in Fiscal Year 1980) has caused a deterioration in resettlement efforts. Not only the numbers, however, have put a strain on services. The newer refugees have significantly lower literacy and skill levels, and newcomers are increasingly being sponsored by fellow refugees who are only marginally resettled themselves. Providers of services are critical of the Federal government for poor planning and coordination of resettlement resources in relation to the refugee influx. Also, Federal expectations are unclear regarding refugee self-sufficiency–i.e. income maintenance versus social services and on whom the burdens should fall (voluntary agencies, State or local government). There is now a 3-year limitation on full Federal funding of resettlement services but no provision for assuring that resettlement is complete after three years. The major barrier to refugee self-sufficiency is lack of

English. School districts in cities of major resettlement are inundated by the influx of refugee children. Their major problems are inability to predict the number and types of refugees, uncertainty and poor timing of support funding, and shortages of bilingual and language instruction staff.

**Agency Contact:** Management and Budget. (202) 245-6116.

**E01403-002**
*Independent Living Centers Program: Evaluability Assessment.*
7/81; 75 pp.
Peter Dahl
**Contractor:** American Institutes for Research; Palo Alto, CA
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Independent Living Centers
**CFDA NO.:** 84.132
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title VII, § 701; 29 U.S.C. 796).
**Availability:** Agency

*Program Objectives:* Program objectives were: (1) establish Independent Living (IL) Centers providing necessary services and activities; (2) involve the severely handicapped in policy, management, and operation of the Centers; and (3) assist IL Centers to obtain non-Federal funding so as to assure continuation after grant expirations. *Abstract:* This study is an analysis of the program of comprehensive services for the handicapped to determine if the program was evaluable. Through detailed analysis, using logic and function models, consensus building, plausibility determination, and feasibility determination, the IL Program was found to be evaluable. Management options were: (1) increase conceptual and policy development and decentralize operations; (2) offer increased technical assistance in selected areas; and (3) establish a routine data collection system. Evaluation options were: collect extent data, put measurement system in place, and conduct a rapid feedback evaluation, if possible.

**Agency Contact:** Management and Budget. (202) 245-7121.

**E01403-003**
*Gifted and Talented Program: Evaluability Assessment.*
In process
David Rubin
**Contractor:** American Institutes for Research; Palo Alto, CA
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted, and Talented
**Program:** Gifted and Talented
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title IX, § 905; 20 U.S.C. 3315).
**Availability:** Agency

*Program Objectives:* The program objectives were to: (1) encourage the identification of disadvantaged gifted and talented (G&T) children; (2) increase public support of and committment to G&T programs; (3) increase the capability of professionals in the field of G&T education; (4) promote effective G&T education practices; (5) improve dissemination about good G&T approaches; and (6) encourage coordination of G&T programs with other programs at the State, local and Federal levels. *Abstract:* The study established objectives for the program and indicators through which their achievement could be measured. All six objectives were found to be plausible, given the program's current resources and activities. Evidence of this was found on site visits in which actual achievement of the objectives was observed. A number of options for improving management and evaluating the program were offered to policy makers.

**Agency Contact:** Management and Budget. (202) 245-7121.

**E01403-008**
*Service Delivery Assessment of Educational Services to Students with Limited English Proficiency.*
11/80; 13 pp.
Robert L. King; Leonor Rosales
**OMB Funding Code/Title:** 91-0800-0-1-501 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 20 U.S.C. 1226b).
**Availability:** Agency

*Abstract:* The focus of this study was not on one program, or even a combination of programs. Rather, it sought to understand the total array of services being provided to limited English proficient (LEP) students in actual school settings, whether there was Federal assistance or not. The study encountered bilingual education projects, applications of the "Lau Remedy" guidelines, assistance provided under the Refugee Act of 1980, and issuance of the proposed regulations to take the place of the Lau Remedy guidelines. The scope was, however, across the board, covering all services provided to all LEP students. In one East Coast Middle Atlantic metropolitan area, the methods used by elementary and secondary public schools for identification, placement, and instruction of LEP students varied widely from school district to school district. In all cases, however, the objective is to prepare the students to perform effectively in the classroom, and later in life. Whether bilingual instruction is given or not, the goal is mainstreaming LEP students. The only factor clearly associated with success in educating these students was not methodological; it was, simply, excellence of teachers and principals, along with a refusal to lower expectations. No records were kept on students exited from LEP services, and followup was spotty. Parental involvement was minimal, attributable to economics, language, and cultural traits. Most LEP students spent the major part of the day with regular classroom teachers, who were not prepared technically or attitudinally for the demands placed upon them. A need was expressed widely for more foreign language teaching materials and test instruments, particularly in the less commercially feasible languages. Very emphatically, school districts opposed any imposition by the Department of Education of rules which prescribe methodology or approach, insisting that local conditions determine which method is appropriate. Provision of ancillary services such as counseling, family services, survival skills, and orientation was seen as essential to a positive learning experience. Paraprofessional, bilingual workers serving as liaison between school and home were seen as a valuable resource, but also as an additional cost which local school budgets cannot readily accommodate. Services to handicapped LEP students were also deficient.

**Agency Contact:** Management and Budget. (202) 245-7121.

**E01403-009**
*Cooperative Education Program.*
5/80; 31 pp.
**Contractor:** Applied Management Sciences
**OMB Funding Code/Title:** 91-0201-0-1-502 / Higher and Continuing Education

**Program:** Program Development: Cooperative Education
**CFDA NO.:** 84.055
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Higher Education Act of 1965, as amended (P.L. 89-329, title VIII, § 803; 20 U.S.C. 1133b).
**Availability:** Agency

*Program Objectives:* The objectives of the Cooperative (Co-op) Education program are: (1) Research Grants–to provide program operators with the objective research findings about the efficacy of the Co-op Education model and alternative methods for operating a Co-op program and to improve the quality of Co-op programs by increasing the operators' information base; (2) Training Grants–to foster a committment to the implementation of the Co-op model in Institutions of Higher Education (IHE), to provide Co-op personnel at IHEs with information and skills needed to plan, operate and monitor a Co-op Education program, and to improve the quality of Co-op Education programs through strengthening the skills of program operators; (3) Demonstration Grants–to establish comprehensive, institution-wide Co-op Education programs at a limited number of IHEs, and to increase the number of students enrolled in Co-op Education programs; and (4) Administrative Grants–to stimulate the development and expansion of Co-op programs at IHEs, to make Co-op accessible to students throughout the United States, to foster experiential learning as an alternative educational model, and to develop high quality Co-op Education programs. *Abstract:* Findings from the study relate to the specification of program objectives, the likelihood that objectives can be achieved, and the feasibility of measuring program accomplishments. A series of management and evaluation options related to the development of a regular planning component for the program, the specification of measurable long-range objectives and annual priorities based on an assessment of community needs, revisions to the grant award process to provide more Federal direction to the program, and the establishment of more systematic monitoring of grant recipients. Functional reorganization was presented as an alternative method for meeting the various functional responsibilities of the program staff.

**Agency Contact:** Management and Budget. (202) 245-7121.

**E01403-010**
*Career Education Program: Evaluability Assessment and Rapid Feedback Evaluation.*
8/80; 6/81; 165 pp.
Steven Jung
**Contractor:** American Institutes for Research; Palo Alto, CA
**OMB Funding Code/Title:** 91-0400-0-1-501 / Vocational and Adult Education
**Program:** Career Education Incentives
**CFDA NO.:** 84.048; 84.002
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Career Education Incentive Act, as amended (P.L. 95-207; 20 U.S.C. 2602-2614).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Evaluability Assessment (EA) of this Program was carried out under the direction of the Department of Education's Office of Evaluation and Dissemination through a contract awarded to the American Institutes for Research. Work began in October 1979. A description of the intended program was constructed. An extensive list of possible performance measures was prepared, but since this is a State grant program, both the objectives and the measures had to be separated into those appropriate for the Federal level and those for the State level. An interim report on the EA was produced. Since the Evaluability Assessment found most of the Program to be evaluable, a Rapid-Feedback Evaluation was begun in September 1980. In this evaluation the focus was on the extent of career education implementation which could be attributed to the Incentive Act, the activities and objectives considered most crucial for implementing the program by its managers, and information most readily obtained for use in Fiscal Year 1981 Congressional hearings. It is apparent that P.L. 95-207 funds are serving the purposes envisioned by Congress when it passed the Incentive Act. Notable by their general absence at this early stage of implementation are the following: (1) coordinated State or local level plans for evaluating and reporting on the impact of career education; (2) investments in pre-service training designed to prepare new education personnel for using career education concepts; (3) active involvement of organized labor, especially the National Education Association and the American Federation of Teachers State and local affiliates; and (4) active involvement or organizations representing the handicapped and other special needs populations.

**Agency Contact:** Management and Budget. (202) 245-7121.

**E01403-011**
*Assessment of the Women's Educational Equity Act Program: Phases I and II.*
1/81; 82 pp.
Peggie Campeau
**Contractor:** American Institutes for Research; Palo Alto, CA
**OMB Funding Code/Title:** 91-1200-0-1-501 / Educational Improvement
**Program:** School Improvement Programs: Women's Educational Equity
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title IV, § 932; 20 U.S.C. 3342).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program objectives are to: develop diverse, tested model products and change strategies; produce and market the best of these model products and strategies to potential users nationwide; and demonstrate that these model products and strategies are usable, useful, valuable, beneficial, and adaptable. Specifically, the program will demonstate that use of the model products and strategies: produces positive changes in participant's behavior, attitudes, aspirations, and awareness and in educational policy and practice; fosters a conducive environment for equitable change; and enhances the capability of the educational system to work for and to achieve educational equity. *Abstract:* Phase I of this study developed measurable program objectives and assessed these objectives as plausible after documenting program logic and reviewing actual operations in the field and at headquarters. Recommendations included improved procedures for selecting grantees for monitoring grantee performance. Indicators for measuring efficiency of internal processes and effectiveness of field operations were developed. Phase II is a rapid feedback evaluation which will collect and analyze data on effectiveness of operations.

**Agency Contact:** Management and Budget. (202) 245-7121.

**E01403-012**
*Process Improvement and Quality Control Studies.*
3/81; 54 pp.
Robert Caccia

**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objectives of the Process Improvement and Quality Control Studies are: (1) the determination of the acceptability of the products produced by the process; (2) the description of the actual process; (3) the determination of where changes can be made for improvements; (4) the introduction of changes and the determination of the results; and (5) the establishment of a control system to assure that quality (acceptability) and productivity levels are maintained (after improvements have been made which result in an acceptable product with concurrent productivity increases). *Abstract:* Findings in all Process Improvement and Quality Control Studies completed or being conducted demonstrated that most process inefficiencies in breakdowns of good management practices occur when the process (line of work) crosses functional areas of organizational lines. The conclusion was that each Process Improvement and Quality Control Study would address the entire line of work in which the process was involved from the initiating action or document to the concluding output of the process regardless of functional areas or organizational lines. Recommendations addressed the following: (1) processing and policy procedures; (2) defined and documented responsibilities; (3) process behavioral documentation (logs, feedback mechanisms, pert charts, etc.); (4) process analyzations (lapse time, error analysis, error correction); (5) quality control checkpoints; (6) quality and productivity measurement techniques; and (7) techniques to measure the impact of changes to process.

**Agency Contact:** Management and Budget. (202) 245-7601.

**E01403-013**
*Office Technology in the Department of Education.*
In process
John Uschold
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).

*Abstract:* This report will provide the findings of a project whose purpose is to determine the impact of office technology on productivity and performance. The project is an interdepartmental project being sponsored by Office of Personnel Management, Office of Management and Budget, and General Services Administration to provide knowledge useful in setting and establishing policy relative to personnel issues, procurement and budgets of office technology.

**Agency Contact:** Management and Budget. (202) 472-7424.

**E01403-014**
*Organization Proposals.*
In process
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program and Management Evaluation
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 416; 88 Stat. 563; 20 U.S.C. 1226b).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* In this study, each of the 16 Principal Officers submitted an organizational proposal to cover the following objectives: improved program service delivery; improved internal management; and improved employee utilization. Approval of each organization proposal was made with the above objectives in mind.

**Agency Contact:** Management and Budget. (202) 426-7260.

## PLANNING, EVALUATION, AND POLICY DEVELOPMENT

**E01404-001**
*Resource Control Center (RCC) (Statistical Support).*
In process
Melanie Filer
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program Administration: General Administration
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 403, 421A; 20 U.S.C. 1221c, 1231).
**Availability:** Agency

*Abstract:* The objective of this study is to analyze the effectiveness of the Resource Control Centers process and its interface with various offices throughout the Department.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 472-7424.

**E01404-002**
*Discretionary Grant Field Readers Study.*
3/24/81
Joseph G. Teresa
**OMB Funding Code/Title:** 91-0800-0-1-501 / Salaries and Expenses
**Program:** Program Administration: General Administration
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 403, 421A; 20 U.S.C. 1221c, 1231).
**Availability:** Agency

*Abstract:* The purpose of the study was to gather baseline information on the Department's use of field readers in the discretionary grant application review process. The findings concluded: (1) the Office of Postsecondary Education had the largest number of field readers (853) and spent the most money ($760,800); (2) the Office of Special Education and Rehabilitative Services had the fewest number of field readers (71) yet spent $596,400; (3) the Office of Vocational and Adult Education had the smallest obligated cost ($97,600) but had 479 readers; and (4) the total number of field readers was 2290. The major recommendation of the project was modification of the field reader process by greater use of government employees as readers (utilizing a pool of Federal employees) and establishment of a pre-application proposal process. The Discretionary Grant Field Readers Study was used by the Secretary in his budget constraints memo to use in-house employees to evaluate grants. In addition, GAO requested a copy of the report for their own research and study efforts. The data from the study were used to answer congressional questions about field readers in the Department.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 426-7260.

**E01404-003**
*Personnel Complaints Survey.*
1/16/81
William Renahan
**OMB Funding Code/Title:** 91-0800-0-1-503 / Salaries and Expenses
**Program:** Program Administration: General Administration
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 403, 421A; 20 U.S.C. 1221c, 1231).
**Availability:** Agency

*Abstract:* The purpose of examining complaints from the Personnel Office is to promote consumer satisfaction with personnel services by increasing the efficiency and timeliness of the processing of personnel actions. The survey need is based on management's perception of consumer (employee) dissatisfaction with the time and error rate involved in processing personnel action requests. The findings conclude that the Personnel Office received few actual complaints. The majority of communication from employees concerned either routine inquires or requests for assistance. Major recommendations include: (1) restructuring the study with emphasis on tracking personnel action requests through the system from initiation to completion; (2) identifying each individual or office involved in the process, their responsibilities, and how long it takes to accomplish those responsibilities; and (3) identifying delays and the reasons for these delays. The Personnel Complaints Survey was well received by the personnel office and management and, as a result, a more in-depth study is currently being conducted.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-0962.

**E01404-006**
*ESEA Title I Early Childhood Education: A Descriptive Report.*
1/80; 230 pp.
M. J. Yurchak; A. Bryk
**Contractor:** Huron Institute; 123 Mt. Auburn Street, Cambridge, MA 02138
**OMB Funding Code/Title:** 91-0900-0-1-501 / Compensatory Programs for Disadvantaged Students
**Program:** Grants for Disadvantaged: Concentration Grants
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title I, § 117(b); 20 U.S.C. 2722). Education Amendments of 1978 (P.L. 95-561, § 101(a); 20 U.S.C. 2833).
**Availability:** Agency; State Education Departments
**Geographic Relevance:** National

*Program Objectives:* Title I of the Elementary and Secondary Education Act (Public Law 95-561, as amended) is a major program of Federal assistance to State and local education agencies to sponsor programs designed to improve the achievement of educationally deprived children living in areas with high proportions of low income families. *Abstract:* Title I programs serving children below the second grade have been influenced both by programatic requirements and by early childhood educational theory. However, because there is little consensus on a practical definition of "educational deficit" for very young children, greater direction is needed to help program administrators select appropriate children for services. This task is compounded in difficulty by tests that are limited in number and scope and are technically poor. In general, Title I early childhood (prekindergarten, kindergarten, and first grade) programs are quite diverse, with a multitude of curricula encompassing wide ranges of goals and objectives. Parental involvement, heavily stressed in the prekindergarten programs, declines steadily as one moves up through the grades. Although early childhood programs show great diversity and are often difficult to evaluate properly, many of these programs have been identified as exemplary, often on the basis of systematic evaluation.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-9401.

**E01404-007**
*ESAA Human Relations Study.*
1980; 1981
William Doherty
**Contractor:** System Development Corp.; 2500 Colorado Avenue, Santa Monica, CA 90406
**OMB Funding Code/Title:** 91-0103-0-1-501 / Equal Educational Opportunities
**Program:** Emergency School Aid
**CFDA NO.:** 84.056
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title VI, § 706; 20 U.S.C. 1605).
**Availability:** Agency; ERIC
**Geographic Relevance:** National

*Program Objectives:* The major purposes of the program are to: (1) meet special needs incident to the elimination of minority group segregation and discrimination among students and faculty in the schools; (2) encourage voluntary elimination, reduction, or prevention of minority isolation in elementary schools with substantial proportions of minority students; and (3) aid school children in overcoming the educational disadvantages of minority group isolation. *Abstract:* The aim of the Emergency School Aid Act (ESAA) Human Relations study is to: determine the nature and extent of human relations activities funded by the ESAA Basic Grants Program; the effectiveness of different kinds of services provided; and the stability of the effective services identified. The current phase of the study documents the conditions that lead to success and produces a handbook of strategies for use by local schools in implementing human relations services. The study finds that ESAA districts with human relations services were larger, more recently desegregated, and had a lower percentage of minority students. Services provided are found to be related to improvement in intergroup attitudes, behavior, and self concept of minority students. In addition, teachers made conscious efforts to further Equal Employment Opportunity in their behavior toward students and in their grouping practices.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8857.

**E01404-008**
*A Study of State Management Practices in ESEA Title I.*
12/81; 400 pp.
Barbara Bessey
**Contractor:** American Institutes for Research; Palo Alto, CA
**OMB Funding Code/Title:** 91-0900-0-1-501 / Compensatory Programs for Disadvantaged Students
**Program:** Grants for Disadvantaged: Basic Grants
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title I, § 111; 20 U.S.C. 2711). Education Amendments of 1978 (P.L. 95-561, § 101(a); 20 U.S.C. 2701).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Title I of the Elementary and Secondary Education Act (ESEA) of 1965, as amended by the Education Amendments of 1978 (Public Law 95-561) provides financial assistance to local education agencies that have concentrations of children from low income families in order to expand and improve education programs for educationally deprived children. Each State educational agency must interpret the statute to its districts, disseminate information, provide technical assistance monitor and enforce the statute and its regulations, and report to the Secretary of Education. *Abstract:* Phase I of the study focuses on the documentation and review of past and current State management practices in ESEA, Title I. The study examines how States have implemented the requirements of the Title I law as amended by the Education Amendments of 1978; what changes States have made to their Title I management practices as a result of the Education Amendments; and what successes and problems have been encountered by Federal, State, and District managers in their administration of Title I programs. Phase I efforts culminate in a report to the Department of Education (ED) that will assist staff in deciding if the provisions of the Title I legislation are being carried out by States, in understanding the management changes States have made to implement the law, and in determining problems that have arisen in State administration of the Title I program. The study findings will be used in the ED 1982 Report to Congress. Phase II will focus on the development of a package of exemplary management procedures and documents and will end in June 1982.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8195.

**E01404-009**
*Analysis of ESAA-Funded Activities and Establishment of an ESAA Management Information System.*
4/1/82; 225 pp.
Stephen Smith
**Contractor:** Applied Urbanetics, Inc.; 1701 K Street NW, Washington, DC 20006
**OMB Funding Code/Title:** 91-0103-0-1-501 / Equal Educational Opportunities
**Program:** Emergency School Aid
**CFDA NO.:** 84.056
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Select Committee on Ethics. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title VI, § 613; 20 U.S.C. 3203).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Emergency School Aid Act (ESAA) specifies two purposes: (1) to meet the special needs incident to the elimination of minority group segregation and discrimnation amoung students and faculty in elementary and secondary schools; and (2) to encourage the voluntary elimination, reduction, or prevention of minority group isolation in elementary and secondary schools with substantial proportions of minority group students. *Abstract:* The purpose of the ESAA-funded activities portion of the study is to determine whether changes in the law and the ensuing regulations have led to corresponding changes in the types of activities funded by ESAA.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-7997.

**E01404-010**
*Study of ESAA Funded Programs To Reduce Disproportionate Disciplinary Actions against Minority Students.*
1/26/81; 159 pp.
Sondra Cooney
**Contractor:** JWK International Corp.; 7617 Little River Turnpike, Annandale, VA 22003
**OMB Funding Code/Title:** 91-0103-0-1-501 / Equal Educational Opportunities
**Program:** Emergency School Aid
**CFDA NO.:** 84.056
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title VI, § 608(a); 20 U.S.C. 3198).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Emergency School Aid Act (ESAA) specifies two purposes: (1) to meet the special needs incident to the elimination of minority group segregation and discrimination among students and faculty in elementary and secondary schools; and (2) to encourage the voluntary elimination, reduction, or prevention of minority group isolation in elementary and secondary schools with substantial proportions of minority group students. *Abstract:* This study describes a sample of 15 ESAA projects (target and nontarget schools) designed to combat disproportionate disciplinary actions against minority students, identifies some of the attributes of the more successful projects, and examines the reliability and validity of disciplinary data collected at the local level. Pre-service or related in-service training on the project was provided for staff in 40% of the study sites. Direct services such as individual counseling and tutoring to students and support services such as consultation and home-school liaison to teachers and parents were provided by all of the ESAA projects. The most successful projects operated under a central administrative structure, stated project objectives clearly and precisely, and used a planning process that included needs assessment and participation among administrative staff, regular instructional staff, and parents. Three of the 15 projects visited documented a reduction in disproportionate disciplinary actions such as suspension, expulsion, and corporal punishment in target schools.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-7997.

**E01404-011**

*A Study of Supplementary Training Available to Follow Through Parents and Aides.*
6/18/80; 70 pp + app.
Fred Booth
**Contractor:** Rehab Group, Inc.; 5827 Columbia Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 91-0900-0-1-501 / Compensatory Programs for Disadvantaged Students
**Program:** Follow Through
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Economic Opportunity Act of 1964, as amended (P.L. 88-452, title II, V, § 222, 551; 42 U.S.C. 2809, 2929).
**Availability:** Agency; ERIC
**Geographic Relevance:** National

*Program Objectives:* Supplementary Training is the academic subsection of the Career Development component of Follow Through. Supplementary Training programs are generally funded to, and carried out by, local education agencies working in conjunction with local schools and universities. Supplementary Training provides academic programs leading to a college degree (or high school equivalency). Services include career development planning, guidance and counseling, and pre-service and in-service training. *Abstract:* Parents of Follow Through children who participated in the Supplementary Training program through election of college courses effectively improved their socioeconomic status through upward job mobility. They experienced a higher rate of employment after enrollment in Supplementary Training and significantly increased their average personal income. Estimates of graduation rates ranged from 14% to 46%. Ninety-eight percent were female, and over 60% had been out of school for 10 or more years. The median age of participants was 42 years and over half of the respondents had been enrolled in the program for more than 10 years. Seventy-two percent had two or more children and, prior to enrollment, 83% had incomes under 10,000. Although the study design did not permit direct attribution of upward mobility solely to this program, it did provide an opportunity for older students to attend colleges–an opportunity they probably would not otherwise have had.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-7997.

**E01404-012**

*A Study of the Utilization and Effects of Alternative Measures of Comparability.*
9/81; 200 pp.
Jay Moskowitz; Lyn Ferrara
**Contractor:** AUI Policy Research; 1701 K Street NW, 4th Floor, Washington, DC 20006
**OMB Funding Code/Title:** 91-0900-0-1-501 / Compensatory Programs for Disadvantaged Students
**Program:** Grants for Disadvantaged: Basic Grants
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title I, § 111; 20 U.S.C. 2711). Education Amendments of 1978 (P.L. 95-561, § 101(a); 20 U.S.C. 2701).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Title I of the Elementary and Secondary Education Act (Public Law 95-561, as amended) is a major program of Federal assistance to State and local education agencies in order to sponsor programs designed to improve the achievement of educationally-deprived children living in areas with high proportions of low income families. *Abstract:* Of 500 school districts contacted to determine their interest in participating in this congressionally mandated study, only 44 responded favorably. Sixty-five percent of the 500 indicated no problems with current comparability provisions. Ninety-five percent of the participants identified at least one comparability task as burdensome, but only 16% spent over 60 days on comparability. In general, districts perceived that problems with comparability were dependent upon several factors, e.g. district size, declining enrollment, desegregation plan in effect, and/or student mobility. Implementing alternative comparability provisions would reduce the burden associated with comparability in some districts. Therefore, some tested and approved optional methods for computing comparability should be made available to school districts.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-7997.

**E01404-013**

*Evaluation of Impact of Part A Entitlement Program Funded under Title IV of the Indian Education Act.* (ED-761).
3/83
**Contractor:** Development Associates; 2924 Columbia Pike, Arlington, VA 22204
**OMB Funding Code/Title:** 91-0101-0-1-501 / Indian Education
**Program:** Program Administration
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Indian Education Act, as amended (P.L. 92-318, title IV, § 441; 86 Stat. 343; 20 U.S.C. 1221f).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide financial assistance to local education agencies and tribally controlled schools in order to develop and implement elementary and secondary programs designed to meet the special education needs of Indian children. *Abstract:* The purpose of the study is to accurately and sensitively describe the range of Part A project objectives, target groups, cultural activities, and program funding patterns; and to determine the nature and extent of Part A program impacts on Indian students, Indian parents, and local school districts.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8877.

**E01404-014**

*Study of the Sustaining Effects of Compensatory Education.*
7/81; 1200 pp.
**Contractor:** System Development Corp.; 2400 Colorado Avenue, Santa Monica, CA 90406
**OMB Funding Code/Title:** 91-0900-0-1-501 / Compensatory Programs for Disadvantaged Students
**Program:** Grants for Disadvantaged: Concentration Grants
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title I, § 183; 20 U.S.C. 2833).
**Availability:** Agency; ERIC
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide services to disadvantaged youngsters in poor districts to meet their special educational needs. *Abstract:* In 1976, 68% of the Nation's public elementary schools were offering Title I programs, including 90% of those with half or more of their students from poor families, and 84% of those with half or more of their students reading a year or more below their peers. Of the appproximately 5 million children in grades 1-6 scoring in the bottom quartile of achievement distribution nationwide, about 1.6 million, or 32%, were participating in Title I. Students receiving Title I instruction in reading number about 82% of the total program participants; about 34% receive instruction in mathematics. Instructional resources devoted to a Title I child's educational program are about 1 1/2 times as great as those devoted to noncompensatory students. Of the 214 Title I districts in the Sustaining Effects Study, 114 or 53% were providing services to nonpublic students in 1976-77 with a per-pupil Title I expenditure comparable to that for the public school students. Over one school year, Title I students in grades 1-3 progressed more than they would have in reading (but there were small or no effects in grade 4-6), and students in all grades 1-6 showed math progress greater than would be expected without Title I. Information about program effectiveness over three school years is still being analyzed.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8364.

**E01404-015**

*An Evaluation of the Right To Read Inexpensive Book Distribution Program.* (300-78-0400).

**Contractor:** General Research Corporation; 7655 Old Springhouse Road, McLean, VA 22102

**OMB Funding Code/Title:** 75-0279-0-1-501 / Elementary and Secondary Education; 91-0502-0-1-501 / School Improvement Programs

**Program:** Grants for Disadvantaged; Basic Skills Improvement

**CFDA NO.:** 84.105

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Education Amendments of 1974, as amended (P.L. 93-380, title VII, § 731(a); 20 U.S.C. 1981(a)). Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title II, § 210; 20 U.S.C. 2890).

**Availability:** Agency; ERIC

**Geographic Relevance:** National; State

*Program Objectives:* The program is intended to motivate children to learn to read and to support and promote motivated projects in reading by distributing inexpensive books to children via a national distribution program linking book suppliers and local program sponsors. *Abstract:* The study was planned to examine the book distribution system and the psychological structure of reading patterns and reading motivation. The project exhausted its funds before it could complete its second-stage of data collection, and no supplementary funding sufficient to complete all tasks was available. The final, truncated report was primarily descriptive of the project's activities.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8877.

**E01404-016**

*Evaluation of the Right to Read Special Emphasis Project.* (300-78-0067).

7/80; 248 pp. + app.

Paula Keyes; Karen Parkin; Philip Silvers

**Contractor:** General Research Corporation; 7655 Old Springhouse Road, McLean, VA 22102

**OMB Funding Code/Title:** 75-0279-0-1-501 / Elementary and Secondary Education; 91-0502-0-1-501 / School Improvement Programs

**Program:** Grants for Disadvantaged; Basic Skills Improvement

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Education Amendments of 1974, as amended (P.L. 93-380, title VII, § 731(a); 88 Stat. 594; 20 U.S.C. 1981(a)). Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title II, § 210; 20 U.S.C. 2890).

**Availability:** Agency; ERIC

**Geographic Relevance:** National

*Program Objectives:* The program was intended to support Special Emphasis Reading projects. These are characterized by the teaching of reading by reading specialists in the first six grades and the use of the vacation reading program for problem readers in those grades. *Abstract:* The project reported a 3 year experiment at seven sites with matched experimental and control schools. The purpose was to determine the efficacy of reading specialists in improving reading competency at experimental sites versus results at nearby control schools (without reading specialists). Of the seven sites, only three were found to have followed the "Special Emphasis Reading" mode; of these three, two showed significant reading superiority among the experimental students, particularly among second and fifth grade students.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8877.

**E01404-017**

*An Impact Study of Personnel Trained by the Alcohol and Drug Abuse Education Program.*

6/81

Carolyn Miedling

**Contractor:** A. T. Kearney; Prince Street, Alexandria, VA

**OMB Funding Code/Title:** 76-0279-0-1-501 / Elementary and Secondary Education

**Program:** Grants for Disadvantaged

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Alcohol and Drug Abuse Education Act of 1970, as amended (P.L. 91-527, § 3; 84 Stat. 1386; 21 U.S.C. 1002).

**Availability:** Agency; ERIC

**Geographic Relevance:** National; participating communities

*Program Objectives:* The objective of the program is to authorize alcohol and drug abuse education demonstration projects in schools, communities, and institutions of higher education and their validation and dissemination throughout the country. It is also to provide leadership training for educational personnel, community personnel, and parents. *Abstract:* The project analyzed the impacts of the trained cluster teams on modifying alcohol and drug abuse in their respective schools. The general findings were that teams were viable and useful entities for the schools' programs of substance control depending upon the degree of team cohesion, team building (to compensate for attrition), and acceptance by administration and faculty. Impacts were positive, based on impressions of the team members, rather than on direct measurement of student substance abuse.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8877.

**E01404-018**
*Evaluation of Career Education Incentive Act Implementation.*
9/81
Dr. Steven M. Jung
**Contractor:** American Institutes for Research; P.O. Box 1113, Palo Alto, CA 94302
**OMB Funding Code/Title:** 91-0400-0-1-501 / Vocational and Adult Education
**Program:** Career Education Incentives
**CFDA NO.:** 84.074; 84.104
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Career Education Incentive Act (P.L. 95-207; 91 Stat. 1464; 20 U.S.C. 2602-2614).
**Availability:** ERIC
**Geographic Relevance:** National

*Program Objectives:* The Career Education Incentive Act is designed to assist States and local educational agencies and institutions of postsecondary education (including collaborative arrangements with the appropriate agencies and organizations) in making education as preparation for work a major goal of all who teach and all who learn. The program attempts to increase the emphasis on career awareness, exploration, decisionmaking, and planning and to do so in a manner which will promote equal opportunity in making career choices through the elimination of bias and stereotyping in such activities. *Abstract:* The document will report on the evaluability assessment of the Career Education Incentive Act program and on the rapid feedback evaluation of the program.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-7121.

**E01404-019**
*Study of Title I Programs in Institutions for the Neglected or Delinquent.*
4/81; 500 pp.
Ward Keesling
**Contractor:** System Development Corporation; 2500 Colorado Avenue, Santa Monica, CA 90406
**OMB Funding Code/Title:** 91-0900-0-1-501 / Compensatory Programs for Disadvantaged Students
**Program:** Grants for Disadvantaged: Basic Grants
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title I, § 111; 20 U.S.C. 2711).
**Availability:** ERIC
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide services to educationally disadvantaged youngsters in State institutions for the neglected or delinquent in order to meet their special educational needs. *Abstract:* Of slightly over 51,000 students eligible for services in the Fall of 1976, almost 27,000 participated in the program. Title I students are similar to the general institutional population in terms of background and offense but tend to be younger and more educationally disadvantaged. Per-pupil expenditures in education for these students averaged about $1,358, of which about $456 was from Title I. State and institutional administrators cited the program's emphasis on basic skills and individualized instruction as strengths; restrictive guidelines and insufficient funds were cited as weaknesses. Student receipt of Title I services was found to be irregular in many cases. There were no significant changes nationwide in the achievement levels or attitudes of Title I or non-Title I students over a 12- or 16-week period. Student gains in basic skills achievement were positively correlated with the amount of time they were exposed to instruction and even more highly correlated with the amount of time they were task-engaged. Such task-engagement in the classroom was highest where teachers spent more time in direct instruction and feedback. Over one-half of the time schedule for instruction was consumed by noninstructional activities. The use of audio-visual and programed learning materials often served to disengage teachers from direct instructional activities and were found to be negatively correlated to student gains.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-9401.

**E01404-020**
*Evaluation of the Classroom Instruction Component of the ESEA Title VII Bilingual Education Program.*
9/82
Dr. Rene F. Cardenas
**Contractor:** Development Associates; 2924 Columbia Pike, Arlington, VA 22204
**OMB Funding Code/Title:** 91-0100-0-1-501 / Elementary and Secondary Education
**Program:** Bilingual Education
**CFDA NO.:** 84.003
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title VII, § 742; 20 U.S.C. 3252).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objectives of the program are to describe the characteristics of a representative sample of Elementary and Secondary Education Act (ESEA) Title VII funded bilingual education projects; to determine project objective and the relationship between skills addressed by the project and skills necessary to function in school in English; to determine the degree of program implementation; and to identify factors which enhance or impede project implementation. The report evaluated the characteristics of projects funded by the ESEA Title VII Basic Program grants and the ways in which individual projects are implemented.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-2371.

**E01404-021**
*ESEA Title VII Bilingual Education Program Evaluation and Data-Gathering Models.*
4/82
**Contractor:** InterAmerica Research Associates; 1555 Wilson Boulevard, Suite 600, Arlington, VA 22209
**OMB Funding Code/Title:** 91-0100-0-1-501 / Elementary and Secondary Education
**Program:** Bilingual Education
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title VII, § 742; 20 U.S.C. 3252). Education Amendments of 1978 (P.L. 95-561, § 101(a); 92 Stat. 2153; 20 U.S.C. 2701).
**Availability:** Agency

*Abstract:* The legislative requirements for evaluating Title VII projects, and the stipulation that the Secretary of Education provide procedures and models for gathering data and evaluating Title VII projects reflect, at a minimum, Congressional concern with objective demonstration of project effectiveness. The Bilingual Models study attempts: (1) to develop the evaluation and data gathering models as required by the Educational Amendments of 1978; and (2) to develop evaluation handbooks which describe these models and which include guidelines for use by project directors and evaluators.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8857.

**E01404-022**

*A Study of Teacher Training Programs in Bilingual Education.*
9/81; 218 pp.
Joanne Binkley
**Contractor:** RMC Research, Inc.; 2570 West El Camino Real, Mountain View, CA 94040
**OMB Funding Code/Title:** 91-1300-0-1-501 / Bilingual and Minority Language Education
**Program:** Bilingual Education
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title VII, § 721, 723; 20 U.S.C. 3231, 3233). Education Amendments of 1978 (P.L. 95-561; 20 U.S.C. 880b).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide for the training of bilingual education teachers, administrators, counselors, paraprofessionals, teacher aides, parents, and other personnel to conduct bilingual education programs. *Abstract:* Increasing the amount of funds available for stipends would result in higher levels of enrollment at most institutions of higher education. Conversely, if student stipends were terminated, the result would be a significant decrease in enrollment in many institutions. Graduates of bilingual education programs located in States with bilingual education certification requirements not only meet State qualification standards but also meet and exceed the definition of qualified bilingual personnel contained in the Title VII regulations; however, program improvements could be made that would further enhance teacher qualifications. Where bilingual education program personnel had success in increasing the curricular involvement of relevant faculty, the curriculum tended to be both broader and more closely tailored to the needs of bilingual education students. Institutions that address more than one target language often have difficulty in achieving the same level of preparation for all ethnolinguistic groups represented in the program.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-7997.

**E01404-023**

*An Evaluation of Title I of the Library Services and Construction Act.*
1/81; 310 pp.
Joseph Casey
**Contractor:** Applied Management Sciences; 262 Wayne Avenue, Silver Spring, MD 20910
**OMB Funding Code/Title:** 75-0212-0-1-503 / Library Resources
**Program:** Public Libraries
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Library Services and Construction Act, as amended (P.L. 84-597, title I, § 101; 70 Stat. 293; 20 U.S.C. 352).
**Availability:** Agency; ERIC
**Geographic Relevance:** National; State

*Program Objectives:* The objectives of the program are to: extend public library services to areas without service or with inadequate service; establish and expand State institutional library service; extend library service to the physically handicapped; expand service to the disadvantaged; strengthen metropolitan public libraries serving as resource centers; and provide programs and projects to areas with high concentrations of limited English speaking. *Abstract:* In recent periods of scarce resources for libraries, States have been moving away from demonstration programs and are increasingly spending money for long-term activities (such as regional libraries) that should result in long-term cost efficiencies by consolidating duplicative activities. Major changes have occurred in the areas of new technology, community outreach, introduction of audiovisual materials to respond to the needs of nontraditional clients, and continuing education for librarians. Findings indicate that libraries have responded to the various priorities of the Library Services and Construction Act in serving the blind (40%); aged (37.9%); and improvement of services in areas where they are inadequate (32.7%). The Act has had a major impact on establishing new services to unserved areas, particularly rural areas and high poverty States. Many State agencies now report that areas without service are either unable or unwilling to provide funds to support locally based services. Adequacy of public library service represents the current and dominant focus of most State efforts to improve public libraries; the upgrading of existing services, however, is complicated by the cost involved. Continuing needs identified were support for regional systems and for target populations such as the handicapped and institutionalized.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8877.

**E01404-024**

*Dissemination Efforts Supporting School Improvement.*
1981
David P. Crandall
**Contractor:** The NETWORK, Inc.; 290 South Main Street, Andover, MA 01810
**OMB Funding Code/Title:** 91-1200-0-1-501 / Educational Improvement
**Program:** Dissemination and Professional Development: National Diffusion Program
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title III, § 302-303; 20 U.S.C. 2942, 2943).
**Availability:** Agency; ERIC
**Geographic Relevance:** National; State; LEA

*Abstract:* The study examines the process of school improvement and the disseminiation strategies at the Federal, State, and local levels to determine what effect various strategies initiated at each level have in the process and to determine the ways in which school improvement activities should be conducted. The report(s) will describe what has been learned about school improvement strategies supported by the Federal Government as they are interpreted by the States and implemented by local schools; the role of external technical assisters providing training and support to school practitioners implementing exemplary projects; and what activities are being undertaken in State departments of education.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 245-8857.

**E01404-025**
*Building Capacity for Improvement of Education: An Evaluation of NIE's State Dissemination Grants Program (1 of 4 Volumes).*
4/81; 224 pp.
Eugene C. Royster; D. L. Madey; J. K. Decad; R. F. Baker
**Contractor:** NTS Research Corp.; 2634 Chapel Hill Boulevard, Durham, NC 27707
**OMB Funding Code/Title:** 75-1296-0-1-503 / National Institute of Education; 91-0501-0-1-503 / Research and Related Activities
**Program:** Research and Development
**CFDA NO.:** 84.117
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 405; 20 U.S.C. 1221e).
**Availability:** ERIC
**Geographic Relevance:** National; State

*Program Objectives:* The State Dissemination Grants program was initiated in Fiscal Year 1975 to improve educational practice by encouraging State education agencies to help educators locate and use current knowledge about educational research, new products, and improved practices. The purpose of the program is to strengthen one set of systems within the nationwide dissemination configuration by focusing on State education agencies. *Abstract:* The findings are summarized under three major areas of research questions: (1) Is dissemination capacity being built? (2) What are the factors affecting the building of capacity and what factors help or hinder achievement of program objectives? and (3) What program management and program design factors affect the building of capacity? The primary effect sought from the program–increased capacity of State education agencies for dissemination–is being achieved. The process of increasing capacity follows several different patterns depending on State history and context and reflects the flexibility allowed by the program guidelines. The study demonstrated that dissemination capacity is being built and identifies a number of State, program design, and management factors that are enhancing and limiting the capacity building effort. Based on its findings, NTS recommended stregthening collaborative State and Federal planning in the use of current dissemination resources, in the identification of priorities for developing new resources, and in providing for linker training.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 254-6050.

**E01404-026**
*Linking R and D with Schools.*
6/81; 416 pp.
Karen S. Louis; Sheila Rosenblum
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02136
**OMB Funding Code/Title:** 91-0501-0-1-503 / Research and Related Activities; 75-1296-0-1-503 / National Institute of Education
**Program:** Research and Development
**CFDA NO.:** 84.117
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 405; 20 U.S.C. 1221e).
**Availability:** Agency; ERIC

*Program Objectives:* The research and development utilization program was an action-research program designed to test whether school practices could be improved by making external resources available to the schools. Overall, the program was designed to: (1) organize a linkage system whereby national, State, and other external resources would be made available to school personnel; (2) apply research-based products or ideas to school problems; and (3) develop a problem-solving process whereby schools would systematically identify such problems and select and implement new ideas. *Abstract:* This study examined the strengths and contributions of a number of dissemination/improvement strategies that were combined to form the research and development utilization (RDU) program model. These strategies included screening products for quality and transportability, reliance on a local problem solving teams; use of external resource persons (Linkers) to help stimulate and sustain local problems solving processes and to locate relevant, high quality products; and small amounts of seed money to help catalyze the effort. The study found that each of the strategies contributed to the complementary or synergistic effect of combining the strategies into a single comprehensive program approach. These findings provide a basis for further strengthening the RDU model and other dissemination/school improvement efforts.

**Agency Contact:** Planning, Evaluation, and Policy Development. (202) 254-6050.

## CIVIL RIGHTS

**E01405-001**
*An Evaluation of the Use of Mediation To Resolve Civil Rights Complaints.* (HEW-100-79-0164).
10/80; 198 pp.
Holly Knox; Meridith Larson
**Contractor:** Project on Equal Educational Rights; 112 13th Street NW, Washington, DC 20005
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This program evaluation was done to assess what role mediation could play in the resolution of complaints filed with the Office of Civil Rights (OCR). Interviews were conducted in the Federal, State, and local civil rights agencies that used mediation to determine what the most effective methods of mediation would be. The findings of the evaluation fall into six categories: (1) how the OCR mediation process compares to standard OCR procedures and to mediation in other agencies including how OCR has traditionally handled complaints, how other agencies use mediation, and how OCR mediation procedures compare with other agencies; (2) how mediation has worked in practice at OCR and views on mediation at OCR, including background on the experiment, the OCR mediator's role in settlement negotiations, disparities between policy and practice, and view of parties to cases mediated by OCR; (3) the advantages, disadvantages and risks of mediation including those for the complainant, respondent, and agency; (4) the element of a successful mediation process including that it be simple, prompt, fair, and assist agency management; (5) the rights of individuals, OCR's obligations, and the legality of mediation under Title VI, Title IX, and Section 504 and an analysis of OCR, Equal Employment Opportunity Commission, and 706 agency case files; and (6) suggestions for improving early complaint resolution including keeping the process simple, making certain that parties are well informed, and improving agency management.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-002**
*The Response of Schools to Teenage Pregnancy and Parenthood.* (400-78-0064).
4/81; 119 pp.
Gail Zellman
**Contractor:** RAND Corporation; Santa Monica, CA 90406
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency; RAND, Inc.
**Geographic Relevance:** National; State; School District

*Abstract:* The purpose of the study is to determine if various kinds of alternative programs school districts operate were, in fact, nondiscriminatory. Very few school districts have established voluntary alternative programs for pregnant students. Twelve special programs were examined, and three model programs were described. Each model has strengths and weaknesses and is attuned to a particular type of community. Furthermore, none fits the needs of all students. The recommendations are for more monitoring and counseling of pregnant and parenting students by all relevant staff members. Further recommendations are that superintendents establish new and support existing programs and State education agencies provide more technical assistance.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-003**
*Study of Selection and Placement of Students in Programs for the Mentally Retarded.* (HEW-300-80-0595).
In process
**Contractor:** 2101 Constitution Avenue NW, Washington, DC 20418
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 401; 20 U.S.C. 1681). Elementary and Secondary Education Act of 1965, as amended (P.L. 92-318; 20 U.S.C. 3198). Department of Education Organization Act (P.L. 96-88; 20 U.S.C. 2401).
**Geographic Relevance:** National; State; County

*Abstract:* The objective of this study is to help the Department of Education's Office for Civil Rights to develop sound policies to avoid discrimination against minority and/or male students when selecting students for placement in programs for the mentally retarded. This study will determine the variables which are associated with disproportional assignment of minorities and males to programs for the mentally retarded; determine the variables associated with educationally valid placements in such programs; and suggest alternative practices which lead to educationally valid placements and which, hopefully, would result in less disproportion.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-004**
*An Evaluation of the Effectiveness of Technical Assistance Provided To Encourage Compliance with Civil Rights Laws.* (HEW-100-79-0186).
8/80; 165 pp.
Ellen Delaney
**Contractor:** CRC Education and Human Development, Inc.; 26 Brighton Street, Belmont, MA 02178
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency
**Geographic Relevance:** National; State; Regional

*Abstract:* The basic purpose of this study was to evaluate the usefulness of Technical Assistance (TA) as perceived by elementary and secondary school systems. Two major objectives were: (1) to identify and describe the TA efforts addressing civil rights issues offered to local education agencies (LEAs) through government and private sources, and (2) to produce a comprehensive catalogue of existing civil rights TA which categorizes and describes types of available TA. Recommendations included: (1) a system should be developed for organizing and coordinating TA resources so that information is available to the LEA; (2) clarification is needed of the State education agency's own role in the delivery of technical assistance; and (3) methods should be developed to identify the appropriate recipients for TA and to target the delivery of TA to their specific needs and concerns. To do this, the Office of Civil Rights' TA program should develop procedures to identify the appropriate school personnel who should receive the TA.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-005**
*A Study To Assess the Nature and Extent of Discrimination Perceived by Protected Group Members Receiving Educational Services.* (HEW-100-79-0095).
7/80; 183 pp.
Tama Zorn; Ester Smith; Emily Lusher
**Contractor:** CRC Education and Human Development; 26 Brighton Street, Belmont, MA 02178
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Office of Civil Rights' (OCR's) program operations is to ensure that beneficiaries are not treated in a discriminatory manner by recipient institutions. *Abstract:* The specific aspects of OCR's operations potentially affected by this study's findings were the procedures through which protected group members must file complaints and the methods by which OCR selected compliance review issues. The purpose of this study was to describe the perception of minority, women, and handicapped persons regarding certain types of discrimination in specified education areas and to identify problem-solving techniques that would eliminate bias in school settings. Some of the more significant findings for both elementary, secondary and higher education respondents include: (1) all respondents perceived discrimination in the delivery of services and felt that the issue they identified was either prevalent or had a severe impact; (2) all respondents had two major concerns–faculty issues (attitudes and underrepresentation) and lack of courses, materials and extra-curricular activities pertinent to their interests and experience; and (3) all protected groups felt that a failure to develop a positive self-image was a manifestation of discriminatory treatment. Conclusions and recommendations state that OCR should focus on areas or issues of discrimination perceived by its constituency as highly prevalent and should do more to familiarize beneficiaries with methods of redress available to them.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-006**

*Past and Potential Effectiveness of Administrative Practices Required in Producing Voluntary Compliance with Civil Rights Laws.* (ASE 300-76-0065).
1/80; 58 pp.
Dr. Paul Hill
**Contractor:** Rand Corporation; 2100 M Street, Washington, DC 20036
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency; RAND
**Geographic Relevance:** National; State; City; School District

*Abstract:* The purpose of this study is to evaluate and enhance the effectiveness of the four mechanisms the Office of Civil Rights (OCR) uses to secure compliance with civil rights laws. This study examined how the mechanisms of assurances, self-evaluations, coordinators and grievance procedures help local education agencies and Institutions of Higher Education come into compliance with three civil rights laws. Nearly all agencies studied had implemented the mechanisms, but few people knew about them. Therefore, their impact was minimal. There were recommendations of ways to increase their effectiveness, primarily throuqh local action. Some Federal clarification of the mechanisms is also necessary.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-007**

*Present and Potential Rules for State Programs and Human Development Rights Agencies in Civil Rights Compliance Activities.* (OEC-300-76-0025).
9/79; 172 pp.
Meridith Larson
**Contractor:** SRI International; 333 Ravenswood Avenue, Menlo Park, CA 94025
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency; SRI
**Geographic Relevance:** National; State

*Program Objectives:* Although efforts have been made to improve the organization and effectiveness of the Office of Civil Rights' (OCR's) national and regional office operations, little had been done to study the utilization of State agencies with similar or overlapping civil rights missions. This study was designed to determine whether OCR could expand a working relationship with some or all State agencies. *Abstract:* This program evaluation was conducted by interviewing State officials to determine how state agencies could be used to help lighten OCR's complaint backload and to conduct compliance review. Specific findings include: (1) the willingness and capacity of State agencies to work with OCR varies; (2) several State education agencies operate strong civil rights programs; and (3) many State human rights agencies are sophisticated and have operations similar to OCR's. In general, it seems that relationships with some State agencies could be profitably expanded to include investigating complaints and conducting compliance reviews.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-008**

*An Assessment of Current Knowledge about the Effectiveness of School Desegregation Method.* (NIE-R-79-0034).
In process
**Contractor:** Center for Education and Human Development Policy, Vanderbilt Institute for Public Policy Studies; 1208 18th Avenue South, Nashville, TN 37212
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency; NIE
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The objectives of the Office of Civil Rights programs are to monitor desegregation and to provide technical assistance to districts with compliance problems. *Abstract:* Observation of districts under a desegregation plan and discussion with experts in the field of desegregation led to recommendations for effective desegregation. These are that desegregation should: (1) begin in the early grade, with no phase-in; (2) include mandatory controls when voluntary choices are ineffective; (3) improve schools in minority neighborhoods; (4) include a special office charged with implementation and monitoring; (5) maintain contact with parents of children who have withdrawn; (6) focus on smaller schools; and (7) avoid grouping practices which result in within-school resegregation. Unfortunately, few districts presently follow these recommendations.

**Agency Contact:** Civil Rights. (202) 426-6590.

**E01405-009**

*The Character and Effectiveness of Citizen Monitoring Groups in Implementing Civil Rights in Public Schools.* (NIE-G-79-0185).
6/81; 244 pp.

Jennifer Hochschild; Valarie Hadrick
**Contractor:** Duke University, Institute of Policy Sciences; 4875 Duke Station, Durham, NC 27706
**OMB Funding Code/Title:** 91-0700-0-1-751 / Salaries and Expenses
**Program:** Office for Civil Rights
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title IV, § 408; 78 Stat. 249; 42 U.S.C. 2000c). Education Amendments of 1972 (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681).
**Availability:** Agency; NIE
**Geographic Relevance:** National; State; City; County

*Abstract:* This study focused on ways to improve the Office of Civil Rights' (OCR's) negotiations for and monitoring of compliance activities. This study observed four different types of monitoring committees including statutory, political, educational and social. The mandates for them covered race, sex and handicap civil rights. Based on the experience of 12 committees, the major recommendations for effective monitoring were: (1) integration of the monitoring committee into the compliance plan before its issuance; (2) a clear mandate with some flexibility and provision for clarification; (3) an advisory role for the committee with leverage supplied by sponsor; (4) sponsor and chairperson decide on structure and membership of groups before starting; (5) careful choice of members embracing varied interests; (6) provision of resources; (7) review of drafts by schools before release; and (8) the establishment of standard operating procedures.

**Agency Contact:** Civil Rights. (202) 426-6590.

## ELEMENTARY AND SECONDARY EDUCATION

### E01406-001

*An Examination of the ESEA Title IV-C Program at the Local, State, and National Levels.*
7/81; 42 pp.
C. Chelemer; A. Clyburn; O. Furno; D. Gwynn; J. Haynes; D. Maginnes; K. O'Keefe
**OMB Funding Code/Title:** 91-0100-0-1-501 / Elementary and Secondary Education
**Program:** Support and Innovation Grants: Improving Local Educational Practice
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title IV, § 431; 20 U.S.C. 3111).
**Availability:** Agency; ERIC
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide assistance to local educational agencies for activities that will improve the educational practices of those agencies. *Abstract:* The purpose of the study is to present information collected from a sample of States across the nation on seven measures of program impact relevant to the purpose and requirements of the Elementary and Secondary Education Act (ESEA) Title IV-C program. The measures include: (1) examples of student performance improvement; (2) evidence of the rate of local project continuation at the end of program funding; (3) evidence of project induced administrative or instuctional change in local school districts; (4) evidence of successful completion of developmental efforts by local projects; (5) evidence of the cost effectiveness of the adoption rather than recreation of project activities; (6) evidence of program impact on State level policies, administrative procedures, or other State administered programs; and (7) evidence of programatic resource allocation in reference to statutory purposes.

**Agency Contact:** Elementary and Secondary Education. (202) 245-2592.

### E01406-002

*Evaluation of the Basic Skills Improvement Program.*
9/30/81
Morris Peterson
**Contractor:** Kirschner, Inc.; 110 17th Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 91-1200-0-1-501 / Educational Improvement
**Program:** School Improvement Programs: Basic Skills Improvement (State Activities)
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title III, § 222, 224; 92 Stat. 2202; 20 U.S.C. 2881-2904).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The study will develop a descriptive model of Part A projects which include in-school, out-of-school, and parent participation programs. Data gathered will be analyzed to determine whether or not the Basic Skills Program is meeting legislated goals. A predictive model of success will be developed and applied to 25 Part A projects. Data gathered under this model will be analyzed to determine which components of a project contribute to project success. The study will then carry out seven case studies on seven selected Part B, State Basic Skills projects.

**Agency Contact:** Elementary and Secondary Education. (202) 245-8537.

### E01406-003

*Use of Vacant Schools Could Provide Savings to Federal Construction Programs.* (HRD-81-28).
1/19/81; 19 pp. + 3 app.
**OMB Funding Code/Title:** 91-0102-0-1-501 / School Assistance in Federally Affected Areas
**Program:** Construction
**CFDA NO.:** 84.040
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Act of September 23, 1950 (P.L. 81-815; 20 U.S.C. 631 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to reduce cost by using vacant public school facilities in lieu of new construction under Federal grant construction programs. *Abstract:* Use of public school facilities, closed due to declining enrollments, may be a source of savings for new construction projects financed by the Federal Government. For the 1978-79 school year, there were nearly 2500 vacant schools in 19 States. Over one-third of them were in good condition and located in areas that made them suitable for continued use. State and local authorities are not required to consider using vacant schools in lieu of new construction when requesting grant funds. However, projects that include converting vacant schools may be funded under their programs as long as the projects meet the various Federal requirements. Because there may be opportunities for substantial cost savings by using more vacant schools, GAO believes that an evaluation of the feasibility of using such schools should be required before construction funds are awarded to grantees. Since the opportunity spans many Federal programs, there should be a Federal policy requiring Federal agencies with grant construction programs to consider using vacant schools in lieu of new construction. GAO recommended that the Director of the Office of Management and Budget should require Federal agencies that provide grants for construction projects to make sure that adequate consideration is given to the use of vacant schools before funds for constructing new facilities are authorized.

**Agency Contact:** General Accounting Office (202) 245-9623.

## POSTSECONDARY EDUCATION

**E01407-001**
*BEOG Quality Control Project (BEOG/Campus Based Program Ongoing Quality Control System, Stages II and III).*
12/81
**Contractor:** ADTECH; 7923 Branch, Suite 500, McLean, VA 22102
**OMB Funding Code/Title:** 91-0200-0-1-502 / Student Financial Assistance: Pell Grants.
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Higher Education Act of 1965, as amended (P.L. 89-329, title IV, § 411; 86 Stat. 273; 20 U.S.C. 1070a).
**Availability:** Agency; Contractor
**Geographic Relevance:** National

*Abstract:* The purpose of this project during Stage I was to identify the magnitude, types, and sources of errors in the Basic Educational Opportunity Grant (BEOG) and Campus Based programs. Stage II, based on Stage I findings, will design and test an ongoing Quality Control (QC) system which the contractor will install within the Office of Student Financial Aid (OSFA); evaluate corrective action implemented as a result of Stage I; and replicate Stage I data collection and analysis as an option. Finally, during Stage III, OSFA staff will be trained in the maintenance of an ongoing QC system with the phasing in of OSFA staff and phasing out of the contractor as well as installing an ongoing QC system within OSFA.

**Agency Contact:** Postsecondary Education. (202) 245-1747.

**E01407-002**
*Integrated Delivery System.*
In process
**OMB Funding Code/Title:** 91-0200-0-1-502 / Student Financial Assistance
**Program:** Contract Management Assistance
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 421A; 84 Stat. 166; 20 U.S.C. 1231).
**Availability:** Agency; Contractor
**Geographic Relevance:** National

*Abstract:* The purpose of this project is to design, implement, and evaluate an integrated delivery system for student aid programs. In addition to the above, this project will also include a complete requirements analysis and study of the integration of the total student aid delivery process including an assessment of the feasibility of changing the current paper-based system to an electronic technology. Based on the results of the requirements phase, an integrated system will be designed and implemented. The following accomplishments are expected to be achieved: substantial cost savings, less error-prone award calculations, reduction in paperwork; and more timely awards and service delivery.

**Agency Contact:** Postsecondary Education. (202) 245-1747.

**E01407-003**
*Guaranteed Student Loan Quality Control Project.*
In process
**OMB Funding Code/Title:** 91-0200-0-1-502 / Student Financial Assistance
**Program:** Contract Management Assistance
**CFDA NO.:** 84.038
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 421A; 84 Stat. 166; 20 U.S.C. 1231).
**Geographic Relevance:** National

*Abstract:* The purpose of this project is to ensure the integrity of the payment and accounting function of the interest billing system as well as in other transaction activities. Within the Guaranteed Student Loan (GSL) program, the project will include the following phases: Phase I–Design; Phase II–Data Collection; Phase III–Analysis; and Phase Phase IV–Corrective Action. Once the review has been completed, the following will be determined: accuracy of lender computation, in-house and system processing, nature and scope of error, and corrective action program-wide to address errors surfaced by the case reviews.

**Agency Contact:** Postsecondary Education. (202) 245-1747.

**E01407-005**
*A Study of the Special Services for Disadvantaged Students (SSDS Program).*
In process
Dr. John Coulson
**Contractor:** Systems Development Corporation; 2500 Colorado Avenue, Santa Monico, CA 90406
**OMB Funding Code/Title:** 91-0201-0-1-502 / Higher and Continuing Education
**Program:** Student Services: Special Programs for the Disadvantaged
**CFDA NO.:** 84.042
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Higher Education Act of 1965, as amended (P.L. 89-329, title IV, § 417D; 86 Stat. 258; 20 U.S.C. 1070).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Special Services for Disadvantaged Students (SSDS) Program is designed to provide remedial and other special services to postsecondary level students who are educationally, culturally, or economically deprived, who are physically handicapped, or who have a limited English-speaking ability. *Abstract:*

The purpose of the study will be to discover relationships between the extent of student participation in the different types of SSDS activities and the benefits to those students in terms of improved academic performance, increased aspiration levels, greater persistence, and more satisfactory resolutions to financial and other problems that might otherwise interfere with the student's pursuit of postsecondary education.

**Agency Contact:** Postsecondary Education. (202) 426-8960.

**E01407-008**
*Office of Student Financial Assistance Umbrella Model.*
In process
**Contractor:** Merson Associates, Inc.; 7923 Jones Branch Drive, Suite 201, McLean, VA 22102
**OMB Funding Code/Title:** 91-0200-0-1-502 / Student Financial Assistance
**Program:** All Programs
**CFDA NO.:** 84.031; 84.032; 84.038; 84.063; 84.069
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Higher Education Act of 1965, as amended (P.L. 89-329, title IV, § 401; 20 U.S.C. 1070, 1087).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* Objectives of the Office of Student Financial Assistance (OSFA) Umbrella Model Project are to analyze existing relevant data sources and model efforts; to design and develop an integrated cost and recipient projection and simulation model; to review, revise, and upgrade the model data base on a periodic basis; and to initiate primary data collection (if necessary) to enhance the model data base. *Abstract:* The OSFA Umbrella Model Project is a analysis and development effort which ultimately will lead to the first unified computer-based mathematical forecasting and simulation model for the five major programs administered by OSFA. Once an efficient, accurate, and usable forecasting tool has been developed and implemented, subsequent activity will generally be restricted to data base refinement and enhancement, either through updating or replacing existing data base sources or through a primary data collection effort. Programs to be covered under the model are the Guaranteed Student Loan Program, the College Work-Study Program, the National Direct Student Loan Program, the Supplemental Educational Opportunity Grant Program, and the Pell Grant Program. Each of these programs have critical needs to provide decisionmakers with the cost and student implications of potential legislative, regulatory, and/or socioeconomic changes to the programs. The Umbrella Model will provide management with the first opportunity to forecast an accurate budget and programatic changes and their related cost/student impacts, both at the individual program level and for the five programs as a whole.

**Agency Contact:** Postsecondary Education. (202) 472-4300.

## EDUCATIONAL RESEARCH AND IMPROVEMENT

**E01408-001**
*Final Report: ERIC Cost and Usage Study.*
7/81
Dennis McDonald
**Contractor:** King Research, Inc.; 6000 Executive Boulevard, Rockville, MD
**OMB Funding Code/Title:** 75-1296-0-1-503 / National Institute of Education; 91-0501-0-1-503 / Research and Related Activities
**Program:** Research and Development; Improvement of Post Secondary Education
**CFDA NO.:** 84.117
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 405; 86 Stat. 328; 20 U.S.C. 1221e).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* This study is part of the National Institute of Education's (NIE's) program assessment of ERIC. The study is designed to provide NIE program managers and policy makers with information about the distribution, cost, and effectiveness of ERIC products and services. *Abstract:* This report will present systemwide cost and usage data about ERIC resources in the United States. Data will be presented for both the federally supported parts of the ERIC system and for the different types of independently supported and operated ERIC access points.

**Agency Contact:** Educational Research and Improvement. (202) 254-6050.

**E01408-002**
*A Study of Research Dissemination Utilization Program (RDU).*
6/81; 416 pp.
Karen S. Louis; Sheila Rosenblum
**Contractor:** Abt Associates, Inc.; 55 Wheeler Street, Cambridge, MA 02136
**OMB Funding Code/Title:** 75-1296-0-1-503 / National Institute of Education; 91-0501-0-1-503 / Research and Related Activities
**Program:** Research and Development; Improvement of Post Secondary Education
**CFDA NO.:** 84.117
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 405; 86 Stat. 328; 20 U.S.C. 1221e).
**Availability:** Agency; ERIC
**Geographic Relevance:** National

*Program Objectives:* The Research Dissemination Utilization (RDU) program was an action-research program designed to test whether school practices could be improved by making external resources available to the schools overall. The program was designed to: (1) organize a linkage system whereby national, State, and other external resources would be made available to school personnel; (2) apply research-based products or ideas to school problems; and (3) develop a problem-solving process whereby schools would systematically identify such problems and select and implement new ideas. *Abstract:* The study examined the strength and contribution of a number of dissemination/improvement strategies that were combined to form the RDU program model–products screened for quality and transportability, reliance on a local problem-solving team, use of external resource persons (linkers) to help stimulate and sustain local problem-solving processes and locate relevant, high quality products, and small amounts of seed money to help catalyze the effort. Each of the strategies contributed to achieving desired school improvements, but the strength and uniqueness of RDU is in the complementary or synergistic effect of combining the strategies into a single comprehensive program approach. The findings provide a basis for further strengthening the RDU model and other dissemination/school improvement efforts.

**Agency Contact:** Educational Research and Improvement. (202) 254-6050.

**E01408-003**

*Study of NIE's Program To Increase Participation of Minorities and Women in Educational R & D.* (192).

**Contractor:** Inter-America, Inc.; 1500 Wilson Blvd. Rosslyn, VA 22209

**OMB Funding Code/Title:** 75-1296-0-1-503 / National Institute of Education; 91-0501-0-1-503 / Research and Related Activities

**Program:** Research and Development; Improvement of Post Secondary Education

**CFDA NO.:** 84.117

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 405; 86 Stat. 328; 20 U.S.C. 1221e).

**Availability:** Agency

*Program Objectives:* The National Institute of Education (NIE) Minorities and Women's Program seeks to contribute to the improvement of educational practice and to increase educational equity through increasing the involvement of minorities and women in educational research. *Abstract:* Through the case study and survey methods, the evaluation of NIE's Program to Increase the Participation of Minorities and Women in Educational R&D will assess selective aspects of the program. It will focus upon identifying activities that increase participation and the contexts in which they are successful. Further, it will identify individual and institutional changes associated with program participation.

**Agency Contact:** Educational Research and Improvement. (202) 254-6050.

**E01408-004**

*A Study of NIE State Dissemination Capacity Building Program.*

4/81; 224 pp.

Eugene C. Royster; D. L. Madey; J. K. Decad; R. F. Baker

**Contractor:** NTS Research Corporation; 2634 Chapel Hill Boulevard, Durham, NC 27707

**OMB Funding Code/Title:** 75-1296-0-1-503 / National Institute of Education; 91-0501-0-1-503 / Research and Related Activities

**Program:** Research and Development; Improvement of Post Secondary Education

**CFDA NO.:** 84.117

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 405; 86 Stat. 328; 20 U.S.C. 1221e).

**Availability:** ERIC

**Geographic Relevance:** National; State

*Program Objectives:* The State Dissemination Grants Program was initiated in Fiscal Year 1975 with the mission to improve educational practice by encouraging State education agencies to help educators locate and use current knowledge about educational research, new products, and improved practices. The purpose of the program is to strengthen one set of systems within the nationwide dissemination configuration by focusing on State education agencies. *Abstract:* The findings are summarized under three major areas of research questions: (1) Is dissemination capacity being built? (2) What are the factors affecting the building of capacity? What factors help or hinder achievement of program objectives? and (3) What program management and program design factors affect the building of capacity? The primary effect sought from the program–increased capacity of State education agencies for dissemination–is being achieved. The process of increasing capacity follows several different patterns depending on State history and context and reflects the flexibility allowed by the program guidelines. The study demonstrated that dissemination capacity is being built and identifies a number of State, program design, and management factors that are enhancing and limiting the capacity building effort. Based on its findings, NTS Research Corporation recommended strengthening collaborative State and Federal planning in the use of current dissemination resources, in the identification of priorities for developing new resources, and in providing for linker training.

**Agency Contact:** Educational Research and Improvement. (202) 254-6050.

**E01408-005**

*Vocational Education Study: Interim Report. Vocational Education Study: Final Report.*

9/80; 9/81; 546 pp.

**OMB Funding Code/Title:** 91-0400-0-1-501 / Vocational and Adult Education

**Program:** Vocational Education: State Grants and Innovative Programs: Basic Grants

**CFDA NO.:** 84.048

**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Vocational Education Act of 1963, as amended (P.L. 88-210, title I, § 120; 90 Stat. 2187; 20 U.S.C. 2330).

**Availability:** GPO

**Geographic Relevance:** National; State; City; County

*Program Objectives:* It is the purpose of this program to assist States in improving planning in the use of all resources available to them for vocational education and manpower training by involving a wide range of agencies and individuals concerned with education and training within the State in the development of the vocational education plans. It is also the purpose of the program to authorize Federal grants to states to assist them with their vocational education programs. *Abstract:* A study will be conducted of vocational education programs, including such programs conducted by the States, those programs conducted under the Vocational Education Act of 1963, and other related programs conducted under the Comprehensive Employment and Training Act of 1973 and by the State Post-Secondary Commissions authorized by the Education Amendments of 1972. The study will include: (1) distribution of occupational development funds in terms of services, occupations, target populations, enrollment, and educational and governmental levels and what such distributions should be to meet resources needs over the next 10 years; (2) examination of how to achieve compliance with applicable laws; (3) analysis of means of assessing program quality effectiveness; (4) experimental studies; and (5) findings and recommendations for changes in the present act as well as new legislation. Recommendations for changes in the present act will be determined, as will new legislation, and a review of consumer and homemaking programs will be performed.

**Agency Contact:** Educational Research and Improvement. (202) 254-5680.

**E01408-006**

*The National Institute of Education Should Further Increase Minority and Female Participation in Its Activities.* (HRD-81-3).

11/10/80; 32 pp. + 4 app. (4 pp.)

**OMB Funding Code/Title:** 91-1100-0-1-503 / Educational Research and Statistics

**Program:** National Institute of Education
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** General Education Provisions Act, as amended (P.L. 90-247, title IV, § 405; 20 U.S.C. 1221e). Small Business Act (P.L. 95-507; 92 Stat. 1757; 15 U.S.C. 637a).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide greater opportunities for minorities and women to participate in National Institute of Education (NIE) programs. *Abstract:* The NIE equal employment opportunity (EEO) profile has improved since 1973. Its minority and female workforce is generally representative or, in some cases, overrepresentative of the general U.S. population. The unsolicited proposal program has not significantly increased the number of NIE-funded minority and women-managed projects. NIE has initiated steps to increase minority and female participation in its programs. Although some of these efforts have started to show improvements, the effectiveness of these measures depends largely on how much attention and funding are devoted to them. The NIE Director should develop, in conjunction with the laboratories and centers, specific goals and timetables for the adequate representation of minorities and women at each institution; monitor laboratory and center progress in achieving these goals; enforce EEO and equity conditions of the long-term agreements; and direct the EEO office to ensure that the laboratories and centers are aware of, and exercise, their EEO responsibilities. It is recommended, too, that the Director finalize the actions proposed to modify the evaluation criteria and process and try to increase the number of qualified minority and women applicants to the unsolicited proposal program. He should establish goals for the number of minorities and women to participate in the program. The Director should also allocate additional resources to the small and disadvantaged business utilization program, so that its outreach, advocacy, and monitoring functions can be effectively implemented. He should reemphasize NIE support for its outreach efforts to increase minorities' and women's participation in NIE activities.

**Agency Contact:** General Accounting Office (202) 523-9131.

## VOCATIONAL AND ADULT EDUCATION

**E01409-001**
*Assessment of the State-Administered Programs of the Adult Education Act.*
Malcolm Yound
**Contractor:** Development Associates, Inc.; 2924 Columbia Pike, Arlington, VA
**OMB Funding Code/Title:** 91-0400-0-1-501 / Vocational and Adult Education
**Program:** Adult Education: Grants to States
**CFDA NO.:** 84.002
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Adult Education Act of 1966, as amended (P.L. 89-750, title III, § 315; 80 Stat. 1217; 20 U.S.C. 1203).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Although much information on the adult education program exists, there is little coherent data (that is national in scope) on local program operations. As a result, in 1978 the Office of Evaluation and Dissemination in the Office of Education commissioned a national assessment of the operation of the Adult Education Act State Administered Program. The purposes of the study were: to provide an analytic description of the program, with particular emphasis on program participants, and to identify a set of impact measures that can be studied in a longitudinal design. The study was conceived in part as an opportunity to gather baseline information reflecting the nature of the program just as the first effects of the 1978 legislation would be felt. In many respects, the data gathered and reported can be viewed as a partial test of some critical assumptions of the 1978 amendments, as well as a point of comparison for future studies which may have interest in the impact of the amendments and actions taken as a result.

**Agency Contact:** Vocational and Adult Education. (202) 245-8166.

**E01409-003**
*An Evaluation of the Community Education Program.*
2/81
**OMB Funding Code/Title:** 91-0400-0-501 / Vocational and Adult Education
**Program:** Community Schools (Total Program)
**CFDA NO.:** 84.081
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Elementary and Secondary Education Act of 1965, as amended (P.L. 89-10, title VIII, § 804; 92 Stat. 2285; 20 U.S.C. 3284).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this national evaluation of the Community Education Program was twofold: (1) to describe and analyze the operation of State education agencies as they promote and develop the concept of community in their respective States; and (2) to assess the impact of Federal support to capabilities of State Education Agencies (SEAs) to develop their capabilities in community education. The report describes the SEA Community Education Systems, including States' commitment to community education and SEA operational practices and programs for local program development.

**Agency Contact:** Vocational and Adult Education. (202) 245-8166.

## SPECIAL EDUCATION AND REHABILITATIVE SERVICES

**E01411-001**
*Evaluation of the Blind and Visually Handicapped Program.* (HEW 105-78-4013).
12/80
**Contractor:** JWK International Corporation; Annandale, VA
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Basic State Grants
**CFDA NO.:** 84.126
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, as amended by; P.L. 95-602, title I, § 100(a), 110; 29 U.S.C. 720).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The purposes of this study were to assess the overall effectiveness and efficiency of the Federal-State vocational rehabilitation program for the blind and visually handicapped and to assess the relationship of State administrative structures and resource management and program variables to the effective and efficient delivery of services to blind and visually handicapped vocational rehabilitation clients. The final project report will answer these questions: (1) How do independent, general, and combined agencies compare in their provision of efficient and effective services? (2) How have Federal legislative, regulatory, and administrative policies affected the provision of services to this client group? and (3) What is the relationship between State use of resources and management and programmatic processes?

**Agency Contact:** Special Education and Rehabilitative Services. (202) 472-3014.

**E01411-002**
*Evaluation, Revision and Development of the RSA Data Retrieval and Management System, Using New Data Elements.* (HEW 105-78-4012).
In process
**Contractor:** Apt Associates, Inc.; Cambridge, MA
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** National Institute of Handicapped Research
**CFDA NO.:** 84.126
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title II, § 201; 29 U.S.C. 761).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* It was determined that the most appropriate way to evaluate a formula grant program in 84 State agencies was to capture the essential elements of the program longitudinally, in order to profile them. The Rehabilitation Services Administration (RSA) has had a management information system, but this system design did not permit the capturing of the appropriate elements. Under the auspices of the evaluation unit within RSA, a new system design was begun in 1978 that would include components for policy, management, planning, and compliance activities. The preliminary system design is now complete. The information data requirements and statistical analysis procedures are fully described. The software will be completed by October 1981 and the system implemented in Fiscal Year 1982. The system promises to make it possible for RSA managers to make data-based decisions at all levels. The system will be constructed "open" so that it can remain a flexible planning and evaluation tool.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-3379.

**E01411-003**
*Analysis of FY 1977 and 1978 Data Submitted in Response to Vocational Rehabilitation Evaluation Standards.* (HEW 105-78-4011).
In process
**Contractor:** University of Michigan; Ann Arbor, MI
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Basic State Grants (Service Projects)
**CFDA NO.:** 84.126
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title III, § 311; 29 U.S.C. 777(a)).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The Standards Analysis Project was conducted to develop improved methods of utilizing data from State vocational rehabilitation agencies. The project resulted in: (1) the development of a management paradigm which emphasizes methods of utilizing standards information by program recipients; (2) review and refinement of methods and approaches for data analysis, including the analysis of time trends for use in developing graphic presentations for administrative use; (3) development of a revised report format which permits presentation of a comprehensive, overall picture of agency functioning through the use of multivariate statistical analyses; and (4) the development of procedures for improving and refining data validity.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-0020.

**E01411-004**
*Evaluation of RSA's Long-Term Training Program.*
In process
Betty Defay
**Contractor:** JWK International Corporation; Annandale, VA
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Training
**CFDA NO.:** 84.129
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title III, § 304; 29 U.S.C. 774).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National; State

*Abstract:* The objectives of this study are: (1) to develop a model for determining the most effective distribution of rehabilitation training grant funds between the pre-service and in-service training categories; (2) to gather data necessary to estimate the optimum number of training projects in each grant category supported through the country; (3) to analyze manpower supply and demand in rehabilitation counseling and related classes of personnel employed by state vocational rehabilitation agencies and cooperating rehabilitation facilities in the delivery of vocational rehabilitation services; and (4) to determine the relative importance of institutional and student support in maintaining academic training resources in selected rehabilitation disciplines.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-3379.

**E01411-005**
*Vocational Rehabilitation Follow-up Study.*
In process
Sara Wagner

**Contractor:** JWK International Corporation; Annandale, VA
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Basic State Grants
**CFDA NO.:** 84.126
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title I, § 100(a), 110; 29 U.S.C. 720).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The purposes of this evaluation study are to determine the extent to which former clients of vocational rehabilitation services retain benefits over time and to identify correlations between the pattern of benefit retention by clients and the demographic and disability characteristics of the clients.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-0249.

**E01411-006**
*Analysis of FY 1979-80 Data Submitted to Vocational Rehabilitation Evaluation Standards.* (300-81-0065).
In process
**Contractor:** University of Michigan; Ann Arbor, MI
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Basic State Grants (Service Projects)
**CFDA NO.:** 84.126
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title III, § 311; 29 U.S.C. 777(a)).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The basic objective of this study is to analyze Fiscal Year 1979 and 1980 data submitted in response to the Vocational Rehabilitation Evaluation Standards that are currently in use. The contractor will develop guidelines and plans for utilizing the results of the analysis of the standards data and provide consultation, technical assistance, and guidance to State agencies, regional offices, and the Rehabilitation Services Administration (RSA) central office, on a systematic basis, in the analysis and interpretation of vocational rehabilitation standards, as well as the utilization of findings from standard's data. In addition, the contractor will coordinate with the revised standards pretest contractor, for analyzing the overall ramifications of RSA's switchover from the current standards to revised standards.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-0020.

**E01411-007**
*State Evaluation Capacity-building (In Six State Vocational Rehabilitation Agencies).* (HEW 105-78-4005 to -4009; HEW 105-78-4017).
In process
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Service Projects (Evaluation)
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, § 14; 29 U.S.C. 713).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* State vocational rehabilitation agencies have varied capacity to conduct program evaluation. To strengthen the ability and capacity of each State, the Rehabilitation Services Administration (RSA) funded States to develop model evaluation units. The states funded were Mississippi, Pennsylvania, Oregon, Virginia, Michigan, and Delaware. The objectives of the model evaluation systems for State vocational rehabilitation agencies are to: (1) develop a model in which comprehensive program and policy systems are linked by appropriate evaluative data; (2) field test and evaluate the effectiveness of the revised standards for evaluation and the facilities reporting system for vocational rehabilitation agency management; (3) build new evaluation capacity which can be generalized to other States; and (4) develop linkages for a within State's and between State's agency network for communication, dissemination, and utilization of evaluation topics, with special emphasis on developing and testing the model evaluation units.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-3379.

**E01411-008**
*Coordination for Comprehensive State VR Program and Policy Systems through Model Evaluation/Management Information Support Units.* (HEW 105-79-4003).
In process
**Contractor:** West Virginia Research and Training Center; Dunbar, WV
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Service Projects (Evaluation)
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, § 14; 29 U.S.C. 713).
**Availability:** Agency
**Geographic Relevance:** National, State

*Abstract:* The purpose of this project is to coordinate leadership to most activities established for the six model evaluation units in vocational rehabilitation. Coordination occurs across the following boundaries: developing evaluation plans, managing an advisory committee, dissemination on issues and programs within the model systems, analyzing State reports, pretesting standards and facilities information systems, reviewing progress, and providing technical assistance. Begun in September 1979, this project will run for three years–two over the duration of the model units and one after the units are terminated. The last year will be devoted to analyzing findings from the model unit studies, replicating these findings in other States, and preparing training materials.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-3379.

**E01411-009**

*Testing and Refinement of the Vocational Rehabilitation Evaluation Standards.* (HEW 105-79-4000).
In process
**Contractor:** Berkeley Planning Associates; Berkeley, CA
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Service Projects (Evaluation)
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, § 14; 29 U.S.C. 713).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The purpose is to conduct a detailed pretest and refinement of the vocational rehabilitation standards which have been developed for the Rehabilitatioan Services Administration (RSA) over the past 2 years. The objectives of the project are to: (1) pretest and revise the vocational rehabilitation program evaluation standards; (2) pretest and revise the vocational rehabilitation project evaluation standards; (3) develop an implementation plan for the program standards; (4) develop an implementation plan for the project standards; (5) develop and demonstrate an analytic paradigm for the program standards; and (6) develop and demonstrate an analytic paradigm for the project standards. The pretest of the standards is to be accomplished through the model evaluation projects which are being funded by RSA at six State vocational rehabilitation agencies. At the end of the one-year pretest, the contractor will make necessary revisions to the standards, prepare guidance material for the States to use to implement them on a full-scale basis, and develop and demonstrate an analytic paradigm for management use of the standard's information base by State and Federal program staff.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-0020.

**E01411-010**

*Local Implementation of P.L. 94-142.*
In process
**Contractor:** SRI International; Menlo Park, CA
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted and Talented
**Program:** Education for the Handicapped: Special Studies
**CFDA NO.:** 84.027
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Education for All Handicapped Children Act of 1975 (P.L. 94-142, § 618(c); 89 Stat. 791; 20 U.S.C. 1418).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to follow a small sample of school systems over a 5-year period to observe the progress being made and the challenges remaining in the implementation of Public Law 94-142, the Education for All Handicapped Children Act of 1975. In addition to an evaluation report prepared and submitted to the Office of Special Education annually, the contractor will prepare technical assistance materials on such topics as interagency agreements at the local level and minimum competency testing for dissemination to State and local administrators.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 472-4652.

**E01411-014**

*Verification Procedures To Serve Handicapped Children.*
**Contractor:** Applied Management Sciences; Silver Spring, MD
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted and Talented
**Program:** Education for the Handicapped: Special Studies
**CFDA NO.:** 84.027
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Education of the Handicapped Act, as amended (P.L. 91-230, title VI, § 618; 20 U.S.C. 1418).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study has two components. The assessment component investigated three processes that influence the timeliness with which school systems conduct evaluations for students identified as potentially handicapped: referral screening, case coordination, and quality control. For each process, an examination was made of the resources available to the school, the basic structure of the process, division of responsibility, and the deployment of personnel. The secondary component has been conducted in two phases. The first phase examined class schedules of handicapped students for information concerning the number and type of students who received services in integrated settings, and the extent to which they received services comparable to those of nonhandicapped students. The second phase involves the identification and documentation of promising strategies for serving secondary handicapped students. Strategies are grouped into the following topics: personnel utilization, special education curriculum development, internal special education strategies, regular education teacher preparation/support, special education student preparation/support, and vocational options.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 472-4652.

**E01411-015**

*Handicapped Public Policy Analysis and Dissemination Project.*
In process
**Contractor:** University of Chicago, Center for Study on Welfare Policy; Washington, DC
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted and Talented
**Program:** Education for the Handicapped: State Assistance: State Grant Program
**CFDA NO.:** 84.027
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Education of the Handicapped Act, as amended (P.L. 91-230, title VI, § 611; 20 U.S.C. 1411). Education for All Handicapped Children Act of 1975 (P.L. 94-142, § 617; 89 Stat. 791; 20 U.S.C. 1417).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The project is intended to identify effective policies and effective policy implementation practices/procedures of the States in carrying out their responsibilities of selected critical requirements of P.L. 94-142 and Section 504 of P.L. 93-112 and their concomitant regulations. The contractor also is responsible for the widespread dissemination to the States of effective policies/procedures and for the development of a model illustrating processes for applying exemplary policy and policy implementation strategies at State/local levels where P.L. 94-142 implementation can be strengthened or improved. This procurement is one vehicle through which the Office of Special Education will fulfill its technical assistance role and responsibility to the States.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 472-2455.

### E01411-016

*Analysis of the Impact of the Handicapped Children's Early Education Program.*
6/82
**Contractor:** Roy Littlejohn Associates; Washington, DC
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted and Talented
**Program:** Education for the Handicapped: Special Population Programs: Early Childhood Education
**CFDA NO.:** 84.024
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Education of the Handicapped Act, as amended (P.L. 91-230, title VI, § 623; 84 Stat. 183; 20 U.S.C. 1423).
**Availability:** ERIC
**Geographic Relevance:** National

*Abstract:* The purpose of this procurement is to analyze the impact of the Handicapped Children's Early Education Program (HCEEP), which was established to support experimental/demonstration activities through locally-designed projects serving handicapped children from birth to age 8 and their families. The contractor will determine the number of projects which have obtained funds from other sources to continue their operation after the 3-year demonstration period, collect information on the number of children successfully placed in regular classes following assistance from HCEEP projects, determine the number of sites which have replicated the services demonstrated by projects, and ascertain what unexpected impact the projects have had on the availability and quality of services for young children with handicaps.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 472-5737.

### E01411-017

*Evaluation of the Impact of the Integration of Severely Handicapped Children and Youth.*
12/81; 56 pp.
Dr. Richard Brinker
**Contractor:** Education Testing Service; Princeton, NJ
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted and Talented
**Program:** Education for the Handicapped: Special Population Programs: Severely Handicapped Projects
**CFDA NO.:** 84.086
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Education of the Handicapped Act, as amended (P.L. 91-230, title VI, § 624; 20 U.S.C. 1424).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The project has as its objectives the identification of factors in the educational environment which affect integration of severely handicapped students and a description of the effects varying degrees of integration will have on student educational progress and attitudes. This information is needed to: (1) assist the States to further the integration of the severely handicapped in a cost-effective manner; (2) track the impact of Office of Special Education (OSE) projects for integration, as compared with non-OSE funded projects; and (3) assist OSE Division of Innovation and Development in prioritizing the expenditure of discretionary funds in subsequent funding periods. *Abstract:* This study will determine those factors which predict the degree and quality of integration of the severely handicapped at 14 sites. Sites are selected to represent differences in administrative and educational practices for achieving integration in regular education settings. Differences in the level of integration achieved will be used to predict educational progress of the severely handicapped and changes in the attitudes toward the handicapped by nonhandicapped students. Data will be collected and analyzed and findings will be disseminated by the OSE to provide significant information to State and local educational agencies and to professionals who are decisionmakers in establishing more effective and innovative integration efforts on behalf of the severely handicapped.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 472-2535.

### E01411-018

*Descriptive Analysis of the OSE Marketing Program.*
10/81; 175 pp.
**Contractor:** Market Dimensions; Arlington, VA
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted and Talented
**Program:** Education for the Handicapped: Media and Resource Services: Media Services and Captioned Films
**CFDA NO.:** 84.026
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Education of the Handicapped Act, as amended (P.L. 91-230, title VI, § 652; 84 Stat. 186; 20 U.S.C. 1452).
**Availability:** ERIC

*Abstract:* Information provided by this study will be used for reviewing and possibly revising Office of Special Education program strategies for identifying, reviewing, and licensing products having commercial potential. The study involves a thorough description of the marketing program's components and their interrelationship, as well as a cost analysis of program operation and potential. The cost analysis involves comparisons with two other Federal dissemination channels, the National Audiovisual Center, and the National Diffusion Network.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 472-4640.

### E01411-020

*Evaluate the Effectiveness of Agreements between State VR Agencies and State Associations of Student Aid Officers.*
In process
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Training
**CFDA NO.:** 84.129
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title III, § 304; 29 U.S.C. 774).

**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The purposes of this evaluation are to assist the Rehabilitation Services Administration to determine the dollars recouped, determine time flow and efficiency of information on individual educational preparation, determine the scope of supportive services provided, determine the impact on vocational rehabilitation for tuition-only cases, develop a set of policy considerations each State should follow in developing financial aid agreements, develop a set of evaluative criteria to determine how well similar benefits are received and utilized, and determine how financial resources and similar benefits affect the vocational rehabilitation program. A full report of the approaches taken, the problems encountered, and the recommendations made will be submitted. These reports will be made available to Federal, regional, and State agencies and to national rehabilitation organizations. The report could result in better-tailored resources for case services and in more of the required interagency planning in the funding of vocational rehabilitation services.

**Agency Contact:** Special Education and Rehabilitative Services.
(202) 245-0020.

**E01411-021**
*Needs Assessment of Services to Deaf/Blind Individuals.*
In process
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Training (Vocational Training Services)
**CFDA NO.:** 84.126
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title III, § 302; 29 U.S.C. 772).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The specific objectives of the evaluations are to: (1) provide information on the demographic nature of the deaf/blind population; (2) identify the array of services currently available for deaf/blind children, youths, and adults; (3) determine the adequacy of the array of services available to meet the needs of the deaf/blind population currently being served by Bureau of Education for the Handicapped programs, to identify the gaps in services available to them, and to determine the service needs (present and future) of rubella deaf/blind population; (4) specify the multiple resources required to meet the educational and rehabilitation services needed; and (5) provide a plan of multiple program options to achieve the needed services to meet the lifetime needs of the deaf/blind population. The Office of Special Education and the Rehabilitation Services Administration will utilize the findings from this project to recommend appropriate changes in programs being provided for deaf-blind youths and adults. It is intended that by matching the anticipated needs of the rubella population age group with the existing services available, gaps in the services available will be identified. There is currently limited information about the rubella population and the services available in the rehabilitation community for this group. This evaluation is necessary in order to institute program changes as soon as possible.

**Agency Contact:** Special Education and Rehabilitative Services.
(202) 245-0020.

**E01411-022**
*Evaluation/Development of Model Case Management in State Vocational Rehabilitation Agencies Using Weighted Case Closure, Functional Limitation Measures, Life Status Indicators, and a Measurable IWRP.*
In process
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Service Projects (Severely Disabled)
**CFDA NO.:** 84.126; 84.128
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title III, § 311; 29 U.S.C. 777).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The goal of this evaluation is to pretest, and then follow up on, the important components of a new management information system in five competitively selected State vocational rehabilitation agencies prior to nationwide implementation of the system by the Rehabilitation Services Administration. The pretest covers certain measures and procedures which are intended to improve before and after client evaluation through the use of functional-limitation measures, life-status measures, and weighted case difficulty and to more effectively assess services planned and offered clients through use of an improved taxonomy of service units and service providers, as well as certain measures to determine the use of rehabilitation facilities.

**Agency Contact:** Special Education and Rehabilitative Services.
(202) 245-3379.

**E01411-023**
*Technical Assistance and Coordination to States in Their Effort To Disseminate and Evaluate Policy and Program Development through Model Evaluation and Management Information System Functions and Structure.*
In process
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Service Projects (Technical Assistance)
**CFDA NO.:** 84.126; 84.128
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, § 12(a); 29 U.S.C. 711).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The purpose of this evaluation is to design and implement a technical assistance program to promote systematic use of management information by State vocational rehabilitation (VR) agencies. These agencies will use management information data to support the processes of management policy and decision making, budgeting, program planning and development, and program operations through direct linkages with the VR units responsible for those functions. These goals will be accomplished by meeting the more specific objectives of developing additional capacity in the State agency to go beyond traditional reporting, particularly with regard to financial reporting based upon program change, and the capacity to respond, through development of relevant processes and projects, including revisions to information systems, to evaluation needs particular to the State agency. The project is expected to demonstrate that State agencies can effectively integrate management information into their evaluation and policy making and financial processes.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-3379.

### E01411-024

*Evaluation of the Delivery of Services to Select Disabled People by the Vocational Rehabilitation System.*
In process
**OMB Funding Code/Title:** 91-0301-0-1-506 / Rehabilitation Services and Handicapped Research
**Program:** Rehabilitation Services: Innovation and Expansion
**CFDA NO.:** 84.128
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Rehabilitation Act of 1973, as amended (P.L. 93-112, title I, § 120; 29 U.S.C. 240).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* In the United States, vocational rehabilitation as a public State and Federal program of services to disabled individuals is 61 years old in 1981. Services and the disabled population have changed over the years. About one-fourth of the clients rehabilitated annually are minorities. Some public and private authorities hold that more minority persons should be found in agencies' caseloads and that those minorities served do not receive quality services comparable to nonminority clients. This evaluation will compare the range of vocational rehabilitation services available, offered, and provided to all agency clients with a select group of clients; determine differences in service by race; determine the relation of agency management to client outcome; develop improved service techniques, and develop policy recommendations and a management plan. Information will be obtained from the RSA-300 data system and supplemented with data obtained through the formal survey of clients, counselors, and agency administrators. It is estimated that over 7,000 potential subjects will comprise the client sample in up to 20 States. Policy recommendations will be forthcoming from this extensive study. Those anticipated policies will be accompanied by a management plan for instituting them on a practical and timely basis.

**Agency Contact:** Special Education and Rehabilitative Services. (202) 245-3379.

### E01411-031

*Unanswered Questions on Educating Handicapped Children in Local Public Schools.* (HRD-81-43).
2/5/81; 102 pp. + 2 app. (20 pp.)
**OMB Funding Code/Title:** 91-0300-0-1-501 / Education for the Handicapped, Gifted and Talented
**Program:** Education for the Handicapped: Special Studies
**CFDA NO.:** 84.009
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Education of the Handicapped Act, as amended (P.L. 91-230, title VI, § 618; 20 U.S.C. 1418).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to assure compliance with the legislative requirement for making a free appropriate education available to all handicapped children. *Abstract:* The Education for Handicapped Children Act set a goal that, by September 1, 1978, all handicapped children would have available a free appropriate public education. The law requires an individualized education program (IEP) for each handicapped child. The goals probably will not be achieved until at least the mid-1980s. IEPs lacked required information or were late in preparation and many did not show needed services. The most cited reason for delays in providing services was a shortage of funds. Additional problems were: (1) insufficient staff at the State level; (2) delays by the Department in issuing regulations, providing guidance, and approving State plans; and (3) a lack of evaluations of the State's compliance. Congress should consider the problems of education agencies and should provide incentives to stimulate increased State and local funding or increased Federal funding or it should modify the Act's timetable or scope of coverage. The Secretary should require States' plans to document ability to meet commitments. The Secretary should evaluate States' compliance, should take actions needed to assure that States are effectively implementing the Act, and emphasize the importance of issuing regulations timely, reviewing State plans, and making monitoring visits.

**Agency Contact:** General Accounting Office (202) 245-9623.

**See also Multi-Agency Evaluations Section:** Accession Number E99900-030.

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# Independent Agencies, Boards, and Commissions

## COMMISSION ON CIVIL RIGHTS

**E01900-001**
*Child Care and Equal Opportunity for Women.*
6/81; 51 pp.
James A. Levine
**Contractor:** Wellesley College Center for Research on Women; Wellesley, MA 02181
**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses
**Program:** Federal Program Evaluation
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Ways and Means; *Senate* Committee on the Judiciary; *Senate* Committee on Finance. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c(a)(3)); 41 C.F.R. § 60.2; 29 C.F.R. § 1604. Social Security Act, as amended (P.L. 93-647, § 2; 88 Stat. 2337; 42 U.S.C. 1397).
**Availability:** Agency; GPO
**Geographic Relevance:** National; State

*Abstract:* The report scrutinizes systematically the relationship between Federal government's policies and programs applicable to child care and the Federal goal of equal opportunity for women. Federal programs examined encompass areas of social services, child development, taxation, employment and training, education, leave, affirmative action plans, and flexitime and part-time work for Federal employees. Some programs act as disincentives to women to progress at work by cutting off child care subsidies when families reach marginal income levels. Others do not take into account relative expense of child care to low income families as opposed to those of middle and upper incomes. Some programs aren't specifically for child care but could be so. Federal contractors do not have to take child care into account as a means of achieving affirmative action, although this is suggested by Revised Order #4. There is a need for choice in type of care and for greater availability. Laws against sex discrimination will not be effective until Federal policy and law address this issue comprehensively.

**Agency Contact:** (202) 254-8127.

**E01900-002**
*Enforcing Title IX.*
10/80; 78 pp.
Kathryn Baer
**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses
**Program:** Federal Program Evaluation
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c(a)(3)). Education Amendments of 1972, as amended (P.L. 92-318, title IX, § 901; 86 Stat. 373; 20 U.S.C. 1681); 34 C.F.R. § 106.
**Geographic Relevance:** National; State; City; County; School districts

*Abstract:* The report assesses the Department of Health, Education and Welfare (HEW) Office for Civil Rights (OCR) Title IX enforcement effort for the new Department of Education. It is based on questionnaire results, analysis of materials, and interviews provided by HEW staff and other Federal agency officials, and interested private groups' representatives. Among areas covered by the report are: OCR organization, staffing and training, data collection and analysis, complaint processing, compliance review, enforcement procedures, and technical assistance and public information. Recommendations are made covering these areas, following conclusions that OCR has been slow to issue important guidelines and process complaints.

**Agency Contact:** (202) 254-6657.

**E01900-003**
*Equal Opportunity in the Foreign Service.*
6/81; 23 pp.
James Corey
**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses
**Program:** Federal Program Evaluation
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Foreign Affairs; *Senate* Committee on the Judiciary; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c(a)(3)). Foreign Service Act of 1980 (P.L. 96-465; 94 Stat. 2071; 22 U.S.C. 3901).
**Availability:** Agency; GPO
**Geographic Relevance:** International/Foreign; National

*Abstract:* This report examines hiring and promotion of minorities and women at the Department of State in the Foreign Service and equivalent positions at the Agency for International Development and International Communication Agency. Although some progress has been made since 1970, much more effort needs to be devoted to recruitment and testing, as well as to providing opportunity for advancement for those already in the Foreign Service. Recommendations address the better implementation of affirmative action.

**Agency Contact:** (202) 254-6681.

**E01900-004**

*Evaluating the Impact of Policy Research Reports: Current Practices and Future Possibilities.*

10/80; 40 pp.

Gregg B. Jackson

**Contractor:** Washington Center for the Study of Services; 1518 K Street, NW, Washington, DC 20005

**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses

**Program:** Federal Program Evaluation

**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c(a)(3)).

**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This short report reviews existing literature about evaluation of impact of policy research reports on intended audience. People in public and private organizations producing such reports were interviewed about how they evaluate the impact of the reports. Suggestions regarding desirable methods for evaluating impact of policy research reports are made, among them: interviewing authors of reports for information, telephone surveys, intensive interviewing of decision makers, message testing of sample recipient population, citation analysis, written questionnaires, and response cards attached to publications.

**Agency Contact:** (202) 254-6644.

**E01900-005**

*Extending Equal Employment Opportunity Law to Congress.*

6/80; 37 pp.

Jack P. Hartog

**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses

**Program:** Federal Program Evaluation

**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c (a)(3)).

**Availability:** Agency; GPO

**Geographic Relevance:** National; Congressional District

*Abstract:* The study was conducted pursuant to a congressional request made during the Commission's authorization hearings in Fall, 1979. It analyzes the legal issues arising from the possible elimination of present exemption of Congress from Federal equal employment opportunity laws. It examines whether Congress may constitutionally choose to bring itself within the scope of Title VII of the 1964 Civil Rights Act which bans discrimination, based on race, color, religion, sex, and national origin, in employment. Included in the study are discussions of separation of powers doctrine, constitutional prerequisites to judicial and administrative enforcement, and present congressional employment practices. The Commission concludes the Constitution does not preclude enactment of an equal employment opportunity statute covering legislative branch employees and recommends a new provision in Title VII to do so. The Commission also believes principal staff involved in legislative policy formulation may need to be subject to additional rules. Also, defendants in any proceeding under recommended new provision would be an individual member of Congress or head of legislative unit having control over terms of employment.

**Agency Contact:** (202) 254-6690.

**E01900-006**

*Improving Hispanic Employment Data: The Department of Labor's Continuing Obligation.*

5/78; 31 pp.

Leopoldo Garza

**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses

**Program:** Federal Program Evaluation

**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Post Office and Civil Service; *Senate* Committee on the Judiciary; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c (a)(3)). (P.L. 94-311; 90 Stat. 688; 29 U.S.C. 8).

**Availability:** Agency; GPO

**Geographic Relevance:** National

*Abstract:* The report evaluates the adequacy of Department of Labor's (DoL's) efforts (specifically, Bureau of Census as agent and Bureau of Labor Statistics) to comply with applicable sections of Public Law 94-311 mandating improvement and expansion of collection, analysis, and publication of unemployment data on Hispanics. Although the commission found DoL's awareness of need for this data and its publication of such statistics increased, it holds that DoL's efforts could be greatly improved. Recommendations include: more frequent publication by DoL of greater amounts of data on Hispanic unemployment, that DoL ensure that its units dealing with unemployment data are responsive to Hispanic unemployment in the United States, and that DoL take steps necessary to be informed about the need for this data from data users, such as those distributing Federal financial assistance under laws such as CETA and the Public Works and Economic Development Act, and the Hispanic community.

**Agency Contact:** (202) 254-6648.

**E01900-007**

*Indian Tribes: A Continuing Quest for Survival.*

6/81; 192 pp.

Paul Alexander

**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses

**Program:** Federal Program Evaluation

**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c (a)(3)). Indian Civil Rights Act (P.L. 90-284, title II, § 201; 82 Stat. 77; 25 U.S.C. 1301 et seq.).

**Availability:** Agency; GAO

**Geographic Relevance:** National; State; County; Indian reservations

*Abstract:* This report is based on Commission hearings in Washington State, South Dakota, and Washington, DC, held in 1977-1979, as well as research conducted during that period. It examines roles of State, tribal, and Federal governments in some of the major conflicts between Indian tribes and non-Indians, such as fishing rights, reservation criminal law enforcement, and eastern land claims. Generally, the report concludes that the present system for protecting Indian rights has significant limitations, coherent mechanisms for determining and implementing Indian policy are lacking, and conflicts over Indian rights exacerbate pre-existing problems Indians face regarding denials of equal protection of laws. Recommendations address specifics of Federal and State enforcement of law as well as general issues such as tribal self-determination, mediation and conciliation in intergovernmental disputes, and cultural preservation.

**Agency Contact:** General Accounting Office (202) 254-6606.

**E01900-008**
*The Age Discrimination Study, Part I.*
12/77; 112 pp.
Eileen Bradley
**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses
**Program:** Federal Program Evaluation
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c (a)(3)). Age Discrimination Act of 1975 (P.L. 94-135, title III; 89 Stat. 728-732; 42 U.S.C. 6101).
**Availability:** Agency; GPO
**Geographic Relevance:** National; State; City; County

*Abstract:* This report was mandated by the Congress in the Older Americans Amendments of 1975. It investigated unreasonable age discrimination in federally-assisted programs. Part I of the report contains findings and recommendations regarding the barriers public and private administrators have erected between needy elderly people and children and federally financed services, barriers that are discriminatory and adversely affect persons based on age. These barriers should be prohibited by law, exceptions being made only by Congress with concurrence of the President. Specifics related to various programs and implementation of The Age Discrimination Act of 1975 are contained in the recommendations. [Part II contains program descriptions and analyses and methodology.].

**Agency Contact:** (202) 254-6622.

**E01900-009**
*The Age Discrimination Study, Part II.*
1/79; 298 pp.
Eileen Bradley
**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses
**Program:** Federal Program Evaluation
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c(a)(3)). Age Discrimination Act of 1975 (P.L. 94-135, title III; 89 Stat. 728-732; 42 U.S.C. 6101).
**Availability:** Agency; GPO
**Geographic Relevance:** National; State; City; County

*Abstract:* This report was congressionally mandated by the Older Americans Amendments of 1975. It investigated unreasonable age discrimination in federally-assisted programs. Part II of the study consists of descriptions and analyses of the nine programs examined. It also explains the methodology used to arrive at the assessment of "unreasonable" age discrimination and to come up with recommendations to remedy the situation. Part I contains the findings and recommendations regarding elimination of discriminatory barriers and vigorous enforcement of The Age Discrimination Act of 1975.

**Agency Contact:** (202) 254-6622.

**E01900-010**
*The Black/White Colleges: Dismantling the Dual System of Higher Education.*
4/81; 46 pp.
Carole Williams
**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses
**Program:** Federal Program Evaluation
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c (a)(3)).
**Availability:** Agency; GPO
**Geographic Relevance:** National; State

*Abstract:* The report is an examination of the Department of Health, Education and Welfare's "Revise Criteria in Specifying the Ingredients of Acceptable Plans to Desegregate State Systems of Public Higher Education" and their potential to aid States in desegregating their systems of higher education. The purposes were: (1) to clarify the purpose of higher education desegregation; (2) to show the need for the Department of Education to vigorously enforce criteria; (3) to show how strengthened criteria would help States achieve unitary systems which are effective; and (4) to stress need for Federal desegregation policy to recognize the role of black public colleges, past and present. Also included in the report is a historical overview of higher education desegregation. The Adams cases are discussed, as they lead to issuance of the above-mentioned criteria covering States of Arkansas, Florida, Georgia, North Carolina, Oklahoma, and Virginia.

**Agency Contact:** (202) 254-6853.

**E01900-011**
*The Federal Fair Housing Enforcement Effort.*
3/79; 235 pp.
Cynthia Norris Graae
**OMB Funding Code/Title:** 95-1900-0-1-751 / Salaries and Expenses
**Program:** Federal Program Evaluation
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on the Judiciary; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Civil Rights Act of 1957, as amended (P.L. 85-315, § 104(a)(3); 71 Stat. 635; 42 U.S.C. 1975c (a)(3)). Civil Rights Act of 1968 (P.L. 90-284, title VIII, § 801; 82 Stat. 81; 42 U.S.C. 3601). Equal Credit Opportunity Act (P.L. 93-495; 88 Stat. 1521; 15 U.S.C. 1691).
**Availability:** Agency; GPO
**Geographic Relevance:** National; City; County

*Abstract:* This report assesses activities of Federal agencies to ensure fair housing. It is more extensive than "To Provide. . .For Fair Housing," the 1974 report to which it is a sequel. The Commission concluded that progress in this area has been sporadic and isolated. There is no comprehensive or coordinated Federal strategy to secure fair housing. Title VIII is a weak law which Department of Housing and Urban Development (HUD) lacks even the power to enforce. The Federal agencies with equal housing responsibilities have not carried them out. The Government's appropriations in support of fair housing have been inadequate. Recommendations include: coordination of enforcement between HUD and other agencies, Congressional amendment of Title VIII granting cease and desist authority to HUD, and White House and Congressional action to provide HUD with a budget sufficient to vigorously enforce the drive to end housing discrimination.

**Agency Contact:** (202) 254-6684.

## CONSUMER PRODUCT SAFETY COMMISSION

**E02100-001**
*Evaluation of State Contract Program.*
2/81; 27 pp.
James P. Hill
**OMB Funding Code/Title:** 61-0100-0-1-554 / Salaries and Expenses
**Program:** Commission Policy Development and Direction
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Consumer Product Safety Act, as amended (P.L. 92-573; 86 Stat. 1207; 15 U.S.C. 2051 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the State contract program is to promote Federal-State cooperation to protect consumers from unreasonable risks of injuries and deaths associated with consumer products. *Abstract:* This report evaluated the 1979 State contract program conducted by Consumer Product Safety Commission (CPSC) in terms of State participation, performance, cost-effectiveness, contributions of the program to CPSC objectives, and potential program changes. The study found that if additional funds were available to support the program, State participation would increase; that in the compliance and enforcement areas, the States' efforts were legally sufficient; that the information and education program was considered excellent; that the program was very cost effective; that more consumers were warned about product related hazards and compliance with CPSC regulations has increased as a result of State activities; and that suggested changes were associated with increased funding and less rigid reporting requirements.

**Agency Contact:** (301) 492-6750.

**E02100-002**
*Evaluation of the Impact of the Mattress and Carpet and Rug Flammability Standards on Industry.*
2/81; 85 pp.
Chet Fenton
**Contractor:** Technology and Economics, Inc.; 2225 Massachusetts Avenue, Cambridge, MA 20140
**OMB Funding Code/Title:** 61-0100-0-1-554 / Salaries and Expenses
**Program:** Product Safety and Enforcement (Fire and Thermal Burns)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Consumer Product Safety Act, as amended (P.L. 92-573; 86 Stat. 1207; 15 U.S.C. 2051 et seq.). Federal Hazardous Substances Act (P.L. 86-613; 15 U.S.C. 2051 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Fire/Thermal Burn Program is to protect consumers from fire related deaths and injuries associated with mattresses, carpets, and rugs while not placing unnecessary burdens upon industry. *Abstract:* A questionnaire was used to survey 85 manufacturers of mattresses, carpets, and rugs. The results indicated that the standards for mattresses increased the costs of labor and materials and that the testing and recordkeeping requirements were burdensome. The standards for carpets and rugs increased the costs of the materials and labor and caused industry to add quality control measures. Testing of the carpets and rugs seemed to pose a moderate burden, but industry did not appear to be heavily burdened by recordkeeping requirements. It must be noted that responses to the questionnaire, while representative, were few, and therefore it is impossible to determine if the survey characterizes industry as a whole.

**Agency Contact:** (301) 492-6750.

**E02100-003**
*Evaluation of the Impact of the Communications Antenna Labeling Rule.*
12/80; 95 pp.
**Contractor:** Public Sector Research Market Group, Market Facts, Washington, DC; 1750 K Street NW, Suite 1240, Washington, DC 20006
**OMB Funding Code/Title:** 61-0100-0-1-554 / Salaries and Expenses
**Program:** Product Safety and Enforcement (Electrical Hazards)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Consumer Product Safety Act, as amended (P.L. 92-573; 86 Stat. 1207; 15 U.S.C. 2051 et seq.). Federal Hazardous Substances Act (P.L. 86-613; 15 U.S.C. 2051 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the Communications Antenna Labeling Rule is to protect consumers from unreasonable risks of electrical shock injuries and deaths associated with outdoor television (TV) and citizen band (CB) radio base station antenna equipment. *Abstract:* This report, compiled from a survey of consumers, provided data concerning the nature of outdoor TV and CB base station antenna equipment currently installed at consumer residences, as well as patterns of installation and removal. The data serve as a foundation to guide future decisions regarding the regulation of outdoor communications antenna products. The report indicated that consumers do not recognize the potential for electrical shock death or injury associated with antenna installation and removal. It showed that consumers would be willing to pay $5 to $10 more for an antenna that would protect them from accidental electrical shock. However, despite the fact that most recent purchasers paid attention to the installation instructions, the hazard warnings did not seem to influence long term attitudes and beliefs of consumers related to installation safety.

**Agency Contact:** (301) 492-6750.

## DISTRICT OF COLUMBIA

### E02200-001

*The Federal Payment to the District of Columbia: Experience Since Home Rule, Analysis of Proposals For Change.* (GGD-81-67).
4/23/81; 61 pp. + 3 app. (20 pp.)
**OMB Funding Code/Title:** 20-1700-0-1-852 / Federal Payment to the District of Columbia
**Program:** Payment to the District of Columbia General Fund
**Congressional Relevance:** *House* Committee on District of Columbia; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: District of Columbia Subcommittee; *Senate* Committee on Appropriations: District of Columbia Subcommittee.
**Authority:** District of Columbia Self-Government and Governmental Reorganization Act, as amended (P.L. 93-198, § 450; 40 U.S.C. 71).
**Availability:** GAO
**Geographic Relevance:** City; District of Columbia

*Program Objectives:* The purpose of the District of Columbia General Fund is to reimburse the District of Columbia for costs incurred because of the Federal Government's presence in the City. *Abstract:* The issues associated with a Federal formula payment would be easier to resolve if: (1) there were an explicit effort to establish service goals for the District's population and service groups in an inflationary environment; (2) the informative content and reliability of budget information provided by the District government to the City Council, the public, and Congress were improved; and (3) the District government demonstrated improvements in program and financial management. GAO recommended that the Mayor comply with the Self-Government Act provisions by presenting consistent budget information for the current year and 3 years before and 4 years after the current year; present meaningful comparisons of past trends and assumptions about the future; and specifically show the relationship between each year's appropriations, actual obligations, and actual revenue and cash position.

**Agency Contact:** General Accounting Office (202) 727-1873.

### E02200-002

*Improved Collections Can Reduce Federal and District Government Food Stamp Program Costs.* (GGD-81-31).
4/3/81; 30 pp. + 2 app. (11 pp.)
**OMB Funding Code/Title:** 20-1700-0-1-852 / Federal Payment to the District of Columbia
**Program:** Payment to the District of Columbia General Fund
**Congressional Relevance:** *House* Committee on District of Columbia; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: District of Columbia Subcommittee; *Senate* Committee on Appropriations: District of Columbia Subcommittee.
**Authority:** District of Columbia Self-Government and Governmental Reorganization Act, as amended (P.L. 93-198, § 450; 40 U.S.C. 71). Food Stamp Act of 1964, as amended (P.L. 88-525, § 2; 78 Stat. 703; 7 U.S.C. 2011 et seq.).
**Availability:** GAO
**Geographic Relevance:** District of Columbia

*Abstract:* This report discusses the problems encountered by the District of Columbia Government in collecting amounts due from food stamp recipients because of overissuances and from vendors because of their inability to account for food stamps. The District has collected a minimal amount due from food stamp vendors and recipients. Inadequate collection efforts, lack of systems for identifying improper issuances and for monitoring collection efforts, and poor controls over recipient participation cards contributed to the problem. As a result, District and Department of Agriculture costs were unnecessarily increased. The District was not claiming all reimbursable costs incurred in administering the program. The District has not identified and attempted to collect overissuances resulting from duplicate redemptions or from redemptions of expired, altered, and unsigned participation cards. The District's participation card system does not provide control over the cards to prevent unauthorized use. Transaction cards which have been returned by vendors were improperly filed and stored without adequate physical control to prevent reintroducing the cards into the system. The report contains recommendations to improve collections of amounts owed to the District. The District's Department of Human Services generally agreed with the recommendations and indicated the corrective actions planned or taken.

**Agency Contact:** General Accounting Office (202) 727-1873.

### E02200-003

*Action Needed To Bring Minority Business Awards into Compliance with 1980 Amendment.* (GGD-81-38).
12/31/80; 3 pp.
**OMB Funding Code/Title:** 20-1700-0-1-852 / Federal Payment to the District of Columbia
**Program:** Payment to the District of Columbia General Fund
**Congressional Relevance:** *House* Committee on District of Columbia; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: District of Columbia Subcommittee; *Senate* Committee on Appropriations: District of Columbia Subcommittee.
**Authority:** District of Columbia Self-Government and Governmental Reorganization Act, as amended (P.L. 93-198, § 450; 31 U.S.C. 61). District of Columbia Law 1-95.
**Availability:** GAO
**Geographic Relevance:** District of Columbia

*Program Objectives:* The District of Columbia's (D.C.'s) Minority Contracting Program, established in 1977, is designed to expose qualified minority firms to increased business opportunities and to aid them in overcoming barriers in their attainment of professional and financial independence. *Abstract:* The D.C. Minority Contracting Act was amended in 1980 to strengthen the minority business program in the District. One of the provisions of the amendments was that a minority business awarded a contract must perform at least 50% of the contracted work (excluding the cost of materials, goods, and supplies) with its own organization and resources, and that, if subcontracting occurred, 50% of that effort would be performed by a certified minority business enterprise. This would limit awards to minority businesses who merely serve as middlemen. Contracts now in effect in the District did not take the new amendments into consideration. Pertinent contracting officers had not been informed of the new regulations until brought to their attention. GAO recommended that the Director of the Department of General Services should take prompt action to provide guidance implementing the new provision of the Act and to bring all future awards, including those in process, into compliance with District law.

**Agency Contact:** General Accounting Office (202) 245-5897.

### E02200-004

*Review of the District of Columbia's Automatic Data Processing Operations.* (GGD-80-103).
9/9/80; 4 pp.
**OMB Funding Code/Title:** 21-1700-0-1-852 / Federal Payment to the District of Columbia
**Program:** Payment to the District of Columbia General Fund
**Congressional Relevance:** *House* Committee on District of Columbia; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: District of Columbia Subcommittee; *Senate* Committee on Appropriations: District of Columbia Subcommittee.
**Authority:** District of Columbia Self-Government and Governmental Reorganization Act, as amended (P.L. 93-198, § 450; 40 U.S.C. 71).
**Availability:** GAO
**Geographic Relevance:** District of Columbia

*Abstract:* GAO reviewed the District of Columbia's data processing personnel and training processes as a part of its effort to assess the overall effectiveness of the District's management of its automatic data processing resources and to recommend improvements. The report discusses the problem the District was experiencing attracting and retaining employees and keeping them abreast of the ever-changing technology of data processing. The District of Columbia does not have formal career development programs and training programs for automatic data processing personnel. In the agencies which GAO visited, there were no formal data processing career development programs to identify and define computer personnel positions and salaries, specific skills and knowledge needed at each stage of the career ladder, alternate career paths available for each type of data processing personnel, and the types of training and experience required for career advancement. The lack of formal career development programs has limited the agencies' ability to attract and retain highly qualified individuals.

**Agency Contact:** General Accounting Office (202) 634-5215.

## ENVIRONMENTAL PROTECTION AGENCY

### E02300-001

*Region I Oversight of State Administered Federal Programs.*
10/81
Patricia L. Meaney
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XIV, § 1414, 1421, 1443, as amended by; P.L. 93-523; 42 U.S.C. 300g-3, 300h, 300j-2). Clean Air Act, as amended (P.L. 84-159, title I, § 105, as amended by; P.L. 95-95; 42 U.S.C. 7405).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* This report is an evaluation of the effectiveness and cost of current Region I oversight practices in New England State administered Federal environmental programs (safe drinking water, National Pollutant Discharge Elimination System, Construction Grants, Air Quality Monitoring, Enforcement, and State Implementation Plans (SIPs)). The report addresses the financial, legal, and management implications of overseeing State program activities.

**Agency Contact:** (617) 223-6471.

### E02300-002

*Upgrading the State/EPA Agreement Process in Region II.*
5/29/81
Kevin Bricke; Joann Brennan
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Clean Air Act Amendments of 1977 (P.L. 95-95; 42 U.S.C. 7601 et seq.). Water Pollution Control Act Amendments of 1972 (P.L. 92-500, § 2; 33 U.S.C. 1158).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The State Environmental Protection Agency Agreement (SEA) project report recommends both general and State-by-State modifications to the SEA process aimed at producing more effective SEAs.

**Agency Contact:** (212) 264-4296.

### E02300-003

*Geographic Approach to Toxics Integration: A Pilot Study.*
In process
Dee Ortner
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Toxic Substances)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Toxic Substances Control Act, as amended (P.L. 94-469, § 4, 27; 90 Stat. 2006; 15 U.S.C. 2603, 2626).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* This report will develop an agency methodology for examining and controlling toxic pollutants in a geographic area (i.e., "hot spot") based on a multi-media approach, generalized cost estimates for conducting studies that follow this method, and national site selection criteria for future studies.

**Agency Contact:** (215) 597-3600.

### E02300-004

*Water Management System Pilot Project.*
8/81
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Water Quality)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Water Pollution Control Act Amendments of 1972 (P.L. 92-500, § 2; 86 Stat. 816; 33 U.S.C. 1151).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* The report consists of a procedure to systematically determine which stream seqments in a given State have the worst water quality problems and what likely "cause-effect" relationships exist. The report is to be used as a management tool so that water program efforts and resources are channeled in a "worst-first" manner.

**Agency Contact:** (204) 729-2651.

### E02300-005

*PSD Increment Management in Colorado Oil Shale Region.*
In process
Ken Lloyd
**OMB Funding Code/Title:** 68-0200-0-1-304 / Salaries and Expenses
**Program:** Executive Direction, Staff, and Administrative Support
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations:

HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 419; 5 U.S.C. App.).
**Availability:** Agency
**Geographic Relevance:** National; State

*Abstract:* This report evaluates prevention of significant deterioration (PSD) increment management options for the oil shale region of Colorado. The report also assesses the limitations, if any, that PSD will have on energy development in the State.

**Agency Contact:** (303) 327-2351.

**E02300-006**
*Managing for Environmental Results.*
1/81
Randall Smith
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Clean Air Act Amendments of 1977 (P.L. 95-95; 42 U.S.C. 7601 et seq.). Water Pollution Control Act Amendments of 1972 (P.L. 92-500, § 2; 42 U.S.C. 1153 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This report contains the design of a regionwide planning system based on environmental results (such as changes in polluter behavior and improved ambient conditions), integrated management strategies for each program for Fiscal Year 1981, and a tracking system to provide feedback on environmental result and accountability for Environmental Protection Agency actions.

**Agency Contact:** (206) 399-1250.

**E02300-007**
*Millions of Dollars Could Be Saved by Implementing GAO Recommendations on Environmental Protection Agency Programs.* (CED-81-92).
5/5/81; 5 pp. + 2 app. (19 pp.)
**OMB Funding Code/Title:** 68-0103-0-1-304 / Construction Grants; 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Waste Treatment Works Construction; Standards Setting, Planning, Assistance and Training
**CFDA NO.:** 66.418
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 92-500, § 2; 33 U.S.C. 1158). Public Health Service Act, as amended (P.L. 78-410, title XIV, § 1412, as amended by; P.L. 93-523; 42 U.S.C. 300g-1).
**Availability:** GAO
**Geographic Relevance:** National; State; City; Congressional District

*Program Objectives:* The Safe Drinking Water Act was passed in 1974 to safeguard drinking water supplies and to protect the public health. The Act directed the Environmental Protection Agency (EPA) to establish national drinking water regulations which set priority standards for drinking water. It also authorized EPA to grant States primary responsibility, or primacy, for enforcing the regulations and standards. *Abstract:* Millions of dollars in savings and improved program operations would result from implementing the GAO recommendations on the water pollution control and hazardous and solid waste program. The recommendations that would produce the most substantial savings affect the water pollution control program and would require changes to the Clean Water Act. In view of the continuing emphasis on reducing the budget deficit, controlling inflation, and improving the benefits from Federal expenditures, Congress needs to give strong consideration to the recommendations. Congress should amend the Clean Water Act to: (1) eliminate the mandatory requirement for secondary treatment of discharges to fresh water and to permit the EPA Administrator to grant waivers, deferrals, or modifications to this requirement when the dischargers can demonstrate that the environmental impact of secondary treatment will be minimal or insignificant; (2) permit exception from the national goal of swimmable waters to recognize those situations in which waters are determined to be unswimmable because of other factors, such as heavy barge traffic, cold seasons of the year, and general appearance; (3) allow for increased flexibility in meeting water quality goals in those cases where it is determined that the cost to achieve such goals is prohibitive; (4) allow EPA to fund lower cost, nonstuctural, or limited structural techniques that cannot be funded under current legislation and that are not normally considered operating and maintenance costs; and (5) permit Federal funding of flood projects when the flooding is caused by combined sewer systems and the solution is part of a total approach designed to minimize both pollution and flooding in the combined system. In addition, Congress should consider several alternatives that would give EPA the flexibility to consider costs more closely in justifying advanced waste treatment projects.

**Agency Contact:** General Accounting Office (202) 755-9100.

**E02300-008**
*Federal-State Environmental Programs–The State Perspective.* (CED-80-106).
8/22/80; 85 pp. + 2 app. (10 pp.)
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**CFDA NO.:** 66.419
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Clean Air Act Amendments of 1977 (P.L. 95-95; 42 U.S.C. 7601 et seq.). Water Pollution Control Act Amendments of 1972 (P.L. 92-500; 33 U.S.C. 1158).
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* Congress intended that the Environmental Protection Agency (EPA) and the States should act in partnership to implement federally mandated environmental programs. Generally, the States have implemented these programs, enacted enabling legislation, and provided part of the funding. However, the States believe many obstacles impede their implementation and are beginning to consider these obstacles when deciding whether to assume more program responsibilities. According to State environmental officials, late issuance of regulations has resulted in erratic, confused, and slow implementation of State programs. Lack of flexibility to adapt State programs or unique characteristics to national regulations has wasted State resources, stifled initiative, and unnecessarily increased costs for environmental control. Other more subtle EPA control mechanisms which State officials believe also impede program implementation included detailed grant conditions and mandatory policy guidance. The root cause of staffing problems across all environmental programs was low State salaries. Consistently late annual program grants resulted in termination or threatened termination of State employees or delays in filling badly needed positions. Moreover, paperwork requirements taxed already limited staff by diverting employees from program operations. Poor communication has strained the EPA-State relationship. Because a majority of the State officials believed that the EPA headquarters staff did not understand the obstacles States face in implementing EPA directives, hostility permeated much of the relationship between the States and EPA.

However, States generally had good relationships with EPA regional staffs. The EPA Administrator should establish, as a high priority and in conjunction with State representatives, a formal program to improve the EPA-State partnership. This should include establishing procedures to ensure that early State agency inputs is solicited before any action is taken having a direct bearing on State program implementation and establishing joint EPA-State committees for each program to review its various aspects, identify implementation problems, and advise the EPA Administrator.

**Agency Contact:** General Accounting Office (202) 755-9100.

## *OFFICE OF THE ASSOCIATE ADMINISTRATOR FOR POLICY AND RESOURCE MANAGEMENT*

**E02301-001**
*A Framework for Continuing Evaluation of the Certification and Training Program for Pesticide Applicators.*
12/80
Charles Kent; Gail Withuhn; Elizabeth McKenzie
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Pesticides)
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Insecticide, Fungicide and Rodenticide Act, as amended (P.L. 80-104, § 4, as amended by; P.L. 95-396; 7 U.S.C. 136b, 136w).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The program objective is to develop procedures for continuing evaluation of the Pesticide Applicator Certification and Training program. *Abstract:* The study flow charts the "program logic" of the certification and training program and produces suggested procedures for continuing evaluation of certification and training activities in light of the program logic.

**Agency Contact:** Office of the Associate Administrator for Policy and Resource Management. (202) 755-3977.

**E02301-002**
*The Results of Initial Fact-Finding on the RCRA Notification Process.*
In process
Barry R. Korb
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Hazardous Substances Response
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Solid Waste Disposal Act, as amended (P.L. 89-272, title II, § 1008, as amended by; P.L. 94-580; 42 U.S.C. 6907, 6916).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The program objective is to receive notifications from all generators, transporters, and treaters-storers-disposers of hazardous waste. *Abstract:* The study found: (1) many small generators exempt from the notification requirement did indeed submit notification forms; (2) careful screening of all notifications received will be necessary before statistics on notifiers can be used meaningfully to profile the regulated community; and (3) there are significant inconsistencies from region to region in the handling and use of notification information.

**Agency Contact:** Office of the Associate Administrator for Policy and Resource Management. (202) 755-3977.

**E02301-003**
*Profiles of Toxics Activities in Individual EPA Programs/Cross-Program Analyses of Sub Activities.*
In process
William V. Garetz
**OMB Funding Code/Title:** 68-0107-0-1-304 / Research and Development
**Program:** Research and Development
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Toxic Substances Control Act (P.L. 94-469, § 10; 90 Stat. 2031; 15 U.S.C. 2609).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The program objective is to ensure reasonable consistency from program to program in the analysis and control of risks from toxic pollutants. *Abstract:* There are significant differences in the conduct of toxics analyses by the various Environmental Protection Agency (EPA) programs. These differences are such as to lead to overcontrol or undercontrol of toxics risks by some programs as compared with other EPA programs.

**Agency Contact:** Office of the Associate Administrator for Policy and Resource Management. (202) 755-3977.

**E02301-004**
*Characterization of Air Pollution Control Equipment Operation and Maintenance Problems.*
2/81; 120 pp.
Robert G. McInnes; Peter A. Anderson
**Contractor:** GCA Corporation; Bedford, MA 01730
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Air Quality)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Clean Air Act, as amended (P.L. 84-159, title I, § 103, 110, as amended by; P.L. 95-95; 77 Stat. 394; 42 U.S.C. 7403, 7410).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The objective of the program is to ensure that sources comply continuously with applicable limits on air pollution emissions. *Abstract:* The report reviews data for 119 sources on the causes of excess emissions of air pollution. It analyzes this data by source size, source type, control device type, and control device size in order to suggest areas where further work in developing better control procedures should focus. While rankings are tentative because of a small sample size, the results suggest a need to focus attention on certain industrial categories and on very large pollution sources and controls.

**Agency Contact:** Office of the Associate Administrator for Policy and Resource Management. (202) 755-3977.

**E02301-005**
*EPA Oversight of Air: New Source Reviews.*
In process
Stan Meiburg; Cheryl Wasserman
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Air Quality)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Clean Air Act, as amended (P.L. 84-159, title I, § 103, 110, as amended by; P.L. 95-95; 77 Stat. 394; 42 U.S.C. 7403, 7410).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County; local air pollution control agency

*Program Objectives:* The purpose of the program is to ensure that new or modified sources of air pollution meet minimal national standards of control as required under the Clean Air Act and to ensure that new/modified sources of air pollution do not cause new violations of ambient air quality standards or result in significant deterioration of air quality. *Abstract:* The purpose of this study is to evaluate Environmental Protection Agency's (EPA) oversight of State reviews of proposed new sources of air pollution. The study will assess current EPA and State activities and propose changes to make that oversight more useful and effective for both parties.

**Agency Contact:** Office of the Associate Administrator for Policy and Resource Management. (202) 755-3975.

**E02301-006**
*Municipal Impacts of Industrial Cost Exclusion.*
3/81
Gail Withuhn
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Water Quality)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 80-845, title I, § 105, 107; 86 Stat. 816; 33 U.S.C. 1251).
**Availability:** Agency
**Geographic Relevance:** National; State; City

*Program Objectives:* The program objective is to ensure that the Federal Government does not subsidize the pollutant control requirements of privately owned sources of water pollution. *Abstract:* The study found that the impact of Industrial Cost Exclusion will be disproportionately heavy on a small portion of communities.

**Agency Contact:** Office of the Associate Administrator for Policy and Resource Management. (202) 755-3977.

**E02301-007**
*Review of the Pesticides Registration Standards Process.*
In process
Charles Kent; Rebecca Barclay; Jonathon Nimer
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Pesticides)
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Insecticide, Fungicide and Rodenticide Act, as amended (P.L. 80-104, § 20; 7 U.S.C. 136r).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the study is to determine whether the registration process as currently structured can be expected to meet the statutory goal of reassessing existing pesticide products in a timely manner. Significant restructuring and refocusing of the registration standards process is necessary if it is to achieve the intended purpose of reassessing existing pesticides.

**Agency Contact:** Office of the Associate Administrator for Policy and Resource Management. (202) 755-3977.

## *OFFICE OF THE ASSISTANT ADMINISTRATOR FOR WATER*

**E02303-001**
*Construction Grant Program Estimate of Municipal Wastewater Treatment Facilities Requirements.*
7/81
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Water Quality)
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 80-845, § 8; P.L. 92-500, § 2; 62 Stat. 1158; 33 U.S.C. 1158).
**Availability:** NTIS
**Geographic Relevance:** National

*Abstract:* The Survey Estimate of Municipal Wastewater Treatment Facility Requirement is required by P.L. 95-217, sec. 516(b). The purpose of this data collection is to obtain a comprehensive estimate of the total cost of meeting the goals of the Clean Water Act. It is reported to Congress biennially as a basis for appropriations and allocations of construction grant funds. Technical information is used by the Environmental Protection Agency and States for program management.

**Agency Contact:** Office of the Assistant Administrator for Water. (202) 426-4443.

**E02303-002**
*Construction Grant Program Report on Operation and Maintenance of Wastewater Treatment Plant.*
7/81
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Water Quality)
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 80-845, § 8, as amended by; P.L. 92-500, § 2; 62 Stat. 1158; 33 U.S.C. 1158).
**Availability:** NTIS
**Geographic Relevance:** National

*Abstract:* Section 210 of P.L. 92-500 requires an annual survey and report to Congress on the efficiency of operation and maintenance of treatment works constructed with Federal funds. Form 7500-5 is the vehicle by which the results of the survey are reported to Congress. The report includes: general information and plant laboratory, and personnel data. It is a six-page report used primarily by the Environmental Protection Agency and State Wastewater Treatment Plant Inspectors. Plant operators are required to keep operating data.

**Agency Contact:** Office of the Assistant Administrator for Water. (202) 426-8703.

**E02303-003**

*1981 National Estuarine Pollution Study and Report.*
12/81; 120 pp.
Jonathan E. Amson
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Water Quality)
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 80-845, title I, § 104, as amended by; P.L. 95-217; 33 U.S.C. 1254).
**Availability:** NTIS
**Geographic Relevance:** National; State; City; County

*Abstract:* The report provides both a broad picture on a national basis and a detailed picture on a specific geographic basis of the effect of pollution on the Nation's estuaries. It examines the effect of such specific potential pollutants as sedimentation, exploitation of mineral resources, and industrial development. The first several sections of the report discuss the geomorphology and physical chemistry of estuaries and the effect that various forms of pollution can have on estuarine systems. The next sections of the report examine in detail the effect that specific pollutants have had on four separate estuarine ecosystems. The final sections provide recommendations for future actions.

**Agency Contact:** Office of the Assistant Administrator for Water. (202) 245-3036.

**E02303-004**

*Costly Wastewater Treatment Plants Fail To Perform as Expected.* (CED-81-9).
11/14/80; 54 pp. + 2 app. (12 pp.)
**OMB Funding Code/Title:** 68-0103-0-1-304 / Construction Grants
**Program:** Waste Treatment Works Construction
**CFDA NO.:** 66.418
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 92-500, § 2; 33 U.S.C. 1158).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Abstract:* Wastewater treatment plants are considered to be the frontline of the Nation's battle to eliminate water pollution and restore water quality to the thousands of miles of contaminated rivers, lakes, streams, and ocean shorelines throughout the country. GAO found that over $25 billion in Federal funds and several billion in State and local moneys have been spent to construct new wastewater treatment plants or to significantly modify existing plants. The Environmental Protection Agency (EPA) estimates that through the year 2000 an additional $35.6 billion in Federal funds alone will be needed to construct additional treatment plants. GAO found that many of the plants, in operation for several years, have seldom or never met the performance standards they were designed to achieve. Failure of treatment plants to meet performance expectations may not only have an adverse impact on the Nation's ability to meet its clean water goals, but may also represent the potential waste of tens of millions of dollars in Federal, State, and local moneys. Congress should require the Administrator of EPA to: (1) report to Congress annually on the number of both major and minor municipal wastewater treatment plants that already have received Federal grant funding to meet the 1977 secondary treatment requirements but are in serious violation of their permit conditions; (2) report to Congress annually on what is being proposed and done to ensure that the necessary repairs to the facilities will be made; and (3) advise Congress annually of the progress being made to repair the identified facilities and who is being held financially accountable/responsible for making repairs. In view of the billions of dollars yet to be spent for wastewater treatment plants, Congress should require the Administrator of EPA to test various alternatives to the current construction grants funding program.

**Agency Contact:** General Accounting Office (202) 755-9100.

**E02303-005**

*Billions Could Be Saved through Waivers for Coastal Wastewater Treatment Plans.* (CED-83-68).
5/22/81; 34 pp. + 4 app. (21 pp.)
**OMB Funding Code/Title:** 68-0103-0-1-304 / Construction Grants
**Program:** Waste Treatment Works Construction
**CFDA NO.:** 66.418
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 92-500, § 2, as amended by; P.L. 95-217; 86 Stat. 816; 33 U.S.C. 1251, 1281).
**Availability:** GAO
**Geographic Relevance:** National; State; City; Coastal Communities

*Abstract:* The Clean Water Act limited some communities from requesting waivers by providing a prohibitive time limit for initiating such requests. It also provided that communities without existing marine outfalls were ineligible for the waivers. The Environmental Protection Agency (EPA) restricted the issuance of waivers through complex waiver regulations and extensive information requirements. The costs involved in submitting a completed application for waiver were excessive. In addition, Federal funding was not provided for waiver studies. The scientists that GAO consulted believed that the standardized application and review process which EPA uses for all communities, irrespective of size and type of discharge, is not well suited to the waiver provision. A stratified approach was suggested which would take size and type of discharge into consideration. This would focus more attention on dischargers that have the most potential to harm the environment while allowing others to receive the waivers promptly. Immediate action by EPA and Congress would save billions of dollars in unnecessary expenditures. Congress should amend the Clean Water Act of 1977 to allow for a continuous secondary discharge waiver process for all coastal communities where the communities have shown that the risk of all environmental damage is minimal.

**Agency Contact:** General Accounting Office (202) 655-9100.

**E02303-006**

*Adequacy of EPA Resources and Authority To Carry Out Drinking Water Program Activities.* (CED-81-58).
4/23/81; 3 pp.

**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**CFDA NO.:** 66.425
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XIV, § 1411, 1421, 1441, as amended by; P.L. 93-523; 42 U.S.C. 300g, 300h, 300j).
**Availability:** GAO
**Geographic Relevance:** State; City; County

*Program Objectives:* The Safe Drinking Water Act was passed in 1974 to safeguard public drinking water supplies and to protect the public health. The Act directed the Environmental Protection Agency (EPA) to establish national drinking water regulations which set purity standards for drinking water. It also authorized EPA to grant States primary responsibility, or primacy, for enforcing the regulations and standards. *Abstract:* A comparison of resources available for program implementation and operation in primacy States versus nonprimacy States revealed a significant disparity. This disparity raised questions about equity and whether people living in nonprimacy States were as well protected as those living in primacy States. Another indication that EPA may not have sufficient resources available for nonprimacy state program activities was the disparity between the resources EPA has spent and those resources nonprimacy States estimate are needed to effectively implement a drinking water program. In a prior report GAO stated that, in nonprimacy States, the coverage by EPA may be severely limited as a result of resource constraints and may not meet the same standards that EPA requires for primacy States. It is the opinion of GAO that the Act does not clearly authorize EPA to carry out the day-to-day operations of a drinking water program in States unwilling or unable to assume primacy. Rather, the EPA rule under the act should be one of supervision, oversight, and encouragement of States to assume primacy. EPA feels that the act authorized and requires it to establish such programs in nonprimacy States. Because of conflicting regulations, GAO was unable to definitely state that the EPA assumption is unwarranted or legally objectionable. The House Committee on Energy and Commerce and the Senate Committee on Environment and Public Works should consider proposing amendments to the Act that would clarify EPA authority.

**Agency Contact:** General Accounting Office (202) 755-9100.

**E02303-007**
*Many Water Quality Standard Violations May Not Be Significant Enough To Justify Costly Preventive Actions.* (CED-80-86).
7/2/80; 74 pp. + 2 app. (4 pp.)
**OMB Funding Code/Title:** 68-0103-0-1-304 / Construction Grants
**Program:** Waste Treatment Works Construction
**CFDA NO.:** 66.418
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Water Pollution Control Act, as amended (P.L. 92-500, § 2; 33 U.S.C. 1158).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The Environmental Protection Agency (EPA) administers a Construction Grants Program under the Water Pollution Control Act to restore and maintain the quality of the Nation's waters. Each State has developed water quality standards to protect its waterways and their uses. The standards help determine the type of wastewater treatment needed to protect waters for those uses. *Abstract:* In many instances, municipalities are constructing treatment facilities which are more sophisticated than necessary to prevent predicted water quality standard violations. An agency analysis of nine projects did not show the significance of the projects' advanced treatment portion to the environment, effect on public health, significance of the advanced waste treatment portion on established waterway uses, or social significance or benefits of the projects. GAO found that the water quality standard setting process is questionable, modeling to determine violations is often imprecise and inexact, Federal funding is insufficient to achieve water quality standards for all waterways within a reasonable period of time, obtaining downward reclassification from EPA is very difficult, and relating the impact of various treatment levels on water uses is difficult. GAO believes that advanced waste treatment, with few exceptions, may not be justified at this time. GAO concludes that funding of advanced waste treatment projects should be curtailed. Federal funds should not be spent to provide a level of treatment that produces such uncertain results. These factors affect billions of dollars that have been or will be spent under the EPA Construction Grants Program. The standard setting process places too much emphasis on preventing all types of water quality standard violations rather than just significant violations.

**Agency Contact:** General Accounting Office (202) 755-9100.

**E02303-008**
*EPA Needs To Improve the Navajo Indian Safe Drinking Water Program.* (CED-80-124).
9/10/80; 52 pp. + 8 app. (41 pp.)
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**CFDA NO.:** 66.425
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title XIV, § 1411, 1421, 1441, as amended by; P.L. 93-523; 42 U.S.C. 300g, 300h, 300j)
**Availability:** GAO
**Geographic Relevance:** State; Congressional District

*Abstract:* Because there is no overall plan or supervision by the Environmental Protection Agency (EPA), confusion and misunderstandings have resulted over the roles and responsibilities of water suppliers and organizations in carrying out the Navajo Indian safe drinking water program. Poor records and inconsistent or nonexistent identification systems make it difficult to inventory and locate water sources. Few water suppliers maintain records and make reports as required by EPA. Consequently, EPA has little assurance that required activities, such as periodic sampling and analysis, customer notification of violations, and corrective action on violations, are performed and that drinking water standards are met. Reservation sampling procedures have not been standardized and actual procedures used are often inconsistent with those recommended by authoritative sources. In addition, some large variances were found in analyses between and within laboratories that analyzed GAO samples. GAO found levels of radionuclide contamination in some wells to be in excess of allowable EPA levels. The Administrator, EPA, should direct region IX to: (1) develop a drinking water program plan for the Navajo Reservation which clearly identifies the roles and responsibilities of each organization involved in water supply activities, includes provisions for developing an accurate water supply inventory, and is developed in cooperation with Navajo Tribal Reservation officials; (2) develop a followup system for the Navajo Reservation to insure that the water suppliers comply with the recordkeeping, sampling, reporting, consumer notification, and corrective action requirements; (3) develop and mandate the use of standardized field sampling procedures for the reservation, taking into consideration the unique reservation circumstances, such as long transportation times; and (4) establish minimum training standards for reservation water sampling technicians and support such standards with training programs, materials, and technical assistance.

**Agency Contact:** General Accounting Office (202) 755-9100.

## OFFICE OF THE ASSISTANT ADMINISTRATOR FOR AIR, NOISE AND RADIATION

### E02304-001

*Evaluation of an Operational Inspection-Maintenance Program for Motor Vehicles: Portland, Oregon.*
1982
**Contractor:** Hamiltion Test Systems, Inc.; Windsor Locks, CT 06096
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance, and Training (Air Quality)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Clean Air Act, as amended (P.L. 84-159, title I, § 113, as amended by; P.L. 95-95; 42 U.S.C. 7413).
**Availability:** Agency
**Geographic Relevance:** National; City; County; Standard Metro. Stat. Area (SMSA)

*Abstract:* The purpose of the evaluation is to determine what reductions in emissions from in-use motor vehicles can be achieved through periodic inspection and maintenance. Test results show motor vehicle inspection-maintenance programs to be effective and efficient means of identifying high-polluting vehicles. Vehicles failing inspection and undergoing subsequent maintenance appear to achieve reduction in emissions of hydrocarbons and carbon monoxide of between 40% and 50%. Fuel economy benefits are possible with proper training.

**Agency Contact:** Office of the Assistant Administrator for Air, Noise and Radiation. (FTS)8-374-8324.

### E02304-002

*Indoor Air Pollution: An Emerging Health Problem.* (CED-80-111).
9/24/80; 24 pp. + 3 app. (10 pp.)
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Clean Air Act, as amended (P.L. 84-159, title I, § 103, 110; 42 U.S.C. 7403, 7410). Clean Air Act Amendments of 1977 (P.L. 95-95, title III, § 327; 91 Stat. 685; 42 U.S.C. 7626). Toxic Substances Control Act (P.L. 94-469, § 29; 15 U.S.C. 2628).
**Availability:** Ohter GAO
**Geographic Relevance:** National; State; City; County

*Abstract:* While Government and industry have concentrated on cleaning up the Nation's outdoor air, they have paid little attention to the quality of indoor air in the nonworkplace. Harmful pollutants have been found in various indoor environments in greater concentrations than in the surrounding outdoor air. In some cases, indoor pollution exceeds the national standards set for exposure outdoors. Some measures intended to reduce energy use in buildings contribute to the buildup of indoor air pollution. While Federal officials agree that indoor air pollution poses a potentially serious health problem, they have been reluctant to study it because they lack a clear responsibility for doing so. Agencies also find themselves assuming adversarial roles when assessing Federal actions on indoor air quality. Environmentalists and those concerned with energy conservation disagree about programs. There are low-cost ways to minimize indoor air pollution, including proper ventilation and use of ventilating equipment and filtering devices. A massive new Federal program is not necessary now, but the Environmental Protection Agency (EPA) could develop a comprehensive, coordinated program using existing resources in both the public and private sectors. Congress should amend the Clean Air Act to provide EPA with the authority and responsibility for the quality of air in the nonworkplace. The administrator of EPA should establish a task force which will identify research activities of other Federal agencies and private institutions relating to indoor air pollution so that the EPA activities can be coordinated with them. It should compile available data on indoor air pollution and use this data to inform the public and other governmental organizations of the problem and available actions. The taskforce should provide advice to the Administrator on what EPA research and development efforts are needed to deal with the indoor air pollution problem.

**Agency Contact:** General Accounting Office (202) 755-9100.

## OFFICE OF THE ASSISTANT ADMINISTRATOR FOR RESEARCH AND DEVELOPMENT

### E02305-001

*Promising Changes Improve EPA's Extramural Research: More Changes Needed.* (CED-81-6).
10/28/80; 72 pp. + 3 app. (15 pp.)
**OMB Funding Code/Title:** 68-0107-0-1-304 / Research and Development
**Program:** Research and Development
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. App.); Reorganization Plan 3 of 1970.
**Availability:** GAO

*Abstract:* The Environmental Protection Agency (EPA) has made a number of changes to the planning and management of its research activities. If properly implemented, they should improve the EPA research program. GAO discussed some problems which require further attention and factors and weaknesses, which, unless corrected, could continue to seriously hamper the EPA ability to meet its research needs. GAO found that: (1) the offices responsible for implementing EPA programs do not always participate with its research office in determining the size and scope of projects, possibly resulting in research that does not meet EPA program office needs; (2) the EPA research office has not yet fully implemented review of its research programs, projects, and results by experts inside and outside of EPA to determine their scientific and technical merit and validity; (3) project offices could not adequately monitor researchers' technical progress in conducting projects outside of EPA because of heavy workloads and travel limitations; (4) contracts generally take substantially longer to award than EPA standard acquisition leadtimes, thereby unduly delaying the start of needed research; and (5) EPA lacks information on past performances of outside researchers. The EPA Administrator should have the Assistant Administrator for Research and Development: (1) establish procedures that require regulatory offices and laboratories to agree, before work is started, that the approach and timing of research projects are reasonable to meet intended needs; (2) require research committees to obtain peer review of their multiyear strategies; (3) seek sufficient appropriations for project officers to make necessary site visits to observe extramural research and instruct laboratory directors to make sure that such visits receive high priority in the use of available travel funds; and (4) train project officers to properly contract with extramural researchers and require them to complete technical evaluations of contract proposals within established timeframes.

**Agency Contact:** General Accounting Office (202) 755-9100.

## *OFFICE OF THE ASSISTANT ADMINISTRATOR FOR PESTICIDES AND TOXIC SUBSTANCES*

**E02306-001**
*Premanufacture Notification Process Paperflow Study.*
12/10/80; 160 pp.
Mary K. Vavasour
**Contractor:** American Management Systems, Inc.
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Toxic Substances)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committtee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Toxic Substances Control Act (P.L. 94-469, § 5; 90 Stat. 2012; 15 U.S.C. 2604).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* Under section 5 of the Toxic Substances Control Act (TSCA), a manufacturer of a new chemical substance is to submit notice 90 days prior to commencement of manufacture of a new chemical substance under TSCA. The premanufacturing notification (PMN) process is a process in which these PMN notices are evaluated by the agency. *Abstract:* The Paperflow Study evaluated paperwork and information flow related to the Office of Toxic Substances PMN review process. The study developed a comprehensive set of recommendations to improve the efficiency and cost-effectiveness of the process.

**Agency Contact:** Office of the Assistant Administrator for Pesticides and Toxic Substances. (202) 755-0920.

**E02306-002**
*Evaluation of Project Manager Mode of Operation for Accelerated Standards.*
9/80; 24 pp.
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Pesticides)
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Insecticide, Fungicide, and Rodenticide Act, as amended (P.L. 80-104, § 2, as amended by; P.L. 92-516, § 2; 7 U.S.C. 136).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* Office of Pesticide Programs (OPP) conducted the study to learn about the strengths and weaknesses of the project manager mode of operation in the accelerated standards development for use in the design of future OPP projects. OPP was looking for pitfalls and ways to overcome them in establishing and conducting future projects. Principles of practice need to be developed to provide adequate criteria for selection of project managers, staff operating procedures, etc. According to interim report findings, participants were positive in their impressions of the impact of employing the fast track mode of developing standards. Recommendations were that project managers should provide clear guidance to team members and hold meetings with other project managers to better coordinate work activities and that the Policy Committee for Registration Standards should continue to meet and provide guidance to the project managers.

**Agency Contact:** Office of the Assistant Administrator for Pesticides and Toxic Substances. (703) 557-5720.

**E02306-003**
*EPA Is Slow To Carry Out Its Responsibility To Control Harmful Chemicals.* (CED-81-1).
10/28/80; 46 pp. + 3 app. (7 pp.)
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Toxic Substances Control Act, as amended (P.L. 94-469, § 6; 90 Stat. 2020; 15 U.S.C. 2605).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO made a review to determine the problems the Environmental Protection Agency (EPA) has faced in implementing the Toxic Substances Control Act and the corrective actions which have been or are being taken. The Act gave EPA broad new authority to control chemicals which present an unreasonable risk to health and environment. Almost 4 years after the enactment of the Act, neither the public nor the environment are much better protected. EPA was not prepared to fulfill its new responsibilities when the law was enacted, and the program has had development and staffing problems. The program lacks an articulated plan of action, an effective organizational sturcture, and formal strategy. EPA has recognized the need for changes and has taken action. It agreed on a basic framework for guiding program activities and proposed a major reorganization which would consolidate responsibility for the program under one deputy assistant administrator. EPA progress has been slow in gatering information about the chemicals now in commercial use, identifying those which are harmful, and controlling those which present an unreasonable risk. EPA needs a system to set priorities for chemicals so that those presenting the greatest risk are evaluated first. EPA has not yet developed the operational criteria to identify and control chemicals which may cause cancer, gene mutations, or birth defects. EPA has not required the testing of any of the 38 chemicals recommended thus far and has not issued any final testing standards. Premanufacture notice to EPA for new chemicals is mandatory under the Act. Operating under interim policy guidance, many manufacturers are not submitting the data needed to effectively assess a chemical's risk. The Administrator of EPA should resume work on projects to develop a strategy to obtain needed information on new chemicals, using all of the Act's authorities, and establish evaluation criteria for each decision point in the premanufacture notice review process.

**Agency Contact:** General Accounting Office (202) 755-9100.

**E02306-004**
*Need for Comprehensive Pesticide Use Data.* (CED-80-145).
9/30/80; 12 pp.
**OMB Funding Code/Title:** 68-0107-0-1-304 / Research and Development
**Program:** Research and Development
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Agriculture; *Senate* Committee on Environment and Public Works; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Insecticide, Fungicide and Rodenticide Act, as amended (P.L. 80-104, § 20, as amended by; P.L. 95-396; 7 U.S.C. 136r). Federal Environmental Pesticide Control Act of 1972 (P.L. 92-516, § 2; 86 Stat. 973; 7 U.S.C. 136r).

**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Environmental Protection Agency (EPA) needs to have accurate and comprehensive information on pesticide usage to assess a pesticide's potential risks and benefits to humans and the environment and to improve the overall management of its pesticide programs. GAO examined sources of pesticide usage information at EPA, other Federal and State agencies, and private organizations. EPA does not have comprehensive information on where and in what quantities pesticides are used. Its current pesticide usage information is not sufficiently comprehensive or accurate to be used in risk/benefit analyses or for establishing priorities for major pesticide regulatory programs. Requiring pesticide producers to provide estimates of pesticide use data would give EPA much more comprehensive information upon which to base pesticide program decisions, when such information is used in combination with other sources of pesticide use information. The Administrator, EPA, should direct pesticide program officials to obtain comprehensive pesticide use data. The Administrator should also direct enforcement officials to work with pesticide program officials to modify current reporting requirements under section 7 of the Federal Insecticide, Fungicide and Rodenticide Act to require pesticide producers to submit data on pesticide usage. Further, EPA should develop collection methods and scope of producer reporting requirements in cooperation with the pesticide industry and assure the industry of safeguards to protect confidential information from public disclosure.

**Agency Contact:** General Accounting Office (202) 755-9100.

## *OFFICE OF THE ASSISTANT ADMINISTRATOR FOR SOLID WASTE AND EMERGENCY RESPONSE*

**E02307-001**
*A Review of Key Aspects of the RCRA "Interim Status" Program.*
In process
**Contractor:** Performance Development Institute; 600 Maryland Avenue SW, Washington, DC 20024
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Solid Waste)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Solid Waste Disposal Act, as amended (P.L. 89-272, title II, § 1002, as amended by; P.L. 94-580; 42 U.S.C. 6901 et seq.).
**Availability:** Agency
**Geographic Relevance:** National; State

*Program Objectives:* The objective is to ensure effective operation of the Resource Conservation and Recovery Act Program while in the "Interim Status" mode. *Abstract:* The review seeks to find how well the interim status program is operating by determining: the impact of the manifest system to what extent is it actually being used; and the level of compliance with interim status standards, factors contributing to noncompliance, and the degree of enforceability of interim status given any such problems.

**Agency Contact:** Office of the Assistant Administrator for Solid Waste and Emergency Response. (202) 755-9157.

**E02307-002**
*Evaluation of President's Urban Policy Program.*
3/80; 8/80; 8/82; 2 vols./113 pp.
**Contractor:** Mitre Corp.; Boston, MA
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training (Solid Waste)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Solid Waste Disposal Act, as amended (P.L. 89-272, title II, § 1002, as amended by; P.L. 94-580; 42 U.S.C. 6901 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The evaluation seeks to: assess costs and benefits of the program and establish the impact of government grant funds in implementing resource recovery facilities, provide information for future effectiveness of similar programs, and evaluate the grantee selection process and determine its effectiveness in meeting program objectives. The preliminary report-grant has meant a more thorough study of alternatives available in technology, markets and sites, waste stream analyses, environmental impact, and public participation. The management model was shown to be an effective project management tool. Urban grant workshops were useful for guidance and peer contacts as well as enhanced understanding of resources recovery. Eighty-nine percent showed measurable progress since the workshops.

**Agency Contact:** Office of the Assistant Administrator for Solid Waste and Emergency Response. (202) 755-9140.

**E02307-003**
*RCRA, Subtitle C Interim Status Implementation Assessment.*
In process
**Contractor:** Performance Development Institute; Washington, DC
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Solid Waste Disposal Act, as amended (P.L. 89-272, title II, § 1002, as amended by; P.L. 94-580; 42 U.S.C. 6901 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Objectives of the review are to: assess what is currently happening in the regions and States regarding enforcement of the interim status standards; determine what problems and issues are coming up for the regions, States and the regulated industry; and highlight problems and issues for top management for purpose of making regulatory programatic changes where necessary.

**Agency Contact:** Office of the Assistant Administrator for Solid Waste and Emergency Response. (202) 755-9157.

**E02307-004**
*Hazardous Waste Disposal Methods.* (CED-81-21).
11/19/80: 11 pp. + 3 app. (5 pp.)
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** Solid Waste Disposal Act, as amended (P.L. 89-272, title II, § 2006(c); 42 U.S.C. 6916). Resource Conservation and Recovery Act of 1976 (P.L. 94-580; 90 Stat. 2806; 42 U.S.C. 6921 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO was asked to study alternative methods of disposal and cleanup of hazardous wastes. Specifically, the study looked into the: (1) environmental and cost effectiveness of hazardous waste disposal on the land, by deep well injection, and by high temperature incineration and the need for additional research and development in these areas; (2) establishment of facilities on a regional or areawide basis as opposed to an individual company basis; and (3) hazardous waste regulations recently promulgated by the Environmental Protection Agency (EPA). For the long-term interests of the country, the on-the-land disposal method needs to be drastically reduced. There was little evidence of any environmental problem resulting from the deep well disposal of hazardous wastes. However, the method should be applied only in geologically selective areas below aquifers where the wastes cannot migrate and pollute surface or ground water and reclaimable minerals. Burning of hazardous wastes in incinerators, at temperatures generally over 1,000 degrees centigrade with a specific retention period in the incinerator, may be one solution to the hazardous waste disposal problem. However, the process has had only limited application because few facilities have been built and the cost is estimated at about three times the cost of deep well injection. For land disposal, deep well injection, and high temperature incineration, research on how to develop facilities has been essentially completed. However, additional research on specific substances and site locations will continue to be needed for the long term. Disposal facilities providing services on a regional basis offer economic and environmental advantage. To date, the national problem of what to do about closed and abandoned hazardous waste sites has not been fully confronted. More time will be needed before the hazardous waste regulations are fully promulgated and implemented.

**Agency Contact:** General Accounting Office (202) 755-9100.

**E02307-005**
*Hazardous Waste Sites Pose Investigation, Evaluation, Scientific, and Legal Problems.* (CED-81-57).
4/24/81; 51 pp. + 3 app. (14 pp.)
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance
**Program:** Standards Setting, Planning, Assistance and Training
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Solid Waste Disposal Act, as amended (P.L. 89-272, title II, § 2006(c); 42 U.S.C. 6916). Resource Conservation and Recovery Act of 1976 (P.L. 94-580; 90 Stat. 2806; 42 U.S.C. 6921 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Environmental Protection Agency (EPA) has had difficulty in fulfilling its mandate because: (1) site investigation and evaluation activities lag behind an ever-increasing number of potential sites requiring investigation and evaluation; (2) the capabilities to identify and analyze hazardous waste and to understand the real or potential risk are limited by both cost and scientific knowledge; and (3) Federal enforcement efforts have been limited both by the resources available to demonstrate potential harm in a case and by the need to identify potentially viable defendants to pay for remedial measures or cleanup costs. The Administrator, EPA, should provide an estimate of the total EPA resources needed to investigate and evaluate potential hazardous waste sites and of the amount of resources needed to clean up and respond to hazardous waste sites. The Administrator should also assess how the Federal Government can expand its enforcement efforts at uncontrolled hazardous waste sites. If additional resources or increased legislative authority are among the alternatives, the Administrator should provide such information to Congress for its consideration. The Administrator should also direct the Assistant Administrator for Research and Development to evaluate ongoing EPA hazardous waste research programs in the biological testing, health effects, and transport areas.

**Agency Contact:** General Accounting Office (202) 755-9100.

## *OFFICE OF THE ASSISTANT ADMINISTRATOR FOR ADMINISTRATION*

**E02308-001**
*Grants Operations Study.*
Completed
**OMB Funding Code/Title:** 68-0200-0-1-304 / Salaries and Expenses
**Program:** Executive Direction, Staff and Administrative Support
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. App.); Reorganization Plan 3 of 1970.
**Availability:** Agency

*Abstract:* The purpose was to assess a new cradle-to-grave management mode of operations as well as identify potential areas for improvement in this style of management and determine causes of some morale problems. Findings were that the new cradle-to-grave philosophy works well and provides better for accountability and tracking, and that certain tasks can be shifted to clerical and paraprofessionals away from grant specialists. The morale problem was related to these clerical tasks and unevenness of workload.

**Agency Contact:** Office of the Assistant Administrator for Administration. (202) 755-0850.

**E02308-002**
*Study of Work Order Process.*
1/81
**Contractor:** Ferguson-Bryan and Associates, Inc.; 2550 M Street NW, Washington, DC 20037
**OMB Funding Code/Title:** 68-0200-0-1-304 / Salaries and Expenses
**Program:** Executive Direction, Staff and Administrative Support
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. App.); Reorganization Plan 3 of 1970.
**Availability:** Agency

*Abstract:* Realignment of duties with the General Services (GSA) Branch was recommended. Agreement was achieved on obtaining status information from GSA and work notification letters from building owners. Recommendations were made and help supplied in negotiating amendments to the Standard Unit Price List. Time standards for in-house processing were developed.

**Agency Contact:** Office of the Assistant Administrator for Administration. (202) 382-2030.

### E02308-003

*Allowance Holder Study.*
In process
**OMB Funding Code/Title:** 68-0200-0-1-304 / Salaries and Expenses
**Program:** Executive Direction, Staff and Administrative Support
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. App.); Reorganization Plan 3 of 1970.
**Availability:** Agency

*Abstract:* The purpose of the study is to determine if the procedures and resources used by allowance holders in the Environmental Protection Agency for fund control activities are still valid under the changed circumstances of the Agency's budget.

**Agency Contact:** Office of the Assistant Administrator for Administration. (202) 755-0374.

### E02308-004

*Merit Pay Evaluation (PMS).*
In process
**OMB Funding Code/Title:** 68-0200-0-1-304 / Salaries and Expenses
**Program:** Executive Direction, Staff, and Administrative Support
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. App.); Reorganization Plan 3 of 1970.
**Availability:** Agency

*Abstract:* Evaluation was performed of 1980 Merit Pay awards and decisions in the Environmental Protection Agency.

**Agency Contact:** Office of the Assistant Administrator for Administration. (202) 755-2620.

### E02308-005

*Processing and Review Unit Study.*
**OMB Funding Code/Title:** 68-0200-0-1-304 / Salaries and Expenses
**Program:** Executive Direction, Staff and Administrative Support
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. App.); Reorganization Plan 3 of 1970.
**Availability:** Agency

*Abstract:* The Processing and Review Unit Study was a review of Environmental Protection Agency Headquarter's payroll/personnel transaction processing unit. The findings indicated the need for better personnel, training procedures, and supervision. The recommendations addressed work flow, systems, procedures, organization of work, and physical plant.

**Agency Contact:** Office of the Assistant Administrator for Administration. (202) 755-2506.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-003, E99900-047, E99900-048, E99900-061, E99900-070, E99900-077, E99900-078, E99900-086.

## EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

### E02400-001

*Implementation of Affirmative Action Planning.* (FPCD-81-25).
12/30/80; 4 pp. + app. (16 pp.)
**OMB Funding Code/Title:** 45-0100-0-1-751 / Salaries and Expenses
**Program:** Policy and Executive Direction
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title VII, § 705; 78 Stat. 241; 42 U.S.C. 2000e-4). Equal Employment Opportunity Act of 1972 (P.L. 92-261; 86 Stat. 103; 42 U.S.C. 2000e).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose of Affirmative Action Plans is to enhance equal employment opportunity in the Federal sector. *Abstract:* GAO: (1) reviewed the status of the Equal Employment Opportunity Commission's implementation of its instructions for preparing Federal affirmative action plans; (2) contacted selected agencies and obtained views on the instructions from officials responsible for preparing affirmative action plans; and (3) obtained information on the Commission's plans for monitoring Federal agencies' compliance. While most Federal agencies submitted affirmative action plans to the Commission during Fiscal Year 1980, few met the required reporting date. As of October 9, 1980, 11 agencies and 5 major operating components had not submitted affirmative action plans. Agency officials noted the following problems: (1) the lead time allowed by the Commission for developing and submitting an affirmative action plan was not adequate; (2) the organizational level for which plans should be developed did not necessarily correspond to agency lines of authority; (3) more training on preparing and implementing affirmative action plans was needed; (4) the hiring goals that resulted from the Commission's required methodology for computing goals were not realistic; and (5) the detail required for the plan was too extensive. The Commission is currently addressing some of the problems raised by agency officials through an interagency task force. The Commission has not implemented an onsite compliance review program. GAO believes the steps being taken by the Commission to address some of the problems that agencies encountered in developing affirmative action plans during Fiscal Year 1980 are beneficial in that agencies will be aware that the issues they raised are being considered.

**Agency Contact:** General Accounting Office (202) 275-4068.

### E02400-002

*Equal Employment Opportunity Commission Needs To Improve Its Administrative Activities.* (HRD-81-74).
4/21/81; 2 pp. + 1 app. (17 pp.)
**OMB Funding Code/Title:** 45-0100-0-1-751 / Salaries and Expenses
**Program:** Program Support and Administration
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title VII, § 705; 78 Stat. 241; 42 U.S.C. 2000e-4).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The operations services units in the Indianapolis and Cleveland district offices of the Equal Employment Opportunity Commission (EEOC) were not fully carrying out their administrative functions. This was partly attributable to inexperienced staff, insufficient training, and key personnel concentrating on only certain tasks. EEOC headquarters authorized district offices to acquire certain office equipment, such as word processing and micrographic equipment. The equipment has not been used enough to justify its purchase or continued lease. The two district offices lacked controls over the accountability for office furniture and equipment. They neither required receipts when portable equipment was issued to employees nor maintained adequate inventory records for property or affixed required Federal ownership tags to all furniture or equipment. The imprest funds in the two district offices were not administered in accordance with the Department of the Treasury requirements. Fund levels exceeded needs, and quarterly cash verifications were not made. These conditions may also exist at other district offices. The EEOC Acting Chairman should direct the Executive Director to: (1) ensure that, in the reorganized operations services units, qualified persons are assigned to key positions, adequate training is provided to the staff, all required tasks are performed by the assigned staff, and the performance is monitored by the Office of Administration; (2) reassess district office legal units' resource allocations and potential workload and adjust their staffs as appropriate; (3) have unneeded leased word processing equipment and other equipment returned to the lessors, expedite the completion of audiovisual training materials, and institute controls to ensure that equipment is purchased only after needs have been assessed and alternatives considered; (4) ensure that accurate property inventory records are established, maintained, and monitored at its offices as soon as possible; and (5) ensure that district offices administer their imprest funds in accordance with Treasury regulations by reviewing all of the offices' imprest fund use, reducing their fund levels to the amount needed for 2 months, and emphasizing to office directors the need for quarterly cash verifications.

**Agency Contact:** General Accounting Office (202) 523-9131.

### E02400-003

*Further Improvements Needed in EEOC Enforcement Activities.* (HRD-81-29).
4/9/81; 43 pp. + 7 app.
**OMB Funding Code/Title:** 45-0100-0-1-751 / Salaries and Expenses
**Program:** Enforcement
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Civil Rights Act of 1964, as amended (P.L. 88-352, title VII, § 706; 78 Stat. 241; 42 U.S.C. 2000e-5). Age Discrimination in Employment Act of 1967 (P.L. 90-202, § 2; 81 Stat. 602; 29 U.S.C. 621 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Equal Employment Opportunity Commission (EEOC) is responsible for enforcing title VII of the Civil Rights Act, which prohibits discrimination in employment on the basis of race, color, religion, sex, or national origin. ***Abstract:*** The Equal Employment Opportunity Commission (EEOC) has made many changes to correct its problems in handling individual charges of employment discrimination and in developing and investigating self-initiated charges. Howerver, many of these improvements represent only the potential for success, because they are still relatively new and in their implementation stages. Additional matters need to be considered to help ensure that EEOC reforms fulfill their potential, such as: (1) not settling charges that lack reasonable cause under the rapid charge process; (2) authorizing EEOC to sue State and local governments under title VII; and (3) improving the collection of employment data from private employers and aggressively monitoring conciliation agreements and consent decrees. Congress should amend title VII of the Civil Rights Act of 1964 to provide that EEOC may initiate litigation on a charge against a State or local government if the Department of Justice decides not to sue within a specified time. The Acting Chairman of EEOC should direct the Executive Director to: (1) discontinue negotiating settlements on charges lacking reasonable cause and close them with a no-cause decision or advise the charging parties to withdraw them; (2) consider revising the criteria for contracting with State and local fair employment practices agencies to include agencies presently excluded; and (3) consider using alternatives to the present contracting procedures, such as contracting on a nonreimbursable basis. The Acting Chairman should direct the General Counsel to file suits more timely and to adopt a standard that suits should be filed within a certain time, such as 90 days after a decision is made to litigate. The Acting Chairman should also expedite revising the EEO-1 report to provide improved data, including employee wage and salary data, emphasize the importance of compliance monitoring, and establish procedures to ensure that monitoring is performed promptly and that onsite visits are made to verify reports, as appropriate. The Director of the Office of Management and Budget should advise the President that the contract compliance function under Executive Order 11246 should be transferred from the Office of Federal Contract Compliance Programs to EEOC.

**Agency Contact:** General Accounting Office (202) 523-9131.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-013, E99900-052.

## FARM CREDIT ADMINISTRATION

### E02600-001

*How the Farm Credit Administration Can Improve Its Use of Auditing.* (GGD-81-22).
1/28/81; 26 pp.
**OMB Funding Code/Title:** 78-4131-0-3-351 / Revolving Fund for Administrative Expenses
**Program:** Operating Costs, Funded: Administrative Expenses
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Farm Credit Act of 1971 (P.L. 92-181, title V; 85 Stat. 620; 12 U.S.C. 2249).
**Availability:** GAO

*Program Objectives:* Internal Audit is responsible for assessing the economy, efficiency, and effectiveness of the Farm Credit Administration's (FCA's) operations and programs. ***Abstract:*** Although FCA has recognized the need for an independent internal review of its management activities, it has not done enough to encourage the development of internal audit activities throughout the System. Specifically, FCA has not: (1) provided leadership for the development of System-wide internal auditing standards; (2) furnished active, consistent support to the System's Internal Auditors Conference; and (3) consistently reported on the progress and problems of internal auditing activities in its reviews of bank operations. The Federal Farm Credit Board should direct the Governor of FCA to establish a permanent, independent internal auditing unit within FCA consistent with professional internal auditing standards. This unit should be organizationally independent of agency line-management functions and should report to the highest practicable level within the management structure. The Board should also direct the Governor to: (1) provide leadership to the Farm Credit System in developing a set of professional internal auditing standards, which will provide a basis for a more thorough evaluation of the internal audit function, as well as encourage professionalism within bank internal audit units; (2) furnish active, consistent support for the System's Internal Auditors' Conference; (3) require that Office of Examination reports to a bank's board of directors comment on the quality of the internal auditing system; (4) monitor the implementation of the revised System internal control policy to insure that independent bank internal audit functions are maintained; and (5) augment the financial examinations of the System by using external auditors to ensure that the financial examination procedures used are in conformance with generally accepted auditing standards.

**Agency Contact:** General Accounting Office (202) 389-4254.

## FEDERAL HOME LOAN BANK BOARD

### E03000-001

*Federal Home Loan Bank Board's Management of Its Procurement Activities Should Be Improved.* (PLRD-81-18).
5/13/81; 37 pp. + 2 app. (8 pp.)
**OMB Funding Code/Title:** 82-4035-0-3-371 / Limitation on Administrative and Nonadministrative Expenses, Federal Home Loan Bank Board
**Program:** Analysis of Operations
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Home Loan Bank Act of 1932 (P.L. 72-304, § 18; 12 U.S.C. 1438(c)).
**Availability:** GAO

*Abstract:* The acquisition and management of the new Federal Home Loan Bank Board Building was reviewed by GAO. In connection with deficiencies and irregularities found by internal auditors, GAO concluded that the settlement paid on the terminated interior construction and finishing contract included claims which were not substantiated, resulting in unnecessary costs to the Board. The Board did not adhere to good procurement practices when designating members to the settlement review board and did not request an audit before the settlement claim was paid. Building inspections have not been completed and the building is not fully accessible to the handicapped. The Chairman of the Board should direct appropriate Board officials to: (1) adopt and comply with Federal procurement regulations, (2) take action to bring current contracts into compliance with the regulations, (3) require building inspections, and (4) correct any deficiencies found.

**Agency Contact:** General Accounting Office (202) 566-1314.

### E03000-002

*Opportunities to Further Improve Internal Auditing in the Federal Home Loan Bank Board.* (GGD-80-90).
7/16/80; 9 pp.
**OMB Funding Code/Title:** 82-4035-0-3-371 / Limitation on Administrative and Nonadministrative Expenses, Federal Home Loan Bank Board
**Program:** Analysis of Operations
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Home Loan Bank Act of 1932, as amended (P.L. 72-304, § 17-19; 12 U.S.C. 1437-1439).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives.* The Internal Review Office's current responsibilities include providing guidance for the effective performance of internal auditing at the Federal Home Loan Banks; coordinating the annual financial audits of each Bank performed by certified public accounting firms; performing financial control, economy and efficiency, and program results audits of Federal Home Loan Bank Board Activities; and acting as a liaison with GAO. *Abstract:* In its review of internal audit operations, GAO found that improvements are needed in the area of data processing audits. Currently, data processing activities are not included in the 1980 audit plan and data processing audit responsibilities will not be consolidated under a specific audit manager. Moreover, the Internal Review Office has not conducted an operational survey of data processing activities to determine if audits are warranted as it has done for other Bank Board operations. GAO also feels that, in line with other supervisory responsibilities, the Internal Review Office should provide additional guidance to Bank internal audit units in the areas of audit charters, program planning, and report recommendation followup. Revisions to the annual program plan should not be made by the Internal Review Office without first submitting the reasons for those changes in writing. A number of changes were made to the audit plans for 1979, and the status of the audit work was presented orally to the Board each quarter. The results of these practices were that 10 of the 25 audits originally planned were not initiated. Also, 8 reviews experienced delays ranging from 4 to 10 months. The Chairman of the Federal Home Loan Bank Board should instruct the Director of the Internal Review Office to: (1) reconsider his view that data processing activities should not be included in the audit plan and request a fulltime data processing auditor position, if appropriate; (2) complete and present to the Bank Board the Bank audit charters being considered to correct the problems identified in the surveys of Federal Home Loan Bank internal audit practices; and (3) provide the Bank Board with a written status report, as a part of the Internal Review Office's quarterly reporting, listing the initial estimated completion dates of each planned review, the current status of each review, and any changes to the annual audit plan which may have occurred.

**Agency Contact:** General Accounting Office (202) 389-4254.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-001, E99900-037, E99900-054.

## FEDERAL MEDIATION AND CONCILIATION SERVICE

### E03200-001

*The Federal Mediation and Conciliation Service Should Strive To Avoid Mediating Minor Disputes.* (HRD-81-14).
10/30/80; 28 pp. + 2 app. (6 pp.)
**OMB Funding Code/Title:** 93-0100-0-1-505 / Salaries and Expenses
**Program:** Dispute Mediation and Technical Assistance/Public Information and Educational Activities
**CFDA NO.:** 34.001
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** National Labor Relations Act of 1935, as amended (P.L. 74-198, title II, § 203; 29 U.S.C. 173). Civil Service Reform Act of 1978 (P.L. 95-454, title VII, § 701; 92 Stat. 1192; 5 U.S.C. 7101).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the Federal Mediation and Conciliation Service's activities to determine whether they were within the authority of enabling legislation and to evaluate the adequacy of the Service's management practices for determining jurisdiction in a labor dispute and for reporting on resources used. GAO focused its analysis on the 19 States which have mediation services. GAO found that the Service has not followed the criteria provided by statute. The Service's involvement in many labor disputes is questionable. Although the Taft-Hartley Act directs the Service to avoid mediating minor disputes when State services are available, it has not done so and it has not established cooperative agreements with States that have mediation services. As a result, the Service has mediated many disputes that did not pose a threat to substantially interrupt commerce. Even though the act specifically excludes State and local government disputes from its coverage, the Service has mediated such disputes, and its involvement in them is increasing. The Service does not have adequate information on the use of staff resources. The

Service's Director should ensure that criteria for determining the need for the Service's involvement in disputes are properly applied and that the Director obtain information on how mediators' time is used. The Congress should determine whether the Service's involvement in State and local public employee disputes is appropriate. The Congress also should consider the desirability of continued Service involvement in minor disputes in States without mediation services.

**Agency Contact:** General Accounting Office (202) 523-8701.

**See also Multi-Agency Evaluations Section:** Accession Number E99900-012.

## FEDERAL RESERVE SYSTEM

### *BOARD OF GOVERNORS*

**E03401-001**
*Internal Auditing Can Be Strengthened in the Federal Reserve System.* (GGD-80-59).
8/8/80; 35 pp. + 2 app. (13 pp.)
**OMB Funding Code/Title:** 99-0000-9-9-000 / Board of Governors of the Federal Reserve System
**Program:** System Policy Direction and Support
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs.
**Authority:** Federal Reserve Act, as amended (P.L. 63-43, § 10, 11; 12 U.S.C. 248).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Federal Reserve System's Operations Review Program has encountered problems. It is staffed entirely with part-time personnel detailed from other organizations who may be associated with the activities examined. Followup on report recommendations has been inconsistent and incomplete. The Board has rejected the idea of establishing a permanent, independent internal audit group primarily because of lack of funds and positions. A new permanent audit function has been recently established in the Office of the Controller; however, it lacks the necessary organizational independence. The Reserve Bank General Auditors have concentrated nearly exclusively on financial and compliance audits. These General Auditors are all organizationally independent, aligned to report to the highest practicable level, and staffed with professionally qualified auditors. They have established a system-wide set of auditing standards which are generally consistent with professional internal auditing standards. Each General Auditor unit is examined periodically by a review team. Although they have debated their audit role in the bank supervision and regulation and economic research areas, no collective approach toward auditing these areas has been formally adopted. Uncertainty continues as to what their role should be regarding these activities. Recently, it was proposed that they be excluded from reviewing areas involving bank examiners' judgments. The Chairman of the Board of Governors of the Federal Reserve System should: (1) establish a permanent, independent internal audit group at the Board of Governors, consistent with professional internal auditing standards; (2) require that Reserve Bank General Auditors review the efficiency and effectiveness of bank supervision and regulation and economic research activities; and (3) instruct the Conference of General Auditors to amend their "Audit Standards and Levels of Audit Attention for Federal Reserve Banks" to include a system-wide approach toward reviewing bank supervision and regulation and economic research activities, and a specific operational policy statement requiring the General Auditors to follow up Board of Governor's reviews.

**Agency Contact:** General Accounting Office (202) 389-4254.

**E03401-002**
*Federal Reserve Security over Currency Transportation Is Adequate.* (GGD-81-27).
2/23/81; 13 pp. + 7 app. (21 pp.)
**OMB Funding Code/Title:** 99-0100-0-3-000 / Board of Governors of the Federal Reserve System
**Program:** Financial Services for System, Government and Public
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs.
**Authority:** Federal Reserve Act, as amended (P.L. 63-43, § 11; 12 U.S.C. 248).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Federal Reserve System has the general responsibility for distributing and circulating U.S. currency. This includes the delivery of newly printed currency to the Reserve Banks and the continuing circulation of currency and coin between the Reserve Banks and member commercial banks. *Abstract:* GAO found that, although security specifications throughout the Federal Reserve System have changed over the last 10 years, there has been no wholesale deterioration. Most security specifications have become more precise in recent years. GAO also found that the system-wide total number of armored carrier incidents has increased over the last 10 years. However, GAO does not believe that changes in the Federal Reserve security specifications have influenced the number or type of incidents that have occurred. It is unlikely that a single factor is responsible for the rise in the number of armored carrier incidents. A possible factor that would help explain the increase is simply the increase in the amount of currency transported. However, GAO believes that monitoring incidents is useful in evaluating carrier performance. Finally, GAO found no evidence that the Federal Reserve's security standards influence other users in the type of security specifications they require in armored car contracts. Other users rely on the carrier's expertise in the security area and the existence of insurance as ultimate protection. The Board of Governors of the Federal Reserve System should strongly encourage its offices to utilize the services of the System Transportation Service and should record and monitor incidents that occur under currency transportation contracts. Further, the System Transportation Service should accumulate historical performance data on Federal Reserve transportation carriers.

**Agency Contact:** General Accounting Office (202) 389-4254.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-032, E99900-037, E99900-040, E99900-054

## FEDERAL TRADE COMMISSION

### *BUREAU OF CONSUMER PROTECTION*

**E03502-001**
*Retrospective Evaluation of the Eyeglass I Rule Regulating Opthalmic Services.*
In process
**Contractor:** Market Facts, Washington; 1611 North Kent Street, Arlington, VA
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5; 38 Stat. 717; 15 U.S.C. 45, 57a).

**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Eyeglass I Rule requires refractionists to provide consumers with a copy of their prescription when corrective lenses are required. *Abstract:* This study was a survey of consumers who had recently had their eyes examined to determine the extent to which examiners are offering prescriptions to their clients.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-002**
*The Preservation of the Consumers Claims and Defenses: The Holder-In-Due-Course Consumer Study.*
In process
**Contractor:** Market Facts, Washington; 1611 North Kent Street, Arlington, VA
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5; 38 Stat. 717; 15 U.S.C. 45). Consumer Credit Protection Act (P.L. 90-321; 82 Stat. 146; 15 U.S.C. 1601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Holder-In-Due-Course (HDC) Rule preserves consumers legal rights when purchasing goods and services on credit. Those rights which the consumer has against the seller for breach of contract, breach of warranty, fraud, or misrepresentation are also preserved against a creditor to whom the seller negotiates the credit agreement. Before the HDC Rule, it was possible for the seller and creditor to immunize the seller from the consequences of bad sales practices. *Abstract:* This is a pilot study to determine the technical and financial feasibility of conducting an expanded study in the future to retrospectively evaluate HDC I and provide a baseline for HDC II and the Credit Practices Rule. A mail survey of 5000 consumers was conducted to identify the incidence of experiences with merchants covered by HDC I, as well as consumer experiences with the delinquent debt collection practices covered by the Credit Practices Rule.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-003**
*The Preservation of the Consumers Claims and Defenses: The Holder-In-Due-Course Industry Study.*
In process
**Contractor:** Burke Marketing Research; Cincinnati, OH
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5; 38 Stat. 717; 15 U.S.C. 45). Consumer Credit Protection Act (P.L. 90-321; 82 Stat. 146; 15 U.S.C. 1601 et seq.).
**Availability:** Agency
**Geographic Relevance:** State; Ohio

*Program Objectives:* The Holder-In-Due Course (HDC) Rule preserves consumers legal rights when purchasing goods and services on credit. Those rights which the consumer has against the seller for breach of contract, breach of warranty, fraud, or misrepresentation are also preserved against a creditor to whom the seller negotiates the credit agreement. Before the HDC Rule, it was possible for the seller and creditor to immunize the seller from the consequences of bad sales practices. *Abstract:* This is a pilot study to determine the feasibility of conducting an expanded study in the future to retrospectively evaluate HDC I and provide a baseline for HDC II. Selected financial intermediaries in Ohio have been interviewed to determine their ability to evaluate retrospectively the impact of HDC I on their business activities. Selected retailers will be interviewed to determine their ability to retrospectively evaluate the impact of the HDC Rule.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-004**
*Impact Evaluation of Eyeglass Rule: Contact Lens Filling by Opticians.*
In process
**Contractor:** Market Facts, Washington; 1611 North Kent Street, Arlington, VA
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5; 38 Stat. 717; 15 U.S.C. 45, 57a).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the investigation is to examine the relative ability of opticians in fitting contact lenses in order to determine what steps, if any, the Federal Trade Commission should take with regard to restrictions in many states on the right of opticians to fit contact lenses. This study examined quality differences in contact lens fitting among opticians, optometrists, and ophthalmologists. A sample of consumers who had recently bought contact lens in 19 cities was examined by experts to determine the quality of fit of the lenses. The original fitter was also surveyed. The data are being analyzed to determine whether quality differences exist across the three provider groups.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-005**
*Warranty Print Ad Investigation.*
In process
Dr. Andrew Mitchell
**Contractor:** Burke Marketing Research; Cincinnati, OH
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5, 18; 38 Stat. 717; 15 U.S.C. 45, 52). Magnuson-Moss Warranty Act (P.L. 93-637, § 102-112; 88 Stat. 2185-2192; 15 U.S.C. 2302-2312).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Magnuson-Moss Warranty Act imposes specific duties on manufacturers of consumer products who offer written warranties. Warranties which specify a level of performance must also relate that performance to a specified period of time and the warranties may not be written in a manner that may deceive consumers as to their enforcability under the Act. *Abstract:* This is a combination baseline and prospective study. The study determined what assumptions consumers make about warranty protection when given varying degrees of information about the warranty coverage offered. Mall-intercept interviews with 450 consumers were conducted to determine their comprehension of warranty information in print ads. The data are now being analyzed to determine the degree of differences by product and amount of warranty information. The results will be used to determine appropriate follow-up studies.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-006**
*Advertising Information Level Study.*
In process
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5, 12, 18; 38 Stat. 717; 15 U.S.C. 45, 52).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Federal Trade Commission frequently negotiates informational remedies as a part of consent decrees or requires information remedies as part of Trade Rule Regulations. *Abstract:* The purpose of this study is to determine how much information and what kind of information television advertising can communicate. A split-cable television system will be used to allow different audiences to be exposed to commercials with different amounts of information. Recall of information will be tested immediately after exposure and 24 hours later.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-007**
*R-Value Insulation Rule Consumer Baseline Study.*
3/81; 61 pp.
**Contractor:** Market Facts, Inc.; 1750 K Street NW, Washington, DC
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5; 38 Stat. 717; 15 U.S.C. 45).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The R-Value Insulation Rule has the objective of providing to consumers a consistent standard, and measures, of the quality of insulation to assist them in their decisionmaking. *Abstract:* This baseline study measured the extent to which consumers understood and utilized R-Value information provided as a result of the R-Value Insulation Trade Regulation Rule. Approximately 1500 telephone interviews were conducted.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-008**
*National Survey of Defects in New Housing.*
9/80; 140 pp.
**Contractor:** Mathematica Policy Research, Inc.; P. O. Box 2393, Princeton, NJ 08540
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5; 38 Stat. 717; 15 U.S.C. 45). Consumer Credit Protection Act (P.L. 90-321; 82 Stat. 146; 15 U.S.C. 1601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The two primary objectives of the housing program are to provide incentives to builders to build higher quality homes and to provide consumers with information to assist them in purchase-making decisions. *Abstract:* Approximately 1800 consumers who had purchased a new home within the past 20 months were interviewed. Data were collected on the nature, severity, and extent of defects in those homes and to what extent builders repaired defects. In addition, 300 field inspections were conducted on a sample of the 1800 hours to validate the telephone interview results. This study determined the current level of new home defects and served as a baseline for determining the impact of Federal Trade Commission activity in this area.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-009**
*Effectiveness of Vocational Schools Rule.*
In process
**Contractor:** Opinion Research; Washington, DC
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5, 13, 18; 38 Stat. 717; 15 U.S.C. 45, 52).
**Availability:** Not Publicly Available (Internal Use Only)

**Geographic Relevance:** National

*Program Objectives:* The Vocational Schools Rule is designed to prevent unfair and deceptive sales practices used to induce students to sign up for courses that do little to improve their employment opportunities. To deter these practices, the Rule requires schools to include certain provisions in their enrollment contracts which require disclosure of certain material information and the right to a pro rata refund upon cancellation. These contracts provisions are intended to give students a self-help remedy for use when they believe that the school has misrepresented the employment potential for graduates of the course or are otherwise dissatisfied with the course. *Abstract:* This study gathered baseline data from vocational schools as the first phase of a pre-post promulgation comparison. A mail survey, with a telephone follow-up, was conducted to measure the enrollments, dropout rates, promotion strategies, and placement success rates of vocational schools. Response rate was only 24%; a new study is being planned with a revised methodology to overcome the response rate problems.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

**E03502-010**

*Affirmative Disclosure: A Survey and Evaluation of FTC Orders Issued from 1970-1977.*
1/81; 250 pp.
William L. Wilkie, Ph.D
**Contractor:** University of Florida
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Consumer Protection
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 5; 38 Stat. 717; 15 U.S.C. 45). Consumer Credit Protection Act (P.L. 90-321; 15 U.S.C. 1601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Affirmative disclosure is a specific type of information provision. The object of affirmative disclosure is to inject relevant information into the market place so that consumers can make informed purchase decisions. *Abstract:* This project involved assessing the effectiveness of recent (since 1970) affirmative disclosure remedies. Past orders were categorized and analyzed, and the contractor made recommendations about future affirmative disclosure policy.

**Agency Contact:** Bureau of Consumer Protection. (202) 724-1877.

## *BUREAU OF ECONOMICS*

**E03503-001**

*A Benefit-Cost Analysis of the Line of Business Program.* (P-512086).
In process
William F. Long
**OMB Funding Code/Title:** 29-0100-0-1-376 / Salaries and Expenses
**Program:** Economic Activities
**CFDA NO.:** 36.001
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Trade Commission Act, as amended (P.L. 63-203, § 6; 38 Stat. 717; 15 U.S.C. 46).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Line of Business Program has three major functions: it collects and disseminates valuable economic data that would otherwise be unavailable; it provides analytical economic input into the Federal Trade Commission's consumer protection and antitrust efforts; and it engages in applied economic research concerning matters relevant to policymaking in these general areas. *Abstract:* This evaluation will attempt to measure the costs and the benefits of the Commission's Line of Business Program. Costs will include those incurred by the Commission in administering the Program, as well as those imposed upon firms that must file annual line of business reports. Benefits will include those derived by the Commission as well as those derived by potential users in the private sector.

**Agency Contact:** Bureau of Economics. (202) 254-8170.

**See also Multi-Agency Evaluations Section:** Accession Number E99900-051.

## GENERAL SERVICES ADMINISTRATION

### *FEDERAL SUPPLY SERVICE*

**E03702-001**

*GSA's Supply Depot Operations Can Be Improved.* (LCD-80-86).
7/15/80; 7 pp.
**OMB Funding Code/Title:** 47-0500-0-1-804 / Federal Supply Service, Operating Expenses
**Program:** Supply
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 201; 63 Stat. 383; 40 U.S.C. 481).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO has completed a study of the receipt, storage, and issue of material at selected General Services Administration (GSA) supply distributing facilities. While the logistical functions were generally well managed, GAO found that improvements were needed in the accuracy of stock locator systems, management controls over shelf life material, and security and housekeeping controls. Locator error rates at the Franconia and Kansas City depots exceeded the 2% accuracy level desired by GSA. At the Franconia depot, the error rate exceeded 15.1% at one point. Failure to mark correct expiration dates on cartons, test material for expiration dates, and issue material within the shelf life period contributed to weaknesses in the GSA shelf life program. GSA security and housekeeping controls at the depots should be emphasized. The Administrator should reemphasize to depot personnel the importance of accurate stock locator records in avoiding unnecessary procurements and in satisfying customer requests. Receipt storage personnel, stock selectors, locator clerks, supervisors, and checkers should receive periodic training on locator procedures. The Administrator should ensure that depot mangement gives increased attention to following established shelf life procedures. This would include updating expiration dates and testing material for possible extensions.

**Agency Contact:** General Accounting Office (202) 275-4167.

**E03702-002**

*Problems Overwhelm GSA's Systems Furniture Test Program.* (PSAD-80-62).
7/28/80; 22 pp. + app. (5 pp.)
**OMB Funding Code/Title:** 47-0500-0-1-804 / Federal Supply Service, Operating Expenses
**Program:** Programs and Requirements
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 201, 206; 63 Stat. 383, 390; 40 U.S.C. 481, 487).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The General Services Administration (GSA) launched its Systems Furniture Test (SFT) Program in 1978 to demonstrate that modular-type furniture saved space and was cost effective. The objectives of the GSA systems furniture program would be carried out through: (1) placing systems furniture in Government space; (2) maximizing the chances of successful installations; (3) minimizing problems by use of specific review, strict qualifications, and tight process controls; and (4) demonstrating space savings and cost effectiveness over the life of each project. Except for placing systems furniture in Government space, the GSA program has been a failure. Its management of the program has also been poor. GSA embarked on a major expansion of the program during the second year without establishing a ceiling on the number of projects or evaluating the costs incurred under the test program. Also, this expansion was undertaken before GSA received even preliminary data from a consultant employed to evaluate the program. Further, GSA did not consider any alternatives to systems furniture or require agencies to provide sufficient data to make cost-benefit analyses. In addition to these problems, the SFT program failed to demonstrate space savings or cost effectiveness and did not address the effect on employee morale and productivity. GSA lacked effective direction and control; its review of applications was superficial; and its approval of a recent project showed a continuation of past trends. In this case, the space savings were greatly exaggerated; the cost-benefit analysis contained erroneous and incomplete data; and GSA review overlooked significant questionable data items which should have raised serious questions about the project.

**Agency Contact:** General Accounting Office (202) 275-3161.

**E03702-003**

*Evaluation of GSA Efforts To Implement Life Cycle Costing for Procurement of Commercial Products.* (PSAD-81-14).
11/19/80; 6 pp. app. (9 pp.)
**OMB Funding Code/Title:** 47-0500-0-1-804 / Federal Supply Service, Operating Expenses
**Program:** Contracts
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 201; 63 Stat. 383; 40 U.S.C. 481).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO evaluated the actions the General Services Administration (GSA) has taken to implement life cycle costing (LCC) in the procurement process. Because of the substantial savings attributable to LCC procurements, the accelerated development of LCC techniques for additional items is warranted. GSA could improve its leadership role regarding Government-wide implementation of LCC and could expand the use of LCC to include the procurement of its own needs. One of the impediments to the expanded use of LCC is tha lack of Government-wide guidelines to provide uniform application of data that are used in LCC calculations. LCC requires top-management support, because the procurements depart from traditional practices and require more time to prepare and evaluate. The Administrator of GSA should give higher priority to LCC efforts and commit the staff needed to: (1) develop LCC policy and procedural guidance for inclusion in applicable procurement regulations; (2) develop a mechanism to coordinate and publicize Government-wide LCC efforts; (3) resume LCC workshops for procurement personnel; and (4) expand the use of LCC for procurements of commercial products.

**Agency Contact:** General Accounting Office (202) 275-3161.

**E03702-004**

*Poor Management of GSA Self-Service Stores Leads to Needless Duplication and Potential for Fraud.* (PSAD-80-64).
**OMB Funding Code/Title:** 47-0500-0-1-804 / Federal Supply Service, Operating Expenses
**Program:** Supply
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 201; 63 Stat. 383; 40 U.S.C. 481).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO evaluated the effectiveness of the General Services Administration's (GSA's) Self-Service Stores (SSS) Program. GAO found that SSS does not competently support agencies' retail needs nor eliminate unnecessary agency stores and stockrooms. GSA lacks effectiveness in control over store inventories, management oversight of store operations, and control over shopping plates issued to Federal activities. SSS fails to fulfill the intent of the Federal Property and Administrative Services Act, as amended. The GSA lack of adherence to its policies and procedures contributed to problems within the system. The Administrator of GSA should: (1) review each GSA store and its customers to determine if the store can survive as a retail outlet and discontinue support to other agency retail outlets; (2) determine the retail supply needs of Federal activities within a reasonable vicinity of the GSA stores and meet these needs on a consistent basis; (3) provide management control over program operations, including a commercial inventory and accounting system, regular unannounced audits, management surveillance reports, and the identification of shopping plates maintained by Federal activities; (4) improve the operations of the GSA stores by assuring that out-of-stock items are reordered, defective supplies are not sold, store items are priced according to procedures, and security is maintained over store merchandise; (5) maintain the exclusion of special order drop shipments from the stores' activities; and (6) work closely with the Office of Management and Budget to develop criteria for a cost-benefit analysis to be applied consistently to eliminate unnecessary agency stores and stockrooms.

**Agency Contact:** General Accounting Office (202) 275-3161.

**E03702-005**

*Effectiveness of GSA Actions To Improve the Multiple Award Schedule Program.* (PSAD-80-53).
8/22/80; 6 pp. + 2 app. (25 pp.)
**OMB Funding Code/Title:** 47-0500-0-1-804 / Federal Supply Service, Operating Expenses
**Program:** Contracts
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations:

Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 201; 63 Stat. 383; 40 U.S.C. 481).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO evaluated actions taken by the General Services Administration (GSA) to improve the Federal Supply Schedule Program. GSA only recently addressed the crucial issues of reducing the number of schedules and improving the multiple award contracting process. The schedules continue in force and still represent major source of supply for Federal agencies. Few procedures to implement GSA plans for improvement have been developed, and GSA has not yet solved the schedule program's basic deficiencies identified in prior GAO reports. Congressional oversight continues to be necessary to ensure that GSA completes needed program reforms in a timely manner. The Chairman of the Senate Subcommittee on Treasury, Postal Service, General Government, Committee on Appropriations should place GSA under a mandatory schedule to comply with the timeframes stipulated in the GSA Office of Acquisition Policy statement for improving the multiple award schedule program and should require GSA to report the status of its improvement actions by submitting copies of its quarterly progress reports made to GSA's Office of Acquisition Policy. The Administrator of GSA should intensify efforts to complete action on the recommendations contained in the May 1979 GAO report, strengthen procedures to assure compliance with the policy statement establishing firm cutoff dates for receipt of offers, eliminate vendor marketing catagories as a basis of bid evaluation and consider price together with discount when evaluating offers, and establish procedures to assure that methods used in setting the maximum order limitation are applied consistently and that procurement regulations are followed.

**Agency Contact:** General Accounting Office (202) 275-3161.

**E03702-006**
*Effectiveness of GSA's Practice of Centrally Purchasing Low Value Items under Nonstores Program.* (MASAD-81-12).
3/3/81; 8 pp.
**OMB Funding Code/Title:** 47-0500-0-1-804 / Federal Supply Service, Operating Expenses
**Program:** Contracts
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 201; 63 Stat. 383; 40 U.S.C. 484); 41 C.F.R. § 101-26.102.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The need for the General Services Administration (GSA) to make small dollar purchases in the nonstores program was assessed. The administrative cost to centrally purchase these items frequently exceeds the value of the items. Most Federal agencies can purchase these items at reduced administrative cost. Historically, executive agencies were required to submit all requisitions for nonstores items in excess of $15 to GSA for procurement action. An August 1980 change provides that GSA is a nonmandatory source of supply when the total line item value is less than $100. Raising the dollar level of nonstock centrally procured items was necassary because of the higher cost of preparing and processing requisitions. However, without a means of enforcement, this regulation will not decrease the large number of GSA procurements under $100 in value. GAO found that the cost to locally purchase low dollar items is frequently less than the cost to GSA to accomplish the same procurement through the nonstock central procurement process. Agencies incur less administrative cost because they can quickly and accurately determine that the item is needed. The process of identifying exactly what is needed is the largest portion of the administrative cost of GSA. GAO believes that the low dollar, low demand nonstores central procurements as currently operated should be discontinued. Some agencies have remote activities which may not be able to purchase some items; however, these should be infrequent and subject to careful review. The Administrator of GSA should direct the Commissioner of the Federal Supply Service to review the current practice and policy of centrally procuring low dollar nonstores items and take action to eliminate those GSA procurements which are not cost effective.

**Agency Contact:** General Accounting Office (202) 275-3161.

## PUBLIC BUILDINGS SERVICE

**E03703-001**
*GSA Is Overcharging Some Federal Agencies for Protective Services.* (LCD-80-93).
8/5/81; 5 pp.
**OMB Funding Code/Title:** 47-4542-0-4-804 / Federal Buildings Fund
**Program:** Real Property Operations
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 210, as amended by; P.L. 92-313; 63 Stat. 393; 40 U.S.C. 490).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* By law the General Services Administration (GSA) charges agencies for space it provides. The rental fee, or standard level user charges (SLUC), should approximate the commercial charges for comparable space or services. The law, however, has no guidance on how the comparable commercial charge should be computed. GSA contracts with independent appraisers to estimate the SLUC, but the appraisers are not told at what level protection services are to be included in the estimated rates. After receiving the appraiser's estimate, GSA adds anticipated inflation and a surcharge for protection services to the beginning of the first fiscal year in which the rates are to be charged to the agencies. A review of GSA management of reimbursable services in two of the ten GSA regions showed that GSA had been overcharging some agencies for protection services. It was suggested that GSA determine the amounts appraisers included for protection services in the rates for fiscal years 1980 and 1981 and reduce future billing by this amount GSA did not agree, saying it has really been undercharging because it has been including lower than actual inflation factors in the SLUC. GAO believed that overcharging for protection to offset inadequate inflation factors was not equitable. GAO recommended that GSA issue guidance to appraisers which eliminates consideration of protection costs in estimating rental rates, since these costs are included in the GSA protection surcharge. Also, future billings should be reduced for those agencies for which appraisers previously included protection costs.

**Agency Contact:** General Accounting Office (202) 275-4130.

**E03703-002**
*GSA Can Do More To Ensure Leased Federal Office Space Meets Its Firesafety Criteria.* (PLRD-81-8).
5/1/81; 27 pp. + 4 app. (12 pp.)
**OMB Funding Code/Title:** 47-4542-0-4-804 / Federal Buildings Fund
**Program:** Rental of Space
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent

Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 210; 63 Stat. 393; 40 U.S.C. 490). Occupational Safety and Health Act of 1970 (P.L. 91-596, § 2; 84 Stat. 1590; 29 U.S.C. 651); 29 C.F.R. § 1910; 29 C.F.R. § 1960. Executive Order 12196; Executive Order 12223.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Federal Property Management Regulations require the General Services Administration (GSA) to provide workspace that meets the accident and fire prevention standards in the Occupational Safety and Health Act of 1970. The regulations also require that Federal agencies be responsible, along with GSA, for maintaining a sound fire prevention program. GAO's review in three GSA regions showed that buildings with leased space contained numerous fire safety deficiencies, according to GSA criteria. Federal employees were working in leased space that did not meet the minimum fire safety protection required. The process for evaluating fire safety conditions contained serious flaws. Fire safety inspectors did not realize that they needed to apply the requirements of local codes, Schedule B of leases, and GSA national fire safety criteria or that it was necessary to cite specific violations in reports to establish liability for corrective action. GAO recommended that GSA take action to have lessors correct all fire safety deficiencies in leased space; enforce the GSA requirement to include a Schedule B in leases; require that the current GSA policy for deviating from fire safety requirements be followed; and establish procedures to control the prompt correction of fire safety deficinecies. These procedures should include defining the responsibilities and duties for personnel of the cognizant branches and monitoring the reports and actions taken by the cognizant branches. These procedures should be explained to the personnel involved. To further improve the process, GSA should clarify and consolidate existing policies and procedures, establish a program to instruct fire safety inspectors on their duties and responsibilities, and ensure that necessary information on leased space is sent to the cognizant branches so that required fire safety surveys and inspections can be made. GSA should determine whether there are similar problems in the GSA fire safety program for Government-owned space and take appropriate action.

**Agency Contact:** General Accounting Office (202) 275-4130.

## *TRANSPORTATION AND PUBLIC UTILITIES SERVICE*

**E03707-001**
*Increased Productivity in Processing Travel Claims Can Cut Administrative Costs Significantly.* (AFMD-81-18).
1/19/81; 39 pp.
**OMB Funding Code/Title:** 47-4542-0-4-804 / Federal Buildings Fund
**Program:** Program Direction
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 210, as amended by; P.L. 92-313; 63 Stat. 393; 40 U.S.C. 490).
**Availability:** GAO

*Abstract:* This evaluation of General Services Administration processing of claims for Federal travel expenses showed that claims processing is costing the Government millions more annually than necessary. Productivity could be increased and costs could be cut significantly by replacing the reimbursement method used for high cost areas with a lodging plus flat fee for meals and miscellaneous formula, by eliminating redundant detailed reviews and voucher typing, and by improving auditing activities at payment centers.

**Agency Contact:** General Accounting Office (202) 275-1584.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-003, E99900-005, E99900-035, E99900-038, E99900-050, E99900-086.

## INTERSTATE COMMERCE COMMISSION

**E04000-001**
*ICC Needs To Eliminate Improper Leasing Practices by Certificated Motor Carriers.* (CED-81-24).
12/31/80; 34 pp. + 7 app. (38 pp.)
**OMB Funding Code/Title:** 30-0100-0-1-401 / Salaries and Expenses
**Program:** Compliance and Consumer Assistance
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Interstate Commerce Act, as amended (P.L. 95-473; 92 Stat. 1361; 49 U.S.C. 10521-10562). Motor Carrier Act of 1980 (P.L. 96-296, § 15; 49 U.S.C. 11101).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* "Leasing" in the trucking industry is an arrangement under which a carrier with an Interstate Commerce Commission (ICC) certificate contracts with an independent, noncertificated trucker (owner-operator) to haul regulated freight on routes which only the certificated carrier may legally serve. In return for allowing owner-operators to use their certificates, the certificated carrier retains a percentage of the gross revenue generated by the particular haul, often amounting to 25-35%. ICC is responsible for monitoring leasing practices by collecting and analyzing the industry data. *Abstract:* GAO found that the data collected by ICC were not detailed enough to separate certificated carriers' leasing operations from their other activities, and neither truck brokers nor certificated carriers could provide the cost information needed. GAO confirmed that owner-operators received a higher percentage of a shipment's total carriers. Certificated Carriers claimed they kept a greater percentage of the revenue because they provided the owner-operator with more services and incurred more costs due to regulation. Without reliable cost data, GAO could not determine whether these additional services and costs justified all of the difference between the fees charged by certificated carriers and truck brokers. The Chairman of ICC should monitor leasing practices by collecting and analyzing the industry data necessary to determine whether improper leasing practices are continuing under the Motor Carrier Act of 1980.

**Agency Contact:** General Accounting Office (202) 426-1777.

## *RAIL SERVICES PLANNING OFFICE*

**E04008-001**
*Problems in Implementing Regulatory Accounting and Costing Systems for Railroads.*
7/80; 35 pp. + app.
**OMB Funding Code/Title:** 30-0100-0-1-401 / Salaries and Expenses
**Program:** Proceedings
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Interstate Commerce Act, as amended (P.L. 95-473; 49 U.S.C. 10501-10505, 10306 et seq.). Railroad Revitalization and Regulatory Reform Act of 1976 (P.L. 94-210, title III, § 310; 90 Stat.

60; 49 U.S.C. 1).
**Availability:** GAO

*Abstract:* The Interstate Commerce Commission's (ICC) actions and decisions can bear heavily on whether the railroad's financial viability improves. Until recently, the Uniform System of Accounts for railroads had remained essentially unchanged since 1907. Effective January 1, 1978, ICC prescribed a revised and expanded system which resulted from several years of developmental efforts and was required by the Railroad Revitalization and Regulatory Reform Act of 1976 (4-R Act). The 4-R Act also required ICC to develop a revised costing system for estimating the cost of service. Although railroads have begun reporting under the new accounting system, ICC has not assured itself that the information being reported is reliable and consistent. Furthermore, the revised costing system needed to develop estimates of railroad costs for regulatory and other purposes is not yet operational. ICC is considering additional changes to its regulatory accounting and costing systems for railroads. However, if new major accounting and costing requirements are introduced too soon, the railroad industry could be burdened with complex and difficult reporting requirements which do not necessarily serve Federal regulatory needs. ICC should: (1) expeditiously review and evaluate the railroads' implementation of the new system; (2) communicate to those outside ICC the importance of the new costing system; (3) provide appropriate technical guidance to assist non-ICC users; and (4) delay implementation of a cost center accounting system.

**Agency Contact:** General Accounting Office (202) 275-6222.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-006. E99900-039. E99900-087.

## NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

### *ASSOCIATE ADMINISTRATOR FOR SPACE SCIENCE*

**E04105-001**
*Implementing a Data Handling Policy for Space Science Flight Investigations.* (MASAD-81-34).
5/29/81; 3 pp.
**OMB Funding Code/Title:** 80-0108-0-1-254 / Research and Development
**Program:** Space Research and Technology
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* National Aeronautics and Space Administration (NASA) management instructions and handbooks related to the acquisition and management of space science data were reviewed, and the implementation of the new policy was tested by GAO on four NASA projects. Because none of the projects being managed under the new policy has been launched, GAO was not able to determine whether the policy is effective in enhancing the timely submission of data to the National Space Science Data Center. The data handling policy is not being implemented in a consistent manner. Under the new policy, each program scientist is responsible for insuring that the letter notifying investigators that they have been selected to participate in a space science investigation stipulates that he or she will contribute to the writing of a Project Data Management Plan before receipt of flight data. Only one of the projects used notification letters containing the required language. GAO believes that the letter of notification should specify the data handling obligations of all parties participating in a space science investigation as an essential first step in assuring effectiveness of the NASA May 1978 data handling policy. The Administrator, NASA, should instruct all Office of Space Science program scientists that they must strictly adhere to the principles and responsibilities that are set forth in NMI 8030.3A to assure more effective handling of data acquired from the space science projects.

**Agency Contact:** General Accounting Office (202) 275-3470.

**E04105-002**
*NASA Lewis Research Center Attempts To Procure Suitable Wind Turbine Rotor Blades.* (PSAD-81-12).
11/21/80; 5 pp. + app. (25 pp.)
**OMB Funding Code/Title:** 80-0108-0-1-254 / Research and Development
**Program:** Energy Technology
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473).
**Availability:** GAO
**Geographic Relevance:** Congressional District

*Abstract:* An economical and serviceable wind turbine rotor blade has yet to be delivered to the Lewis Research Center by any contractor. The blades delivered thus far have experienced problems in design, fabrication, or testing. GAO reviewed the technical aspects of soliciting, evaluating, and selecting blade contractors by the Center. Although GAO noted some deficiencies in the procurement process for blade contracts, Lewis Research Center's procurement policies and practices have not impeded the development of the blades for the Wind Energy Program. Rather, the problems in blade development seem to center on: (1) the relatively slow advancement in the state-of-the-art for windmill blade technology; (2) insufficient analytical tools and facilities to accurately predict blade performance in real-life environments; and (3) the rush to build machines before blade technology has been adequately advanced.

**Agency Contact:** General Accounting Office (202) 275-3470.

### *ASSOCIATE ADMINISTRATOR FOR MANAGEMENT OPERATIONS*

**E04107-001**
*First Look at Senior Executive Service Performance Awards/NASA.* (FPCD-80-85).
9/19/80; 4 pp.
**OMB Funding Code/Title:** 80-0103-0-1-402 / Research and Program Management
**Program:** Supporting Activity
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473). Civil Service Reform Act of 1978 (P.L. 95-454, title IV, § 402(a); 5 U.S.C. 3131-3138; 5 U.S.C. 5384).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Senior Executive Service (SES), established by the Civil Service Reform Act of 1978, went into effect in July 1979 and with it a system of performance awards (bonuses and ranks). *Abstract:* Procedural difficulties have been experienced by the National Aeronautics and Space Administration (NASA) in administering SES performance awards. The percentage of executives receiving bonuses or rank nominations is skewed to the top of the NASA organizational hierarchy. While there was no evidence of abuse of the bonus system, NASA could add credibility and objectivity to its bonus decisions if it had impartial members from outside the agency participate in Performance Review Board (PRB) decisions. NASA delegated the initial decisions for ratings and bonuses to the EPMs. The PRB reviewed the recommendations of the EPMs and accepted them as submitted. This caused NASA ratings and award distribution to vary considerably from one EPM organization to another. Senior executives receiving outstanding ratings in one EPM organization did not receive bonuses, while individuals receiving successful ratings in another EPM organization did. This occurred because NASA officials believe that performance ratings should not be the sole basis for determining eligibility for bonuses. NASA should allow lower level SES executives as well as impartial outside members to participate in PRB decisions, and also include outside members as participants on special PRBs. NASA should also: (1) keep senior executives aware of factors considered in the decision process for awards; (2) incorporate bonus decision factors into the performance plans; and (3) make bonus decisions consistent with ratings within and between each EPM organization.

**Agency Contact:** General Accounting Office (202) 275-5743.

**E04107-002**

*Support Service Contracting at Johnson Space Center Needs Strengthening.* (PSAD-81-2).
10/21/80; 23 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 80-0103-0-1-253 / Research and Program Management
**Program:** Supporting Activity
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473).
**Availability:** GAO

*Program Objectives:* The objective is to provide for research in Government laboratories, management of programs, and other expenses for the operation of National Aeronautics and Space Administration (NASA) installations. *Abstract:* GAO reviewed six contracts as a test of how the Johnson Space Center (JSC) procurement system operates. It found that work, under work orders written on one contract, had been started or completed without proper authorization from JSC officials. Government-furnished equipment valued at about $35,600 was unaccounted for and written off without adequate investigation. For 3 years, a contractor who did not have an accounting system was being reimbursed for incurred costs under a cost-type contract. On two other contracts, additional money was made available before a need for the funds had been established. JSC spends about $1 million annually for health services from a private firm, although a U.S. Public Health Service hospital opened near JSC in 1978. The basic reasons for inadequate contract administration include: (1) an unawareness on the part of some contracting officers of their responsibilities, (2) the general attitude that small dollar value contracts are not worthy of attention, and (3) inadequate resources for administering cost-type contracts. The Administrator, NASA, should assure that the Director, JSC, directs that the work orders be authorized before, not after, contractors actually perform work; makes a physical inventory of Government-furnished equipment in the possession of contractors and does not write off equipment without appropriate investigation; recovers any inappropriate payments made to contractors; avoids contracting with contractors who do not adequately support their claims for reimbursement under cost-type contracts; ceases funding contracts before needs have been established; and determines the feasibility of providing all, or a portion of, medical service needs at the nearby Public Health Service Hospital facilities rather than continuing contractor-operated facilities. Also, the Administrator, NASA, should have the Inspector General determine whether these problems exist at other NASA installations.

**Agency Contact:** General Accounting Office (202) 275-3166.

**E04107-003**

*NASA's Standard Parts Program: Are the Objectives Being Accomplished?* (PSAD-81-18).
1/8/81; 55 pp. + app. (18 pp.)
**OMB Funding Code/Title:** 80-0103-0-1-402 / Research and Program Management
**Program:** Supporting Activity
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* While there has been notable progress recently in planning for and implementing the National Aeronautics and Space Administration's (NASA's) Standard Parts Program, improvements are needed in monitoring and evaluating the program, justifying the use of nonstandard parts, and developing and implementing policies and procedures to help assure that maximum benefits are achieved from consolidated procurements of electronic parts. The Administrator of NASA should: (1) have the annual effectiveness evaluations of the Standard Parts Program performed addressing the compliance of the field centers with requirements to adequately justify the use of nonstandard parts, development of a system for collecting standard and nonstandard parts usage data, the degree of standardization being achieved on projects, and the adequacy of funds devoted to the program; (2) issue policy and implementing guidelines for program or project wide consolidated procurement of electronic parts and establish the needed mechanism to monitor and evaluate the action of NASA managers in achieving consolidated procurements; (3) investigate, on a test basis, a NASA-directed consolidated procurement and stocking program for projects or developments where program- or project-wide consolidated procurements are not feasible; and (4) amend the contract with the Jet Propulsion Laboratory to formally include it in the Standard Parts Program.

**Agency Contact:** General Accounting Office (202) 275-3470.

**E04107-004**

*Need for NASA To Provide the Congress More Complete Cost Information on Its Projects.* (PSAD-81-7).
11/26/80; 9 pp. + 2 app. (4 pp.)
**OMB Funding Code/Title:** 80-0103-0-1-402 / Research and Program Management
**Program:** Space and Terrestrial Applications
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* For three projects included in the study, GAO found no major problems regarding those costs which the National Aeronautics and Space Administration (NASA) included in its project estimates. However, NASA did not include certain major categories of costs in its estimates. Also, the justification that NASA provides Congress in support of its projects still does not identify the total NASA resources which will be required for the projects. Civil service salaries of personnel directly assigned to the projects were not included in the cost estimates for the projects. The budget justifications did not provide or compare a project's planning or development estimate with the current cost estimate. The budget justifications showed only the funding requirements for the budget year and the current and immediately prior year, with no date showing funds used in other prior years or estimates of funding requirements through the completion of a project. NASA should be required to include in its cost estimates the cost associated with the direct civil service personnel requirements. NASA should also be required to include in its budget justification documents: (1) a project cost history that includes all project-related cost and a comparison of each project's planning or development estimate with the current estimate and an explanation of the difference between the two estimates for those projects for which no project status report is prepared; and (2) an expanded format to show the total funds used on a project, as well as projected funding requirements through completion of a project.

**Agency Contact:** General Accounting Office (202) 275-3470.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-007, E99900-010, E99900-014.

## NATIONAL SCIENCE FOUNDATION

**E04600-001**
*Studies of Methodologies for Post Performance Evaluation of Scientific Research.*
12/81
**OMB Funding Code/Title:** 49-0100-0-1-251 / Research and Related Activities
**Program:** All Programs
**CFDA NO.:** 47.049; 47.050; 47.051; 47.057
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Science Foundation Act of 1950, as amended (P.L. 81-507, § 3; 42 U.S.C. 1862).
**Availability:** Agency; NTIS
**Geographic Relevance:** National

*Abstract:* This report responds to the requirement contained in Senate Appropriation Committee Report 96-296, dated September 4, 1980, which directed the National Science Foundation (NSF) to secure an independent party to develop a methodology for post-performance evaluation of NSF's scientific research endeavors.

**Agency Contact:** (202) 357-9531.

**E04600-002**
*NSF Chemistry Program Patent Study.*
10/81
**Contractor:** Research Corporation; New York, NY
**OMB Funding Code/Title:** 49-0100-0-1-251 / Research and Related Activities
**Program:** Mathematical and Physical Sciences
**CFDA NO.:** 47.049
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Science Foundation Act of 1950, as amended (P.L. 81-507, § 3; 42 U.S.C. 1862).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study represents an attempt to determine how much of the research sponsored by the National Science Foundation has resulted in chemical patents. An estimate of the economic value resulting from these patents is also developed.

**Agency Contact:** (202) 357-9531.

**E04600-003**
*National Science Foundation Conflict of Interest Problems with Grants to Short Term Employees.* (PAD-81-16).
1/15/81; 24 pp. + 3 app. (33 pp.)
**OMB Funding Code/Title:** 49-0100-0-1-251 / Research and Related Activities
**Program:** Program Development and Management
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Science Foundation Act of 1950, as amended (F.L. 81-507, § 3; 64 Stat. 149; 42 U.S.C. 1862). Executive Order 11222; NSF Circular 54; NSF Circular 139.
**Availability:** GAO

*Program Objectives:* The purpose of the National Science Foundation's (NSF's) conflict of interest policies, directives, and procedures is to guide NSF employees in the proper conduct of their official duties. In particular, they are directed not to act for the Government when their private economic interests are involved. *Abstract:* GAO reviewed NSF's policies and procedures for precluding conflicts of interest in its grant award process when NSF's short-term employees are involved. A significant number of problem cases were identified. NSF officials have made decisions on grant proposals which create an appearance of impropriety under applicable Federal guidelines and regulations. Questionable activities include officials awarding new grants, renewals, extensions, and supplemental funds to short-term employees in the same unit or to researchers planning to join that unit; overriding negative peer reviews; peer reviewing of proposals in one researcher's name but awarding the grant to someone else; and submission of proposals by persons currently employed at NSF. GAO found instances of concurrent grant processing and employment negotiation, questionable grant actions during employment, questionable post-employment grant actions, and questionable use of waivers of post-employment restriction on submitting new proposals. The Director of NSF should: (1) require that the Office of Audit and Oversight refer to the NSF General Counsel for prompt resolution of all conflict of interest matters that it finds while monitoring the grant activity associated with scientists who are being considered for, are serving on, or have recently completed short-term NSF appointments and (2) take appropriate action, remedial or disciplinary action, when people fail to report conflict of interest situations or otherwise violate prescribed standards of conduct.

**Agency Contact:** General Accounting Office (202) 357-7870.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-003, E99900-060.

## SECURITIES AND EXCHANGE COMMISSION

### DIVISION OF CORPORATE REGULATION

**E05302-001**
*Impact of Foreign Corrupt Practices Act on U.S. Business.* (AFMD-81-34).
3/4/81; 50 pp. + 7 app. (79 pp.)
**OMB Funding Code/Title:** 50-0100-0-1-376 / Salaries and Expenses
**Program:** Full Disclosure
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Securities Exchange Act of 1934, as amended (P.L. 73-291, § 1; 48 Stat. 881; 15 U.S.C. 78a et seq.). Securities Act Amendments of 1975 (P.L. 94-29; 80 Stat. 97; 15 U.S.C. 78a et seq.). Foreign Corrupt Practices Act of 1977 (P.L. 95-213; 91 Stat. 1494; 15 U.S.C. 78a et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Congress enacted the Foreign Corrupt Practices Act in response to widespread questionable corporate payments. The law, which makes offering payments to foreign officials to obtain or influence business illegal, also contains significant internal accounting control objectives and recordkeeping requirements. *Abstract:* GAO solicited information from 250 corporations regarding the Act's impact on corporate activities. The Act has brought about efforts to strengthen corporate codes of conduct and systems of internal accounting controls. However, many corporations believe that the cost of complying with the Act exceeds the benefits derived. More than 30% of the corporations engaged in foreign business reported that they had lost overseas business as a result of the Act. There is also extensive dissatisfaction with the clarity of the Act's accounting provisions. Increasing the uncertainty over what constitutes compliance with the Act is the controversy over whether the provisions include a materiality standard. The Act's antibribery provisions have also been criticized as being ambiguous. In addition, many corporations believe that they are suffering a competitive disadvantage due to the lack of an international antibribery agreement. The Chairman of the Securities and Exchange Commission (SEC), with input from the Departments of Justice and Commerce, the corporate community, and the accounting profession, should provide guidance to business on the factors and criteria that will be considered in assessing reasonableness. The Chairman should also report to the cognizant congressional committees on efforts to provide guidance by June 30, 1981. The Attorney General and the Chairman of SEC should jointly develop alternative ways to address the ambiguities in the antibribery provisions. These alternatives should be reported to the cognizant congressional committees by June 30, 1981.

**Agency Contact:** General Accounting Office (202) 275-1581.

## DIVISION OF MARKET REGULATION

**E05305-001**
*Securities and Exchange Commission Should Improve Procurement Practices for Market Surveillance System Development.* (AFMD-81-17).
3/6/81; 4 pp. + 3 app. (35 pp.)
**OMB Funding Code/Title:** 50-0100-0-1-376 / Salaries and Expenses
**Program:** Supervision and Regulation of Securities Markets
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Securities Exchange Act of 1934, as amended (P.L. 73-291, § 1, as amended by; P.L. 94-29; 48 Stat. 881; 15 U.S.C. 78a et seq.). Investment Advisers Act of 1940 (P.L. 76-768, title i, § 1; 15 U.S.C. 78a et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* As part of the continuing effort to achieve greater economy in contracting for Government goods and services, GAO reviewed the procurement practices used by the Securities and Exchange Commission (SEC) to obtain an automated market surveillance system. The computerized system will be used to support SEC market surveillance efforts which detect trading practices that may violate securities laws and regulations. GAO found that the procurement practices of SEC may have permitted one firm to gain an advantage over other firms since: (1) top SEC officials discussed market surveillance problems at great length with representatives of the firm 3 months before the public request for proposals was made; (2) SEC subsequently awarded a contract to the firm to define and design its market surveillance system on the basis that the firm's proposal was considered to be the most responsive to the needs of SEC; (3) SEC did not use appropriate contract provisions to avoid the creation of an organizational conflict of interest, which could restrict competition for follow-on contracts; and (4) SEC failed to issue a required public notice of its intention to award the firm a noncompetitive contract to test the system's operations. To insure compliance with Federal regulations in future contract awards, the Chairman, SEC, should strengthen SEC procurement practices so that: (1) all interested parties are given the same opportunity to obtain SEC contracts; (2) contract provisions do not permit an organizational conflict of interest which could limit competition for follow-on contracts; and (3) public notice detailing SEC needs is given before a noncompetitive contract is awarded.

**Agency Contact:** General Accounting Office (202) 275-1581.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-006, E99900-058.

## SELECTIVE SERVICE SYSTEM

**E05400-001**
*Evaluation of the Recent Draft Registration.* (FPCD-81-30).
12/19/80; 4 pp. + 2 app. (9 pp.)
**OMB Funding Code/Title:** 90-0400-0-1-054 / Salaries and Expenses
**Program:** Mobilization Readiness
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. 4101-4118).
**Availability:** GAO

*Abstract:* The completeness and accuracy of the recent draft registration conducted by the Selective Service System has been challenged by a variety of critics and organizations. The issue has been compounded by court actions on the registration of women and the questioned use of social security numbers in the registration process. No major problems were found with the manner in which the Selective Service System organized or conducted the registration. Some errors and discrepancies were found in keypunching registration cards, postal service operations, and followup procedures to verify data accuracy. The errors represented only a small percentage of the registrants and were predominantly caused by illegible data on the registration cards. The System corrected or was in the process of correcting most of these errors, so that a final accuracy level of 98% did not appear unreasonable.

**Agency Contact:** General Accounting Office (202) 275-3978.

**See also Multi-Agency Evaluations Section:** Accession Number E99900-025.

## SMALL BUSINESS ADMINISTRATION

**E05500-001**
*First Look at Senior Executive Service Performance Awards/SBA.* (FPCD-80-86).
9/19/80; 3 pp.
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Executive Direction and Field Administration
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agen-

cies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536; 15 U.S.C. 631 et seq.). Civil Service Reform Act of 1978 (P.L. 95-454, title V, § 503; 92 Stat. 1183; 5 U.S.C. 4501).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Senior Executive Service (SES), established by the Civil Service Reform Act of 1978, went into effect in July 1979, and a system of performance awards (bonuses and ranks) was initiated. GAO reviewed the SES bonus payments at the Small Business Administration (SBA) and concluded that the performance awards were within the requirements of the Civil Service Reform Act and the guidance of the Office of Personnel Management (OPM). SBA paid bonuses for performance in the first 6 months of Fiscal Year (FY) 1980 and planned to again pay bonuses for the second half of FY 80 performance, in the fall of 1980, with FY 80 money. Although the plan is within the legal limits of the Reform Act, it allows SBA to pay bonuses to a higher percentage of its executives than other agencies do for the same FY 80 performance period. SBA will need to be careful about the manner in which it pays bonuses in the fall to avoid perceived misuse of the 25% limit set by Federal law. GAO recommended that SBA work closely with OPM to determine an equitable plan for paying bonuses for the remaining FY 80 performance. All eligible members of the SBA Performance Review Board (PRB) were awarded bonuses, and some were also nominated for distinguished executive and meritorious executive ranks. GAO believes that SBA could add credibility and objectivity to its SES award decisions if the PRB included an impartial member, or members, from outside the Agency to participate in PRB decisions. The SBA performance appraisal process does not include a requirement for a central review of executives' performance standards early in the performance cycle. GAO recommended that a central review of executives' performance plans at the beginning of the ration period should be made a requirement of the SBA performance process.

**Agency Contact:** General Accounting Office (202) 275-5743.

**E05500-002**
*Status Report on Small and Small Minority Business Subcontracting and Waiver of Surety Bonding for 8(a) Firms.* (CED-80-130).
8/20/80; 12 pp.
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Minority Small Business and Capital Ownership Development
**CFDA NO.:** 59.006
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536; 72 Stat. 384; 15 U.S.C. 631); Executive Order 11625; Executive Order 12190.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to emphasize the use of subcontracting as a method of promoting the long-term viability of small and minority businesses. *Abstract:* The Small Business Administration (SBA) is authorized to provide financial assistance to large businesses for the purpose of training and upgrading potential small and small minority contractors. This authority generally has not been used. SBA reviews subcontracting plans on construction contracts in excess of $1 million and other contracts in excess of $500,000 for the purpose of determining whether maximum practicable opportunity has been afforded to small and minority businesses. The subcontracting program of the SBA is intended to provide small and small minority businesses with a maximum practicable opportunity to participate in contracts let by Federal agencies. The program functions with the assistance of a Presidentially approved advisory committee. Delays in establishing the advisory committee, lack of specific committee functions and goals, and the exclusive focus of the committee on Federal subcontracting have impeded progress in implementing the program. A clear understanding of the committee's role and relationship with SBA has yet to be resolved. A major problem has been the lack of a clear definition of the intent of the amendments. The primary objective is to encourage large businesses in the private sector, as a general and voluntary subcontracting practice, to make greater use of small and minority businesses. GAO believes the relationship between SBA and the committee should focus primarily on exploring ways to promote subcontracting opportunities for small and minority businesses outside of Federal procurements. A major cause for the delay in implementing the surety bond waiver provision appears to be misunderstanding between two SBA offices, the Office for Minority Small Business and Capital Ownership Development (OMSB), and the Office of Special Guarantees. GAO recommended action for improving the program, including a suggestion that the Administration of SBA, together with the Advisory Committee, should develop a specific plan for promoting private sector procurements from small and small minority businesses.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E05500-003**
*The 8(a) Pilot Program for Disadvantaged Small Businesses Has Not Been Effective.* (CED-81-22).
1/23/81; 23 pp. + 4 app. (30 pp.)
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Minority Small Business and Capital Ownership Development
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536; 15 U.S.C. 631 note); Executive Order 11625.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Small Business Administration (SBA) awards 8(a) procurement contracts to help socially and economically disadvantaged small businesses to become competitive. The objective of the pilot program is to seek procurement opportunities which were not offered by Army under the regular 8(a) program and provides SBA exclusive authority to designate procurement requirements. SBA has not met this objective. The three initial contracts awarded under the pilot program could have been handled under the regular 8(a) program, and GAO questioned the contribution the contracts would make to the firms that received them. Additional program testing is necessary in an agency that has not yet demonstrated its complete support for the 8(a) program. The Army, historically, has fully supported the program. In 1980, the President designated three other agencies to participate, but GAO saw no basis for these designations in the authorizing legislation. Congress should amend the authorizing legislation to allow for further participation of an additional Federal agency that has yet to demonstrate its complete support for the 8(a) program. GAO also made recommendations to the Administrator of SBA to improve program administration.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E05500-004**
*SBA's Pilot Programs To Improve Guarantee Loan Procedures Need Further Development.* (CED-81-25).
2/2/81; 23 pp. + 6 app. (27 pp.)
**OMB Funding Code/Title:** 73-4154-0-3-376 / Business Loan and Investment Fund

**Program:** Direct and Immediate Participation Loans: Business Loans
**CFDA NO.:** 59.012
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536, § 2; 72 Stat. 387; 15 U.S.C. 636).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives in the pilot programs are to expedite the loan application process and simplify the application documents. *Abstract:* The 7(a) business loan program is the principal activity of the Small Business Administration (SBA) for providing financial assistance to small businesses. The major cause of dissatisfaction with the program is that it takes too long to obtain a guaranty loan because of the number and complexity of the documents required to apply for a loan and the time required for a SBA review of those documents. SBA has been testing two pilot programs to expedite the process. The bank certification program aims to shorten the time required for SBA to review and approve guaranty loan applications. The operation effectiveness program is designed to reduce the number and complexity of the application documents. Both programs appear promising in shortening the time and simplifying the paperwork required to obtain a guaranteed loan. The certification program does little to broaden the participation of banks and other lenders in the program. SBA has yet to develop and implement a system to provide audit and oversight of the certified banks' loan portfolios. The use of the simplified application documents of the operation effectiveness program has shortened the loan application and review time in the one SBA region where it has been tested. However, the revised documents have not been adopted agencywide nor have they been used for loan applications in the bank certification program. The SBA Administrator should: (1) require that the simplified loan application forms and processing procedures be adopted agency-wide; (2) inform banks of the efforts of SBA to reduce loan processing time and to simplify loan application documents; and (3) monitor the activities of the banks operating under the bank certification program to assure compliance with program rules, regulations, and guidelines.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E05500-005**
*Most Borrowers of Economic Opportunity Loans Have Not Succeeded in Business.* (CED-81-3).
12/8/80; 72 pp. + app. (26 pp.)
**OMB Funding Code/Title:** 73-4154-0-3-376 / Business Loan and Investment Fund
**Program:** Direct and Immediate Participation Loans: Economic Opportunity Loans
**CFDA NO.:** 59.003
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536, § 2; 72 Stat. 387; 15 U.S.C. 636(i)). Economic Opportunity Act of 1964 (P.L. 88-452, title IV, § 404; 78 Stat. 527; 42 U.S.C. 2906).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The purpose of the program is to help socially and economically disadvantaged people create and maintain small businesses. *Abstract:* The Small Business Administration (SBA) Economic Opportunity Loan Program has been a means for sustained economic progress for relatively few borrowers. Borrowers sampled by GAO were inexperienced, had low personal investments, and operated in disadvantageous locations. The program's ability to improve the conomic condition of low-income and disadvantaged people could be improved if SBA corrected deficiencies in management and operation and employed new techniques to overcome borrowers' inexperience and low capital investment. The program produced few lasting businesses because: loan officers did not adequately examine loan applicatants' qualifications and needs; SBA focused efforts on lending in quantity but not lending effectiveness; SBA was inattentive to program results; and there are long waiting periods for loans and less qualified applicants may receive loans at the expense of better qualified applicants. SBA has tried special assistance but without much success; borrowers have not usually accepted the management assistance offered, and it was of too limited scope and came too late. GAO recommended actions to the Congress including that Congress determine whether the higher interest paid by borrowers of direct Economic Opportunity Loans is justified by the greater risk associated with these loans or whether, in fairness to disadvantaged borrowers, the rates for the two programs should be the same. GAO also made recommendations to the SBA Administrator to improve the program; one suggestion was that there be a requirement for better assessment of loan applicants' prospects for establishing successful businesses and the loan amounts most likely to help them reach this objective.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E05500-006**
*Need To Determine whether Existing Federal Programs Can Meet the Needs of Women Entrepreneurs.* (CED-81-90).
4/3/81; 19 pp. + app. (6 pp.)
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Women-Owned Business
**CFDA NO.:** 59.032
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536; 72 Stat. 384; 15 U.S.C. 631 et seq.); Executive Order 12138.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of this program is to strengthen women's business enterprise. *Abstract:* The Small Business Administration and the Interagency Committee on Women's Business Enterprise have not given enough attention to using existing SBA and other Federal resources to meet the needs of women entrepreneurs. Their attention has been directed to designing new programs rather than to determine whether existing Federal programs are or could be made responsible to women business owners. An Executive Order requires that Federal departments take affirmative action in support of women's business enterprise through management, financial, and procurement assistance programs. GAO found that the Interagency Committee has not provided adequate guidance to Federal agencies for implementing the Executive Order. GAO recommended that the Administrator of SBA should direct the Associate Administrator for the Women's Business Enterprise Division to evaluate whether existing SBA programs are or can be made responsive to women entrepreneurs' needs and provide the Interagency Committee with the staff support necessary to revise the interagency guidelines and to develop an improved reporting system to facilitate coordination of Federal agency activities.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E05500-007**
*The SBA 8(a) Procurement Program: A Promise Unfulfilled.* (CED-81-55).
4/8/81; 58 pp. + 4 app. (14 pp.)

**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Minority Small Business and Capital Ownership Development
**CFDA NO.:** 59.006
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536; 72 Stat. 384; 15 U.S.C. 631 note); Executive Order 11625.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The 8(a) Procurement Program of the Small Business Administration (SBA) is designed to channel noncompetitive Federal contracts to disadvantaged small businesses to help them to become self-sufficient. The program also provides management, technical, marketing, and financial aid. *Abstract:* The 8(a) Procurement Program has had some benefits but has fallen short of its intended goal. Only 166 of the participating firms have graduated from the program as competitive businesses. More than half of the participants that GAO interviewed were dissatisfied with or did not need the provided management, technical, and marketing aid. Removing inappropriate 8(a) firms from the program would give other disadvantaged firms an opportunity to participate. Often assessments as to whether 8(a) contract awards will have an impact on other small businesses were not always made or were superficial. Several interrelated factors have limited the program's effectiveness: the President's yearly 8(a) contract goal imposed on SBA, vague program graduation criteria, missing business plan and financial statement data, and limited staff resources. Redirecting the program could free the limited staff to better serve program participants, provide an opportunity for other disadvantaged firms to participate, and enhance the program's credibility within the business community. GAO recommended the SBA Administrator take steps to improve program administration, such as removing inappropriate 8(a) firms by assuring that the graduation criteria being developed are aggressively implemented and that termination requirements set forth in SBA procedures are followed.

**Agency Contact:** General Accounting Office (202) 377-5483.

**E05500-008**
*Rotation Policy for SBA District Directors.* (FPCD-80-71).
8/26/81; 5 pp. + 3 app. (26 pp.)
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Inspector General
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Inspector General Act of 1978 (P.L. 95-452; 92 Stat. 1101; 5 U.S.C. App. 2-9, 11, 12). Civil Service Reform Act of 1978 (P.L. 95-454, title V, § 503; 92 Stat. 1183; 5 U.S.C. 4501).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to ensure adherence to merit practices in Federal employment. *Abstract:* The Small Business Administration (SBA) has been criticized in recent years for allowing illegal personnel actions based on considerations of political support. The Civil Service Commission recommended, and the SBA Administrator agreed to develop and implement, a merit plan for filling SBA district director position vacancies and a review and revision as necessary, of internal SBA policies on recruiting and staffing. Nonetheless, implementation of a periodic rotation policy for SBA district directors was widely criticized and raised new charges of political intrusion in personnel management at SBA. SBA rotation policy does not violate any law or regulation, and a number of Federal agencies also have rotation policies requiring periodic reassignment of certain employees. While the rotation policy does not violate any law or regulation, the policy was not adequately developed as implemented. SBA district directors were not formally consulted on the need for such a policy nor given an opportunity to provide input into its development. Alternative arrangements were not considered nor explored with directors who might refuse to accept a reassignment. After a separate investigation, the Special Counsel of the Merit Systems Protection Board (MSPB) found that violations of the Civil Service Reform Act and Federal regulations had occurred in selecting district directors for rotation. He recommended that SBA cancel the directed reassignments and restore the affected district directors to their former positions. He filed a formal complaint before the MSPB against SBA Associate Deputy Administrator of Support Services, recommending that he be removed, fined $1,000, and barred from the Federal service for a period of 5 years.

**Agency Contact:** General Accounting Office (202) 275-4122.

## ASSOCIATE ADMINISTRATOR FOR PROCUREMENT ASSISTANCE

**E05502-001**
*Reservation and Award of Section 8(a) SBA Contracts to Arcata Associates.* (AFMD-81-33).
3/23/81; 6 pp.
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Minority Small Business and Capital Ownership Development
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536; 72 Stat. 384; 15 U.S.C. 631 note); Executive Order 11625.
**Availability:** GAO

*Program Objectives:* Section 8(a) of the Small Business Act gives the Small Business Administration (SBA) the authority to enter into contracts for goods and services with Federal agencies. SBA then subcontracts this work to selected small businesses. The purpose of this process, known as the 8(a) program, is to help socially and economically disadvantaged small businesses achieve a competitive position in the marketplace. *Abstract:* GAO reviewed allegations made by the BDM Corporation against Arcata Associates and the SBA to determine whether SBA's management of the 8(a) program was deficient. It was found that several of BDM's allegations had merit, and GAO concluded that SBA's management of Arcata's participation in the 8(a) program had been deficient. It was recommended that the Administrator of SBA review the Arcata case with his Inspector General to determine whether contract termination and/or program removal was warranted, develop more specific economic eligibility criteria, and take action to ensure compliance with statutory and regulatory authority.

**Agency Contact:** General Accounting Office (202) 275-4797.

**E05502-002**
*Review of SBA Certificate of Competency Program.*
11/24/80; 3 pp.
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses
**Program:** Procurement Assistance
**CFDA NO.:** 59.009
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State,

Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536, § 2; 72 Stat. 389; 15 U.S.C. 638).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Small Business Administration (SBA) is authorized to issue Certificates of Competency (COC) for small businesses whose bids or proposals have been rejected by Government contracting officers because of lack of responsibility for any reason. A COC is a written instrument, issued to a Government contracting officer certifying that the small company has the capability to perform a specific Government contract. The Government officer is required to accept such certification and must award the contract to the firm. *Abstract:* The GAO review of COCs indicated that: (1) COC cases were processed in a timely manner and the decisions were adequately documented; (2) operating procedures for processing COC cases were comprehensive and were being complied with; (3) small businesses that were issued COCs performed as well as small businesses without COCs; and (4) the General Services Administration and Department of Defense officials generally viewed the COC program favorably. A potential weakness exists in the reporting by SBA on the status of contractor performance. Procedures require the regional offices to follow up and report monthly on the performance and financial status of active COC cases. In at least two instances, a review of the monthly reports on these cases showed that contracts were not progressing on schedule, but the contracts were classified as on schedule because the contractors were determined not to be responsible for the delays. SBA needs to accurately report the status of all active contracts that were awarded after the issuance of COCs. The Contract Progress Report does not now provide a category for classifying contracts that were delinquent when the delinquency was caused by the Government or for other excusable reasons. The report should be revised to include a category or categories for classifying such contracts.

**Agency Contact:** General Accounting Office (202) 377-5483.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-014, E99900-036, E99900-046, E99900-075.

## SMITHSONIAN INSTITUTION

**E05600-001**
*Smithsonian Institution Libraries.*
10/80; 41 pp.
Robert Malory
**OMB Funding Code/Title:** 33-0100-0-1-503 / Salaries and Expenses
**Program:** Museum Programs
**Congressional Relevance:** *House* Committee on *House* Administration; *Senate* Committee on Rules and Administration. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Smithsonian Institution Act of 1846, as amended (P.L. 29-178; 20 U.S.C. 41); Revised Statute 5587. Smithsonian Institution Act of 1949 (P.L. 81-259; 20 U.S.C. 41).
**Availability:** Agency

*Program Objectives:* Through a range of activities relating to recorded knowledge, the Smithsonian Institution Libraries system supports the Institution's research and public education programs. *Abstract:* The study identifies and explores the following four major areas: space for library facilities; conservation (deterioration of paper); the use of electronic automation by the libraries; and information policy.

**Agency Contact:** (202) 357-1544.

**E05600-002**
*Study of the Duplicating Branch.*
5/8/81; 18 pp.
Richard Bursch
**OMB Funding Code/Title:** 33-0100-0-1-503 / Salaries and Expenses
**Program:** Administrative and Support Activities
**Congressional Relevance:** *House* Committee on *House* Administration; *Senate* Committee on Rules and Administration. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Smithsonian Institution Act of 1846, as amended (P.L. 29-178; 20 U.S.C. 41-70); Revised Statute 5579-5594. Smithsonian Institution Act of 1949 (P.L. 81-259; 20 U.S.C. 41).
**Availability:** Agency

*Program Objectives:* The duplicating Branch is responsible for producing duplicated materials in an efficient and timely manner. *Abstract:* This review of the Duplicating Branch was conducted to determine user satisfaction, effectiveness of printing and distribution services, workloads, expected demand, and plans to meet future needs. The report recommended that management of this function improve documentation of production to permit expanded analysis and reporting of workload, response time, equipment use, and level of demand and to serve as a basis for improved justification of any additions to, or changes in, staffing, space, and/or equipment. Production standards and goals should be established for printing and distribution operations. The Branch management should also identify a position for production control or administrative assistant, conduct annual user surveys, develop a 5-year plan for equipment acquisition, and provide a users' guide.

**Agency Contact:** (202) 357-3296.

**E05600-003**
*The Evolution of a Teaching Hall: "You Can Lead a Horse to Water and You Can Help It Drink." A Study of the Dynamics of Evolution Exhibit.*
3/81; 59 pp.
R. L. Wolf; B. L. Tymitz
**OMB Funding Code/Title:** 33-0100-0-1-503 / Salaries and Expenses
**Program:** Museum Programs
**Congressional Relevance:** *House* Committee on *House* Administration; *Senate* Committee on Rules and Administration. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Smithsonian Institution Act of 1846, as amended (P.L. 29-178; 20 U.S.C. 41-70); Revised Statute 5579-5594. Smithsonian Institution Act of 1949 (P.L. 81-259; 20 U.S.C. 41).
**Availability:** Agency

*Program Objectives:* Public education is a basic museum purpose fulfilled in large measure through the exhibition of representative objects and the presentation of knowledge derived from their study. Formal review of visitor response and concepts learned provide a means to assess the effectiveness of exhibitions developed and serve as a guide for the planning of new education programs. *Abstract:* The purpose of a teaching hall must be clearly stated to maximize its learning potential. The purpose of each display area within the Exhibit should also be made clear. The interrelationships between the display areas should be apparent to the average visitor. Each major concept requiring emphasis must be strategically positioned by an artifact, specimen, object, or display area that has sufficient appeal to attract visitor interest and attention. Labels that convey important conceptual information must be stated succinctly to insure that they will be read and also contain enough detail to help visitors comprehend the subtle messages being conveyed. Conceptual labels must be cross-referenced with each other throughout the Exhibit to help visitors comprehend conceptual relationships. Highly detailed and technical information designed specifically for the exceptionally interested and/or sophisticated visitor should be presented through some kind of optional format. Mediated presentations within the Exhibit deserve more careful consideration.

**Agency Contact:** (502) 357-3101.

## TENNESSEE VALLEY AUTHORITY

**E05700-001**
*Productivity Reporting in TVA.* (IE 80-1).
2/81; 30 pp.
Woody S. Byars
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 16 U.S.C. 831 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The objective of this study is to evaluate the productivity reporting indices used in various organizational elements and to make improvements where applicable to create indicators which are more meaningful to the Tennessee Valley Authority (TVA). Some productivity indices were regrouped to better align with the current TVA organization. Better accountability should result.

**Agency Contact:** (615) 632-6660.

**E05700-002**
*Review of Procedures for Dealing with the Public.* (MR 80-7).
10/80; 41 pp.
Daniel W. Johnson
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 16 U.S.C. 831 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The program consisted of a review of opportunities to streamline procedures for dealing with the public. The scope of the study included: (1) identification of all areas within the Tennessee Valley Authority (TVA) where public contracts occur on a routine basis; (2) a preliminary analysis of existing procedures for processing requests for services, information, authorizations (permits), and the like; and (3) recommendations of specific improvements or of priorities for further study leading to specific recommendations. The report provides a comprehensive summary of public interfaces within TVA and the relative importance of these interfaces. In addition, 14 major efforts for improving responsiveness in interactions with the public are described. Subsequent status updates performed in March and September 1981 document the actual results achieved from these efforts.

**Agency Contact:** (615) 632-6660.

**E05700-003**
*Nuclear Plants Maintenance and Fabrication Shops.* (IE 79-3).
3/81; 80 pp.
Roger O. Rupp
**OMB Funding Code/Title:** 64-4110-0-3-271 / Payment to Tennessee Valley Authority Fund
**Program:** Power Program: Power Supply and Use
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 67; 16 U.S.C. 831).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study was undertaken to define the space, equipment, and other support facilities needed to provide support services for the 2- and 3-unit nuclear plant maintenance function and to prepare a functional layout of the revised maintenance facility at the Tennessee Valley Authority's (TVA's) Browns Ferry Nuclear Plant. The study concluded that the maintenance facilities at TVA's existing nuclear plants should be approximately doubled.

**Agency Contact:** (615) 632-6660.

**E05700-004**
*Short-Interval Scheduling.* (IE 79-5).
3/81; 25 pp.
Suzanne W. Piercy
**OMB Funding Code/Title:** 64-4110-0-3-271 / Payment to Tennessee Valley Authority Fund
**Program:** Power Program: Power Supply and Use
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 67; 16 U.S.C. 831).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The feasibility of developing and implementing short-interval scheduling techniques in a nuclear plant construction environment is addressed. The process followed in preparing a trial detailed short-term schedule for a selected construction activity, a comparison of the trial schedule to actual performance, and guidelines for implementation on a pilot basis are presented. This project specifically addresses the part of a work force performance management system associated with planning, scheduling, and control of work at the craft level. The project is aimed at helping the assistant craft superintendent translate project control defined activities and tasks into workable short-interval schedules with emphasis being placed on work instruction formats given to the hourly foremen. It stresses setting attainable work goals, estimating work requirements, increasing productivity, and identifying and implementing corrective actions necessary to maximize project schedule compliance.

**Agency Contact:** (615) 632-6660.

**E05700-005**
*Review of Office of Engineering Design and Construction Implementation Progress.*
3/81; 57 pp.
James O. Love
**Contractor:** Theodore Barry and Associates; 135 South LaSalle Street, Chicago, IL 60603
**OMB Funding Code/Title:** 64-4110-0-3-271 / Payment to Tennessee Valley Authority Fund
**Program:** Power Program: Power Supply and Use
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 67; 16 U.S.C. 831).

**Availability:** Agency

*Abstract:* This study was conducted to assess the continuing efforts on the part of the Tennessee Valley Authority (TVA) to implement the recommendations resulting from a review of the Office of Engineering Design and Construction completed in February 1980 and to provide appropriate guidance and/or redirection to these implementation efforts in order to maximize the benefits resulting from the recommendations. The report cites significant progress on all major recommendations and concludes that implementation actions are now at a "fine tuning" stage where further improvement possibilities are primarily related to consolidation and maintenance of current benefits. The most important achievements during the past year were: (1) introduction of improved project management and budget control systems; (2) implementation of more effective "tough-minded" quality assurance procedures; (3) the use of short-interval scheduling and work sampling to improve work force utilization by more than 10%; and (4) the initial implementation of a major control system to reduce costs by improving construction material and equipment control.

**Agency Contact:** (615) 632-6660.

**E05700-006**

*Management Review of Services Provided by the Office of Natural Resources in Support of Office of Power Missions.* (MR 80-8).
2/81; 81 pp.
Roland L. Dupont
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** Natural Resources
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 67; 16 U.S.C. 831).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of this study is to review and document all Office of Natural Resources activities that are accomplished to support Office of Power missions in order to identify potential improvements in efficiency and effectiveness. The study involves evaluating duplication and overlap of natural resources services and environmental activities throughout the Tennessee Valley Authority (TVA) and developing recommendations for organizational, management, and procedural changes to provide the appropriate levels of required services at the lowest possible cost. This report provides a comprehensive management description and analysis of activities performed by TVA's Office of Natural Resources. It contains 24 major recommendations for improving efficiency and effectiveness and for achieving better decisionmaking by TVA managers of environmental compliance matters. The major finding is that TVA's current level of technical proficiency in environmental matters is excellent, but that better management control and coordination of related activities could reduce the total cost of environmental compliance by several million dollars per year.

**Agency Contact:** (615) 632-6660.

**E05700-007**

*Natural Resource Operations Preliminary Review of Administrative Support Requirements.* (MR 81-1).
6/10/81; 27 pp.
Daniel W. Johnson
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** Natural Resources
**CFDA NO.:** 62.005
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 67; 16 U.S.C. 831).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study was conducted to evaluate the organizational, staffing, and management requirements needed to perform administrative functions in a newly consolidated field operations division for natural resource operations and to make recommendations to resolve management problem areas and reduce costs. The report concluded that significant reductions in cost could be achieved by developing standard administrative methods and consolidating fragmented functions. Recommendations are provided for the organization structure and staffing of these services in all central office and field locations and for specific improvements in administrative methods and procedures.

**Agency Contact:** (615) 632-6660.

**E05700-008**

*Followup Review of Health Physics Function.* (MR 81-3).
7/10/81; 23 pp.
Roland L. Dupont
**OMB Funding Code/Title:** 64-4110-0-3-271 / Payment to Tennessee Valley Authority Fund
**Program:** General Services
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 67; 16 U.S.C. 831).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This report is a followup on the implementation status of recommendations made in June 1980 for management improvements in the TVA health physics function at nuclear plants. The report cites significant accomplishments by management in responding to and implementing the changes recommended in the earlier report. Two areas where continuing effort is necessary are the budget coordination process for staffing the health physics function at nuclear plants and retraining of first level supervisors in a more proactive problem-solving role. The report includes the results of an employee morale survey for this function.

**Agency Contact:** (615) 632-6660.

**E05700-009**

*Residential Conservation Programs Structured Summary of Program Operations.* (MR 80-5).
8/80; 103 pp.
Daniel W. Johnson
**OMB Funding Code/Title:** 64-4110-0-3-271 / Payment to Tennessee Valley Authority Fund
**Program:** Power Program: Power Supply and Use
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 67; 16 U.S.C. 831).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The purpose of this study was to document existing administrative and management processes and differences and differences among the field offices performing residential conservation program activities. The study provides a technical summary of administrative processes used in the seven Tennessee Valley Authority district offices for control of residential conservation activities.

**Agency Contact:** (615) 632-6660.

### E05700-010

*Review of the Tennessee Valley Authority's Procurements of Automatic Data Processing Equipment.* (EMD-81-20).
11/8/70; 9 pp. + app. (1 pp.)
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** General Services
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 48 Stat. 60; 16 U.S.C. 831c).
**Availability:** GAO
**Geographic Relevance:** State

*Program Objectives:* The objective of the program is to administer Tennessee Valley Authority (TVA) power programs. *Abstract:* With full practical use of its Automated Data Processing (ADP) resources, TVA could have avoided substantial expenditures in supplementing the processing capacity of its central computing system. TVA policies and procedures for ADP management did not result in the full practical use of its computing resources. TVA progress toward a full competitive procurement of ADP equipment to replace its central computing system has been hampered by numerous delays. Although the agency has received contractor proposals, the specifications for the procurement have tended to limit competition. The Chairman of the TVA Board of Directors should require that responsible agency officials validate TVA existing and future ADP requirements and develop and implement policies and procedures for assuring the full practical use of ADP equipment. To ensure that ADP acquisitions are economical, he should also direct that a contract for replacing TVA large-scale ADP equipment not be consummated until the agency has validated its ADP requirements and is efficiently using its existing ADP equipment.

**Agency Contact:** General Accounting Office (202) 275-3678.

### E05700-011

*Triennial Assessment of the Tennessee Valley Authority: Fiscal Years 1977-1979.* (EMD-80-91).
8/13/80; 40 pp. + 2 app. (15 pp.)
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** Power Supply and Use
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 16 U.S.C. 831).
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to manage power supply and demand in seven Tennessee Valley States. *Abstract:* The Tennessee Valley Authority (TVA) has not acted very rapidly in developing joint solar projects with the Department of Energy (DOE). TVA could achieve greater co-generation potential and serve the people of both the region and the Nation by developing innovative co-generation demonstrations that use other less-proven fuels and modes of co-generation. Agency officials have implemented neither a Valley-wide program to control water heaters nor a system to periodically reevaluate its hydroelectric projects. TVA employees are still exempt from labor relations legislation affecting private and other public employees. Congress should revise the TVA charter to better reflect current national energy priorities by directing TVA to: (1) take the lead in developing electricity management plans and programs, (2) promote energy conservation and the most efficient production and use of energy, (3) encourage the use of renewable resources, and (4) assure adequate public involvement in energy planning and policy making. Congress should act favorably on TVA requests for funding of energy-supply demonstration projects meeting the criteria GAO recommended and should include TVA employees under statutory labor-relations procedures applicable to private or other Federal employees. TVA should increase its coordination and cooperation with the DOE and accelerate the development of joint projects. When funding for a demonstration having national benefits exceeds TVA incremental cost, agency officials should request Federal funding. TVA should undertake co-generation applications and demonstrations that use less-proven fuels and technologies, in addition to its program for fuel cell and coal gasification development, while actively pursuing development of co-generation that uses already existing technologies. TVA should implement a water-heater control program, develop a system to periodically reevaluate its hydroelectric projects to insure prompt action on energy-efficient and economical improvements, and take action to enhance employee influence over the bargaining process.

**Agency Contact:** (202) 275-3678.

### E05700-012

*Tennessee Valley Authority Needs a Written Policy on the Use of Power System Revenues for Research, Development, and Demonstration.* (EMD-81-16).
11/25/80; 2 pp.
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund / National Energy Demonstrations.
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 16 U.S.C. 831).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to conduct research and development activities for the national energy program. *Abstract:* The Tennessee Valley Authority (TVA) has an informal policy that limits expenditures of power funds for research and development to no more than 2% of annual gross power system revenues. That level of expenditures would place TVA among the utility industry leaders in research and development spending. At the time of the GAO review, TVA officials were uncertain about the criteria for identifying all expenditures that are subject to the 2% ceiling. It does not appear that the 2% ceiling has been exceeded, but TVA needs to establish a formal policy on what level of expenditures will be made for research and development and what constitutes those expenditures.

**Agency Contact:** General Accounting Office (202) 275-3678.

### E05700-013

*Tennessee Valley Authority Needs to Improve Security and Inventory Controls at Power Sites.* (EMD-81-60).
3/10/81; 14 pp. + App. (3 PP.)
**OMB Funding Code/Title:** 64-4110-0-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** Power Program: Power Supply and Use
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.

**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 16 U.S.C. 831).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to maintain appropriate security procedures for Tennessee Valley Authority (TVA) assets. *Abstract:* Because no central authority exists for overall security at TVA facilities, major offices of divisions have essentially developed their own security programs, with the Public Safety Service acting in an advisory capacity. Many of the policies and plans for security measures have not been implemented. Consequently, the number of thefts continues to rise, and TVA facilities remain vulnerable to vandalism and potential sabotage. Losses of both tagged and untagged equipment at TVA construction projects and powerplants are excessive, as evidenced by the large number of theft reports being generated from construction projects and by the substantial number of tagged equipment items not located during physical inventories at TVA fossil plants. The TVA Board of Directors should: (1) establish standard accountability procedures for small tools at all construction projects and power production plants; (2) develop a system for conducting tagged equipment inventories at TVA construction projects at acceptable intervals; (3) standardize TVA theft reporting practices at all its projects and powerplants and require that missing items be reported to the Public Safety Service for investigation; (4) appoint an official at General Manager staff level to be responsible to the General Manager for overall TVA security; (5) place the Power Security Section, the Public Safety Service, and any other office involved in security under the direction of the TVA Security Official; (6) ensure that the Internal Review Branch continues to make periodic reviews and follows up on previous recommendations; and (7) require periodic progress reports to the General Manager and Board of Directors concerning results in reducing thefts and vandalism and in improving control over TVA tools, equipment, and inventories.

**Agency Contact:** General Accounting Office (202) 275-3678.

**E05700-014**
*Cost Impacts of Reorganizations at the Tennessee Valley Authority.* (EMD-81-54).
2/25/81; 2 pp. + 3 app. (15 pp.)
**OMB Funding Code/Title:** 64-4110-3-452 / Payment to Tennessee Valley Authority Fund
**Program:** General Services
**Congressional Relevance:** *House* Committee on Small Business; *Senate* Committee on Small Business. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Tennessee Valley Authority Act of 1933, as amended (P.L. 73-17, § 4; 16 U.S.C. 831c).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to monitor operating results and financial conditions. *Abstract:* Several significant organizational changes occurred within TVA in Fiscal Years (FYs) 1979 and 1980, including a reduction from 16 to 9 major offices. Additionally, administrative and general expenses of about $8 million in 1978, $11 million in FY 79, and $17 million in FY 80 were capitalized by TVA for allocation to production costs in future periods. Although some of the increases were related to the organizational changes, they were primarily attributable to higher personnel and related costs resulting from workload growth and from new and expanded functions and programs. Administrative and general expenses, as well as overall operating costs of the three offices tested, had a negligible effect on power-production costs because of their relative insignificance in comparison with other production costs.

**Agency Contact:** General Accounting Office (202) 275-3678.

## OFFICE OF PERSONNEL MANAGEMENT

**E05900-001**
*Civil Service Disability Retirement Program.* (FPCD-81-18).
12/15/80; 2 pp. + app. (10 pp.)
**OMB Funding Code/Title:** 24-8135-0-7-602 / Civil Service Retirement and Disability Fund
**Program:** Annuities
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 584; 5 U.S.C. 8348). Civil Service Reform Act of 1978 (P.L. 95-454, title IX, § 906; 92 Stat. 1186; 5 U.S.C. 8348).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* In addition to reviewing the Office of Personnel Management's (OPM's) actions on the previous recommendations, GAO examined the processes used by OPM to adjudicate disability retirement claims and monitor the disability rolls. Benefits may have been paid unnecessarily to many retirees. Some disability applications were approved without sufficient medical evidence. Some disability retirees were probably capable of performing other types of work at the time of retirement; some were receiving disability benefits while performing jobs similar to their Government jobs; and some were able to earn more than the pay for their prior Government jobs but continued to receive disability benefits. The Director of OPM should: (1) amend the proposed regulatory revisions to establish the same placement rights for disabled employees as those available to recovered disability retirees, include reassignment of disabled employees across agency lines, and discontinue advising employees to reduce their sick leave balance to 60 days before filing for disability retirement; (2) include, as part of the placement policy, the downgrading of potential disability retirees to jobs with duties they can perform, and seek a statutory change, if necessary, to enable this action; (3) develop procedures which will establish complete and timely earnings and medical reviews of disability annuitants; and (4) develop disability case review procedures which provide for medical reviews of annuitants classified as permanently disabled but who display strong individual annual earnings.

**Agency Contact:** General Accounting Office (202) 275-4072.

**E05900-002**
*Changes Needed in Calculation of Reduction in Civil Service Annuities for Survivor Benefits.* (FPCD-81-35).
2/26/81; 8 pp. + app. (1 pp.)
**OMB Funding Code/Title:** 24-8135-0-7-602 / Civil Service Retirement and Disability Fund
**Program:** Annuities
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 584; 5 U.S.C. 8348). Civil Service Reform Act of 1978 (P.L. 95-454, title IX, § 906; 92 Stat. 1186; 5 U.S.C. 8339).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the method used by the Office of Personnel Management (OPM) to reduce the civil service annuities of retired Federal employees who have elected survivor benefits for their spouses. OPM calculates the reduced annuity only once for an individual at the time he or she retires and elects survivor coverage. Thereafter, the reduced annuity is adjusted by semiannual cost-of-living increases. GAO believes that a more equitable method would be to recalculate the annuity reduction each time there is a cost-of-living increase. If a marriage ends, OPM recomputes and restores the full annuity. In addition, it maintains a record from that time forward of the adjusted reduced annuity and survivor benefits payable in case the retiree remarries. This procedure preserves the potential for inequity among single retirees in the event of their subsequent remarriage and should be changed. The Acting Director, OPM, should: (1) determine reduced annuities for survivor coverage by first adjusting the full annuities for cost-of-living increases and then applying the reduction formula; (2) propose a change to section 5 U.S.C. 8339 so that, upon remarriage, a retiree's survivor reduction would be determined according to the reduction formula applicable to other retirees; and (3) change the method of reestablishing full annuities in cases of marriage dissolution to the method described in this report.

**Agency Contact:** General Accounting Office (202) 275-4072.

**E05900-003**
*The Alternative Work Schedules Experiment: Congressional Oversight Needed To Avoid Likely Failure.* (FPCD-81-2).
11/14/80; 38 pp. + 5 app. (28 pp.)
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Federal Staffing Services
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 92 Stat. 1186; 5 U.S.C. 4703). Civil Service Reform Act of 1978 (P.L. 95-454, title VI, § 601(a); 92 Stat. 1186; 5 U.S.C. 4703). Flexible and Compressed Work Schedules Act (P.L. 95-390; 92 Stat. 755; 5 U.S.C. 5542).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Federal employees are participating in a nationwide voluntary experiment to determine the effects of alternative work schedules and to determine whether the Federal Government can successfully use them. Congress authorized the use of alternative work schedules with the intent that the Office of Personnel Management (OPM) carefully design, control, and evaluate an experimental program. OPM has not carried out the Congressional mandate. For Fiscal Year 1980, Congress funded less than one-half of the OPM budget request for the project. Because OPM did not receive the funding requested and did not internally reallocate the additional funds necessary, it eliminated some tasks and reduced the scope of others. OPM should develop accurate and reliable statistics on the number and type of work schedule experiments, and the number of work units and employees actually using them. It should review a representative sample of work schedule plans to determine their technical accuracy, compliance with the Act and OPM regulations, and effects on the evaluation results. OPM should also work with Congress in assessing the adequacy of the current master plan for evaluating the alternative work schedules experiment. Congress should hold oversight hearings to assess the adequacy of the OPM master plan. In conducting this oversight, Congress should consider: (1) the need for, and cost and benefits associated with, modifying the existing master plan or developing a new one; (2) the necessity for extending the experiment; and (3) the desirability of establishing a joint executive agency task force to redesign and execute the master plan and to provide the needed experimental control.

**Agency Contact:** General Accounting Office (202) 275-4058.

**E05900-004**
*Apportioning Retirement Benefits to Former Spouses of Federal Employees.* (FPCD-80-56).
7/28/80; 3 pp. + app. (12 pp.)
**OMB Funding Code/Title:** 24-8135-0-7-602 / Civil Service Retirement and Disability Fund
**Program:** Annuities
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 584; 5 U.S.C. 8348). Civil Service Reform Act of 1978 (P.L. 95-454, title IX, § 906; 92 Stat. 1186; 5 U.S.C. 8348).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* In an examination of the economic protection provided to widows or widowers and divorced spouses of Federal employees, GAO evaluated the equity of the current law, its administration by the Office of Personnel Management (OPM), and possible alternative methods of providing retirement income to former spouses. The law requires OPM to comply with State court orders or decrees that divide civil service retirement benefits in divorce actions. As of March 1980, OPM had received 261 court orders requesting apportionment of retirement benefits; only 30 of them were not honored. In general, GAO believes that the current provisions in the civil service and Foreign Service retirement systems allowing the courts to decide, on a case-by-case basis, whether and in what amounts retirement benefits should be apportioned between Federal retirees and their former spouses are preferable to automatic apportionment of these benefits as has been proposed in legislation before Congress. Except for garnishment, the uniformed services retirement system does not allow direct payment of retirement benefits to former spouses in compliance with court orders. Under Social Security, divorced spouses are entitled to an amount equal to 50% of the retired worker's benefit if the marriage lasted at least 10 years; the retiree's benefit is not reduced, and a second spouse may also receive benefits. Full survivor benefits are also guaranteed to divorced spouses after 10 years of marriage. The extension of social security to all Federal retirement systems to supplement social security where necessary is an alternative approach.

**Agency Contact:** General Accounting Office (202) 275-4062.

**E05900-005**
*OPM's Initial Attempts To Implement Demonstration Provisions of the Civil Service Reform Act of 1978.* (FPCD-80-63).
9/5/80
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Federal Staffing Services
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 92 Stat. 1186; 5 U.S.C. 4703). Civil Service Reform Act of 1978 (P.L. 95-454, title VI, § 601(a); 92 Stat. 1186; 5 U.S.C. 4703).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO observed the Office of Personnel Management's (OPM's) initial attempts to encourage and evaluate proposals for demonstration projects authorized by Title VI of the Civil Service Reform Act of 1978. These projects are intended to determine whether changes in personnel management policies and procedures would result in improved Federal personnel management. The results of OPM efforts to solicit demonstration projects were disappointing. Procedures for evaluating proposals were inefficient and not based on a the demonstration concept. Moreover, the initial projects may have limited potential for application beyond the demonstration sites and, in one case, may have difficulty demonstrating successful results. Federal law requires agencies to consult with employees before including them in a demonstration project. But the objectives of consultation and the extent to which it should occur are not specified by law, and OPM has not provided additional guidance in this area. The Director of OPM should: (1) develop a framework for evaluating the proposals as a means of directing resources into the most significant areas; (2) require that proposals contain provisions for testing results beyond the demonstration project's environment; (3) assert the leadership of OPM in establishing project objectives which meet the needs of OPM and in assembling and coordinating the resources to insure these objectives are met; and (4) establish criteria and objectives for the employee consultations which make the process effective.

**Agency Contact:** General Accounting Office (202) 275-4122.

**E05900-006**

*Federal Executive Pay Compression Worsens.* (FPCD-80-72).
7/31/80; 18 pp. + 2 app. (6pp.)
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Compensation
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. 3131-3136). Civil Service Reform Act of 1978 (P.L. 95-454, title IV, § 402(a); 92 Stat. 1154; 5 U.S.C. 5382).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Despite a 5.5% salary increase in October 1979, the adverse effects of limiting or denying these increases to Federal executives have worsened. The Senior Executive Service (SES) was created to provide monetary rewards to many top executives on the basis of performance. Changes in pay-setting for Federal executives are critically needed if: (1) the problem executives face due to diminishing real salaries is to be alleviated; (2) pay distinctions are to accurately reflect differences between levels of responsibility and performance; and (3) agencies are to avoid serious recruitment and retention problems. SES success also depends on the granting of annual adjustments to the Executive Schedule and granting performance awards within already established guideleines. Restricting these essential incentives could exacerbate current problems, foster Government inefficiency, and increase Government expenditures to a level that would far exceed the costs of regular pay raises and performance bonuses. The congressional salaries' link to the Executive Schedule has adversely affected top executives at times when the Congress has, for a variety of reasons, held its own pay down. This has also helped to hold down the Level 5 ceiling on General Schedule pay, compromising legislative mandates for pay comparability and pay distinctions to match work and performance distinctions. The congressional salaries link to Executive Level 2 salaries has no legal foundation. Congress should improve the pay-setting process for Federal executives by: (1) allowing the annual adjustments for executives under Public Law 94-82 to take effect; (2) discontinuing the practice of linking congressional and Executive level 2 salaries; and (3) allowing SES performance and rank awards to take effect.

**Agency Contact:** General Accounting Office (202) 275-5730.

**E05900-007**

*First Step Completed in Conversion to Senior Executive Service.* (FPCD-80-54).
7/11/80; 49 pp. + 3 app.
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. 3131-3136). Civil Service Reform Act of 1978 (P.L. 95-454, title IV, § 402(a); 92 Stat. 1154; 5 U.S.C. 3131-3136).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Civil Service Reform Act of 1978 created the Senior Executive Service (SES) which covers managerial/supervisory positions in the executive branch. SES has two types of positions: general and career reserved. The general position is the norm for executives with career, noncareer, or limited status. Only a career appointee can occupy a career-reserved position. The Office of Personnel Management (OPM) did a creditable job as the focal point for conversion into the SES, but some concerns remain. The Director, OPM, should: develop criteria for agencies to request future allocations of SES positions and establish criteria to aid OPM personnel in their review of these requests; consider adding occupational disciplines requiring impartiality or the public's confidence in Government; review general positions to insure proper designation; propose a corrective amendment to the Reform Act to require substantial career-oriented service for conversion to career-type positions; verify the incumbency requirement for executives who converted from noncareer to career status and who make similar future conversions; propose an amendment to clarify the "repealer provision" of the Reform Act regarding special agency authorizations; propose changes to achieve consistency among agencies as to the maximum percentage of career executives eligible for bonuses in any 1 year; increase OPM onsite compliance reviews of agencies' SES activities; consider separating organizational responsibility for compliance reviews from technical assistance; and prohibit appointments of officals responsible for auditing executives under P.L. 95-82 to take effect; discontinue the practice of linking congressional and Executive Level II salaries; and allow the bonus and rank positions of the Reform Act to take effect.

**Agency Contact:** General Accounting Office (202) 275-5599.

**E05900-008**

*Mental Health Programs for Federal Employees.* (FPCD-81-15).
3/17/81; 2 pp. + app. (11 pp.)
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255, title IV, § 413; 86 Stat. 84; 21 U.S.C. 1180). Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment, and Rehabilitation Act of 1970 (P.L. 91-616, title II, § 291; 84 Stat. 1849; 42 U.S.C. 4561).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The loss in Federal productivity because of mental health problems, such as alcoholism, can be considerable. Information was obtained on what mental health programs a sample of Federal agencies are providing their employees and, where possible, on the success of these programs. The primary mental health program available to Federal employees is counseling services for alcohol and drug abuse problems. In addition, most agencies provide some counseling for a wide range of emotional problems. The Office of Personnel Management (OPM) has recommended that agencies implement a broad-based counseling program for emotional, marital, financial, and legal problems, as well as for alcohol and drug abuse. Many of the agencies visited had not formally adopted the recommended broad-based program. OPM has not published standards or set goals that can serve as indicators of a successful agency mental health counseling program. In addition, recent OPM evaluations and a prior GAO report have revealed management problems in various aspects of mental health program implementation. However, many agencies have reported to OPM that the mental health counseling services they provide are helping employees resolve their problems and return to an acceptable level of performance on the job.

**Agency Contact:** General Accounting Office (202) 275-4122.

**E05900-009**

*Ways To Improve Federal Management and Use of Productivity Based Reward Systems.* (FPCD-81-24).
12/31/80; 9 pp. + 2 app. (9 pp.)
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454; 5 U.S.C. 4301-4507; 5 U.S.C. 7301).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO studied the concept of reward systems based on productivity standards to identify ways by which Federal workforce productivity can be improved. GAO found that: (1) productivity-based reward systems have had positive effects on productivity in certain work situations, and there seems to be potential for greater use of the concept in the Federal Government; (2) current Office of Personnel Management (OPM) guidance on incentive awards for Federal employees does not adequately cover productivity-based reward systems; and (3) some of the Federal agency initiatives do not include key features of well designed productivity-based reward systems, while others include features or have had experience that could be helpful to the design and operation of other agencies' systems. The Director, OPM, should: (1) develop additional Federal Personnel Manual incentive award guidance specifically for productivity-based reward systems so Federal agencies will be aware of the opportunity to establish these systems and the limitations on their use; (2) prepare a handbook of instructions describing key steps, principles, and features of productivity-based reward systems to help Federal agencies design, implement, and manage their initiatives; and (3) identify and analyze ongoing Federal agency productivity-based reward systems in order to be able to provide assistance where needed and to highlight useful features and experiences.

**Agency Contact:** General Accounting Office (202) 275-4122.

**E05900-010**

*Total Compensation Comparability for Federal Employees.* (FPCD-80-82).
9/3/80; 3 pp. + app. (10 pp.)
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Compensation
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454; 5 U.S.C. 5101 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO reviewed the Administration's proposed total compensation comparability plan for civilian employees in the Federal Government. Some benefits received by many private sector employees were not included in the formal benefit models of the Office of Personnel Management (OPM). The failure to consider these benefits in determining total compensation comparability could result in an understatement of the value of private sector compensation. GAO also found that many benefits are complex and difficult to measure. The Congressional Budget Office estimates that Federal fringe benefits may range anywhere from the equivalent of 2.8% of pay behind private sector programs to 7.4% of pay ahead of the private sector, depending on what benefits are included and how they are measured. OPM has many decisions to make in implementing its pension model. On a few of these decisions, GAO favors choices other than the ones made by OPM in its full-scale test. Inequities will result unless differences in benefits between white- and blue-collar workers are recognized. GAO found that the benefits differ on a locality basis. Surveys in five localities showed that benefits varied by almost 10 percentage points of pay. A plan being considered by OPM would utilize locality pay and national benefits to adjust compensation in a specific locality. This could create serious inequities.

**Agency Contact:** General Accounting Office (202) 275-5743.

**E05900-011**

*Voluntary Early Retirements in the Civil Service Too Often Misused.* (FPCD-81-8).
12/31/80; 30 pp. + app. (6 pp.)
**OMB Funding Code/Title:** 24-0200-0-1-805 / Payment to Civil Service Retirement and Disability Fund; 20-0100-0-1-805 / Salaries and Expenses
**Program:** Payment of Government Share of Retirement Costs; Work Force Management
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 584; 5 U.S.C. 8348). Civil Service Reform Act of 1978 (P.L. 95-454, title IX, § 906; 92 Stat. 1186; 5 U.S.C. 8348).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Under the civil service retirement system, employees with 30 years' service can elect to retire at age 55. In certain circumstances, they can voluntarily retire earlier. Early retirements were meant to open up jobs for younger employees who would otherwise be dismissed during agency reductions or reorganizations. The Office of Personnel Management (OPM) is permitting too many employees to retire earlier than they normally could. Such retirements may be appropriate if they prevent younger employees from being laid off, but usually this is not the case. GAO found that: (1) agencies are not considering and exhausting other management techniques for solving staffing problems before turning to the early retirement program; (2) early retirements are not restrictive enough to insure a high probability of job savings; and (3) under the current program, employees can retire early even though none of an agency's employees are facing involuntary separation. In some cases, agencies' estimates of the impact of reductions were poorly documented and proved to far exceed the eventual outcome. Early retirements in these agencies resulted primarily in new hiring, not job savings. GAO found a tendency for agencies to overstate the benefits derived from early retirement authorizations. GAO estimates that early retirements cost at least $109 million in fiscal year 1980. OPM has begun to examine more closely agency requests for early retirement authorizations. However, its basic criteria for approval remain unchanged. Congress should repeal the early retirement provisions included in the Civil Service Reform Act and mandate that OPM establish controls necessary to assure itself, before an early retirement authorization is granted, that it would: (1) correct staffing difficulties which could otherwise only be corrected by a reduction in force; and (2) save other employees' jobs.

**Agency Contact:** General Accounting Office (202) 275-4062.

**E05900-012**
*Cost-of-Living Allowances for Federal Employees in Non-foreign Areas Should Be Based on Spendable Income.* (FPCD-81-48).
5/13/81; 4 pp.
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Compensation
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454, title IX, § 906; 5 U.S.C. 5301-5385).
**Availability:** GAO
**Geographic Relevance:** State

*Program Objectives:* The purpose of a cost-of-living allowance is to enable a Federal employee in a nonforeign area to maintain purchasing power similar to that of a comparable Federal employee in Washington, D.C. *Abstract:* President Reagan's pay reform proposal would empower the President to designate pay areas, establish locality rates of pay for General Schedule employees, and eliminate the nonforeign area cost-of-living allowance program. As long as the nonforeign cost-of-living allowance remains in effect, GAO believes it should be based on spendable income rather than base pay. This change would make the cost-of-living allowance consistent with cost-of-living programs administered by the Departments of Defense and State, eliminate allowances for expenses which are not related to place of employment, and save at least $23.2 million annually. The Director, Office of Personnel Management, should base cost-of-living allowance payments on a percentage of spendable income, recognizing the number of dependents and salary level of the employees affected.

**Agency Contact:** General Accounting Office (202) 275-5062.

**E05900-013**
*Federal Merit Pay: Important Concerns Need Attention.* (FPCD-81-9).
3/3/81; 20 pp. + 2 app. (3 pp.)
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Compensation
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 92 Stat. 1183; 5 U.S.C. 5401-5405). Civil Service Reform Act of 1978 (P.L. 95-454, title V, § 501; 92 Stat. 1183; 5 U.S.C. 5401-5405).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Many Federal agencies may not be prepared by the October deadline to make determinations concerning merit pay as set out in the Civil Service Reform Act of 1978. Most Federal officials have not had any previous merit pay experience, and agencies have not developed methods to measure how much it is costing to implement merit pay or whether merit pay will improve agency performance. If these problems are not considered, the Federal Merit Pay Program will be no more successful than previous attempts to base pay on performance. Many Federal agencies do not plan to pretest their systems, and those who do plan only limited pretesting. Also, many agencies will not have sufficient time to conduct thorough training sessions. The Director, Office of Personnel Management, should: (1) establish minimum pretest criteria which agencies must meet before making initial merit pay determinations; (2) take a stronger role in encouraging agencies to develop additional training courses and other programs designed to increase managerial skills and gain employee acceptance of pay-for-performance systems; (3) require agencies to define the objective of their merit pay systems more specifically and to develop evaluation strategies; (4) require agencies to prepare more detailed information on merit pay costs; and (5) define more clearly which employees are intended to be included in the merit pay system.

**Agency Contact:** General Accounting Office (202) 275-5743.

**E05900-014**
*OPM Should Promote Medical Necessity Programs for Federal Employee's Health Insurance.* (HRD-80-79).
7/29/80; 28 pp.
**OMB Funding Code/Title:** 24-8440-0-8-551 / Employees Health Benefits Fund
**Program:** Payments to Carriers
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454, title IX, § 906; 80 Stat. 600; 5 U.S.C. 8901-8913).
**Availability:** GAO

*Program Objectives:* Medical necessity programs were developed to help contain health care costs and promote good health care. *Abstract:* Improved care and cost reduction benefits of medical necessity programs can be realized more fully if the Office of Personnel Management (OPM) keeps abreast of program developments and makes sure they are adopted promptly. Medical necessity programs are relatively new; benefits realized so far have been limited. However, these programs enjoy widespread physician acceptance, and benefits appear likely to increase as the programs are expanded and more widely used. The Director of OPM should systematically monitor developments in these programs in both the private and public sectors; evaluate these programs to determine how Federal Employees Health Benefits Program plans might use them to foster better health care and lower health insurance costs; and require the Federal Employees Health Benefits Program plans to use aspects of these programs that are proven beneficial.

**Agency Contact:** General Accounting Office (202) 426-5246.

## OFFICE OF PLANNING AND EVALUATION

**E05913-001**
*Interagency Advisory Group for Personnel Policy and Operations.* (FPCD-80-77).
9/15/80; 5 pp.
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management (Agency Compliance, Evaluation, and Work Force Information)
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 524; 5 U.S.C. 7301); Reorganization Plan 2 of 1978.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Since implementation of the Civil Service Reform Act in 1978, the relationship between the new Office of Personnel Management (OPM) and agency personnel offices has been fundamentally altered. Accordingly, the Interagency Advisory Group (IAG) was restructured to reflect this changed relationship. IAG is a forum for regular communication between the agency personnel directors and OPM. The current structure attempts to provide a forum for personnel directors to discuss: (1) areas of broad significance relating to work force productivity, effectiveness, and accountability; (2)

proposed legislation and executive initiatives; and (3) program improvements. IAG should be relocated from the Office of Planning and Evaluation (OPE), where it is housed, to the Agency Relations Group. OPE could continue providing the necessary white papers to IAG. By locating IAG in the Agency Relations Group, the policy development functions would not be lost; rather, IAG would be unified with its mission subgroup directors and the agency officers who have daily contact with agencies. This would achieve a better functional fit. The IAG Executive Committee should include the Associate Director for Agency Relations and the four Assistant Directors of the community of interest groups as ex-officio members. This would help communication and coordination and provide incentives for more active involvement of the Assistant Directors. Further, the Executive Committee should review the current IAG organizational structure, specifically, alternative methods of organizing the personnel directors. IAG should also consider setting an annual policy agenda in conjunction with the OPM policy agenda, which could then be used as the basis for planning quarterly conferences.

**Agency Contact:** General Accounting Office (202) 27554122.

## OFFICE OF MANAGEMENT SERVICES

**E05914-001**

*Review of the Office of Personnel Management's Macon, Georgia, Computer System.* (AFMD-81-55).
4/21/81; 4 pp. + app.
**OMB Funding Code/Title:** 24-8135-0-7-602 / Civil Service Retirement and Disability Fund
**Program:** Administration
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454, title IX, § 906; 80 Stat. 584; 5 U.S.C. 8347, 8348).
**Availability:** GAO

*Abstract:* The question of intended versus actual use of the Office of Personnel Management's (OPM's) Honeywell computer system in Macon, Georgia, arose during oversight hearings on delays in processing retirement claims. The Subcommittee on Compensation and Employee Benefits requested a study to determine whether the system is being used for the purpose originally planned and whether it can support additional processing. GAO's review showed that in 1975 OPM acquired a Honeywell 66/80 computer system to satisfy the data processing needs of the entire agency. This system was to replace obsolete RCA Spectra series computers. Due to problems in converting applications to the Honeywell system, the Spectra computers remained in place much longer than intended and service suffered. The Honeywell system is being used in the manner originally intended, but not to the extent intended. Some OPM elements have established their own computer installations and outside users have become a significant part of the Honeywell user community. The system can support additional processing. Workload growth trends, however, indicate that residual capacity will soon be exhausted.

**Agency Contact:** General Accounting Office (202) 275-5040.

## EXECUTIVE PERSONNEL AND MANAGEMENT DEVELOPMENT GROUP

**E05919-001**

*Why Executives Leave the Federal Service.*
11/80; 14 pp.
Neal Harwood
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management
**CFDA NO.:** 27.001
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 94-454, title IV, § 402(a); 5 U.S.C. 3131-3136).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Senior Executive Service (SES) is to establish a comprehensive personnel system for senior managers and supervisors in the Federal Government in positions immediately below the executive level. *Abstract:* The results of a survey of 171 executives (86 responses) at General Schedule (GS) grades 16 through 18 or the equivalent who left the Federal service between October 1978 and July 1979, when the SES came into existence, are reported. The survey is intended to provide baseline data to help evaluate the effectiveness of the SES in retaining senior personnel. The possibility of a continued ceiling on executive salaries and less than full comparability pay raises were the two most commonly cited reasons for which executives left the government during the survey period.

**Agency Contact:** Executive Personnel and Management Development Group. (202) 632-7676.

**E05919-002**

*Evaluation of the Presidential Management Intern Program.* (OPM 42-80).
12/31/80; 56 pp.
Lucinda Blakeslee
**Contractor:** 1747 Pennsylvania Avenue NW, Washington, DC 20006
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454, title II, § 203(a); 80 Stat. 477, 5 U.S.C. 4301-4507; 5 U.S.C. 7301).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Presidential Management Intern Program is designed to attract to the Federal Service exceptional graduates of advanced degree programs in the field of management. Each year, up to 250 individuals are selected to serve two year internships with participating agencies. *Abstract:* The Presidential Management Intern Program, required to function under the different approaches of more than 40 different Federal agencies and departments, has been very successful in attracting to the Federal service men and women interested in pursuing a career in manaqement. The report's major finding is that participating agencies need to do a better job in communicating the program's goals and objectives to supervisors, mentors, and interns.

**Agency Contact:** Executive Personnel and Management Development Group. (202) 254-7316.

## AGENCY RELATIONS GROUP

**E05922-001**

*Operational Evaluation Department of Energy.*
1/80; 31 pp.
John Q. Rathbone
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 477; 5 U.S.C. 5509). Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 203(a); 92 Stat. 1134; 5 U.S.C. 4304).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation is to determine the effectiveness of the Department of Energy (DOE) in managing its direct hire and contract employees to achieve the mission objectives of Section 102 of the DOE Organization Act and the extent to which personnel administration contributes to mission accomplishment. The report covers defense programs, environment and appeals, conservation and solar grants, and miscellaneous other programs. The study found that research and development missions are generally meeting technical objectives, but that 25 of the 107 projects reviewed were over cost ($6.7 billion) and behind schedule. Ten percent of the fossil fuel projects were not meeting technical objectives, and 34 were over cost and 33 behind schedule. The Energy Resources Administration's allocation fund was beset by inconsistent decisions, ambiguous regulations, erroneous decisions, and inadequate emergency planning. Enforcement offices were found to be accomplishing their missions. The offices of Regional Representatives were largely ineffective, and the grants program was poorly directed and managed.

**Agency Contact:** Agency Relations Group. (202) 632-4408.

## OFFICE OF INTERNAL EVALUATION

**E05924-001**

*Measuring Affirmative Employment Program Performance.*
In process
Ken Bates
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Federal Staffing Services
**CFDA NO.:** 27.001
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 523; 5 U.S.C. 7201 et seq.). Civil Rights Act of 1964 (P.L. 88-352, title IX, § 901; 78 Stat. 241; 28 U.S.C. 1447).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study reviewed the Office of Personnel Management's system for measuring program performance at headquarters and field office levels for the Affirmative Employment Program. The primary conclusion was that there is an absence of a consensus between the central office and the regional staff on program expectations and activities. The report suggests ways in which a consensus could be developed and suggests ways to measure program performance.

**Agency Contact:** Office of Internal Evaluation. (202) 632-5566.

**E05924-002**

*Personnel Investigations: Way To Improve Service and Reduce Costs.*
9/80; 38 pp.
Ken Bates
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Federal Staffing Services
**CFDA NO.:** 27.001
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 80-554; P.L. 95-454; 80 Stat. 524; 5 U.S.C. 7301-7352); Executive Order 10450.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The Office of Personnel Management (OPM) conducts background investigations on applicants for Federal positions and on current Federal employees to ensure that the employment and retention of each person is clearly consistent with the interests of national security and that the character, reputation, and fitness of each person is suitable. *Abstract:* The study found that Federal agencies view the quality and utility of OPM investigations to be high. Over 70% of background investigation reports contain no derogatory information. Summarization of OPM reports could significantly reduce their cost. The report recommended that OPM modify its system for processing investigation reports, adopt a summary report format, and modify its agency security appraisal function.

**Agency Contact:** Office of Internal Evaluation. (202) 632-5566.

**E05924-003**

*Ways To Improve Central Personnel Data File Service to OPM Customers.*
9/80; 47 pp.
Elizabeth Martinez
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Federal Staffing Services
**CFDA NO.:** 27.001
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; P.L. 95-454; 80 Stat. 524; 5 U.S.C. 7301-7352).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purposes of this report are to measure the ability, quality, and timeliness of Central Personnel Data File (CPDF) agents for the Office of Personnel Management (OPM); to review priorities used to process CPDF work and ascertain whether those priorities reflect the needs of OPM client agencies; and to assist in the development of a system for measurement of CPDF effectiveness in meeting agency objectives. The DPDF was found to be a vital source of Federal work force information. Limitations on the number of CPDF clients served and the type of service are needed to improve timeliness, but not quality, or reports. The accuracy level of CPDF data is a significant concern of the clients of the system. A user-oriented software could improve productivity and responsiveness. Better communications are needed between analysts and clients.

**Agency Contact:** Office of Internal Evaluation. (202) 632-5566.

**E05924-004**
*Measuring Labor Management Relations Program Performance.*
In process
Ken Bates
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** Work Force Management
**CFDA NO.:** 27.001
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; P.L. 95-454; 80 Stat. 524; 5 U.S.C. 7301 et seq.); Executive Order 11491; Executive Order 12107.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The study reviewed the Office of Personnel Management's system for measuring program performance at headquarters and field office levels for the Labor Management Relations Program. The primary conclusion was that there is considerable evidence of a consensus between the central office and regional staff on the Labor Management Relations Program on expectations and activities. The report discusses how the consensus was achieved and how the measurement of program effectiveness could be improved.

**Agency Contact:** Office of Internal Evaluation. (202) 632-5566.

**E05924-005**
*Assessing OPM Regional Effectiveness.*
8/81; 17 pp.
Ken Bates
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses
**Program:** All Programs
**CFDA NO.:** 27.001
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 477; 5 U.S.C. 5509); Executive Order 9830. Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 203(a); 92 Stat. 1134; 5 U.S.C. 4304).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of this study is to review the direction and evaluation of Office of Personnel Management (OPM) regional operations. *Abstract:* This study reviewed the manner in which OPM assesses the effectiveness of its regional operations. Problems were identified in the areas of impact assessment, cost reduction, performance, appraisal, program operations, and policy development. Recommendations deal with alternative approaches to assessing OPM regional program effectiveness.

**Agency Contact:** Office of Internal Evaluation. (202) 632-5566.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-008, E99900-009, E99900-011, E99900-012, E99900-013, E99900-014, E99900-026.

## INTERNATIONAL COMMUNICATION AGENCY

**E06100-001**
*An Evaluation of the International Student Exchange Program (ISEP).*
12/8/80; 12 pp.
Dr. Ruth Hill Useem
**Contractor:** Michigan State University; East Lansing, MI
**OMB Funding Code/Title:** 67-0201-0-1-154 / Salaries and Expenses
**Program:** Educational and Cultural Affairs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** U.S. Information and Educational Exchange Act of 1948 (P.L. 80-402, title II, § 201-203; 62 Stat. 6; 22 U.S.C. 1431 et seq.); Reorganization Plan 2 of 1977. Mutual Educational and Cultural Exchange Act of 1961 (P.L. 87-256, § 101; 75 Stat. 527; 22 U.S.C. 2451 et seq.).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The purpose of the International Student Exchange Program (ISEP) is to provide worldwide person-for-person exchanges of students. The ISEP concept is a network rather than a bureaucratic structure. As such it centralizes those activities which can be most efficiently carried out in a central location, has no line authority, decentralizes and personalizes those functions which are crucial to the learning process, encourages innovation on the individual and local institutional level to work within their constraints, and allows for flexibility in the academic growth area. *Abstract:* The study contains findings and recommendations of Dr. Ruth Hill Useem and Dr. Ivan Putnam, Jr. resulting from their evaluation of ISEP administered by Georgetown University. It provides an overview of planning and starting the ISEP operations. ISEP promises to become very significant in the international interchange of students, bypassing many of the problems that are currently inhibiting the study abroad programs of individual U.S. institutions. At the same time, the study does not foresee ISEP competing seriously with or eliminating study abroad programs sponsored by individual institutions.

**Agency Contact:** (202) 724-9535.

**E06100-002**
*A Limited Evaluation of the 1980 International Writing Program.*
10/80; 18 pp. + app.
Anne Devereux
**OMB Funding Code/Title:** 67-0201-0-1-154 / Salaries and Expenses
**Program:** Educational and Cultural Affairs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** U.S. Information and Educational Exchange Act of 1948 (P.L. 80-402, title II, § 201-203; 62 Stat. 6; 22 U.S.C. 1431 et seq.). Mutual Educational and Cultural Exchange Act of 1961 (P.L. 87-256, § 101; 75 Stat. 527; 22 U.S.C. 2451 et seq.).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The International Writing Program brings accomplished writers to the United States to experience life in the United States, write or translate new works, present profiles of the literary scene in their own countries, and interact with other writers of the world and with the American intellectual community. The 1980 Program brought 34 creative writers from 29 countries representing every major geographical area of the world and providing diversity of culture, ethnic, racial, religious, and political perspectives. *Abstract:* This evaluation of the 1980 International Writing Program, sponsored jointly by the University of Iowa, the International Communication Agency, and private contributors, examined the program as presently constituted in organizational, operational, and programmatic aspects to seek views of the originators, managers, and participants as to whether the goals were being realized. The evaluation is centered upon the 1980 program activities. Results proved to be revealing, useful, and rewarding. The overall estimate of the International Writing Program, its founders, and staff is that the program is unique in the particular blend of personal and professional elements woven into the Iowa City experience. The Program was described as outstanding, difficult to duplicate, and reflecting to a high degree the goals of the International Communication Agency.

**Agency Contact:** (202) 724-9535.

**E06100-003**

*International Visitor Program; Regional Project-Africa Economic Update (Anglophone).*
6/12/81; 6 pp.
Anne Devereux
**OMB Funding Code/Title:** 67-0201-0-1-154 / Salaries and Expenses
**Program:** Educational and Cultural Affairs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** U.S. Information and Educational Exchange Act of 1948 (P.L. 80-402, title II, § 201-203; 62 Stat. 6; 22 U.S.C. 1431 et seq.). Mutual Educational and Cultural Exchange Act of 1961 (P.L. 87-256, § 101; 75 Stat. 527; 22 U.S.C. 2451 et seq.).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The purpose of the International Visitor Africa Economic Update project is to explore major economic issues of interests to Africans and Americans; to share and compare viewpoints on North-South issues; to discuss with American counterparts topics such as balance of trade and development financing, rural self-help, and regional economic development planning; and to meet with representatives of institutions involved with African trade and development. *Abstract:* The study contains findings and comments concerning five participants in the Project. Interviews with participants, and questionnaires completed by them, reflect the summary of findings concerning: (1) general background of participants and geographic/economic differences of the countries represented; (2) selection and preparation for the trip and program; (3) programming in the United States; (4) applicable and relevant information gained from the trip; (5) contacts, personal and institutional; (7) general perceptions; and (8) broad rating of program. The study makes five recommendations for improving the program.

**Agency Contact:** (202) 724-9535.

**E06100-004**

*U.S. Government Exchange Programs Are Not Being Coordinated in Japan and India.* (ID-81-41).
3/30/81; 30 pp.
**OMB Funding Code/Title:** 67-0201-0-1-154 / Salaries and Expenses
**Program:** Overseas Missions
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** U.S. Information and Educational Exchange Act of 1948 (P.L. 80-402, title II, § 201-203; 62 Stat. 6; 22 U.S.C. 1431 et seq.); Reorganization Plan 2 of 1977. Mutual Educational and Cultural Exchange Act of 1961 (P.L. 87-256, § 101; 75 Stat. 527; 22 U.S.C. 2451 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* As part of the 1977 Presidential Reorganization Plan and the Executive Order implementing it, the International Communication Agency (USICA) is responsible for coordinating the international information, educational, cultural, and exchange programs of the U.S. Government. *Abstract:* Both Japan and India have large programs involving several Federal departments and agencies, as well as private organizations and institutions. GAO evaluated the efforts of USICA missions in Japan and India to coordinate all Government sponsored international exchange programs. GAO found that USICA missions in the two countries were not coordinating the exchange programs of all U.S. Government agencies and that coordination activities in the two countries remained essentially unchanged from those operating prior to the issuance of the Presidential mandate. Although officials at the missions are involved with programs falling under USICA responsibility, GAO found that they had little information on, or knowledge of, many of the Government exchange programs operating out of the missions. The missions follow an informal ad hoc approach in monitoring and sharing information on selected Government exchange programs. GAO believes it essential that USICA define the limits of the Executive Order. The Director of USICA should draw up and implement a plan designed to achieve coordination in U.S. Government exchange programs as called for in the President's directive.

**Agency Contact:** General Accounting Office (808) 546-8373.

## NUCLEAR REGULATORY COMMISSION

**E06200-001**

*Three Mile Island: The Most Studied Nuclear Accident in History.* (EMD-80-109).
9/9/80; 55 pp. + 2 app. (17 pp.)
**OMB Funding Code/Title:** 31-0200-0-1-276 / Salaries and Expenses
**Program:** Nuclear Reactor Regulation
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Energy Reorganization Act of 1974 (P.L. 93-438, title II, § 203; 88 Stat. 1244; 42 U.S.C. 5843).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The Nuclear Regulatory Commission (NRC) is responsible for protecting public health and safety and the environment in the design, siting, construction, and operation of nuclear power reactors. *Abstract:* GAO reviewed eight investigations of the Three Mile Island accident. The investigations varied in depth and comprehensiveness but were generally consistent. GAO endorses the President's reorganization plan, which would greatly expand the management role and authority of the Chairman, but leave the Commissioners responsible for setting policy and providing the operational framework. NRC has taken or planned action on the recommendations, which included establishing safety goals, making powerplant standardization mandatory, improving the role of the Advisory Committee on Reactor Safeguards, and providing funding and legal counsel to public groups or individuals intervening in licensing proceedings. However, little progress has been made on establishing goals and criteria which describe what level of safety and nuclear regulation is enough. GAO endorses a provision in the 1981 authorizing legislation which directs NRC to develop a proposed safety goal for nuclear reactor regulation. NRC needs to develop some systematic way to increase its participation in important licensing and regulatory decisions. GAO favors options that increase the Commissioners' role in the licensing and adjudication process, while retaining the Atomic Safety and Licensing Appeal Board and its basic agency responsibilities. Many long-term and important actions to improve specific design and operation problems are yet to be completed by the NRC. GAO endorses the proposed creation of a special Nuclear Safety Oversight Committee and believes that NRC should submit annual reports to Congress on its progress in implementing action plans.

**Agency Contact:** General Accounting Office (202) 275-3678.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-016, E99900-058, E99900-059, E99900-070, E99900-076, E99900-078.

## POSTAL SERVICE

**E06300-001**

*Express Mail Paperwork Reduction Task Force.*
6/81; 132 pp.
Henry Hawley
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Administration and Regional Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2, 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Express Mail Paperwork Reduction Task Force was created to minimize the number of forms used for the processing of Express Mail and to thereby increase the administrative effectiveness and operational efficiency of the Express Mail program. *Abstract:* The Task Force report contained the results of the Task Forces review and evaluation of the paperwork involved in the processing of Express Mail, recommendations for the elimination of 13 items, and an implementation time schedule. The Task Force reviewed 27 Express Mail Service forms, labels, and envelopes, and recommended that 8 forms, 4 labels and 1 envelope be eliminated, resulting in a net loss of 10 items. The elimination of these items would result in an estimated annual savings of 7,193,000 items and a minimum of 50,345,000 paperwork handlings. All recommendations have been accepted and are being implemented according to the schedule contained in the report.

**Agency Contact:** (202) 245-5624.

**E06300-002**

*Customer Service Representatives.* (306-110-0-0006-AO).
7/1/81; 22 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study was conducted to determine whether the Customer Service Representative (CSR) Program is providing services which improve service for mailers and is cost effective for the Postal Service; whether CSRs are technically qualified to assist mailers with postal services available; whether the staffing criteria for CSRs are realistic; and whether instructions regarding CSR duties are adequate and being followed. The study found that CSRs are used to perform a variety of duties not directly related to their primary function of sales and service. The present system for compiling customer profiles, scheduling of customer contacts, identifying programs presented, and evaluating CSR performance needs to be improved.

**Agency Contact:** (202) 245-5445.

**E06300-003**

*Claims Division Tort Claims Processing.*
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purposes of this study are to review and evaluate claims processing procedures used by the Claims Division of the Postal Service; to determine whether paid claims have sufficient support and documentation; and to determine whether internal controls are sufficient to assure that only valid claims are paid.

**Agency Contact:** (202) 245-5340.

**E06300-004**

*Conveyor Belting.* (312-111-0-0006-AO).
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* This study of conveyor belting in the Postal Service investigated the adequacy of internal control over inventory, the adequacy of descriptions in suppliers' lists, the need for NSN cross-referencing, the use of WASC as a primary supply source, and the need to provide better coordination between the RE and B Department and the Research and Development Department.

**Agency Contact:** (202) 245-5445.

**E06300-005**

*Computer Timeshare Contracts.* (513-110-0-0001-AO).
9/80; 23 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The objectives of this study of the U.S. Postal Service (USPS) computer timeshare contracts were to evaluate the effectiveness of plans to bring all major timesharing applications in-house; to determine whether procurement procedures and practices are in compliance with the Postal Contracting Manual; to evaluate billing charges under contract specifications; to examine security procedures; and to review program requirements. The study found that the MISD had no organized direction to convert commercial timesharing activities to applications run on USPS equipment. In addition, timesharing activities were not being administered to assure that payments were made only for those services actually received and that only approved programs were run.

**Agency Contact:** (202) 245-5445.

**E06300-006**

*Utilization of Small Computers.* (312-120-0-0001-AO).
1/81; 23 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objectives of the audit were to evaluate policies and procedures for deploying and managing small computers to determine if nationally developed systems had the excess capability to accommodate additional applications. The audit concluded that the Interim Small Computer Policy provided much needed direction. Locally acquired computers were not widespread. The Computer Forwarding System had excess resources which could be utilized.

**Agency Contact:** (202) 245-5340.

**E06300-007**

*Implications of Electronic Mail for the Postal Service's Work Force.* (GGD-81-30).
2/6/81; 37 pp. + 5 app. (20 pp.)
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Research and Development
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 719; 39 U.S.C. 2003).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of electronic mail is to provide the communication of messages more quickly and efficiently through the application of modern electronic telecommunications technology. The program has nationwide application. *Abstract:* Electronic mail, an emerging development in telecommunications, could significantly reduce the U.S. Postal Service's labor force over the next 20 years. Although the speed with which it is implemented depends primarily on customer acceptance, substantial workyear losses will occur even if the Service participates fully in the electronic communications market. GAO projects potential workyear reductions of about 200,000 by the year 2000. Thus, the Postal Service would have to lose about 10,000 full-time equivalent employees annually. With proper planning, GAO believes the Postal Service could achieve the estimated reduction with little or no adverse impact on employees unless unforeseen technological advancements occur.

**Agency Contact:** General Accounting Office (202) 245-5397.

**E06300-008**

*Electronic Scale Procurement Needs Revision.* (GGD-81-53).
3/23/81; 4 pp. + 2 app. (3 pp.)
**OMB Funding Code/Title:** 18-1001-0-1-372 / Payment to the Postal Service Fund
**Program:** Public Service Costs
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970, as amended (P.L. 91-375, § 2401(b), as amended by; P.L. 94-421; 84 Stat. 719; 39 U.S.C. 2401(b)).
**Availability:** GAO

*Abstract:* A review was undertaken on the restrictive conditions and specifications in Postal Service solicitations and their impact on Postal Service relationships with private industry, competition, and cost. Specifically, GAO reviewed the Service's current procurement of electronic scales and its procurement strategy of competition by specification. GAO found that the Service has contracted for electronic scales, which will serve as the standard electronic scale for the future. The first article delivery of these scales was delayed and did not pass the required quality control tests. A second scale experienced problems but received conditional approval on the basis of independent environmental and National Bureau of Standards tests. However, further testing at research and development facilities showed that the scale still does not meet the Service's specifications. GAO found that the procurement strategy for the electronic scales has been to standardize program needs using Service specifications. This static picture of program needs can have negative results for a technologically advanced item in a rapidly evolving field. Both Postal Service needs and commercial product cost and capability can be expected to change with additional user experience and product advancements. In such circumstances, the preferred procurement strategy is to select from existing commercial products those which most nearly meet the Service's needs. The Postal Service should: (1) allow its regions to gain more experience with commercially available electronic scales (further defining user needs); (2) assemble a team to assess (at the earliest possible date) whether the current contract should be continued or terminated; and (3) limit scales acquired under the current contract, if continued, to the number needed for comparison with commercially available scales.

**Agency Contact:** General Accounting Office (202) 245-5397.

**E06300-009**

*Contract Conditions and Specifications Unduly Restricting Competition.* (GGD-81-39).
2/21/81; 5 pp.
**OMB Funding Code/Title:** 18-1001-0-1-372 / Payment to the Postal Service Fund
**Program:** Public Service Costs
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970, as amended (P.L. 91-375, § 2401(b), as amended by; P.L. 94-421; 84 Stat. 719; 39 U.S.C. 2401(b)).
**Availability:** GAO

*Abstract:* GAO addressed the restrictive conditions and specifications in U.S. Postal Service solicitations and contracts and their impact on Postal Service relationships with private industry, competition, and cost. The review discussed the Postal Service's formally advertised fixed-price contract for corrugated mail trays and sleeves to cover them in transit. GAO found that: (1) the solicitation permitted bidding only by firms which could furnish all production requirements to all postal regions located throughout the United States; (2) the contract currently requires the tray and sleeve be made from a very strong corrugated product. The Postal Service should get together with private sector groups and interested firms to develop a solicitation without any unnecessary restrictive conditions or specifications. This process should at least resolve current restrictions by: (1) allowing multiple awards for different geographical areas; (2) deleting the requirement for any specific type of cutter; and (3) permitting material which provides the best tradeoff between strength, durability, weight, and cost. In addition to the current test program, industry should be asked to propose other new materials/-configurations which meet Postal Service needs.

**Agency Contact:** General Accounting Office (202) 245-5397.

## SENIOR ASSISTANT POSTMASTER GENERAL EMPLOYEE AND LABOR RELATIONS

**E06301-001**

*Review of Randolph Sheppard Act Implementation and Employee Social and Recreational Funds.* (422-120-0-0004-AO).
12/80; 20 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Regional

*Abstract:* Objectives of this audit included the effective and efficient operation of cafeterias, lunch rooms, and vending machine operations and the distribution of resulting revenues/commissions in accordance with legal and fiscal requirements. The audit disclosed that the accountability needs to be strengthened over revenues, expenditures, and distribution of funds generated by food vending operations. This included the distribution of funds to State agencies for the blind, accountability by employee funds, and proper pricing of foods offered to employees.

**Agency Contact:** Senior Assistant Postmaster General, Employee and Labor Relations. (202) 245-5445.

**E06301-002**

*Equal Employment Opportunity Program.* (305-108-0-0006-AO).
3/81; 28 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objectives of the audit were to determine whether the Postal Service provides equal opportunities to all employees and potential employees and whether the related procedures permit an efficient administration of these policies. The audit concluded that equal employment opportunity (EEO) is provided employees and employee applicants except for the handicapped. An organized special emphasis Affirmative Action Program for handicapped persons has not been implemented and maintained. It was also found that EEO program procedures could be improved in several areas, such as Headquarters program direction, statistical reporting, and supervision of Management Sectional Center level EEO Counselors.

**Agency Contact:** Senior Assistant Postmaster General, Employee and Labor Relations. (202) 245-5445.

**E06301-003**

*Postal Employee Development Centers.* (215-109-1-0001-AO).
5/81; 37 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objectives of the audit were to determine if Postal Employee Development Centers (PEDCs) are meeting their mission to help improve job performance and whether training activities are accomplished efficiently, effectively, and in accordance with prescribed procedures. The audit concluded that the concept of the PEDC system provides an effective method for implementing the training required to meet the mission of the U.S. Postal Service. However, PEDCs are not completing training activities in an efficient and effective manner. Field managers have not been furnished adequate guidelines and a reliable management information system to effectively manage their operation. PEDC managers are operating under conflicting instructions that affect their activities.

**Agency Contact:** Senior Assistant Postmaster General, Employee and Labor Relations. (202) 245-5445.

**E06301-004**

*Maintenance Supervisor/Craft Employee Training.* (305-108-1-0001-AO).
7/81; 17 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Administration and Regional Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study was conducted to evaluate training programs used for maintenance craft and supervisory employees to determine if conditions existed that would preclude the programs from achieving their intended mission of matching training programs to maintenance operation needs. The audit concluded that greater utilization of the MAS program could be realized through the issuance of clarified and reinforced MAS Training guidelines.

**Agency Contact:** Senior Assistant Postmaster General, Employee and Labor Relations. (202) 245-5445.

**E06301-005**

*Postal Service Merit Program Should Provide More Incentive for Improving Performance.* (GGD-81-8).
11/24/80; 54 pp. + 7 app. (20 pp.)
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Servicewide Expenses
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 719; 39 U.S.C. 2003).

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**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the Postal Service's merit program is to stimulate improved productivity by replacing the old, almost guaranteed, salary step increase system with one which evaluates employees and makes raises contingent on performance. It applies to employees throughout the Nation. *Abstract:* GAO reviewed the Postal Service's merit program and found several weaknesses. Appraisals and ratings were not always accurate and fair assessments of employee performance, and the merit program was not as effective as possible in rewarding and improving performance. GAO criticized the Service for awarding merit increases to low performers and cited long time periods between merit increases and the performance for which they were awarded. GAO made 15 recommendations for improvement to the Postmaster General, including requiring supervisors to tie performance evaluations more closely to an employee's duties and responsibilities, developing performance assessment criteria that can be used to depict performance results more accurately, discouraging the use of peer comparisons as a primary basis of evaluating performance, and changing the merit program procedures so that merit increases are received close to the performance that is rewarded.

**Agency Contact:** General Accounting Office (202) 245-5397.

**E06301-006**
*Management-Employee Relations Problems at the Evansville, Indiana, Post Office.* (GGD-81-37).
2/19/81; 5 pp. + 2 app. (24 pp.)
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 719; 39 U.S.C. 2003).
**Availability:** GAO
**Geographic Relevance:** City

*Program Objectives:* Postal Service management seeks to provide mail service efficiently, effectively, and economically while providing employees challenging work in a motivational environment. *Abstract:* GAO reviewed management/employee relations problems at the Evansville, Indiana, Post Office and found evidence of unfair labor practices and harassment. GAO felt employees were also partially responsible for the less than desirable work environment, but reported that conditions were improving. GAO recommended that the Regional Postmaster General direct the Evansville Postmaster to implement controls over the discipline and grievance procedures, develop a system to record and monitor disciplinary actions so that supervisors and managers can be evaluated on their labor relations performance, and abide by the sick leave call-in policy set forth by the local labor contract. GAO further recommended that events at the Evansville Post Office be closely monitored by the District Office to ensure that the situation did not recur.

**Agency Contact:** General Accounting Office (202) 245-5397.

**E06301-007**
*Cost of Examinations To Fill Anticipated Vacancies Could Be Reduced.* (GGD-81-63).
3/26/81; 3 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Servicewide Expenses
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 719; 39 U.S.C. 2003).
**Availability:** GAO
**Geographic Relevance:** National; City

*Program Objectives:* The objective of the Postal Service's system for examining and grading applicants for employment is to select the best qualified people in the most efficient, effective, and economical way possible. *Abstract:* GAO reviewed the U.S. Postal Service's system for examining, grading, and selecting applicants for employment at the Chicago Post Office and at the National Test Administration Center. Many more applicants were examined and graded than were needed to fill anticipated vacancies. This resulted in examinations not being given within the required timeframe of 30 days and created a grading backlog. It was estimated that the cost of examining and grading approximately 54,000 applicants was nearly $95,000, a cost GAO said should be reduced considerably. GAO recommended that the Postal Service explore the possibility of changing its hiring procedures to: (1) allow applicants to file applications at any time, (2) examine applicants in the order applications are received, and (3) examine only the number of applicants needed to fill anticipated vacancies.

**Agency Contact:** General Accounting Office (202) 245-5397.

## FINANCE GROUP

**E06303-001**
*Dead Letter and Parcel Branches.* (103-120-0-0001-AO).
7/80; 19 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Dead Letter and Parcel Branches provide centralized operations for collecting dead letters and parcels for proper and systematic disposal. *Abstract:* Dead parcels are not being disposed of in a method which is cost effective and advantageous to the U.S. Postal Service. Operating procedures vary from one Dead Letter/Parcel Branch to another. Operating costs can be reduced through greater mechanization and consolidation of units.

**Agency Contact:** Finance Group. (202) 245-5445.

**E06303-002**
*Stamp Stock Destruction.*
3/81; 14 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objective of the audit was to determine the effectiveness of the Stamp Stock Destruction Program following the consolidation of those functions at Management Sectional Centers

(MSCs) in January 1979. The audit concluded that improvements to the Stamp Stock Destruction Program were needed. It was disclosed that over $500,000 in stock, supposedly destroyed at public incinerators, was stolen by non-postal people. The audit recommended that shredders be purchased for in-house destruction of stock, greatly reducing the loss risk and saving $35,000 annually (in Central Region only) in travel costs for Destruction Committee members. Increased security for stock awaiting destruction was provided in the recommendation that separate storage facilities be provided at MSCs for such stock. Also, the elimination of excessive counts was recommended and adopted, with resultant costs savings computed at $410,000 annually.

**Agency Contact:** Finance Group. (202) 245-5445.

**E06303-003**
*Acceptance of Bulk Mails at BMCs.*
7/81; 44 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objectives of this audit were to determine if Bulk Mail Center (BMC) acceptance adequately serves the financial and service interests of the U.S. Postal Service (USPS) and its customers; whether acceptance functions are being performed effectively and efficiently; and whether all revenue due the USPS is being collected. The audit concluded that the program has not, in all instances, been effectively administered. Improvements were recommended in the following areas: (1) mail preparations; (2) verification of second-class and controlled circulation publications; and (3) independent review of plant-loaded mail. The lack of effective administration in these areas has created the potential for significant revenue loss.

**Agency Contact:** Finance Group. (202) 245-5445.

**E06303-004**
*USPS Travel Expenses.* (402-104-0-0003-AO).
7/81; 26 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The audit objectives were to assure that travel paid for by the Postal Service was needed, economical, and effectively controlled. The audit concluded that postal managers make necessary efforts to assure that travel performed is justified. However, internal controls can be strengthened to assure proper processing and payment of travel vouchers. In addition, travel costs could be reduced through centralized coordination of travelers' plans and needs.

**Agency Contact:** Finance Group. (202) 245-5445.

## ADMINISTRATOR GROUP

**E06304-001**
*Procurement of Supplies, Services, and Equipment.* (311-111-9-0007-AO).
7/80; 10 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study was designed to determine whether supplies and services are provided to all U.S. Postal Service elements at the lowest practical cost consistent with quality, service, timeliness, and reliability. It was concluded that, with certain exceptions, the procurement of supplies, services, and equipment has generally been performed efficiently, economically, and in accordance with the Postal Contracting Manual (PCM). The exceptions relate to the manner in which BPAs have been controlled and administered to postal units throughout the Central Region and to the need to give specific instructions to vehicle maintenance facilities concerning the acquisition of vehicle repair parts and the transportation afforded these parts when sent from the supplier.

**Agency Contact:** Administration Group. (202) 245-5445.

**E06304-002**
*Consumer Service Card Program.* (119-110-0-0001-AO).
9/80; 25 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Administration and Regional Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study was conducted to evaluate field management's perception of the Consumer Service Card (CSC) Program; to determine the support given the program by functional area managers; to determine whether complaint trend and profile reports are fully used by all levels of management; and to determine the effectiveness of program controls to ensure consumer complaints are responded to in a timely manner. Managers at the post office level are not aware of the benefits the CSC Program can provide. Some managers are using the program as a basis for evaluating local offices. There is a complete lack of oversight responsibility at the regional and district levels. Current use of the "Unresolved Card Report" by Headquarters does not ensure that complaints registered on a Consumer Service Card are dealt with in a timely manner.

**Agency Contact:** Administration Group. (202) 245-5445.

**E06304-003**
*Duplicating and Printing.* (917-111-0-0002-AO).
12/80; 30 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations

**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The overall objective of this audit was to review the effectiveness, economy, and efficiency of printing and duplicating services procured by the Postal Service. Some of the printing, copying, and duplicating operations are not effectively controlled and monitored. Opportunities exist to improve the economy and efficiency of these operations and to reduce costs. A comprehensive review of requirements for, and the leasing of, copying machines would reduce costs. An effective system of monitoring duplicating operations in field units would provide a more efficient and economical operation.

**Agency Contact:** Administration Group. (202) 245-5445.

**E06304-004**
*Real Estate and Buildings Program.* (528-107-0-0001-AO).
1/81; 82 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The audit objectives were to evaluate the staffing and structure of the Real Estate and Buildings organization; coordination with other postal organizations; planning, awarding, and administration of contracts for leases and construction; and accountability of available and used space and disposition of excess space. The Real Estate Buildings Program in the Postal Service can be improved to assure more efficient and effective operations through realignment of current staffing and administrative responsibilities, more effective use of postal personnel in lieu of contracting, and improvement of contracting requirements.

**Agency Contact:** Administration Group. (202) 245-5445.

**E06304-005**
*Express Mail.*
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).

*Abstract:* Objectives of the audit were to determine whether service standards are being met and to assure that proper controls and accounting procedures are established for management of revenues generated. The audit concluded that the program was generally effective and properly administered. Some weaknesses were found, resulting in recommendations to: (1) develop procedures to assure that trust account balances are sufficient to cover anticipated mailings and are properly debted when mailings are made; (2) provide a computerized system to enable managers to review and update service agreements; and (3) ensure the accuracy of service failure date.

**Agency Contact:** Administration Group. (202) 245-5445.

**E06304-006**
*Procurement of Furniture.* (305-111-1-0002-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This report will evaluate the acquisition of furniture to meet the needs of the U.S. Postal Service.

**Agency Contact:** Administration Group. (202) 245-5445.

## *SENIOR ASSISTANT POSTMASTER GENERAL OPERATIONS*

**E06305-001**
*First-Class Presort System.* (312-103-9-0003-AO).
11/80; 10 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* Through discount incentives, qualifying mailers are encouraged to present first-class mail presorted which reduces U.S. Postal Service (USPS) handling and can expedite mail.
*Abstract:* The first-class presort program has grown substantially; however, postal procedures requiring quality control personnel to monitor the make-up of first-class mail were not always being followed. To the extent that such mail was accepted without proper separation, the USPS did not obtain the revenue to which it was entitled. Internal controls were not adequate to assure proper separation.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-002**
*Vehicle Management Accounting System.* (528-206-0-0002-AO).
11/80; 19 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).

**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Vehicle Management Accounting System is to capture certain operating data at the point of generation for input into the computer system for producing management and accounting reports. *Abstract:* Cost effectiveness of system will be increased by eliminating component codes and using the account code presently available. The system data printout were found to be unreliable. In addition, Postal employees had inadequate training in using the system.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-003**
*Billing and Payment Systems for Domestic and International Air Transportation.* (422-119-0-0001-AO).
12/80; 24 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objectives of this study were to determine the accuracy and promptness of payments to the air carriers derived from the weight of mail and whether the 95% partial payment to air carriers for service of international mail is a sound methodology. The audit concluded that payments made to airlines based on data as reported by air stop points are reasonably accurate. Payments were delayed as long as 10 months for service of international mail. The 95% partial payment is practical for the Postal Service.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5340.

**E06305-004**
*Postal Vehicle Service: Fuel Conservation.* (427-120-0-0002-AO).
4/81; 51 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The objectives of this study were to evaluate the effectiveness, timeliness, and responsiveness of U.S. Postal Service policies, plans, and practices to conserve fuel and to remain operational in case of fuel shortages. The Postal Service has made significant efforts over the past 3 years to conserve fuel. These controls can be strengthened by greater awareness of the conservation program on the part of postal employees. This can best be accomplished by establishing more precise criteria, improving existing controls, and holding managers accountable within their respective areas.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-005**
*Carrier Route Information System.* (523-205-1-0001-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This report will evaluate the Carrier Route Information System, which is designed to provide mailers with data which will enable them to presort mail directly to carrier routes.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-006**
*Management Operating Data System.* (513-120-0-0008-AO).
5/81; 39 pp.
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Management Operating Data (MOD) System is designed to provide postal management with essential information on the relationship between workloads and actual versus planned workhours. *Abstract:* This report identified the following needs: (1) train managers to understand and use the system; (2) improve the accuracy and timeliness of inputs; (3) instruct managers in proper density sampling procedures; (4) require Regional review of MOD activities; (5) improve accuracy of overtime recording; (6) revise MOD station and branch operating reports so that they are better management tools; and (7) clarify down-time recording procedures for Postal Service Data System equipment.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-007**
*Delivery Unit Volume Recording.* (119-105-0-0007-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study will evaluate the Delivery Unit Volume Recording Program which is designed to provide uniform procedures for estimating and recording mail volume for city delivery routes.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-008**
*Mail Processing and Delivery Supervision.* (124-120-0-0002-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Northeast Region

*Abstract:* This study will evaluate the mail processing and delivery supervision functions within the U.S. Postal Service.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-009**
*Managed Mail Program.* (306-203-0-0005-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study will evaluate the Managed Mail Program, which is a distribution system in which mail is massed at a mechanized facility for distribution and dispatch.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-010**
*Multi-Position Letter Sorting Machine (MPLSM) Operator Edit.* (402-203-0-0004-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This study will evaluate the U.S. Postal Services' Multi-Position Letter Sorting Machine Operator Edit system which is designed to measure machine and employee distribution accuracy.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-011**
*National BMC System.* (326-103-1-0001-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This report will present an evaluation of the National Bulk Mail Center System, which is designed to reduce distribution costs by concentrating and processing large volumes of parcel post using highly-mechanized facilities.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-012**
*Presort Mail.* (523-203-1-0003-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* This report will present an evaluation of the presort mail program, which is designed to encourage mailers to group pieces in a mailing by zip code or other separation recommendation by the U.S. Postal Service in order to bypass certain postal operations.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-013**
*Priority Mail.* (311-103-0-0005-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 81 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Central and Southern Regions

*Abstract:* With the merger of Air Mail into the First-Class Mail system, it was decided that a separate rate structure should apply to "heavy pieces" (over 9 ounces) and to "priority mail" (over 13 ounces, including air parcel post). The result was First-Class, zone rated mail. This study will evaluate the effectiveness of this rate structure system.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-014**
*Registered Mail/CON-CON.* (109-120-1-0001-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Registered mail provides a system for the protection in transit and indemnification of valuable articles. This study will evaluate the effectiveness of the registered mail system in providing this service.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-015**
*Workforce Scheduling and Staffing.* (513-106-1-0003-AO).
In process
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Postal Field Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 739; 39 U.S.C. 2003).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** Central and Western Regions

*Abstract:* This report will evaluate the effectiveness of the Workforce Scheduling and Staffing program which provides a computerized method of matching workforce to workload.

**Agency Contact:** Senior Assistant Postmaster General, Operations. (202) 245-5445.

**E06305-016**
*Better Planning Needed by Postal Service in Relocating Mail Processing Operations.* (GGD-81-11).
12/18/80; 19 pp. + 2 app. (3 pp.)
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Administration and Regional Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 719; 39 U.S.C. 2003).
**Availability:** GAO
**Geographic Relevance:** National; City

*Program Objectives:* Mail processing involves all operations applied to mail matter in the postal facility where it is mailed, at intermediate facilities, and at the post office of destination and includes such things as sorting, stamp cancellation, counting, and weighing. *Abstract:* This report discusses the implications of a management decision to move a mail processing operation from York to Lancaster, Pennsylvania. Recommendations for improvement could affect relocations throughout the nation. GAO found Postal officials did not adequately inform York employees about the transfer and made public disclosures which were misleading. Employees were confused and not fully informed about their rights and options at the time of the transfer. The number of trained personnel at both locations was insufficient to perform necessary postal functions, hampering postal operations at both York and Lancaster. Also, the Postal Service's economic feasibility study significantly overestimated the projected annual savings resulting from the transfer, underestimated manpower requirements, and did not consider startup costs. GAO recommended the Postal Service revise its guidelines for future relocations of mail processing functions to alleviate these problems.

**Agency Contact:** General Accounting Office (202) 245-5397.

**E06305-017**
*Need for Improved Control over Local Purchase of Parts, Supplies, and Services at Post Offices.* (GGD-81-58).
3/25/81; 3 pp. + app. (13 pp.)
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Supplies and Services
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 719; 39 U.S.C. 2003).
**Availability:** GAO
**Geographic Relevance:** National; Postal Subdivisions of States

*Program Objectives:* The objective of U.S. Postal Service local purchasing programs is to procure, store, and dispense parts and supplies for postal facilities in the most efficient, effective, and economical way possible. Operations are nationwide. *Abstract:* GAO found that the Postal Service needs to strengthen controls over local postal facilities' purchasing of parts, supplies, and services. The Service could not rely on its inventory control systems because they were maintained by the same employees who were authorized to determine needs, order and receive parts and supplies, and certify invoices for payment. In addition, the payment of invoices was based on certifications that supplies and services were received, although the certifying employees rarely saw the items and often did not obtain documentation signed by employees who actually received the supplies and services.

**Agency Contact:** General Accounting Office (202) 245-5397.

**E06305-018**
*Need for Tighter Controls over Fuel Purchased by the Postal Service.* (GGD-80-75).
7/31/80; 25 pp. + app. (3 pp.)
**OMB Funding Code/Title:** 18-4020-0-3-372 / Postal Service Fund
**Program:** Supplies and Services
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Postal Reorganization Act of 1970 (P.L. 91-375, § 2; 84 Stat. 719; 39 U.S.C. 2003).
**Availability:** GAO
**Geographic Relevance:** National; Postal Subdivisions of States

*Program Objectives:* The objective of the fuel procurement program is to procure, store, and dispense fuel for the operation of Postal Service vehicles in the most efficient, effective, and economical way possible. Operations are nationwide. *Abstract:* GAO found the Service's controls over bulk fuel receipts and disbursements, purchases of fuel from commercial service stations, and the use of fuel by Service employees were inadequate. Employees often did not verify the quantity of bulk fuel received, and records of fuel purchased from commercial service stations were incomplete and subject to error. GAO could not determine whether fuel was being used for nonpostal activities because insufficient data were maintained. Among GAO's major recommendations to the Postmaster General were that he vigorously enforce procedures for verifying fuel deliveries; initiate a program to test the quality of fuel received; insure that guidelines for bulk tank security are followed at all facilities; and insure that all fuel dispensed from bulk fuel tanks is accounted for.

**Agency Contact:** General Accounting Office (202)245-5397.

## VETERANS ADMINISTRATION

### E06500-001

*Employment and Unemployment among Vietnam Era Veterans.*
In process; 15 pp.
James J. Byrne
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Veterans Benefits: Executive Direction
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to evaluate the labor market experience of veterans with service in Vietnam.

**Agency Contact:** (202) 389-3052.

### E06500-002

*Women Veterans: Use of Veterans Administration Hospitals, FY 1970-1979.*
In process
William F. Page
**OMB Funding Code/Title:** 36-0160-2-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency

*Abstract:* This study will examine the use of Veterans Administration hospitals by women veterans.

**Agency Contact:** (202) 389-3458.

### E06500-003

*Software Conversion Study for the Competitive Replacement of the Austin DPC Computers.*
McKinley Young
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Data Management
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency

*Abstract:* The Austin Data Processing Center equipment is technologically obsolete. The Office of Data Management and Telecommunications, in fulfilling its mission to the Veterans Administration's Automated Data Processing (ADP) users, must keep pace with ADP technology and is, therefore, upgrading the obsolete equipment. The system life of the replacement system is 8 years. The software conversion study report will contain an inventory of hardware, software (system and application), data files, and job control language associated with the Austin DPC IBM 5360/370 triplex system. Conversion costs will be developed and documented for two alternative target replacement systems–a code-compatible system and a non-compatible system. The study will conclude which alternative should be pursued for replacing the Austin DPC equipment.

**Agency Contact:** (202) 389-5371.

### E06500-004

*Requirements Study for the Competitive Replacement of the Austin DPC Computers.*
Richard Hoffman
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Data Management
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency

*Abstract:* The Austin Data Processing Center (DPC) equipment is technologically obsolete. The Office of Data Management and Telecommunications, in fulfilling its mission to Veterans Administration Automated Data Processing (ADP) users, must keep pace with ADP technology and is, therefore, upgrading the obsolete equipment. The system life of the replacement system is 8 years. The requirements study report will identify the computer resource requirements for the Austin DPC for the timeframe Fiscal Year (FY) 1984 through FY 1992. Workload categories being analyzed and quantified include: current workload; planned new systems; enhancements, redesigns, reprogramming of existing applications; projected workload increases; conversion from nonstandard languages to standard languages; programming/testing support; user timesharing support; and application transfers from another DPC.

**Agency Contact:** (202) 389-5371.

### E06500-005

*VA Needs Better Visibility and Control over Medical Center Purchases.* (PSAD-81-16).
12/12/80; 24 pp.
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1141, 1243; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The purchasing practices of the Veterans Administration (VA) Marketing Center were evaluated. The VA Marketing Center purchases items that are stored and distributed through supply depots and manages supply schedule contracts for certain medical and food items. These centralized procurement programs give VA medical centers the opportunity to obtain supplies and equipment without having to independently solicit and award contracts. VA medical centers are required to use these programs whenever possible. However, the medical centers still annually purchase items costing millions of dollars from open market vendors. Opportunities for lower prices are being lost because of the VA failure to standardize common items used by medical centers, failure to maintain visibility over most supplies purchased by medical centers, uneconomical purchasing practices of the medical centers, and failure to consolidate purchases within and among medical centers. The Administrator of Veterans Affairs should direct the Assistant Administrator for Supply Services to: (1) establish a central standards committee to identify and evaluate common items presently used by VA medical centers; (2) develop an information system that provides greater visibility over all medical center purchases; (3) develop the controls needed to improve and monitor the purchasing practices of individual medical centers; (4) consolidate purchases within medical centers and among neighboring centers; and (5) implement the procedures necessary to assure that neighboring medical centers share product and vendor information so they can effectively take advantage of one anothers' purchasing and contracting experience.

**Agency Contact:** General Accounting Office (202) 275-3161.

**E06500-006**

*Legislation Plus Aggressive Action Needed To Strengthen VA's Debt Collection.* (HRD-81-5).
2/13/81; 60 pp.
**OMB Funding Code/Title:** 36-0137-0-1-702 / Readjustment Benefits
**Program:** Education and Training
**CFDA NO.:** 64.111
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958 (P.L. 85-857; 38 U.S.C. 1651 et seq.; 38 U.S.C. 1770 et seq.). GI Bill Improvement Act of 1977, as amended (P.L. 95-202, § 102; 91 Stat. 1434; 38 U.S.C. 1682).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to provide educational assistance benefits to veterans and other eligible persons to meet, in part, the veteran or eligible person's educational costs. *Abstract:* GAO found that the Veterans Administration (VA) has had serious problems collecting educational assistance overpayments and other debts from veterans. The amount of educational assistance overpayments on which VA terminated collection action grew from about $10 million as of June 1975 to $198 million as of June 1980. Most veterans with delinquent overpayment accounts appear to be able to repay these debts. GAO reported that several problems which have hampered VA's collection efforts may be corrected by VA, but others will require legislative action. The most significant factor which limited the effectiveness of VA's collection efforts was that veterans could ignore repayment demands with little or no fear of adverse actions which would normally result from failure to pay private-sector debts. Legislation enacted on October 17, 1980, (P.L. 96-466) will help solve this problem by permitting VA to use certain private-sector debt collection techniques. GAO recommended that the Administrator of VA and the Congress take additional action to strengthen VA's debt collection efforts and that VA resume collection action on debts previously considered uncollectible.

**Agency Contact:** General Accounting Office (202) 389-5287.

**E06500-007**

*VA Home Care Program Is a Cost-Beneficial Alternative to Institutional Care and Should Be Expanded.* (HRD-81-72).
4/27/81; 2 pp. + 2 app. (13 pp.)
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1141, 1243; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.).
**Availability:** GAO

*Program Objectives:* The Veterans Administration (VA) administers a hospital-based home care in which previously hospitalized veterans are returned to the home setting where a caretaker provides personal care under the supervision of a VA hospital-based multidisciplinary medical team. *Abstract:* GAO believes that the potential for program expansion exists. GAO found that many patients in VA medical centers could have used the home care program. However, VA has not attempted to identify and project the number of veterans suitable for home care or to expand the program since 1974. VA has allowed medical centers a great deal of flexibility in implementing their programs while providing little guidance and monitoring. VA has not established clearly defined objectives for the program conveying VA home care goals. This lack of guidance limits program effectiveness and has resulted in wide variations in the home care programs. GAO made several recommendations to the Administrator of Veterans' Affairs.

**Agency Contact:** General Accounting Office (202) 389-5281.

**E06500-008**

*Better Guidelines Could Reduce VA's Planned Construction of Costly Operating Rooms.* (HRD-81-54).
3/3/81; 27 pp.
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1141, 1243; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.).
**Availability:** GAO

*Abstract:* The Veterans Administration (VA) plans to spend $1 billion to replace 10 of its medical centers. Each replacement center will have a surgical suite which is among the most costly of hospital departments to construct and operate. GAO found that on the average, the 74 operating rooms at VA centers were idle about 50% of the time. The current planning criterion used by VA calls for 1 operating room for every 28 surgical beds. The continued use of this criterion could result in overconstruction of operating rooms with resulting low utilization. Surgical procedures generally performed by medical school residents at affiliated centers took longer than similar procedures performed by VA staff at nonaffiliated centers. GAO developed a model for planning operating rooms which focused on the unique surgical workload characteristics of each VA centers. It showed that VA could handle the surgical workload with 22 fewer operating rooms than planned using the present criterion, a potential $3.5 million saving. VA assigned more operating room nurses than needed to handle the surgical workload due to this criterion, and savings could be realized if VA made use of less skilled personnel to do many of the nonprofessional tasks now handled by operating room nurses. Congress should not approve any funding requests for new or replacement surgical suites in VA centers, based solely on room-to-bed ratios, unless the planning is so far along that adjusting the surgical suites planned would not be economically feasible. Several recommendations were made to the Administrator of Veterans' Affairs.

**Agency Contact:** General Accounting Office (202) 389-5281.

**E06500-009**
*VA Contract Hospitalization Program: Timely Transfers of Veterans from Non-VA Hospitals to VA Medical Centers Can Reduce Costs.* (HRD-81-88).
5/12/81; 3 pp. + 2 app. (14 pp.)
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Contract Care: Hospitalization
**CFDA NO.:** 64.990
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1115, 1141; 38 U.S.C. 213; 38 U.S.C. 601 et seq.).
**Availability:** GAO

*Program Objectives:* The Veterans Administration (VA) pays for beneficiary care in non-VA hospitals. The VA has an obligation to transfer patients from public and private hospitals to VA health care facilities. *Abstract:* GAO found that VA clinics of jurisdiction did not routinely know when veterans in non-VA hospitals had stabilized enough to be moved to a VA facility. Physician-to-physician contact is necessary to effectively monitor the medical condition of veterans in contract care hospitals. VA clinics of jurisdiction and other VA facilities did not effectively coordinate veterans' transfers to available VA beds once they learned that it was medically feasible to move them. VA clinics of jurisdiction did not always publicize the transfer policy of VA to promote its acceptance by the veteran population and contract health care providers. The Administrator of Veterans' Affairs should direct the Chief Medical Director to: (1) ensure timely transfers of veterans in non-VA medical facilities by establishing monitoring procedures which would include, as a minimum, requiring VA physicians to periodically contact the attending non-VA physician for each veteran hospitalization; and (2) periodically monitor VA clinics of jurisdiction to ensure compliance with VA transfer policies.

**Agency Contact:** General Accounting Office (202) 389-5281.

**E06500-010**
*Veterans Administration Life Insurance Claims Processing.* (HRD-81-30).
12/29/80; 2 pp. + app. (16 pp.)
**OMB Funding Code/Title:** 36-0120-0-1-701 / Veterans Insurance and Indemnities
**Program:** Military and Naval Insurance
**CFDA NO.:** 64.103
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1158; 38 U.S.C. 740).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to provide military personnel and veterans with life insurance. *Abstract:* The Veterans Administration performed well against most of the timeliness standards it established for both the internal processing steps and for the entire claims process. Avoidable delays occurred in the initial stages of claims processing at the regional office and at the Philadelphia insurance center. A new data processing system is changing workflow to improve the timeliness of claims processing at the regional office and steps are being taken at the Philadelphia insurance center to reduce delays. Corrective actions have been taken to improve the accuracy of management reports on the center's performance in meeting its overall timeliness standard.

**Agency Contact:** General Accounting Office (202) 389-5287.

**E06500-011**
*VA Needs Single System To Measure Hospital Productivity.* (AFMD-81-23).
3/24/81; 18 pp.
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1141, 1243; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO was unable to perform more than a limited comparison of Veterans Administration (VA) hospital productivity with that of non-VA hospitals or with other VA hospitals because of inadequate productivity measurement data. VA has a few partly developed productivity measures but they cannot easily be used to compare with non-VA hospitals because of the differences in the methods of measuring resources used and services provided. A similar lack of uniformity hampers comparisons among VA hospitals. Although efforts are underway to establish several management information systems which could provide productivity measures, these are not yet completed and, if installed as currently planned, will overlap each other. Measurement of productivity provides managers with information for controlling and budgeting functions, maintaining accountability, linking individual and organizational performance with aspects of personnel management, and improving productivity. One way these measures can be used to improve productivity is by comparing productivity levels of similar operations to determine the method of conducting the operations. GAO concluded that VA managers have little information to support their own efforts either to improve productivity or control resources through the budget process. The Administrator of Veterans Affairs should establish a schedule for developing an adequate, single, hospital productivity measurement system for the entire Department of Medicine and Surgery using one of the systems currently being developed as a basis. Further, the Administrator should assign a system guidance role to an agency-wide, user-oriented body which would have responsibility for ensuring that: (1) the measurement system is coordinated with other management information systems; (2) duplicate data collection is eliminated; (3) data collected and reports developed are uniform across appropriate units of the agency; and (4) an annual status report is provided to VA management, the Office of Management and Budget, and the appropriations committees of Congress.

**Agency Contact:** General Accounting Office (202) 275-1584.

## ASSISTANT ADMINISTRATOR FOR PLANNING AND PROGRAM EVALUATION

**E06504-001**
*Analysis of Veterans Assistance Inquiries.* (073-81-04).
10/81; 15 pp.
Tom Wagner; Carolyn Wong
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Veterans Benefits: Office Services
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purposes of this study are: (1) to determine if current directives (local and national) are effective in ensuring timely and proper processing of inquiries by each appropriate operational unit; (2) to identify where and why processing delays are occurring; (3) to determine what effect the recommendations of a recent Target Task Force report could have on reducing the number of inquiries and enhancing efficiency; and (4) to determine the best means for responding to inquiries which cannot be resolved via TARGET. The Analysis of the Veterans Assistance Inquiries will examine the procedures followed by field personnel to ensure timely and proper processing of general assistance inquiries or benefit payment inquiries. The findings and recommendations will be the basis for improving the Department of Veterans Benefits' procedures for resolving inquiries resulting from telephonic interviews requiring a claims folder review, adjudicative or finance action, or written documentation.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3459.

**E06504-002**
*Cost-Benefit Analysis of DVB/DMA BIRLS Enhancements (Proposed Title).* (073-80-05).
1/1/82
Frank J. McGuire
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Data Management
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency

*Abstract:* The study will present an economic evaluation of system enhancements to provide additional data to the Department of Veterans Benefits (DVB) and Department of Memorial Affairs (DMA). This evaluation will provide cost-benefit information which will be used in making decisions to include DVB and DMA enchancements in the expanded BIRLS system. The analysis will be conducted so as to present the cost and benefits of each desired enhancement or group of related enhancements and will formulate alternative means of implementing enhanced functions and present the costs and benefits of each alternative. This will be used to assist top management in making and reviewing decisions.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3091.

**E06504-003**
*Cost-Benefit Study: Automated Hospital Information System (AHIS).* (073-80-12).
10/80; 12 pp.
Richard Pell, Jr.; Carstine Horner
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**CFDA NO.:** 64.009
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency

*Abstract:* The purpose of this study was to conduct a cost-benefit analysis of the Automated Hospital Information System (AHIS) conversion. The study compared the costs associated with the present AHIS system with those of the converted system. Based upon a benefit-cost ratio of 1.51 to 1 and a break-even point of 2.9 years after the converted system is operational, the plans of the Department of Medicine and Surgery and the Department of Management and Telecommunications to convert the AHIS operation to up-to-date hardware and software utilizing certain equipment and personnel associated with the pharmacy automation are sound. The study recommended the conversion be accomplished.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2025.

**E06504-004**
*DMA A-76 Cost Comparison Study of Maintenance Functions.* (073-81-09).
11/81
Bob Kline; Richard Pell, Jr.
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Memorial Affairs
**CFDA NO.:** 64.201
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 1004).
**Availability:** Agency

*Abstract:* This report will present the results of an A-76 cost comparison study of the maintenance function at a Veterans Administration Department of Memorial Affairs Cemetery.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2025.

**E06504-005**
*Death Compensation and Dependency and Indemnity Compensation Program.* (074-76-31).
In process
**OMB Funding Code/Title:** 36-0153-0-1-701 / Compensation
**Program:** Compensation: Survivors
**CFDA NO.:** 64.110
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 90 Stat. 1377; 38 U.S.C. 301 et seq.; 38 U.S.C. 401 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* These questionnaires will be used to obtain perceptions from (1) employees, (2) beneficiaries, and (3) VA regional offices. The "Employee Questionnaire" will obtain a nation-wide perspective about the strengths and weaknesses of the employee program. The "Beneficiary Questionnaire" will ask program participants what services are adequate, timely, and courteous. The "VA Regional Office Questionnaire" will ask regional offices to rate various claim situations as "service connected" or "non-service connected" to assess the uniformity and accuracy of ratings.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2265.

**E06504-006**
*Death Pension Program.* (074-80-07).
In process
**OMB Funding Code/Title:** 36-0154-0-1-701 / Pensions
**Program:** Pensions: Survivors
**CFDA NO.:** 64.105
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1103; 38 U.S.C. 501 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Death Pension Program is to provide financial assistance to widows and dependents of wartime veterans whose deaths are unrelated to service. *Abstract:* This study will evaluate the effectiveness of the Veterans Administration in achieving the goals identified for the Death Pension Program.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2265.

**E06504-007**
*Development of an Inventory System of Audiovisual Capabilities in VA Facilities.* (073-79-01).
9/80; 44 pp.
Stephen Kaminitsky
**OMB Funding Code/Title:** 36-0152-0-1-703 / Medical Administration and Miscellaneous Operating Expenses
**Program:** Exchange of Medical Information
**CFDA NO.:** 64.004
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 5054).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purposes of this study are to establish an inventory of major components of closed circuit television (CCTV) equipment at each Veterans Administration (VA) medical facility and to survey the extent to which audiovisual equipment, associated personnel, and resources are used to support VA education and training programs. The study recommended that high and low levels of CCTV equipment utilization be matched with the proper staffing and equipment configurations for more efficient and effective use of equipment and that an assessment of the education and training needs for each VA medical facility be undertaken to determine appropriate strategies for more effective use of equipment and personnel.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3018.

**E06504-008**
*Disability Compensation Program.* (074-80-04).
In process
**OMB Funding Code/Title:** 36-0153-0-1-701 / Compensation
**Program:** Compensation: Veterans
**CFDA NO.:** 64.109
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 301 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Disability Compensation Program is to provide financial assistance to veterans with service-connected disabilities to compensate them for the impairment of earning power resulting from such disabilities. *Abstract:* This study will evaluate the effectiveness of the Veterans Administration's Disability Compensation Program in meeting program goals.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3637.

**E06504-009**
*Disability Pension Program.* (074-80-06).
In process
**OMB Funding Code/Title:** 36-0154-0-1-701 / Pensions
**Program:** Pensions: Veterans
**CFDA NO.:** 64.104
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 501 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Disability Pension Program is to provide financial assistance to war veterans who are permanently and totally disabled or in need of regular aid and attendance by virtue of disease or injury without regard to service origin. *Abstract:* This study will evaluate the effectiveness of the Veterans Administrations' Disability Pension Program in meeting its goals.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3637.

**E06504-010**
*Establishment of the Centralized Development Center.* (073-81-03).
4/10/81; 6 pp.
Richard Pell, Jr.
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Data Management
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency

*Abstract:* The purpose of this study was to evaluate the feasibility of establishing a centralized automatic data processing (ADP) systems development center for all programing and testing efforts related to ADP systems within the Veterans Administration. The report analyzed the costs and benefits associated with the proposed transfer of the Compensation, Pension, and Evaluation development function to Austin, Texas. The report recommended that the decison regarding whether or not to transfer the function to Austin be deferred for 90 days. By doing this, the agency would realize any savings prior to the beginning of Fiscal Year 1982.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2025.

**E06504-011**
*Evaluation and Analysis Office Study: Department of Medicine and Surgery.* (073-81-08).
5/11/81; 24 pp.
Bob Kline; Carolyn Wong
**OMB Funding Code/Title:** 36-0152-0-1-703 / Medical Administration and Miscellaneous Operating Expenses
**Program:** Medical, Hospital, and Domiciliary Administration
**CFDA NO.:** 64.009
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 4103).
**Availability:** Agency

*Abstract:* A study of the Evaluation and Analysis Office was conducted to determine areas in which operating efficiency and effectiveness could be improved. The study made many recommendations for improving the existing manual systems for processing Patient Care Evaluation Reports. The recommendations proposed work procedure changes which are easy to implement and efficient and which provide supervisors with information needed to control productivity and workloads.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2025.

**E06504-012**
*Mobile Homes: A Program Evaluation Report.* (076-76-22B).
6/81; 200 pp.
G. William Fouts
**OMB Funding Code/Title:** 36-4025-0-3-704 / Loan Guaranty Revolving Fund
**Program:** Claims Processed: Mobile Homes
**CFDA NO.:** 64.119
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 1819). Veterans Housing Act of 1970 (P.L. 91-506, § 5; 38 U.S.C. 1819).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objectives of the Veteran Administration's (VA's) Mobile Home Loan Program are to assist eligible veterans in obtaining low cost housing and to provide the alternative of mobile home living to those who desire it. *Abstract:* The conclusion of the evaluation is that, overall, the VA Mobile Home Loan Program is functioning efficiently and effectively. During its 10 years of existence, the program has evolved into a permanent part of the VA Mortgage Credit Assistance Program for veterans. Based on past trends, the program promises to move closer in substance and procedure to the VA single-family home loan program. VA is encouraging lending institutions and mobile home dealers to participate in the program and is fully meeting its objective relating to the impact of the program on veterans. VA does, however, need to step up efforts to expand its base of active, capable lenders and to increase pressure to develop a strong, multifaceted secondary market for VA mobile home loans. Also, VA should encourage the development of financing for used VA guaranteed mobile home loans and should improve its market monitoring methods. Finally, VA should reconsider the feasibility of seeking legislation to discontinue onsite inspections of mobile homes.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3637.

**E06504-013**
*Organization and Management Study of the Education Service: DVB.* (073-81-07).
Walter Besecker
**OMB Funding Code/Title:** 36-0137-0-1-702 / Readjustment Benefits
**Program:** Education and Training
**CFDA NO.:** 64.111
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 1601 et seq.).
**Availability:** Agency

*Abstract:* The study will examine the various managerial and organizational processes of the Veterans Administration's Education Service in order to develop options to improve: (1) the present management system; (2) the division and distribution of workload, personnel, function, and tasks; (3) the procedures and operating methods of the Service; (4) program development to include analysis and evaluation methods; and (5) the coordination of functions, flow of information, and communication within the Service.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3452.

**E06504-014**
*Pharmacy Minicomputers (Cost-Benefit Study).* (073-80-09).
2/81; 33 pp.
Frederick Humphreys
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: Outpatient Care
**CFDA NO.:** 64.012
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study was to conduct a cost-benefit analysis of the automation of 156 Veterans Administration (VA) outpatient pharmacy sites. It identified all tangible and intangible benefits associated with the automation of an outpatient pharmacy. This study listed costs, benefits, cost-benefit ratio, and break-even point of an automated pharmacy. The study determined that with a 20% duplication rate existing at VA outpatient pharmacies, the proposed system would be cost beneficial. A projected savings of $164,633,582 will be realized during the systems' life cycle. The cost-benefit ratio will be 1.45 to 1; the break-even point will occur in March 1987.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3522.

**E06504-015**
*Post Installation Evaluation: Department of Medicine and Surgery Recreation Service Reorganization.* (073-80-01).
5/80; 32 pp.
Richard Pell, Jr.
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care

**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purposes of this study are to analyze and evaluate the effects of the reorganization of the recreation program in the Veterans Administration (VA) field facilities and to make appropriate recommendations for improvement. On October 1, 1978, the Chief Medical Director transferred Recreation Service responsibility to the Associate Chief Medical Director for Administration. Additionally, each medical center was instructed to transfer the recreation program to be under the supervision of the medical center's Assistant Director. At local option, recreation would become either a service or a section in Voluntary Service. The study team made seven recommendations; among these were recommendations for the Department of Medicine and Surgery to clarify and strengthen policy on Recreation's responsibility to the different categories of patients, to delegate both program and administrative responsibility to the Service Chief, and to conduct an administrative training program for Recreation Service Chiefs. Additionally, it was recommended the medical center directors be allowed to exert discretion over the organizational alignment of the recreation program, subject to approval.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2025.

**E06504-016**
*Program Evaluation: Ambulatory Care.* (076-76-30).
11/80; 108 pp.
Dorothy Kramer; Clayton Cochran; Thomas Creed
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: Outpatient Care
**CFDA NO.:** 64.011
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Ambulatory Care Program are: (1) to provide a uniform quality of care regardless of the delivery setting; (2) to provide high quality care in conformance with accepted medical practice; (3) to provide economical care; (4) to maintain facilities conducive to effective health care; (5) to give priority to veterans with service-connected disabilities; (6) to provide timely delivery of care; (7) to promote patient compliance; (8) to provide adequate guidance to field facilities; and (9) to insure satisfaction of patients and staff. *Abstract:* Considering the volume of demand being accommodated, the age and structural limitations of some facilities, and budgetary constraints, the Ambulatory Care Program is being operated fairly effectively, albeit hindered somewhat by inefficiency. The most significant conclusions are: that better data are needed to allow effective planning, that requirements for control procedures need to be more formally structured by Central Office, and that support services need to be strengthened.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3283.

**E06504-017**
*Program Evaluation: Audiology and Speech Pathology.* (074-78-01).
In process
C. R. Potter
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**CFDA NO.:** 64.009
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Audiology and Speech Pathology Program is to restore the communicative skills of all veteran patients referred to the program, where medically feasible, and to do so in a timely, compassionate, and professional manner, while responding to requests for audiological examinations. *Abstract:* This study will evaluate the effectiveness of the Audiology and Speech Pathology Program in meeting its objectives.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2947.

**E06504-018**
*Program Evaluation: Automobile and Adaptive Equipment.* (074-78-05).
In process
R. N. Epperson, Jr.
**OMB Funding Code/Title:** 36-0137-0-1-702 / Readjustment Benefits
**Program:** Special Assistance to Disabled Veterans: Automobiles, Adaptive Equipment, Maintenance and Repair
**CFDA NO.:** 64.100
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 1901-1904).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Automobile and Adaptive Equipment Program is to provide a one-time grant of $3,800 to all eligible disabled veterans and, for those eligible persons who are able to operate a vehicle, to provide, repair, replace, or reinstall the adaptive equipment necessary to insure that they will be able to operate the vehicle in a safe manner and thus satisfy the applicable standards of licensure established by the proper licensing authority. *Abstract:* This study will evaluate the effectiveness of the Veterans Administration's Automobile and Adaptive Equipment Program in meeting program objectives.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3494.

**E06504-019**
*Program Evaluation: Blind Rehabilitation.* (076-78-04).
In process
Dr. H. S. Wells
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care

**CFDA NO.:** 64.007
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's (VA's) Blind Rehabilitation Program is to provide a personal and social adjustment program and medical or health-related services for blinded veterans at selected VA hospitals. *Abstract:* This study will evaluate the effectiveness of the Blind Rehabilitation Program in meeting its goals.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2859.

**E06504-020**
*Program Evaluation: Burial in National Cemeteries.* (076-76-21).
6/13/80; 51 pp.
P. Schaeffer
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Memorial Affairs
**CFDA NO.:** 64.201
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 1002). National Cemetery Act of 1973 (P.L. 93-43, § 2(a); 87 Stat. 75; 38 U.S.C. 1002).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's National Cemeteries Program is to inter eligible persons in national cemeteries and to maintain these cemeteries according to the highest possible standards. *Abstract:* The evaluation concluded that the National Cemeteries Program is achieving both of its goals and most of its objectives. The program is particularly strong in the areas of public relations and is having the intended impact on veterans, next-of-kin of deceased veterans, and other members of the public. Changes to the program are needed to improve the efficiency and economy of cemetery operations and cemetery construction, respectively.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3546.

**E06504-021**
*Program Evaluation: Dialysis.* (076-77-12).
2/80; 24 pp.
P. Schaeffer
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**CFDA NO.:** 64.009
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's (VA's) Dialysis Program is to provide high quality dialysis treatment and comprehensive end-stage renal disease care in a cost-effective manner to eligible and medically suitable patients. *Abstract:* The 10 program objectives are being met efficiently and effectively at all units in the sample. The impact of the program is that it keeps alive patients who would die in a short while without their dialysis treatments unless they received successful transplants. Returning these people to productive lives is the implied mission of the program, but achievement of this end is not measurable. The evaluation indicated, however, that all units are encouraging patients to become self-reliant and to minimize the effect of dialysis on the rest of their lives. The VA provides dialysis therapy to patients with end-stage renal disease in a safe environment, with positive results, and with attention to the medical, social, and psychological problems created by the disease process.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3546.

**E06504-022**
*Program Evaluation: Headstones and Markers.* (076-76-21).
6/13/80; 50 pp.
P. Schaeffer
**OMB Funding Code/Title:** 36-0155-0-1-701 / Burial Benefits and Miscellaneous Assistance
**Program:** Burial Benefits: Headstones/Markers
**CFDA NO.:** 64.202
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 906). National Cemetery Act of 1973 (P.L. 93-43, § 5(a)(2); 87 Stat. 75; 38 U.S.C. 906, 1004(e)).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's Headstones and Markers Program is to provide headstones or markers for all persons buried or memorialized in other than National Cemeteries. *Abstract:* The Headstones and Markers Program, as a whole, is functioning well in providing, in an efficient manner, high quality, accurately inscribed markers to national cemeteries and other applicants. The Headstones and Markers Program is also having the intended impact on its consumers, who reported they were highly satisfied with the services provided.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3546.

**E06504-023**
*Program Evaluation: Health Services Research and Development.* (074-78-07C).
In process
C. A. Fountaine
**OMB Funding Code/Title:** 36-0161-0-1-703 / Medical and Prosthetic Research
**Program:** Health Services Research
**CFDA NO.:** 64.001
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 4101). Veterans Omnibus Health Care Act of 1976 (P.L. 94-581; 90 Stat. 2857; 38 U.S.C. 4101).

**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's Health Services Research and Development Program is to contribute to the efficient delivery of high quality care to veteran patients by improving the process of health care delivery through the application of health services research and development. *Abstract:* This study will evaluate the effectiveness of the Health Services Research and Development Program in meeting program goals and objectives.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3637.

**E06504-024**
*Program Evaluation: Hospital Based Home Care.* (074-78-06).
In process
C. A. Fountaine
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.). Veterans Health Care Expansion Act (P.L. 93-82, as amended by; P.L. 94-581; 72 Stat. 1141; 38 U.S.C. 601, 612).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study evaluates the Veterans Administration's (VA's) Hospital-Based Home Care Program, which is designed to provide individual medical, nursing, social, and rehabilitative services to veterans in their home environment by VA hospital staff.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3364.

**E06504-025**
*Program Evaluation: Manpower Grants.* (074-80-01).
7/81; 92 pp.
P. Schaeffer
**OMB Funding Code/Title:** 36-0182-0-1-703 / Assistance for Health Manpower Training Institutions
**Program:** Grants for New State Medical Schools; Health Manpower Training Institutions, Other: Grants to Other Health Manpower Institutions
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 5071-5074; 38 U.S.C. 5091-5093). Veterans Administration Medical School Assistance and Health Manpower Training Act of 1972 (P.L. 92-541, § 2; 86 Stat. 1100; 38 U.S.C. 5072, 5082(c)).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* In order to ensure an adequate supply of health manpower, and for other purposes, the Manpower Grants Program authorizes grants to States for establishment of new medical schools and to existing medical and allied health schools which are affiliated with Veterans Administration medical facilities. *Abstract:* The study determined that the Manpower Grants Program is achieving its legislative purposes of increasing the Nation's supply of physicians and allied health care personnel. Program management has also successfully achieved administrative objectives except for a few isolated instances. Because spending authority expires in Fiscal Year 1984, there are no study recommendations or suggestions applicable to the current program.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3546.

**E06504-026**
*Program Evaluation: Medical Research.* (074-78-07A).
In process
Ray Colangelo
**OMB Funding Code/Title:** 36-0161-0-1-703 / Medical and Prosthetic Research
**Program:** Medical Research
**CFDA NO.:** 64.001
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 4101).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's (VA's) Medical Research Program is to develop an excellent research program that: (1) solves medical problems of particular importance to veterans; (2) encourages a spirit of inquiry among clinical professional staff in VA health care facilities; (3) supports recruitment and retention of high quality clinical professional staff for the VA health care system; and (4) uses the unique features of the VA health care system to contribute to the health care of the nation. *Abstract:* This study was conducted to measure and evaluate the program in order to determine its effectiveness, efficiency, structure and mechanism for the delivery of service, impact on related programs, and the effectiveness of achieving such goals in relation to cost.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3364.

**E06504-027**
*Program Evaluation: Memorial Markers and Memorial Plots.* (076-76-21).
6/13/80; 50 pp.
P. Schaeffer
**OMB Funding Code/Title:** 36-0155-0-1-701 / Burial Benefits and Miscellaneous Assistance
**Program:** Burial Benefits: Headstones/Markers
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 70 Stat. 1105; 38 U.S.C. 901 et seq.). National Cemetery Act of 1973 (P.L. 93-43, § 5(a)(2); 87 Stat. 75; 38 U.S.C. 906; 38 U.S.C. 1003).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The Veterans Administration's Memorial Markers and Memorial Plots Program was evaluated as part of a larger study of the VA's Headstones and Markers Program. All findings and conclusions are included as part of that report.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3546.

**E06504-028**

*Program Evaluation: Mortgage Credit Assistance (Condominiums).* (076-76-22a).
6/18/81; 128 pp.
C. R. Potter
**OMB Funding Code/Title:** 36-4025-0-3-704 / Loan Guaranty Revolving Fund
**Program:** Loans Acquired
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857, as amended by; P.L. 93-569; 72 Stat. 1105; 38 U.S.C. 1801 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's Mortgage Credit Assistance Program's Condominium Subprogram is to assist veterans, service members, and certain unremarried spouses of veterans in obtaining credit for the purchase of condominium units on more favorable terms than are generally available to non-veterans. *Abstract:* The study concludes that the Condominium Subprogram is achieving its goal of assisting eligible veterans in obtaining condominium ownership. A few areas for improvement in effectiveness, efficiency and/or impact are identified.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2947.

**E06504-029**

*Program Evaluation: Nuclear Medicine.* (074-77-09).
In process
C. Verenes; D. Kramer
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**CFDA NO.:** 64.009
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Veterans Administration's (VA's) Nuclear Medicine Program are: (1) to have services conveniently available to VA patients; (2) to have properly trained and qualified staff; (3) to have adequate space and facilities to meet patient needs; (4) to maintain quality control procedures to assure reliability and safety; (5) to maintain adequate records consistent with the use of radionuclides; (6) to work with other disciplines in a team effort; (7) to provide relevant continuing education for VA personnel; and (8) to maintain a central data base on procedures and equipment. *Abstract:* The purposes of this study are: (1) to produce a written report assessing the effectiveness and efficiency of the program and its impact on beneficiaries and related programs; (2) to measure the achievement of program goals and objectives; and (3) to provide recommendations for improving the operation and/or mechanism for delivery of service.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2101.

**E06504-030**

*Program Evaluation: Prosthetic Treatment.* (076-77-08).
11/79; 16 pp.
L. C. French
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.). Veterans Omnibus Health Care Act of 1976 (P.L. 94-581; 90 Stat. 2842; 38 U.S.C. 601, 610).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's Prosthetic Treatment Program is to provide prosthetic and related appliances and services to disabled veterans so that they may live and work as productive citizens. *Abstract:* This report found that the program is meeting most of its objectives in an efficient and effective manner. Certain additional management controls for the program are recommended.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2265.

**E06504-031**

*Program Evaluation: Radiation Therapy.* (074-80-03).
In process
D. S. Kramer
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: VA Hospital Care
**CFDA NO.:** 64.018
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857, as amended by; P.L. 93-82; 72 Stat. 1105; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Veterans Administration's (VA's) Radiation Therapy Program are: (1) to have services conveniently available to VA patients; (2) to have properly trained and qualified staff; (3) to have adequate space and facilities to meet patient needs; (4) to maintain quality control procedures to assure reliability and safety; (5) to maintain adequate records consistent with the use of supervoltage equipment; (6) to work with other disciplines in a team effort; (7) to encourage relevant research; and (8) to provide relevant continuing education for VA personnel. *Abstract:* The purposes of this study are: (1) to produce a written report assessing the effectiveness and efficiency of the program and its impact on beneficiaries and related programs; (2) to measure the achievement of program goals and objectives; and (3) to provide recommendations for improving the operation and/or mechanism for delivery of service.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3283.

**E06504-032**

*Program Evaluation: Readjustment Counseling.* (074-79-03A).
4/81; 191 pp.
R. M. Bowen
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: Outpatient Care
**CFDA NO.:** 64.011
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.). Veterans Health Care Amendments of 1979 (P.L. 96-22, § 103; 93 Stat. 47; 38 U.S.C. 612A).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The study concluded that the Veterans Administration's Readjustment Counseling Program had been successfully implemented and that it showed early that it was impacting in a meaningful way on the lives of certain Vietnam Era veterans. The evaluation recommended a number of administrative changes and refinements which should be made to the program to enhance its effectiveness and efficiency.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3030.

**E06504-033**

*Program Evaluation: Readjustment Counseling.* (074-79-03B).
9/82
R. M. Bowen
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: Outpatient Care
**CFDA NO.:** 64.011
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.). Veterans Health Care Amendments of 1979 (P.L. 96-22, § 103; 93 Stat. 47; 38 U.S.C. 612A).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This study will present a follow-up evaluation of the Veterans Administration's Readjustment Counseling Program, which was established to assist Vietnam Era veterans in making an effective adjustment in civilian life and with themselves.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3030.

**E06504-034**

*Program Evaluation: Regional Medical Education Centers.* (074-80-02).
In process
B. Thacker
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: Education and Training
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq.; 38 U.S.C. 4101 et seq.). Veterans Administration Medical School Assistance and Health Manpower Training Act of 1972 (P.L. 92-541, § 3; 86 Stat. 1100; 38 U.S.C. 4121-4124).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Regional Medical Education Centers provide in-residence continuing medical and related education programs for medical and health personnel eligible for such training, including: (1) the teaching of newly developed medical skills and the use of newly developed medical technologies and equipment; (2) advanced clinical instruction; (3) the opportunity for conducting clinical investigations; (4) clinical demonstrations in the utilization of new types of health personnel and in their better utilization; and (5) routine verification of basic medical skills. *Abstract:* This evaluation will examine the effectiveness of the Veterans Administration's Regional Medical Education Centers in meeting program goals and objectives.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3546.

**E06504-035**

*Program Evaluation: Rehabilitation Engineering Research and Development.* (074-78-07B).
8/81; 80 pp.
L. C. French
**OMB Funding Code/Title:** 36-0161-0-1-703 / Medical and Prosthetic Research
**Program:** Rehabilitative Research
**CFDA NO.:** 64.006
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 217, 1904, 4101). Veterans Omnibus Health Care Act of 1976 (P.L. 94-581; 90 Stat. 2842; 38 U.S.C. 4101).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purposes of the Veterans Administration's (VA's) Rehabilitation Engineering Research and Development (RERD) Program are: (1) to conduct intramural and contract research; (2) to develop affiliations between VA medical centers and graduate schools of engineering; and (3) to establish Rehabilitative Engineering Research and Development Centers. *Abstract:* The RERD program is achieving its goals of research, development, and evaluation of new devices, techniques, and concepts of rehabilitation. The findings of the report, however, identify some instances where devices have been developed, but not put into general use by veteran patients. The presence of basic research opportunities was found to have a positive effect on recruitment and retention of highly qualified staff, thus indirectly improving the level of patient care. The continued growth of RERD (as opposed to investigator-initiated basic research) may have a negative impact on this effect.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2265.

**E06504-036**

*Program Evaluation: Service-Connected Outpatient Dental Program.* (076-76-24).
4/80; 53 pp.
Lynn Covington
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** Maintenance and Operation of VA Facilities: Outpatient Care

**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 601 et seq; 38 U.S.C. 4101 et seq.). Veterans Omnibus Health Care Act of 1976 (P.L. 94-581; 90 Stat. 2842; 38 U.S.C. 612b).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The purpose of the Veterans Administration's (VA's) Outpatient Dental Program is to provide dental services to veterans on an outpatient basis. *Abstract:* The outpatient dental program is successfully fulfilling its overall goal of providing outpatient dental care to eligible veterans in a timely and cost effective manner. Overall, veterans are highly satisfied with the access to care and the timeliness and quality of services provided to them. Fee dentists are satisfied with the general program administration and payment procedures. The program is not being effectively publicized. In addition, it is not making efficient use of ancillary dental personnel, resulting in lost economics in the operation of VA dental clinics.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3320.

**E06504-037**
*Study of DM&S Support to National Cemeteries.* (073-80-15).
9/80
Francene Nicholson
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Memorial Affairs
**CFDA NO.:** 64.201
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857, as amended by; P.L. 93-43, § 2(a); 72 Stat. 1105; 38 U.S.C. 1000-1007).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The purpose of this study is to assess the effectiveness of the Veterans Administration's (VA's) Department of Medicine and Surgery (DMS) support to National Cemeteries. The study found that 89% of responding cemeteries believe that DMS support to National Cemeteries is good to excellent. Over 93% of the responding cemetery directors believe that the responsiveness between them and top Department management is good to excellent. The study concluded that Department of Memorial Affairs (DMA) cemetery directors view the VA memorial cemetery personnel as highly responsive to the cemeteries in terms of providing support. The report recommended that the DMA manuals for field operations be completed; that training opportunities for cemetery employees be improved; and that DMA develop, with cooperation with DMS and the Office of Supply Services, a sound basis for determining the amount of funds to be transferred from DMA to DMS and Supply Service.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-2733.

**E06504-038**
*Study of DVB Field Examiner Outbasing.* (073-81-05).
In process
Stephen Kaminitsky
**OMB Funding Code/Title:** 36-0154-0-1-701 / Pensions
**Program:** Pensions: Survivors
**CFDA NO.:** 64.105
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 501 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study of the Veterans Administration's pension program for the surviving spouses and children of veterans is to compare and evaluate the impact of outbasing of full-time field examiners versus field examiners operating from a centralized location upon cost, effectiveness, and program productivity.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3018.

**E06504-039**
*Study of DVB's Veterans Services Divisions' Organization.* (073-81-06).
Frederick Humphreys; William H. Barbee, Jr.
**OMB Funding Code/Title:** 36-0153-0-1-701 / Compensation
**Program:** Compensation: Veterans
**CFDA NO.:** 64.109
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 301 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The goal of this study is to improve the organization and supervisory structure of Veterans Service Divisions at the Veterans Administration's Regional Offices. The objectives of this study are to identify existing structure at Veterans Administration Regional Offices; to evaluate the effectiveness of the existing organizations; and to determine if a different structure would result in a more effective organization.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3522.

**E06504-040**
*A Survey of DM&S Telephone Accessibility.* (073-80-16).
3/81; 23 pp.
Jon Hubble
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** General Administration
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purposes of this study are to examine and quantify the accessibility by telephone of Veterans Administration (VA) hospitals and to analyze and determine the merits of different applications of expanded telephone service for hospitals. This study examined the accessibility by telephone of VA hospitals by making survey calls to a sample of the VA facilities. The results showed that

23% of 400 total calls received a busy signal at either the switchboard or an extension. Based on these findings, it was recommended that the VA accelerate acquisition of electronic switchboards, emphasize the use of direct-in-dial numbers, acquire additional telephone lines, and periodically survey the level of telephone service at each medical center. An additional recommendation was to limit the expansion of toll-free telephone service (including the use of 800 numbers) until potential applications have been more conclusively justified.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3821.

**E06504-041**
*A Survey of DVB Telephone Accessibility.* (073-80-16).
3/81; 62 pp.
Marshall Amesquita
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Veterans Benefits: Veterans Services
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1105; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this study was to determine the level of accessibility by telephone to Veterans Administration (VA) regional offices and to propose recommendations, as necessary, for improving overall telephone service. In the nine regional office telephone systems surveyed, it was found that nearly 40% of the calls placed resulted in busy signals. Additionally, 30% of the calls were placed on hold for a median time of 2 minutes and 24 seconds. Problems in accessing the VA's information services were most severe for those veterans using WATS lines. FX service was also more difficult to access than local lines. It was suggested that telephone access could be significantly improved, particularly for WATS and FX lines, by using a different type of automatic answering equipment in relation to an altered staffing configuration. This also would result in cost savings. Another recommendation was to establish a "time on hold" standard as a basis for determining staffing levels.

**Agency Contact:** Assistant Administrator for Planning and Program Evaluation. (202) 389-3459.

## DEPARTMENT OF MEDICINE AND SURGERY

**E06505-002**
*Computerized Electrocardiography Interpretive Services Networks (AECGIS).* (111-C).
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1243; 38 U.S.C. 4101 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Abstract:* The Veterans Administration (VA) has determined that AECGIS is an efficient and cost effective method of providing electrocardiographic services to veterans within VA HCFs and that it can be expanded to cover all VA HCFs by using 11 existing VA-owned computers in collaboration with available contractor services. AECGIS is consistent with the patient care, research, and educational missions of the VA. Services will use existing FTS. Sharing with the Department of Defense CAPOC system will be effected as needed. Sharing with other Federal agencies will be explored.

**Agency Contact:** Department of Medicine and Surgery. (202) 389-2550.

**E06505-003**
*Literature Review of Long-term Effects of Dioxins.*
9/15/81
**Contractor:** JRB Associates, Inc.; McLean, VA
**OMB Funding Code/Title:** 36-0161-0-1-703 / Medical and Prosthetic Research
**Program:** Medical Research
**CFDA NO.:** 64.001
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 38 U.S.C. 4101). Veterans Health Programs Extension and Improvement Act of 1979 (P.L. 96-151, title III, § 307; 93 Stat. 1097; 38 U.S.C. 219).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The review results from the following requirements: Not later than 12 months after the date of the enactment of this Act (September 15, 1981), the Administrator of the Veterans Administration shall submit to the appropriate committees of the Congress a report on the comprehensive review and scientific analysis of the literature covering other studies relating to whether there may be long-term adverse health effects in humans from exposure to dioxins produced during the manufacture of the various phenoxy herbicides or other dioxins. *Abstract:* This report will critically review and summarize the current knowledge concerning the dioxins as contained in scientific and medical publications.

**Agency Contact:** Department of Medicine and Surgery. (202) 389-5411.

**E06505-004**
*Network of Pacemaker Surveillance.* (111-B).
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1243; 38 U.S.C. 4101 et seq.).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* Objectives are to provide adequate pacemaker services to all eligible veterans; ensure that all veteran recipients of pacemakers are efficiently and effectively kept under medical surveillance; and improve the purchasing practices relating to pacemaker prostheses. *Abstract:* As outlined in circulars 10-79-268 and 10-79-269, Veterans Administration (VA) established 96 Cardiac Pacemaker Prosthesis Referral Centers (CPPRCs); provided guidelines for efficient and effective surveillance of veterans with pacemakers; established a computer-managed registry of all existing, known, and future recipients of pacemakers; enacted a purchasing schedule for the acquisition of approved prosthetic devices needed for pacemaker implantation and surveillance; and established commercial contracts for surveillance of appropriate veterans not to be followed by VA staff.

**Agency Contact:** Departmen: of Medicine and Surgery. (202) 389-2550.

**E08505-005**

*Report on the Implementation of Public Law 96-330 (Veterans Administration Health Care Amendments of 1980).*
4/30/81; 73 pp.
Charles F. Krochmal
**OMB Funding Code/Title:** 36-0152-0-1-703 / Medical Administration and Miscellaneous Operating Expenses
**Program:** Medical, Hospital, and Domiciliary Administration
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1243; 38 U.S.C. 4101 et seq.). Veterans Administration Health Care Amendments of 1980 (P.L. 96-330, § 104; 38 U.S.C. 4118).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to recruit and retain a staff of well-qualified physicians and dentists within the Department of Medicine and Surgery. *Abstract:* This 1980 annual report contains descriptions of those Veterans Administraiton (VA) actions and policies which have been instituted in order to comply with the provisions of Section 104 of Public Law 96-330. These actions and policies include those dealing with VA physician and dentist positions which are administratively excluded from eligibility for special pay, those dealing with specialties for which there are extraordinary difficulties in recruiting and retaining well-qualified physicians and dentists, those dealing with specific geographic locations for which there are also extraordinary diffulties in recruiting and retaining well-qualified physicians and dentists, those dealing with positions determined comparable to that of a Service Chief, those dealing with board certification, and those dealing with retirement credit and life insurance.

**Agency Contact:** Department of Medicine and Surgery. (202) 389-3932; (202) 289-2907.

**E08505-006**

*Sharing of Cardiac Catheterization Laboratories Capabilities between Federal Agencies.* (111-A).
**OMB Funding Code/Title:** 36-0160-0-1-703 / Medical Care
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1243; 38 U.S.C. 4101 et seq.).
**Availability:** Federal Health Resources Sharing Committee Reports
**Geographic Relevance:** National

*Program Objectives:* Objectives are to: eliminate unnecessary duplication of Cardiac Catheterization Laboratories (CCL) services; provide better services to Federal beneficiaries; and standardize utilization, staffing, and policies for Federal CCLs. *Abstract:* The FHRSC Subcommittee on CCLs recommended uniform staffing and utilization standards for all Federal CCLs and suggested close collaboration and continued exploration of potential for local sharing of facilities and beneficiaries. Duplication of CCLs in the same Health Care Facility (HCF) should not occur as long as another capable Federal HCF has need for a CCL. CCLs of both the Department of Defense (DOD) and and the Veterans Administration (VA) should be continued in both Augusta and Washington, DC, but duplication of CCL at the Walter Reed Army Medical Center should not occur. CCLs of the Air Force in Malcolm Grow Air Force Medical Center, Washington, and the VA Medical Center, Dayton, should be closed. VA beneficiaries at El Paso should use the local DOD CCL. Military and U.S. Public Health Service and Indian Health Service beneficiaries in the Tucson-Phoenix area should use the CCL at the VA Medical Center, Tucson. Further potentials for sharing CCLs in New York, San Francisco, and Seattle should be explored.

**Agency Contact:** Department of Medicine and Surgery. (202) 289-2550.

## DEPARTMENT OF VETERANS BENEFITS

**E08506-001**

*VARMS (Veterans Appeals Records Management System) Review.*
12/80; 13 pp.
Thom Rochford
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** General Administration
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1240; 38 U.S.C. 4001-4009).
**Availability:** Agency
**Geographic Relevance:** National; DVB-wide

*Abstract:* A review of system reports indicated that there were some problems with regional offices processing of veterans appeals under the Veterans Appeals Records Management System (VARMS). The objectives of the study were to identify those processing problems and to develop effective solutions. The VARMS processing problems were identified; solutions were developed and were successfully imblemented.

**Agency Contact:** Department of Veterans Benefits. (202) 389-2744.

**E08506-002**

*The Utilization of Educational Entitlement by Veterans of the Post-Korean Conflict and Vietnam Era.* (V101(134)P-718).
4/1/81; 399 pp.
**Contractor:** Research Applications, Inc.; 1776 East Jefferson Street, Suite 320S, Rockville, MD 20852
**OMB Funding Code/Title:** 36-8133-0-7-701 / Post-Vietnam Era Veterans Education Account; 36-8133-0-7-702 / Post-Vietnam Era Veterans Education Account
**Program:** Disbursement to Post-Vietnam Era Trainees
**CFDA NO.:** 64.120
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 38 U.S.C. 1601-1643). GI Bill Improvement Act of 1977 (P.L. 95-202; 38 U.S.C. 1651 et seq.).
**Availability:** Agency; printed for the use of the Committee on Veterans Affairs
**Geographic Relevance:** National; State

*Program Objectives:* Objectives are to: (1) enhance and make more attractive service in Armed Forces of the United States, (2) extend the benefits of the higher education to qualified and deserving young persons who might not otherwise be able to afford such an education, and (3) provide vocational readjustment and restore lost educational opportunity to those service men and women whose careers have been interrupted or impeded by reason of active duty after January 31, 1955. *Abstract:* The purpose of this study was to provide a comprehensive analysis of educational entitlements by veterans who have begun or successfully completed programs of education under the provisions of Chapter 34 of Title 38, U.S.C. The analysis was made by State, type of program, and period of service and was to examine the extent to which eligible veterans had utilized their entitlements and the extent to which they had successfully completed their programs of education or attained their educational or vocational objectives. The data for the study were extracted by the Veterans Administration from the Education Master Record of over 8 million veterans and by the Census Bureau from the 1979 Survey of Veterans which consisted of personal interviews with 11,000 veterans. A series of critical variables was identified, analyzed, and cross-compared to generate the basic data. The results of the study will be used by the Veterans Administration and by Congress in future recommendations in support of educational entitlements for veterans.

**Agency Contact:** Department of Veterans Benefits. (202) 389-2951.

**E06506-003**

*Study of VADS (Veterans Assistance Discharge System).*
7/80; 150 pp.
Jean John
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Veterans Benefits: Executive Direction
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1114; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of the original study was to evaluate the effectiveness of the operations and uses of the Veterans Assistance Discharge System. As reported last year, 25 recommendations for processing for improvements and realignment of responsibilities were made as a result of the study. To date, 20 of these recommendations have been implemented, and the remainder are either being reevaluated or are in the process of implementation.

**Agency Contact:** Department of Veterans Benefits. (202) 389-2744.

**E06506-004**

*Study of Redundant and Irrelevant Material.*
1/81; 9 pp.
Barry Young
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** General Administration
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1114; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National; DVB-wide

*Abstract:* This study was undertaken to identify ways to eliminate redundancy in claims folders. Redundancy is a problem in the records maintained by the Department of Veterans Benefits. Several recommendations were advanced to effect solution of the problem: restrict printing capabilities from the computers, provide further clarification regarding what should and should not be filed in claims folders, and develop an intensive campaign to educate personnel as to the importance of records management.

**Agency Contact:** Department of Veterans Benefits. (202) 389-2744.

**E06506-005**

*Study of Burial Awards Processing at VA Records Processing Center.*
7/13/81; 9 pp.
Gina Abate
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Data Management
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1114; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National; DVB-wide

*Abstract:* Objectives of the study are to test the processing of burial awards at the Veterans Administration Records Processing Center (VARPC), evaluate the necessity of transferring deceased veterans' claims folders to regional office of jurisdiction, and evaluate the effectiveness of the experimental procedure. Burial awards are currently processed at VA regional offices. When applications are received from families of deceased veterans, the deceased claims folders are generally required and are transferred from remote locations when necessary. In many instances, these records are located at the VARPC. Due to the relative simplicity of burial award processing in most instances and in order to reduce mail and related records relocation costs, a test was established involving regional offices in which applications for burial benefits were to be processed at the VARPC if the veterans' records were located at that facility. The test has been successful and the decision has recently been made to implement the procedure nationwide.

**Agency Contact:** Department of Veterans Benefits. (202) 389-2744.

**E06506-006**

*MARS (Micrographics and Automated Retrieval Systems) Study.*
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** Data Management
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1114; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National; DVB-wide

*Abstract:* The Micrographics and Automated Retrieval Systems Study was established to evaluate the effectiveness and cost of continuing the present paper records system versus the costs and benefits of modern technology. Although the study is still being conducted at this time and a final study document has not been written, the preliminary findings have been that micrographics and other modern automated systems can be used cost-effectively in this agency's records management program. It is believed that use of these systems will be beneficial in terms of information retrieval improvements and significant office space cost savings.

**Agency Contact:** Department of Veterans Benefits. (202) 389-2744.

**E06506-007**

*Feasibility of Department of Veterans Benefits Participation in the Presort Program.*
1981
Judy L. Sine
**OMB Funding Code/Title:** 36-0151-0-1-705 / General Operating Expenses
**Program:** General Administration
**CFDA NO.:** 64.115
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1114; 38 U.S.C. 201 et seq.).
**Availability:** Agency
**Geographic Relevance:** National; DVB-wide

*Abstract:* The purpose of the test is to survey mail volume and density of ZIP codes of outgoing mail and to determine if Presort is economically advantageous. A test of the U.S. Postal Service Presort Program is currently being conducted at the Veterans Administration Regional Office and Insurance Center, Philadelphia, PA. The test has proven Presort to be cost-effective and as a result a recommendation has been made to expand the test to VA Regional Office, Los Angeles, CA.

**Agency Contact:** Department of Veterans Benefits. (202) 389-2744.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-029, E99900-36, E99900-081.

## NATIONAL PRODUCTIVITY COUNCIL

**E07100-001**

*Stronger Federal Effort Needed To Foster Private Sector Productivity.* (AFMD-81-29).
2/18/81; 46 pp.
**OMB Funding Code/Title:** 99-0000-9-9-000.
**Authority:** 15 U.S.C. 2401; Executive Order 12089.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The objective was to assess the effectiveness at the National Productivity Council and to develop recommendations to make Federal efforts to improve national productivity more effective. Despite declining productivity, the National Productivity Council in over 2 years of existence has been inactive, has largely ignored the functions assigned to it, and has lacked support. A need exists for a productivity organization to effectively guide and coordinate Federal programs aimed at improving national productivity and to work with the private sector to develop a national productivity plan. This organization should be established by legislation, with a presidentially appointed chairman and its own budget authorization.

**Agency Contact:** General Accounting Office (202) 275-1584.

## NATIONAL RAILROAD PASSENGER CORPORATION (AMTRAK)

**E07600-001**

*Further Improvements Are Needed in Amtrak's Passenger Service Contracts, but They Won't Come Easily.* (CED081-35).
1/7/81; 32 pp. + 7 app. (24 pp.)
**OMB Funding Code/Title:** 69-0704-0-1-401 / Grants to the National Railroad Passenger Corporation
**Program:** Operating Grants and State Assisted Routes
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Rail Passenger Service Act of 1970, as amended (P.L. 91-518, title VI, § 601; 84 Stat. 1338; 45 U.S.C. 601).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to operate a nationwide system of rail passenger service. *Abstract:* Amtrak has now taken over direct operation of many of its functions, but it still must obtain many services from other railroads. The railroads provide train and engine crews for all Amtrak trains, provide and maintain tracks, do routine inspection and servicing of equipment, and provide other services and facilities. Amtrak has not been able to obtain railroad consent on revisions of existing agreements in order to better encourage on-time performance, including arrivals at intermediate points. Many railroads believe that they are held accountable for delays that are beyond their control, and do not want to accept additional risks unless they are well compensated. In addition to its contract revision efforts, Amtrak has sought relief in a few instances by going to courts and to the Interstate Commerce Commission (ICC) to settle disputes with the railroads. Amtrak should try to improve its passenger service contracts by revising its policy regarding flat rates to provide a mechanism for changing them during a contract period under certain circumstances. In addition, Amtrak should try resolving some of its current disputes with railroads by going to ICC for arbitration. If taking additional cases to ICC for resolution proves unsuccessful, Amtrak should seek congressional guidance and action regarding its dealings with other railroads.

**Agency Contact:** General Accounting Office (202) 426-1735.

**E07600-002**

*Amtrak's Productivity on Track Rehabilitation Is Lower than Other Railroads–Precise Comparison Not Feasible.* (CED-81-60).
3/13/81; 20 pp. + 5 app.
**OMB Funding Code/Title:** 69-0123-0-1-401 / Northeast Corridor Improvement Program; 69-0704-0-1-401 / Grants to the National Railroad Passenger Corporation
**Program:** Construction; Operating Grants and State Assisted Routes
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Railroad Revitalization and Regulatory Reform Act of 1976, as amended (P.L. 94-210, title VII, § 703, as amended by; P.L. 95-254; 90 Stat. 121; 45 U.S.C. 853). Rail Passenger Service Act of 1970, as amended (P.L. 91-518, title VI, § 601; 84 Stat. 1338; 45 U.S.C. 601).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to upgrade track and other facilities to permit modern, high speed rail passenger service between Washington, D.C. and Boston, Massachusetts. *Abstract:* Even though the railroads in the comparison performed similar track-upgrading functions, there were different factors and conditions that directly affected their productivity rates. GAO tried to adjust its calculations for these variations; however, it was generally unable to do so within the parameters of the comparison. As a result, comparing the productivity rates of the track-upgrading functions was a complex task which could not be done with scientific precision. Nevertheless, GAO found that the difference between Amtrak's productivity and that of the other railroads was so great that it could conclude that Amtrak's productivity was not as high. Since no attempt was made to determine the reasons for the difference in the productivity rates, GAO could not predict Amtrak's potential for improvement.

**Agency Contact:** General Accounting Office (202) 426-1735.

## BOARD FOR INTERNATIONAL BROADCASTING

**E09100-001**

*Improvements Made, Some Still Needed in Management of Radio Free Europe/Radio Liberty.* (ID-81-16).
3/2/81; 55 pp.
**OMB Funding Code/Title:** 95-1145-0-1-154 / Grants and Expenses
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Board for International Broadcasting Act of 1973, as amended (P.L. 93-129, § 2; 87 Stat. 457; 22 U.S.C. 2871 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The U.S. Government, through the Voice of America and Radio Free Europe/Radio Liberty (RFE/RL) is the largest Western International broadcaster to Eastern Europe and the Soviet Union. *Abstract:* The RFE/RL received appropriated funds from the Board of International Broadcasting, an independent Government agency. A review was made in evaluating RFE/FL effectiveness and economies in fulfilling its mission. In relation to 1976 GAO recommendations, nothing consequential has been done in programing and area and audience research. However, news operations have been consolidated and monitoring of foreign broadcasts has been removed from the news divisions and is now managed and financed by individual language services as suggested by GAO. Regulations governing the Board's relationship with RFE/FL have taken effect, but management still seems uncomfortable with the changes. The Board has recommended a modest relocation of Munich operations to the United States along with the consolidating of administrative activities, reducing the compensated programs, unifying personnel management policies and establishing uniform housing policies. GAO prefers eliminating company furnished housing and going to an all allowance system. GAO also found a need for a post allowance manual, uniform accounting procedures and an inventory control. Congress should have the executive branch conduct a review of U.S. broadcasting activities, including satellite broadcasting, sharing of technical facilities, and merging of separate U.S. international broadcast organizations. The Chairman of the Board for International Broadcasting should work with the top management of RFE/RL in a plan to: (1) complete the policy and procedures manual, including administrative and programing sections, translated in German, Russian, and English; (2) develop a new orientation program containing pertinent organization materials including copies of the mission statement and program policy guidelines in the native tongue of the employee;and (3) examine the current recruitment practices and projected staff needs over the next 10 years and develop a major staff rejuvenation and recruitment program plan identifying programing and management needs by service, linquistic and management skills required, project costs to the extent feasible, and possible alternatives for these needs. activities, reducing the compensated programs, unifying.

**Agency Contact:** General Accounting Office (202) 235-1313.

**See also Multi-Agency Evaluations Section:** Accession Number E99900-024.

## ACTION

**E16200-001**

*Management Review of the Health Services Division, Office of Administration and Finance.*
11/80; 53 pp. + app.
Thomas R. Aberant, Jr.
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* Although no increase in staffing was suggested, the report did recommend specific organizational changes within the Health Services Division (HSD) in order to allow better utilization of staff and other resources. Specific improvements in communication and coordination were recommended between HSD, Peace Corps, and VISTA program management.

**Agency Contact:** (202) 254-8336.

**E16200-002**

*Management Review of the Administrative Services Division, Office of Administration and Finance.*
11/80; 62 pp. + app.
Thomas R. Aberant, Jr.
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* Some increase in staffing and some internal realignment of functions were suggested. In addition, suggestions for improvement in specific procedures and recordkeeping practices were made. Finally, the report emphasized the need for the agency to exercise greater control over the costs of the services/functions provided by the Division, perhaps through centralizing budget control and responsibility within the divisions.

**Agency Contact:** (202) 254-8336.

**E16200-003**

*ACTION/Peace Corps Fundamental Problems.*
2/81; 19 pp.
Lowell Genebach
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The study is a review and summary of issues (primarily related to the unique arrangement of the Peace Corps within the ACTION agency) which have an impact on and indirectly contribute to agency operational difficulties.

**Agency Contact:** (202) 254-8336.

**E16200-004**
*Management Review of Accounting Division.*
5/80; 102 pp.
Bob Stanners; Cliff Waddy; Tony Head
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The management review of the Accounting Division examines the functions, processes, and activities performed in the Accounting Division. Information in this study was used to provide the Director of Administration and Finance with an analytical basis for making staffing or resource adjustments. The study focused on all functions, activities, and staff of the Accounting Division. In addition, the relationship between the Accounting Division and its various users was examined. The review provides criteria and guidelines to be used in near-term adjustments of manpower and other resources; provides a basis for developing a long-term staffing plan; provides a basis for justifying future requests for increases in staff resources; and identifies areas, processes, or activities which have potential for significant improvement or staffing resource economics.

**Agency Contact:** (202) 254-8336.

**E16200-005**
*Management Review of Agency SIBAC Procedures.*
6/81; 24 pp.
Anthony D. Head
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The review assesses the efficiency and responsiveness of current Simplified Interagency Billing and Collection (SIBAC) procedures used to allocate and verify ACTION billings. The focus is primarily on those SIBAC-related systems and procedures currently employed by the Administrative Services Division within Administration and Finance. The agency's current Standard Level Users Charge (SLUC)/SIBAC procedures are documented, and areas of potential improvement in those areas are identified.

**Agency Contact:** (202) 254-8336.

**E16200-006**
*Study of Foreign Service National Reporting Procedures.*
10 pp.
John T. Flynn, Jr.
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** International/Foreign

*Abstract:* The reporting of Foreign Service National (FSN) personnel information had gradually become a process to which insufficient concern and efficiency were given, particularly in view of the transmission of inaccurate, untimely, and inconsistent 699 cable reports. In many cases, Country Directors for any given month would simply submit a copy of the previous month's cable, indicating no discernible differences and, in other instances, the 699 cable was not transmitted at all. The continuance of such practices gave way to the existing FSN data base being regarded as highly inaccurate and unreliable.

**Agency Contact:** (202) 254-8336.

**E16200-007**
*1980 Peace Corps Field Staff Survey.*
6/5/81
Dick Haag
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Abstract:* The report is a survey of all overseas Peace Corps staff (American and foreign) covering staff opinions, staff training, volunteer programing, staff functions, and staff background.

**Agency Contact:** (202) 254-7983.

**E16200-008**
*Management Review of the Contracts and Grants Management Division, Office of Administration and Finance.*
11/80; 41 pp.
John B. Whitla
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.

**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The Contracts and Grants Management Division is responsible for negotiations, awards, and administration of contracts; interagency agreements; review, issuance, and national surveillance of grants; and the implementation of policies, procedures, and standards for the procurement and grant functions. *Abstract:* Results of the study indicate that divisional operating funds in constant dollars have been reduced 30% since Fiscal Year 1974; staffing has been reduced 20% over the same period to the current strength of 16; workload has increased significantly over 10-fold in Grants Management; and workload backlogs have developed in Contract Administration. Recommendations are to increase staff from 16 to 20, establish a central receiving process, increase overseas procurement authority from $10,000 to $25,000 and revise manuals on Contracts and Grants Management.

**Agency Contact:** (202) 254-8336.

**E16200-009**
*Management Review of the Computer Services Division, Office of Administration and Finance.*
11/80; 58 pp.
John B. Whitla
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)
**Geographic Relevance:** National

*Program Objectives:* The Computer Services Division provides automated data processing services including systems analysis, design, documentation, and programing to the Peace Corps and ACTION. *Abstract:* Evaluation indicates that: workload has increased with major accession of computer terminals in user organization and regional offices; operational budgets and staffing have declined by nearly 30% below the Office of Management and Budget (OMB) approved level; workload backlog has developed; documentation is lacking on major programs; the career ladder stops inappropriately at one grade lower (GS 11) than in most Federal agencies; and shortage exists of junior staff and of fundings for training. Recommendations are to increase staff from 46 to 50, transfer production of reports to the user organization, increase training funds to $1500 per trainee, recruit staff at GS 5-7, and setup a career ladder through GS 12.

**Agency Contact:** (202) 254-8336.

**E16200-010**
*Management Review of the Personnel Management Division, Office of Administration and Finance.*
11/80; 167 pp.
Julian Najera
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The Personnel Management Division is effectively fulfilling its mission although some internal restructuring and realignment of organizational structure is needed. Conclusions were that the requirements of the Civil Service Reform Act have created heavy additional workload, the Merit Promotion Plan is in need of improvement, and labor relations problems create an extremely heavy demand on the division. There is a general lack of valid workload and employment statistics.

**Agency Contact:** (202) 254-8336.

**E16200-011**
*Study of the ACTION/Peace Corps Personnel Management Information System.*
5/81; 57 pp.
Julian Najera
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* The ACTION/Peace Corps Personnel Management Information System is capable of meeting most of the requirements for external and internal reporting. All employee data now in files should be verified and corrected, as necessary. Procedures should be established for maintaining an accurate data base. Obsolete and ambiguous copies should be removed or modified as appropriate. Internal reports should be examined and modified to meet management needs.

**Agency Contact:** (202) 254-8336.

**E16200-012**
*Study of Equal Employment Opportunity Functions.*
12/80; 11 pp.
Richard W. Alley
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062). Equal Employment Opportunity Act of 1972 (P.L. 92-261; 86 Stat. 103).
**Availability:** Not Publicly Available (Internal Use Only)

*Program Objectives:* The objective of the program is to achieve equal employment opportunity within the Agency Personnel System. *Abstract:* Functions are being efficiently performed under present organizational alignments. The following areas of improvement were suggested: functional statements should be modified to reflect responsibilities, and the Equal Employment Opportunity Division and the Personnel Management Division should develop and publish procedures to assure coordination in all efforts.

**Agency Contact:** (202) 254-8336.

**E16200-013**

*Review of the Volunteer Nomination/Selection System for Peace Corps/-VISTA.*
2/81; 84 pp. + app.
Thomas R. Aberant, Jr.; Richard Alley
**OMB Funding Code/Title:** 44-0103-0-1-506 / Operating Expenses, Domestic Programs
**Program:** Program Support
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Domestic Volunteer Service Act of 1973, as amended (P.L. 93-113, title IV; 87 Stat. 405; 42 U.S.C. 5041-5062).
**Availability:** Not Publicly Available (Internal Use Only)

*Abstract:* A review was conducted of the methods, practices, and systems used by ACTION and Peace Crops to recruit, process, and assign citizen candidates for volunteer service in either the Peace Corps or VISTA programs.

**Agency Contact:** (202) 254-8336.

**E16200-014**

*The Preparation of Volunteers for Peace Corps Service: Some Areas Need Management Attention.* (ID-81-25).
5/21/81; 36 pp. + app. (5 pp.)
**OMB Funding Code/Title:** 11-0100-0-1-151 / Operating Expenses
**Program:** Volunteer Operations
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Peace Corps Act of 1961, as amended (P.L. 87-293, title I, § 5, 6, 8; 75 Stat. 613; 22 U.S.C. 2504-2507).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* A Peace Corps staging, which all prospective volunteers attend, is variously intended to provide country orientation, information about Peace Corps service, selection of individuals for service, some preliminary training, and medical and administrative processing. The three staging processes currently in use differ in format, objectives, and cost. All do not meet the intended purposes of a staging, and no formal criteria exists for determining which staging process a group of volunteers will undergo. Many individuals are sent to their assignment countries without having been assessed on their suitability and adaptability for the Peace Corps experience.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E16200-015**

*Controls over Peace Corps Revenue and Expense Transactions.* (FGMSD-81-7).
10/8/80; 3 pp.
**OMB Funding Code/Title:** 11-0100-0-1-151 / Operating Expenses
**Program:** Program Development and Support
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: District of Columbia Subcommittee.
**Authority:** Peace Corps Act of 1961, as amended (P.L. 87-293, title I, § 7, 15; 75 Stat. 615, 621; 22 U.S.C. 2506, 2514).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO surveyed accounting controls over expenditure and revenue transactions at Peace Corps activities in Guatemala, Ecuador, and Jamaica. Questionnaires designed to identify potential internal control problems were the basis of GAO interviews and discussions with responsible officials. When responses indicated potential weaknesses, GAO tested selected transactions to determine if the weaknesses existed. GAO only verified the existence of the weaknesses and did not attempt to establish their extent or the precise corrective actions needed. The survey disclosed weaknesses in controls over cash receipts, accounts receivable, and imprest funds at the Peace Corps in Jamaica; and weaknesses in controls over imprest funds at the Peace Corps in Guatemala and Ecuador. In Jamaica, control weaknesses included: (1) receipts were not being issued for each collection; (2) collections were not deposited promptly as required; (3) collection efforts on amounts due for personal for petty cash disbursements were sometimes not followed; and (4) imprest funds were not adequately safeguarded and controlled. The country director generally agreed with the GAO findings and indicated that he would take the corrective actions needed. Since the embassies in Guatemala and Ecuador perform most accounting functions in those countries, Peace Corps accounting operations are limited. The two posts do operate imprest funds, and GAO noted that they were not performing unannounced cash verifications as required. These weaknesses were discussed with the country directors and they promised to take corrective actions. The Director of ACTION should follow up on the adequacy of these corrections.

**Agency Contact:** General Accounting Office (202) 634-5217.

## NATIONAL ENDOWMENT FOR THE HUMANITIES

**E16500-001**

*NEH Management Survey.*
12/81
**OMB Funding Code/Title:** 59-0200-0-1-503 / National Endowment for the Humanities: Salaries and Expenses
**Program:** Administration
**CFDA NO.:** 45.1
**Congressional Relevance:** *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** National Foundation on the Arts and the Humanities Act of 1965, as amended (P.L. 89-209, § 10; 79 Stat. 853; 20 U.S.C. 959).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* This comprehensive report on the organization, procedures, and operations of the program divisions of the National Endowment for the Humanities includes recommendations for improvements.

**Agency Contact:** General Accounting Office (202) 724-1773.

## U.S. INTERNATIONAL DEVELOPMENT COOPERATION AGENCY

### *AGENCY FOR INTERNATIONAL DEVELOPMENT*

**E17701-001**

*Morocco: Food Aid and Nutrition Education. AID Project Impact Evaluation Report No. 8.* (PN-AAH-851).
8/80
Judith W. Gilmore
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 86-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to educate mothers and children in proper nutritional practices. *Abstract:* The report evaluates two projects to educate Moroccan mothers in proper nutritional practices. It covers the period from April 1975 to December 1978 and is based on a study by Catholic Relief Services and program records, site visits, and interviews with beneficiaries. There was a significant correlation between education and improved nutrition in the children in the program. Mothers in the program showed greater knowledge of child-care practices. The report recommends that the donated food component be phased out without diminishing attendance in the program or the impact of the program's educational influence.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-002**

*Senegal: The Sine Saloum Rural Health Care Project. AID Project Impact Evaluation Report No. 9.* (PN-AAJ-008).
10/80; 15 pp. + 15 app.
Richard F. Weber
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Health
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide better health care and to start to redress the imbalance in the allocation of health resources. *Abstract:* The evaluation covers the period from August 1977 to April 1980 of the project to provide an effective network of village-level health huts. Health huts were constructed and equipped in 200 target communities. Training materials and a record system were developed and the health staff were trained in their use. However, huts did not earn enough to cover operating costs; government supervision and support was poor; the medicine resupply system was inadequate; the project's scale was too large; and the Agency's monitorship was not satisfactory. Corrective measures were recommended, some of which have already been implemented.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-003**

*Tunisia: CARE Water Projects. AID Project Impact Evaluation Report No. 10.* (TS628.1.B592).
10/80; 16 pp. + 6 app.
Ross Edgar Bigelow; Lisa Chiles
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objectives of the program are to make potable water available, to institutionalize a maintenance and disinfection system at the provincial level, and to increase health awareness among beneficiaries. *Abstract:* The report evaluates a series of projects conducted by the Cooperative For American Relief Everywhere (CARE) with partial funding by the Agency for International Development and assistance from the Peace Corps. No relationship between the CARE water projects and a change in the incidence of water-related disease could be determined. Recommendations for future water projects are included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-004**

*Jamaica Feeder Roads: An Evaluation. AID Project Impact Evaluation Report No. 11.* (JM625.7.B493).
11/1/80; 17 pp. + app.
Robert J. Berg
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve low-volume feeder roads in Jamaica. *Abstract:* The evaluation covers the period from 1972 to 1976 and is based on site visits and interviews. The evaluation team reports that the Agency for International Development sabotaged its own political and development goals by misguided policy choices and that reliance on the feeder roads project to attain those goals was not logical. Jobs created by the project had no real impact on the country's unemployment situation. Budgetary support for maintenance was not adequate so that 75% of the roads are in a state of disrepair. The project had limited, and in some cases adverse social, environmental, and institutional effects. High political priority for the project led to hasty design process which was the ultimate cause of the project's failure.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-005**
*Korean Irrigation. AID Project Impact Evaluation Report No. 12.* (PN-AAH-975).
12/80; 89 pp.
David I. Steinberg
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objectives of the program are to assist Korea to become self-sufficient in rice and barley production and to raise farm incomes. *Abstract:* The evaluation covered the period from September 1975 to December 1980 and was based on on-site review of 55 small elements of a larger irrigation works system. Self-sufficiency in rice was achieved soon after the project began; barley production declined; farm incomes did increase, but increased unequally due to the relation between farm size and farm income. The success of the project was attributed to the high degree of engineering and administrative competence of the Korean government, effective delivery of agricultural inputs and extension services, and high rice support price. Several learned experiences are detailed.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-006**
*Rural Roads in Thailand: AID Project Impact Evaluation Report No. 13.* (PN-AAH-970).
12/1/80; 51 pp.
Frank J. Moore
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to construct rural roads in formerly isolated areas of north and northeast Thailand. *Abstract:* The evaluation covers the period from 1964 to 1974. Nearly 30 million people benefited economically and socially from 800 miles of roads built. Wherever roads provided access to markets more land came under cultivation and a wider range of nutritious foods became available. Commercial activities in towns and villages led to increased production and distribution of varied goods. Children had more access to elementary schools and teachers could comute. A greater access to health care facilities and a greater awareness of family planning practices occurred. Negative impacts included deforestation, soil erosion, and spread of contagious diseases. The degree of decentralization has not been sustained, but local initiative in rural development has been encouraged.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-007**
*Central America: Small Farmer Cropping Systems. AID Project Impact Evaluation Report No. 14.* (PN-AAH-977).
12/80; 17 pp. + app.
Harlon H. Hobgood
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to increase small farmer production in Central America by developing improved cropping practices. *Abstract:* The project evaluated research supported by the Center for Tropical Agricultural Research and Training in Costa Rica on the traditional multicropping systems used by over 4 million small farmers in Costa Rica, El Salvador, Guatemala, Honduras, and Nicaragua. Project progress was slow but succeeded in implementing on-farm research and developing area-specific recommendations. The project concentrated too much on research itself rather than on verifying and disseminating results. The research center's institutional capabilities were greatly improved, and national agricultural institutions involved had positive benefits. The evaluation team concluded that such a research center could significantly improve the lot of the small farmer. Several recommendations for future projects are listed and discussed.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-008**
*The Philippines: Rural Electrification. AID Project Impact Evaluation Report No. 15.* (PN-AAH-976).
12/80; 15 pp. + app.
David H. Mandel
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development And Nutrition; Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to institute a rural electrification program in the Philippines in order to stimulate rural economic development. *Abstract:* This evaluation covers the period from January 1968 to January 1975 and was based on site visits and interviews with project and knowledgeable personnel. Rural electrification had an impact where there was a dense population, available technical skills and capital, and access to large and diverse markets. Economic growth requires the development of electrically oriented projects and programs. Electrification must be aimed at the poor if it is to provide employment opportunities, higher productivity levels, and better public and social services. Effective management of cooperatives is more important than beneficiary participation or democratization. Productive power use and slower expansion rates encourage an electrification system's viability. Energy demand is not greatly increased when fuels other than electricity are available.

**Agency Contact:** Agency for International Development. (703) 235-9207.

### E17701-009

*Bolivia: Rural Electrification. AID Project Impact Evaluation Report No. 16.* (PN-AAH-978).
12/80; 15 pp. + app.
Edward Butler
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve the social and economic conditions in the rural areas of Bolivia through the introduction of electrification. *Abstract:* The preponderant positive impact of the rural electrification projects in Bolivia was social. The physical quality of life was improved for 7% of the rural population by household lighting. Electric light was more convenient, less expensive, safer, and healthier than traditional lighting sources. Electric power, however, did not play a catalytic role in economic development of rural areas nor was it a pre-condition for economic imporvement. Five lessons learned are discussed.

**Agency Contact:** Agency for International Development. (703) 235-9207.

### E17701-010

*Honduras Rural Roads: Old Directions and New. AID Project Impact Evaluation Report No. 17.* (PN-AAH-971).
1/81; 16 pp. + app.
John Maxwell Hamilton
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objectives of the program are to provide small farmer access to marketplaces and to assist in agrarian reform. *Abstract:* The report contrasts projects on the construction of feeder roads in rural isolated areas of Honduras with the construction of access roads to all-weather highways for small farmers. The construction of access roads was complemented by credit, training, and technical assistance whereas the feeder roads project was not. The evaluation team concluded that access roads are more consistent with the Agency for International Development's new policy than feeder roads, since the former allow specific selection of small farmer beneficiaries and, due to the long-term impact of a road, it is difficult to make final assessment of its success or failure. Practically no large land-holders benefited from the project.

**Agency Contact:** Agency for International Development. (703) 235-9207.

### E17701-011

*Philippines: Rural Roads I and II. AID Project Impact Evaluation Report No. 18.* (PN-AAH-973).
3/81; 17 pp. + app.
Irwin Levy
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve economic and social conditions among the rural poor. *Abstract:* The social, educational, and recreational benefits of the rural roads projects in the Philippines were modest, in general. There was a significant increase in health services, and some rural residents perceived some increase in quality-of-life benefits such as reduction in travel time, more comfort, and yearround ability for mobility. But the institutional impact was disappointing: maintenance was inadequate and provincial planning, analysis, and engineering have been strengthened but have placed a heavy manpower burden on the country. The impact of rural roads program would have been greater had the construction or improvement of the provincial roads been better coordinated with township roads linking more isolated communities with those provincial roads.

**Agency Contact:** Agency for International Development. (703) 235-9207.

### E17701-012

*U.S. Aid to Education in Nepal: A 20-Year Beginning. AID Project Impact Evaluation Report No. 19.* (PN-AAJ-168).
5/81; 22 pp. + app.
Peter O. Sellar
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 105; 92 Stat. 947; 22 U.S.C. 2151c).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The object of the program is to improve the educational system in Nepal. *Abstract:* The impact of the Agency for International Development support to education in Nepal from 1954 to 1974 has been highly positive, though results are mixed. Linked to the level of education are increased agricultural productivity and a lower fertility rate. Health practices and knowledge are still very poor; hygiene, however, is part of the elementary school curriculum, and sanitation seems to have been improved. Probably linked to the level of education are such behavioral aspects as receptivity to new ideas, willingness to take risks, higher aspirations for the future, less fatalism, and broadened participation in the affairs of the world. Severe problems still beset education in Nepal, but the Ministry of Education is aware of them and is addressing them.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-013**

*Korean Potable Water System Project: Lessons From Experience. AID Project Impact Evaluation Report No. 20.* (PN-AAJ-170).
5/81; 17 pp. + app.
Eric Chetwynd, Jr.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve health conditions in towns of between 5,000 and 10,000 population. *Abstract:* The Korea project to establish potable water plants and distribution systems in towns of between 5,000 and 10,000 population was not a success. Even so, it produced both positive and negative impacts. Most users felt a piped water system saved time and made life easier. A few felt it improved family health even though no supportable evidence was found linking health with drinking water. The availability of fire hydrants was an obvious benefit to public safety. However, the system was too expensive for the poor and the runoff from flush toilets created a potential for disease. Further, the project's influence was limited to the six communities in which the systems were installed. The lessons learned from this failed project are discussed in terms of their potential for improving future rural potable water programs.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-014**

*Ecuador: Rural Electrification. AID Project Impact Evaluation Report No. 21.* (PN-AAH-979).
6/81; 15 pp. + app.
Judd L. Kessler
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve the small farmers' welfare by introducing electricity into rural areas. *Abstract:* Electrification has played a substantial role in building market towns and regional service centers in Ecuador. Electric power contributed significantly to the growth of the four towns studied in this impact evaluation. Commercial and industrial users of electric power were people of relatively higher income, but their activities provided employment, markets for local agricultural products, supplies of needed inputs, and other important benefits for the poor. "Trickle-down" economics appears to have worked.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-015**

*Joint Assessment of U.S. Assistance Programs in Senegal: Final Report.*
7/80; 22 pp.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Energy and Selected Development Activities
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 106; 75 Stat. 424; 22 U.S.C. 2151d). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 106; 92 Stat. 947; 22 U.S.C. 2151d).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to understand both the progress and the problems related to current Agency for International Development (AID) programs in Senegal in order to define broad outlines for the planning of future U.S. economic and social development programs for Senegal. *Abstract:* This report on the assessment of the overall AID program in Senegal is based on two volumes of resource papers and an annex containing evaluations of USAID-financed projects for livestock, rain-fed cereals, irrigated perimeters, and rural health. The evaluation was undertaken by expert observers, and surveys of the beneficiaries were completed by the Ecole Nationale d'Economie Applique. An AID assessment of current practices in project management and implementation was also completed. The Joint Assessment Committee concluded that the USAID program in Senegal has been responsive to the needs of food self-sufficiency and self-sustained development. However, the program needs to concentrate its activities more sharply on building linkages between individual projects and on the macroeconomic and social needs of Senegal. USAID assistance should strive to increase productivity, especially in the rural sector. This implies stress on improving the organization and management of Senegal's physical, natural, and human resources and an emphasis on training rural residents in the construction and maintenance of rural infrastructure and new productive assets.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-016**

*The Impact of Irrigation on Development: Issues for a Comprehensive Evaluation Study.* (333.913.B534).
10/80; 82 pp.
Leonard Berry
**Contractor:** Clark University; Worcester, MA 01610
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Abstract:* The current status of irrigation in the developing countries is reviewed. In order to improve project management and design, greater use must be made of evaluative data. Evaluations should focus on donor, host government, and user needs. Certain analytic questions and criteria about irrigation need to be used consistently. Use of local, public, and private institutions in evaluation needs to be increased. Evaluations should stress management and environmental issues and farmer-risk responses. Five areas should be examined in evaluating irrigation projects: (1) economic viability; (2) use of land water, capital, and labor; (3) performance and management of the water system; (4) environmental effects, including health effects; and (5) social soundness, including effects on production and income distribution.

**Agency Contact:** Agency for International Development. (703) 238-9207.

### E17701-017

*Report of Review Team on Biological Nitrogen Fixation Symbictic Project (NIFTAL).* (931-0613).
3/10/81; 14 pp. + app.
H. Popenoe
**Contractor:** University of Florida; Gainesville, FL
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to reduce dependence on nitrogen fertilizers in less-developed countries through use of nitrogen fixation by tropical legumes. *Abstract:* Some 1,493 rhizobium isolates from 83 legume-innoculation trials have been collected for testing under various conditions. A system for processing data has not yet been developed. Training (including an intern and a graduate program) in rhizobium technology has been provided. Documents have been assembled for use by staff, trainees, and clients abroad, but the Biological Nitrogen Fixation Symbiotic Project's (NIFTAL's) outreach is hampered by lengthy operational procedures. Recommendations for the improvement of the program are included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

### E17701-018

*Aflatoxin Reduction in Maize: External Project Review.* (931-1181).
2/1/81; 32 pp.
Urbon L. Diever
**Contractor:** Auburn University; Auburn, AL
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to control or reduce aflatoxin production in maize. *Abstract:* The University of Missouri project team has been stymied by a lack of effective methods to identify resistant maize selections experimentally. A 2-year laboratory construction prevented the researchers from determining early in the project that their inoculation techniques were ineffective. A 2-year unfunded extension of the project was recommended together with several actions to refine and modify the project techniques.

**Agency Contact:** Agency for International Development. (703) 238-9207.

### E17701-019

*Control of Vertebrate Pests: Research Review Report.* (931-0473).
12/1/79; 15 pp.
William D. Fitzwater
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to develop methods for control of vertebrate pests that destroy crops in less developed countries. *Abstract:* The evaluation covers the period from October 1, 1978, to September 30, 1979. The Denver Wildlife Research Center published over 200 technical reports as a result of this project. Many were co-authored by host country researchers. Results on the control of damage by rodents or birds are given for the Philippines, Sudan, Haiti, and Bangladesh, together with information on vertebrate pests and other agricultural problems. The report recommends that the Agency for International Development continue to assist the Denver field and laboratory research, evaluation, training, and information dissemination. Specific needs resulting from this project are identified in the toxicological, chemical, pest, and environmental analyses included in this paper.

**Agency Contact:** Agency for International Development. (703) 235-9207.

### E17701-020

*Liberia Impact Study: Agricultural Program Development.* (669-0123).
12/1/80; 11 pp. + app.
**Contractor:** COKASKO, Inc.; Monrovia, Liberia
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to upgrade the planning and management capabilities of Liberia's Ministry of Agriculture. *Abstract:* Due to unfavorable political and organizational climate in the Ministry, the project failed to have a substantial impact on the planning capability of the Ministry of Agriculture. The project design overestimated Liberian resources, thus overloading the outputs and cutting short the project's time frame. A project-planning approach rather than a sectoral-planning approach was too ineffectual to influence national planning. While 32 ministry personnel were trained, they were either underutilized or used inappropriately. The marketing component failed because personnel were incompetent. This project was deemed to have failed because of U.S. unwillingness to allow adequate time for development.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-021**

*International Meloidogyne Project: Project Review.* (931-0614).
12/12/80; 39 pp.
George W. Bird
**Contractor:** Michigan State University; East Lansing, MI
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to carry out basic research on the control of root-knot nematodes in developing countries. *Abstract:* The project, implemented by North Carolina State University, has produced excellent results. Satisfactory progress was made in identification of food crops, cultivars, and germ plasm resistant to meloidogyne, as well as in the evaluation of associated environmental factors. Progress was slower in evaluating responses to crop rotation and the implementation of plant protection schemes. The allocation of limited resources to local cooperators was productive. The use of regional coordinators, however, did not work well. The evaluation team recommended that the project be extended, and the report discusses several recommendations for the project's future.

**Agency Contact:** Agency for International Development. (703) 238-92U7.

**E17701-022**

*Development of Efficient Mineral Supplementation Regimes for Grazing Ruminants in the Tropics.* (931-0600).
6/1/79; 6 pp. + app.
Glenn Beck
**Contractor:** Kansas State University; Manhattan, KS 66506
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide mineral intakes for grazing ruminants in tropical areas of Latin America, Asia, and Africa through the development of efficient mineral supplementation regimes. *Abstract:* Through the excellent work of the University of Florida, the project has been a success. Significant research has begun in 16 countries. Mineral deficiency and toxicity surveys are underway, and mineral supplementation efficiency is being explored in many locations. Preliminary cost-benefit data indicate returns of at least double the investment by correcting mineral deficiencies. Team recommendations include a 2-year extension of the project beyond the proposed November 1980 termination date in order to develop in-country research capabilities and joint consideration by the Agency for International Development and the University of Florida of a similar and expanded program in Africa and Asia.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-023**

*Evaluation of Project 538-T-006 Caribbean Regional Integrated Agricultural Development.* (538-0007).
10/13/79; 62 pp.
Madison Broadnox
**Contractor:** Pacific Consultants; 2020 K Street NW, Washington, DC 20006
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to increase resources and services to small farmers in English-speaking Caribbean countries. *Abstract:* The project's terminal disbursement date cannot be met, nor can the project be carried out as planned. Responsibility for this must be shared by the Agency for International Development (AID) and cooperating Caribbean entities, especially the Caribbean Development Bank. AID failed to identify or resolve basic issues in the integration of the four components (agricultural production credit, inputs, marketing, and feeder roads) on whose interdependence the project design was based. Numerous problems still exist. Evaluators recommend that the termination date be extended 2 or 3 years, with negotiation of a new and more detailed schedule and implementation plan with the Caribbean Development Bank. Such a plan would stress components in the few countries where spade work already done augurs well for speedy implementation.

**Agency Contact:** Agency for International Development. (703) 238-9207.

**E17701-024**

*Evaluation Report for Subtropical Lands Development.* (511-0346-08).
2/80; 53 pp.
Michael Nelson; Ronald Curtis; Amos J. Dye; Allan Austin
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to develop subtropical lands for colonization in Southern Bolivia. *Abstract:* Six evaluation reports, written by an anthropologist, an agricultural economist, a regional specialist, an ecologist, and a management specialist, contrast the efforts of two colonies in Bolivia. One colony (San Julian) is strictly controlled and very carefully prepared. The other (Chane Pirai) is a more spontaneously generated settlement. Numerous problems, such as cost and delays in securing credit, occur in both colonies. The orientation process, the major innovation in the San Julian Colony, led to a more accelerated rate of development, but the high per-capita cost of this colony raises questions about its replicability.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-025**
*Genetic Improvement of Productivity and Nutritional Quality of Wheat.* (931-0471).
12/79; 110 pp.
Robert I. Jackson
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve the production and nutritional quality of wheat. *Abstract:* This final evaluation covers the period from July 1966 to December 1979. Analyses of 20,000 cultivars in the U.S. Department of Agriculture's world collection and in Nebraska provided the quantitative variations in the genetics of protein and lysine and the correlations among them. The major genes affecting protein and lysine were identified. Several high-yielding varieties were developed and their characteristics identified. An international wheat evaluation network involving 68 test sites in 38 countries has been established and has been effective in early identification of new stable and broadly adaptable high-yielding varieties of winter wheat.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-026**
*Grant Evaluation Report: University of Rhode Island.* (931-0113).
2/8/80; 22 pp.
Twig Johnson
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to develop an International Center for Marine Resources Development to assist less-developed countries in improving the use of their fishery resources. *Abstract:* The report evaluates the grant from its inception in 1969 to its termination in December 1979. The evaluation team concluded that the information system fully met the project design requirements, but that numerous problems would confront the system after the termination of the Agency for International Development (AID) fiscal support. Since the university will shift the focus of the International Center for Marine Resources Development away from the problems of the poor countries and toward U.S. domestic problems, the evaluation team recommended that AID consider means of continuing support.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-027**
*Terminal Evaluation of the Masai Livestock and Range Management Project.* (621-0093).
10/19/79; 92 pp. + app.
Maurice V. Sorenson
**Contractor:** Devres, Inc.; 2426 Ontario Road NW, Washington, DC 20009
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to assist the Government of Tanzania to establish integrated range and livestock management systems in the Masai district. *Abstract:* This final evaluation covers the period from 1969 to 1980 and is based on an intensive review of all project records, field trips, and numerous interviews with project personnel and beneficiaries. A precise listing of project successes and failures is not possible because many goals were only partially achieved and dependable baseline data and progress reports were not available. Additionally, the project was substantially revised in 1976 in purpose and in emphasis. Some 50 recommendations were made.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-028**
*Water Use and Management Project Evaluation Summary.* (263-0017).
11/80
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objectives of the program are to improve Egypt's institutional capacity to develop and to sustain an on-farm water management system. *Abstract:* The creation of an interdisciplinary Egyptian Water Use research team and the establishment of an agro-irrigation research methodology have been very valuable. They have fulfilled at least one of the project's two purposes. The development and demonstration of improved irrigation management techniques has been less promising but may still yield some positive results.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-029**
*Agricultural Rehabilitation Special Evaluation Report.* (263-0061).
7/21/80; 29 pp. + app.
John Fischer; Philip Davies
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-198, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to rehabilitate agricultural areas damaged in Lebanon's civil war. *Abstract:* The evaluation covers the period from September 1977 to July 1980 and is based on a review of statistics and interviews with project staff and beneficiaries. Despite the security problem, most project objectives have been achieved; income potential has been increased; 19 community committees have been formed and 10 cooperatives strengthened; the organizational structure has provided loans on a timely basis to the poorest individuals; and almost 95% of the matured loans have been repaid. Evaluators recommend that project funding and scope should be increased to meet the enormous needs which still exist.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-030**
*A Report on the Oilseed Growers Cooperative Project.*
4/17/81; 95 pp. + app.
John K. Hatch
**Contractor:** Cooperative League of the USA; 1828 L Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to integrate a major share of the production, processing, and marketing sectors of India's oilseeds and vegetable oil industry. *Abstract:* The assessment team, made up of the Agency for International Development, the Cooperative League of the USA, and the Government of India, reported a favorable and supportive opinion of the Oilseed Growers Cooperative Project. They thought it well-conceived, feasible, and urgently needed. The team was particularly impressed by the technical expertise and high motivation of the personnel of the National Dairy Development Board which was the Indian authority for the project. Some critical areas of the project are examined, and a variety of issues involving processing and marketing activities are discussed.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-031**
*Evaluation of Agricultural Extension Outreach Project.* (493-0280).
12/7/79; 53 pp. + app.
Robert A. Wesselman; Richard A. Jensen
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide village-level agricultural extension services in 33 provinces in Thailand. *Abstract:* Training programs were implemented in 25 of the 33 provinces in Thailand; recruitment and quality of extension personnel was only fair, however. Shortages of subject matter specialists and agents impeded the extension of services to farmers. Routine interaction among farmers, extension personnel, and research scientists did not occur as planned, although efforts were made in that direction. Final data concerning anticipated crop increase were not available, although spot readings showed that harvest and income in 1979 increased over 1977 and 1978. Recommendations to improve the project are included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-032**
*Evaluation of the On-Farm Water Management Research Project: Colorado State University.* (391-0413).
9/1/79; 73 pp.
James L. Walker
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve the efficiency of water use by farmers in the Indus watershed, Pakistan. *Abstract:* The evaluation covers the period from 1968 to 1979 and is based on meetings with contractor personnel and on-site visits. Evaluators found that Pakistani collaborators not only performed the research planned under the project but also identified problems and initiated problem-solving research. Many subsequently moved on to important policy-making positions with the Government of Pakistan. Over 150 technical reports and publications and a number of on-farm water management seminars were forthcoming. Several recommendations are included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-033**

*Summary of the Consultants' Report on the Second External Evaluation of the Incap/Rocap Regional Nutrition Project.* (596-0065).
11/1/79; 14 pp. + app.
Tomasuribe Mosquera; Reinaldo Grueso Ortega
**Contractor:** CONTESEN International of Colombia, Ltd.; Bogota, Colombia
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to upgrade the food and nutrition-planning capabilities of the six countries of Central America. *Abstract:* The basic program staff of the Institute of Nutrition of Central America and Panama is working well. However, the research-oriented staff is uncertain of its role. While the research being conducted is of high quality, it is not sufficiently responsive to the region's nutritional problems. Agency for International Development missions have not enthusiastically supported the Regional Nutrition project, thus limiting the project's resources. Evaluators make six recommendations for improvement, including one that the project be extended for 4 years.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-034**

*Report on the Caribbean Regional Food and Nutrition Project.* (538-0022).
11/21/80; 35 pp. + app.
Michael Gurney
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to increase the capabilities of Caribbean nations to design, implement, and evaluate food and nutrition programs. *Abstract:* The project continues to progress well; it appears that its purpose will be achieved. Significant gains have been made through the Caribbean community in adopting a regional strategy for food and nutrition projects; this will necessitate a major expansion of the role of The Carribean Food and Nutrition Institute. It is recommended that the project be extended for 1 year and that additional funds be granted to do some additional training and to put some finishing touches on the project.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-035**

*Increasing Livestock Production through Improved Nutrition Information.* (931-0050).
9/5/79; 24 pp.
J. L. Krider
**Contractor:** 1305 Rabinia Road, W. Lafayette, IN 47906
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to promote the efficient utilization of feedstuffs or feeding systems for various classes of animal species in less developed countries. *Abstract:* Excellent progress was made toward project goals. The international feed vocabulary supplied by the International Feedstuffs Institute was improved, augmented, and simplified. More than 1300 feed names with composition data were added from the Middle East and Southeast Asia, bringing the data bank total to over 13,480 entries. Feed information centers have been established in Syria, serving 21 Arab countries and in Costa Rica, serving 21 Latin American countries. Numerous dissemination avenues are listed, including meetings, training sessions, and publications. It is recommended that the project be extended for 3 - 5 years to complete work on the original objectives and to increase training opportunities.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-036**

*Review and Evaluation of Community and Family Study Center: University of Chicago.* (932-0619).
6/7/78; 31 pp.
Joseph A. Cavanaugh
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Population Planning
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to assist selected less-developed countries in evaluating family planning program effectiveness. *Abstract:* The Community and Family Study Center at the University of Chicago has met or exceeded planned targets within the period evaluated (July 1, 1976 to June 1, 1978). Evaluations of the family planning program impact were completed in Thailand, Indonesia, South Korea, and Colombia and are in progress in the Philippines and Colombia. Assistance to Thailand and Indonesia indicated organized family planning can help reduce fertility rates. A long list of achievements in various countries is discussed. Since questions remain regarding the validity of the assumptions, methodology, and data of the contractor's analysis techniques, the evaluators also recommended that future contracts be based on competitive bids to obtain alternative approaches to family planning analysis.

**E17701-036**

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-037**

*Training of Family Planning Managers.* (932-0627).
4/30/80; 29 pp. + app.
Neal J. Munch
**Contractor:** American Public Health Association; 1015 18th Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Population Planning
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to institutionalize a management training capability in family planning institutions in less-developed countries. *Abstract:* The Center for Population Activities has met its contractual obligations. It has a strong board and a dedicated staff who have developed good relationships with their counterparts and with the U.S. Agency for International Development (USAID). Its organizational experience and flexibility should not be lost to AID. Upgrading the scheduling and staffing of training programs is recommended. Several actions are suggested as a way of pursuing institutionalization more vigorously.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-038**

*Evaluation of Grant AID/PHA-G-1177 to the Community and Family Study Center of the University of Chicago for Strengthening International Population Communication and Training.*
3/16/79; 26 pp. + app.
John Korefa-Smart
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Population Planning
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to strengthen international population communication and training in less-developed countries. *Abstract:* The main weakness of the program is the lack of a system of follow-on and evaluation. To rectify this, it is recommended that the Community and Family Study Center monitor new activities for up to 4 years and gather feedback from participants who have returned home. A total of 31 recommendations is made.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-039**

*An Evaluation of Family Planning Assistance through Home Economics.* (936-3006).
6/3/80; 78 pp. + app.
Willard H. Boynton
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Population Planning
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to integrate family planning information and education in formal and nonformal home economics programs in less-developed countries. *Abstract:* The evaluation covers the period from January 1, 1978 to April 21, 1980, and is based on site visits in Jamaica, Panama, Sierra Leone, Thailand, and the Philippines and discussions with the contractor (American Home Economics Association). Each country made good progress in integrating family planning into home economics training in both formal school systems and rural outreach programs. Cooperation with international family planning agencies, U.S. Agency for International Development (USAID), and host-country missions was very good. A major problem, however, was the time-consuming procedure for approving project activities. Evaluators made several recommendations among which was that AID continue the project as a grant rather than a contract and reduce the number of reports required.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-040**

*An Evaluation of the Population Institute East-West Center, University of Hawaii.* (932-0200).
9/15/79; 67 pp.
Raymond Pogan
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Population Planning
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to establish population research, training, and graduate study to serve the Asia/-Pacific region. *Abstract:* The evaluation covers the period from June 1, 1968 to June 1, 1973. Contract objectives were achieved within the timeframe contemplated. The Population Institute, while unsystematic, did attempt to relate research to field problems. While 19 research studies were concerned with country-specific problems, only 8 were focusing on less-developed countries. Evaluators reported that the Institute staff was effective and well-trained and deserved high marks for its efficient and skillful administration. Coordination with the Agency for International Development, however, was less than satisfactory. The team recommended that procedures be established for review and evaluation of research project findings and for the population program at the University of Hawaii.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-041**

*Photovoltaic Development and Support Program: Special Evaluation Report.* (936-5710).
2/27/81; 14 pp. + app.
Jerome J. Bosken
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Energy and Selected Development Activities
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 106; 75 Stat. 424; 22 U.S.C. 2151d). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 106; 92 Stat. 947; 22 U.S.C. 2151d).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to test photovoltaic (PV) power systems for meeting energy requirements of basic rural health systems in Africa and Central America. *Abstract:* The evaluation covers the period from July 1979 to December 1980. Overall project design and usefulness are adequate, and project management (involving the Agency for International Development's Office of Energy, NASA, and Department of Energy) has been sound. The report relates program activities (e.g., catalogue of medical equipment for PV-powered rural clinics; surveying health organizations to assess adaptability to PV-power; communications and education programs, etc). The project is recommended for continuation with expansion beyond African and Latin-American countries.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-042**

*Evaluation of the Cairo University/M.I.T. Technological Planning Program.* (263-0061).
7/30/80; 46 pp.
Henry Arnold
**Contractor:** Dimpex Associates, Inc.; 60 East 42nd Street, New York, NY 10017
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Science and Technology
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** International Development Cooperation Act of 1979, as amended (P.L. 96-53, title IV, § 403; 93 Stat. 372; 22 U.S.C. 3503).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to create an institutional framework between Cairo University and the Government of Egypt in order to strengthen the Ministries' capacity to implement development projects. *Abstract:* Teams composed of personnel of Cairo University, the Massachusetts Institute of Technology (MIT), and Egyptian Government ministries have produced 13 projects, 8 of which have led to government actions or targets in the 5-year plan. A cooperative spirit has been engendered and the skills of the university and ministerial personnel have improved. A developmental research and technical planning center has been established. Separate recommendations are made for the agency, for the Government of Egypt, for Cairo University, and for MIT.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-043**

*LDC Industrial Research Institute Effectiveness.* (931-0097).
4/1/80; 96 pp.
Roger D. Moeller
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Science and Technology
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** International Development Cooperation Act of 1979, as amended (P.L. 96-53, title IV, § 403; 93 Stat. 372; 22 U.S.C. 3503).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to increase the impact of industrial research institutes on development. *Abstract:* This final evaluation covers the life of the LDC Industrial Research Institute project from 1973-1980. The Denver Research Institute established linkages with Industrial Research Institutes in Thailand, Colombia, and Pakistan. Those institutions were improved in: staff development; ability to provide assistance in coal research, mineral resources development, and food packaging; delivering technical information; and using women in technology transfer. It was generally concluded that when properly organized, equipped, and utilized, industrial research institutions can be an invaluable aid to development. Specific recommendations to improve the research grants program are provided.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-044**

*The MAB Project.* (931-1028).
7/1/80; 18 pp.
Peter Freeman
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Science and Technology
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** International Development Cooperation Act of 1979, as amended (P.L. 96-53, title IV, § 403; 93 Stat. 372; 22 U.S.C. 3503).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to upgrade the capability of the Agency for International Development's regional bureaus and missions in the area of environmental activity. *Abstract:* Phase one environmental profiles were completed for 22 countries, with 7 more profiles underway. A technical review of the process was performed, and several high-level conferences were held on tropical deforestation, sea turtle conservation, environmental management and economic growth, natural resource policies, and inventory of resources. It is recommended that the project be extended to March 1982 so that planned activities can be carried out for the Man and the Biosphere (MAB) project.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-045**

*Evaluation of the Middle Management Education Program Pilot Activity: Final Report.* (263-0042).
8/80; 32 pp. + app.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program

**E17701-045**

**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to educate key middle management business personnel in Egypt. *Abstract:* Egyptian counterpart institutions did not participate in the start of the project because terms of cooperation among Southern Illinois University (SIU), the contractor, and key institutions in Egypt were not clearly defined. The contract was changed and the program was carried out through academic training on the SIU campus and through internships in American businesses. In-country training never materialized. Numerous recommendations for improvement of the project are included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-046**
*General Participant Training.* (276-0004).
2/80; 16 pp.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 105; 92 Stat. 947; 22 U.S.C. 2151c).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide specialized training in the United States for Syrian technicians and government officials. *Abstract:* Of 270 questionnaires sent to Syrian participants who had returned from training programs in the United States only 145 responses were received (46.3%); this evaluation is based on an analysis of those responses. Of those responding, 70% reported their training in the United States had been "well-arranged"; another 45.5% said they used the training occasionally. Problems with English language had been a major obstacle. In addition, availability of housing and transportation and receipt of stipends had been a problem for some.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-047**
*School Construction I Project Evaluation Summary.* (278-0190).
2/80
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 105; 92 Stat. 947; 22 U.S.C. 2151c).

**U.S. International Development Cooperation Agency: Agency for International Development**

**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to construct, equip, and staff 18 schools in 11 cities in Jordan. *Abstract:* Though behind schedule, the project is a success. As of September 1980, 17 of the 18 schools planned had been completed. The final school should be completed by December 1980. The project is bringing about more effective and economic education conditions in the schools constructed and is achieving its goal of contributing directly to the provision of adequate school buildings.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-048**
*The African Manpower Development Project: An Evaluation by the Overseas Liaison Committee, the American Council on Education.* (698-0384).
8/1/80; 194 pp.
**Contractor:** Overseas Liaison Committee, American Council on Education; 11 Dupont Circle NW, Washington, DC 20036
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 105; 92 Stat. 947; 22 U.S.C. 2151c).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide participant training to meet the critical needs for technical and managerial manpower in Africa. *Abstract:* This evaluation, focusing on Sub-Saharan Africa, covers the period from July 1976 to July 1980 and is based on visits to four African countries, examination of projects, and a review of the project paper. Because of the high cost of U.S. training as opposed to training in Africa, the evaluators recommended that there be more training in Africa. In addition, it was suggested that the Agency for International Development (AID) should gather and disseminate information on available sources of training, develop working relations with African organizations for placing trainees, and continue to restrict training to development-related fields. A 50-item bibliography is included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-049**
*First Evaluation of Technical Assistance Fund.* (538-0016).
1/1/81; 41 pp. + app.
**Contractor:** Touche Ross and Company; P. O. Box 12, First Canadian Place, 100 King Street West, Toronto, Ontario, MSX 1B
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961 as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 105; 92 Stat. 947; 22 U.S.C. 2151c).
**Availability:** Agency

**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve the Caribbean Development Bank's ability to provide technical assistance to member nations. *Abstract:* The Technical Assistance Fund of the bank, established to provide advisory and managerial services in development, project preparation, and implementation, has had a slow start. The highly centralized procedural and administrative system for approving funds was a primary cause of the delay. Another cause was the lack of effort to market the resources available. However, 70% of the approved funds had been allocated to the poorer nations and assistance has been provided in agriculture, industry, infrastructure, finance, transportation, and communications. Numerous recommendations for improvement are included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-050**

*Economic Commission for Africa: Evaluation and Needs Assessment of 1976-1979 Grants Agreements.* (698-0340).
7/1/80; 66 pp. + app.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22044
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 105; 92 Stat. 947; 22 U.S.C. 2151c).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to support the efforts of the Economic Commission for Africa to promote rural development. *Abstract:* The great collaborative potential of the Economic Commission for Africa (ECA) is being underutilized because of the low level of funding and the poor design and implementation of its projects. The impact of the Agency for International Development support on ECA's programing and priorities has been minimal. A number of causes of ECA's difficulties are pinpointed. Recommendations for facilitating ECA's work are listed.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-051**

*Evaluation of the Partners of the Americas.* (598-0436).
11/1/80; 106 pp.
William P. Stedman, Jr.
**Contractor:** 6805 Persimmon Tree Road, Bethesda, MD 20034
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Education and Human Resources
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 105; 75 Stat. 424; 22 U.S.C. 2151c). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 105; 92 Stat. 947; 22 U.S.C. 2151c).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to develop partnerships between U.S. and Latin American cities or States. *Abstract:* The evaluation covers the period from January 1975 to June 1980. Citing examples from 11 representative partnerships, the evaluation examines the National Association of Partners of the Americas (NAPAs) in such areas as agriculture, rehabilitation and community education, health, sports, and journalism. The partnerships are very effective in promoting the Agency for International Development's development aims and in fostering people-to-people relationships. However, the partnerships need strengthening in terms of funding, membership, public recognition, and geographic scope.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-052**

*Evaluation of the Small Farmer Development Project: Haiti.* (521-0073).
11/23/79; 105 pp.
Gaylord Walker
**Contractor:** Mutinational Agribusiness Systems, Inc.; 1015 18th Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to improve small farmer coffee production in Haiti. *Abstract:* This report is one of five special studies done on aspects of the small farmer development project (other studies previously reported) and covers the period from 1975 to November 1979. It is based on on-site interviews with project personnel. Seven coffee centers used for demonstration, trials, and fertilizer distribution have been built, and three more are to be completed. However, the centers have not been fully utilized for a number of reasons spelled out in the report. Prior to further assistance by the Agency for International Development, the evaluators recommend examining whether increasing coffee production is the best way to help Haiti economically and whether Haitian small farmers will respond to further U.S. assistance.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-053**

*Stimulating the Growth of Small Scale Industry: Final Report.* (931-0990).
1/31/79; 79 pp.
Nelson C. Wall
**Contractor:** Georgia Institute of Technology
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).

**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to develop indigenous university-based extension services to serve small industries in less-developed countries. *Abstract:* The final report covers the life of the project from January 1974 to January 1979. The project was carried out with five different universities in Korea, the Philippines, Brazil, Ghana, and Nigeria. Four of these efforts remain active today; the Nigerian program was dropped in 1978. A Project Evaluation Seminar dated June 9, 1980, by F. T. Maido and Russell Scarato specifically examined programs in Korea and the Philippines. The evaluation team thought the project achieved temporary success in focusing the counterpart universities on employment generation and small industry development. The Georgia Institute of Technology contractor staff learned about alternative approaches to institutional assistance but did not document this experience adequately.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-054**
*DS/RAD Management Review of the Alternative Rural Development Strategies Cooperative Agreement with Michigan State University (PES).* (931-1190).
1/5/81; 9 pp. + app.
Joseph Beausoleil
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to enhance the ability of the Agency for International Development missions and institutions in less-developed countries to develop and implement rural development programs. *Abstract:* Evaluators conclude that the project is achieving its purpose, especially through providing consultant services and diffusing knowledge on alternative rural development strategies. The project should be extended for 30 months, and analytic work should continue on the cost effectiveness of alternative data collection methods. Several issues and recommendations are discussed.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-055**
*Evaluation of USAID/Tunisia's Siliana Rural Development Project, and the Save the Children Foundation Project.* (664-0307).
1/80; 45 pp. + app.
Roger Popper; Tom McKee
**Contractor:** Practical Concepts, Inc.; 1730 Rhode Island Avenue NW, Washington, DC 20036
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to study and test features of Siliana's production-related social and institutional environment. *Abstract:* Self-help strategy has generally been accepted with 17 subprojects involving 600 active participants and community contributions totaling 30% of direct subproject costs. Save the Children Foundation has developed strong working relations with local institutions; to date, however, only one partially successful subproject has been completed. Two weaknesses in project strategy are outlined, and recommendations are made to correct them. Over 60% of the budget has been spent on road construction and on potable water, and under 1% on data collection and analysis. Further investment in range management subprojects is not recommended. A number of technical problems related to wells, to road building, and to health services are discussed.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-056**
*Hacho and the Community Council Movement: Special Evaluation Report.* (521-0061).
1/1/80; 80 pp.
Jacqueline Nowak Smucker; Glenn R. Smucker
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide humanitarian and service projects to the people of Northwest Haiti. *Abstract:* HACHO (the Harmonisation de L'Action des Communantes. Haitiennes Organisees) is evaluated from its inception in 1966 to September 30, 1979. Evaluators focused on HACHO's relationships with community development oroganizations in programs such as medicine, nutrition, water, and crafts. Residents favored local control and decentralization as opposed to HACHO's emphasis on larger councils, committees, and regional organizations. Evidence suggests that local officials found it easier to seek fiscal support for civic improvements through HACHO and the Councils HACHO established than through the national government.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-057**
*Assist Small African Enterprises and Entrepreneurs.* (625-0717).
1/8/79; 249 pp.
C. L. Terrel
**Contractor:** International Development Consultants; 1629 K Street NW, Washington DC
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.

**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to promote private enterprise in the Entente countries of Togo, Benin, Upper Volta, Ivory Coast, and Niger. *Abstract:* The evaluation covers the period from 1968 to 1978 of the project which was under the aegis of the Council of the Entente States. The program has developed hundreds of successful private entrepreneurs of all ages and sexes and has thus attained its objective. A comprehensive list of recommendations is offered. Continuation of the program in the Entente States, together with a proposal for replication elsewhere, is strongly recommended.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-058**
*Project Luwu Evaluation Study.* (497-0244).
2/1/80; 106 pp.
Robert Manly; Steven Coehrane
**Contractor:** Checchi and Co.; 1730 Rhode Island Avenue NW, Washington, DC 20036
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to implement a multisectoral development program in the Luwu area of Indonesia. *Abstract:* The evaluation covers the period from January 1975 to February 1980. Because of problems in project design and contracting, the project will extend to 6 years rather than 4. Project outputs progressed well; however, the road improvement component and the Farmer Cooperative Centers have suffered from underplanning and underbudgeting. Additionally, some management difficulties were created for the Government, although an effective system for coordination among several government ministries has evolved. A series or recommendations for project management in the future is included.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-059**
*Mid-Term Evaluation of Regional Rural Development Training (PAID) Project 6980405 and Grant Agreement AID AFR-G-1422 to the Pan African Institute for Development.* (698-0405).
4/80; 42 pp. + app.
Arthur Boehive
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to increase the availability of African personnel trained in rural development. *Abstract:* The levels and quality of personnel in the Pan African Institute for Development (PAID) are satisfactory and the Institute's financial situation appears sound. Support from African governments and external sources is increasing. Former trainees have done well in their careers; some occupy senior positions in national and international organizations such as the Africa Development Bank. PAID's record in assisting development agencies is impressive. The report outlines 33 recommendations. The Agency for International Development should continue this grant as planned and should consider some form of assistance after 1982. A 30-item bibliography is attached.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-060**
*Final Report: African Women in Development.* (698-0388).
4/1/80; 27 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to integrate women into the economies of developing African countries. *Abstract:* The evaluation covers the period from June 1976 to September 1980. The project consists of seven subprojects (Tivaonane–698-038-801, Gara Cloth Industry–698-038-802, Ghana Day Care–698-038-803, Kassack Nord–698-038-804, Silkworm and Vegetal Taunin Study–698-038-805, Casamance Vegetable Growers–698-038-807, and Income Producing Feasibility Study–698-038-808). The subprojects are inherently replicable; however, the fact that most objectives were not stated quantifiably and baseline data were not furnished makes performance difficult to measure. The findings of the few feasibility studies that were conducted were either not used or were rendered irrelevant by the lapse of time between their completion and the project starting date. Most of the findings pointed to a low priority for projects focusing on women in development. Suggestions are made regarding factors which could make them more successful.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-061**
*African Women in Development: Gara Cloth Industry Evaluation Report.* (698-0388-02).
4/1/80; 20 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition

**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to develop the Gara Cloth Cooperative for Women in Sierra Leone. *Abstract:* Although quality marketable items are being produced, the system for ordering and distributing raw materials to cooperative members is disorganized and cash payment for women producing finished goods is slow. Confidence has been lost in the Gara Cloth Cooperative and numerous problems exist, not all of which had been solved by the time of this evaluation. The evaluation team recommended a redesign of the project to incorporate some 12 specific recommendations to resolve a number of the problems.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-082**
*African Women in Development: Tivaoune Evaluation Report.* (698-0388-01).
4/1/80; 13 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide women in 12 villages in Senegal with work alternatives of a socioeconomic nature. *Abstract:* Few planned objectives have been achieved. Both men and women have made substantial contributions to the project. As a result of the women having assisted in the project design and activities, their leadership and organizational skills have improved markedly. Women did not, however, demonstrate an understanding of financial management. Recommendations of the evaluators include: training for the women in recordkeeping and in debt amortization and depreciation; assessment of markets for project goods; assistance in sheep raising and tree cultivation and in preparation of waivers for purchase of less-costly medicines.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-083**
*African Women in Development: Income-Producing Feasibility Study Special Evaluation Report.* (698-0388-08).
4/1/80; 7 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to study the feasibility of training Sahelian women for nonformal education in Upper Volta. *Abstract:* This feasibility study was submitted 1 1/2 years late due to budgetary constraints in the Sahel project concerning the Voltaic Scientific Research Center and to the necessity to travel great distances over poor roads. The study provides a comprehensive overview of Sahelian women's socioeconomic roles in different ethnic groups. Results of a questionnaire administered to village populations and an extensive bibliography are included. Various project activities for women are recommended, including agricultural training programs and health and nutrition education programs.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-084**
*African Women in Development: Casamance Vegetable Growers Evaluation Report.* (698-0388-07).
4/1/80; 13 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 /-Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to assist women's vegetable cooperatives in 13 villages in the Casamance region of Senegal to increase their commerical vegetable production. *Abstract:* Vegetable gardens were reported planted by women in 7 of the 13 targeted villages, but only 2 of the 4 villages visited had producing gardens. Women reported that wrong planting time caused crop loss, income loss, and loss in the cooperative's membership. The 25 installed wells operate but often run dry. Only 2 of 26 pumps are working since spare parts are difficult to obtain. Project vehicles are broken, there is a shortage of maintenance personnel, and all but two donkeys have died from disease. The list of failures goes on. The report states that, in general, women did not evidence a desire for this project.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-085**
*African Women in Development: Silkworm and Vegetal Tannin Study Evaluation Report.* (698-0388-05).
4/1/80; 13 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.

**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to study the feasibility of women in Upper Volta producing for marketing silkworms from mulberry trees and vegetal tannin from acacia trees. *Abstract:* The silkworm production pre-feasibility study provides background on silkworm and mulberry tree cultivation and concludes that silkworm production is viable in Upper Volta. The vegetal tannin production pre-feasibility study concludes that although vegetal tannin production is uneconomical due to insurmountable competition on the world market, it could be profitable if a global reforestation scheme were undertaken. The evaluators state that the study's suggestions should be disregarded until information concerning the relevance for women and the research methodology used is obtained and the Government of Upper Volta is consulted.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-066**
*African Women in Development: Ghana Day Care Evaluation Report.* (698-0388-03).
4/1/80; 18 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide day care services which include health, nutrition, and family planning components to women at three sites in Ghana. *Abstract:* Most planned outputs have been achieved. A total of 159 children are being served by 2 centers against a target of 150-200. The village communities have widely supported the centers. Six women attendants were trained in nutrition, child care, and hygiene, but turnover is high and replacements have not had training. Current problems can be resolved by implementation of the recommendations when and if the project is extended and improved.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-067**
*African Women in Development: Kassack Nord Evaluation Report.* (698-0388-04).
4/1/80; 14 pp.
**Contractor:** Jeffalyn Johnson and Associates; 5203 Leesburg Pike, Falls Church, VA 22041
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to establish a pre-cooperative structure providing women in Senegal's Kassack Nord with a variety of profitable socioeconomic activities. *Abstract:* The project is not progressing well. Project implementation was delayed 15 months by bureaucratic and budgetary difficulties. The planned Association of Rural Interest is not operational, although several seminars on its organization have been held. Funding for inputs was inadequate in relation to targeted outputs. Very few perceptible outputs have been achieved. Numerous recommendations are listed for improving the project's design.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-068**
*Impact Study of Upper Lofa County Rural Development.* (699-0142).
5/1/80; 22 pp. + app.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to implement an integrated rural development program in upper Lofa County, Liberia. *Abstract:* Project activities have generally been successful and the project has had a positive impact on rural development in the area. The project's most successful element has been the rapid adoption of swamp rice production. With the introduction of better seeds and cultivation methods, production is now at 258% of target, and nonproject farmers clamor for inclusion. The project's social impact has been positive because of farmer training by extension agents and the success of the town cooperatives, which now number 200.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-069**
*Midterm Evaluation of Rural Development and Fertility.* (301.32 N463).
9/18/79; 9 pp. + app.
Gayl D. Ness
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to assist mission personnel assess the impact of rural development projects on fertility in less-developed countries. *Abstract:* This special evaluation covers the period from the project's inception in 1977 to October 1979 and is based on staff interviews and document review. Seven state-of-the-art papers were written about the links between fertility and rural development projects. Several attempts were made to produce useful manuals, but these met with mixed success. Eight recommendations are listed for improving the project's design and for more efficient management.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-070**
*Basic Village Services Special Evaluation Report.* (263-0103).
3/81; 111 pp.
George Gardner
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to promote rural development through the provision of basic village infrastructure. *Abstract:* This project has funded between 500 and 600 activities in three governorates in Egypt (primarily potable water and feeder roads). Project progress has varied from one place to another. Completion of project activities has depended, to a large extent, on the degree of decentralization in project design and implementation. In one governorate, where local participation has been highest, nearly twice as many activities have been completed as in the other two governorates at approximately half the cost.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-071**
*Jordan Valley Farmers Association Project Evaluation Summary.* (278-0186).
12/80; 24 pp.
Richard Jones
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 95-424, title I, § 103; 75 Stat. 424; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to establish a farmers' association capable of providing technical assistance and giving the farmer a voice in agriculture policy decisions. *Abstract:* Despite the steady improvement and progress made under this project, some of the target objectives have not been fulfilled as quickly as planned. The evaluators point to some of the causes of the delay, two of which were the lack of incentives on the part of the farmers and the fact that loans have been too small to meet the farmers' needs. In spite of the slow progress, external factors are contributing to achievement of project goals through the rapid adoption of vegetable cultivation using drip irrigation, plastic mulch, tunnels, and houses.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-072**
*Interim Evaluation of Stage I of the Jordan Valley Development Plan: A Proposed Scope of Work.* (278-0181).
1/1/80; 17 pp. + app.
Jarir S. Dajani
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to increase productivity and farmers' incomes and standard of living. *Abstract:* The proposal recommends evaluation of seven projects comprising part of Stage I of the Jordan Valley Rehabilitation and Development Plan (East Ghor Main Canal; Larga Triangle Irrigation; Sprinkler Irrigation Equipment; Yarmouk Dead Sea Road; and Three Village Development projects). The last few years have seen rapid expansion of drip irrigation and the use of plastic mulch tunnels and houses; lack of water, however, has been the key constraint. New techniques can result in net returns as high as $50,000 compared to $2,500 for traditional techniques. The new schools have had measurable benefits, and the road completed returned far greater benefits than anticipated.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-073**
*Small Farmer Supervised Credit Special Evaluation Report.* (664-0302).
5/30/80; 59 pp.
A. Chebil
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to institutionalize a program of supervised production credit for small- and medium-sized farmers in Northern Tunisia. *Abstract:* The project has generally progressed well. Nearly 2,000 farmers were reached with technical services and credit during the past crop year. More fertilizer is being used; wheat, barley, and vetch production have increased; and fallow land has decreased. Numerous problems are discussed, but each has a recommendation designed to alleviate it.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-074**
*CBIRD Revisited: Special Evaluation.* (932-0064).
5/1/80; 40 pp. + app.
Myra Buvinic; George Beloz
**Contractor:** International Center for Research on Women; 1010 16th Street NW, Washington, DC 20036
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to extend Community Based Integrated Rural Development (CBIRD) programs in six developing nations. *Abstract:* The evaluation covers the period from May 1975 to December 1978 and examines in detail the impact of CBIRD programs in Honduras and Colombia. The Save the Children Foundation is commended for generating community commitment and for regularly applying concepts of "Women-in-Development" and "Appropriate Technology" in the field. Its strong self-help component in projects to build schools, clinics, roads, and other infrastructure made these the most successful programs.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-075**
*Evaluation of Rural Electrification in Indonesia: Klaten Area Study, 1980-81.* (497-0267).
4/81; 86 pp. + app.
Steven C. Tourkin
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to demonstrate that electricity can be provided to the rural areas of Indonesia at a price which the majority of the people can afford. *Abstract:* This study assesses the immediate effects of bringing electrification to rural areas of Indonesia. No baseline data were available regarding life in three villages prior to electrification; however, another village in the same area which had not been electrified was examined. The findings show some few differences between electrified and nonelectrified households, businesses, and homes with business in them some 16 months after electrification. The reasons for differences found are given in terms of income levels and prices of alternative energies such as charcoal, firewood, and kerosene.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-076**
*Caribbean Development II Project Evaluation Summary.* (538-0003).
3/18/80; 4 pp. + app.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 103; 92 Stat. 943; 22 U.S.C. 2151a).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to increase the capability of selected Caribbean Development Finance Corporations (DFCs). *Abstract:* The weakness of DFCs as loan generators and administrators is rooted in governments' perception of the role of DFCs and in the DFCs' perception of their clients. Most governments had no agricultural or industrial plans and expected the DFC to develop such plans. The ability of the DFCs to tap foreign sources of funds makes them potentially powerful forces in their respective states; governments then seek to maintain control of institutions so endowed. Control exercised without clear and precisely-defined policy facilitates the use of the DFCs for a variety of purposes. Lack of a local financial stake in the DFCs also facilitates inappropriate use of funds. Accountability to the public was not required. Policies and operational guidelines for DFCs are recommended.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-077**
*Strengthening of Health Delivery Systems in Central and West Africa: Mid Term Project Evaluation.* (698-0398).
5/1/80; 61 pp + app.
Gilford Ashitey
**Contractor:** Dimpex Associates; 60 East 42nd Street, New York, NY 10017
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Health
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to enhance the capabilities of 20 Central and West African countries to plan and manage health delivery systems. *Abstract:* This special evaluation covers the period from September 1977 through April 1980 and is based on a review of project files, interviews with project staff, and site visits by outside experts. The project consists of four sub-projects (Disease Surveillance, Research, Health Planning, and Management and Training) and is progressing satisfactorily. Major recommendations include integrating socioeconomic, demographic, and disease surveillance data to develop sound national and local health plans; increasing training center faculties to keep up with increasing enrollments; emphasizing regional measles, polio, and local yellow fever vaccination programs; and presenting research findings at annual conferences.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-078**

*Maternal and Child Health/Family Planning Project for the Republic of The Gambia and the People's Republic of Benin, West Africa.* (698-0358).

514 pp.

James A. Franks

**Contractor:** University of California at Santa Cruz; Santa Cruz, CA

**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance ProgramFunctional Development Assistance Program

**Program:** Health

**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.

**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).

**Availability:** Agency

**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to develop replicable maternal and child health centers and family planning services in The Gambia and in Benin. *Abstract:* This final report covers the period from 1971 to 1979 and states that the project was a success. Each country has a staff at implementation and service levels which is continuing project activities and planning future developments. Numerous project achievements are listed. General recommendations are included for future activities.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-079**

*Strengthening Rural Health Delivery Project Evaluation Summary.* (263-0015).

6/81; 34 pp. + app.

Eugene R. Boostrom, M.D.

**Contractor:** School of Medicine, University of Hawaii; Honolulu, HI 96816

**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program

**Program:** Health

**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.

**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).

**Availability:** Agency

**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to identify and validate, through field tests, replicable methods to reduce or eliminate constraints on delivery of health services in rural areas. *Abstract:* Project progress was noted: health and health delivery problems have been diagnosed, baseline data have been collected, and staff training supervision and management have been improved. Some significant problems were noted, and the evaluators offer a large number of recommendations to remedy those problems.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-080**

*Malaria Control Project.*

1/81; 68 pp.

G. Hashim

**Contractor:** World Health Organization

**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program

**Program:** Health

**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.

**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).

**Availability:** Agency

**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to assist the Government of Pakistan in reducing the incidence of malaria to a level where this disease is no longer a major problem. *Abstract:* The program made remarkable gains since 1976 in spite of such difficulties as increasing levels of insecticide resistance, procurement problems, and sharply increasing costs of insecticides. There was a dramatic reduction in disease incidence–from 10 million in 1974 to 12,304 in 1979. There was also a reduction in Slide Positive Rates–from 14.9% in 1973 to 9.45% in 1979. The goal of obtaining a case load of 500 cases of malaria per million population was fully achieved on a national basis during the life of the project.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-081**

*Report of a Mid-Term Evaluation of Basic Health Management Development in Nine Caribbean Countries.* (538-0019).

11/6/80; 39pp. + app.

Hans C. Blaise

**Contractor:** American Public Health Association; 1015 18th Street NW, Washington, DC 20005

**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program

**Program:** Health

**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.

**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104; 75 Stat. 424; 22 U.S.C. 2151b). International Development and Food Assistance Act of 1978 (P.L. 95-424, title I, § 104; 92 Stat. 945; 22 U.S.C. 2151b).

**Availability:** Agency

**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective of the program is to provide basic health management training and assistance to public health officials in nine Caribbean nations. *Abstract:* The project has two major elements. The first, training, includes four components: Basic Management, Team Building, Supervisory Management, and Program Design and Management. The second major element is technical assistance, which includes Health Planning, Organizational Assessment and Analysis, Model District Health Teams (MDHTs), and Health Management Information Systems (MIS). The evaluators found that, with the exception of Team Building training and MDHT technical assistance, inadequate attention was given to linkage of training to technical assistance. In Health Planning, Organizational Analysis, and MIS, the scope of work and anticipated outcomes were more ambitious than was reasonable within the stipulated timeframe. The evaluation team recommends continuation of the project with certain changes in emphasis and mode of operation. In particular, increased reliance on institutional resources in participating countries seems feasible and desirable.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-082**
*PL 480 Title II Program: Final Project Evaluation Summary.* (PES 80-2).
11/28/79; 34 pp. + app.
Priscilla Del Bosque Schouten
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103; 75 Stat. 424; 22 U.S.C. 2151a). Agricultural Trade Development and Assistance Act of 1954 (P.L. 83-480, § 2; 68 Stat. 454; 7 U.S.C. 1691 et seq.).
**Availability:** Agency
**Geographic Relevance:** International/Foreign

*Program Objectives:* The program's objective is to distribute Public Law (P.L.) 480, Title II commodities to children in Costa Rica. *Abstract:* This report evaluates operations during the last 4 years of the 25-year program; this period coincides with the beginning of the Social Development Family Assistance (DESAF) health and nutrition program of which the Title II program formed an integral part. In general, the Cooperative for American Relief Everywhere (CARE) accounted properly for the arrival, storage, and internal distribution of P.L. 480 commodities. CARE's inspection and monitoring of Title II food redistribution at the feeding center level was inadequate during the last few years. Overall program planning was not adequate and inhibited adaptation to Costa Rican needs. The 0-3 year old child was not effectively reached despite being in the highest risk category nutrionally. In spite of this, the Title II program, as part of the larger DESAF program, contributed to combating hunger and malnutrition in Costa Rica, the overall purpose/goal. The program was successful in contributing to the establishment of child feeding, expecially school feeding, as a permanent institution to be supported by indigenous resources. Recommendations were made for the remaining period of commodity distribution.

**Agency Contact:** Agency for International Development. (703) 235-9207.

**E17701-083**
*U.S. Strategy Needed for Water Supply Assistance to Developing Countries.* (ID-81-51).
8/25/81; 31 pp. + 4 app.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Science and Technology
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** International Development Cooperation Act of 1979, as amended (P.L. 96-53, title IV, § 403; 22 U.S.C. 3503).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The objective is to provide assistance to developing countries. *Abstract:* The world's water resources should be sufficient to accommodate the needs of the projected doubling and trebling of population, but a fear is that growing mismanagement and abuse is reducing the availability of usable water. Because of the magnitude of this worldwide problem and the significant resources invested in water and water-related projects, GAO reviewed the direction of U.S. assistance programs. Most of the funds provided for water resources development by aid donors are channeled into projects for community water supply, irrigation and flood control, and hydroelectric power. Some funds are provided for other water-related activities, such as watershed management and development of institutional capability. Despite the fact that much of the billions of dollars in financial support for developing countries' water projects emanates either directly or indirectly from the United States, the United States has not developed water policies and strategies and does not possess an information base which would enable the formulation of comprehensive policies and strategies. GAO also believes that maintenance problems present a substantial obstacle to the success of water supply and sanitation projects. Inadequate maintenance and the need to rehabilitate community water supply systems are major obstacles to achieving the United Nations Water Decade goal of providing clean water and adequate sanitation for all by 1990. GAO recommends that the Director, International Development Cooperation Agency, develop comprehensive policies and strategies affecting U.S. bilateral and financial support for community water supply and sanitation activities in developing countries. GAO further recommends that the Director also acquire information on irrigation and hydroelectric power activities which would enable the Agency to determine whether it should develop comprehensive policies and strategies for these major segments of water resources assistance.

**Agency Contact:** General Accounting Office (703) 235-1304.

**E17701-084**
*AID Slow in Dealing with Project Planning and Implementation Problem.* (ID-80-33).
7/15/80; 57 pp. + app. (5 pp.)
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Energy and Selected Development Activities
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 106, as amended by; P.L. 96-53; 22 U.S.C. 2151d).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* Problems in planning procurements and monitoring project implementation still exist. Despite recommendations by GAO and others, including Agency for International Development (AID) management teams, to improve project monitoring effectiveness, project milestones are still not being met effectively and identified management problems are not being attended to properly. Delays in ordering and receiving project commodities occur because AID management has not adequately planned procurements, project officers are not adequately trained in procurement and supply management matters, and AID has not issued clear instructions on project implementation. The Administrator of AID should assure that the geographic bureaus increase efforts for finding solutions to problems that continue to inhibit the process of delivering economic assistance to developing countries and assure that studies undertaken for that purpose produce usable products.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E17701-085**
*Internal Control at AID Missions.* (FGMSD-81-5).
10/10/80; 2 pp. + 2 app. (6 pp.)
**OMB Funding Code/Title:** 11-1000-0-1-151 / Operating Expenses of the International Development Cooperation Agency
**Program:** Operating Expenses
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 667; 22 U.S.C. 2427). International Development Cooperation Act of 1979 (P.L. 96-53; 22 U.S.C. 2427).

**E17701-085**

**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Survey results are presented of accounting controls over revenue and expenditure transactions at seven Agency for International Development (AID) missions in Latin America and the Caribbean. Where potential weaknesses were indicated, selected transactions were tested to determine if the weaknesses existed; no attempt was made to establish their extent or the precise corrective actions needed. The survey disclosed weaknesses in internal controls over accounts receivable, cash collections, and imprest funds. It was noted that a need exists for increased internal reviews. Since survey results were discussed with responsible accounting station officials who initiated or promised corrective action, formal recommendations were not made. However, it is suggested that the Director, AID, follow up on the adequacy of the corrections, and that he consider the deficiencies noted during any future accounting system design efforts.

**Agency Contact:** General Accounting Office (202) 634-5217.

**E17701-086**
*AID Needs Classification on Defense Base Act Insurance Requirements.* (ID-81-8).
12/30/80; 2 pp. + app. (8 pp.)
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Energy and Selected Development Activities
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 106, as amended by; P.L. 96-53; 22 U.S.C. 2151d).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* A review was undertaken of the insurance requirements of the Defense Base Act (DBA) as they relate to Agency for International Development (AID) contractors working overseas. DBA was enacted in order to extend workers' compensation protection to employees of Government contractors working at overseas defense bases. In its review, GAO found that: (1) substantial confusion and misunderstanding exist between AID and the Department of Labor concerning when DBA insurance requirements apply and when they do not; (2) the exemption of development loans from DBA requirements may have caused inequities in worker coverage overseas; and (3) to obtain the required coverage, some AID-financed contractors must pay DBA premiums which approach or exceed their salary costs. Moreover, at least $245,000 could have been saved over the last 3 years had the AID-blanket DBA contract been extended to these contractors.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E17701-087**
*United States Response to Jamaica's Economic Crisis.* (ID-80-40).
7/17/80; 51 pp. + 4 app. (12 pp.)
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Energy and Selected Development Activities
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 106, as amended by; P.L. 96-53; 22 U.S.C. 2151d).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

## U.S. International Development Cooperation Agency: Agency for International Development

*Abstract:* Assistance from the Agency for International Development (AID) to Jamaica increased sharply in 1977 with balance-of-payment support and developmental aid of nearly $30 million. This increase reflected the United States interest in the Caribbean and a concern for the economic deterioration of a neighboring nation. Nearly all of the AID projects in Jamica have problems, which include inadequate project planning, poor commodity procurement, inability of the implementing agency to manage the project, or differences between AID and the Government of Jamaica concerning project goals and interest. AID projects must operate in a climate where local commodities are often in short supply, there are not enough managers and other skilled people, basic infrastructure is deteriorating, inflation is high, and the host government's budget is strained.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E17701-088**
*U.S. Assistance to Egyptian Agriculture: Slow Progress After 5 Years.* (ID-81-19).
3/16/81; 53 pp. + 8 app. (50 pp.)
**OMB Funding Code/Title:** 11-1037-0-1-151 / Economic Support Fund
**Program:** Economic Support Fund
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 531, 532; 22 U.S.C. 2346, 2346(a)).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* Although AID has committed more than $357 million to projects aimed at increasing food and agricultural production in Egypt, only $61.8 million of these funds has been spent, and the impact of the projects on Egyptian agriculture has been negligible. Problems in project implementation which have caused slow progress include: contracting delays; insufficient Egyptian support; inadequate AID monitoring; and the lack of staff and expertise of some U.S. contractors, including universities. Even with speedy project implementation, the program's impact will be limited unless policy changes, which provide an environment of agricultural development, are undertaken and unless more attention is given to developing an extension service capable of delivering the technology now being developed.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E17701-089**
*Management Problems with AID Health Care Projects Impede Success.* (ID-81-24).
4/28/81; 26 pp. + 2 app. (9 pp.)
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Health
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 104, as amended by; P.L. 96-53; 22 U.S.C. 2151b).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* In its review, GAO found that many of the AID projects were successful in increasing access to health services, and most were successful in achieving their intermediate objectives such as training health workers, building facilities, administering immunizations, and providing initial stocks of medicine. However, problems were encountered during project implementation that involved logistic support, management oversight, and impact evaluation. These problems raise questions about the prospects of achieving the long-term health goals of the projects. Consequently, AID needs to become more involved in managing project implementation and lending more assistance to recipient countries in resolving the obstacles they frequently encounter.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E17701-090**
*Poor Planning and Management Hampers Effectiveness of AID's Program To Increase Fertilizer Use in Bangladesh.* (ID-81-26).
3/31/81; 36 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 96-53; 22 U.S.C. 2151a).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* The Agency for International Development (AID) has undertaken a project to improve the supply and distribution of fertilizer in Bangladesh. The aim of the project is to help Bangladesh meet its goal of achieving foodgrain self sufficiency by 1985. GAO reviewed project planning and implementation. Some progress has been made to improve fertilizer distribution and use, but the project has not achieved its goal of an annual 15% increase in fertilizer sales.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E17701-091**
*The AID Excess Property Program Should Be Simplified.* (ID-80-32).
7/31/80; 34 pp. + app. (4 pp.)
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 101, as amended by; P.L. 96-53; 22 U.S.C. 2151).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* The Agency for International Development (AID) Excess Property Program was intended to use excess property instead of new property in AID-funded projects whenever possible. However, the program is not presently directed toward that end. Congress should terminate the authority of the Administrator of AID to operate the advance acquisition segment of the excess property program. This would include abolishing its revolving fund, liquidating the program's inventory, and returning all funds to the U.S. Treasury. The Administrator of AID should continue to use excess property otherwise available to AID by developing: (1) procedures to satisfy AID-assisted programs and project needs, where practicable, through the GSA allocation system and from holding agencies; and (2) an education program to encourage mission personnel to use excess property.

**Agency Contact:** General Accounting Office (202) 275-5790.

**E17701-092**
*AID Must Consider Social Factors in Establishing Cooperatives in Developing Countries.* (ID-80-39).
7/16/80; 36 pp. + app. (6 pp.)
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program
**Program:** Agriculture, Rural Development and Nutrition
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 103, as amended by; P.L. 96-53; 22 U.S.C. 2151a).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* Cooperatives are seen as one way to improve the effectiveness of U.S. foreign assistance in developing countries by enabling the urban and rural poor to help themselves. The efforts by the Agency for International Development (AID) to foster cooperatives have not been uniformly successful. The primary reason is that AID has not adequately considered the complex political, cultural, and economic factors affecting the development of cooperatives at the basic levels. The Administrator, AID, should develop mechanisms to assure that farmers are benefiting from the assistance provided to regional and national organizations; devote more efforts to obtaining farmers' views on their problems, needs, and priorities in designing and developing cooperative systems and to promoting farmer participation in controlling cooperative activities; make sure that development funds are not dissipated because recipient countries cannot or do not provide the necessary financial, personnel, or logistic support; set realistic goals for cooperatives, particularly regarding intended beneficiaries; and improve the quality of cooperative project evaluations by focusing on actual benefits to the majority of participants.

**Agency Contact:** General Accounting Office (202) 275-5790.

## *TRADE AND DEVELOPMENT PROGRAM*

**E17703-001**
*Increased Management Action Needed To Help TDP Meet Its Objectives.* (ID-81-20).
1/6/81; 2 pp. + 3 app. (19 pp.)
**OMB Funding Code/Title:** 11-1001-0-1-151 / Trade and Development Program
**Program:** All Programs
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 661; 22 U.S.C. 2421).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* The Trade and Development Program (TDP) should: (1) develop an effective system to routinely collect, organize, and analyze data to assess TDP activity results; (2) establish, as a part of the sytem above and with the assistance of the Agency for International Development Bureau of Program Management and Services, an efficient and comprehensive filing/documentation system that meets all Federal requirements so TDP officials can better monitor program activities; (3) establish closer working relationships with other United States development and trade agencies to better promote trade and to meet the needs of the developing countries; and (4) fill attache positions as quickly as possible and institute procedures to insure that personnel selected for professional positions will have adequate backgrounds in both trade and development.

**Agency Contact:** General Accounting Office (202) 275-5790.

**See also Multi-Agency Evaluations Section:** Accession Numbers E99900-019, E99900-052.

# MERIT SYSTEMS PROTECTION BOARD

**E17800-001**
*Status Report on Performance Appraisal and Merit Pay among Mid-Level Employees.*
6/81; 27 pp.
**OMB Funding Code/Title:** 41-0100-0-1-805 / Salaries and Expenses
**Program:** Appeals
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 202(a); 92 Stat. 1125; 5 U.S.C. 1205).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* This is the first in a series of reports drawing from the results of the U.S. Merit Systems Protection Board's first survey of a random sample of mid-level Federal employees in General Schedule grades 13 to 15 throughout the Executive Branch. The purpose of the survey was to discover the collective experiences and viewpoints of mid-level Federal employees concerning the functioning of the merit system in their organizations. The survey covered a wide range of issues including employees' observations of prohibited personnel practices and the extent to which employees see merit principles being applied in such areas as employee selection and placement, organizational climate, quality of supervision, performance appraisal, and Merit Pay.

**Agency Contact:** (202) 653-6065.

**E17800-002**
*The Office of the Special Counsel Can Improve Its Management of Whistleblower Cases.* (FPCD-81-10).
12/30/80; 6 pp. + 2 app. (17 pp.)
**OMB Funding Code/Title:** 41-0101-0-1-805 / Office of Special Counsel: Salaries and Expenses
**Program:** Prohibited Practices and Whistleblowers
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 202(a); 5 U.S.C. 1206-1209).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program aims to protect Federal employee whistleblowers from reprisals. *Abstract:* A review was undertaken of the Office of the Special Counsel, within the Merit Systems Protection Board, to determine how the Office is: (1) establishing procedures to insure that allegations of wrongdoings are properly investigated in the executive branch; and (2) protecting from reprisals those employees who disclose information about agency wrongdoings. There is no system in the Office of Special Counsel to insure that cases are processed in a timely manner and delays are common in every phase of case processing. A major cause of delay is the lack of an effective case-monitoring system. The Special Counsel did not monitor either the implementation, timeliness, or effectiveness of the action taken or proposed by the agencies and there was confusion about the role and responsibility of the special counsel. Further, the Special Counsel has not insured that a whistleblower's allegation is always understood and communicated to the agency involved. The Office of the Special Counsel should: (1) control its caseload by placing a high priority on improving its case tracking monitoring system to insure timely processing of whistleblower complaints; (2) improve communication with whistleblowers to assure that their allegations are clearly understood and that they are kept informed as to the progress of their cases; (3) follow up on agency reports responding to whistleblower allegations and actively encourage complainants' evaluations and comments on these reports; and (4) place greater emphasis on encouraging Federal employees to disclose wrongful activities by more clearly informing agencies and employees of its role in receiving whistleblower complaints.

**Agency Contact:** General Accounting Office (202) 275-4058.

**E17800-003**
*First Look at Senior Executive Service Performance Awards/MSPB.* (FPCD-80-87).
9/19/80; 2 pp.
**OMB Funding Code/Title:** 41-0100-0-1-805 / Salaries and Expenses
**Program:** Appeals
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 202(a); 5 U.S.C. 1201-1205).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Senior Executive Service, established by the Civil Service Reform Act of 1978, went into effect in July 1979 and with it a system of performance awards (bonuses and ranks) to encourage excellence in performance among career appointees. *Abstract:* GAO reviewed the Senior Executive Service bonus payments at the Merit Systems Protection Board (MSPB). GAO concluded that the performance awards were within the requirements of the Civil Service Reform Act, as well as the Office of Personnel Management guidance. However, it was found that MSPB experienced some procedural difficulties in administering the awards. GAO noted that performance objectives for the MSPB executives were not formulated until November and December 1979 even though the the appraisal period for which bonuses were awarded was from March 1979 to March 1980. Thus, performance objectives were written nearly three-fourths of the way through the performance period. The Performance Review Board's action to review performance objectives at the beginning of the appraisal period will overcome the start-up difficulty.

**Agency Contact:** General Accounting Office (202) 275-5730.

**E17800-004**
*Federal Employees Excluded from Certain Provisions of Civil Service Reform Act of 1978.* (FPCD-81-28).
4/7/81; 4 pp.
**OMB Funding Code/Title:** 41-0100-0-1-805 / Salaries and Expenses
**Program:** Appeals
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 202(a); 5 U.S.C. 1201-1205).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program aims to protect employees from prohibited personnel practices. *Abstract:* The Civil Service Reform Act protects most Government employees from specified prohibited personnel practices such as discrimination, political coercion, and reprisals; however, this protection does not apply to employees in Government corporations. According to the Merit Systems Protection Board's Office of the Special Counsel, there have been many complaints of personnel abuse within Government corporations. A review was performed to determine the justification for excluding all Government corporations from the provisions of the Act. According to the Office of the Special Counsel, it is not clear whether all corporations are excluded from the provisions of the Act. GAO contacted 13 Government corporations which have employees in competitive service positions and are required to follow other civil service laws and regulations but are excluded from the protections afforded by the Act. Eight of the corporations stated that they assumed that the provisions applied to them. All but one of the corporations believed that their employees should be entitled to the protections that other Federal employees have. GAO believes that there is no justification for excluding certain Government corporations from the prohibited personnel practices provisions. Congress should amend the Civil Service Reform Act to extend coverage to those corporations with employees in covered positions.

**Agency Contact:** General Accounting Office (202) 275-4058.

**See also Multi-Agency Evaluations Section: Accession Numbers** E99900-014, E99900-052.

## NAVAJO AND HOPI INDIAN RELOCATION COMMISSION

**E18700-001**

*Review of the Navajo and Hopi Indian Relocation Commission's Program.*
7/2/81; 10 pp.
**OMB Funding Code/Title:** 48-1100-0-1-806 / Salaries and Expenses
**Program:** Relocation Payments (Housing)
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Select Committee on Indian Affairs. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Navajo-Hopi Land Settlement Act of 1974 (P.L. 93-531, § 15; 88 Stat. 1719; 25 U.S.C. 640d-14).
**Availability:** GAO
**Geographic Relevance:** Navajo Reservation

*Abstract:* The evaluation assesses the reasonableness of the Navajo and Hopi Indian Commission's relocation program's costs, including the specific areas of: (1) replacement home benefit costs, (2) off-reservation relocations, (3) temporarily-away benefits, and (4) appraisal and property acquisition. The Commission regularly compensates relocation households at the maximum benefit amounts authorized by law. The replacement home benefit has been adjusted on five separate occasions. Commission records show that 71% of reservation homesite relocations were moved off-reservation, thereby increasing total program costs. About 75% of benefit recipients were located off-reservation or temporarily-away, increasing estimated program costs from about $80 million to about $200 million.

**Agency Contact:** General Accounting Office (202) 426-1780.

## ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

**E20300-001**

*Congress Should Clarify the Speedy Trial Act To Resolve Differing Interpretations.* (GGD-81-1).
11/18/80; 21 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 10-0927-0-1-752 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 902; 28 U.S.C. 332, 601-606); 2 D.C.C. 2226(b), 2227. Speedy Trial Act of 1974 (P.L. 93-619, title II, § 204; 88 Stat. 2089; 28 U.S.C. 604).
**Availability:** GAO
**Geographic Relevance:** National; State; Congressional District

*Program Objectives:* The intent of the Speedy Trial Act of 1974 is to speed the prosecution of accused persons in order to isolate those found guilty and to prevent additional crimes by setting uniform time limits within which U.S. district courts process criminal cases. *Abstract:* GAO found that compliance with the Speedy Trial Act's requirements has increased steadily over the past 4 years. However, because the executive and judicial branches interpret some provisions of the act differently, future criminal cases might be inappropriately dismissed. Congress should amend the Speedy Trial Act to clarify: (1) how and under what circumstances pre-indictment dismissals followed by an indictment affect the Interval I time limit; (2) the starting date for Interval II; (3) the 30-day minimum period before trial; and (4) whether dismissal waivers in advance of expiration of the time limits are allowable and, if not, their effect on other provisions.

**Agency Contact:** General Accounting Office (202) 724-7421.

**E20300-002**

*Better Management Needed in Automating the Federal Judiciary.* (GGD-81-19).
4/2/81; 41 pp.
**OMB Funding Code/Title:** 10-0927-0-1-752 / Salaries and Expenses; 10-0928-0-1-752 / Salaries and Expenses / Salaries and Expenses.
**Program:** General Administration
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 902; 28 U.S.C. 332, 601-606); 2 D.C.C. 2226(b), 2227. Act of December 20, 1967 (P.L. 90-219, title I, § 101; 81 Stat. 666; 28 U.S.C. 625(a), 626, 627(a), 628).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Through Fiscal Year 1981, the Federal Judicial Center will spend about $24 million to develop new computer-based systems, evaluate and acquire ready-made systems, and operate such systems in support of the U.S. Courts. These systems will not reach their full potential until systems development and implementation problems and management planning, coordination, and control problems are resolved. The Center has not always fully identified and analyzed users' needs, alternatives, benefits, and costs before undertaking software development work. Conversion to automated systems has not been as smooth as it should have been. Systems have been tested and operated in parallel at great length, but progress toward moving systems out of the developmental stage and into full operation remains negligible. Because little coordination has occurred, neither the Center nor the Administrative Office is prepared for the transfer of operational and maintenance responsibilities for Courtran systems.

**Agency Contact:** General Accounting Office (202) 634-5213.

**E20300-003**

*Federal Jury Management.* (GGD-81-42).
3/4/81; 2 pp. + app. (9 pp.)
**OMB Funding Code/Title:** 10-0925-0-1-752 / Fees of Jurors and Commissioners
**Program:** All Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agen-

cies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 902; 28 U.S.C. 332, 604; 28 U.S.C. 1363(a)(b), 1871).
**Availability:** GAO
**Geographic Relevance:** National; State; Congressional District

*Abstract:* The importance of optimizing juror utilization is evidenced by the considerable amount of funds that is expended for unused jurors. GAO has previously reported that district court juror-utilization practices could be improved. A study was performed to assess the progress made in improving juror-usage efficiency. There has not been much improvement in juror utilization over the past 5 years. GAO believes that this lack of improvement is a result of: (1) many district courts not using efficient utilization practices; (2) judicial councils not assuming an active role over the district jury use practices; and (3) the judiciary not having adequate information on jury practices so as to assist the judicial councils and courts in identifying specific areas where cost savings could be achieved. The judicial councils should insure that district courts are using their jurors in the most efficient manner through such means as the pooling of jurors and the selection of more juries for use in separate trials before the same judge.

**Agency Contact:** General Accounting Office (202) 724-7421.

## JUDICIAL CONFERENCE OF THE UNITED STATES

**E20301-001**
*Better Management Can Ease Federal Civil Case Backlog.* (GGD-81-2).
2/24/81; 37 pp. + 10 app. (22 pp.)
**OMB Funding Code/Title:** 10-0927-0-1-752 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 902; 28 U.S.C. 332, 601-606); 2 D.C.C. 2226(b), 2227.
**Availability:** GAO
**Geographic Relevance:** National; State; Congressional District

*Abstract:* Actions necessary to deal with the civil case backlog in Federal district courts were discussed in this GAO evaluation. Processing a large volume of cases required the development and enforcement of a case-management system, the use of magistrates and clerks' offices, and an adeqate number of judges. GAO found that the degree to which the courts experienced a backlog problem correlated with the extent to which these key requirements were satisfied. Improved court administration would minimize this problem. It was found that courts were not taking full advantage of magistrates or personnel from the clerks' offices to assist in processing civil cases. Courts and judges that used the clerks' offices for administering case-management and docket-control systems had fewer backlog cases. The Judicial Conference of the United States should: (1) develop a proposed amendment to the Federal Rules of Civil Procedure to include maximum time limits for the various steps in the civil process and require each court to establish timeframes within these limits; and (2) encourage the district courts to better utilize their clerks' offices in the administration of the courts.

**Agency Contact:** General Accounting Office (202) 724-7421.

**E20301-002**
*More Guidance and Supervision Needed over Federal Grand Jury Proceedings.* (GGD-81-18).
10/16/80; 49 pp. + 5 app. (19 pp.)
**OMB Funding Code/Title:** 10-0927-0-1-752 / Salaries and Expenses
**Program:** General Administration
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 25, 1948 (P.L. 80-772; 62 Stat. 902; 28 U.S.C. 332, 601-606; 28 U.S.C. 1863). Jencks Act (P.L. 85-269; 71 Stat. 595; 18 U.S.C. 3500).
**Availability:** GAO
**Geographic Relevance:** National; State; Congressional District

*Abstract:* GAO reviewed the procedural and secrecy rules related to grand jury matters and the supervision of grand jury proceedings to determine how well the criminal justice system was accomplishing the purposes of grand jury secrecy and to identify areas needing improvement. By improving the security of grand jury proceedings, the effectiveness of one of the Government's more important tools to combat organized crime, drug trafficking, and white-collar crime will be improved. The Judicial Conference of the United States should give District courts more definitive guidance and direction on what specific information and documents must be kept secret and on procedures for secrecy protection. The Attorney General should improve the security practices of U.S. attorneys, organized crime strike forces, U.S. marshals, and court reporter personnel by developing and issuing interim security guidelines to be used until the Federal judiciary establishes security requirements. Grand jurors should be routinely screened for possible conflicts of interest with cases to be presented to the grand jury.

**Agency Contact:** General Accounting Office (202) 724-7421.

## CONGRESS

**E30000-001**
*The Financial Disclosure Process of the Legislative Branch Can Be Improved.* (FPCD-81-20).
3/4/81; 48 pp. + 5 app. (97 pp.)
**OMB Funding Code/Title:** 00-0128-0-1-801 / Inquiries and Investigations; 00-0416-0-1-801 / Committee Employees
**Program:** All Programs
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Standards of Official Conduct; *Senate* Committee on the Judiciary; *Senate* Committee on Rules and Administration. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Ethics in Government Act of 1978 (P.L. 95-521, title I, § 101; 92 Stat. 1824; 2 U.S.C. 701-709).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to make public financial disclosure of members of Congress and other high-level Federal officials. *Abstract:* In accordance with the Ethics in Government Act of 1978, GAO reviewed the House and Senate financial disclosure activities for the 1979 and 1980 calendar year filing requirements. The Chairmen of the House and Senate Ethics Committees should: develop criteria to assist Members in designating principal assistants subject to potential conflicts of interest, periodically evaluate legislative branch agencies' identification of filers, inform the House and Senate support organizations of the information needed to monitor filing compliance, regularly monitor all nonfilers, develop detailed guidelines to assist committee staff when reviewing reports, require all candidates to promptly file disclosure reports, follow up to insure that individuals requested to amend their reports comply develop procedures and requirements for approval of a proposed trust, and establish procedures for monitoring and enforcing the qualified blind trust requirements. The Chairman of the Senate Committee should: monitor the appointment of new employees required to file, notify Senators who must designate a principal assistant when they do not have an employee equivalent to a GS-16 or above, and assume the enforcement initiative by referring to the Attorney General those who have failed to file disclosure reports. The Chairman of the House Committee should: establish a system that will monitor requests for and receipts of amended reports, establish time frames for when an amended report should be filed, and refer nonfilers to the House Members for possible referral to the Attorney General. Congress should institute the requirement for random audits of financial disclosure reports.

**Agency Contact:** General Accounting Office (202) 275-4122.

## GENERAL ACCOUNTING OFFICE

**E30400-001**
*Productivity Sharing Programs: Can They Contribute to Productivity Improvement?* (AFMD-81-22).
3/3/81; 33 pp.
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency; GPO
**Geographic Relevance:** National

*Abstract:* The objectives of the study were to determine: (1) how productivity sharing programs operate and what benefits result from them; and(2) whether long term increases in productivity can be realized through productivity sharing. GAO studied productivity sharing programs as part of a broader review of the Council on Wage and Price Stability. The performance of the productivity sharing programs studied suggests that they offer a viable method of enhancing productivity if properly implemented and used.

**Agency Contact:** (202) 275-1584.

**E30400-002**
*U.S. Nuclear Non-Proliferation Policy: Impact on Exports and Nuclear Industry Could Not Be Determined.* (ID-80-42).
9/23/80; 42 pp. + 5 app. (36 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Military Construction Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). Nuclear Non-Proliferation Act of 1978 (P.L. 95-242, § 2; 92 Stat. 120; 22 U.S.C. 3201).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Nuclear Non-Proliferation Act of 1978 aims to reduce the risks associated with the further spread or proliferation of nuclear weapons capabilities and to enhance the ability of the United States to be a reliable supplier of nuclear exports for peaceful purposes. *Abstract:* There is little evidence that the Nuclear Non-Proliferation Act actually caused lost export sales. However, nuclear industry officials and foreign customers have complained about the Act's export restrictions and the resulting export license delays. In addition, U.S. non-proliferation policies, preceding the Act, played a part in the failure of U.S. companies to win reactor orders in Brazil and Iran during 1975-1977. During that period, U.S. nonproliferation policies were evolving and included certain provisions, such as restrictions on enrichment technology exports and control over reprocessing of U.S.-origin fuel, that became law in the Act. GAO could not determine the impact of the Nuclear Non-Proliferation Act on the competitiveness of U.S. nuclear exports. However, other factors could affect U.S. nuclear exports.

**Agency Contact:** (202) 275-3107.

**E30400-003**
*Policies of U.S. Citizens Studying Medicine Abroad Need Review and Reappraisal.* (HRD-81-32).
11/21/80; 69 pp. + 26 app. (134 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO believes that more appropriate mechanisms are needed to ensure that all students who attend foreign medical schools demonstrate that their medical knowledge and skills are comparable to their U.S.-trained counterparts before they are allowed to enter the mainstream of American medicine. The foreign medical schools which GAO visited did not offer a medical education comparable to that available in the United States because of deficiencies in admission requirements, facilities and equipment, faculty, curriculum, and clinical training. A serious shortage was the lack of adequate clinical training facilities. Congress should direct the Secretary of Health and Human Services (HHS) to work with State licensing authorities and representatives of the medical profession to develop and implement appropriate mechanisms that would ensure that all students who attend foreign medical schools demonstrate that their medical knowledge and skills are comparable to those of the U.S.-trained counterparts before they are allowed to enter the U.S. health care delivery system for either graduate medical education or medical practice. GAO also made recommendations to the Secretaries of HHS and Education.

**Agency Contact:** (FTS) 987-3142.

**E30400-004**
*Federal Assistance System Should Be Changed To Permit Greater Involvement by State Legislatures.* (GGD-81-3).
12/15/81; 63 pp. + 7 app. (25 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National; State; City; County; Congressional District

*Abstract:* State legislative involvement in the Federal grant process is discouraged by the restrictive nature of the system itself, and by specific provisions in Federal grant programs which assign legislative responsibilities to the State executive branch. The absence of State legislative involvement adversely affects Federal interests since neutrality may be impaired when explicit functions are assigned to only one branch of State government without adequate recognition of the other branch. In addition, Federal constraints on legislative responsibility work to diminish the most basic form of accountability in State government, the legislative oversight of executive actions. Prospects for full State support and implementation of grant programs also suffer when legislatures are not involved in the programs. Despite Federal discouragement, some legislatures have involved themselves in various Federal grant programs. Contrary to expectations, legislative involvement has produced generally beneficial results without causing delays or the loss of available grant funds. Congress should amend the Intergovernmental Cooperation Act of 1968 to ensure that, on a cross-cutting basis applicable to all Federal grant programs, grant provisions assigning responsibilities to State executive officials are not construed as limiting or negating the powers of State legislatures under State law to appropriate Federal funds, to designate State agencies, and to review State plans and grant applications. The Director of the Office of Management and Budget (OMB) should issue a new directive to Federal agencies reaffirming the eligibility of legislatures for Federal capacity building and information assistance. OMB should also provide greater opportunities for legislative involvement in the grant application review process established by OMB Circular A-95 and in evaluations of grant programs.

**Agency Contact:** (202) 275-6169.

**E30400-005**

*Problems in Developing and Implementing a Total Compensation Plan for Federal Employees.* (FPCD-81-12).
12/5/80; 44 pp. + 6 app. (28 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations. *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). H. Rept. 4477; S. Rept. 1340.
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective is to base Federal compensation on comparable non-Federal pay and benefits. *Abstract:* GAO reviewed the Administration's proposed total compensation comparability plan for civilian employees in the Federal Government. Some benefits received by many private sector employees were not included in the formal benefit models of the Office of Personnel Management (OPM). The failure to consider these benefits in determining total compensation comparability could result in an understatement of the value of private sector compensation. GAO also found that many benefits are complex and difficult to measure. The Congressional Budget Office estimates that Federal fringe benefits may range anywhere from the equivalent of 2.8% of pay behind private sector programs to 7.4% of pay ahead of the private sector, depending on what benefits are included and how they are measured. OPM has many decisions to make in implementing its pension model. On a few of these decisions, GAO favors choices other than the ones made by OPM in its full-scale test. Inequities will result unless differences in benefits between white- and blue-collar workers are recognized. GAO found that the benefits differ on a locality basis. Surveys in five localities showed that benefits varied by almost 10 percentage points of pay. A plan being considered by OPM would utilize locality pay and national benefits to adjust compensation in a specific locality. This could create serious inequities.

**Agency Contact:** (202) 275-5743.

**E30400-006**

*Streamlining the Federal Structure: Potential Opportunities, Barriers, and Actions That Can Be Taken.* (FPCD-80-4).
8/5/80; 25 pp. + app.
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Objectives are effective and efficient organization of Federal agencies. *Abstract:* At a time when the Federal Government is looking for ways to cut Federal spending and achieve a balanced budget, every reasonable cost-cutting opportunity must be explored. GAO sees the Federal Government's "field structure" as a prime area for exploring ways of cutting costs and raising Government productivity. Agencies can reduce unnecessary and duplicative overhead and support costs by: (1) consolidating field offices; (2) collocating offices; (3) establishing common administrative support service arrangements for field activities; and (4) eliminating unnecessary management levels. However, employee resistance, management resistance, and external opposition can present very real barriers to effective streamlining and reflect valid concerns which need to be faced aggressively, openly, and objectively. The lack of government-owned space can also a sizeable constraint where large amounts of space would be needed. To fully identify and take advantage of streamlining opportunities will require a committed and coordinated effort on the part of the executive branch and Congress. If successful, it could reduce Government costs and improve Federal work force productivity and delivery of services to the public.

**Agency Contact:** (202) 275-4001.

**E30400-007**

*How To Make Special Emphasis Programs an Effective Part of Agencies' EEO Activities.* (FPCD-80-55).
8/27/80; 22 pp. + 3 app. (4 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). Equal Employment Opportunity Act of 1972 (P.L. 92-261; 86 Stat. 103; 42 U.S.C. 2000e). Civil Service Reform Act of 1978 (P.L. 95-454, title II, § 201(a); 92 Stat. 1119; 5 U.S.C. 1101 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Special emphasis programs were established in Federal agencies because women and minorities perceived that their needs were not being adequately considered or met in existing Equal Employment Opportunity (EEO) programs. There are five Government-wide programs: the Federal Women's Program, the Hispanic Employment Program, the Selective Placement Program for the Handicapped, the Minority Outreach and Upward Mobility Program, and the Veterans Employment Program. Other special emphasis programs have been established within individual agencies. *Abstract:* Special emphasis programs are loosely operated and do not set out specific goals, resource requirements, timetables, program costs, and activities. There is no accountability for resources invested compared to achievements obtained. Top management's participation in and commitment to special emphasis programs vary greatly. Definition of the expected role of coordinators is not clear. There is confusion over the coordinator roles and program goals, and evaluations of special emphasis programs are seldom made. Consequently, some coordinators are inactive, there is no feedback on problems, and progress toward achieving program goals is not reported. The Director, Office of Personnel Management, should: review the range of roles and activities that special emphasis program coordinators are now performing; determine the appropriate role and activities; publish Government-wide guidelines on their roles and activities which can apply to all special emphasis program coordinators; provide additional technical assistance and quidance to agencies in setting up special emphasis programs; publish and disseminate model agency program plans and activities; and establish and publish criteria in the Federal Personnel Manual for appointing and selecting coordinators. The Director should also prepare criteria to help agencies establish a management system applicable to all special emphasis programs. Once agencies have established management systems for special emphasis programs, the Office of Personnel Management should include in its annual report to the Congress the cost of operating these programs and their accomplishments.

**Agency Contact:** (202) 275-4065.

### E30400-008

*Supervisor to Nonsupervisor Ratios in the Federal Government and the Private Sector.* (FPCD-80-65).
9/30/80; 6 pp. + 2 app. (7 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* In response to a request to compare supervisor to nonsupervisor ratios between the the Federal Government and private industry, GAO obtained available statistical data from the Office of Personnel Management and the Bureau of Labor Statistics. The usefulness of aggregate data such as supervisor to nonsupervisor ratios is very limited. GAO had strong reservations about the data collected and the comparability of functions between the Federal Government and the private sector. There are many legitimate factors which determine what an appropriate level of supervision should be for an organization or function. Comparing aggregate ratios such as supervisor to nonsupervisor ratios serves only to identify what needs to be looked at in more detail. More effective workforce planning should be aggressively pursued to more accurately determine the proper size, composition, and appropriate placement of the workforce. The disincentives to effective planning must be removed. The imposition of personnel ceilings has been one of the principal disincentives. Such use tends to severely limit the managers' flexibility to use the most cost-effective mix of people to accomplish the work needed. It also encourages managers to use consultants to do work that should be done in house, and to obtain higher-graded professionals to do work that could be done by lower-graded personnel. In five agencies, the Office of Management and Budget has tested the substitution of work-year controls for yearend personnel ceilings. Beginning in 1982, the entire executive branch will be shifted to a system of work-year controls.

**Agency Contact:** (202) 275-5245.

### E30400-009

*Agencies Should Disclose Consultant's Roles in Preparing Congressionally Mandated Reports.* (FPCD-80-76).
8/19/80; 11 pp.
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Appropriate use of consultants by the Federal Government was studied. In a GAO study of seven agencies, outside consulting services were used to meet over 40% of the agencies' congressionally mandated reporting requirements. The use of consultants in preparing congressionally mandated reports is justified in instances calling for unique skills or expertise required on a temporary basis. However, the Environmental Protection Agency (EPA) and the Department of Housing and Urban Development (HUD) repeatedly use consultants in responding to recurring requirements, which seems improper. Action is needed to assure that EPA and HUD officials adhere to the Office of Management and Budget (OMB) definition of consulting services and be completely disclosed in reports mandated by the Congress because these reports have the potential to influence the congressional oversight process and future direction of Government programs. The Administrator of EPA and the Secretary of HUD should develop in-house capabilities, when economically feasible, to respond to long-term recurring congressional reporting requirements; and disseminate information to program and procurement officials emphasizing the basic policy and definition of consulting services in OMB Circular A-120 and the importance of complying with its provisions. The Director of OMB should revise Circular A-120 to require Federal agencies to fully disclose consulting services used in preparing congressionally mandated reports, briefly describing tasks performed and assessing their significance in completing the final product.

**Agency Contact:** (202) 275-5599.

### E30400-010

*Follow-Up Review of Federal Overtime Practices.* (FPCD-80-88).
9/19/80; 4 pp.
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). Accounting and Auditing Act of 1950 (P.L. 81-784; 64 Stat. 834; 32 U.S.C. 65 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* GAO made a followup review of Federal agency and Office of Management and Budget (OMB) actions to detect and prevent overtime abuses. Federal managers are now placing more emphasis on preventing overtime abuses and focusing more attention on the need for adequate controls in authorizing, approving, and monitoring overtime use. Inspector General offices and fraud hotlines were established which serve as instruments for detecting overtime fraud. GAO approval of an agency's accounting system is one of the best indicators that a system has been designed to minimize the opportunity for fraud and abuse. OMB issued a memorandum instructing the agency heads to: (1) analyze the use of funds for premium pay, including overtime, to be certain the use is justified; (2) be certain that all reasonable alternatives are explored before resorting to the use of overtime; (3) make sure that the agency has adequate procedures for the approval, monitoring, and auditing of overtime use to avoid abuses; (4) devise stronger controls if current systems are inadequate; and (5) test controls periodically to ensure that they are working properly. OMB has also instructed its staff to monitor the steps taken by agencies to control the use of overtime. Overtime usage has continued to increase, and a marked increase in overtime costs is expected because of hiring freezes and personnel ceilings. Management is responsible for correcting situations which consistently required overtime by maximizing effectiveness of the work flow and systematically and objectively determining workforce requirements. They must consider alternatives to overtime which are within the constraints of personnel ceilings.

**Agency Contact:** (202) 275-5730.

**E30400-011**

*Disparate Management of Small Arms by Federal Civil Agencies.* (LCD-8105).
10/24/80; 3 pp. + 8 app. (33 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* A review was made of the management of small arms (handguns, rifles, and shotguns) by civilian agencies throughout the Federal Government. GAO found that approximately 50,000 employees in more than 40 Federal civil agencies are assigned to carry small arms and ammunition. GAO reviewed how these agencies manage their small arms resources and capability and found that there was no central management guidance for civilian small arms. Also, management decisions were made independently by the agencies. Therefore, the management practices regarding small arms differ widely among agencies with similar missions. The Director of the Office of Management and Budget should establish an interagency committee composed of experts from the key affected agencies. This committee should examine the various options available to improve the management of small arms.

**Agency Contact:** (202) 275-3663.

**E30400-012**

*Transfers of Excess and Surplus Federal Personal Property: Impact of Public Law 94-519.* (LCD-80-101).
9/30/80; 90 pp. + 23 app. (99 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). Act of October 17, 1976 (P.L. 94-519; 90 Stat. 2451; 40 U.S.C. 484).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Public Law 94-519 significantly changed various Government policies and procedures on the transfer of excess and surplus Federal personal property to non-Federal organizations. GAO found that generally the objectives of the Law were being met. However, improvements are needed to ensure that the donated surplus is managed and used as required by implementing regulations. The Law's provision concerning the return of excess property located overseas may restrict the Agency for International Development's access to domestic property and property in Europe. Congress should clarify what Federal costs relating to donated property it wants recovered so that the costs will be handled consistently for Department of Defense and civil agency property. The Administrator of General Services should require General Services Administration (GSA) personnel to review without approval, those which do not appear proper. He should improve GSA procedures for allocating donable property among the States by requiring the GSA allocating regional offices to accumulate and use information on past allocation of highly desirable reportable items of property. He should take the necessary actions, including establishment of timetables and penalties, to require all States to comply with the provisions of the Law. The heads of all Federal agencies which transfer excess personal property to their grantees should review their plans policies, and procedures on such transfers and ensure that they fully comply with the applicable provisions of the law and the implementing Federal Procurement Manual Regulations.

**Agency Contact:** (202) 275-6593.

**E30400-013**

*Opportunities for Further Improvement of Government Logistics Management.* (LCD-80-78).
8/21/80; 5 pp. + app. (6 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Logistics management areas examined over the past 5 years are discussed. The areas include: (1) using less costly alternative logistics concepts; (2) making logistics support system decisions earlier; (3) ordering and stocking the proper amount and kind of material; (4) distributing material efficiently; (5) using equipment more efficiently; (6) maintaining equipment better; (7) improving logistics management information systems; (8) disposing of unneeded property; (9) improving cataloging and standardization; and (10) protecting inventories. During future hearings, the Senate Committee on Appropriations, the Senate Committee on Armed Services, the House Committee on Appropriations, and the House Committee on Armed Services should follow up on agency actions to reconsider and implement those recommendations not fully implemented. The Secretary of Defense; the Secretaries of the Air Force, Army, and Navy; the Administrator of General Services; and the Secretary of Energy should reconsider those recommendations which have not been fully implemented.

**Agency Contact:** (202) 275-3697.

**E30400-014**

*Federal Records Management: A History of Neglect.* (PLRD-81-2).
2/24/81; 35 pp. + 3 app. (3 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). Federal Records Act, as amended (P.L. 91-754; 90 Stat. 2727; 44 U.S.C. 2103). Federal Records Management Amendments of 1976 (P.L. 94-575; 44 U.S.C. 2901 et seq.; 44 U.S.C. 3301 et seq.). Paperwork Reduction Act of 1980 (P.L. 96-511; 94 Stat. 2812; 44 U.S.C. 3501 et seq.).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* Records management includes various managerial activities related to the creation, maintenance and use, and disposition of records. In 1977 the Commission on Federal Paperwork estimated the Federal Government's annual records cost at $43 billion. The Federal Records Act gives the Administrator of General Services overall records management oversight responsibility which is exercised through the National Archives and Records Service (NARS). The Act also assigns records management responsibility to the head of each Federal agency. *Abstract:* The agency with Government-wide records management responsibilities, NARS, found that many agency programs needed improvements. Weaknesses in agency programs exist years after NARS first reports them. Agencies have made many suggestions for saving money through better records management. Persistent records management shortcomings have been attributed to: poor promotion of program improvements, lack of commitment by management, emphasis on agency missions, and low priority. The ineffectiveness and poor image of NARS raise questions as to how successful its proposed program changes will be. Records management has been afforded limited resources and inadequate management attention. The Paperwork Reduction Act includes a requirement that the Office of Management and Budget (OMB) send Congress copies of its reports on agencies' information management activities and an annual report listing violations of information laws and regulations. Congress will also receive agency responses to the reports. These provisions should improve agencies' accountability to Congress and focus attention on records management problems. OMB can oversee improvements in NARS programs, direct agencies' attention to analyzing their records management systems, require and collect agency self-evaluation recommendations, and monitor agency weaknesses identified by NARS.

**Agency Contact:** (202) 275-5710.

**E30400-015**

*Should Small Purchases Be Exempt from Complying with Social and Economic Program Requirements?* (PSAD-80-77).
9/26/80; 11 pp. + app.
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Objectives were to: (1) examine the need for higher and more uniform threshold levels, (2) determine what corrective action is being taken by the Office of Federal Procurement Policy (OFPP), and (3) identify any impediments to raising program thresholds. Agency procurement officials felt that small dollar value Government contracts should be exempt from social and economic requirements, that the small purchase threshold should be selected as the minimum threshold for application of these requirements, and would favor a raise in the small purchase threshold and an escalator clause to keep the thresholds current. They would endorse any effort to make simplified small purchase procedures truly simplified. GAO agreed. The OFPP should submit legislation to Congress to establish the small purchase threshold, currently $10,000, as the minimum threshold for all, not just selected, social and economic programs applied to the procurement process to a level consistent with the inflationary trend that has occurred since it was established in 1974. An escalator clause should be included and a procedure for monitoring future legislation to assure that no conflicts exist with the small purchase threshold.

**Agency Contact:** (202) 275-3181.

**E30400-016**

*Government Agencies Need Effective Planning To Curb Unnecessary Year-End Spending.* (PSAD-80-67).
7/28/80; 64 pp.
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Among the reasons given by agencies for year-end spending surges that may adversely affect procurement effectiveness were: the lack of an effective advance procurement system; the philosophy that all available funds must be spent before the end of the fiscal year; concern that a manager's performance is evaluated partly on spending ability; and appropriation, budgeting, and program planning delays. Techniques and procurement processing shortcuts to spend excess funds at year end included: noncompetitive or sole source contract awards, contract modifications, incremental funding of existing contracts beyond current needs, and prime contract awards to the Small Business Administration long before the agency was prepared to award the subcontract to the minority firm. Waste is likely to result when the main objective is to spend all available excess funds at the end of the fiscal year. The review disclosed: (1) noncompliance with laws and regulations, including recording obligations lacking legal sufficiency; (2) obligating expired appropriations; (3) awarding of contracts by a top agency official over the objections of contracting personnel; and (4) possible procurements exceeding current bona fide needs. It was noted that the most advantageous costs or services may not result under year-end procurement surges because of premature contract award, delayed price negotiations, and inadequate work statements or specifications. Agency officials expressed concern about the adverse impact of year-end spending on the personnel and operation of the program and contracting offices.

**Agency Contact:** (202) 275-3176.

**E30400-017**

*Disappointing Progress in Improving Systems for Resolving Billions in Audit Findings.* (AFMD-81-27).
1/23/81; 30 pp. + 3 app. (16 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). OMB Circular A-73.
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Federal agencies are required to have audit resolution systems which comply with OMB Circular A-73 guidelines and GAO and House Committee recommendations. Although Government agencies spend hundreds of millions annually to audit Federal programs and operations, most of them still lack effective systems for resolving audit findings. In 1978, GAO reported $4.3 billion in unresolved findings at 34 agencies. This report shows that the problem is worsening. OMB needs to clarify its policy guidance on audit resolution and extend its oversight to make sure agencies are in compliance with its requirements. Agency management must be made accountable for taking appropriate actions to resolve audit findings.

**Agency Contact:** (312) 353-6174.

**E30400-018**

*Fraud in Government Programs: How Extensive Is It? How Can It Be Controlled? (Volume I).* (AFMD-81-57).
5/7/81; 90 pp.
**OMB Funding Code/Title:** 05-0107-0-1-802 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate*

Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The purpose of this evaluation was to determine the extent and characteristics of identified fraud found at 21 Federal agencies. Volume I of the report summarizes the results of statistical analysis of over 77,000 cases of fraud and other illegal activities reported in 21 Federal agencies during the period from October 1, 1976, through March 31, 1979. Losses due to fraud and related illegal activities are seldom recovered. Fraud erodes public confidence in the Government, undermines program effectiveness, and in some cases affects public health and safety. Four areas were especially prone to fraud: financial assistance to individuals, inventory control and property management, mail service, and personal property management. For a variety of reasons, the Justice Department declined to prosecute 61% of almost 13,000 cases referred by Federal agencies. Although Justice got a conviction or guilty plea in the majority of cases it did prosecute, the courts often suspended large portions of the sentences or granted probation. Agencies did not always take administrative action against individuals who committed fraud or took action which was ineffective. Since 1978, progress has been made in combating fraud by establishing Offices of Inspectors General and through Justice Department reorganizations. GAO recommended that Congress enact the Federal Managers' Accountability Act of 1981 to encourage agencies to establish and enforce the control systems needed to prevent fraud. GAO also recommended that the Department of Justice expedite completion of legislation it is drafting to give agencies the authority to levy civil monetary penalties and submit the legislation to Congress for its consideration.

**Agency Contact:** (202) 275-5824.

**E30400-019**
*Puerto Rico's Political Future: A Divisive Issue with Many Dimensions.* (GGD-81-48).
3/2/81; 107 pp. + 5 app. (37 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National; Commonwealth of Puerto Rico

*Abstract:* Any decision on Puerto Rico's future political status rests with the Puerto Rican people and the U.S. Government and holds significant repercussions, because the longstanding Puerto Rico-Federal Relationship has fostered a web of legal, fiscal, and human ties. Consequently, deciding what the Island's status should be, and planning for any change, will involve assessing an intricate array of concerns. Compounding ideological and political divisions, the status debate also presents numerous financial and other considerations and encompasses added dimensions such as cultural convictions and international issues. To assist evolving deliberations over alternative future statuses, this report describes Puerto Rico's development and intricate relationship with the Federal Government and explodes issues and potential impacts likely to confront Puerto Rico and Federal decisionmakers.

**Agency Contact:** (202) 275-6169.

**E30400-020**
*Using Congressional Reporting Requirements in the Budget Process.* (PAD-81-24).
12/18/80
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency

*Abstract:* Reporting requirements, as they relate to the budget process, were reviewed to determine if they are in synchronization with the budget process and whether executive agencies chronically miss statutory reporting deadlines. If either or both of these conditions are true, then Congress is being deprived of the full use of many of the reports it receives from the executive branch. In general, the review shows that: (1) report due dates were, for the most part, synchronized with the budget process; (2) a significant number of reports transmitted by the executive branch were late; and (3) no single organization systematically monitored and recorded the actual receipt dates of reports submitted to Congress by the executive branch.

**Agency Contact:** (202) 275-3157.

**E30400-021**
*Agencies Should Encourage Greater Computer Use on Federal Design Projects.* (LCD-81-7).
10/15/80; 55 pp. + 7 app. (13 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* Problems relating to computer use on procured architect-engineer services were reviewed. The use of computer-aided methods on Federal design projects is often limited or hampered by agency officials and agency procedures and practices. While significant benefits and savings are possible through computer aids, this capability is not always used. Changes in some procurement procedures should create an environment more conducive to greater, more efficient use of computer-aided methods. These changes should include: (1) educating agency personnel about the capabilities and uses of computers in design, (2) requiring that computers be used for those analyses and design functions which can be done efficiently only with computers, (3) evaluating computer expertise when selecting architects and engineers for Federal projects, (4) discussing planned computer use during negotiations, and (5) revising fee proposal formats to recognize the role of computers in design and to clearly identify the services which will be provided under the contract.

**Agency Contact:** (202) 566-1314.

**E30400-022**
*Productivity Impact of Federal Joint Federal Labor-Management Committees.* (FPCD-81-17).
1/13/81; 4 pp. + app. (4 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate*

Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to improve Federal productivity. *Abstract:* Selected Federal experiments with joint labor-management committees were reviewed to ascertain their impact on Federal work-force productivity. Available data did not show significant productivity improvements resulting from the committees' activities. Limited data were available with which to evaluate the committees' impact on productivity and it was difficult to attribute productivity change directly to committee activities. In addition, the committees tended to focus on noncontroversial issues which had little measurable effect on productivity. They were not able to sustain themselves or progress to the point where they could openly address and resolve significant productivity issues. A long-term growth period is required to develop mature labor-management committees capable of addressing significant productivity issues. These committees do represent a relatively low-cost attempt to get union and management to jointly address common concerns. Some of the changes suggested by the committees have probably had some positive effects on organizational effectiveness, even though they were not directly measurable. Further experimentation with, and evaluation of, Federal labor-management committees should be encouraged.

**Agency Contact:** (202) 275-4122.

**E30400-023**
*Better Use Can Be Made of Federal Professional Staff.* (FPCD-81-14).
12/31/80; 4 pp. + 6 app. (29 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to make the best use of Federal professional staff. *Abstract:* A survey was conducted of staffing problems which affect the use of skilled professionals in the Federal Government. About 57% of the professionals interviewed spent from 10 to 25% of their time on tasks which should be delegated. The time spent on such tasks was attributed to a nonavailability of paraprofessionals and other support staff. Responses indicated that job satisfaction was significantly lower among professionals who spent more time on work that should be delegated, were given fewer opportunities to continue their professional development, did not do the kind of work they liked to do, and had fewer opportunities to use their skills and abilities. Other adverse effects included work backlogs, lower quality work, and hindrances to agency mission accomplishment. The basic reasons for the imbalance between the number of professionals and the number of support staff employed were poor agency workforce planning and overly restrictive and arbitrary personnel constraints. Related studies confirmed that employment constraints, such as personnel ceilings, have discouraged agency managers from developing better workforce planning capability. More study must be done on workforce planning, employment constraints, and agency organization.

**Agency Contact:** (202) 275-5599.

**E30400-024**
*Proposals for Improving the Management of Federal Travel.* (FPCD-81-13).
12/24/81; 42 pp. + 4 app. (11 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to reimburse Federal employees for reasonable and necessary travel expenses while they are on official duty. *Abstract:* GAO reviewed current policies and procedures to budget, monitor, and authorize travel in the Federal Government and evaluated the equity of different military and civilian travel reimbursement practices. Travel budgets are essentially based on past levels of travel expenditures. The lack of accurate data on the cost and purposes of travel can make budgets unreliable and travel unmanageable. Loose authorization procedures and lax management attitudes have resulted in unjustified use of first-class accommodations, frequent use of personal leave in conjunction with official travel, retreats held for top managers attended largely by headquarters personnel, and questionable need for travel by secretaries. Different statutes, written by different authorities, established travel entitlements for civilian and uniformed personnel and, as a result, they receive different entitlements for similar travel. Differences also occur when Congress does not simultaneously raise the per diem ceilings for the two groups. The Director, Office of Management and Budget, should revise budget guidelines to focus more specifically on the purpose of each kind of travel and require heads of departments and agencies to revise their reporting and budgeting systems accordingly. The Director should also bring to the attention of top agency officials the lack of compliance by agency managers with Federal travel policies and direct the top officials to make sure managers follow these policies. The Secretary of Defense should propose a legislative package to make military travel entitlements similar to those for civilian employees.

**Agency Contact:** (202) 275-5730.

**E30400-025**
*Federal Work Force Planning: Time for Renewed Emphasis.* (FPCD-81-4).
12/30/80; 45 pp. + 4 app. (8 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Abstract:* The objective of the evaluation was to determine appropriate staffing needs in Federal agencies. One of the strongest and most consistent reasons agencies do not use workforce planning procedures is that the budget development and review process does not give appropriate consideration to the nature and extent of justification used in the personnel portions of agency budgets. Additionally, the absence of comprehensive policy, regulations, and standards governing or guiding agencies on workforce planning contributes to management's limited commitment. Other factors inhibiting the development and use of comprehensive workforce planning include: (1) the apparent confusion regarding the definition, scope, and components of workforce planning and the sequence and cycle of planning tasks; (2) personnel constraints, such as personnel ceilings, average grade controls, and hiring and promotion freezes; (3) the slow progress in developing work and productivity measurement systems; (4) the unclear cost-benefit relationship with the development and use of a total workforce planning capability; and (5) the limited extent to which most agencies have developed integrated management information systems and close operating relationships between principal management groups.

**Agency Contact:** (202) 275-5907.

**E30400-026**

*Use of Quality Control Circles in the Federal Government.* (FPCD-81-31).
1/7/81; 4 pp. + app.
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to improve Federal sector productivity. *Abstract:* Quality Control (QC) circles are small groups of employees, led by their first-level supervisor, who meet on a volunteer basis to identify, analyze, and resolve job-related problems. A survey was performed on the use of QC circles in the Federal Government. The use QC circles is growing rapidly throughout the Federal sector. However, participating agencies are not routinely establishing systematic methods to evaluate their programs. QC program coordinators have only a limited knowledge of other Federal QC circle programs and cannot benefit from lessons learned elsewhere. In addition, existing training materials on QC circles are structured to private enterprise and are not well suited to the aspects of Federal agency activities. GAO believes that the implementation and expansion of any major productivity initiative should be part of a Government-wide strategy to guide its development. Therefore, there is a need for greater involvement by the Office of Personnel Management (OPM) in assuring that there is a guiding strategy behind this program expansion. OPM should consider speeding the completion of an existing research contract on Federal QC circles. It should also consider developing training materials that will fit Government operations and improving the dissemination of the lessons learned in the private and Federal sectors to potential QC circles.

**Agency Contact:** (202) 275-4058.

**E30400-027**

*Personnel Conversions during Presidential Transition: Improved Monitoring Needed.* (FPCD-81-51).
5/27/81; 8 pp.
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to adhere to merit principles in Federal employment. *Abstract:* Conversion refers to the process in which an employee is converted from a position in the excepted service to a position in the competitive service. Excepted employees may be removed at the discretion of the Administration because they are not covered by the regulations governing the competitive service. Employees in the competitive service are protected by laws and regulations which prohibit any personnel action based on factors other than job performance. The Office of Personnel Management (OPM) investigated 43 personnel conversions processed during the recently completed Presidential transition period. OPM reviewed conversions at three agencies, and GAO reviewed conversions at four other agencies. OPM did not know the total number of conversions from excepted to competitive positions during the transition period, because many personnel actions were approved at the agency level without OPM review. The OPM and GAO investigations indicated that the transition period triggered a number of attempts to improperly convert excepted service employees. The OPM, finding that 30% of the 43 conversion cases it reviewed were improper, suggested that during transition other agencies may be improperly converting employees. The Director of OPM should: (1) require agencies to report to OPM the total number of conversions from excepted to competitive positions made during the 1980 transition period; (2) review these conversions, as appropriate, to insure that the actions were proper; and (3) provide, during future transition periods, more comprehensive monitoring of the conversions of excepted employees to competitive positions.

**Agency Contact:** (202) 275-5245.

**E30400-028**

*Increasing Use of Data Telecommunications Calls for Stronger Protection and Improved Economics.* (LCD-81-1).
11/12/80; 45 pp. + 11 app. (24 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41). Omnibus Crime Control and Safe Streets Act of 1968 (P.L. 90-351, title III, § 802; 82 Stat. 112; 18 U.S.C. 2510). Privacy Act of 1974 (88 Stat. 1897; 5 U.S.C. 552a). Executive Order 10246; OMB Circular A-71; OMB Circular 108.
**Availability:** Agency
**Geographic Relevance:** International/Foreign; National; State; City; County

*Program Objectives:* The objectives of the program are to reduce the proliferation of dedicated and single-purpose data telecommunications networks in the Federal Government and to establish a common-user telecommunications network with proper controls to serve multiple agencies. *Abstract:* Protection of data telecommunication against unauthorized wiretapping and improved privacy of personal records can be strengthened by amending telecommunications laws, improving executive level guidance, and establishing telecommunications protection standards. The Congress should revise the Communications Act of 1934, or the 1968 Crime Control Act, to provide protective provisions against unauthorized interceptions of all forms of telecommunications. The Director of the Office of Management and Budget should direct the development of clear telecommunications policy guidelines and standards for Government data transmission protection.

**Agency Contact:** (202) 275-6531.

**E30400-029**

*Long-Term Economic Planning Needed in Oil- and Gas-Producing States.* (PAD-81-09).
12/10/80; 139 pp. + 8 app. (65 pp.)
**OMB Funding Code/Title:** 05-0107-0-1-801 / Salaries and Expenses.
**Congressional Relevance:** *House* Committee on Government Operations; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: Legislative Branch Subcommittee.

**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 77-13, title III, § 31; 31 U.S.C. 41).
**Availability:** Agency
**Geographic Relevance:** Southwestern States (Texas, Oklahoma, Louisiana)

*Abstract:* To assure that the Southwest's oil and gas issue is addressed, Congress should consider the following oversight options: (1) through the annual authorizations and appropriations processes, Congress can monitor the Federal agencies' progress in meeting the recommendations concerning the regional strategies and/or planning assistance programs of the Economic Development Administration, the Department of Housing and Urban Development, and the Ozarks Regional Commission; and (2) to facilitate oversight, as well as to promote greater efficiency and effectiveness of planning and development efforts, Congress could require the applicable Federal agencies to follow a common regional strategy or action plan.

**Agency Contact:** (202) 275-3171.

## LEGAL SERVICES CORPORATION

### E85900-001

*Review of Legal Services Corporation's Activities concerning Program Evaluation and Expansion.* (HRD-80-103).
8/28/80; 2 pp. + app. (17 pp.)
**OMB Funding Code/Title:** 20-0501-0-1-752 / Payment to the Legal Services Corporation
**Program:** Treasury Payment to the Legal Services Corporation
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Legal Services Corporation Act (P.L. 88-452, title X, § 1001, as amended by; P.L. 93-355; 42 U.S.C. 2996).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide financial support for legal assistance in noncriminal proceedings to persons financially unabl to afford legal services. *Abstract:* The Legal Services Corporation's evaluations of grantees' activities could be improved if such evaluations were made on a regular basis, were prepared in a more timely manner, and included more extensive contacts with the community serviced. The Corporation could better assure the best use of grantee resources if grantees established and implemented priorities and verified client eligibility. The Corporation should closely monitor grantees' use of funds and require that its recently established policy, which provides for limiting funds initially released to new grantees and to grantees who are expanding services until they can show a need for the total amount of the grant, be followed unless there is a demonstrated need for not so doing. The Legal Services Corporation should implement procedures to gain greater assurance that legislative representation activities are in compliance with the letter and spirit of congressionally-imposed restrictions. The Legal Services Corporation should also revise its regulations to more specifically define the legislative restrictions on grantees' lobbying activities and the types of lobbying activities that are not permissible.

**Agency Contact:** General Accounting Office (202) 254-5520.

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# MULTI-AGENCY EVALUATIONS

**E99900-001**
*New Mortgages for Financing Homes Need Uniform and Comprehensive Consumer Safeguard.* (CED-81-53).
7/2/81; 109 pp.
**OMB Funding Code/Title:** 86-4070-0-3-371 / Federal Housing Administration Fund; 20-8413-0-8-376 / Assessment Funds; 82-4035-0-3-371 / Federal Home Loan Bank Board Revolving Fund
**Program:** All Programs; Supervision of National Banks
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** National Housing Act, as amended (P.L. 73-479; 48 Stat. 1246; 12 U.S.C. 1701 et seq.). Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481); Revised Statute 5240. Federal Home Loan Bank Act of 1932, as amended (P.L. 72-304, § 1; 47 Stat. 725; 12 U.S.C. 1421 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives of the programs are to develop new types of mortgage instruments that will provide persons a more viable means of purchasing a home despite the increasing costs of homes and the restricted availability of mortgage credit, and to provide lenders a balance between their assets and liabilities in view of the volatile movement in interest rates. *Abstract:* New mortgage instruments being authorized have inconsistent consumer safeguards. Consumers are not assured of receiving adequate information for making decisions in selecting the mortgage which best meets their needs. Also, mortgage lenders are deprived of funds since they are unable to sell such mortgages to investors. A need exists for closer cooperation among the regulators to develop and administer uniform safeguards for the various alternative mortgages. Specifically, regulators should offer the choice of a standard mortgage, provide adequate disclosure information to the homebuyer as to monthly payments and estimated total mortgage costs, study interest rate adjustment provisions, and determine the feasibility of allowing buyers more options in selecting the best mortgage maturity date terms for their needs.
**Agencies Evaluated:** Department of Housing and Urban Development; Department of the Treasury; Federal Home Loan Bank Board

**Agency Contact:** General Accounting Office (202) 426-1780.

**E99900-002**
*Protection and Prompt Disposal Can Prevent Destruction of Excess Facilities in Alaska.* (LCD80-96).
9/12/80; 22 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army; 69-1301-0-1-402 / Operations; 14-1109-0-1-302 / Management of Lands and Resources
**Program:** General Purpose Forces; Operations: Operation of Traffic Control System; Lands and Realty Management
**Congressional Relevance:** *House* Committee on Armed Services; *House* Committee on Public Works and Transportation; *House* Committee on Interior and Insular Affairs; *Senate* Committee on Armed Services; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Defense Subcommittee; *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of August 10, 1956 (P.L. 84-1028). Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 308; 72 Stat. 750; 49 U.S.C. 1349). Alaska Native Claims Settlement Act of 1971, as amended (P.L. 92-203; 85 Stat. 688; 43 U.S.C. 1601). Federal Land Policy and Management Act of 1976 (P.L. 94-579, title III, § 302; 43 U.S.C. 1732). Federal Management Circular 73-5.
**Availability:** GAO
**Geographic Relevance:** State

*Program Objectives:* Excess Federal real property must be protected while it is awaiting transfer to another Federal agency or until it is otherwise disposed of. Prompt disposal is important because delay increases holding costs and can reduce the value of the property. *Abstract:* Department of Defense and Department of Transportation agencies in Alaska have not properly protected and maintained real property awaiting disposal. Extensive delay has occurred when real property improvements are on land that was formerly in the public domain. The Department of the Interior's Bureau of Land Management must determine if this land should be returned to the public domain or transferred to the General Services Administration (GSA) for disposal. The Secretaries of Defense and Transportation should require their agencies in Alaska to determine the condition of current and future excess properties under their jurisdiction and comply with the Federal Property Management Regulations by protecting and maintaining properties pending transfer to another agency or disposal. They should destroy properties having no commercial value and properties where the estimated cost of continuing protection and maintenance will exceed the estimated proceeds from their sale. They should not abandon the properties. The Secretaries should promptly notify the Bureau when property is going to be excess, and when they will excess the property. The Secretary of the Interior should require the Bureau of Land Management to establish and follow a specified time schedule for determining whether excess property should be returned to the public domain or transferred to GSA for disposal.
**Agencies Evaluated:** Department of Defense; Department of the Interior; Department of Transportation

**Agency Contact:** General Accounting Office (202) 566-1314.

**E99900-003**
*Stronger Controls Needed over Federal Agency Contracting for Moving and Labor Services.* (PSAD-80-76).
9/29/80; 29 pp.
**OMB Funding Code/Title:** 89-0228-0-1-806 / Departmental Administration; 68-0200-0-1-304 / Salaries and Expenses; 47-0110-0-1-801 / General Management and Administration: Salaries and Expenses; 69-0102-0-1-407 / Salaries and Expenses; 15-0129-0-1-751 / Salaries and Expenses; 16-0165-0-1-505 / Salaries and Expenses; 14-0102-0-1-306 / Departmental Management; 12-0120-0-1-352 / Departmental Administration; 49-0100-0-1-251 / Research and Related Activities

**Program:** Management and Support; Executive Direction, Staff and Administrative Support; Plans, Programs, and Financial Management; General Administration; Program Direction and Policy Coordination; Administration and Management; Policy, Budget, and Administration; Operations and Finance; Program Development and Management

**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Public Works and Transportation; *House* Committee on Government Operations; *House* Committee on the Judiciary; *House* Committee on Education and Labor; *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Environment and Public Works; *Senate* Committee on Governmental Affairs; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on the Judiciary; *Senate* Committee on Labor and Human Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.

**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. App.); Reorganization Plan 3 of 1970. Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title I, § 101, 106; 63 Stat. 379, 381; 40 U.S.C. 751, 754). Department of Transportation Act, as amended (P.L. 89-670, § 9; 80 Stat. 944; 49 U.S.C. 1657). Act of September 6, 1966. P.L. 89-554, § 4(c). 80 Stat. 611. 28 U.S.C. 501-575.

**Availability:** GAO

**Geographic Relevance:** National

*Abstract:* GAO found that agency control over contract actions under the labor-hour contracts was very weak. GAO estimated that almost $150,000 in possible discounts was lost at three agencies. GAO found that fixed-price contracts showed the greatest savings potential for specific office relocations. The manner in which agencies used moving and labor service contracts suggested the existence of improper personal service contracts. Contractors furnished laborers daily to agencies and Government personnel provided direction and supervision of the laborers. The consistent and extensive use of contract laborers by some agencies indicates that these agencies may have used the moving and labor service contracts to circumvent personnel ceilings. Improvements in control and management over labor-hour contracts are needed to assure that only needed services are procured; contract provisions are enforced; and the potential for misuse, fraud, and abuse is eliminated.

**Agencies Evaluated:** Department of Agriculture; Department of Energy; Department of Justice; Department of Labor; Department of the Interior; Department of Transportation; Environmental Protection Agency; General Services Administration; National Science Foundation

**Agency Contact:** General Accounting Office (202) 275-3176.

**E99900-004**

*Travel by Certain Noncareer Government Officials.* (FPCD-81-49). 5/27/81; 4 pp. + app. (3 pp.)

**OMB Funding Code/Title:** 12-0115-0-1-352 / Office of the Secretary; 13-0120-0-1-376 / Salaries and Expenses; 89-0228-0-1-276 / Departmental Administration; 75-0120-0-1-609 / General Departmental Management; 86-0143-0-1-376 / Salaries and Expenses; 14-0102-0-1-306 / Departmental Management; 16-0165-0-1-505 / Salaries and Expenses

**Program:** Program and Policy Direction and Coordination; Departmental Staff Services; Management and Support; Departmental Direction: Personnel Administration; Departmental Management, Legal and Audit Services; Policy, Budget, and Administration; Administration and Management

**Congressional Relevance:** *House* Committee on Agriculture; *House* Committee on Energy and Commerce; *House* Committee on Interior and Insular Affairs; *House* Committee on Education and Labor; *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Labor and Human Resources; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.

**Authority:** Act of May 15, 1862, as amended (P.L. 92-419, title VI, § 603(a); 7 U.S.C. 2201); Revised Statute 520. Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 15 U.S.C. 1501). Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). Act of April 1, 1953 (P.L. 83-13; 65 Stat. 18; 42 U.S.C. 3501); H.J. Res. 223; Reorganization Plan 1 of 1953. Housing Act of 1948, as amended. P.L. 80-901, title V, § 502. 62 Stat. 1283. 12 U.S.C. 1701c.

**Availability:** GAO

**Geographic Relevance:** National

*Abstract:* GAO reviewed the record in seven agencies for travel performed by Schedule C employees and executive level and noncareer Senior Executive Service employees during the post-election transition period. The objectives were to determine how many of the specified employees traveled during that time period, their destination, the cost of the trips, and the purpose of the trips. Three hundred thirty-three noncareer officials took 798 trips which cost about $454,000 during the transition period. About 94% were domestic trips lasting an average of 4 days and costing an average of $474. The remaining trips were to foreign countries and lasted an average of 9 days and cost an average of $2,089. About 70% of the trips began during the 5-week period immediately following the November election. GAO could not determine the purpose of 23% of the trips because the purposes were not documented. The rest of the trips were classified as representational travel and training travel. On the basis of the documents available, GAO had no reason to question the justification for these trips. GAO will review further those trips that involved the use of a foreign carrier to determine whether they violated the Fly American Act. If it finds that the use of a foreign carrier was not justified, GAO will disallow appropriated funds for the transportation and ask the agency that paid for the ticket to collect the cost from the traveler. GAO will bring to the attention of the affected departments the lack of justification for first-class accommodations and ask them to recover the additional costs as required by the Federal travel regulations. GAO has long been

concerned that agencies have not focused enough management attention on the purpose of trips.
**Agencies Evaluated:** Department of Agriculture; Department of Commerce; Department of Energy; Department of Health and Human Services; Department of Housing and Urban Development; Department of Labor; Department of the Interior

**Agency Contact:** General Accounting Office (202) 275-4062.

**E99900-005**

*Systematic Review for Declassification of National Security Information: Do Benefits Exceed Costs?* (LCD-81-3).
12/15/80; 51 pp.
**OMB Funding Code/Title:** 47-0300-0-1-804 / National Archives and Records Service, Operating Expenses; 11-2000-0-1-802 / Salaries and Expenses
**Program:** Records Declassification; Policy and Operations Coordination
**Congressional Relevance:** *House* Committee on Government Operations; *House* Committee on Armed Services; *Senate* Committee on Governmental Affairs; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of October 22, 1968 (P.L. 90-620; 44 U.S.C. 2104, 2108, 2904); Executive Order 11652; Executive Order 12065. National Security Act of 1947, as amended (P.L. 81-216, title I, § 101; 61 Stat. 497; 50 U.S.C. 402). Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. 3109).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Under Executive Order 12065, the Archives is required to review all classified records considered to be of permanent value as they become 20 years old to determine if they can be declassified. All classified records over 20 years old are to be reviewed by the Archives and Federal agencies before December 1988. *Abstract:* GAO found that: (1) the National Archives and Records Service (NARS), the Central Intelligence Agency, and the Departments of Defense, Energy, and State anticipate spending $88 million in salaries and benefits during fiscal years 1981 through 1988 to systematically review information for declassification; (2) there is little chance that all 20-year-old classified records will be reviewed by the required December 1988 date; (3) NARS inaccurately reported the results of its declassification reviews for several years; (4) a review of only those records requested by the public and those expected to be requested would improve responsiveness to public requests and would reduce costs; and (5) the General Services Administration's Inspector General has never reviewed the NARS declassification program. To ensure that the President, Congress, and the public are better informed about the results of the declassification program the Administrator of General Services should revise the form 7096 to show the number of pages reviewed, classified pages reviewed, classified pages declassified, and classified pages exempt from declassification. The Administrator should also direct the Inspector General to periodically conduct comprehensive reviews of th NARS declassification program. Further, the Chairman of the National Security Council should draft, and submit to the President for approval, a revision to Executive Order 12065 that would modify the requirement for the systematic review of information to limit the review to records requested by the public and those which the Archivist of the United States anticipates will be requested.
**Agencies Evaluated:** Executive Office of the President: National Security Council; General Services Administration

**Agency Contact:** General Accounting Office (202) 275-6531.

**E99900-006**

*Accounting Changes Needed in the Railroad Industry.* (AFMD-81-26).
2/81; 39 pp. + app. (13 pp.)
**OMB Funding Code/Title:** 30-0100-0-1-401 / Salaries and Expenses; 50-0100-0-1-376 / Salaries and Expenses
**Program:** Proceedings; Supervision and Regulation of Securities Markets
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of October 17, 1978 (P.L. 95-473; 92 Stat. 1359; 49 U.S.C. 10501-10505). Securities Exchange Act of 1934, as amended (P.L. 73-291, § 1, as amended by; P.L. 94-29; 48 Stat. 881; 15 U.S.C. 78a et seq.). Investment Advisers Act of 1940 (P.L. 76-768, title I, § 1; 15 U.S.C. 78a et seq.). Railroad Revitalization and Regulatory Reform Act of 1976 (P.L. 94-210, title I, § 101; 90 Stat. 33; 45 U.S.C. 801 et seq.).
**Availability:** GAO

*Program Objectives:* Accounting information for track structures is used by the Congress, Federal agencies, shippers, and railroads to evaluate the costs of transportation, for economic regulation, to assess the reasonableness of rates, and to determine the need for subsidies. *Abstract:* Betterment accounting is the method that railroads are required to use to account for the track structure in reports to the Interstate Commerce Commission (ICC), and is generally used in reports to the Securities and Exchange Commission (SEC) and stockholders. Under betterment accounting, the original cost of the track structure is added to the asset account and no systematic depreciation is taken. The use of a depreciation accounting system by the railroad industry would improve expense recognition and net income determinations, improve balance sheet presentations, and enhance comparability of financial information among railroads. Since the industry's net income will probably be greater if it uses depreciation accounting, concern has been expressed over the resulting increase in Federal income taxes. However, legislation has been enacted which mitigates the impact of higher taxes on railroads. ICC should: (1) complete the October 1978 Advance Notice of Proposed Rulemaking, and adopt depreciation accounting for the track structure; and (2) coordinate future changes in deferred maintenance reporting requirements with SEC to guard against conflicting requirements being placed on the railroad industry. SEC should: (1) complete the April 1977 Advance Notice of Proposed Rulemaking on railroad accounting by adopting depreciation accounting for the track structure; and (2) complete the study of deferred maintenance reporting covered by the April 1977 Advance Notice of Proposed Rulemaking, and require railroads to report deferred maintenance information which fulfills SEC needs yet does not conflict with ICC requirements.
**Agencies Evaluated:** Interstate Commerce Commission; Securities and Exchange Commission

**Agency Contact:** General Accounting Office (202) 275-6222.

**E99900-007**

*DOD Participation in the Space Transportation System: Status and Issues.* (MASAD-81-6).
2/28/81; 36 pp. + app. (10 pp.)
**OMB Funding Code/Title:** 80-0108-0-1-253 / Research and Development; 57-3600-0-1-051 / Research, Development, Test, and Evaluation, Air Force
**Program:** Space Transportation Systems; Advanced Technology Development
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Armed Services; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee

on Armed Services. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473). Department of Defense Appropriation Authorization Act of 1979 (P.L. 95-485, title II, § 201).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the Space Transportation System is to develop a partially reuseable system as a national means of transporting payloads to and from space to meet civil and defense needs. *Abstract:* The operational date of launch and landing facilities has been delayed 1.5 years. For classified missions, the Department of Defense (DOD) needs secure communication lines. Full use of the Space Shuttle's capabilities is dependent on the availability of the National Aeronautics and Space Administration's (NASA's) Tracking and Data Relay Satellite System which may not be available until April 1983. If it is not available by that date, then alternate secure command, control, and communications routes must be developed to support the first classified launch. The inertial upper stage development program has experienced difficulty achieving its required capabilities. Major factors contributing to delays and cost growths were the main contractor's underestimating the technical complexity of the program and inadequate management attention by the contractor and the Air Force. Motor development efforts are experiencing difficulties and software will not be completely checked out until early 1982. The airborne support equipment may have to be redesigned, and continued use of expendable launch vehicles and/or more orbiters may be required. The Secretary of Defense should provide Congress with information on the cost of DOD participation in the program. The Secretary of Defense and the NASA administrator should provide Congress with comprehensive information on options being considered and key assumptions, costs, and risks. The study should identify known and projected missions and advantages and disadvantages of continuing use of expendable launch vehicles and/or increasing the number of orbiters. Information should also be provided on probable effects of delaying or canceling some noncritical flights until operational experience is obtained.
**Agencies Evaluated:** Department of Defense: Air Force; National Aeronautics and Space Administration

**Agency Contact:** General Accounting Office (202) 275-3470.

**E99900-008**
*Management and Compensation of Military and Civilian Federal Work Forces: Issues for Planning.* (FPCD-81-26).
1/2/81; 45 pp. + app. (66 pp.)
**OMB Funding Code/Title:** 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies; 24-0100-0-1-805 / Salaries and Expenses
**Program:** Training, Medical and Other General Personnel Activities; Compensation; Work Force Management
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *House* Committee on Armed Services; *Senate* Committee on Governmental Affairs; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131). Civil Service Reform Act of 1978 (P.L. 95-454; 5 U.S.C. 7301).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Federal personnel costs continue to rise, and the need for more efficient and effective management of people becomes more pressing. A study was conducted to identify current and emerging issues related to managing and compensating the Federal workforce. Military personnel issues which need attention in the next few years include: (1) military manpower mobilization policies, procedures, and practices; (2) armed forces training, assignment, and utilization policies; (3) recruitment policies; (4) military compensation systems improvement; and (5) management of military support activities. Civilian areas that need attention include: (1) the effective use of workforce planning; (2) how staffing systems can be made more responsive, efficient, and cost effective; (3) how training and development programs can be improved and used more effectively; (4) whether performance appraisal systems can be used to make equitable personnel decisions; (5) what impact labor relations programs have on performance; (6) whether the Government's programs to insure ethical conduct of its employees are adequate; (7) comparison of civilian employee compensation to the private and non-Federal public sectors; (8) whether the new Federal personnel management agencies are successfully carrying out their missions; and (9) how the Government's systems for performing personnel management research can be improved.
**Agencies Evaluated:** Department of Defense; Office of Personnel Management

**Agency Contact:** General Accounting Office (202) 275-3980.

**E99900-009**
*Study of the Effects of Changes in the Contract Appeals Board System under the Contract Disputes Act of 1978.* (PSAD-80-55).
7/7/80; 11 pp.
**OMB Funding Code/Title:** 11-0201-0-1-802 / Office of Federal Procurement Policy: Salaries and Expenses; 24-0100-0-1-805 / Salaries and Expenses
**Program:** All Programs; Work Force Management
**Congressional Relevance:** *House* Committee on Government Operations; *House* Committee on Post Office and Civil Service; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Office of Federal Procurement Policy Act (P.L. 93-400, § 6, as amended by; P.L. 96-83; 88 Stat. 797; 41 U.S.C. 405). Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454; 5 U.S.C. 7301 note). Contract Disputes Act of 1978 (P.L. 95-563; 92 Stat. 2383; 41 U.S.C. 601 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Contract Disputes Act of 1978 was designed to provide a fair, balanced, and comprehensive statutory system of legal and administrative remedies to resolve government contract claims. *Abstract:* Overall, Federal policy at the date of the report was still being developed, and relatively few contract claims cases had been processed under the then newly adopted procedures. Thus, a full assessment of the effect of the Contract Disputes Act on the appeals board system was not possible. However, GAO found that the Office of Federal Procurement Policy and the Office of Personnel Management have acted slowly in implementing the requirements of the Act due to uncertainty and controversy over the Act's provisions and the intent of the Congress.
**Agencies Evaluated:** Executive Office of the President: Office of Management and Budget; Office of Personnel Management

**Agency Contact:** General Accounting Office (202) 275-3176.

**E99900-010**
*A Look at NASA's Aircraft Energy Efficiency Program.* (PSAD-80-50).
7/28/80; 29 pp. + app. (54 pp.)

**OMB Funding Code/Title:** 80-0108-0-1-402 / Research and Development; 11-2600-0-1-802 / Salaries and Expenses; 97-0400-0-1-051 / Research, Development, Test, and Evaluation, Defense Agencies
**Program:** Aeronautical Research and Technology; Science and Technology Policy Analysis and Advice; Technology Base
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Armed Services; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Armed Services. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473). National Science and Technology Policy Organization and Priorities Act of 1976 (P.L. 94-282; 42 U.S.C. 6611-6618, 6631-6635). Department of Defense Appropriation Authorization Act of 1979 (P.L. 95-485, title I, § 101).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* There is a 10-year effort to accelerate the development of various aeronautical technologies which would make future transport aircraft up to 50% more fuel efficient than today's aircraft. *Abstract:* The National Aeronautics and Space Administration (NASA) and the Department of Defense (DOD) have established formal and informal means of coordinating their materials and propulsion research activities. To ensure its continuity and future benefits, program coordination should be formalized. NASA reports to congressional committees on program status are voluminous, only generally explaining the significance of program changes. A standard reporting format would provide Congress with meaningful, consistent, and concise information which would avoid misunderstandings and improve committee preparation for annual hearings. NASA has been encouraged to emphasize efforts that have nearer-term payoff and has also been encouraged to increase long-term, basic research work. Without a significant increase in resources, NASA cannot satisfy both of these demands. A need exists for the development of policy guidance and direction to maintain a balanced aeronautical research and technology program responsive to national needs. A policy statement would provide NASA management with improved guidance for more effective application of its resources and national needs. NASA should prepare semiannual project status reports for the Aircraft Energy Efficiency program and similar large future aeronautical programs showing original and current estimated costs, schedule, technical characteristics with reasons for these elements and for any variances experienced. The Director of the Office of Science and Technology Policy and the NASA Administrator should renew their effort and propose an aeronautics policy statement to the President and Congress, giving special attention to the conflicting pressures on NASA to do more basic, long-term work and more focused, near-term work at the same time. It should draw the distinction between the NASA role and industry's role in developing aeronautical technology. The NASA Administrator and the Secretary of Defense should formalize the organization and responsibilities of the two agencies.
**Agencies Evaluated:** Department of Defense; National Aeronautics and Space Administration; Executive Office of the President: Office of Science and Technology Policy

**Agency Contact:** General Accounting Office (202) 275-3470.

**E99900-011**
*Federal Agencies' Stress Management Training Programs.* (FPCD-81-32).
1/8/81; 5 pp.
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses; 12-0120-0-1-352 / Departmental Administration; 69-1301-0-1-402 / Operations; 75-0846-0-1-551 / Office of the Director
**Program:** Work Force Management; Personnel; Administration of Medical Programs; Direct Operations
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *House* Committee on Agriculture; *House* Committee on Public Works and Transportation; *House* Committee on Energy and Commerce; *Senate* Committee on Governmental Affairs; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, as amended by; P.L. 95-454; 5 U.S.C. 7301). Act of May 15, 1862, as amended (P.L. 92-419, title VI, § 603(a); 7 U.S.C. 2201); Revised Statute 520. Federal Aviation Act of 1958, as amended (P.L. 85-726, title III, § 305, 307, 312; 49 U.S.C. 1343, 1346, 1348, 1353). Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The programs seek to improve the job performance of Federal employees. *Abstract:* GAO reported the results of its evaluation of selected Federal agencies' stress management training programs. The report related specifically to internal training on the subject and how agencies provided training for their employees. Legislative authority, program cost, course content and objectives, employee participation, and the role of the Office of Personnel Management (OPM) were discussed. Stress management training was discussed with officials of three agencies. The training programs are a small, low-cost segment of the total training provided by three of the agencies. One of the agencies interviewed did not provide any training in this area. When offered, stress management training was provided either under agency training or health services programs. The head of the agency had the necessary legislative authority to provide these services. OPM insures that the Federal Government provides an array of personnel management responsibilities. OPM supports educating employees about stress problems and a paper is being developed on stress management. OPM offers a stress management training course and is collecting information on sources of expertise on the subject. OPM states that stress management training has the potential for increasing job performance and productivity. Among the agencies, a variety of methods is used to educate their staff members on stress management. These methods include distribution of printed material, noontime lectures, training modules, and seminars to teach the indentification of positive and negative stressors and techniques for constructively revising stress management styles by minimizing the negative effects of stress. Employee participation is voluntary. Contract costs for the seminars range from $300 to $3,000. The cost for other program elements could not be estimated.
**Agencies Evaluated:** Department of Agriculture; Department of Health and Human Services: National Institutes of Health; Department of Transportation: Federal Aviation Administration; Office of Personnel Management

**Agency Contact:** General Accounting Office (202) 275-4065.

**E99900-012**
*Federal Grievance Arbitration Practices Need More Management Attention.* (FPCD-81-23).
5/5/81; 28 pp.
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses; 93-0100-0-1-505 / Salaries and Expenses

**Program:** Services, Other; Arbitration Services
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *House* Committee on Education and Labor; *Senate* Committee on Governmental Affairs; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Civil Service Reform Act of 1978 (P.L. 95-454; 5 U.S.C. 1101 et seq.). National Labor Relations Act of 1935, as amended (P.L. 74-198, title II, § 203; 61 Stat. 153; 29 U.S.C. 173).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is improvement of employer-/employee relations in the Federal sector through an effective arbitration of grievances. *Abstract:* The agencies and activities reviewed have not developed formal, systematic methods for monitoring and evaluating their grievance arbitration systems. As a result, labor-management representatives do not know the number of formal grievances that have been filed and cannot effectively determine which activities are having problems. The agencies need to account for their grievance arbitration costs to help prevent wasteful expenditures and to better manage their grievance arbitration processes. A number of grievance arbitration procedures currently used in the private sector, which can help reduce costs and timeframes, could be used more often in the Federal sector. The Director, Office of Personnel Management (OPM), should require agencies to account for the total costs associated with the grievance arbitration process and to report annually to OPM on these costs. The Director should provide guidance and technical assistance to agencies and management personnel on cost-effective grievance arbitration procedures. He should require agencies to assess their current labor relations training program, and to determine their training needs, especially in areas of cost-effective grievance arbitration practices. OPM should periodically follow up with agencies to insure compliance. Finally, the Director should emphasize to agencies the importance that they should give labor relations training under the Civil Service Reform Act of 1978; work with the Director of Federal Mediation and Conciliation Service (FMCS) to expand the FMCS roster of qualified Federal sector arbitrators; and encourage agencies to routinely request Federal sector arbitrator panels from the FMCS Federal arbitrator roster.
**Agencies Evaluated:** Federal Mediation and Conciliation Service; Office of Personnel Management

**Agency Contact:** General Accounting Office (202) 275-4122.

**E99900-013**
*Achieving Representation of Minorities and Women in the Federal Work Force.* (FPCD-81-5).
12/3/80; 36 pp. + app. (12 pp.)
**OMB Funding Code/Title:** 24-0100-0-1-805 / Salaries and Expenses; 45-0100-0-1-751 / Salaries and Expenses
**Program:** Federal Staffing Services; Policy and Executive Direction
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *House* Committee on Education and Labor; *Senate* Committee on Governmental Affairs; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Civil Service Reform Act of 1978 (P.L. 95-454; 5 U.S.C. 1101 et seq.). Civil Rights Act of 1964, as amended (P.L. 88-352, title VII, § 705, as amended by; P.L. 92-261; 78 Stat. 258; 42 U.S.C. 2000e-4).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is the proper representation of women and minorities in the Federal work force. *Abstract:* Several policy issues need to be resolved which will affect the direction of the Government's efforts to recruit, hire, and promote minorities and women in sufficient numbers to achieve a representative work force. The Office of Personnel Management (OPM) and the Equal Employment Opportunity Commission (EEOC) need to work together to successfully resolve these issues. The Director, OPM, and the Chairman, EEOC, should: (1) clarify their respective responsibilities for managing the Federal Equal Opportunity Recruitment Program; (2) clarify common evaluation responsibilities and how they will be coordinated to elimate duplication and inconsistency; (3) identify and eliminate inconsistencies between the recruitment program and the Affirmative Action Program so that the recruitment program becomes an effective element of affirmative action; (4) examine the data requirements for recruitment plans and determine what data can be used from the Office's Central Personnel Data File to minimize agencies' data burden and allow them more time to develop and implement the plans; and (5) work with Federal agencies to gather appropriate occupational data on relevant labor markets for various Federal occupations. The Chairman, EEOC, should amend affirmative action guidelines to include appropriate occupational data and timeframes as the baseline for establishing short-term and intermediate-range goals. Congress should consider the practical difficulties agencies face in trying to achieve a representative work force based on the definition of the EEOC. Congress may wish to clarify its intent on how representation should be defined and achieved.
**Agencies Evaluated:** Equal Employment Opportunity Commission; Office of Personnel Management

**Agency Contact:** General Accounting Office (202) 275-4065.

**E99900-014**
*First Look at Senior Executive Service Performance Awards.* (FPCD-80-74).
8/15/80; 11 pp. + app. (33 pp.)
**OMB Funding Code/Title:** 73-0100-0-1-376 / Salaries and Expenses; 80-0103-0-1-253 / Research and Program Management; 41-0100-0-1-805 / Salaries and Expenses; 92-2500-0-1-451 / Salaries and Expenses; 24-0100-0-1-805 / Salaries and Expenses
**Program:** Executive Direction and Field Administration; Supporting Activity; All Programs; Compensation
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *House* Committee on Small Business; *House* Committee on Science and Technology; *House* Committee on District of Columbia; *Senate* Committee on Governmental Affairs; *Senate* Committee on Small Business; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536; 72 Stat. 384; 15 U.S.C. 631 et seq.). National Aeronautics and Space Act of 1958, as amended (P.L. 85-568, title II, § 203; 72 Stat. 429; 42 U.S.C. 2473). Act of September 6, 1966 (P.L. 89-554; 5 U.S.C. 1201-1205). National Capital Planning Act of 1952, as amended (P.L. 82-592; 40 U.S.C. 71). Civil Service Reform Act of 1978. P.L. 95-454. 15 U.S.C. 1101 et seq.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Senior Executive Service (SES), established by the Civil Service Reform Act of 1978, went into effect in July 1979 and with it a system of performance awards (bonuses and ranks). *Abstract:* The GAO study found that the first three agencies that made awards conducted the processes and related awards within the parameters of the Reform Act and Office of Personnel Management (OPM) guidance in effect when the awards were made. However, there were a few initial policies and procedures in each agency that need improvement. The National Aeronautics and Space Administration performace award decisions lack the appearance of objectivity due to the composition of its Performance Review Board (PRB) and Senior Executive Committee. The Small Business Administration performance award policy is inconsistent with that of other agencies regarding its payment schedule. The Merit Systems Protection Board establishment of performance criteria is questionable because it is scheduled near the end of the performance rating period. OPM should take a strong role in monitoring agency bonus programs and review agency bonus award plans and policies prior to awards for the first few years or until such time OPM is assured that agencies are routinely following prudent procedures that are within the intent of the Reform Act. After it is assured that agencies are using prudent procedures, OPM should continue to monitor awards on a postaward basis through its data collection system and compliance visits to agencies. Congress should allow the SES bonus and rank provisions to take effect with one exception. The one exception is that, for equity purposes among agencies, Congress should change the basis for the percent limit on number of bonuses paid from percent of positions to percent of eligible career executives.
**Agencies Evaluated:** Merit Systems Protection Board; National Aeronautics and Space Administration; National Capital Planning Commission; Office of Personnel Management; Small Business Administration

**Agency Contact:** General Accounting Office (202) 275-5743.

### E99900-015

*Unfair Practices in International Aviation.* (ID-81-59).
7/23/81; 2 pp. + app.
**OMB Funding Code/Title:** 70-1226-0-1-402 / Salaries and Expenses; 69-0102-0-1-407 / Salaries and Expenses; 19-0113-0-1-153 / Salaries and Expenses
**Program:** International Negotiations, Operating Authority, and Pricing; General Administration; Executive Direction and Policy Formulation
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Foreign Affairs; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Federal Aviation Act of 1958, as amended (P.L. 85-726, title IV, § 401, 402, 406; 72 Stat. 754, 763; 49 U.S.C. 1371, 1372, 1376). Airline Deregulation Act of 1978 (P.L. 95-504; 49 U.S.C. 1323). Department of Transportation Act, as amended (P.L. 89-670, § 9; 80 Stat. 944; 49 U.S.C. 1657). Foreign Service Act of 1946, as amended (P.L. 79-724, as amended by; P.L. 96-465; 29 U.S.C. 563). International Air Transportation Competititon Act of 1979. P.L. 96-192. § 2. 94 Stat. 35. 49 U.S.C. 1301 et seq.
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The objective is to implement the International Air Transportation Competition Act of 1979 and the International Fair Competitive Practices Act of 1974 to respond to unreasonable user charges and discriminatory and unfair practices in international air transportation. *Abstract:* The Chairman, Subcommittee on Investigations and Oversight, House Committee on Public Works and Transportation are provided with: (1) GAO summaries af unresolved complaints of discriminatory and unfair practices and unreasonable user charges and the countries where these practices prevail, (2) informal complaints compiled by CAB staff and airlines, (3) U.S. carriers' views of Government's role and statutory remedies, (4) information on formal complaints by U.S. air carriers filed under statutory remedies, and (5) information on bilateral international aviation agreements.
**Agencies Evaluated:** Civil Aeronautics Board; Department of State; Department of Transportation

**Agency Contact:** General Accounting Office (202) 275-5889.

### E99900-016

*The Nuclear Non-Proliferation Act of 1978 Should Be Selectivity Modified.* (OCG-81-2).
5/21/81; 137 pp. + 10 app. (89 pp.)
**OMB Funding Code/Title:** 89-0228-0-1-153 / Departmental AdministrationInternational Affairs; 19-0113-0-1-153 / Salaries and Expenses; 94-0100-0-1-153 / Arms Control and Disarmament Activities; 31-0200-0-1-276 / Salaries and Expenses
**Program:** Executive Direction and Policy Formulation (Office of the Secretary); External Research (Nuclear Non-Proliferation); Program Direction and Administration
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). Act of August 1, 1956 (P.L. 84-885, § 1; 70 Stat. 890; 22 U.S.C. 2662). Arms Control and Disarmament Act of 1961, as amended (P.L. 87-297, title III, § 31; 75 Stat. 633; 22 U.S.C. 2571). Energy Reorganization Act of 1974, as amended (P.L. 93-438, title II, § 201; 88 Stat. 1242; 42 U.S.C. 5841). Nuclear Non-Proliferation Act of 1978. P.L. 95-242, § 2. 92 Stat. 120. 22 U.S.C. 3201.
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Nuclear Non-Proliferation Act of 1978 aims to reduce the risks associated with the further spread or proliferation of nuclear weapons capabilities and to enhance the ability of the United States to be a reliable supplier of nuclear exports for peaceful purposes. *Abstract:* The short term impact of the Nuclear Non-Proliferation Act of 1978 in establishing an effective international framework for controlling the proliferation of nuclear explosive capabilities has been limited. However, it represents a long-term agenda requiring ambitious international initiatives which often take a long time to conclude. Although GAO does not believe that major changes should be made, it believes that the Act should be selectively modified to: (1) conform with political and economic realities; (2) obtain wider international acceptance; (3) preserve the framework for curbing the inherent risks of weapons proliferation associated with peaceful nuclear cooperation; and (4) improve executive branch implementation. This report fulfills GAO's reporting mandate contained in the 1978 Act and contains 14 recommendations to the Congress and 8 to the involved Federal Agencies.
**Agencies Evaluated:** Arms Control and Disarmament Agency; Department of Energy; Department of State; Nuclear Regulatory Commission

**Agency Contact:** General Accounting Office (202) 275-3107.

### E99900-017

*Military Damage Claims in Germany: A Growing Burden.* (ID-81-4).
10/9/80; 30 pp.
**OMB Funding Code/Title:** 21-2020-0-1-051 / Operation and Maintenance, Army; 19-0113-0-1-153 / Salaries and Expenses
**Program:** Administration and Associated Activities; Executive Direction and Policy Formulation
**Congressional Relevance:** *House* Committee on Foreign Affairs; *House* Committee on Post Office and Civil Service; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Sub-

committee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Department of Defense Appropriation Act of 1979 (P.L. 95-457). Foreign Service Act of 1946, as amended (P.L. 79-724, as amended by; P.L. 96-465; 22 U.S.C. 3901 et seq.).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* Because a large number of United States military personnel are located in other countries, the conduct of military activities in these countries inevitably causes damages and injuries to foreign property and citizens. Most damage claims are paid to the Federal Republic of Germany (FRG). These reimbursements have been steadily increasing in recent years. The review focused on FRG because most of the claims resulted from damages caused by military training maneuvers there. The increasing cost of damage claims in FRG has been partly caused by factors such as larger exercises and the dollar devaluation. .Claims reimbursements to FRG in recent years have been somewhat chaotic because of the inability of USACSEUR to accurately forecast its requirements. While USACSEUR believes an indefinite appropriation would solve its funding problems, GAO is not convinced that such a funding mechanism would provide the necessary discipline and control needed. Moreover, the almost total lack of United States involvement in verifying even the very large dollar amount claims is questionable. Because claims have greatly increased in cost, it is reasonable to expect increased surveillance and monitoring of the claims payments. With the cost of damage claims rising and just two countries bearing the bulk of these costs, it may be time to consider an alternative funding method. The Secretary of Defense should strengthen the USACSEUR capability to verify high-cost damage claims in FRG. He should expedite ongoing actions to improve the data collection and analysis system for improving budgetary judgments and other overall management needs of USACSEUR. The Secretaries of State and Defense should take appropriate action to obtain FRG cooperation in jointly projecting more accurate annual funding requirements and in establishing a mutually acceptable monthly reimbursement level. Further, the Secretaries should develop a cost sharing strategy for damage claims which considers including claims in bilateral cost sharing negotiations with FRG and approaching the North Atlantic Council under the provisions of paragraph 5(f) of the NATO SOFA seeking relief from the increasing damage claims burden.
**Agencies Evaluated:** Department of Defense; Department of State

**Agency Contact:** General Accounting Office (202) 695-1713.

**E99900-018**
*Treasury Should Keep Better Track of Blocked Foreign Assets.* (ID-81-01).
11/14/80; 57 pp. + 7 app. (22 pp.)
**OMB Funding Code/Title:** 20-0171-0-1-803 / International Affairs; 19-0113-0-1-153 / Salaries and Expenses; 12-3200-0-1-352 / Salaries and Expenses
**Program:** International Programs and Operations; Executive Direction and Policy Formulation; International Development and Technical Cooperation in Food and Agriculture
**Congressional Relevance:** *House* Committee on Agriculture; *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Gold Reserve Act of 1934, as amended (P.L. 73-87, § 10; 31 U.S.C. 822a). Foreign Service Act of 1946, as amended (P.L. 79-724, as amended by; P.L. 95-465; 22 U.S.C. 3901 et seq.). National Agricultural Research, Extension and Teaching Policy Act of 1977 (P.L. 95-113, title XIV, § 1458; 91 Stat. 1015; 7 U.S.C. 3291). Agricultural Trade Development and Assistance Act of 1954 (P.L. 83-480).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* The Department of the Treasury, through the Office of Foreign Assets Control (OFAC), regulates commercial and financial transactions with countries hostile to the United States by: (1) restricting trade with such countries and their nationals, and (2) blocking their assets which are located in the United States or under U.S. jurisdiction. The restrictions seek to prevent designated hostile countries from acquiring dollar foreign exchange and to deny them the free use of their assets until political differences are resolved and American claims are satisfied. *Abstract:* GAO's major concerns in making the study were whether hostile countries were denied the use of their dollar assets and earnings to the maximum practicable extent and whether blocked assets were properly accounted for and their value preserved. Treasury administrators have not required asset-holders to systematically report the assets they block or receive custody of, nor have they regularly inventoried the assets or monitored the holders to determine how the assets are identified and kept. As a result, the administrators frequently did not know what assets were blocked, who owned them, where they were located, or what they were worth. This lack of asset knowledge and virtually complete dependence on asset-holders made the Treasury unable to fully assess the program's effectiveness, give information on the assets' worth, and provide assurances that they were properly accounted for and managed. GAO made inventoried the assets or monitored the holders to determine Treasury, State, and Agriculture to correct existing problems.
**Agencies Evaluated:** Department of Agriculture; Department of State; Department of the Treasury

**Agency Contact:** General Accounting Office (202) 695-1713.

**E99900-019**
*The Growing Role of Trade as a Development Assistance Mechanism.* (ID-81-46).
8/11/81; 92 pp.
**OMB Funding Code/Title:** 11-1021-0-1-151 / Functional Development Assistance Program; 19-0113-0-1-153 / Salaries and Expenses; 13-1250-0-1-376 / Operations and Administration; 11-0400-0-1-802 / Salaries and Expenses
**Program:** All Programs; Executive Direction and Policy Formulation; International Economic Policy: Trade Agreements and Policy Planning; Trade Policy Coordination
**Congressional Relevance:** *House* Committee on Foreign Affairs; *House* Committee on Ways and Means; *Senate* Committee on Foreign Relations; *Senate* Committee on Finance; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Foreign Operations Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 101; 75 Stat. 424; 22 U.S.C. 2151). Foreign Service Act of 1946, as amended (P.L. 79-724, as amended by; P.L. 96-465; 22 U.S.C. 3901 et seq.). Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 15 U.S.C. 1512). Trade Act of 1974 (P.L. 93-618, title I, § 141; 88 Stat. 1999-2001; 19 U.S.C. 2171).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* GAO reviewed how four developing countries use trade in their economic development and how bilateral and multilateral donors assist developing countries in the area of trade. The countries reveiwed were selected on the basis of: (1) the stake the industrialized world has in their stable economic development; (2) the impact international trade has on their economies; and (3) need for trade assistance. In reviewing how developed countries assist developing country trade efforts, the focus was on identifying United States and other Organization for Economic Cooperation and Development member-country trade assistance techniques. Developing countries

increasingly depend on expanding trade–particularly with developed countries–to assist in their economic growth. GAO found that in the four countries it reviewed–Malaysia, Thailand, Indonesia, and the Philippines–similar internal and external obstacles to increasing trade exist. Although the responsibility for trade development rests primarily with the developing countries, developed-country governments assist developing countries bilaterally and multilaterally in their efforts to increase exports. During its review, GAO noted several bilateral and multilateral mechanisms for furnishing trade assistance to developing countries. GAO's report is intended to help the U.S. development assistance community in its search for new mechanisms to furnish such assistance.
**Agencies Evaluated:** U.S. International Development Cooperation Agency: Agency for International Development; Department of Commerce; Department of State; Executive Office of the President: Office of the United States Trade Representative

**Agency Contact:** General Accounting Office (703) 235-1304.

**E99900-020**
*No Easy Choice: NATO Collaboration and the U.S. Arms Export Control.* (ID-81-18).
1/19/81; 77 pp. + 2 app. (7 pp.)
**OMB Funding Code/Title:** 19-0113-0-1-153 / Salaries and Expenses; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Executive Direction and Policy Formulation; Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Foreign Service Act of 1946, as amended (P.L. 79-724, as amended by; P.L. 96-465; 94 Stat. 2071; 22 U.S.C. 3901 et. seq.). Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* The United States has a conflict between its desire for increased North Atlantic Treaty Organization (NATO) collaboration to standardize weapons and the need to maintain control over weapons systems made from U.S. technology. The administration has been willing to compromise to some extent on third country sales to achieve cooperation. These compromises may allow foreign producers using U.S. technology to sell to countries the United States opposes for political and foreign policy reasons or may prohibit the United States from selling to its usual customers. GAO analyzed the trading patterns of the major producers and did case studies of ongoing collaborative weapons projects at both the production and development stages. GAO assessed the competitiveness of European producers who get a license to produce U.S. systems to determine if they would be willing to accept restrictive U.S. export controls. GAO also reviewed the handling of third country sales in new codevelopment programs. GAO found major differences in the customers considered acceptable by the different producers, particularly between the United States and France, which explains French reluctance to accept U.S. restrictions in collaborative projects. Because of smaller quantitative requirements and less efficient production practices, the United Kingdom, France, and the Federal Republic of Germany generally cannot compete with the United States in markets. Thus, they are reluctant to adopt U.S. systems. This limits the potential for NATO collaboration using dual production. GAO found that diminishing U.S. controls for the sake of cooperation with the largest concessions reduced U.S. control where the potential standardization benefits and European contributions are the greatest. The United States has modified U.S. sales policy for the sake of collaboration. Congressional participation is limited in these policy decisions because authorization legislation covering arms exports is not designed to deal with the new forms of collaboration. Congress may want to expand its prerogatives in establishing where the line should be drawn on making concessions.
**Agencies Evaluated:** Department of Defense; Department of State

**Agency Contact:** General Accounting Office (202) 695-1713; (202) 275-5857.

**E99900-021**
*Evaluation of U.S. Efforts To Promote Nuclear Non-Proliferation Treaty.* (ID-80-41).
7/31/80; 49 pp. + 7 app. (26 pp.)
**OMB Funding Code/Title:** 94-0100-0-1-153 / Arms Control and Disarmament Activities; 19-1126-0-1-153 / Contributions to International Organizations; 19-0113-0-1-153 / Salaries and Expenses
**Program:** External Research (Nuclear Non-Proliferation); United Nations and Affiliated Agencies: International Atomic Energy Agency; Executive Direction and Policy Formulation (Office of the Secretary)
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Arms Control and Disarmament Act of 1961, as amended (P.L. 87-297, title III, § 31; 75 Stat. 633; 22 U.S.C. 2571). International Organizations and Immunities Act, as amended (P.L. 79-291, title I, § 1; 22 U.S.C. 288). Act of August 1, 1956 (P.L. 84-885, § 1; 70 Stat. 890; 22 U.S.C. 2662). Nuclear Non-Proliferation Act of 1978 (P.L. 95-242, § 2; 92 Stat. 120; 22 U.S.C. 3201).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Nuclear Non-Proliferation Act of 1978 states that the policy of the United States is to strongly encourage nations which have not ratified the Non-Proliferation Treaty to do so at the earliest possible date. *Abstract:* The Nuclear Non-Proliferation Treaty is the world's principal political instrument for controlling the spread of nuclear weapons. However, more than 50 countries, some with nuclear programs, are not party to the Treaty. The United States is using diplomatic initiatives and incentives such as technical assistance to encourage more nations to become Treaty parties. Principal objections of key nations include claims that the Treaty discriminates against non-nuclear weapon states and could adversely affect their peaceful nuclear programs and endanger their national security and that nuclear weapons states have have not agressively pursued disarmament. This report discusses the efforts of the United States to encourage nations to become party to the Nuclear Non-Proliferation Treaty. It concludes that the overall approach followed by the administration in these efforts appears reasonable in light of inhibiting factors. The report also contains a recommendation to the Secretary of State. In August 1980, the second conference of party nations was held to review the operation of the Treaty. This report discusses some of the issues that were expected to be raised.
**Agencies Evaluated:** Arms Control and Disarmament Agency; International Atomic Energy Agency (Multilateral Organization); Department of State

**Agency Contact:** General Accounting Office (202) 275-3107.

**E99900-022**
*Changes Needed in Administering Relief to Industries Hurt by Overseas Competition.* (ID-81-42).
8/5/81
**OMB Funding Code/Title:** 11-0400-0-1-802 / Salaries and Expenses; 34-0100-0-1-153 / Salaries and Expenses
**Program:** Trade Policy Coordination; Research, Investigations, and Reports (Import Injury to Industries)
**Congressional Relevance:** *House* Committee on Ways and Means; *Senate* Committee on Finance. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.

**Authority:** Trade Act of 1974 (P.L. 93-618, title I, § 141; 88 Stat. 1999-2001; 19 U.S.C. 2171). (P.L. 93-618, title II, IV, § 201-203, 406; 88 Stat. 2011; 88 Stat. 2062; 19 U.S.C. 2251-2253, 2436).
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* A review was made of the implementation of sections 201-203 of the Trade Act of 1974 to determine whether the legislation was being administered effectively to enable U.S. industry to become more competitive with imports. The Trade Act of 1974 contains an "escape clause" which allows industries adversely affected by overseas competition an opportunity to become more competitive. If the International Trade Commission determines that an industry is or may be injured from increased imports, it recommends an appropriate remedy to the President, who takes the U.S. national economic interest into consideration in deciding whether or not to provide relief. GAO recommends a number of steps the International Trade Commission and the Office of the U.S. Trade Representative should take to improve administration of this program.
**Agencies Evaluated:** Executive Office of the President: Office of the United States Trade Representative; United States International Trade Commission

**Agency Contact:** General Accounting Office (202) 275-5889.

**E99900-023**
*The Roles and Functions of Overseas Security Assistance Offices Need To Be Clarified.* (ID-81-47).
5/29/81; 32 pp. + 2 app. (5 pp.)
**OMB Funding Code/Title:** 11-1080-0-1-152 / International Security Assistance: Military Assistance; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** General Costs; Administration and Associated Activities: Secretary of Defense
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Foreign Assistance Act of 1961, as amended (P.L. 87-195, § 503, as amended by; P.L. 96-92; 75 Stat. 435; 22 U.S.C. 2311). Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131).
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* Earlier assignments involving the Security Assistance Program indicated that the Security Assistance Officers (SAOs) Overseas were doing more than just program management functions provided for in the Foreign Assistance Act. Also, the Unified Commands' involvement in the direct management of security assistance programs had been reduced in recent years without significant reduction in personnel. The objectives of the review were to: ascertain exactly what functions the various types of SAOs were performing and examine the role and function the Unified Commands performed in managing security assistance programs. The report contains findings and recommendations regarding adequacy of Sec. 515 of Foreign Assistance Act in prescribing functions of SAOs; the role of Unified Commands in security assistance management; and weighs reasons for and against consolidating security assistance function with defense attache function in overseas missions. The study found that three types of offices authorized by the Act to function overseas perform basically the same type activities but involvement varies in degree and scope. Some of the activities performed may not be recognized by the Act. They also are providing advisory assistance on a routine basis. Some offices devote considerable staff resources performing activities which are defense related. GAO recommended that the Secretaries of State and Defense identify for Congress what the role and functions of overseas security assistance offices should be and recommended to Congress changes to the Foreign Assistance Act necessary to recognize those functions. Unified Commands have a limited role managing the security assistance programs. Prior to 1975 the Comamnd had a major role in planning for and implementing programs but, in recent years, that role has been reduced. As a result, the commands have made some reductions in their staff levels. GAO believes further staff reduction may be possible. GAO recommended Department of Defense independently examine the Command's current security assistance organization and staff level to determine if reductions are possible. The Office of Management and Budget and State Department support consolidating the security assistance and defense attache functions in certain countries because it will reduce personnel overseas, provide ambassadors with one senior defense advisor, and not detract from the attache's primary mission. The Department of Defense disagrees. GAO recommended that the Secretaries of State and Defense provide details on both the advantages and disadvantages of consolidating to the Senate Foreign Relations and House Foreign Affairs Committees prior to any consolidations.
**Agencies Evaluated:** Department of Defense; Department of State

**Agency Contact:** General Accounting Office (202) 275-5857.

**E99900-024**
*Federally-Financed Research and Communication on Soviet Affairs: Capabilities and Needs.* (ID-80-48).
7/2/80; 37 pp.
**OMB Funding Code/Title:** 19-0113-0-1-153 / Salaries and Expenses; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies; 99-0000-9-9-000 / Central Intelligence Agency; 95-1145-0-1-154 / Grants and Expenses
**Program:** Executive Direction and Policy Formulation (Office of the Secretary); Administration and Associated Activities: Secretary of Defense; Administrative Expenses
**Congressional Relevance:** *House* Committee on Foreign Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Foreign Operations Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of August 1, 1956 (P.L. 84-885, § 1; 70 Stat. 890; 22 U.S.C. 2662). Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131). Central Intelligence Agency Retirement Fund Act of 1964, as amended (P.L. 88-643, title II; 50 U.S.C. 4031). Board for International Broadcasting Act of 1973, as amended (P.L. 93-129, § 3-4; 87 Stat. 457; 22 U.S.C. 2872-2873). United States Information Exchange Act of 1948. P.L. 80-402, title II, § 201-203. 62 Stat. 6, 13, 14. 22 U.S.C. 1431-1442.
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* A Presidential study commission recently reported a serious deterioration in this country's capacity to use foreign languages and conduct research in international affairs. GAO examined the Government's capacity to analyze (through research) the behavior of potential adversaries and outlined a possible approach to the problem of assessing national needs in this field. GAO reported on the kinds of in-house and external research sponsored by those agencies, what problems exist, how the research is coordinated within the Government and between the Government and the private sector, and the language capabilities that the agencies currently apply to Soviet/East European research. Research on Soviet affairs done by the Government relates mainly to national diplomatic and defense policy current issues. Government agencies were found to rely for much of their source material on reports and translations obtained from the intelligence community and the private sector. The majority of the 13 agencies GAO queried felt their present Soviet research and language capacity was adequate to serve their specialized purposes. These agencies however, reported a limited capacity to study Soviet affairs, focusing on the specialized issue areas falling into their responsibiltities. GAO confirmed the President's Commission's findings of the decline of language and area studies in American education and gaps in language and research capability. Perceptions

of the need for Soviet research vary widely among experts and practitioners. An update of information about existing research resources is presently being created, but a quantitative study of how much research is necessary will be hard to develop. The President's commission recommended the establishment of a Federal Council on International Research and Training comprising representatives of Government and the private sector to set policies for external Government funded foreign affairs research awards, assess the needs and improve the effectiveness of international training and research, and help obtain the necessary funds. GAO believes that the principle underlying the proposal is sound but could be narrowed initially.
**Agencies Evaluated:** Board for International Broadcasting; Executive Office of the President: Central Intelligence Agency; Department of Defense; Department of State

**Agency Contact:** General Accounting Office (202) 235-1313.

**E99900-025**
*Actions To Improve Parts of the Military Manpower Mobilization System Are Underway.* (FPCD-80-58).
7/22/80; 3 pp. + app. (14 pp.)
**OMB Funding Code/Title:** 90-0400-0-1-054 / Salaries and Expenses; 21-2020-0-1-051 / Operation and Maintenance, Army
**Program:** Mobilization Readiness; General Purpose Forces (Army)
**Congressional Relevance:** *House* Committee on Government Operations, *House* Committee on Armed Services; *Senate* Committee on Governmental Affairs; *Senate* Committee on Armed Services. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 432; 5 U.S.C. 4101-4118). Act of August 10, 1956, as amended (P.L. 84-1028).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO was asked to: (1) examine the assumptions upon which the Department of Defense (DOD) bases its requirements of 650,000 inductees within 180 days; (2) examine the conclusions of the Director of the Selective Service System (SSS) that it can deliver 100,000 inductees by Mobilization (M)+35 days and 650,000 by M+125 days; and (3) determine whether DOD, specifically the Department of the Army, has the training capacity to absorb 100,000 inductees by M+28 days or by M+35 days, and 650,000 inductees by M+125 days. GAO found that: (1) DOD has no documentation or calculations to support the requirement of 650,000 inductees within 180 days of mobilization; (2) the conclusion of the Director of SSS concerning postmobilization registration is optimistic and questionable; and (3) DOD does not have the capability to train the 650,000 people who will be moved into the services after mobilization. GAO believed the capacity of the training base is at least 360,000 new soldiers by M+180 days. The Army must continue to work on improving the capacity of the training bases, the ability to expand the training force structure, the capability of the training personnel, and the availability of equipment on which to train. The Army also must continue to determine and validate its requirements for trained manpower so that demands levied on SSS can be based on needs and not constrained by limits in the training base capacity.
**Agencies Evaluated:** Department of Defense; Selective Service System

**Agency Contact:** General Accounting Office (202) 275-5140.

**E99900-026**
*Cash Management Improvements Will Save Federal Insurance and Benefits Programs Millions Annually.* (FGMSD-80-83).
10/10/80; 7 pp.
**OMB Funding Code/Title:** 24-8440-0-8-551 / Employees Health Benefits Fund; 24-8424-0-8-602 / Employees Life Insurance Fund; 20-1801-0-1-803 / Salaries and Expenses
**Program:** Administration (Employees Health Benefits Fund); Administration (Employees Life Insurance Fund); Government-Wide Accounting
**Congressional Relevance:** *House* Committee on Post Office and Civil Service; *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Governmental Affairs; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Finance. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554; 80 Stat. 600; 5 U.S.C. 8901-8913). (P.L. 89-554; 80 Stat. 592; 5 U.S.C. 8701-8714). Act of July 31, 1894, as amended (28 Stat. 208, 210; 31 U.S.C. 1019).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The programs are designed to provide Federal employees with group life and health insurance benefits similar to private industry. In this review, GAO looked at the timing and method of payment used in paying premiums to the insurance carriers of these programs. *Abstract:* GAO reported on the cash management problems in the handling of funds for the Federal employees' life insurance and health benefits programs. Funds held by the Treasury and insurance carriers for the programs are invested, and the income earned is used to reduce costs to Federal employees and the Government. GAO found serious weaknesses in the procedures used by the Office of Personnel Management (OPM) and the Treasury to remit premiums to insurance carriers. The payments to the insurer for the life insurance program were being made prematurely. Not only did the life insurance program not gain any additional income by being paid early, it actually lost income from Treasury special issues each month. GAO estimated this loss of investment income at about $3.5 million during 1979. OPM and the Treasury did not follow prudent cash management practices in paying insurance carriers under the health insurance program. GAO found that payments were being made by check instead of the more efficient method of bank wire transfer. Because payments made by check are often delayed, at least $550,000 of investment income has been lost since 1976. The Secretary of the Treasury and the Director of OPM should make sure that: (1) payments under the health benefits program to Blue Cross and Blue Shield and Aetna be made by bank wire rather than by check; and (2) using bank wire to pay other health insurance carriers be studied and that this payment method be adopted whenever it would increase interest income.
**Agencies Evaluated:** Department of the Treasury: Bureau of Government Financial Operations; Office of Personnel Management: Compensation Group

**Agency Contact:** General Accounting Office (202) 275-1581.

**E99900-027**
*Improvements Needed in the Administration of Foreign Agent Registration.* (ID-80-51).
7/31/80; 2 pp. + 1 app. (10 pp.)
**OMB Funding Code/Title:** 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities; 19-0113-0-1-153 / Salaries and Expenses
**Program:** Criminal Matters (International Affairs); Conduct of Diplomatic and Consular Relations with Foreign Countries (Office of the Secretary)
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Foreign Affairs; *Senate* Committee on the Judiciary; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Act of June 29, 1948 (P.L. 80-773; 52 Stat. 631; 22 U.S.C. 611-621). Act of August 1, 1956 (P.L. 84-885, § 1; 70 Stat. 890; 22 U.S.C. 2662). Foreign Agents Registration Act of 1938, as amended (P.L. 75-583; 52 Stat. 631; 22 U.S.C. 611-617).

**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The Foreign Agents Registration Act requires persons and organizations acting on behalf of foreign principals to register as foreign agents and provides for public disclosure of the information. *Abstract:* Since 1974 the Department of Justice has made some improvements in its administration of the Foreign Agents Registration Act. Civil actions have been taken to register additional agents and to have their activities reported. However, the administration of the Act requires more attention to improve agent registration and disclosure of agent activities. The Attorney General should seek additional enforcement authority, such as subpoena powers, civil fines for minor violations, and increases in existing fines; and require written notification of all exemption claims prior to any agent activity. He should also provide specific guidance to agents and agency personnel on their responsibilities under the Act and establish a more permanent inspection capability. The Secretary of State should resolve with the Attorney General who qualifies for diplomatic exemptions and provide whatever assistance he requests to administer the act.
**Agencies Evaluated:** Department of Justice; Department of State

**Agency Contact:** General Accounting Office (202) 695-1713.

**E99900-028**
*Formulation of U.S. International Energy Policies.* (ID-80-21).
9/30/80; 115 pp.
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration; 11-2000-0-1-802 / Salaries and Expenses; 19-0113-0-1-153 / Salaries and Expenses; 20-0101-0-1-803 / Salaries and Expenses; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** International Affairs; Policy and Operations Coordination; Executive Direction and Policy Formulation (Office of the Secretary); Secretarial Policy and Program Development; Administration and Associated Activities (Defense Agencies Operation and Maintenance)
**Congressional Relevance:** *House* Committee on Armed Services; *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Foreign Affairs; *House* Committee on Science and Technology; *Senate* Committee on Armed Services; *Senate* Committee on Rules and Administration; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Foreign Relations; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Defense Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title I, § 102; 91 Stat. 567; 42 U.S.C. 7112). National Security Act of 1947, as amended (P.L. 81-216, title I, § 101; 61 Stat. 497; 50 U.S.C. 402). Act of August 1, 1956 (P.L. 84-885, § 1; 70 Stat. 890; 22 U.S.C. 2662). Act of September 2, 1789 (31 U.S.C. 1002); Revised Statute 248. Act of August 10, 1956, as amended. P.L. 84-1028.
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Abstract:* GAO made this review to determine how U.S. international energy policies are formulated and coordinated within the executive branch. GAO looked specifically at the: (1) key departments, agencies, and offices involved; (2) level of officials involved; (3) coordination within and across agencies; and (4) process for resolving differences and making policy decisions. The Department of Energy is not the focal point for establishing major U.S. international energy policies. That central role is exercised by the Executive Office of the President, especially the National Security Council. As a result, in examining the adequacy of such policies, for the Congress to focus on the activities of the Department of Energy alone, or even Energy and other key departments, such as State, Treasury, and Defense, is not sufficient.
**Agencies Evaluated:** Department of Defense; Department of Energy; Department of State; Department of the Treasury; Executive Office of the President

**Agency Contact:** General Accounting Office (202) 275-5889.

**E99900-029**
*VA Improved Pension Program: Some Persons Get More Than They Should and Others Less.* (HRD-80-61).
8/6/80; 41 pp. + 15 app. (45 pp.)
**OMB Funding Code/Title:** 75-0406-0-1-609 / Supplemental Security Income Program; 36-0154-0-1-701 / Pensions
**Program:** Federal Benefit Payments; Veterans
**CFDA NO.:** 13.807; 64.104
**Congressional Relevance:** *House* Committee on Ways and Means; *House* Committee on Veterans' Affairs; *Senate* Committee on Finance; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Social Security Act, as amended (P.L. 74-271, as amended by; P.L. 92-603, title III, § 301; 42 U.S.C. 1381-1383). Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1134; 38 U.S.C. 501-543).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The Supplemental Security Income (SSI) program is a cash assistance program for the needy aged, blind, and disabled. It is financed through general funds and about 4.1 million recipients receive about $8 billion in cash benefits. Veterans Administration (VA) pensions assist wartime veterans in need whose non-service-connected disabilities are permanent and total and prevent them from following a substantially gainful occupation. *Abstract:* Some couples who receive SSI and VA pensions receive more in benefits from these two programs than do other couples with similar or smaller incomes from other sources. The principal coordination of benefit information between VA and the Social Security Administration (SSA) occurs through automated data exchanges. Some changes are needed in this coordination to improve the accuracy of benefit payments by VA and to eliminate the exchange of unnecessary records. GAO estimated $14.5 million inaccurate pension payments were made. VA and SSA coordinate the delivery of VA pension, social security, Federal Black Lung, and SSI benefits to needy veterans with non-service-connected disabilities.
**Agencies Evaluated:** Department of Health and Human Services: Social Security Administration; Veterans Administration

**Agency Contact:** General Accounting Office (301) 987-3011.

**E99900-030**
*Coordinating and Linking Programs Directed Toward Increasing the Numbers of Minority and Disadvantaged Individuals in the Health Profession.* (HRD-81-86).
5/5/81; 7 pp.
**OMB Funding Code/Title:** 75-0712-0-1-553 / Health Resources; 91-0200-0-1-502 / Student Financial Assistance
**Program:** Health Professions Education: Disadvantaged Assistance; Pell Grants (Basic Education Opportunity Grants)
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Education and Labor; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Labor, Health

and Human Services, and Education Subcommittee.
**Authority:** Public Health Service Act, as amended (P.L. 78-410, title VII, § 770, as amended by; P.L. 94-484; 42 U.S.C. 295f). Higher Education Act of 1965 (P.L. 89-329, title IV, § 411; 79 Stat. 1219; 20 U.S.C. 1070a).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Several Federal programs are directed toward increasing the numbers of disadvantaged and minority students in the health professions. While most Department of Education programs were general and not designed to point students toward specific careers, they can make students more competitive for various careers. Programs such as the Biomedical Sciences Program provide outreach and assistance specifically to students interested in the health fields. Changes by the new Administration could affect the many separate programs that influence the numbers of disadvantaged and minority individuals pursuing health careers. However, until these changes occur, there is a need to coordinate the Department of Health and Human Services (HHS) programs and to link HHS and the Department of Education programs at the lower or secondary level to those at the higher education levels. The Secretary of HHS should: (1) direct that the draft plan for coordinating HHS efforts be finalized and implemented; and (2) designate an official to work with the Department of Education in developing a plan to coordinate and link Education programs with those of HHS.
**Agencies Evaluated:** Department of Education; Department of Health and Human Services

**Agency Contact:** General Accounting Office (202) 443-3596.

### E99900-031

*Processing of Claims Resulting from the Swine Flue Program.* (HRD-81-33).
1/14/81
**OMB Funding Code/Title:** 75-0943-0-1-551 / Preventive Health Services; 15-0128-0-1-752 / Salaries and Expenses, General Legal Activities
**Program:** Disease Prevention: Immunization; Claims, Customs, and General Civil Matters
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Energy and Commerce; *Senate* Committee on the Judiciary; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** National Swine Flu Immunization Program of 1976 (P.L. 94-380, § 2; 90 Stat. 1113; 42 U.S.C. 247b). Public Health Service Act, as amended (P.L. 78-410, title III, § 301; 58 Stat. 691; 42 U.S.C. 241). Act of June 25, 1948 (P.L. 87-697; 62 Stat. 982; 28 U.S.C. 1346; 28 U.S.C. 2671 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Department of Justice processes claims made against the Government resulting from the Swine Flu Program.
*Abstract:* GAO found that no criteria existed to objectively assess the timeliness of swine flu claims processing. GAO was unable to determine the average time it took to process lawsuits and whether they were being handled in a timely manner. Almost 4000 claims and 1000 lawsuits have been filed against the Government alleging injury, death, or other damage resulting from the 45 million swine flu immunizations given under the program. Justice performed all the necessary factfinding and legal analyses pursuant to claims processing and made recommendations to the Department of Health and Human Services (HHS) on the action to take on claims, while HHS retained authority for determining final action to be taken on claims. It took, on the average, about 403 calendar days from the date that a claim was received by HHS to the date Justice made a recommendation on the action to take on the claim. Factors which slowed processing time were the failure or tardiness of claimants to respond to Justice's requests for information, the lack of an adequate system to follow up on requests for information, and the lack of adequate staffing arrangements for performing medical review. Justice's efforts to develop procedures to process the claims were reasonable. If a Federal mass immunization program is repeated, sufficient staff and timeframes should be established for followup activities.
**Agencies Evaluated:** Department of Health and Human Services; Department Of Justice

**Agency Contact:** General Accounting Office (301) 443-3530.

### E99900-032

*The Federal Structure for Examining Financial Institutions Can Be Improved.* (GGD-81-21).
4/24/81; 57 pp. + 6 app. (23 pp.)
**OMB Funding Code/Title:** 51-8419-0-8-371 / Federal Deposit Insurance Corporation; 99-0000-9-9-000 / Board of Governors of the Federal Reserve System; 20-8413-0-8-376 / Assessment Funds
**Program:** Administrative and Operating Expenses; Supervision and Regulation of Financial Institutions; Supervision of National Banks
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Deposit Insurance Act of 1950, as amended (P.L. 81-797, § 10; 64 Stat. 882; 12 U.S.C. 1820). Federal Reserve Act, as amended (P.L. 63-43, § 11; 38 Stat. 261; 12 U.S.C. 248). Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481); Revised Statute 5240. National Bank Act (12 U.S.C. 21 et seq.); Revised Statute 5133.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The three bank regulatory agencies are responsible for regulating, examining, and supervising the commercial banks which have Federal deposit insurance. The Federal Financial Institutions Examination Council is to coordinate the examination activities of the five Federal financial institution regulatory agencies.
*Abstract:* GAO identified problems with the present field office structure which include: (1) there are no field offices in some cities and separate field offices in other cities because the agencies do not share their examining capabilities or collocate their field offices; (2) high costs are incurred in examining some banks because of the scattered distribution of financial institutions which each agency examines; (3) the agencies have experienced some difficulties in managing their examination workload; and (3) many examiners have to travel quite extensively. GAO believes that consolidation of the Federal regulatory agencies' examiner forces is a reasonable solution to overcome the inherent problems of each agency maintaining separate networks of examiners. The Federal Financial Institutions Examination Council should prepare a plan, including proposed legislation, whereby bank examinations would be conducted, to the extent feasible, by the closest Federal regulatory agency. In developing the plan, the Council should: (1) determine solutions to the problems identified by the work and by the agencies in commenting on the draft report; (2) develop a system for prioritizing and scheduling examinations; (3) develop a mechanism for reimbursing agencies for the cost incurred by their examiners in examining banks under the jurisdiction of another agency; and (4) assure the plan's adaptability to any potential consolidated examination force. In addition, the Council should establish a task force to determine the feasibility of consolidating the examination forces of the Federal regulatory agencies. Until a policy of sharing or exchanging examiners becomes a reality, the Board of Directors of the Federal Deposit Insurance Corporation, the Board of Governors of the Federal Reserve System, and the Comptroller of the Currency should establish procedures for making the periodic evaluations of their internal organizational structure and take actions to realign their field structures whenever opportunities exist to improve the dispersal of their examiner forces.

**Agencies Evaluated:** Department of the Treasury: Office of the Comptroller of the Currency; Federal Deposit Insurance Corporation; Federal Financial Institutions Examination Council; Federal Reserve System

**Agency Contact:** General Accounting Office (202) 447-1570.

**E99900-033**

*Jail Inmates' Mental Health Care Neglected: State and Federal Attention Needed.* (GGD-81-5).
11/17/80; 69 pp. + 3 app. (16 pp.)
**OMB Funding Code/Title:** 15-0400-0-1-754 / Law Enforcement Assistance; 75-1361-0-1-551 / Alcohol, Drug Abuse, and Mental Health
**Program:** Administrative Services, OJARS/LEAA; Mental Health: Services
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Energy and Commerce; *Senate* Committee on the Judiciary; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Omnibus Crime Control and Safe Streets Act of 1968, as amended (P.L. 90-351, title I, § 601; 42 U.S.C. 3781-3789). Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a).
**Availability:** GAO
**Geographic Relevance:** National; State; City

*Program Objectives:* The objectives are to identify all prison inmates in need of mental health care and to provide it properly. *Abstract:* Studies indicate that from 20% to 60% of the prison population on any given day have mental health problems, but most jails do not identify all inmates in need of help or provide for their proper care. The National Advisory Commission on Criminal Justice Standards and Goals was established to formulate national criminal justice standards and goals at the State and local levels. The Commission found a general lack of funding and program innovation at the local level and recommended that States assume the responsibility for operating and controlling local jails by 1982. It also made recommendations for those States which did not assume control. This report is a comprehensive look at States' progress in implementing the recommendations made by the Commission. This study has found that States have made limited progress in forwarding the Commission's goals. States generally have not assumed responsibility for operating and controlling local jails. Little has been done to overcome inadequacies in the training of local jail personnel. The study determined that correction of management shortfalls would improve services and facilitate the better use of resources. Recommendations included ensuring that appropriate ongoing psychological reinforcement training is provided to those identifying mental health problems and requiring that a psychological file be established for each inmate identified as mentally ill.
**Agencies Evaluated:** Department of Health and Human Services: Alcohol, Drug Abuse, and Mental Health Administration; Department of Justice: Law Enforcement Assistance Administration

**Agency Contact:** General Accounting Office (202) 226-6044.

**E99900-034**

*Federal Crime Laboratories Lack a Clear Policy for Assisting State and Local Jurisdictions.* (GGD-80-92).
9/12/80; 20 pp. + app. (2 pp.)
**OMB Funding Code/Title:** 15-0200-0-1-751 / Salaries and Expenses; 15-1100-0-1-751 / Salaries and Expenses; 20-1000-0-1-751 / Salaries and Expenses
**Program:** State and Local Assistance; Enforcement of Federal Law and Investigations: State and Local Assistance; All Programs
**CFDA NO.:** 16.001; 16.301; 21.051
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of September 6, 1966 (P.L. 89-554, § 4(c); 80 Stat. 616; 28 U.S.C. 534). Controlled Substances Act, as amended (P.L. 91-513, title II, § 503; 84 Stat. 1271; 21 U.S.C. 873); Reorganization Plan 2 of 1973. Act of March 2, 1867, as amended (31 U.S.C. 1002); Revised Statute 248.
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Program Objectives:* The Government provides free crime laboratory services to State and local law enforcement agencies, a practice which is in direct conflict with the Federal policy of encouraging States and localities to develop their own capabilities and decrease their reliance on Federal laboratories. *Abstract:* GAO reviewed the Federal Bureau of Investigation, the Drug Enforcement Administration, and the Bureau of Alcohol, Tobacco, and Firearms crime laboratories. Restricted budgets have forced two of the agencies to curtail some services previously provided, and reductions in services of all three laboratories are likely. A clear, coordinated strategy is needed to properly focus and balance Federal efforts to reduce Federal outlays and to encourage development of independent State and local laboratories. More often than not, inadequate resources have detrimentally affected State and local laboratories. Continued availability of free Federal laboratory services will only serve to postpone actions needed at the State and local level to improve the quality and quantity of laboratory services. A clear Federal policy and a plan for achieving a phased reduction is needed to allow State and local jurisdictions time to prepare for the increased workload that the reduction of Federal services will cause. GAO recommends that the Attorney General and the Secretary of the Treasury require the Federal Bureau of Investigation, Drug Enforcement Administration, and Bureau of Alcohol, Tobacco, and Firearms crime laboratory directors to develop a coordinated plan providing for a phased reduction in Federal crime laboratory assistance to State and local law enforcement agencies.
**Agencies Evaluated:** Department of Justice: Drug Enforcement Administration; Department of Justice: Federal Bureau of Investigation; Department of the Treasury: Bureau of Alcohol, Tobacco and Firearms

**Agency Contact:** General Accounting Office (202) 633-1559.

**E99900-035**

*Oversight of the Government's Security Classification Program: Some Improvements Still Needed.* (LCD-81-13).
12/16/80; 54 pp.
**OMB Funding Code/Title:** 47-0300-0-1-804 / National Archives and Records Service, Operating Expenses; 89-0228-0-1-276 / Departmental Administration; 11-2000-0-1-802 / Salaries and Expenses; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies; 56-3400-0-1-054 / Payment to the Central Intelligence Agency Retirement and Disability Fund
**Program:** Information Security Oversight Office; Security Investigations; Policy and Operations Coordination; Intelligence and Communications; Government Contributions to the Fund
**Congressional Relevance:** *House* Committee on Government Operations; *House* Committee on Science and Technology; *House* Committee on Armed Services; *House* Committee on Foreign Affairs; *Senate* Committee on Governmental Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Armed Services; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Energy

and Water Development Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee.
**Authority:** Act of October 22, 1968 (P.L. 90-620; 82 Stat. 1288, 1289, 1296; 44 U.S.C. 2104, 2198, 2904). Executive Order 12065. Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). National Security Act of 1947, as amended (P.L. 81-216, title I, § 101; 61 Stat. 497; 50 U.S.C. 402). Department of Defense Appropriation Act of 1979. P.L. 95-457, title III, § 131.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Information Security Oversight Office (ISOO) had improved program oversight pursuant to recommendations in GAO's March 1979 report. For example, the staff had almost doubled, more comprehensive inspections were being made, and improvement had been made in the reporting of program activity. However, because some deficiencies were still noted, GAO made the following recommendations. The Administrator of General Services, in consultation with the National Security Council, should direct ISOO to: (1) work with agencies to develop cost-effective methods of accumulating and reporting program activity so that agency reports contain complete information on all classification actions, the declassification categories assigned to classification actions, mandatory review requests and appeals, the number of individuals who classify information, and classification infractions; (2) revise its instructions to require that personnel who apply derivative classification markings be identified on documents; (3) rescind the waiver to the Departments of Defense and Energy concerning portions marking national security information contained in documents that also contain restricted data; and (4) revise section IV D of its implementing directive to clarify that the only records that can be denied to ISOO in carrying out its oversight function are those whose disclosure would pose an exceptional national security risk. Such a revision, however, should also include special arrangements for ISOO to obtain access to those documents containing intelligence data or references to sources and methods that are needed to review derivative classifications.
**Agencies Evaluated:** Executive Office of the President: Central Intelligence Agency; Department of Defense; Department of Energy; Executive Office of the President: National Security Council; General Services Administration

**Agency Contact:** General Accounting Office (202) 275-6531.

**E99900-036**
*Department of Housing and Urban Development's Privacy Act Systems of Records.* (LCD-81-10).
10/31/80: 6 pp.
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs; 73-0100-0-1-376 / Salaries and Expenses; 36-0151-0-1-705 / General Operating Expenses
**Program:** All Programs, Policy, Planning and Budgeting; General Administration
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Small Business; *House* Committee on Veterans' Affairs; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Small Business; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 2, as amended by; P.L. 93-383, title II, § 201; 88 Stat. 653; 42 U.S.C. 1437). Small Business Act, as amended (P.L. 85-536; 72 Stat. 384; 15 U.S.C. 631 et seq.). Act of September 2, 1958 (P.L. 85-857; 72 Stat. 1114; 38 U.S.C. 210-220). Privacy Act of 1974 (P.L. 93-579, § 3; 88 Stat. 1897; 5 U.S.C. 552a).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to safeguard individual privacy from the misuse of Federal records and to provide that individuals be granted access to records concerning them which are maintained by Federal agencies. *Abstract:* GAO noted a difference in the organization of the Department of Housing and Urban Development (HUD) accounting records system compared with similar systems at the other agencies reviewed. HUD had one system consisting of 29 different categories of records while the Small Business Administration (SBA) and the Veterans Administration (VA) had multiple separate records systems covering those same categories. Excluding the accounting records system, HUD has organized its records in the same manner as SBA and VA. HUD reported fewer systems of records than any other cabinet level department. This reflects the types of records maintained on specific individuals by SBA and VA, while HUD deals primarily with organizations. HUD reported 29 recordkeeping systems which were not subject to the Privacy Act or had records that were covered by another HUD system. The remaining two systems were transferred to the Office of Personnel Management. HUD, like the other agencies, identified the systems eliminated and created as deemed necessary.
**Agencies Evaluated:** Department of Housing and Urban Development; Small Business Administration; Veterans Administration

**Agency Contact:** General Accounting Office (202) 275-6531.

**E99900-037**
*Federal Examinations of Financial Institutions: Issues That Need To Be Resolved.* (GGD-81-12).
1/6/81; 49 pp. + 6 app. (32 pp.)
**OMB Funding Code/Title:** 20-8413-0-8-376 / Assessment Funds; 99-0000-9-9-000 / Board of Governors of the Federal Reserve System; 51-8419-0-8-371 / Federal Deposit Insurance Corporation; 82-4035-0-3-371 / Limitation on Administrative and Nonadministrative Expenses, Federal Home Loan Bank Board; 25-4056-0-3-371 / Operating Fund
**Program:** Supervision of National Banks; Supervision and Regulation of Financial Institutions; Administrative and Operating Expenses; Examination and Supervision of Federal Home Loan Banks; Examination Program
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481); Revised Statute 5240. Federal Reserve Act (38 Stat. 251; 12 U.S.C. 221 et seq.). Federal Deposit Insurance Act of 1950, as amended (P.L. 81-797, § 10; 64 Stat. 882; 12 U.S.C. 1820). Federal Home Loan Bank Act of 1932, as amended (P.L. 72-304, § 17, 20, as amended by; P.L. 86-626, title II, § 201; 47 Stat. 736, 738; 12 U.S.C. 1437, 1440). Federal Credit Union Act, as amended. P.L. 73-467, § 106, 204, as amended by. P.L. 91-468. 12 U.S.C. 1756, 1784.
**Availability:** GAO

*Program Objectives:* The five financial institution regulatory agencies are responsible for examining and supervising all depository institutions which have Federal deposit or share insurance. *Abstract:* GAO surveyed the practices followed by the agencies in examining the commercial activities of financial institutions and found that: (1) there are differing practices among and even within agencies regarding acceptance of examinations made by State regulatory agencies in lieu of their own; (2) the agencies have different criteria for scheduling examinations which generally do not adequately weigh the risks of institutional failure or problems against the cost and burden of examinations, with the result that some institutions may be examined

more frequently or less frequently than necessary; (3) the use of timesaving techniques varies among the agencies; (4) the agencies have different policies regarding reliance on institutions' internal review groups, with the result that some work that is competently performed by these groups is duplicated; (5) the amount of data included in the examination reports varied among the agencies, and some data included in the reports did not appear to be useful to either the regulator or the financial institution; (6) the agencies place varying emphasis on examining management activities in the institutions even though there appears to be little difference in examination objectives among the five Federal agencies; and (7) the agencies have different policies regarding specific guidelines for conducting and documenting examinations.
**Agencies Evaluated:** Department of the Treasury: Office of the Comptroller of the Currency; Federal Deposit Insurance Corporation; Federal Financial Institutions Examination Council; Federal Home Loan Bank Board; Federal Reserve System; National Credit Union Administration

**Agency Contact:** General Accounting Office (202) 447-1570.

**E99900-038**
*Need To Establish Retention Periods and Optimal Time for Microfilming Military Personnel Records.* (GGD-81-59).
4/27/81; 6 pp.
**OMB Funding Code/Title:** 47-0300-0-1-804 / National Archives and Records Service, Operating Expenses; 21-2010-0-1-051 / Military Personnel, Army; 17-1453-0-1-051 / Military Personnel, Navy; 57-3500-0-0-051 / Military Personnel, Air Force; 17-1105-0-1-051 / Military Personnel, Marine Corps
**Program:** Records Management and Centers; Administration and Associated Activities
**Congressional Relevance:** *House* Committee on Armed Services; *House* Committee on Government Operations; *Senate* Committee on Armed Services; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Defense Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Act of October 22, 1968 (P.L. 90-620, as amended by; P.L. 94-575; 82 Stat. 1295; 44 U.S.C. 2901-2910); Federal Personnel Manual, Ch. 101-11.4, 11.5. Department of Defense Appropriation Act of 1979 (P.L. 95-457).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Federal Property Management Regulations require agencies to establish retention periods for their personnel records, as part of the Archives' responsibility to ensure that records of continuing value are preserved and that those of no further value are systematically destroyed. *Abstract:* GAO reviewed the official personnel records of the Army, Air Force, Navy, and Marine Corps to evaluate the manner in which records were being maintained. GAO found that, although records generally were being maintained in a competent manner, there were areas where improvements could result in substantial savings. The four services do not have approved retention periods for military personnel records as required by Federal regulations. GAO believes that savings could be realized if a 75-year retention period for the records is established. In addition, the services' microfilm should either be of such a high quality that it will last indefinitely or should be inspected at regular intervals. Of the four services, only the Army has prepared a formal economic analysis to determine the optimal time for microfilming personnel records. Although the services believe that their microfilming is being done at the proper time, GAO believes that formal cost analyses should be performed to substantiate that belief. The Secretary of Defense should require: (1) the Army and Navy to determine and propose retention periods to the National Archives and Records Service; and (2) the Air Force, Navy, and Marine Corps to develop formal cost analyses to determine the optimal time for microfilming records.
**Agencies Evaluated:** Department of Defense: Air Force; Department of Defense: Army; Department of Defense: Marine Corps; Department of Defense: Navy; General Services Administration: National Archives and Records Service

**Agency Contact:** General Accounting Office (202) 275-6531.

**E99900-039**
*The Trucking Industry's Federal Paperwork Burden Should Be Reduced.* (GGD-81-32).
3/3/81; 43 pp.
**OMB Funding Code/Title:** 69-0552-0-1-401 / Motor Carrier Safety; 30-0100-0-1-401 / Salaries and Expenses
**Program:** Administration; All Programs
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 6; 80 Stat. 937; 49 U.S.C. 1655). Act of October 17, 1978 (P.L. 95-473; 92 Stat. 1343, 1361; 49 U.S.C. 10306 et seq.; 49 U.S.C. 10521 et seq.). Paperwork Reduction Act of 1980 (P.L. 96-511, 94 Stat. 2825; 44 U.S.C. 2904 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to enhance traffic safety and to update the trucking industry. *Abstract:* The Department of Transportation's Federal Highway Administration (FHWA) imposes a heavy paperwork burden on the trucking industry. It requires duplicate information and is not using collected data efficiently. In selecting companies for safety inspection, the FHWA Bureau of Motor Carrier Safety investigators generally rely on their own knowledge of motor carrier activities rather than requesting and using available summarized information to identify those companies most needing safety inspections. The Interstate Commerce Commission (ICC) does not have the controls necessary to ensure that its paperwork requirements are properly prepared and cleared before they are imposed on the public. The Secretary of Transportation should require the Administrator, FWHA, to: (1) routinely provide Bureau field investigators with appropriate summarized data to assist them in identifying, investigating, and following up on carriers most in need of safety surveys; (2) evaluate the usefulness of the Driver's Daily Log in enhancing highway safety to provide a basis for continuing or eliminating the requirement; and (3) eliminate the Accident Register requirement. The Chairman, ICC, should: strengthen the ICC paperwork management process by establishing controls to ensure that clearance submissions are accurately prepared, justifications for paperwork requirements are properly documented, and requirements are cleared before they are imposed on the public. The Chairman, ICC, should also direct the ICC Managing Director to initiate action to revise or eliminate reporting requirements immediately after all or part of them have been determined to be unnecessary.
**Agencies Evaluated:** Department of Transportation: Federal Highway Administration; Interstate Commerce Commission

**Agency Contact:** General Accounting Office (202) 275-5786.

**E99900-040**
*Despite Positive Effects, Further Foreign Acquisitions of U.S. Banks Should Be Limited until Policy Conflicts Are Fully Addressed.* (GGD-80-66).
8/26/80; 152 pp. + 14 app. (58 pp.)
**OMB Funding Code/Title:** 99-0000-9-9-000 / Board of Governors of the Federal Reserve System; 51-8419-0-8-371 / Federal Deposit Insurance Corporation; 20-8413-0-8-376 / Assessment Funds
**Program:** Supervision and Regulation of Financial Institutions; Administrative and Operating Expenses; Supervision of National Banks

**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Reserve Act (38 Stat. 251; 12 U.S.C. 221 et seq.). Federal Deposit Insurance Act of 1950, as amended (P.L. 81-797, § 10; 64 Stat. 882; 12 U.S.C. 1820). Act of February 19, 1875 (18 Stat. 329; 12 U.S.C. 481); Revised Statute 5240. International Banking Act of 1978 (P.L. 95-369; 92 Stat. 607; 12 U.S.C. 3101 et seq.). Change in Bank Control Act of 1978. P.L. 96-221. 94 Stat. 147. 12 U.S.C. 1817.
**Availability:** GAO
**Geographic Relevance:** International/Foreign

*Program Objectives:* Federal and State banking regulators generally regulate and supervise foreign and foreign-controlled banks the same as their domestic counterparts. *Abstract:* Although foreign-acquired banks generally showed some improvement after acquisition, they may not have improved as much as similar domestic-controlled banks. The Federal agencies' application review processes and procedures do not seem to favor either foreign or domestic buyers. The differences result from a recognition of the unique information problems posed by many foreign buyers. The merger process provides the regulators with an opportunity to strengthen the resulting bank by requiring additional capital. This was not done in the mergers GAO reviewed, resulting in a continuance of many problems in some surviving banks. In many bank purchase circumstances, foreign banks have an advantage over domestic banks, which is unfair. Large foreign banking institutions have been able to establish multistate operations in the United States, which large domestic banks have not been able to do. Congress should enact a limited moratorium on acquisitions of domestic banks with total assets of $100 million or more by foreign banks or bank holding companies, unless such acquisitions are necessary to prevent bankruptcy or insolvency. This moratorium should not continue indefinitely. It should remain in effect until the basic policy conflicts regarding interstate banking, antitrust considerations, and foreign acquisitions of U.S. banks are fully addressed. Congress should set an expiration date for the moratorium and a specific timetable for the actions it will take to address the policy issues.
**Agencies Evaluated:** Department of the Treasury: Office of the Comptroller of the Currency; Federal Deposit Insurance Corporation; Federal Reserve System

**Agency Contact:** General Accounting Office (202) 389-4254.

**E99900-041**
*Changes in Public Land Management Required To Achieve Congressional Expectations.* (CED-80-82).
7/16/80; 85 pp. + 5 app. (121 pp.)
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** Renewable Resource Management; State and Private Forestry: Cooperative Renewable Resource Management and Utilization; National Forest System: Renewable Resource Management and Utilization
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *House* Committee on Agriculture; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976, as amended (P.L. 94-579, title III, § 302; 43 U.S.C. 1732, 1751-1753). Cooperative Forestry Assistance Act of 1978 (P.L. 95-313, § 8; 92 Stat. 371; 16 U.S.C. 2107). Act of October 11, 1949 (P.L. 81-348, § 1; 63 Stat. 763; 16 U.S.C. 581j). Forest and Rangeland Renewable Resources Planning Act of 1974 (P.L. 93-378, § 2-8; 16 U.S.C. 1600 et seq.).
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* The Bureau of Land Management does not have, nor is it legislatively required to have, long-range programs and quantified production goals for renewable resources such as timber, grazing forage, minerals, and energy. As a result, it has no realistic basis for determining the production levels necessary to meet its share of the Nation's needs. The Forest Service is required to assess renewable resources, both public and private, and to develop a long-range program and goals for its lands. Production goals must account for limitations such as scenic river designations, law suits, and administrative appeals. It is important for the agencies to set annual goals which reflect such events as they occur. Meeting these goals will require comprehensive forest and rangeland management plans. Congress should, in consultation with the Bureau, amend the Land Policy and Management Act to require a long-range renewable resource program development process for the Bureau. Congress should also: revise the 1872 Mining Law; grant discretionary authority to the Secretaries of the Interior and Agriculture to either permit or prevent development of mineral resources on public lands; consider modifying the Land Policy and Management Act to authorize Bureau employees to ticket persons violating Federal resource protection loans; enact legislation which authorized the Forest Service to sell or, in some instances give away, small scattered land holdings which are too costly or unpractical to administer properly; and review Bureau and Service staffing and funding levels and provide for a more realistic balance between the agencies' responsibilities and capabilities.
**Agencies Evaluated:** Department of Agriculture: Forest Service; Department of the Interior: Bureau of Land Management

**Agency Contact:** General Accounting Office (202) 376-8212.

**E99900-042**
*Facilities in Many National Parks and Forests Do Not Meet Health and Safety Standards.* (CED-80-115).
10/10/80; 27 pp. + 6 app. (126 pp.)
**OMB Funding Code/Title:** 14-1036-0-1-303 / Operation of the National Park System; 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** Park Management; National Forest System: Land and Resource Protection
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *House* Committee on Agriculture; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Act of August 18, 1970, as amended (P.L. 91-383, § 1, 3; 16 U.S.C. 1a-1, 1a-2). Forest and Rangeland Renewable Resources Planning Act of 1974, as amended (P.L. 93-378, § 2-8; 16 U.S.C. 1600 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Park and Forest Services have not protected the health and safety of their visitors and employees. Substandard water and sewer systems and hazardous lodges, dormitories, bridges, and tunnels need to be repaired, upgraded, or limited in their use. Health and safety inspectors found some facilities to be so hazardous that they recommended immediate closure until the facilities could be repaired or upgraded. The costs of bringing facilities up to standard range from $5,000 to $3,200,000. The Park and Forest Services took a broad range of actions once they became aware that a facility did not meet health and safety standards. The actions ranged from immediate closure of facilities to doing little. GAO was told of numerous actions taken to improve deficient facilities, but the improvements were often not sufficient to meet safety and health standards. During Fiscal Years (FY) 1979 through 1981, 50% of the construction funds that the Park Service recommended, and 69% of the recreation construction funds that the Forest Service requested were for projects other than health and safety. To correct identified

health and safety deficiencies, the Park Service will have to spend about $1.6 billion, and the Forest Service needs about $109 million. There would have to be a five-fold increase in appropriations over the construction funds requested for FY 1981. Two alternative funding methods are: charging higher entrance and camping fees at parks and forests, and negotiation with concessioners on a case-by-case basis to make health and safety improvements on facilities they own or manage. Congress should: (1) give priority to funding projects for repairing and upgrading facilities with the most serious health and safety hazards at the National parks and forests; (2) repeal section 402 of Public Law 96-87 (93 Stat. 666) to permit the Park Service to increase entrance fees and direct that the Park and Forest Services use funds resulting from increased entrance and camping fees for health and safety projects in the parks and forests where they are collected; and (3) require the Secretaries of Agriculture and the Interior to periodically report on the condition of the facilities until they are improved to meet all health and safety standards.
**Agencies Evaluated:** Department of Agriculture: Forest Service; Department of the Interior: National Park Service

**Agency Contact:** General Accounting Office (202) 376-8212.

### E99900-043

*Reorganization of Energy Contingency Planning Holds Promise–But Questions Remain.* (EMD-81-57).
3/4/81; 12 pp. + app.
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies; 20-0101-0-1-803 / Salaries and Expenses; 19-0113-0-1-153 / Salaries and Expenses
**Program:** Emergency Preparedness; Central Supply and Maintenance: Defense Logistics Agency; Secretarial Policy and Program Development; Executive Direction and Policy Formulation
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Armed Services; *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Foreign Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Armed Services; *Senate* Committee on Finance; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Defense Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Defense Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163, title II, § 202; 89 Stat. 892; 42 U.S.C. 6262). Federal Energy Administration Act of 1974 (P.L. 93-275; 88 Stat. 97; 15 U.S.C. 761 et seq.). Department of Defense Appropriation Act of 1979 (P.L. 95-457, title III, § 131). Act of September 2, 1789 (31 U.S.C. 1002); Revised Statute 248. Act of August 1, 1956. P.L. 84-885, § 1. 22 U.S.C. 2656 Revised Statute 202.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to maintain contingency measures for severe energy supply disruptions. *Abstract:* Some broad conclusions were reached regarding problems with the current Department of Energy (DOE) draft contingency plan and its organizational structure which include that: (1) preparation of adequate oil import contingency plans is so important to the Nation's security that it should be a top priority item on the DOE agenda; (2) the Nation cannot cope with substantial oil import disruptions at present, largely because U.S. contingency plans are not well developed; (3) while some progress has been made in contingency planning, substantial organizational deficiencies have held back more rapid progress; and (4) contingency planning has had low priority, been decentralized, been directed by a person without the authority to command adequate support from other DOE offices, and has not been sufficiently staffed. The current DOE reorganization only partly addresses these problems. Furthermore, it is questionable whether an adequate organizational structure exists which could effectively manage a crisis. In the event of an actual energy supply disruption, it is necessary that an organization exist for crisis management which: (1) brings key officials of both the public and private sectors together to make important decisions in a timely, efficient, and effective manner; and (2) provides these officials with the necessary support staff and physical facilities. The fact that no comprehensive or individual action plans are finished and that many areas are not covered indicates that the subject has not been given sufficiently high DOE priority.
**Agencies Evaluated:** Department of Defense; Department of Energy; Department of State; Department of the Treasury

**Agency Contact:** General Accounting Office (202) 275-3678.

### E99900-044

*Issues in Leasing Offshore Lands for Oil and Gas Development.* (EMD-81-59).
3/26/81; 83 pp. + 4 app. (10 pp.)
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 14-0804-0-1-306 / Surveys, Investigations, and Research; 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 13-1451-0-1-302 / Coastal Zone Management; 19-0113-0-1-153 / Salaries and Expenses
**Program:** Energy and Minerals Management (Energy Offshore); Conservation of Lands and Minerals; Leasing and Commercialization Support; All Programs; Executive Direction and Policy Formulation
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *House* Committee on Merchant Marine and Fisheries; *House* Committee on Foreign Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Commerce, Science and Transportation; *House* Committee on Foreign Affairs. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2, as amended by; P.L. 95-372; 67 Stat. 462; 43 U.S.C. 1331 et seq.). Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31 et seq.). Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905). Coastal Zone Management Act of 1972, as amended (P.L. 89-454, title III, § 302; 16 U.S.C. 1451 et seq.). Act of August 1, 1956. 22 U.S.C. 2656. 22 U.S.C. 2656. Revised Statute 202.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to encourage and accelerate the leasing of offshore lands. *Abstract:* Environmental concern and limited industry interest in the areas proposed for leasing Outer Continental Shelf (OCS) lands appear to be the two major factors that have affected achievement of the leasing goals of the 1970s. Public concern and the need to develop more information about the environmental aspects of offshore development have led to an extension in the time needed to plan for lease sales, resulting in numerous lease sales being delayed or canceled. Concern as to whether the Government is receiving a fair monetary return on OCS resources, the restriction of OCS leasing in offshore national defense areas, and boundary disputes have also had an impact on the leasing goals. Because of these, about 25 million acres of the OCS are not currently available for leasing. The majority of this acreage is thought to have good resource potential. Legislation enacted in 1978 seems to be working toward expediting the leasing and developing of OCS lands, but it is not leading to a timely resolution of the problems. There is considerable disagreement between Federal and State Governments on how State and local governments are to participate in the OCS

decisions. The Secretary of the Interior should: (1) take appropriate steps to ensure that sales scheduled under the present program are held as planned, (2) continue to seek ways to streamline the leasing process, (3) identify and examine alternatives for leasing more of the tracts offered in lease sales, (4) reexamine the justification and rationale for the withdrawal of the 25 million acres not currently available for lease, and (5) direct the Geological Survey to intensify its effort to define more precisely the portions of the OCS that are potentially attractive for leasing. This action should lead to increased leasing emphasis in those specific areas within OCS regions where oil and gas resources are thought to be located.
**Agencies Evaluated:** Department of Commerce; Department of Energy; Department of the Interior: Geological Survey; Department of State

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-045**
*Interior's Report of Shut-In or Flaring Well Unnecessary, But Oversight Should Continue.* (EMD-81-63).
4/17/81; 27 pp. + 2 app. (11 pp.)
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 14-0804-0-1-306 / Surveys, Investigations, and Research; 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution
**Program:** Energy and Minerals Management (Energy Offshore); Conservation of Lands and Minerals; Domestic Energy Supply (Oil and Gas); Leasing and Commercialization Support
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212, § 2, as amended by; P.L. 95-372; 67 Stat. 462; 43 U.S.C. 1331 et seq.). Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31 et seq.). Federal Energy Administration Act of 1974 (P.L. 93-275, § 5; 88 Stat. 98; 15 U.S.C. 764). Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* Objectives are to lease, regulate, and supervise prospecting on Outer Continental Shelf (OCS) lands. *Abstract:* GAO questions whether Interior's report on shut-in or flared wells fulfills the intent of Congress and whether continuing to require it serves a useful purpose. Interior believes the report does not satisfy the congressional intent and favors its abolishment. Abolishing the report would not affect Interior's continuing responsibility for overseeing OCS activities. The following problems were found: (1) reporting on shut-in wells without adequately explaining the nature of and reasons for their being shut-in; (2) monitoring shut-in wells based primarily on data reported by OCS operators without reasonable support; and (3) allowing the flaring of natural gas without adequate monitoring. The Secretary of the Interior should seek legislative relief from Congress on Section 601(a) of the Outer Continental Shelf Lands Act Amendments of 1978. The Secretary should include in future reports: (1) a listing of all wells and the status of completions; (2) a statement by the Department concerning the most common causes for a well being shut-in, the basis for the information contained in the report, and the procedures used to verify OCS operator-reported information; (3) summaries of report appendices; and (4) definitions of report terminology. The Secretary should direct the Geological Survey to: (1) selectively review supporting data used by OCS operators; (2) obtain justification for planned restoration extensions; (3) require operators desiring approval of long-term gas flaring to submit justification; (4) establish a more systematic and documented approach to monitoring long-term approvals; (5) follow up on operators suspected of excessive flaring; and (6) continue to follow up on "no future utility" wells and, when appropriate, require plugging and abandonment of such wells as soon as circumstances allow.
**Agencies Evaluated:** Department of Energy; Department of the Interior: Geological Survey

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-046**
*Similar Business Assistance Programs of Two Federal Agencies Have Potential for Duplication.* (CED-81-26).
12/31/80; 42 pp. + 8 app (23 pp.)
**OMB Funding Code/Title:** 13-2050-0-1-452 / Economic Development Assistance Programs; 73-0100-0-1-376 / Salaries and Expenses
**Program:** Technical Assistance Grants; Management Assistance
**CFDA NO.:** 11.303; 59.005
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Small Business; *Senate* Committee on Small Business; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Public Works and Economic Development Act of 1965, as amended (P.L. 89-136, title III, § 301; 79 Stat. 558; 42 U.S.C. 3151). Small Business Act, as amended (P.L. 85-536, § 2, as amended by; P.L. 96-302, title I, § 118; 72 Stat. 384; 15 U.S.C. 631 note, 636j).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to provide technical and management assistance to the business community. The Economic Development Administration (EDA) emphasizes economically distressed areas and regions while the Small Business Administration (SBA) assists the business community as a whole. *Abstract:* The problem-solving or counseling assistance provided by the university-based management and technical assistance program of the SBA and the EDA is alike in many respects. The EDA program emphasizes businesses located in economically distressed areas, while the SBA program helps the small business community in general. The limited number of SBA centers precludes its program from serving many of the States and areas now served by the EDA program. However, should either program expand in scope, duplication could become a problem. Congress should reevaluate the need for both agencies to provide management and technical assistance using university-based centers. The Secretary of Commerce and the Administrator of SBA should modify their systems for evaluating the effectiveness of their university-based, management assistance programs and should consider such factors as the need for uniform and consistent data at centers and the use of evaluation teams to evaluate the qualifications of the principal center counselors for the areas they counsel by monitoring select cases and assigning values based on the performance observed.
**Agencies Evaluated:** Department of Commerce; Small Business Administration

**Agency Contact:** General Accounting Office (202) 377-5483.

**E99900-047**
*Further Federal Action Needed To Detect and Control Environmental Contamination of Food.* (CED-81-19).
12/31/80; 49 pp. + 5 app. (25 pp.)
**OMB Funding Code/Title:** 12-3700-0-1-554 / Salaries and Expenses; 75-0600-0-1-554 / Salaries and Expenses; 68-0200-0-1-304 / Salaries and Expenses
**Program:** Inspection and Grading; Foods; Hazardous Substance Response (Pesticides Enforcement)
**Congressional Relevance:** *House* Committee on Agriculture; *House* Committee on Energy and Commerce; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Labor and Human Resources; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee;

*House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Poultry Products Inspection Act, as amended (P.L. 85-172; 71 Stat. 443; 21 U.S.C. 454-459). Federal Meat Inspection Act, as amended (P.L. 90-201, title I, § 2-11; 81 Stat. 587; 21 U.S.C. 602-611). Toxic Substances Control Act (P.L. 94-469, § 4-10; 90 Stat. 2006; 15 U.S.C. 2603-2608). Federal Food, Drug, and Cosmetic Act, as amended (P.L. 75-717, § 406; 52 Stat. 1049; 21 U.S.C. 346). Federal Insecticide, Fungicide, and Rodenticide Act. P.L. 80-104, § 2. 7 U.S.C. 136.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to reduce or eliminate public health hazards associated with the presence of toxic contaminants in food. *Abstract:* In GAO's opinion, the Food Safety and Quality Service (FSQS) and Food and Drug Administration (FDA) took too long to identify and control an incident in 1979 involving the contamination of chickens and other food items in several Western States by polycholorinated biphenyls (PCB). The unnecessary delay was due primarily to the agencies' handling the incident as a routine matter. At least $3.5 million in costs as well as the risk to human health could have been avoided if the contamination had been identified and controlled earlier. FSQS and FDA, with help from the Environmental Protection Agency, had taken actions to try to prevent similar incidents or to deal more effectively with any future occurrences. They had also taken a number of actions in response to some of GAO's previous recommendations that had resulted in: (1) improvements in the marketing of raw meat and poultry, (2) better regulation of pesticide exports and pesticide residues in imported food, (3) better coordination of pesticide residue testing and of contamination investigations, and (4) better control of hazardous wastes. For various reasons, however, actions had not yet been taken or completed on some previous GAO recommendations to strengthen chemical residue detection and control programs. The Office of Technology Assessment had identified several ways to improve the Federal response to contamination problems. GAO recommended that the agencies clearly define which agency will assume the leadership role in various contamination situations in the future.
**Agencies Evaluated:** Department of Agriculture; Department of Health and Human Services; Environmental Protection Agency

**Agency Contact:** General Accounting Office (202) 447-6259.

**E99900-048**
*Impact of Regulations–After Federal Leasing–on Outer Continental Shelf Oil and Gas Development.* (EMD-81-48;).
2/27/81; 52 pp. + 4 app. (11 pp.)
**OMB Funding Code/Title:** 68-0107-0-1-271 / Research and Development; 14-0804-0-1-306 / Surveys, Investigations, and Research; 13-1451-0-1-302 / Coastal Zone Management; 96-3121-0-1-301 / General Investigations
**Program:** Energy Research and Development; Conservation of Lands and Minerals; Energy Impact Formula Grants; Surveys and Planning: Coordination Studies with Other Agencies and Non-Federal Interest
**CFDA NO.:** 12.110
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Interior and Insular Affairs; *House* Committee on Merchant Marine and Fisheries; *House* Committee on Public Works and Transportation; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Energy Reorganization Act of 1974 (P.L. 93-438, title I, § 103, 104; 88 Stat. 1235; 42 U.S.C. 5813, 5814(i)). Act of March 3, 1879 (P.L. 45-82, § 1; 20 Stat. 394; 43 U.S.C. 31). Coastal Zone Management Act of 1972, as amended (P.L. 89-454, title III, § 308(b); 16 U.S.C. 1456(a)(b)). River and Harbor Act of 1970 (P.L. 91-611, title I, § 108). Outer Continental Shelf Lands Act of 1953, as amended. P.L. 83-212, § 2, as amended by. P.L. 95-372. 67 Stat. 462. 43 U.S.C. 1331 et seq.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to increase production of domestic energy resources and to regulate and supervise oil and gas development. *Abstract:* Revised regulations implemented to meet the mandated timeframes for leasing Outer Continental Shelf (OCS) lands specified in the amendments have improved the Geological Survey's responsiveness, but processing times will probably never return to pre-1978 lengths. Four Federal agencies are primarily involved in issuing permits before exploration or development activities can proceed. A delay by one can hold up the entire process. The Environmental Protection Agency (EPA) drilling-discharge permits are the most time-consuming and have had perhaps the greatest effect on OCS operations. GAO found a credible record by industry in pursuing offshore oil and gas. Congress should enact legislation to establish a time (generally 90 days) within which all Federal agencies are required to complete approvals and issue permits. A steering committee, comprised of the Secretaries of the Interior and Commerce, the Administrator of EPA, and the Chief of the Corps of Engineers, should be formed with particular emphasis on: (1) assuring the appropriate balance between oil and gas development and protection of the environment; and (2) finding ways to streamline the process. The Secretary of the Interior should also establish within the Department a permit assistance office to: (1) help applicants, (2) work with other permitting agencies, (3) mediate disputes, (4) coordinate joint programs, (5) consolidate public hearings, (6) monitor decision time limits, and (7) feed back information to the newly created steering committee. The Secretary of Commerce should encourage and assist other coastal States in developing legislation and administrative procedures similar to California's for making local permitting and review processes more uniform, timely, and coordinated. The Secretary of the Interior should encourage the States in developing cooperative programs.
**Agencies Evaluated:** Department of Commerce; Department of Defense: Army; Department of the Interior: Geological Survey; Environmental Protection Agency

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-049**
*Federal Electrical Emergency Preparedness Is Inadequate.* (EMD-81-50).
5/12/81; 27 pp. + 13 app. (13 pp.)
**OMB Funding Code/Title:** 89-0217-0-1-276 / Economic Regulation; 58-0200-0-1-504 / Emergency Planning, Preparedness, and Mobilization
**Program:** Emergency Preparedness; Federal Preparedness
**Congressional Relevance:** *House* Committee on Armed Services; *House* Committee on Energy and Commerce; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Armed Services. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Energy Policy and Conservation Act (P.L. 94-163, title II, § 202; 89 Stat. 892; 42 U.S.C. 6262). Federal Energy Administration Act of 1974 (P.L. 93-275; 88 Stat. 96; 15 U.S.C. 761-786). National Security Act of 1947, as amended (P.L. 80-253, title I, § 103; 61 Stat. 499; 50 U.S.C. 404). Federal Civil Defense Act of 1950, as amended (P.L. 81-920, § 2; 64 Stat. 1246; 50 U.S.C. App. 2251-2297).

**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to maintain contingency measures in the event of a severe energy supply disruption. *Abstract:* Federal leadership for electrical emergency planning and preparation is unorganized and ineffective. GAO found that: (1) the Department of Energy (DOE) has an inadequate program for dealing with major electrical disruptions; (2) DOE Emergency Electric Power Administration representatives are unsure of their status, roles, authority, and responsibility and are doubtful that the organization could operate during an emergency; (3) DOE does not have adequate plans to manage and mitigate electric power disruptions; (4) emergency plans to manage such disruptions and restore the power system are needed; and (5) problems exist in Federal coordination with respect to electrical emergency preparedness. Congress should enact legislation requiring that appropriate plans be developed by a specified date. The Secretary of Energy should carry out his responsibility for electrical emergency preparedness by: (1) preparing adequate resources to DOE; (2) acting as leader and working with the utility industry, other Federal agencies, and States to develop and maintain detailed electrical emergency plans; and (3) developing national/regional plans for electrical emergencies which will enable power disruptions to be managed through established priorities for curtailing power by use and type of customer and assist the utility industry in restoring power in the event of severe damage to the power system. The Director of the Federal Emergency Management Agency should: (1) actively monitor the efforts of DOE to vitalize its emergency electric power program and develop associated plans; (2) require progress reports from DOE; and (3) actively assist, support, and coordinate the efforts of DOE especially with respect to other Federal agencies.
**Agencies Evaluated:** Department of Energy; Federal Emergency Management Agency

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-050**
*Actions Needed To Increase Bicycle/Moped Use in the Federal Community.* (EMD-81-41).
1/19/81; 33 pp. + 2 app. (6 pp.)
**OMB Funding Code/Title:** 69-0142-0-1-407 / Transportation Planning, Research, and Development; 89-0215-0-1-272 / Energy Conservation; 47-0200-0-1-804 / Transportation and Public Utilities Service
**Program:** Transportation Policy and Planning; Transportation; Transportation and Travel Management
**Congressional Relevance:** *House* Committee on Government Operations; *House* Committee on Public Works and Transportation; *House* Committee on Science and Technology; *Senate* Committee on Governmental Affairs; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Transportation Subcommittee; *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 4; 80 Stat. 933; 49 U.S.C. 1653). Federal Nonnuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905). Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title II, § 201, 211; 63 Stat. 383; 40 U.S.C. 481, 491).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objectives of the program are to improve energy efficiency and reduce dependence on petroleum. *Abstract:* Major governmental departments should identify opportunities for using and encourage greater use of bicycles or mopeds within their departments. However, fears for personal safety, lack of facilities, unresolved legal issues, and poor attitudes restrict bicycle usage. Decreasing the fear of riding in traffic will necessitate effective education, training, and enforcement of cyclist traffic laws. Facilities for bikeways, secure parking, showers, and lockers for cyclists could be provided and information on successful bicycle and moped programs could be published. Federal employees should be reimbursed for official travel by bicylce or moped. The cost of owning and operating a bicycle falls between 3 and 5 cents per mile. The reimbursement rate presently proposed to Congress is reasonable. The cost of owning and operating a moped ranges from 8.2 to 16.3 cents per mile. An 8-cent reimbursement rate for moped use by Federal employees seems to be reasonable until additional cost data are obtained. The Department of Transportation (DOT) should take the lead in the effort to encourage greater use of two-wheeled vehicles and should closely coordinate its work with other Federal agencies. DOT should give specific attention to two major barriers: lack of secure parking and shower facilities, which appear to be precluding widespread use of these vehicles by Federal employees. Congress should amend the U.S. Code to provide for a maximum allowance of 4 cents per mile to Federal employees using their privately owned bicycles while on official business. An 8-cent per mile maximum allowance should also be provided for the use of privately owned mopeds.
**Agencies Evaluated:** Department of Energy; Department of Transportation; General Services Administration

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-051**
*Possible Ways To Streamline Existing Federal Energy Mineral Leasing Rules.* (EMD-81-44).
1/21/81; 6 pp. + 4 app. (48 pp.)
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 09-0700-0-1-801 / Salaries and Expenses; 29-0100-0-1-376 / Salaries and Expenses; 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution
**Program:** Energy and Minerals Management; Technology Assessments; Maintaining Competition; Leasing and Commercialization Support
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Interior and Insular Affairs; *House* Committee on Science and Technology; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Rules and Administration. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Legislative Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Mineral Leasing Act of 1920, as amended (P.L. 66-146, § 301; 30 U.S.C. 181 et seq.). Technology Assessment Act of 1972 (P.L. 92-484, § 2, 3, 11; 86 Stat. 797; 2 U.S.C. 471, 472, 480). Federal Trade Commission Act, as amended (P.L. 62-203, § 6, as amended by; P.L. 93-275; 88 Stat. 721; 15 U.S.C. 46). Federal Nonnuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to improve administration of mineral leasing on Federal lands. *Abstract:* GAO found that Federal mineral leasing practices differ considerably from one mineral to the next with respect to such provisions as diligence, rents, and royalties. Some minerals, such as coal and offshore oil and gas, have specific legislative provisions dictating how leasing will be handled. At the other extreme, such as for oil shale and tar sands, most leasing provisions are left entirely to the discretion of the Department of the Interior. It is understandable that some leasing provisions, such as lease size and acreage limitations, might differ among minerals, since the size of desired exploratory units and economies

of scale vary. For others, however, the reasons for differences are not so clear, and there may be opportunities to apply desirable provisions in one mineral leasing program to another. GAO also believes that regulatory reduction could be enhanced by a clearer statement by policymakers of what objectives will be sought through Federal leasing in the years ahead and by guidance on how often inconsistent and competing policies and objectives will be balanced. This should be a priority area of study leading to clarified objectives of what is being sought through Federal leasing.
**Agencies Evaluated:** Department of Energy; Department of the Interior: Bureau of Land Management; Federal Trade Commission; Office of Technology Assessment

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-052**
*Implementation: The Missing Link in Planning Reorganizations.* (GGD-81-57).
3/20/81; 26 pp.
**OMB Funding Code/Title:** 11-0300-0-1-802 / Salaries and Expenses; 45-0100-0-1-751 / Salaries and Expenses; 58-0200-0-1-504 / Emergency Planning, Preparedness, and Mobilization; 54-0100-0-1-805 / Salaries and Expenses; 41-0101-0-1-805 / Salaries and Expenses; 11-1000-0-1-151 / Operating Expenses of the International Development Cooperation Agency
**Program:** Organization Studies; Policy and Executive Direction; Federal Preparedness; Adjudication; All Programs; Operating Expenses
**Congressional Relevance:** *House* Committee on Foreign Affairs; *House* Committee on Post Office and Civil Service; *House* Committee on Armed Services; *House* Committee on Government Operations; *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary; *Senate* Committee on Armed Services; *Senate* Committee on Governmental Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Foreign Operations Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Budget and Accounting Act of 1921, as amended (P.L. 67-13, title II, § 207; 42 Stat. 22; 31 U.S.C. 16); Reorganization Plan 2 of 1970. Civil Rights Act of 1964, as amended (P.L. 88-352, title VII, § 705; 78 Stat. 258; 42 U.S.C. 2000e-4). Federal Civil Defense Act of 1950, as amended (P.L. 81-920, § 2; 64 Stat. 1246; 50 U.S.C. 2251-2297). National Security Act of 1947, as amended (P.L. 80-253, title I, § 103; 61 Stat. 499; 50 U.S.C. 404). Civil Service Reform Act of 1978. P.L. 95-454, title VII, § 701. 92 Stat. 1192. 5 U.S.C. 7101-7135.
**Availability:** GAO

*Program Objectives:* The Reorganization Act of 1977 provided the President with the authority to propose the reorganization of Executive agencies. This is accomplished by submitting a reorganization plan to each House of Congress simultaneously. A proposal is approved after 60 days of continuous session without both Houses voting or if within the 60-day period, neither House votes affirmatively on a resolution of disapproval. The Act does not permit the change or elimination of existing authorities or legislation. *Abstract:* The agencies that were subject to reorganization under the 1977 Act experienced start-up problems as a result of efforts to implement the reorganizations. These agencies: the Equal Employment Opportunity Commission, the Federal Emergency Management Agency, the U.S. International Development Cooperation Agency, the Merit Systems Protection Board, the Office of the Special Counsel, and the Federal Labor Relations Authority experienced delays in obtaining key agency officials, adequate staffing, sufficient funding, adequate office space, and establishing adequate administrative functions and systems. Subsequently, these agencies were deterred from addressing their primary missions in an effective manner. The source of the problem is attributable to insufficient planning and preparation of the implementation of each reorganization. GAO has recommended to the Chairman of the Senate Government Affairs Committee that future reorganizations require evidence by the Administration that planning has been done to avoid these and other start-up problems.
**Agencies Evaluated:** Equal Employment Opportunity Commission; Executive Office of the President; Federal Emergency Management Agency; Federal Labor Relations Authority; International Development Cooperation Agency; Merit Systems Protection Board: Office of the Special Counsel

**Agency Contact:** General Accounting Office (202) 634-3097.

**E99900-053**
*National Endowment for the Arts and Humanities Compliance with Freedom of Information Act and Federal Advisory Committee Act.* (GGD-81-34).
12/31/80; 3 pp. + 3 app. (9 pp.)
**OMB Funding Code/Title:** 59-0100-0-1-503 / National Endowment for the Arts: Salaries and Expenses; 59-0200-0-1-503 / National Endowment for the Humanities: Salaries and Expenses
**Program:** Administration (Enforcement and Investigation, Compliance Review and Monitoring)
**Congressional Relevance:** *House* Committee on the Judiciary; *House* Committee on Education and Labor; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** National Foundation on the Arts and the Humanities Act of 1965, as amended (P.L. 89-209, § 5; 79 Stat. 846; 20 U.S.C. 959). Civil Rights Act of 1964, as amended (P.L. 88-352, title VI, § 601; 42 U.S.C. 2000d). Federal Advisory Committee Act, as amended (P.L. 94-409, § 5; 90 Stat. 1247; 5 U.S.C. 551). Freedom of Information Act, as amended (P.L. 89-554; 80 Stat. 383; 5 U.S.C. 552).
**Availability:** GAO

*Program Objectives:* The Freedom of Information Act (FOIA) gives the public certain access rights to Govermnment records and requires agencies which deny such access to advise requestors of the legal basis for the denial and the appeal procedures available. Among other things, the Federal Advisory Committee Act (FACA) sets forth procedures for announcing scheduled meetings, meeting attendance, and compiling and certifying minutes of meetings. *Abstract:* GAO found that, in most instances, the National Endowment for the Arts has provided the information requested under FOIA. However, administrative control of FOIA requests was not adequate. Responses were not always sent in accordance with FOIA timeliness requirements. In most instances when requested information was denied, the requestor was usually not advised of the appeal procedures available. Most of the panel meeting minutes did not meet FACA requirements for completeness and certification. In a number of instances, the National Endowment for the Humanities withheld information from requestors based on FOIA disclosure exemptions. Often, the requestor was not advised of the basis for the denial or the appeal procedures available in accordance with FOIA procedural requirements. FOIA records were inadequate to determine if timely responses were made. Most of the council and panel meeting minutes did not meet FACA requirements and certification. The General Services Administration has issued proposed procedures for implementing FACA. The procedures include: (1) public notice requirements; (2) public participation requirements; (3) requirements for closing meetings; and (4) requirements for minutes of meetings, including what information the minutes should contain.
**Agencies Evaluated:** National Endowment for the Arts; National Endowment for the Humanities

**Agency Contact:** General Accounting Office (202) 633-0152.

### E99900-054

*Examinations of Financial Institutions Do Not Assure Compliance with Consumer Credit Laws.*
1/2/81; 43 pp. + 8 app. (44 pp.)
**OMB Funding Code/Title:** 99-0100-0-3-000 / Board of Governors of the Federal Reserve System; 82-4035-0-3-371 / Limitation on Administrative and Nonadministrative Expenses, Federal Home Loan Bank Board; 25-4056-0-3-371 / Operating Fund; 51-8419-0-8-371 / Federal Deposit Insurance Corporation; 20-8413-0-8-376 / Assessment Funds
**Program:** Supervision and Regulation of Financial Institutions; Examination and Supervision of Federal Home Loan Banks; Examination Program; Administrative and Operating Expenses; Supervision of National Banks
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Reserve Act, as amended (P.L. 63-43, § 11; 38 Stat. 261; 12 U.S.C. 248). Federal Home Loan Bank Act of 1932, as amended (P.L. 72-304, § 8; 47 Stat. 731; 12 U.S.C. 1428). Act of July 12, 1960 (P.L. 86-626, title II, § 201; 74 Stat. 441; 42 U.S.C. 1438a). Federal Credit Union Act, as amended (P.L. 73-467, § 106, 204, as amended by; P.L. 91-468; 48 Stat. 1218; 12 U.S.C. 1756, 1784). Federal Deposit Insurance Act of 1950, as amended. P.L. 81-797, § 10. 64 Stat. 882. 12 U.S.C. 1820.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Consumer credit protection laws set forth basic principles to protect and inform consumers seeking credit. Financial institutions are responsible for complying with these laws. Federal financial institution regulatory agencies supervise institutions that extend credit and have responsibilities for ensuring that financial institutions comply with the laws. GAO found that the agencies' programs for identifying violations and enforcing compliance with the laws were inconsistent and, for the substantive aspects of some laws, inadequate. As a result, consumers have not been assured consistent protection, and financial institutions have not been treated equally. For the most part, agencies identified violations of technical requirements involving forms and disclosures, whereas violations of the substantive principles of some laws were seldom cited. Examiners performed few specific analyses to test institutions' practices and generally only reviewed institutions' forms and talked to institutions' management. Weaknesses in agencies' methods of examining for compliance prevent the agencies from identifying violations which should be corrected. Agencies need uniform compliance enforcement standards. Since 1977, the agencies have made substantial progress in correcting these shortcomings. However, more changes are needed. The Chairmen of the Federal Deposit Insurance Corporation, Federal Home Loan Bank Board, Federal Reserve Board, National Credit Union Administration, and the Comptroller of the Currency should work together, under the direction of the Federal Financial Institutions Examination Council, to develop and administer consistent, effective consumer law compliance examination programs that adequately address the substantive principles of the laws.
**Agencies Evaluated:** Department of the Treasury: Office of the Comptroller of the Currency; Federal Deposit Insurance Corporation; Federal Financial Institutions Examination Council; Federal Home Loan Bank Board; Federal Reserve System; National Credit Union Administration

**Agency Contact:** General Accounting Office (202) 389-4254.

### E99900-055

*Non-Federal Development of Hydroelectric Resources at Federal Dams: Need To Establish a Clear Federal Policy.* (EMD-80-122).
9/26/80; 15 pp. + 2 app. (8 pp.)
**OMB Funding Code/Title:** 12-3100-0-1-271 / Salaries and Expenses; 14-0667-0-1-301 / Loan Program; 96-3121-0-1-301 / General Investigations; 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses
**Program:** Administration of Rural Electrification Program; Administration; Surveys and Planning: Coordination Studies with Other Agencies and Non-Federal Interest; Hydropower Regulation
**Congressional Relevance:** *House* Committee on Agriculture; *House* Committee on Public Works and Transportation; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Rural Electrification Act of 1936, as amended (P.L. 74-605, title I, § 1-3; 49 Stat. 1363; 7 U.S.C. 901-903). Small Reclamation Projects Act, as amended (P.L. 84-984; 70 Stat. 1044; 43 U.S.C. 422). River and Harbor Act of 1970 (P.L. 91-611, title I, § 108). Federal Water Power Act (P.L. 66-280, § 4; 41 Stat. 1065; 16 U.S.C. 797).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to accelerate introduction of new energy (hydroelectric) resources. *Abstract:* There is no consistent Federal policy to foster non-Federal development of hydropower at Federal dam sites. The Corps of Engineers and the Water and Power Resources Service both believe they should first study the feasibility and then make recommendations to Congress. The Federal Energy Regulatory Commission (FERC) will grant a preliminary permit to a non-Federal developer to study the feasibility of installing power at a Federal site unless: (1) hydropower is an authorized project purpose, or (2) a Federal study on a dam is nearly completed. The Department of Energy and the Rural Electrification Administration will also provide grants and loans to non-Federal developers when they secure a FERC permit or license. There was agreement among the public and non-Federal parties that the non-Federal sector can get hydropower on line faster than the public sector and without major outlays by the Federal Government. Presently, there are unresolved legal questions which can potentially become serious barriers to non-Federal development of power at Federal sites. If an aggreement cannot be reached by the Secretary of the Interior and the Chairman, FERC, as to who has final authority, Congress should clarify its legislative intent. The Secretaries of the Army and of the Interior should encourage non-Federal development of hydropower at their facilities. Preliminary permits should be issued to non-Federal developers interested in Federal dams in all cases where power is not an authorized project purpose. For those dams where power is an authorized purpose, the Secretaries of the Army and of the Interior should conduct design studies and recommend to Congress whether power should be installed. In cases where Congress decides against Federal development, the non-Federal sector should be given the opportunity to develop the sites. The Secretary of the Interior and the Chairman, FERC, should develop a memorandum of understanding on who has final authority to: (1) grant a right-of-way permit to develop hydropower on public lands, (2) approve engineering plans, and (3) assess a water fee and a fee for the use of Federal facilities.
**Agencies Evaluated:** Department of Agriculture: Rural Electrification Administration; Department of Defense: Army; Department of Energy: Federal Energy Regulatory Commission; Department of the Interior: Water and Power Resources Service

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-056**
*Oil and Gas Exploration of the National Petroleum Reserve in Alaska.* (EMD-90-111).
8/29/80; 5 pp.
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 89-0219-0-1-271 / Energy Production Demonstration and Distribution
**Program:** Energy and Minerals Management; Domestic Energy Supply
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Geothermal Steam Act of 1970, as amended (P.L. 91-581, § 2-27, as amended by; P.L. 95-352; 84 Stat. 1566; 30 U.S.C. 1001-1025). Outer Continental Shelf Lands Act of 1953, as amended (P.L. 83-212; 43 U.S.C. 1331-1343). Federal Energy Administration Act of 1974 (P.L. 93-275, § 5; 15 U.S.C. 764).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to manage onshore and offshore oil resources, including the National Petroleum Reserve in Alaska (NPRA), in response to national demand. *Abstract:* Early action and early leasing could save Federal money and, possibly could make more domestic oil and gas available sooner, helping to reduce the Nation's dependence on imports. Delay in authorizing leasing may spur action to continue a costly and marginally effective Federal exploration program at costs up to, or exceeding, $150 million a year, as an alternative to leaving NPRA in an unexplored and undeveloped state. The House Committee on Interior and Insular Affairs should act favorably on legislation to authorize the leasing of NPRA to private industry for exploration and development.
**Agencies Evaluated:** Department of Energy; Department of the Interior

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-057**
*A Shortfall in Leasing Coal from Federal Lands: What Effect on National Energy Goals?* (EMD-80-87).
8/22/80; 80 pp. + 7 app. (23 pp.)
**OMB Funding Code/Title:** 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 14-0804-0-1-306 / Surveys, Investigations, and Research; 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** Domestic Energy Supply; Geologic and Mineral Resource Surveys and Mapping; Forest Research: Land and Resource Protection Research (Mineral Area Management)
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Agriculture; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Nonnuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905). Act of March 3, 1879 (P.L. 45-82, § 1; 20 Stat. 394; 43 U.S.C. 31). Act of June 4, 1897, as amended (30 Stat. 34; 16 U.S.C. 475, 486).
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objective of the program is to accelerate coal resource appraisal programs to meet Bureau of Land Management land-use planning needs for federal coal lease sales. *Abstract:* Immediate action is necessary for the 1981 Green River-Hams Fork lease sale to assure that enough coal is made available to meet the region's projected coal demand. Exclusion of formal expressions of leasing interest during land-use planning may unnecessarily restrict coal development. A request for and use of industry input would give better focus on where land-use planning should be done. The Geological Survey does not have sufficient information to identify and evaluate tracts. A decision by the Department of the Interior at the time licenses are granted would give industry added incentive to invest in exploration activity. The Secretary of the Interior should: initiate immediate plans for a follow-on sale to meet the region's projected coal demand; exclude production from the Cherokee mine; allow for a more realistic lead time for leases to reach full production; require estimates for coal recovery, mine life, and Federal coal ownership; and include a margin of error for the Geological Survey's coal reserve estimates. The Departments of Energy and the Interior should jointly review leasing targets. The Secretary of the Interior should request expressions of interest in possible lease tracts; insure that land-use planning for coal is not limited to known recoverable coal resource areas; decide whether or how threshold development levels will be used; develop long-range plans for coal exploration activities in direct support of tract delineation; appoint permanent tract delineation team leaders; clarify procedures for making reserve estimates; and establish formal procedures for quality controls in the reserve estimate computation process. The Secretary should develop procedures under which land exchange applicants could drill candidate exchange tracts and should inform those who obtain an exploration license if they will be allowed to bid on the tract. The Secretaries of the Interior and of Agriculture should coordinate activities with the Geological Survey.
**Agencies Evaluated:** Department of Agriculture: Forest Service; Department of Energy; Department of the Interior: Geological Survey

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-058**
*Three Mile Island: The Financial Fallout.* (EMD-80-89).
7/7/80; 62 pp. + 3 app. (23 pp.)
**OMB Funding Code/Title:** 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses; 31-0200-0-1-276 / Salaries and Expenses; 50-0100-0-1-376 / Salaries and Expenses
**Program:** Electric Power Regulation; Program Direction and Administration; Public Utility Holding Company Regulation
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Environment and Public Works; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Natural Gas Act (P.L. 75-688, § 14; 52 Stat. 828; 15 U.S.C. 717m). Federal Power Act (P.L. 66-280, § 4; 41 Stat. 1065; 16 U.S.C. 797). Energy Reorganization Act of 1974, as amended (P.L. 93-438, title II, § 201; 88 Stat. 1242; 42 U.S.C. 5841). Public Utility Holding Company Act of 1935, as amended (P.L. 74-333, title I, as amended by; P.L. 94-29; 49 Stat. 803; 15 U.S.C. 79). Investment Advisers Act of 1940. P.L. 76-768, title II, § 201. 54 Stat. 847. 15 U.S.C. 80b-1 et seq.
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* The objectives of the program are to determine interstate electric rates and oversee electric transactions and directorates. *Abstract:* The financial stability of the General Public Utilities system has been seriously affected by the results of the accident at Three Mile Island. Removal of the Three Mile Island units from the companies' rate base considerations has an adverse impact on earnings needed to assure the system's future financial viability and the continuation of reliable power supplies. The Three Mile Island-2 accident has severely limited the system companies' ability to obtain funds from the capital market. The loss of earnings capability raises questions as to the system's ability to fund Three Mile Island-2 clean-up costs and needed generating capacity. Federal regulatory agencies have done little to expedite the system's recovery from the accident. The Secretary of Energy should undertake a detailed study of the General Public Utilities system regarding its future

role as a provider of electric power, the financial considerations involved in ensuring that the system can fill such a role, the ways in which finances best can be obtained, and the relationships of the various State and Federal regulatory agencies with respect to the system's current problems. The Nuclear Regulatory Commission should move as quickly as possible, while taking all necessary steps to protect the public health and safety, to consider and act on the question of restarting Three Mile Island Unit 1. The Chairman should cooperate fully with the Secretary of Energy in the study of the assistance in fully developing the regulatory responsibilities of the Commission as they relate to the restart, clean-up, and recommissioning of the nuclear units.
**Agencies Evaluated:** Department of Energy: Federal Energy Regulatory Commission; Nuclear Regulatory Commission; Securities and Exchange Commission

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-059**
*Analysis of the Price-Anderson Act.* (EMD-80-80).
8/18/80; 11 pp. + app. (3 pp.)
**OMB Funding Code/Title:** 31-0200-0-1-276 / Salaries and Expenses; 89-0224-0-1-271 / Energy and Supply, Research and Development Activities, Operating Expenses
**Program:** Nuclear Reactor Regulation; Nuclear Fission
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Environment and Public Works; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Energy Reorganization Act of 1974 (P.L. 93-438, title II, § 203; 88 Stat. 1244; 42 U.S.C. 5843). Atomic Energy Act of 1954, as amended (P.L. 83-703, § 1, as amended by; P.L. 85-256; 68 Stat. 927; 42 U.S.C. 2051).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to govern offsite nuclear accident liability. *Abstract:* Although acceptance by the Federal Government of some offsite liability for nuclear accidents represents a subsidy to the nuclear power industry, without this protection, commercial nuclear power development would not have made the progress it has. The Price Anderson Act is fulfilling its intended purpose of providing financial protection to the public and to the nuclear industry in the event of a nuclear accident. The act should be retained in its basic form, but certain provisions should be revised. The limit on liability should be realistically defined, and the layers of financial coverage that compose the limit on liability should be reassessed. The premiums charged utilities in the event of a nuclear accident and the Federal Government indemnity could be revised upward. The Chairman of the Nuclear Regulatory Commission should use the Three Mile Island accident, plus various scenarios similar to that accident, to define a more realistic limit on public liability, reassess the premium charged utilities in the event of a nuclear accident, and reassess the Federal Government indemnity. If it is determined that some revisions to the Act are in order, the Chairman should also submit a legislative proposal to Congress outlining these revisions.
**Agencies Evaluated:** Department of Energy; Nuclear Regulatory Commission

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-060**
*Increasing Costs, Competition May Hinder U.S. Position of Leadership in High Energy Physics.* (EMD-80-58).
9/16/80; 109 pp. + 15 app. (113 pp.)
**OMB Funding Code/Title:** 89-0222-0-1-251 / General Science and Research; 49-0100-0-1-251 / Research and Related Activities; 11-0300-0-1-802 / Salaries and ExpensesNatural Resources, Energy and Science; 11-2600-0-1-802 / Salaries and Expenses
**Program:** High Energy Physics; Mathematical and Physical Sciences (Physics); Science and Technology Policy Analysis and Advice
**CFDA NO.:** 47.049
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Government Operations; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Labor and Human Resources; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Atomic Energy Act of 1954, as amended (P.L. 83-703, § 1; 68 Stat. 927; 42 U.S.C. 2051, 2201(c)). National Science Foundation Act of 1950, as amended (P.L. 81-507, § 3; 64 Stat. 149; 42 U.S.C. 1862). Budget and Accounting Act of 1921, as amended (P.L. 67-13, title II, § 207; 31 U.S.C. 16); Reorganization Plan 2 of 1970. National Science and Technology Policy, Organization, and Priorities Act of 1976 (P.L. 94-282; 90 Stat. 463; 42 U.S.C. 6611-6618, 6631-6635).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to implement the national high energy physics programs. *Abstract:* Department of Energy funding is based on an agreement with the Office of Management and Budget (OMB) to annually fund high energy physics at a constant level–the minimum amount the physics community believes is needed to maintain a viable program with adequate diversity. The funding has not been based on a comprehensive plan for maintaining a leadership position nor is it consistent with an agreed upon funding level. The program has been emphasizing the development and construction of accelerators. Key program elements have been inadequately funded; this may have detrimental effects on long-term accelerator technology and the participation of the brightest and most talented U.S. scientists, on determination of what the overall objectives of the program should be, and on the appropriate strategies and necessary funding levels. The director of the Office of Science and Technology Policy should assemble a work group to conduct a study to determine the appropriate level for funding the U.S. high energy physics program. Based on the results of such a study, the Director should prepare a policy paper setting forth the objectives of the U.S. program, a strategy for achieving such objectives, and the appropriate annual funding levels for carrying out the strategy. Such funding levels should consider projected amounts for major functions such as construction, accelerator operations, accelerator research and development, equipment, equipment research and development, and physics research. The Director should consult with the appropriate oversight committees of Congress for their views and input in helping to formulate the policy. The Directors of OMB and the National Science Foundation and the Secretary of Energy should fully cooperate in the study. The Secretary of Energy should formally institute the development of near-, mid-, and long-range plans on a periodic basis. These plans should be submitted to Congress for its information and use in carrying out its budgetary and oversight responsibilities.
**Agencies Evaluated:** Department of Energy; Executive Office of the President: Office of Science and Technology Policy; National Science Foundation; Executive Office of the President: Office of Management and Budget

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-061**
*Better Monitoring Techniques Are Needed To Assess the Quality of Rivers and Streams.* (CED-81-30).
4/30/81; 70 pp. + 11 app.
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control and Compliance; 14-0804-0-1-306 / Surveys, Investigations, and Research; 11-1453-0-1-802 / Council on Environmental Quality and

Office of Environmental Quality
**Program:** Standards Setting, Planning, Assistance and Training; Water Resources Investigations; Environmental Policy Development and Program Evaluation
**CFDA NO.:** 15.804
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Agriculture; *Senate* Committee on Environment and Public Works; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Federal Insecticide, Fungicide, and Rodenticide Act, as amended (P.L. 80-104, § 20, as amended by; P.L. 95-396; 86 Stat. 990; 7 U.S.C. 136r). Act of March 3, 1879 (P.L. 45-82, § 1; 20 Stat. 394; 43 U.S.C. 31). Environmental Quality Improvement Act of 1970 (P.L. 91-224, title II, § 203; 84 Stat. 114; 42 U.S.C. 4372).
**Availability:** GAO
**Geographic Relevance:** National; State

*Abstract:* Water quality can change dramatically during 1 day, and within a short distance. Complex interactions among biological, chemical, and physical processes complicate the difficulties of water quality sampling. Infrequent measurements cannot accurately describe water quality, because rivers can change rapidly and extensively. Infrequent sampling also misses important events. Cost was a major consideration in decisions on sampling frequencies. Each sampling site is affected by unique conditions, and water quality measurements taken at one site cannot normally be applied to other locations. The Geological Survey focused primarily on riverflow, not water quality. Stations are located toward the downstream end of drainage basins. The Survey did not intend to detect any particular category of water quality, water use, or related land use. The Survey, the Environmental Protection Agency (EPA), and the Council of Environmental Quality (CEQ) have used network data in statistical comparisons of water quality, but these comparisons are highly questionable. The variability of water quality, the limited frequency and locations of samples, and the inconsistency in field work and laboratory performance make it virtually impossible to compare the data meaningfully from month to month, season to season, and year to year. Special studies of water quality designed for individual river areas could overcome many weaknesses. The Secretary of the Interior and the Administrator of EPA should discontinue the three national water quality networks and shift to a program of special studies of water quality. The Administrator of EPA and the Chairman of CEQ should promote the use of other available indicators of progress toward cleaner water, such as biological monitoring and reductions in waste discharges.
**Agencies Evaluated:** Department of the Interior: Geological Survey; Environmental Protection Agency; Executive Office of the President: Council on Environmental Quality

**Agency Contact:** General Accounting Office (202) 755-9100.

**E99900-062**
*Congressional Guidance Needed on Federal Cost Share of Water Resource Projects When Project Benefits Are Not Widespread.* (CED-81-12).
11/13/80; 38 pp. + 2 app. (63 pp.)
**OMB Funding Code/Title:** 96-3122-0-1-301 / Construction, General; 12-1072-0-1-301 / Watershed and Flood Prevention Operations
**Program:** Advance Engineering and Design; Watershed Operations Authorized by Public Law 534
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Agriculture; *Senate* Committee on Environment and Public Works; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Water Resources Development Act of 1974 (P.L. 93-251, title I, § 1, as amended by; P.L. 94-587). Act of June 28, 1938, as amended (P.L. 75-761, § 7, as amended by; P.L. 78-534, § 15; 33 U.S.C. 701b-1).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Many water resource projects provide benefits to large segments of the country; however, the Corps of Engineers (CE) and the Soil Conservation Service (SCS) have built some projects that primarily benefit only a few landowners or businesses. GAO found that for CE and SCS projects, the non-Federal entity was seldom required to share a larger portion of project cost to compensate for the special benefits, such as land enhancement or increased local taxes. Local sponsors provide land easements, rights-of-way, and utility relocations for most projects. In feasibility studies, the estimated costs of the items are shown as the non-Federal cost share. However, GAO found that the estimated non-Federal cost share in the studies by SCS usually contains extraneous cost items which were not genuine project costs. This inflated the total project cost and also made the non-Federal share appear much higher than it actually was. Land treatment represents 55% of the total non-Federal share for all the projects approved by SCS through September 1979. GAO believes land treatment is important and should be strongly encouraged. However, it is misleading to include the estimated cost along with other cost items because: (1) land treatment is the individual landowner's responsibility; (2) land treatment is strictly voluntary and SCS has little or no control over implementing recommended treatment; (3) SCS does not effectively monitor or follow up on whether the measures are applied, and if so, at what cost; and (4) SCS does not include land treatment measures when estimating each project's benefit/cost ratio.
**Agencies Evaluated:** Department of Agriculture: Soil Conservation Service; Department of Defense: Army

**Agency Contact:** General Accounting Office (202) 376-8200.

**E99900-063**
*Ground Water Overdrafting Must Be Controlled.* (CED-80-96).
9/12/80; 26 pp. + 7 app. (26 pp.)
**OMB Funding Code/Title:** 96-3122-0-1-301 / Construction, General; 12-1072-0-1-301Watershed and Flood Prevention Operations; 14-0684-0-1-301 / Construction Program
**Program:** Advance Engineering and Design; Watershed Operations Authorized by Public Law 534; Construction
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Agriculture; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Water Resources Development Act of 1974, as amended (P.L. 93-251, title I, § 1, as amended by; P.L. 94-587). Act of June 28, 1938, as amended (P.L. 75-761, § 7, as amended by; P.L. 78-534, § 15; 52 Stat. 1225; 33 U.S.C. 701b-1). Reclamation Act of 1902 (P.L. 57-161, § 1; 32 Stat. 388; 43 U.S.C. 391).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The demand for water in many areas of the Nation is being met by overdrafting ground water, extracting more ground water than will be replenished over a long period of time. Overdrafting is not necessarily bad; however, if it is continued indefinitely, the resulting problems may ultimately affect the Nation's ability to meet ever-increasing demands for food and other agricultural products. In its review, GAO found that overdrafting is most serious in the arid and semiarid Western States where irrigation of crops accounts for over half of all ground water use. GAO found that several problems can result from overdrafting, such as: (1) land subsidence; (2) saltwater intrusion into freshwater aquifers; (3) reduced surface water flows; (4) increased energy consumption; and (5) disruption of social and economic activities. Some States, such as Colorado, New Mexico, and Florida, have generally succeeded in controlling overdraft of their underground aquifers. However, other States, such as California and Arizona, currently impose little if any control on the use

of ground water, and both States suffer serious overdraft problems. Although the Federal Government manages only water resources on Federal lands, it has assisted States with overdraft problems by constructing multipurpose water development projects to replace or supplement ground water. Congress should direct the Departments of the Interior, Agriculture and the Army to require, before start of construction on any water resources or ground water depletion mitigation project, that the affected State or community implement or have specific plans to implement a program or some means for controlling ground water pumping and a water conservation program.
**Agencies Evaluated:** Department of Agriculture; Department of Defense: Army; Department of the Interior

**Agency Contact:** General Accounting Office (202) 376-8200.

**E99900-064**
*Additional Federal Aid for Urban Water Distribution Systems Should Wait until Needs Are Clearly Established.* (CED-81-17).
11/24/80; 49 pp. + 7 app. (17 pp.)
**OMB Funding Code/Title:** 96-3122-0-1-301 / Construction, General; 14-5060-0-2-301 / General Investigations
**Program:** Major Rehabilitation and Dam Safety Assurance Projects: Multipurpose Power Projects; General Engineering and Research
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Flood Control Act of 1938 (P.L. 75-761, § 4; 52 Stat. 1216; 33 U.S.C. 701j). Water Resources Research and Development Act of 1978 (P.L. 95-467, title I, § 101(c); 92 Stat. 1306; 42 U.S.C. 7811).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* Many Federal, State, and local officials are proposing to modify Federal policy to provide more Federal aid to help large cities rehabilitate and improve their water supply and distribution systems. The programs, if enacted, could add billions of dollars to the Federal budget and may not be warranted for urban water distribution systems. GAO looked at water distribution systems in Boston, New Orleans, and Washington, DC. The review focused on the areas of major concern to water distribution system operators: (1) water mains, (2) metering and water inventory management, and (3) financing. Contrary to the popular impression that older water distribution systems are already past the point of no return, the systems in Boston, New Orleans, and Washington, DC, are providing enough water for all uses. Boston experiences a relatively small number of main failures annually, but a large percentage of the system is old. To protect the system, Boston plans to rehabilitate by the year 2000 all mains that will be 100 years or older by then. New Orleans experiences a large number of main failures each year due largely to soil subsidence. In Washington, DC, main failures are moderate compared to other cities. However, the distribution system suffers from a lack of maintenance and capital improvements due to budgetary and staffing restrictions. Controlling unaccounted-for water can help large cities conserve water and keep water rates reasonable. Metering and surveying intended to detect leakage and unauthorized uses, are major aids in controlling unaccounted-for water. Systems such as New Orleans' and Boston's, which are required to be financially self-sufficient or to operate at a profit, place more emphasis on controlling unaccounted-for water. Conversely, water management received less attention in Washington, DC, where no attempt was made to achieve financial self-sufficiency.
**Agencies Evaluated:** Department of Defense: Army; Department of the Interior

**Agency Contact:** General Accounting Office (202) 376-8200.

**E99900-065**
*Federal Water Resources Agencies Should Assess Less Costly Ways To Comply with Regulations.* (CED-81-36).
2/17/81; 51 pp. + 9 app. (33 pp.)
**OMB Funding Code/Title:** 14-5060-0-2-301 / General Investigations; 96-3121-0-1-301 / General Investigations; 85-0100-0-1-301 / Water Resources Planning
**Program:** Plan Formulation Investigations; Research and Development; Administration and Coordination
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Reclamation Act of 1902 (P.L. 57-161, § 1; 32 Stat. 388; 43 U.S.C. 391). Act of August 1, 1939 (P.L. 76-396, § 2; 53 Stat. 1414; 33 U.S.C. 701b-3). Water Resources Planning Act of 1965, as amended (P.L. 89-80, title I, IV, § 101, 401(b); 79 Stat. 245; 42 U.S.C. 1962a, 1962d).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The rapid growth of Government regulations, coupled with recent economic difficulties facing the Nation, has heightened public concern over regulatory costs and burdens. The President has ordered agencies which write regulations to evaluate their economic impact. Many social and environmental regulations have a major impact on the costs, competition, and the administration of Federal water resources projects. Agencies and contractors have major compliance responsibilities during construction, and both are concerned with the cost and burden of regulations, especially the cumulative impact. GAO's case studies showed that when agencies planned projects, they did not develop enough information on costs, burdens, and benefits to evaluate alternatives. Contractors had insufficient knowledge and advice in the area of regulation compliance. Time factors prevented agencies from developing more information on alternatives. The Secretary of the Army should direct the Chief of Engineers, and the Secretary of the Interior should direct the Commissioner, Water and Power Resource Service, to evaluate alternative methods of compliance with social and environmental regulations in the construction of their projects and initiate action for doing so. The Director of the Water Resources Council should develop methods and techniques which construction agencies can use in evaluating alternative methods of compliance with social and environmental regulations and consider sharing them with other agencies.
**Agencies Evaluated:** Department of Defense: Army; Department of the Interior: Bureau of Reclamation; Water Resources Council

**Agency Contact:** General Accounting Office (202) 376-8200.

**E99900-066**
*River Basin Commissions Have Been Helpful, but Changes Are Needed.* (CED-81-69).
5/28/81; 29 pp. + 9 app. (26 pp.)
**OMB Funding Code/Title:** 85-9971-0-7-301 / River Basin Commissions; 14-0667-0-1-301 / Loan Program
**Program:** All Programs; Administration
**Congressional Relevance:** *House* Committee on Interior and Insular Affairs; *Senate* Committee on Environment and Public Works; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Water Resources Planning Act of 1965, as amended (P.L. 89-80, title II, § 207(a); 79 Stat. 250; 42 U.S.C. 1962b-6). Small Reclamation Projects Act, as amended (P.L. 84-984; 43 U.S.C. 422).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* River basin planning should match the needs of water users with the amount of water available irrespective of State boundaries or Federal agency responsibilities. The river basin commissions, as they are now operating, do not accomplish optimum planning. Legislative changes are needed to ensure continued State participation and regional water resources planning input into Federal agencies' budget submissions. Commissions have not become the principal coordinators of water resource projects as intended, and Federal and State members who make up the six river basin commissions do not use their collective authority to carry out commission objectives. Commissions agree that authority is lacking, and Federal and State water plans and programs continue to be prepared independently of commission influence. GAO believes that river basin commissions have the opportunity to be more successful in planning and coordinating water development. However, changes are needed to: (1) provide broad water resource planning input and ensure continued State participation; and (2) encourage more participation in resolving regional and national water resource problems. Congress should amend the Water Resources Planning Act to require: (1) State membership in river basin commissions or other regional arrangements prior to granting the States Federal water planning assistance funds; and (2) that information regarding priorities established by the river basin commissions or other regional planning arrangements be included in the appropriate Federal agencies' annual budget submissions to Congress.
**Agencies Evaluated:** Department of the Interior; Water Resources Council

**Agency Contact:** General Accounting Office (202) 376-8200.

**E99900-067**
*Federal-Interstate Compact Commissions: Useful Mechanisms for Planning and Managing River Basin Operations.* (CED-81-34).
2/20/81; 30 pp. + 4 app. (11 pp.)
**OMB Funding Code/Title:** 46-0100-0-1-301 / Salaries and Expenses; 46-0500-0-1-301 / Salaries and Expenses
**Program:** Administrative Expenses; Federal Representation
**Congressional Relevance:** *House* Committee on the Judiciary; *Senate* Committee on the Judiciary. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Delaware River Basin Compact Act of 1961 (P.L. 87-328, § 1303(b)). Susquehanna River Basin Compact Act of 1970 (P.L. 91-575, § 3(b)).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Delaware and Susquehanna River Basins Commissions reflect a significant departure from traditional compacts in that: (1) the United States is a signatory party with the States, and (2) extremely broad powers are granted to the compact commissions. The Commissions are responsible for multipurpose planning, management, and development of the river basins' resources. GAO found that, although the commissions are currently encountering problems, including internal disagreements over their roles and funding, they contribute to consistency in water resources management throughout their respective basins and provide each basin State with a voice on interstate matters. The Commissions can act in some cases when a member party cannot. The Commissions are attempting to solve complex, controversial issues such as water allocation and adequate water supplies. Such issues affect a vital need of member parties. While no easy solutions exist to these problems, the Commissions are working toward meeting the basins' water needs. Their progress has been slow, but GAO believes that the States rate high marks for initiating the compact arrangement and committing themselves to working through a regional river basin commission. Additionally, GAO believes that the future effectiveness of the intergovernmental commissions depends on all parties' commitment to support and fully participate even at the cost of occasionally sacrificing their individual prerogatives.
**Agencies Evaluated:** Delaware River Basin Commission; Susquehanna River Basin Commission

**Agency Contact:** General Accounting Office (202) 376-8200.

**E99900-068**
*Weaknesses in the Planning and Utilization of Rental Housing for Persons in Wheelchairs.* (CED-81-45).
6/19/81; 52 pp.
**OMB Funding Code/Title:** 86-0139-0-1-604 / Subsidized Housing Programs; 12-4141-0-3-371 / Rural Housing Insurance Fund
**Program:** Homeownership and Rental Housing (Sections 235 and 236); Loans Made
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Agriculture; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** U.S. Housing Act of 1937, as amended (P.L. 75-412, § 8, as amended by; P.L. 96-399; 88 Stat. 662; 42 U.S.C. 1427f). Housing Act of 1949, as amended (P.L. 81-171, title V, § 517; 79 Stat. 498; 42 U.S.C. 1487).
**Availability:** GAO
**Geographic Relevance:** National; State; City; County

*Abstract:* The report focused on three main issues: (1) Were people who used wheelchairs occupying the specially designed accessible units constructed? (2) Were Department of Housing and Urban Development (HUD) and Farmers Home Administration (FmHA) administrative requirements to construct 5% of the units in family projects and 10% of the units in elderly projects for people in wheelchairs reasonable and being complied with? and (3) Did HUD and FmHA have effective management information systems covering the development and occupancy of accessible units? Rental housing designed for the special needs of people who use wheelchairs is scarce. To help alleviate the shortage, HUD and FmHA established goals for building wheelchair accessible units under some of their rental housing programs. However, only a small portion of the accessible units were occupied by persons in wheelchairs. Also, the goals for building accessible units in effect since about 1970 were set without information about the number of people using wheelchairs in the United States or the demand for such units in areas served by the projects. HUD and FmHA need to take steps to ensure that: (1) housing units designed for people in wheelchairs are occupied by such persons, (2) valid goals for producing wheelchair-accessible units are set and met, and (3) information is accumulated to determine whether production and occupancy objectives are being achieved for accessible units.
**Agencies Evaluated:** Department of Agriculture: Farmers Home Administration; Department of Housing and Urban Development

**Agency Contact:** General Accounting Office (202) 426-1780.

**E99900-069**
*Actions Needed To Increase Federal Onshore Oil and Gas Exploration and Development.* (EMD-81-40).
2/11/81; 157 pp. + 17 app. (46 pp.)
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 14-1611-0-1-303 / Resource Management; 14-0804-0-1-306 / Surveys, Investigations, and Research; 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 12-1100-0-1-302 / Forest Management, Protection and Utilization; 96-3121-0-1-301 / General Investigations
**Program:** Lands and Realty Management; Administration; Conservation of Lands and Minerals; Domestic Energy Supply; Forest Research: Land and Resource Protection Research; Research and Development

**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Agriculture; *House* Committee on Public Works and Transportation; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976, as amended (P.L. 94-579, title II, § 203, as amended by; P.L. 95-352; 90 Stat. 2750; 43 U.S.C. 1713, 1732, 1761-1771). Fish and Wildlife Act of 1956, as amended (P.L. 84-1024, § 11; 16 U.S.C. 742). Act of March 3, 1879 (P.L. 45-82, § 1; 20 Stat. 394; 43 U.S.C. 31). Federal Energy Administration Act of 1974 (P.L. 93-275, § 5; 88 Stat. 98; 15 U.S.C. 764). Forest and Rangeland Renewable Resources Research Act of 1978. P.L. 95-307, § 3. 92 Stat. 353. 16 U.S.C. 1642.

*Program Objectives:* The program objective is to manage and accelerate use of public lands for exploration and development of oil and gas resources. *Abstract:* The use of Federal lands for fossil fuels exploration and development is hampered by: (1) unavailability of leases, (2) restrictive stipulations, and (3) lengthy delays of leases and permits. Congress should: (1) consider amending section 202(e) of the Act to require that decisions to close lands to mineral leasing be reported to Congress. Section 202(e) should also require that Interior submit with each closure report any other desired information required in section 204(c)(2); (2) amend section 3 of the Engle Act concerning withdrawal information for military applications; (3) amend section 6 of the Engle Act regarding oil and gas development being consistent with an installation's military use; (4) allow leasing in any future wilderness legislation for periods beyond 1983; and (5) consider when sufficient minerals information has been developed. The Secretaries of Agriculture and the Interior should establish standards and criteria for the use of restrictive stipulations. The Secretary of Defense should formulate a minerals policy for making installations available to leasing. The report contains 14 additional recommendations to the Secretary of the Interior on the use of Federal lands.
**Agencies Evaluated:** Department of Agriculture: Forest Service; Department of Defense; Department of Energy; Department of the Interior: Bureau of Land Management; Department of the Interior: Fish and Wildlife Service; Department of the Interior: Geological Survey

**Agency Contact:** (202) 275-3678.

**E99900-070**
*The Effects of Regulation on the Electric Utility Industry.* (EMD-81-35).
3/3/81; 68 pp. + 9 app. (29 pp.)
**OMB Funding Code/Title:** 89-0212-0-1-276 / Federal Energy Regulatory Commission: Salaries and Expenses; 68-0111-0-1-304 / United States Regulatory Council; 14-0102-0-1-306 / Departmental Management; 31-0200-0-1-276 / Salaries and Expenses; 96-3124-0-1-301 / General Expenses; 16-0400-0-1-554 / Salaries and Expenses
**Program:** Electric Power Regulation; Regulatory Policy Analysis and Coordination; Departmental Direction; Program Direction and Administration; Executive Direction and Management: Office, Chief of Engineers; Safety and Health Standards
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Interior and Insular Affairs; *House* Committee on Public Works and Transportation; *House* Committee on Education and Labor; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Environment and Public Works. *House* Committee on Appropriations: Energy and Water Development Subcommittee; *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Natural Gas Act (P.L. 75-688, § 14; 52 Stat. 825; 15 U.S.C. 717m). Federal Power Act (P.L. 66-280, § 4; 41 Stat. 1065; 16 U.S.C. 797, 825). Federal Insecticide, Fungicide, and Rodenticide Act (P.L. 80-104, § 2, as amended by; P.L. 92-516, § 2; 7 U.S.C. 136; 33 U.S.C. 1254). Department of the Interior Organic Act of March 3, 1849 (43 U.S.C. 1451, 1457). Energy Reorganization Act of 1974, as amended. P.L. 93-438, title II, § 201. 88 Stat. 1242. 42 U.S.C. 5841.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to be responsible for regulation of rates, sales, corporate transactions, and directorates for 211 electric utilities. *Abstract:* The review led to the following overall observations: (1) electric power projects and operations have been more costly as a result of changing regulatory requirements and delays and uncertainties associated with the regulatory process; (2) the utility companies' ability to provide adequate supplies of power to their service areas has not been adversely affected; (3) tangible benefits to ratepayers have not always been visible, although some social benefits may have been realized; (4) regulators often did not know how best to achieve their objectives or assess the results of a requirement; (5) it is imperative that Government provide a balanced approach in regulating the industry so that the cost and reliability of future power services are considered along with the environmental, health, and safety concerns of the public; and (6) the Carter administration and Congress appeared to be more concerned with the economic effects of regulatory actions and with evaluating the costs and benefits of achieving a desired goal. However, few of these efforts are directed toward alleviating the more routine regulatory problems, and the problems will continue unless cognizant regulatory agencies recognize them and become more aggressive in redirecting their regulatory emphasis and incorporating greater precision in their efforts.
**Agencies Evaluated:** Department of Defense: Army; Department of Energy; Department of Labor: Occupational Safety and Health Administration; Department of the Interior; Environmental Protection Agency; Nuclear Regulatory Commission

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-071**
*Managing Foreign Mineral Information Programs To Support Public Policy Analyses.* (EMD-81-32).
12/10/80; 24 pp.
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals; 13-0500-0-1-376 / Scientific and Technical Research and Services; 19-0113-0-1-153 / Salaries and Expenses; 20-0101-0-1-803 / Salaries and Expenses
**Program:** Minerals Information: Data Collection and Analysis; Office of Productivity, Technology, and Innovation; Executive Direction and Policy Formulation; Secretarial Policy and Program Development
**Congressional Relevance:** *House* Committee on Energy and Commerce; *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Foreign Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Finance; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.

**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 36 Stat. 370; 30 U.S.C. 3). Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 825; 15 U.S.C. 1512). Act of August 1, 1956 (P.L. 84-885, § 1; 22 U.S.C. 2262, 2269-2680, 2684). Act of September 2, 1789 (31 U.S.C. 1002); Revised Statute 248.
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Program Objectives:* The purpose of the program is to provide a line of information on production and consumption of minerals for policy makers. *Abstract:* Federal foreign mineral information capabilities fall short of public policy, decisionmaking, and overall resource management objectives because: (1) the Department of the Interior's foreign mineral data collection, analysis, and dissemination activities are principally responsible to individual office mandates rather than to the entire executive branch; (2) responsible policy planning, decisionmaking, and resource managers in the Federal Government have minimal contact with the various Government collection, analysis, and dissemination processes; (3) the wide selection of data available does not become part of a data pool, reducing its availability and effectiveness; (4) the use of foreign mineral data has been severely restricted due to the absence of a usable data management capability; and (5) commodity policy analysts throughout the executive branch contract for data bases from a wide variety of sources outside the Federal establishment, creating a lack of communication between data collection and policy planning. The Secretary of the Interior should have lead responsibility for collection and analysis of foreign mineral data and should consider an automated data base management system approach as the most efficient means of assuring that the best attainable information is available.
**Agencies Evaluated:** Department of Commerce; Department of the Interior: Bureau of Mines; Department of State; Department of the Treasury

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-072**
*Mapping Problems May Undermine Plans for New Federal Coal Leasing.* (EMD-81-30).
12/12/80; 47 pp. + 2 app. (11 pp.)
**OMB Funding Code/Title:** 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 14-0804-0-1-306 / Surveys, Investigations, and Research; 14-1109-0-1-302 / Management of Lands and Resources
**Program:** Domestic Energy Supply (Coal); Geologic and Mineral Resource Surveys and Mapping; Cadastral Survey
**Congressional Relevance:** *House* Committee on Science and Technology; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905). Act of March 3, 1879 (20 Stat. 394; 43 U.S.C. 31). Federal Land Policy and Management Act of 1976 (P.L. 94-579, title II, § 201; 43 U.S.C. 1711).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to conduct a coal resource appraisal program to meet Bureau of Land Management (BLM) needs for land use planning, including mapping critical areas. *Abstract:* Federal coal resource planning and management decisions rely on maps that are often inaccurate, unreliable, and inappropriate either to define broad planning boundaries or to support the kinds of economic, energy, and environmental trade-off decisions called for by the new Federal leasing program. Recent actions by the Geological Survey to correct the mapping problems and provide the needed data may not fill the gap. Unless a major change is made in the way basic coal data are obtained, the leasing program may not be able to make available sufficient quantities of economically minable Federal coal to meet the Nation's demands. The Secretary of the Interior should better link Interior's land use planning and coal mapping/drilling programs and more efficiently use its in-house capability to concentrate on areas of highest interest and potential for coal leasing. To accomplish this, the Secretary should publish in the Federal Register a notice of the Geological Survey's mapping and drilling plans at the same time the Bureau of Land Management gives public notice and requests comments on its schedule for land use planning, thus providing an appropriate time for coal companies, State governments, and the public to submit comments for use by the Survey in refining its exploration and mapping priorities.
**Agencies Evaluated:** Department of Energy; Department of the Interior: Bureau of Land Management; Department of the Interior: Geological Survey

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-073**
*Low Productivity in American Coal Mining: Causes and Cures.* (EMD-81-17).
3/3/81; 115 pp. + 3 app. (36 pp.)
**OMB Funding Code/Title:** 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 14-0959-0-1-306 / Mines and Minerals; 16-1200-0-1-554 / Salaries and Expenses
**Program:** Domestic Energy Supply (Coal); Minerals Research: Minerals Health and Safety Technology; Enforcement: Coal
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Education and Labor; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Labor and Human Resources. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee.
**Authority:** Federal Non-Nuclear Energy Research and Development Act of 1974 (P.L. 93-577, § 6; 88 Stat. 1881; 42 U.S.C. 5905). Federal Coal Mine Health and Safety Act of 1969, as amended (P.L. 91-173, title V, § 501; 83 Stat. 798; 30 U.S.C. 951). (P.L. 95-164; 30 U.S.C. 811, 813).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective of the program is to develop use of coal resources. *Abstract:* The enactment of strict State reclamation laws is largely responsible for the decline in productivity in surface mining. Although coal mining technology has not caused productivity to decline, mechanization and technological innovation slowed in both underground and surface mines in the late 1960s and has not advanced sufficiently to offset the loss due to other causes. Since 1969, underground mines have experienced worsening labor-management relations as reflected in the increase in the number of strikes. Legislation, which authorized more stringent health and safety standards, vastly increased Federal enforcement powers and resources. Increased enforcement activity resulted in lower productivity during the peak of inspections in 1973. While Mine Safety and Health Administration (MSHA) regulation reduced fatalities in coal mines dramatically, nonfatal injuries have stayed high. Congress should authorize the Department of Labor to fund coal industry programs to train coal management and labor in effective communication and grievance handling. It should also increase the required minimum amount of on-the-job safety training for supervisors and miners. The Bureau of Mines should ensure that its products are adequately tested. MSHA should devise ways to minimize the regulatory lag. The Secretary of Labor should direct MSHA to analyze the impact on industry of increasing training requirements. The Secretary of Energy should direct the Office of Coal Mining to increase efforts in those areas which have high potential for productivity gains.
**Agencies Evaluated:** Department of Energy: Office of Coal Mining; Department of the Interior: Bureau of Mines; Department of Labor: Mine Safety and Health Administration

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-074**
*Trans-Alaska Oil Pipeline Operations: More Federal Monitoring Needed.* (EMD-81-11).
1/6/81; 56 pp. + 9 app. (83 pp.)
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 11-0300-0-1-802 / Salaries and Expenses
**Program:** Administration and Enforcement; Domestic Energy Supply; Natural Resources, Energy and Science
**Congressional Relevance:** *House* Committee on Public Works and Transportation; *House* Committee on Government Operations; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Environment and Public Works; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976, as amended (P.L. 94-579, title III, § 301, as amended by; P.L. 95-352; 90 Stat. 2771; 43 U.S.C. 1731). Federal Energy Administration Act of 1974 (P.L. 93-275; 15 U.S.C. 764). Budget and Accounting Act of 1921, as amended (P.L. 67-13, title II, § 207; 42 Stat. 22; 31 U.S.C. 16).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The program objective is to enforce laws and regulations governing the management, use, and protection of public lands. *Abstract:* An operating company for transporting Alaskan oil has deviated from various technical requirements to prevent or detect oil leaks. It was also found that: (1) the company is not complying with the stimpulation for a system that would detect pipeline settling; (2) it has not run internal corrosion pitting surveys; (3) the line volume balance leak detection method is not operating at the sensitivity specified in the approved design; (4) the effectiveness of the earthquake-monitoring system has not been thoroughly evaluated by the agency; and (5) the monitoring office of the agency is experiencing difficulty in staffing because of executive branch hiring limitations imposed to cut costs and the agency's deemphasis on the use of consultants. However, in order to fully adjudge the company's compliance with the stipulations, long-term environmental impact research is necessary. The research which has been done has been uncoordinated and inadequate. The problem is exacerbated by the fact that other agencies, including the U.S. Fish and Wildlife Service and the U.S. Geological Survey, cannot charge the cost of pipeline-related environmental studies to the operating company. The report contains specific recommendations to the Secretary of the Interior, and the Director of the Office of Management and Budget to correct deficiencies.
**Agencies Evaluated:** Department of Energy; Department of the Interior: Bureau of Land Management; Executive Office of the President: Office of Management and Budget

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-075**
*Poor Controls over Federal Aid in Massachusetts after the 1978 Blizzard Caused Questionable Benefits Payments.* (CED-81-4).
1/26/81; 29 pp. + 9 app. (38 pp.)
**OMB Funding Code/Title:** 73-4153-0-3-453 / Disaster Loan Fund; 11-0039-0-1-453 / Disaster Relief; 12-3505-0-1-605 / Food Stamp Program; 58-0201-0-1-453 / Hazard Mitigation and Disaster Assistance; 86-3981-0-4-453 / Disaster Assistance Fund
**Program:** Capital Investment: Physical Disaster Loans; Aid to Declared Areas; Program Costs, Other; Disaster Relief Administration; Disaster Assistance Fund
**CFDA NO.:** 59.008
**Congressional Relevance:** *House* Committee on Small Business; *House* Committee on Public Works and Transportation; *House* Committee on Agriculture; *Senate* Committee on Small Business; *Senate* Committee on Environment and Public Works; *Senate* Committee on Agriculture, Nutrition, and Forestry. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee.
**Authority:** Small Business Act, as amended (P.L. 85-536, § 2; 71 Stat. 396; 15 U.S.C. 636(b)). Disaster Relief Act of 1974, as amended (P.L. 93-288, § 805(b); 88 Stat. 146; 42 U.S.C. 5141). Food Stamp Act of 1964, as amended (P.L. 88-525, § 4; 78 Stat. 704; 7 U.S.C. 2013). Executive Order 12148. Housing and Community Development Act of 1974, as amended. P.L. 93-383, title I, § 107. 88 Stat. 647. 42 U.S.C. 5307.
**Availability:** GAO
**Geographic Relevance:** National; State

*Program Objectives:* In February, 1978, the President declared eight Massachusetts counties a major disaster area. Federal assistance totaled about $180 million. GAO was asked to review: (1) the adequacy of coordination among the Federal agencies to prevent duplicative and other erroneous payments, and (2) delays in the processing of some Small Business Administration (SBA) loans. GAO reviewed disaster benefits provided to victims by SBA, Federal Emergency Management Agency (FEMA), the Department of Housing and Urban Development, the Department of Agriculture, and the Commonwealth of Massachusetts. This assistance included loans, grants, and issuance of food stamps. *Abstract:* GAO disclosed that: (1) as a result of inadequate coordination and other management weaknesses, duplicative and questionable benefits occurred in an estimated 26% of the cases sampled; (2) grants were awarded without adequate determination of financial eligibility or in a manner that was not consistent with other disaster programs; and (3) emergency food stamps were issued without evidence of need or sufficient controls. GAO doubts that reasonable safeguards were employed to ensure that only proper disaster benefits were provided and that there was a lack of necessary documentation to follow up on certain cases of suspected fraud and abuse. GAO recommended that the Director, FEMA collaborate with the Administrator, SBA, and: (1) review the benefits provided to all individuals and identify those who received improper payments or submitted fraudulent claims; (2) ensure that benefits are provided and spent only for verified losses or needs; and (3) eliminate the use of oral declarations that a loan cannot be repaid as a basis for denying loans which established grant eligibility. Additional recommendations were made to the Director, FEMA.
**Agencies Evaluated:** Department of Agriculture; Department of Housing and Urban Development; Executive Office of the President; Federal Emergency Management Agency; Small Business Administration

**Agency Contact:** General Accounting Office (202) 634-1967.

**E99900-076**
*Evaluation of Selected Features of U.S. Nuclear Non-Proliferation Law and Policy.* (EMD-81-9).
11/18/80; 88 pp. + 7 app. (56 pp.)
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration; 89-0226-0-1-271 / Uranium Supply and Enrichment Activities; 31-0200-0-1-276 / Salaries and Expenses; 13-1250-0-1-376 / Operations and Administration; 19-0113-0-1-153 / Salaries and Expenses
**Program:** Policy Analysis and System Studies; Uranium Resource Assessment; Nuclear Material Safety and Safeguards; Trade Administration: Export Administration; Executive Direction and Policy Formulation
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Foreign Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Bank-

ing, Housing and Urban Affairs; *Senate* Committee on Foreign Relations. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). Atomic Energy Act of 1946, as amended (P.L. 79-585, § 31, as amended by; P.L. 83-703, § 1; 42 U.S.C. 2051). Energy Reorganization Act of 1974 (P.L. 93-438, title II, § 204; 88 Stat. 1245; 42 U.S.C. 5844). Export Administration Act of 1979 (P.L. 96-72, § 2, 4-21; 93 Stat. 503-535; 50 U.S.C. App. 2401 et seq.). Act of August 1, 1956. P.L. 84-885, § 1. 22 U.S.C. 2656.
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* With the emergence of foreign enrichment capabilities, U.S. reliance on its uranium enrichment capability as a nonproliferation tool has become an outdated idea. The United States is committed to being a reliable supplier of enrichment services to nations adhering to effective nonproliferation policies. There is substantial opposition to requirements of the nonproliferation law which would extend U.S. rights to approve foreign processing of U.S.-supplied nuclear fuel. U.S. reprocessing approval rights have been a factor in influencing countries not to purchase U.S. supplies and services. It is not apparent that the construction of a new enrichment plant is justified at this time. The Department of Energy has not fully and objectively considered options that would allow it to meet demand and delay the current construction program until more is known about advanced enrichment technologies under development. Congress should look closely at executive branch requests for the construction funding of a new enrichment plant. The Secretary of Energy, in future budget requests for the construction of uncommitted increments of enrichment capacity, should demonstrate that the need for the new capacity is based on realistic demand forecasts or that the new capacity is economically justified. The Secretary should seek the necessary policy approvals to allow the executive branch to consider and act on foreign processing requests without the trading partners having to demonstrate an imminent physical need. He should coordinate a comprehensive interagency reassessment of the controls over foreign nuclear activities of U.S. firms and individuals and the way they are administered. The Secretary of State should announce the U.S. position on when the United States will claim reprocessing approval rights. He should also improve the predictability of the export licensing process for highly enriched uranium. He should expedite the executive branch processing of export requests for Presidential review.
**Agencies Evaluated:** Department of Commerce; Department of Energy; Department of State; Nuclear Regulatory Commission

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-077**
*Federal Industrial Targets and Procurement Guidelines Programs Are Not Encouraging Recycling and Have Contract Problems.* (EMD-81-7).
12/5/80; 74 pp. + 4 app. (17 pp.)
**OMB Funding Code/Title:** 11-0201-0-1-802 / Office of Federal Procurement Policy: Salaries and Expenses; 68-0108-0-1-304 / Abatement, Control, and Compliance; 89-0215-0-1-272 / Energy Conservation
**Program:** Provide Central Executive Branch Direction for Procurement; Standards Setting, Planning, Assistance, and Training; Industrial
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Government Operations; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Environment and Public Works; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Foreign Operations Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Office of Federal Procurement Policy Act (P.L. 93-400, § 6, as amended by; P.L. 96-83; 88 Stat. 797; 41 U.S.C. 405). Solid Waste Disposal Act, as amended (P.L. 89-272, title II, § 1008, 2002; 42 U.S.C. 6907, 6912). Atomic Energy Act of 1946, as amended (P.L. 79-585, § 2, as amended by; P.L. 95-396; 7 U.S.C. 136). Energy Policy and Conservation Act (P.L. 94-163, title III, § 372; 89 Stat. 936; 42 U.S.C. 6342). Resource Conservation and Recovery Act of 1976. P.L. 94-580. 90 Stat. 2803. 42 U.S.C. 6907.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The two referenced programs established by Congress to encourage recycling through Federal procurement guidelines and industrial targets are not succeeding. Both of the programs, like other resource recovery efforts, are lacking in direction, coordination, needed resources, and desired impact. For example, under the Federal procurement program the Office of Federal Procurement Policy (OFPP) has not pursued its leadership responsibilities, the Environmental Protection Agency (EPA) has yet to issue any recycling guidelines, and Federal agencies are reduced to waiting for policy directives before encouraging the purchase of recycled products. The program for setting voluntary industrial recycling targets administered by the Department of Energy (DOE) will not promote recycling because economic factors determine such industry activities. The review by GAO of the use of contractors on both programs supports the need for an overall Federal conflict-of-interest contract policy. Congress should: (1) consider enacting legislation establishing a preference program for recycled products in Federal agency procurements; (2) direct the Administrator of OFPP to take a more active role with EPA to implement the objectives of the Resource Conservation and Recovery Act; (3) require evidence that any new programs will increase recycling before funds are appropriated for industrial target programs; (4) enact legislation establishing a Federal conflict-of-interest contracting policy; and (5) review ongoing Office of Management and Budget efforts to develop directives on the use of contractors especially to prevent conflicts of interest. OFPP should develop a preference purchasing program and actively address the policy issues raised by introducing recycling considerations into the procurement process. EPA should develop a preference program for the procurement of recycled products and identify uses for recycled materials. DOE should: (1) work with EPA to identify recycled products and programs having the most positive impact on the Nation's energy supplies; (2) discontinue redefining industrial targets; (3) amend all current open master contracts to ensure that new tasks or assignments are governed by the new conflict-of-interest regulations; and (4) assure that long-term task order or quick-response contracts state that competition is required when appropriate.
**Agencies Evaluated:** Department of Energy; Environmental Protection Agency; Executive Office of the President: Office of Management and Budget; Executive Office of the President: Office of Federal Procurement Policy

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-078**
*Problems in Assessing the Cancer Risks of Low-Level Ionizing Radiation Exposure.* (EMD-81-1).
1/2/81; 733 pp.
**OMB Funding Code/Title:** 68-0108-0-1-304 / Abatement, Control, and Compliance; 75-0879-0-1-551 / National Cancer Institute; 31-0200-0-1-276 / Salaries and Expenses; 89-0222-0-1-251 / General Science and Research
**Program:** Standards Setting, Planning, Assistance and Training (Radiation Criteria, Standards, and Guidelines); Research: Cause and Prevention Research; Nuclear Material Safety and Safeguards; Life Sciences Research and Nuclear Medicine Applications
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Interior and Insular Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Commit-

tee on Environment and Public Works. *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Atomic Energy Act of 1946, as amended (P.L. 79-585, § 274, as amended by; P.L. 85-373; 42 U.S.C. 2021). Public Health Service Act, as amended (P.L. 78-410, title III, § 301, 303; 58 Stat. 691; 42 U.S.C. 241, 242a). Energy Reorganization Act of 1974 (P.L. 93-438, title II, § 204; 88 Stat. 1245; 42 U.S.C. 5844). Atomic Energy Act of 1954, as amended (P.L. 83-703, § 1; 68 Stat. 927; 42 U.S.C. 2051). Biomedical Research and Research Training Amendments of 1978. P.L. 95-622, title II, § 261, 262. 92 Stat. 3434. 42 U.S.C. 241.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The Interagency Radiation Research Committee, recently formed by Presidential memorandum, is such an important area that GAO believes a Federal interagency research review group should be created by legislation. Epidemiologists have used estimates of the number of cancers induced by high-level exposures to radiation to predict the numbers that may be induced by lower exposures. An intensive effort to synthesize the results of radiation research might be accomplished by developing quantitative theories of radiation carcinogenesis and critically testing their predictions with cellular and animal experiments. Congress should enact legislation giving statutory authority to an interagency committee to coordinate Federal research on the health effects of ionizing radiation exposure. The Interagency Radiation Research Committee should ensure, in research on ionizing radiation exposure, that increased priority and emphasis are given to studying the mechanisms of cancer induction through cellular and molecular studies and other fundamental research; ensure that the cognizant Federal agencies continue to conduct epidemiological studies of groups that offer large numbers of people and a range of radiation exposure doses; ensure that epidemiological studies involving primarily low levels of ionizing radiation exposure are of sufficient scientific merit to justify the costs of long-term follow-up efforts; ensure that the cognizant Federal agencies continue to conduct a limited number of high quality animal experiments, particularly with dogs and primates; and consider carefully and initiate actions to implement recommendations in the June 1979 report of the Federal Interagency Task Force. The Secretary of Health and Human Services should discontinue distribution of a publication of the National Institute for Occupational Safety and Health that GAO found to contain certain erroneous and potentially misleading information.
**Agencies Evaluated:** Department of Energy; Department of Health and Human Services: Center for Disease Control; Environmental Protection Agency; Interagency Radiation Research Committee; Nuclear Regulatory Commission

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-079**
*Congressional Guidance and Better Federal Coordination Would Improve Marine Mammal Management.* (CED-81-52).
5/11/81; 96 pp. + 10 app. (21 pp.)
**OMB Funding Code/Title:** 13-1450-0-1-306 / Operations, Research, and Facilities; 95-2200-0-1-302 / Salaries and Expenses; 14-1611-0-1-303 / Resource Management
**Program:** Ocean Fisheries and Living Marine Resources; Review and Formulate Recommendations Incident to the Conservation of Marine Mammals; Wildlife Resources
**Congressional Relevance:** *House* Committee on Merchant Marine and Fisheries; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Marine Mammal Protection Act of 1972, as amended (P.L. 92-252, title I, § 107; 86 Stat. 1043; 16 U.S.C. 1377, 1401). Endangered Species Act of 1973, as amended (P.L. 93-205; 87 Stat. 884; 16 U.S.C. 1531 et seq.).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO was requested to review the activities and effectiveness of the Marine Mammal Commission (MMC) and the Departments of Commerce and the Interior in fulfilling the Marine Mammal Protection Act (MMPA) requirements. GAO found that the regulatory agencies have not provided priority attention to fulfilling the provisions of the MMPA. It is apparent that there are significant differences of opinion as to the type of action that needs to be taken. Congress should amend MMPA to allow the Secretaries of Commerce and the Interior to exercise managerial controls over Native American existence harvesting of the species when it appears such steps will help prevent the species' depletion or assist in protecting the marine environment. The Secretaries of Commerce and the Interior should establish, as a high priority, procedures to ensure that the process required to make such determinations is accomplished in an expeditious and responsive manner.
**Agencies Evaluated:** Department of Commerce; Department of the Interior; Marine Mammal Commission

**Agency Contact:** General Accounting Office (202) 443-8691.

**E99900-080**
*Better Data Needed To Determine the Extent to Which Herbicides Should Be Used on Forest Lands.* (CED-81-46).
4/17/81; 51 pp. + 5 app. (14 pp.)
**OMB Funding Code/Title:** 14-1109-0-1-302 / Management of Lands and Resources; 12-1100-0-1-302 / Forest Management, Protection, and Utilization
**Program:** Renewable Resource Management; National Forest System: Renewable Resource Management and Utilization
**Congressional Relevance:** *House* Committee on Agriculture; *House* Committee on Interior and Insular Affairs; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee.
**Authority:** Federal Land Policy and Management Act of 1976, as amended (P.L. 94-579, title III, § 302, as amended by; P.L. 95-352; 90 Stat. 2762; 43 U.S.C. 1732). Act of October 11, 1949 (P.L. 81-348, § 1; 63 Stat. 763; 16 U.S.C. 581j). National Forest Management Act of 1976 (P.L. 94-588, § 2-4; 90 Stat. 2949, 2950; 16 U.S.C. 1601(d)). National Environmental Policy Act of 1969 (P.L. 91-190, § 2; 83 Stat. 852; 42 U.S.C. 4321).
**Availability:** GAO
**Geographic Relevance:** National; County

*Abstract:* Vegetation management programs and practices on forest lands managed by the Department of Agriculture's Forest Service and the Department of the Interior's Bureau of Land Management were reviewed. The main areas of discussion were the use of herbicides, the controversy over herbicides, the controversy's effect on forest land managers, and the need for both agencies to take actions that would provide better information for making vegetation management decisions. Although it has been shown that nonherbicide methods can be used to control unwanted vegetation in national forests, the extent to which these methods can replace herbicides is not known. Serious information gaps exist relating to the costs of vegetation management methods and their relative effectiveness. Most forests GAO visited had some success with alternatives to herbicides. However, site-specific data were not available to identify why methods had succeeded in one area but not in another. To make sure that options available to carry out site preparation and release work are thoroughly evaluated, the Chief of the Forest Service and the Director of the Bureau of Land Management should: (1) ensure that those forests and districts relying heavily on herbicides increase the use of nonherbicide methods; (2) ensure that adequate site-specific post- and pre-treatment information is gathered and evaluated; (3) develop more objective criteria for determining the need for release; and (4) gather more comprehensive and complete cost data on site preparation and release projects.

**Agencies Evaluated:** Department of Agriculture; Department of the Interior

**Agency Contact:** General Accounting Office (202) 447-6259.

**E99900-081**

*Civil Agencies Can Improve the Performance of Technical Evaluations.* (PSAD-81-9).
11/10/80; 5 pp.
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration; 13-0120-0-1-376 / Salaries and Expenses; 36-0151-0-1-705 / General Operating Expenses; 75-0120-0-1-609 / General Departmental Management
**Program:** Management and Support; Departmental Staff Services; General Administration; Management and Budget
**Congressional Relevance:** *House* Committee on Veterans' Affairs; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Finance; *Senate* Committee on Veterans' Affairs. *House* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Labor, Health and Human Services, and Education Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). Department of Commerce Organic Act, as amended (P.L. 57-87, § 1; 32 Stat. 825; 15 U.S.C. 1501). Act of September 2, 1958, as amended (P.L. 85-857; 72 Stat. 1114; 38 U.S.C. 201 et seq.). Act of April 1, 1953 (P.L. 83-13; 67 Stat. 18; 42 U.S.C. 3501); Reorganization Plan 1 of 1953. Truth in Negotiations Act. P.L. 87-653. 76 Stat. 528. 10 U.S.C. 2304.
**Availability:** GAO

*Abstract:* A review was made of the technical evaluations of 18 noncompetitive contract proposals. The objective of the review was to determine if technical evaluations were adequately performed and reported to the contracting officers for use in negotiating the noncompetitive contract prices. GAO found that, contrary to Federal Procurement Regulations (FPR), technical evaluations were not performed for 7 proposals and were not adequately performed for 10 proposals. Of the 10 inadequate evaluations, 5 did not address critical components, such as labor hours, type of labor, and quantity of material, and 5 relied on insufficient data. Generally, the technical evaluators tended to concentrate solely on whether contractors could meet the contract requirements and did not assess whether the number of hours, type of labor, or quantity of materials proposed were reasonable and properly supported. Agencies' officials gave various reasons for not performing technical evaluations, such as inadequate cost of pricing data and confusion on technical evaluations performance responsibility. GAO did not consider the reasons valid since FPR requires the contracting officer to obtain and evaluate cost and pricing data used to support noncompetitive price proposals. Notwithstanding the reasons, the contracts, the value of which totals about $12.4 million, were negotiated without the benefit of technical evaluations needed to assure that the proposed prices were fair and reasonable. The Secretaries of Health and Human Services, Commerce, and Energy, and the Administrator of Veterans Affairs should periodically determine compliance with the requirement to perform technical evaluations and evaluate the adequacy of the evaluations.
**Agencies Evaluated:** Department of Commerce; Department of Energy; Department of Health and Human Services; Veterans Administration

**Agency Contact:** General Accounting Office (202) 275-3157.

**E99900-082**

*New Means of Analysis Required for Policy Decisions Affecting Private Forestry Sector.* (EMD-81-18).
1/21/81; 40 pp. + app. (6 pp.)
**OMB Funding Code/Title:** 12-1100-0-1-302 / Forest Management, Protection, and Utilization; 20-0911-0-1-803 / Salaries and Expenses
**Program:** State and Private Forestry: Cooperative Renewable Resource Management and Utilization; Executive Direction
**Congressional Relevance:** *House* Committee on Agriculture; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Finance. *House* Committee on Appropriations: Agriculture, Rural Development and Related Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Agriculture and Related Agencies Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Cooperative Forestry Assistance Act of 1978 (P.L. 95-313, § 2; 92 Stat. 365; 16 U.S.C. 2107). Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 916; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* GAO investigated the claim that those cutting and selling timber from public forests may be realizing capital gains benefits without contributing to long-term investments in the land or replacement stands. No source contacted by GAO could provide firm evidence to support this claim. Congress needs much better information to evaluate the effectiveness of existing tax policy. Significant tax expenditures are being made in conjunction with Federal timber sales with no real understanding as to their distributive effect. Significantly different analytical techniques, including a private sector forestry policy model or analytical framework, must be adopted to resolve these issues. There is no adequate estimate of potential timber production on privately owned land. Future assessments should take into account the identification of economically and biologically productive acreage, production of timber within a reasonable distance of existing or potential markets, and whether the owner's objectives support increased timber production. The Secretary of Agriculture should expand the Forest Service's analytical capability to deal with tax policy, financial and technical assistance, and related considerations as they affect the performance of the timber industry in the private sector. The Forest Service should call on the expertise of the Department of the Treasury in analyzing tax policy options and should elicit active collaboration of the forest industry. The Forest Service should refine its data and analysis on the production potential of nonindustrial, privately owned forest lands with the goals of identifying nonindustrial private supplies and analyzing comparative costs and benefits of alternative forms of tax incentives or financial assistance for private, nonindustrial landowners.
**Agencies Evaluated:** Department of Agriculture: Forest Service; Department of the Treasury

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-083**

*Improved Data and Procedures Needed for Development and Implementation of Building Energy Performance Standards.* (EMD-81-2).
12/23/80; 19 pp. + 2 app. (9 pp.)
**OMB Funding Code/Title:** 89-0215-0-1-272 / Energy Conservation; 86-0179-0-1-272 / Assistance for Solar and Conservation Improvements
**Program:** Buildings and Community Systems (Program Direction); Assistance for Solar and Conservation Improvements
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: HUD-Independent Agencies Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate*

Committee on Appropriations: HUD-Independent Agencies Subcommittee.
**Authority:** Energy Conservation and Production Act (P.L. 94-385, title III, § 304, as amended by; P.L. 95-91, title VII, § 709; 90 Stat. 1146; 42 U.S.C. 6833). Solar Energy and Energy Conservation Bank Act (P.L. 96-294, title V, § 509, 511, 512; 94 Stat. 719; 12 U.S.C. 3607).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* The development of building energy performance standards has not been smooth, and problems have surfaced with respect to completeness and ease of implementation. The original legislative deadline for final issuance of standards has not been met. Areas which require more work before a sound energy conservation standard is possible include: (1) basing the methodology used to develop the commercial and multifamily building standards on minimum life-cycle costs; (2) expanding the data base used for the single-family standards to include more cities; (3) basing weighted factors used to account for energy consumed in the refining of fuel and generation of power on local data, not on national averages; (4) developing standards for mobile homes, restaurants, and industrial buildings; (5) developing means for designers, builders, and local code officials to determine if a building complies with the standards; and (6) considering recent improvements in building design practices when updating the estimate of expected energy savings from the standards. GAO believes that the Department of Energy (DOE) should consider whether a voluntary program would be a suitable alternative to the sanctions for noncompliance with the standards which the act contains and which, if imposed, would in effect make them mandatory. Congress should transfer implementation and enforcement responsibility from the Department of Housing and Urban Development to DOE. The Secretary of Energy should: (1) continue to work on improving the standards for the commercial sector so that the basis of the standards is the minimum life-cycle cost to the building owner, as is true for the residential sector; (2) base estimates of energy savings on current construction practices and also, in computing the savings, include the expected amount of noncompliance with the standards; and (3) develop procedures and cost estimates for implementing voluntary building energy performance standards and also estimate the energy savings that could be expected from such a voluntary program.
**Agencies Evaluated:** Department of Energy; Department of Housing and Urban Development

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-084**
*New Strategy Required for Aiding Distressed Steel Industry.* (EMD-81-29).
1/8/81; 135 pp. + 3 app. (45 pp.)
**OMB Funding Code/Title:** 14-0959-0-1-306 / Mines and Minerals; 13-1500-0-1-376 / Salaries and Expenses; 11-1900-0-1-802 / Salaries and Expenses
**Program:** Minerals Information: Data Collection and Analysis; Bureau of Industrial Economics; Economic Analysis
**Congressional Relevance:** *House* Committee on Government Operations; *House* Committee on Banking, Finance and Urban Affairs; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Commerce, Science and Transportation; *Senate* Committee on Banking, Housing and Urban Affairs. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Commerce, Justice, State, the Judiciary and Related Agencies Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: State, Justice, Commerce, the Judiciary Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee.
**Authority:** Bureau of Mines Organic Act, as amended (P.L. 61-179, § 2; 36 Stat. 370; 30 U.S.C. 3). Department of Commerce Organic Act, as amended (P.L. 57-87, § 3; 32 Stat. 826; 15 U.S.C. 1512). Employment Act of 1946, as amended (P.L. 79-304, § 4; 60 Stat. 24; 15 U.S.C. 1023).
**Availability:** GAO
**Geographic Relevance:** National

*Abstract:* A large segment of the U.S. steel industry has become unable to compete with efficient foreign producers due to high labor costs, inefficiently sized plants, low utilization capacity, and restrictive Government policies. Unfair pricing of steel products in the United States by foreign producers has been alleged to harm U.S. competition in the steel market. If American steel producers are to regain lost domestic consumers, they will need newer and more productive facilities and a more customer-oriented approach to their marketing. An effective policy toward steel ought to represent the Nation's overall objective for the domestic industry's performance and include means for stimulation of competition, assistance in capital formation, and administration of environmental regulations. In establishing a performance goal, factors to be considered are: the point beyond which national security will be compromised if capacity drops; a target market-share for domestic firms; a target ratio of capacity to peak domestic needs; and the extent to which the industry's modernization and expansion needs can be met without depending on Government assistance. Congress should enact legislation requiring the Executive Office of the President to undertake a bi-annual assessment of international steel capacity conditions for the coming 5 to 10 years. These assessments should provide the basis for judging the capability of the domestic steel industry and for identifying policy initiatives to avoid undue risk from foreign supply sources. Congress should enact legislation to define a performance objective for the domestic steel industry, which should serve as a benchmark against which the realism of industry revitalization activity and related Government policy can be assessed. The objective should also be sufficiently stable to give confidence to investors and policy administrators.
**Agencies Evaluated:** Department of Commerce; Department of the Interior; Executive Office of the President: Council of Economic Advisers

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-085**
*The Foreign Tax Credit and U.S. Energy Policy.* (EMD-80-86).
9/10/80; 45 pp. + 5 app. (13 pp.)
**OMB Funding Code/Title:** 89-0228-0-1-276 / Departmental Administration; 20-0911-0-1-803 / Salaries and Expenses
**Program:** Policy Analysis and System Studies; Executive Direction
**Congressional Relevance:** *House* Committee on Banking, Finance and Urban Affairs; *House* Committee on Science and Technology; *Senate* Committee on Banking, Housing and Urban Affairs; *Senate* Committee on Energy and Natural Resources. *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Department of Energy Organization Act of 1977 (P.L. 95-91, title III, § 301; 91 Stat. 577; 42 U.S.C. 7151). Internal Revenue Code of 1954 (P.L. 83-591; 68 Stat. 916; 26 U.S.C. 7802, 7805); Reorganization Plan 1 of 1952.
**Availability:** GAO
**Geographic Relevance:** International/Foreign; National

*Abstract:* GAO found that the foreign tax credit benefits the oil industry by lowering its U.S. tax burden as against the alternative of claiming foreign taxes as a deduction. Eliminating or further restricting the credit could result in a significant financial loss to the industry and could possibly have an adverse impact on the industry's ability to invest. Elimination of the credit would increase these companies' U.S. tax liability. However, this might be offset by other industry actions, such as passing the cost of additional taxes through to consumers or altering the corporate form of exploration and development activity. However, the credit has had little impact on exploration and development activities to date, since taxes are rarely

a deciding factor in foreign investment decisions. It was also concluded that the foreign tax credit does not subsidize overseas activity at the expense of domestic activities. The relatively high tax rates in most countries on oil production and the limitations on the credit make foreign activity more expensive than domestic activity from a tax standpoint. Most evidence on the impact of altering the credit points to a negative but marginal effect on such factors as industry profits, competitive standing, and foreign exploration and development activity. It is doubtful that U.S. energy policy would be either enhanced or hindered in any fundamental way by changes to the foreign tax credit. The merits of the foreign tax credit should be considered primarily on the basis of achieving tax policy objectives. Since the energy impact of changing the credit is small, the credit should not be manipulated for energy policy reasons only. The credit was neither intended to be used for such purposes, nor is it evident that it is an effective energy policy instrument. If tax policy objectives warrant retaining the credit for the oil industry, Congress should consider selective application of the credit to encourage exploration and production activities in non-OPEC areas.
**Agencies Evaluated:** Department of Energy; Department of the Treasury

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-086**
*The Nation's Unused Wood Offers Vast Potential Energy and Product Benefits.* (EMD-81-6).
3/3/81; 92 pp. + 4 app. (23 pp.)
**OMB Funding Code/Title:** 89-0219-0-1-271 / Energy Production, Demonstration, and Distribution; 12-1100-0-1-302 / Forest Management, Protection, and Utilization; 68-0108-0-1-304 / Abatement, Control, and Compliance; 47-0110-0-1-801 / General Management and Administration: Salaries and Expenses; 97-0100-0-1-051 / Operation and Maintenance, Defense Agencies
**Program:** Domestic Energy Supply (Program Direction); National Forest System: Land and Resource Protection; Standards Setting, Planning, Assistance and Training; Executive Direction; All Programs
**Congressional Relevance:** *House* Committee on Science and Technology; *House* Committee on Agriculture; *House* Committee on Government Operations; *Senate* Committee on Energy and Natural Resources; *Senate* Committee on Agriculture, Nutrition, and Forestry; *Senate* Committee on Governmental Affairs. *House* Committee on Appropriations: Interior Subcommittee; *House* Committee on Appropriations: Treasury-Postal Service-General Government Subcommittee; *House* Committee on Appropriations: Energy and Water Development Subcommittee; *Senate* Committee on Appropriations: Interior Subcommittee; *Senate* Committee on Appropriations: Treasury, Postal Service, General Government Subcommittee; *Senate* Committee on Appropriations: Energy and Water Development Subcommittee.
**Authority:** Federal Energy Administration Act of 1974 (P.L. 93-275, § 5; 88 Stat. 98; 15 U.S.C. 764). Forest and Rangeland Renewable Resources Research Act of 1978 (P.L. 95-307, § 3; 16 U.S.C. 1642). Clean Air Act, as amended (P.L. 84-159, title I, § 103, as amended by; P.L. 88-206; P.L. 95-95; 42 U.S.C. 7413). Federal Property and Administrative Services Act of 1949, as amended (P.L. 81-152, title I, § 101, 106; 63 Stat. 379; 40 U.S.C. 751, 754). Act of August 10, 1956, as amended. P.L. 84-1028.
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The objective is to provide protection and maintenance of National Forest System. *Abstract:* Numerous factors standing in the way of greater use of wood residues for energy and products include inadequate data, lack of economical and effective equipment, lack of investment capital, and limited awareness and acceptance of wood energy and product technology. The Forest Service and the Department of Energy have made little progress in developing a national wood residue plan. Congress should consider any needed amendments to the Clean Air Act to allow consideration of trade-offs which would reduce technology requirements and improve the economic feasibility of some wood energy facilities. The Secretary of Agriculture and the Secretary of Energy should assess at least six locations around the country, then present to Congress within 2 years a national wood residues plan. The Secretaries should jointly develop methods for evaluating the costs and benefits of using wood fuels in Federal facilities and submit them to the Office of Management and Budget within six months for dissemination to the executive branch. The Secretaries should also encourage the use of wood fuels and the development of residue-handling equipment. Within their respective Departments, the Secretaries should convert all Department facilities to wood fuels where cost effective and evaluate additional opportunities to demonstrate wood-energy technologies at department facilities. The Secretary of Agriculture should: (1) request legislation which would authorize granting private firms either title or licenses to technologies developed wholly or partly with Federal funds; (2) allow the use of long-term contracts to assure that residues from national forests will be available on a continuous basis; (3) demonstrate Forest Service ability to conduct tree measurement sales; and (4) preserve piled logging residues. The Administrator of the Environmental Protection Agency should request legislation to amend the Clean Air Act to allow full recognition of emission trade-offs for wood energy facilities. The Administrator should also encourage the States to modify their policies where needed to recognize such trade-offs. The Secretary of Defense and the Administrator of General Services should provide a major stimulus for wider wood residue use through both facilities conversion and procurement policies.
**Agencies Evaluated:** Department of Agriculture: Forest Service; Department of Defense; Department of Energy; Environmental Protection Agency; General Services Administration

**Agency Contact:** General Accounting Office (202) 275-3678.

**E99900-087**
*There Is No Shortage of Freight Cars–Railroads Must Make Better Use of What They Have.* (CED-81-2).
11/10/80; 49 pp. + 6 app. (54 pp.)
**OMB Funding Code/Title:** 69-0745-0-1-401 / Railroad Research and Development; 30-0103-0-1-401 / Payments for Directed Rail Service
**Program:** Railroad Operational Improvements; Administration
**Congressional Relevance:** *House* Committee on Energy and Commerce; *Senate* Committee on Commerce, Science and Transportation. *House* Committee on Appropriations: Transportation Subcommittee; *Senate* Committee on Appropriations: Transportation Subcommittee.
**Authority:** Department of Transportation Act, as amended (P.L. 89-670, § 4; 80 Stat. 933; 49 U.S.C. 1653). Act of October 17, 1978 (P.L. 95-473; 92 Stat. 1359; 49 U.S.C. 10521-10562). Staggers Rail Act of 1980 (P.L. 96-448, § 225(a); 94 Stat. 49; 49 U.S.C. 10734).
**Availability:** GAO
**Geographic Relevance:** National

*Program Objectives:* The Interstate Commerce Commission (ICC) has limited authority in freight car service: the use, supply, movement, distribution, exchange, and interchange of equipment. The Federal Railroad Administration also participates in developing Federal policy in such areas as freight car utilization, rail service reliability, and railroad economics. *Abstract:* GAO found that, because the ICC authority is limited and other Federal agencies lack authority over car availability, Federal efforts to improve freight car utilization have not been too successful. As an aid to the industry, the recently approved Staggers Rail Act of 1980 authorizes that Federal funds available to assist railroads can be used for car management systems to improve car utilization. However, the Act will not necessarily make funds available to all railroads that might be interested in such a system. Although shippers have persistently complained of their inability to obtain freight cars on demand, unfilled orders never exceeded 4% of the serviceable fleet from 1973 through 1978. Moreover, data on unfilled car orders are of questionable accuracy, because shippers are thought to inflate their orders during peak demand periods. The railroads could improve utilization and balance distribution by developing and using a computerized, nationwide system of car management. The Federal Railroad Administration (FRA) has

sponsored studies which are informative and appear to offer solutions. The Chairman of ICC should: (1) prescribe specific criteria for issuing emergency car service orders and establish a system to control and evaluate the effects of these orders; (2) study whether penalties induce shippers to release cars faster and whether prompt release results in more efficient use of the cars; and (3) work with the rail industry and FRA to develop the technology and cooperation needed to implement a compatible management information system. The Secretary of the Department of Transportation should direct the Administrator of FRA to continue to develop and demonstrate improved railroad car management and control methods that could be used in a compatible nationwide system and to use available assistance programs to encourage railroads to install and use the systems.
**Agencies Evaluated:** Department of Transportation: Federal Railroad Administration; Interstate Commerce Commission

**Agency Contact:** General Accounting Office (202) 426-1777.

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# PROGRAM EVALUATION AND THE GENERAL ACCOUNTING OFFICE

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U.S. GOVERNMENT PRINTING OFFICE : 1982 0-383-272/144
800-301

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